

SENATE
LIBERTY STATE PARK STUDY COMMISSION

REPORT ON
LIBERTY STATE PARK

December 17, 1987

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I. INTRODUCTION

This report offers the findings and recommendations of the Senate Liberty State Park Study Commission with respect to its review of the issues involving Liberty State Park.

The Senate Liberty State Park Study Commission was created by a Senate resolution to review the "development practices and issues at Liberty State Park, including the proposed marina project, and the role of the Department of Environmental Protection therein, and to identify those procedures, activities and practices that may not conform to, or be consistent with, the Liberty State Park Master Action Plan." According to the legislative findings set forth in the preamble of the Senate resolution, the appropriateness of the establishment of the commission may be supported on the following grounds:

A. The development of Liberty State Park presents an opportunity to establish a unique urban, environmental, recreational and commercial resource for New Jersey citizens.

B. Recent reports suggest that the proposed marina project is at odds with the Master Action Plan of 1983 (a reaffirmation of the 1977 Master Plan with additions) governing the development of facilities within, and uses of, the lands encompassing Liberty State Park.

C. It has been alleged that the marina proposal, the product of a joint public/private sector partnership between the Department of Environmental Protection (acting for the State of New Jersey) and the

Liberty State Park Development Corporation, which provides that revenues generated from the development of a marina would be used to enhance and upgrade the park, constitutes a commercial exploitation of the parklands in violation of the Master Action Plan.

D. It has been further alleged that the department and the corporation have failed to provide the Liberty State Park Public Advisory Commission and the Advisory Commission's Ad Hoc Marina Committee with the financial and economic impact study necessary to review and evaluate the marina proposal.

The issues raised by these allegations form the basis for this report.

During the course of its study, the Senate Liberty State Park Commission conducted three public hearings (on March 3, May 19 and July 20, 1987) and reviewed numerous documents relating to the history and development of Liberty State Park. Witnesses before the Commission included the Commissioner of the New Jersey Department of Environmental Protection, members of the Board of the Liberty State Park Public Advisory Commission, the Chairman of the Board of the Liberty State Park Development Corporation, the Mayor of Jersey City, the Vice Chairman of the Jersey City Environmental Commission, Council persons for Jersey City, the Chief of the Jersey City Division of Health, the Chief Engineer of the Jersey City Sewerage Authority, a municipal engineer for the Jersey City Division of Engineering, the Director of the Jersey City Department of Housing and Economic Development, a Jersey City Hazmat Program environmental technician, the Environmental Project Manager of

the Jersey City Department of Housing and Economic Development, many concerned residents of Hudson County and the State and representatives appearing on behalf of various Hudson County interest groups.

II. CHRONOLOGY

The following chronology of the development of Liberty State Park is based upon information, materials and testimony that have been supplied to the commission during the course of its public hearings.

In 1965, the City of Jersey City donated approximately 150 acres of land to the State of New Jersey on the condition that this gift be utilized for a State park. These lands eventually became incorporated into Liberty State Park. From 1975 to 1977, the City of Jersey City conveyed title to additional lands to the State of New Jersey for Liberty State Park. Thereafter, the State of New Jersey took action to acquire additional lands from certain private entities to complete Liberty State Park.

The financing and funds for the acquisition by the State of the lands for the park were generated by certain bond issues pursuant to the New Jersey State Green Acres Bond Act and Fund. Approximately \$65,000,000 was raised through these bond issues for the acquisition of the lands for Liberty State Park. In addition, the United States Department of Interior and other federal agencies have furnished approximately \$20,000,000 for the acquisition and construction of certain portions of Liberty State Park.

In 1977 the Liberty State Park Study and Planning Commission was established by the Governor of the State of New Jersey pursuant to Executive Order Number 53. Its recommendations and conclusions were to become the official policy of the State of New Jersey with reference to Liberty State Park, after the commission completed its appropriate studies. Over a period of nine months, the commission held many public hearings to receive and consider public recommendations and suggestions for the Master Plan for Liberty State Park. The commission also sought and received expert advice from many professional park planning experts and from select organizations such as the American Institute of Architects, the Capital Budget and Planning Commission, the New Jersey Department of Agriculture, the New Jersey Department of Environmental Protection, the New Jersey Society of Architects, the Urban Land Institute, etc. In its final written report, issued December 1977, the commission made the following conclusions:

"The park should be a green park devoted primarily to the unstructured open space needs of its users. The majority of the acreage along the waterfronts and within the interior of the park should be available for picnicking, frisbee throwing, spontaneous sports, walking, other active unstructured recreational activities and visual enjoyment of open green spaces and the unique harbor view."

