The City of New York Executive Budget Fiscal Year 2009

Michael R. Bloomberg, Mayor

Office of Management and Budget Mark Page, Director

# Budget Summary

# Overview

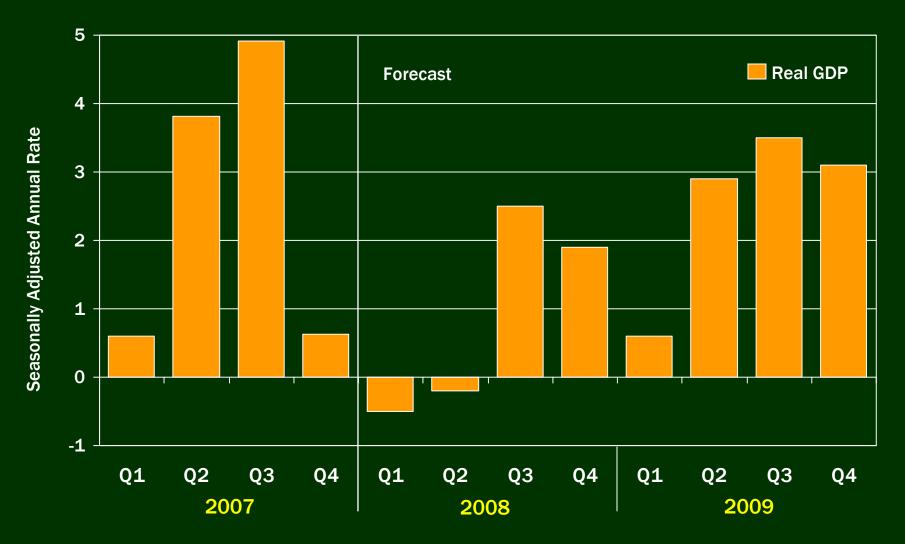
- Nationally the economy is slowing. The housing slump, combined with the ongoing credit crunch and a rise in food and energy costs, has led to slower forecast economic growth as consumers pull back on spending. The City is not immune from these national trends.
- Wall Street firms, which are one of the economic engines of the City, have recognized record levels of write-downs totaling over \$200 billion. Wall Street has also announced thousands of layoffs in recently growing numbers. The forecast reduction in collections from large commercial real estate transactions (over \$500 million in sale price) has also begun.
- We are implementing an agency program which is providing savings of 3% (out of the total \$20 billion of City funds spending which can be reduced) or more than \$600 million in the current fiscal year and 6.4%, or more than \$1.3 billion in FY 2009.
- City funds spending is forecast to increase in FY 2009 by only 0.1%, at a time when inflation is forecast at 2.7%.

# **Overview**

- ✤ As shown in the following graphs and charts, although we are forecasting that City revenues will decline next year, current revenues are ahead of the January forecast.
- Therefore, we are able to extend the one-year 7% property tax reduction to a second year. However, out-year budget gaps require its restoration in FY 2010. We are also planning to continue the \$400 property tax rebate which helps support home ownership.
- We are applying the higher-than-expected revenues from the end of the historic economic boom to help close multi-billion dollar budget gaps we face in FY 2009, FY 2010 and FY 2011.
- We are proposing a measured delay of spending in the City's capital plan which will take one more year, 2013, to accomplish the goals we had set through 2012. This spacing out will spread four years over five, causing a reduction in authorized Cityfunded program of 20% in each fiscal year FY 2009 - FY 2012, to be detailed in the September Capital Commitment Plan update.
- The FY 2008 budget is in balance and our plan forecasts budget balance in FY 2009 as well.