In 1977, the Master Plan for Liberty State Park was adopted which incorporated the commission's various recommendations. The Master Plan provided that the land areas of the northern portion of the park (near Morris Canal) are to remain open for passive and public recreation.

Also, in the 1977 report of the Liberty State Park Study and Planning commission, the commission set forth significant recommendations concerning public participation for park planning. The commission concluded:

"The success or failure of any park planning effort depends heavily on the processes used. The issues and complexities related to the development of Liberty State Park are many. In order to address them in a meaningful and productive manner, the future planning effort must involve a full range of input from many groups and individuals . . . The commission believes that all citizens should be given an opportunity to express their concerns regarding park development at periodic public hearings or in writing if they desire . . . The commission recommends that the governor establish by executive order a Liberty State Park Public Advisory Commission composed of representation of the local, regional and State users of the park. The Commission would work with the Department of Environmental Protection to conduct public hearings in order to elicit Statewide public views and review and advise on all future modifications of the park Master Plan, special studies and specific construction proposals for park development."

In 1979, the Liberty State Park Public Advisory Commission was established by gubernatorial Executive Order No. 74. The executive order provides in material part as follows: "In order to carry out its functions, the commission shall develop and implement a public participation program which shall make available to public citizens significant and meaningful opportunity to make their views known on the development of Liberty State Park". The executive order further provides

as follows: "As part of the public participation program the commission shall conduct public meetings and hearings and shall solicit information from and consult with relevant public and private agencies and groups, including county and local governing bodies, planning boards, environmental, business, housing and transportation groups. Notice of public hearings shall be given in such manner as the chairman may direct to provide full opportunity for interested members of the public to be heard."

In addition, the executive order further provides as follows: "The commission shall be empowered to request from the Commissioner of Environmental Protection such information concerning Liberty State Park as it may deem necessary; . . . Consider any matter relating to Liberty State Park and advise the commissioner thereon; . . . Make recommendations to the commissioner concerning implementation of the Master Plan; . . . Review and evaluate public and private proposals for facilities and programs in Liberty State Park to determine the consistency of such facilities and programs with the Master Plan and to make recommendations thereon to the commissioner."

The executive order also provides as follows: "The commission by official action is authorized to call upon the Department of Environmental Protection to supply such data, program reports and other information, personnel or assistance as it deems necessary to discharge its responsibilities under this order. The Department of Environmental Protection is authorized and directed to the extent not inconsistent with law to cooperate with the commission and to furnish it with such

information, personnel and assistance as necessary to accomplish the purposes of this order".

In 1983 the New Jersey Department of Environmental Protection conducted a review of the 1977 Master Plan and issued a report entitled the Liberty State Park Action Program. A private architectural firm was hired to conduct this review of the 1977 Master Plan and to make recommendations and suggestions concerning its implementation. The Department of Environmental Protection assembled an ad hoc Committee and conducted three workshops. Participating in these workshops were the representatives of the architectural firm Wallace, Roberts and Todd, the Jersey City's mayor's office, three members of the Liberty State Park Advisory Commission, a representative of New Jersey Department of Environmental Protection, and several others.

The 1983 Action program report by the architectural firm reaffirmed and ratified the northern park area uses and developments as set forth in the 1977 Master Plan. The 1983 report states in part as follows: "Keep it a park! It is already a lovely place. Efforts to develop it by private entrepreneurs should be rejected. The park should be kept green with views maintained and minimum structures." The report also states as follows: "Major features of the 1977 Master Plan were unanimously reaffirmed. They are: the Liberty walk, a crescent-shaped harborfront promenade; South embankment development; overlook; marinas at South and North; wildlife habitat; historic terminal complex; the green park; North embankment development; environmental education center; North/South intrapark drive." The northern park areas including the dock's bulkheads, infrastructure and Circle Line Station, grasslands, open space

lawns, walkways and bikeways already have been completed with public monies.