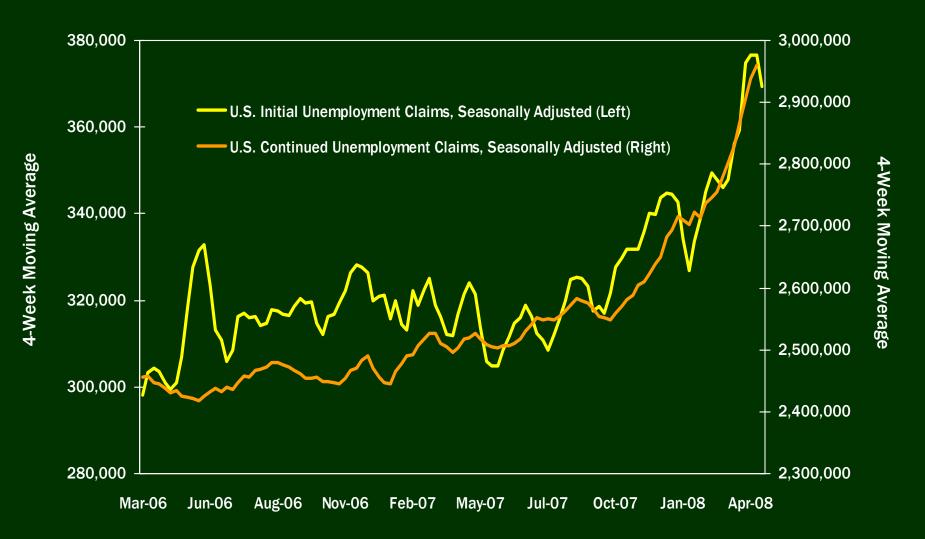
# I. Economic Update

### The Nation's Economy Is Expected to Contract in the First Half of Calendar Year 2008 Based on an Independent Source

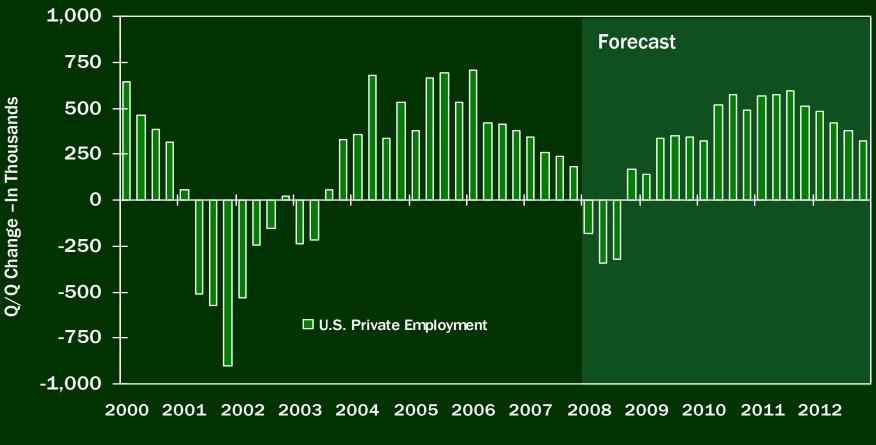


Calendar Year

# Weakness in the Labor Markets Threatens the Economy Further

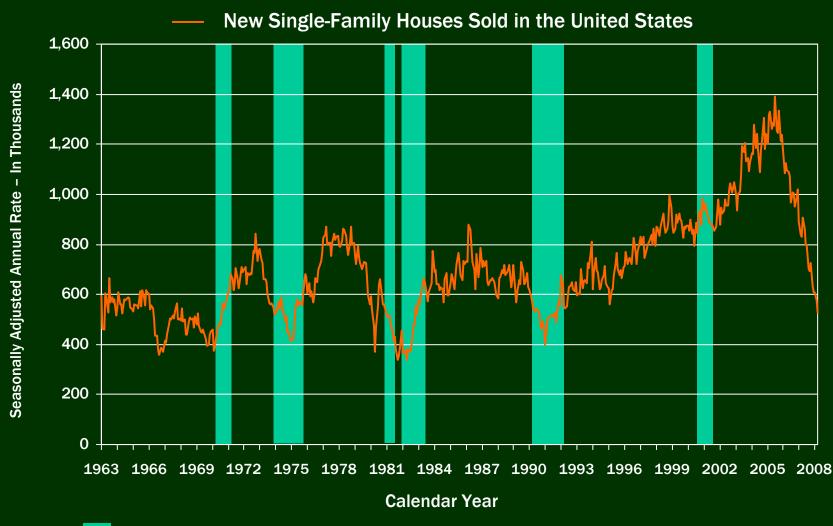


# The U.S. Private Sector is Projected to Cut Over 600,000 Jobs Between Q1 2008 and Q3 2008



**Calendar Year** 

## A Leading Cause of the Economic Downturn Has Been a Sharp Slowdown in the Housing Market



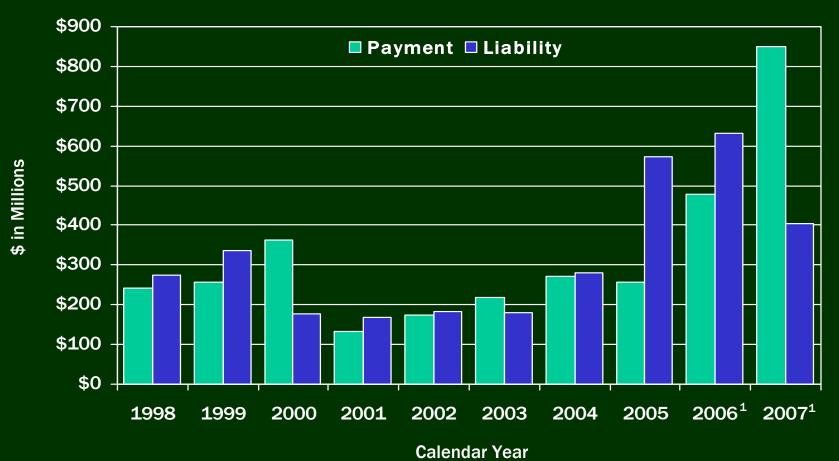
Shaded areas indicate national recessions as defined by the National Bureau of Economic Research

# Large Losses Stemming from the Subprime Turmoil and Credit Crisis Continue to Grow

	Total V	Vrite-Down Loss - \$ i	n Millions
	CY 2007 Q3	CY 2007 Q4	Est. CY 2008 Q1