In the formulation of the 1983 Action Program Report, one of the key recommendations was the establishment of a non-profit Liberty State Park Development Corporation reporting to the Commissioner of the New Jersey Department of Environmental Protection for the following purposes: "To centralize responsibility for making negotiations and managing the development process" and, "to create an appropriate development entity for public/private partnerships."

In 1984, a private corporation was formed by the name of the Liberty State Park Development Corporation. The purpose for the formation of this corporation was set forth in its certificate of incorporation: "To prepare plans for the development and promotion of Liberty State Park . . . and to retain from time to time consultants, architects, and other professionals to assist in the development of such plans . . . except as limited by law or agreements binding upon the State of New Jersey, to lease from the State of New Jersey one or more areas of Liberty State Park for ninety-nine (99) years or less for the purpose of constructing and operating facilities on such leased lands . . . to receive rents, fees or other charges from tenants and others using facilities owned, leased or operated by the Liberty State Park Development Corporation, subject to the prior written approval of the Department of Environmental Protection."

The operations of the Liberty State Park Development Corporation have been totally financed by State monies and its offices have been

consistently maintained at the buildings of Liberty State Park, Jersey City, New Jersey.

Pursuant to the Certificate of Incorporation of the Liberty State Park Development Corporation, the Director of the Division of Parks and Forestry of the Department of Environmental Protection serves as a member of the Board of Trustees of this private corporation. In addition, the Chairman of the Liberty State Park Public Advisory Commission also serves as a member of the Board of Trustees. The other members of the Board of Trustees of the Liberty State Park Development Corporation have been and are appointed pursuant to the recommendations of the Governor of the State of New Jersey.

From the year 1984 up to the present time, the Liberty State Park Development Corporation has had numerous meetings of its Board of Trustees and its operational planning staff regarding new programs and plans for the development of Liberty State Park. Allegedly, no members of the Liberty State Park Public Advisory Commission were permitted to attend these meetings except for the Liberty State Park Public Advisory Chairman (a member of the Board of Trustees of the Liberty State Park Development Corporation) and allegedly no members of the public or representatives of the communities and municipalities surrounding Liberty State Park were notified to attend the meetings.

In 1984, the Liberty State Park Development Corporation issued a Business Plan setting forth detailed findings, formulations, studies and surveys and plans for the commercial development of Liberty State Park including but not limited to a hotel, commercial golf course,

restaurants, cocktail lounges, clubhouses and on-land structures for boat repairs, storage and maintenance.

In June 1986, the State of New Jersey Department of Environmental Protection entered into a contract with the Liberty State Park Development Corporation, which conveyed to this private corporation the Department of Environmental Protection's plan-making and decision-making powers for the development and leasing of portions of the park. The contract provides, in material part, as follows: "The Department hereby agrees that the corporation shall, subject to the conditions hereinafter provided, be the exclusive source of the following services to the department: to prepare plans for the development of leased portions of the park and to retain consultants, architects and other professionals to assist in the development of such plans; . . . To negotiate and enter into contracts with others for the implementation of plans for the development of leased portions of the park."

During the summer of 1986, the Liberty State Park Development Corporation selected the Waterfront Developers Corporation to be the private contractor to construct, operate, and sublease the northern areas of the park for a term in excess of 25 years. It was alleged that the Liberty State Park Public Advisory Commission and the public were not invited to participate in this decision. Consequently, members of the Liberty State Park Public Advisory Commission strongly objected to the proposed complex and the manner of the decision-making concerning the marina. An ad hoc committee of the Public Advisory Commission was designated by the advisory commission and authorized to secure all

relevant data and documents relative to the proposed marina complex. It has been alleged that both the New Jersey State Department of Environmental Protection and the Liberty Park Development Corporation refused to furnish most of these documents.

Finally, in June 1987, the New Jersey Department of Environmental Protection entered into a 25 year lease with the Liberty State Park Development Corporation for the lease of the lands at the northern end of the park for purposes of construction and operation of a marina complex, conveying to the corporation total control over the use of the northern portion of the park. Also on the same date, the Liberty State Park Development Corporation entered into a similar long term lease and agreement with Waterfront Developers Corporation, along with a management plan agreement. It has also been alleged that public hearings were not held and that no public notices were given relative to the above-mentioned lease and sublease.

III-A. ISSUES INVOLVING LIBERTY STATE PARK

The testimony the commission received from witnesses at its three public hearings clearly disclosed both sides of the issues involving Liberty State Park. The primary issue is whether the construction of a marina of this type is appropriate.

Representatives from the Department of Environmental Protection and the Liberty State Park Development Corporation contend that there are no public funds to develop the park, thereby necessitating public/private participation. The corporation contends that the marina project is

necessary to get the private sector to participate and to be able to further develop the remainder of the park. The corporation contends that absent this public/private participation, the park will not be developed. Some of the representatives from the advisory commission and the majority of the representatives from Jersey City, as well as residents of Hudson County who testified, seem to accept the notion that public/private participation is required to develop the park. However, they question, to varying degrees, whether the proposed marina is appropriate and if appropriate, whether the awarding of the lease was done in an appropriate manner.

Specifically, witnesses contended that the long-term lease from the New Jersey Department of Environmental Protection to the Liberty State Park Development Corporation and the sublease from the Liberty State Park Department Corporation to the Waterfront Developers Corporation were executed and delivered without public and competitive bidding of any kind. The witnesses suggested that since State lands were involved the awarding of any lease agreements should have been subject to the State public bidding laws and that since they were not entered into pursuant to these laws, they should be declared invalid.

In addition, witnesses alleged that the Liberty State Park Development Corporation failed to hold public meetings with reference to its proceedings, discussions, deliberations and decision-making relevant to the proposed marina complex in violation of the Open Public Meetings Act. Along those lines, it was suggested that the purpose of the Liberty State Park Development Corporation is to formulate and make decisions and plans relative to the land uses and development and leasing of Liberty

State Park, a public State park. It was emphasized that the corporation receives all of its financing and funding for its operational staff from appropriations by the State and from other public monies and funds. It was urged that because of these aforementioned characteristics, the Liberty State Park Development Corporation is a "public body" as defined by the New Jersey Open Public Meetings Act and therefore is subject to the requirements of the Open Public Meetings Act. Furthermore, since the corporation allegedly held all of its discussions relevant to the proposed marina complex in private and therefore in violation of the Act, the lease between the Department of Environmental Protection and the Liberty State Park Development Corporation as well as the sublease between the Liberty State Park Development Corporation and the Waterfront Developers Corporation are invalid.

On the other hand, the corporation contends that confidentiality was necessary with regards to the leases in order to secure the most advantageous lease agreement.

Lastly, concerned witnesses have inquired about the possible adverse environmental impact that the proposed marina development may cause. They urge that the proposed complex will result in significant noise, air, visual and water pollution. It has been alleged that the proposed marina development complex will cause severe problems relative to sewerage.

B. PROCEDURES, ACTIVITIES AND PRACTICES THAT MAY NOT CONFORM TO OR
BE CONSISTENT WITH THE LIBERTY STATE PARK MASTER ACTION PLAN

The proposed marina project at Liberty State Park is a joint endeavor between the government and business sectors. The envisioned result is a multi-purpose marina, to be constructed and operated by the Waterfront Developers Corporation in Liberty State Park with ancillary uses, including rack storage for approximately 250 boats, surface storage for approximately 100 boats, wet storage for approximately 599 boats, a boat repair and maintenance yard, marine headquarters, shops, a provisions store, a convenience store, a coffee shop (open for breakfast, lunch, dinner and snacks) and parking areas.

The 1983 Liberty State Park Action Program, which unanimously reaffirms the major features of the Master Plan, provides for marinas at the South and North. In that regard, a marina is not inconsistent with the Master Action Plan. The 1983 Action Program does, however, provide that . . . "the park should be kept open with views maintained and minimum structures." Witnesses testified that the marina proposed by the development corporation and Waterfront Developers is inconsistent with this goal because both the views will not be maintained and the structures are not minimal. It has been suggested that the size of the boat storage facility would have a significant effect on the scenic resources of the parkland site contrary to the Master Action Plan.

The Liberty State Park Development Corporation and Waterfront Developers, however, contend that the State is in need of and will benefit from a marina of this size.

It has also been expressed by certain members of the public that the boat storage facility and the marina headquarters complex and restaurant on the site of the Circle Line Pier Dock are not in the Master Plan for Liberty State Park and therefore these uses are not permitted in the Park's Master Plan. These concerned persons urge that these uses are not only incompatible but constitute a major revision of the Liberty State Park Master Plan adopted by the New Jersey Department of Environmental Protection and approved by the Liberty State Park Public Advisory Commission. They further allege that the specifications operate to substantially alter the uses and purposes of the park detailed in the Master Plan. It has been contended that the use of land for a Marina Headquarters is incompatible with the design of the Master Plan because it encroaches on the vast green open space grasslands which were envisioned in the Park Master Plan.