Investment Banks			
Goldman Sachs Group	\$1,700	\$	\$2,000
Bear Stearns & Co.	700	1,900	<b>1,400</b> f
Lehman Brothers Holdings	700	830	1,800
Merrill Lynch & Co.	8,400	16,700	6,650
Morgan Stanley	2,400	9,400	2,300
Large Commercial Banks			
JPMorgan Chase & Co.	1,600	1,300	5,100
Citigroup Inc.	3,500	18,100	13,900
Bank of America Corp.	1,600	5,280	7,911
Washington Mutual Inc.	975	1,600	3,500
Wachovia Corp.	1,138	1,700	2,000
Wells Fargo		1,200	
HSBC Holdings PLC	880	16,320	
UBS AG	3,420	13,400	<b>19,000</b> <sup>f</sup>
Credit Suisse Group	1,900	1,880	2,850f
Deutsche Bank AG	3,090	73	<b>3,900</b> f
Barclays PLC	635	2,465	
Royal Bank of Scotland (ABN)		5,800	11,692
Nomura Holdings Inc.	593		
AIG Inc.		11,100	
Total	\$33,231	\$109,048	\$84,003

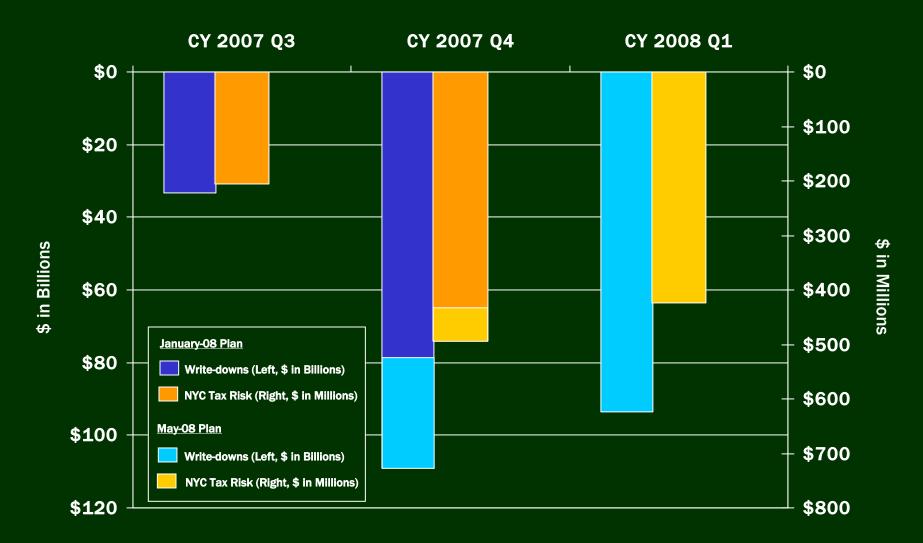
## Firms Often Make "Safe Harbor" Tax Payments Which Create a Risk of Future Tax Refunds