Indeed the 1983 Liberty State Park Action Program does not provide specifically for these facilities. The corporation contends, however, that ancillary structures are necessary to make the marina functional.

Many interested members of the public contended that the proposed marina complex will result in the improper conversion of the lands at the North embankment of the park from open public recreation to closed, private, commercial interests. These persons believe that this proposal is in direct contravention with the Master Action Plan which specifically provides: "Efforts to develop it (the park) by private entrepreneurs should be rejected."

The corporation contends that that is not the case and that the marina will be open to the general public.

The commission finds, with regard to the marina complex, that the 1983 Park Action Program does envision a marina at both the North and South ends of the park, as originally set forth in the Master Plan. In addition, the commission finds that the marina and ancillary structures proposed by the Liberty State Park Development Corporation and Waterfront Developers may not be consistent with the overall intent of the Master Plan which is to keep the park a park.

IV. RECOMMENDATIONS

The Senate Liberty State Park Study Commission recommends the enactment of appropriate legislation that will finally lend guidance to this State's first major attempt at the public/private partnership approach to the development of public parklands not capable of being developed with public funding. It is not suggested that joint endeavors between the government and business sectors to build public parks be eliminated as a desirable option to develop these much needed parklands. However, our commission has found that the issues surrounding the public/private partnership approach are much more complex than what was originally anticipated. The Senate Liberty State Park Study Commission finds that whenever a public/private partnership approach is used for the development of State property (particularly a park which will be used by thousands, if not millions, of people) that the public should be allowed, if not required, to participate in those decisions. In the case of

Liberty State Park, there appeared to be a breakdown of communications that left the public unaware of what was taking place at the park. Therefore, the commission recommends that nonprofit corporations that receive State funding, such as the Liberty State Park Development Corporation, be made subject to the Open Public Meetings Act.

In addition, the commission finds that the Master Action Plan provides for a marina at the northern end of the park. The marina proposed by the Liberty State Park Development Corporation, however, may not be consistent with the Master Action Plan. In order to address these inconsistent uses and alleged noncompliance with State law, the commission recommends the following legislation:

1) Legislative Oversight - require that all leases of State park land be approved by the President of the Senate and Speaker of the General Assembly before the lease can take effect.

2) Bidding Compliance - require that whenever Department of Environmental Protection leases State land to the private sector that State bidding laws are complied with.

3) Local Governmental Input - provide that whenever Department of Environmental Protection leases State park land, it has to have local governmental input before it can sign the lease.

V. PENDING LITIGATION

On July 7, 1987, prior to the Senate Liberty State Park Study Commission's last scheduled public hearing, a civil complaint was filed in the Superior Court of New Jersey by the City of Jersey City seeking an Order to Show Cause and Restraint and served upon the following

defendants: New Jersey Department of Environmental Protection, the Liberty State Park Development Corporation, the Waterfront Developers Corporation and the Liberty State Park Public Advisory Commission. This commission has learned from the attorney representing the City of Jersey City in this matter, that because of the complexity of the issues the trial court has transferred jurisdiction of the entire matter to the State Appellate Division.

As of the date of this report, the commission has learned that the Liberty State Park Development Corporation and the Waterfront Developers Corporation have not been issued the necessary Department of Environmental Protection permits to construct the marina. It also has been brought to the commission's attention that the Waterfront Developers Corporation presently lacks the appropriate funding to initiate construction.

Even though litigation is pending, the commission finds that there are important issues that need to be addressed by legislation at Liberty State Park and that it still is appropriate for the commission to make recommendations for such legislation. Nothing in this report, however, is intended to affect that litigation.

VI. GLOSSARY

1) Liberty State Park Study and Planning Commission - a commission created in 1977 by Executive Order No. 53 " . . . to conduct a thorough study and investigation of the various alternatives for the planning, design and development of Liberty State Park." This commission was responsible for drafting various recommendations relating to the park's development which were incorporated into the Liberty State Park Master Action Plan.