#### **Top Finance and Commercial Bank Taxpayers**



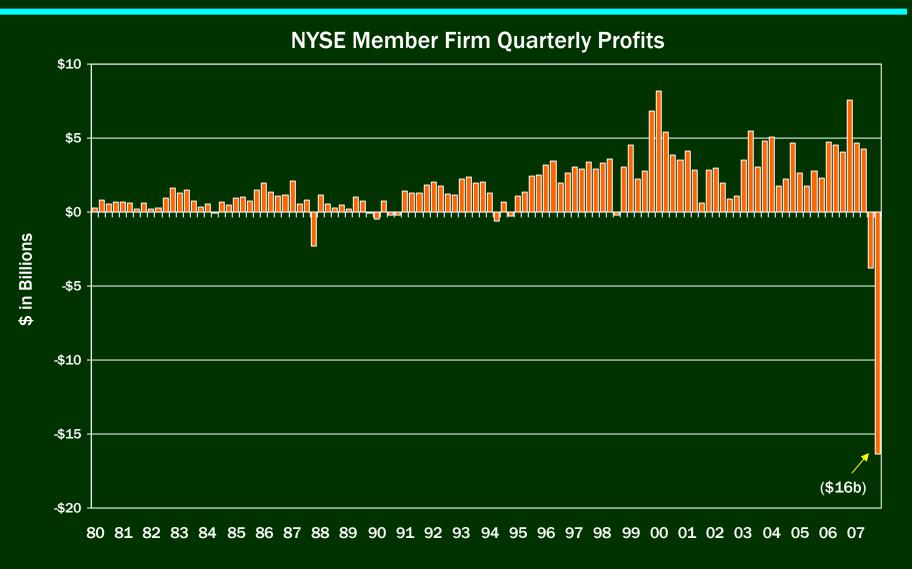
Source: NYC DOF 1 – The tax liability for CY 2006 and CY 2007 is estimated.

## Financial Firm Write-downs Pose a Growing Risk to Current and Future New York City Tax Collections



Compiled by OMB

#### Wall Street Reported Its Largest Historical Loss in the Third Quarter of 2007 Followed By a Much Larger Loss of \$16 Billion in the Fourth Quarter



#### After Posting Near Record Profits in 2006, Wall Street Firms Lost \$11 Billion in 2007 and Are Expected to Remain Troubled Throughout 2008

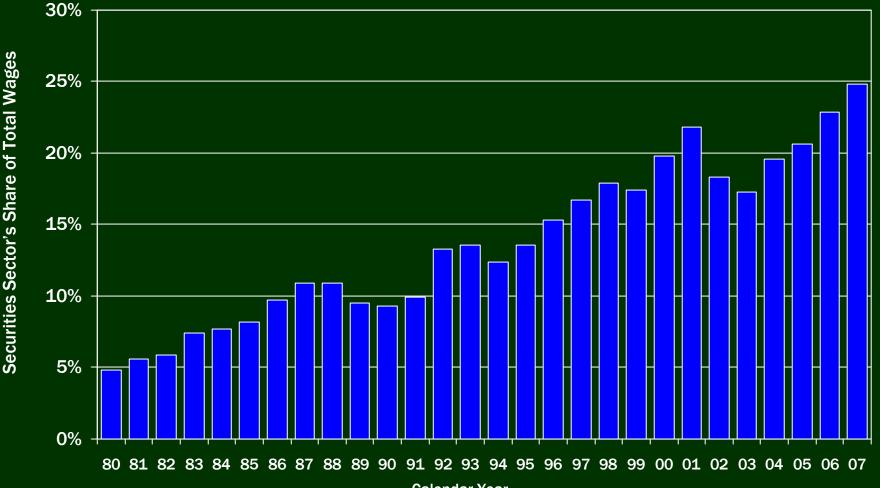
Profits Dropped from a Gain of \$20.9 Billion in 2006 to a Loss of \$11.3 Billion in 2007



1990 1991 1992 1993 1994 1995 1996 1997 1998 1999 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009

# New York City Is Very Dependent on the Securities Industry

Securities Industry Share of Wages Has Grown from Below 5 Percent in 1980 to 21 Percent in 2001 and Reached a Record of Almost 25 Percent in 2007.