2) Liberty State Park Public Advisory Commission - a commission created in 1979 by Executive Order No. 74 and continued in 1984 by Executive Order No. 65 " . . . to develop and implement a comprehensive public participation program which shall make available to public citizens significant and meaningful opportunity to make their views known on the development of Liberty State Park."

3) Liberty State Park Development Corporation - a private non-profit corporation of the State of New Jersey whose purpose is "To prepare plans for the development and promotion of Liberty State Park."

4) Waterfront Developers Corporation - the private contractor selected by the Liberty Park Development Corporation to construct, operate and sublease the northern areas of Liberty State Park for a term of 25 years.

5) Liberty State Park Public Advisory Commission's Ad Hoc Marina Committee - a committee designated by the Liberty State Park Public Advisory Committee and authorized to secure all relevant data and documents relative to the proposed marina complex.

6) Senate Liberty State Park Study Commission - a commission consisting of six Senators created by a Senate resolution to study the development practices of Liberty State Park.

SENATE RESOLUTION

by Senator Lynch

WHEREAS, The development of Liberty State Park presents an opportunity to establish and maintain a unique urban, environmental, recreational and commercial resource for the citizens of New Jersey and the entire nation, and the significance of preserving this parkland has informed the environmental and land-use policies of both the present and former governors of this State; and,

WHEREAS, Recent published reports have suggested that the proposed \$8 million marina project is at odds with the spirit, if not the letter, of the Master-Action Plan governing the development of facilities within, and uses of, the lands encompassing Liberty State Park; and,

WHEREAS, It has been alleged that the marina proposal, the product of a joint public-private sector partnership between the Department of Environmental Protection and the Liberty State Park Development Corporation, which provides that revenues generated from the development of a 288-slip marina along the Jersey City waterfront would be used to operate the park, is tantamount to a corporate takeover and constitutes a thinly-veiled commercial exploitation of the parklands, in direct violation of the Master-Action Plan; and,

WHEREAS, It has been further alleged that the department and the corporation have failed to provide the Liberty State Park Public Advisory Commission and the Ad Hoc Marina Committee with the financial and economic impact study necessary to review and evaluate the marina proposal; and,

WHEREAS, Because the future of Liberty State Park, a unique environmental resource in the public domain, has been called into question by the development proposals of the department, an agency of the State Government, it is appropriate that the Legislature, as a co-equal branch of government, establish a study commission to review the development practices and issues pertaining to Liberty State Park, including the proposed marina, and make recommendations as to the propriety, legality and advisability thereof; now, therefore,

BE IT RESOLVED by the Senate of the State of New Jersey:

1. There is created a Senate Liberty State Park Study Commission to consist of six members of the Senate, appointed by the President thereof, of whom no more than four shall be of the same political party. Appointments shall be made no later than 30 days following the effective date of this resolution. Vacancies in the membership of the study commission shall be filled in the same manner as the original appointments were made. All members shall serve without compensation.

2. The study commission shall organize as soon as may be practicable after the appointment of its members and shall select a chairman from among its members and a secretary, who need not be a member.

3. It shall be the duty of the study commission to review the development practices and issues at Liberty State Park, including the proposed marina project, and the role of the Department of Environmental Protection therein, and to identify those procedures, activities and practices that may not conform to or be consistent with the Liberty State Park Master-Action Plan. The study commission shall make recommendations to the full membership of the Senate for legislation which it determines to be appropriate.

4. The study commission shall be entitled to call to its assistance and avail itself of the services of the employees of any State, county or municipal department, board, bureau, commission or agency as it may require and as may be available to it for this purpose, and to employ such stenographic and clerical assistants and incur such traveling and other miscellaneous expenses as it may deem necessary in order to perform its duties, within the limits of funds appropriated or otherwise made available to it for these purposes.

5. The study commission may meet and hold hearings at the place or places as it shall designate during the sessions or recesses of the Senate, and shall report its findings, conclusions, and recommendations, together with any legislative bills which it may desire to recommend for adoption by the Legislature, to the full membership of the Senate no later than December 31, 1987. The study commission may also direct to the Department of Environmental Protection the recommendations it deems appropriate for the department to adopt.

6. This resolution shall take effect immediately.

STATEMENT

The purpose of this resolution is adequately expressed in its title and preamble.

ENVIRONMENT - GENERAL

Creates Senate Liberty State Park Study Commission.