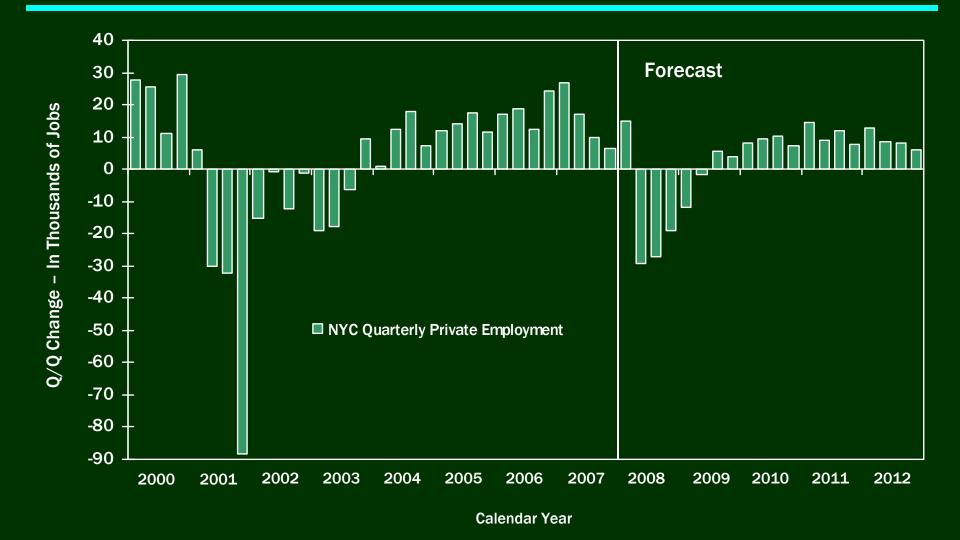
Source: NYS Department of Labor

**Calendar Year** 

# Wall Street is Expected to Shed 25,000 Jobs Over the Next 2 Years

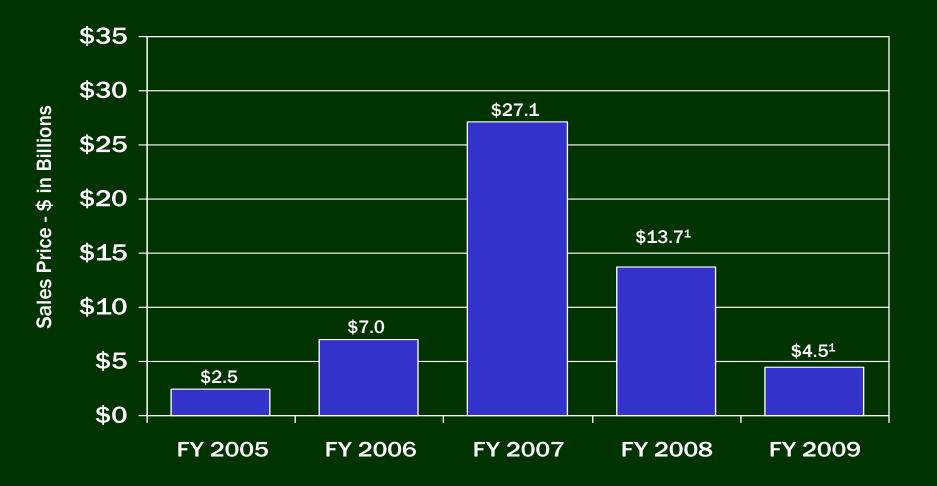
Announced Layoffs		Executive Budget Economic Forecast		Published Data From the Bureau of Labor Statistics			
		Peak 2007 Q3	187,900	September-07	187,900		
U.S.	NYC (est.)	Trough 2009 Q3	163,000	March-08	182,300		
42,206	19,315	Projected NYC Losses	24,900	NYC Losses So Far	5,600		

#### New York City's Private Sector Is Forecast to Lose Approximately 90,000 Jobs Between Q2 2008 and Q2 2009

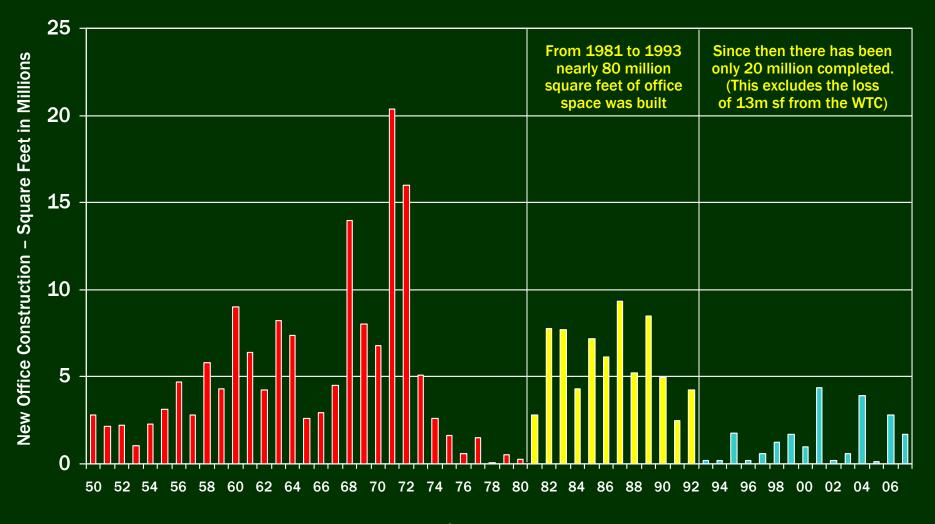


Source: U.S. Bureau of Labor Statistics 2000 - 2007 Q4; OMB forecast 2008 Q1 - 2012

#### Large Commercial Real Estate Transactions (Over \$500 Million in Sale Price) Slowed through March in FY 2008 and Are Expected to Decline Further in FY 2009

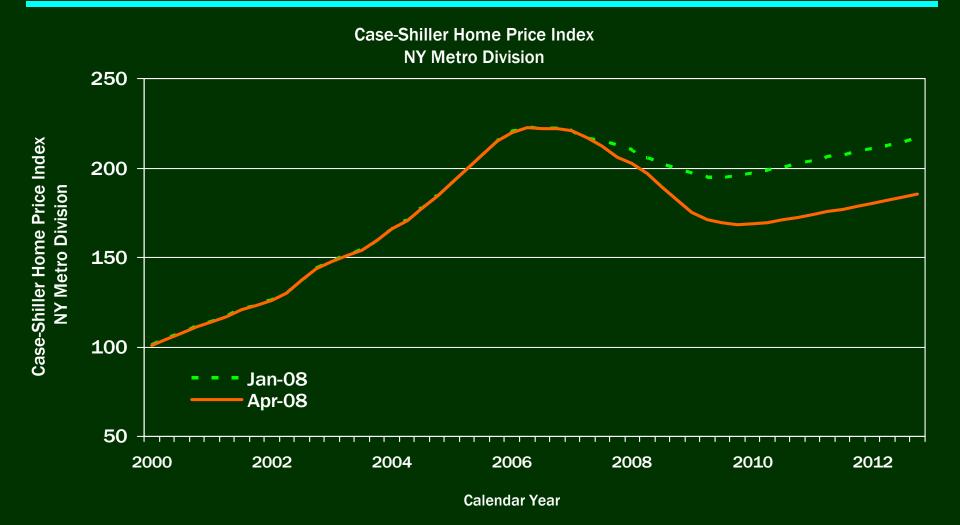


#### With Little Speculative Building, the Local Office Market Is Better Poised to Weather a Downturn Than in the 1990s

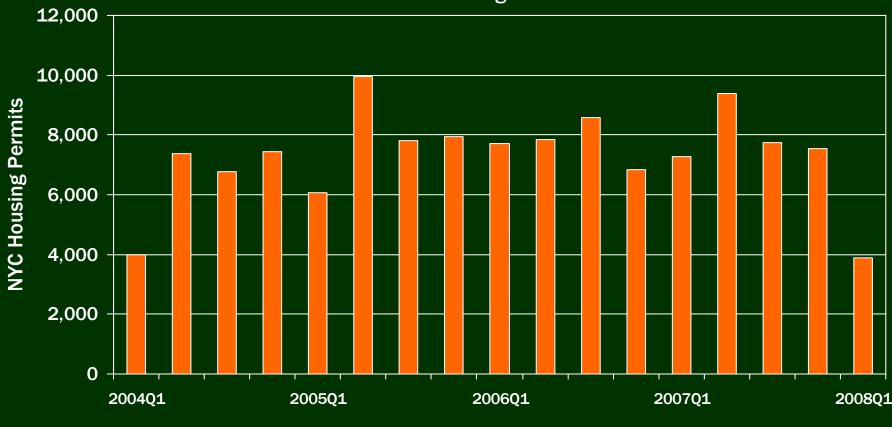


**Calendar Year** 

#### The Latest Housing Forecast Released April 23, 2008 Is Considerably More Pessimistic Than the January Forecast



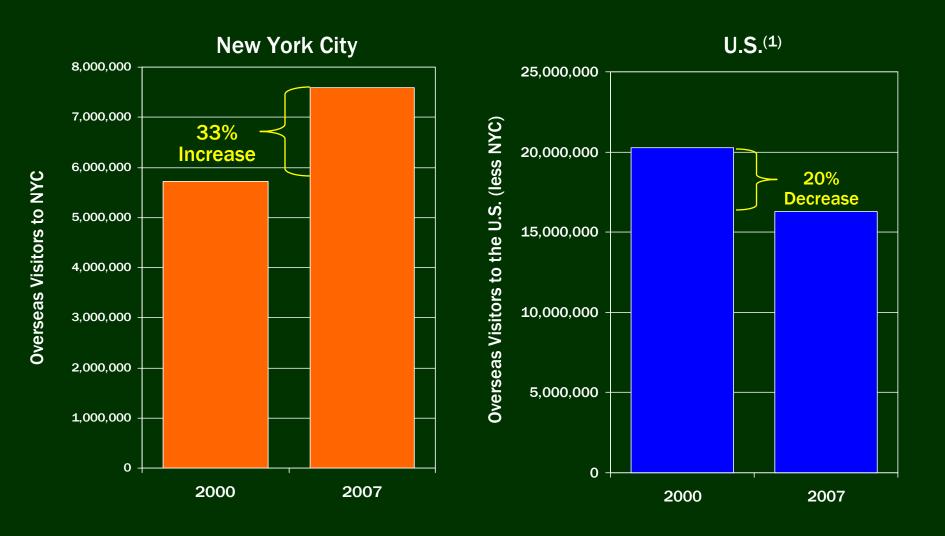
#### The Number of New Housing Permits in New York City Dropped 46 Percent in The First Quarter of 2008 Compared to The First Quarter of 2007



**NYC Housing Permits** 

Calendar Year

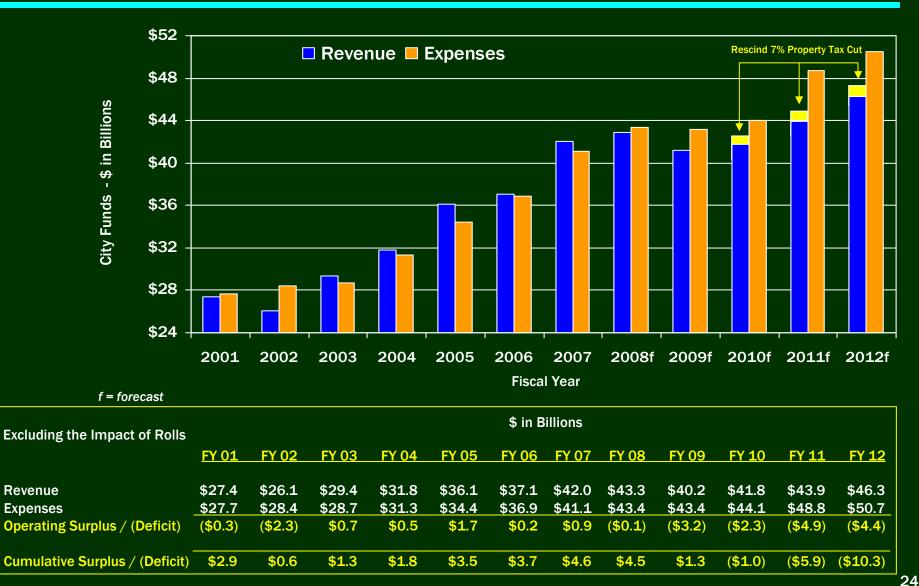
The Number of Overseas Visitors to NYC Has Increased by 33 Percent Between 2000 and 2007, While Overseas Travel to the Rest of the Nation Has Declined by 20 Percent



Source: NYC & Company

# **II. Budget Update**

## Revenue and Expenses May 2008 Plan



### Changes Between January 2008 Plan and May 2008 Plan FY 2008 to FY 2011

		I	FY 200	8	F	<b>Y 200</b>	9	l	FY 201	0	F	Y 2011	L
		<b>Jan 2008</b> Plan <sup>(2)</sup>	May 2008 Plan	Change	<b>Jan 2008 Plan<sup>(2)</sup></b>	May 2008 Plan	Change	<b>Jan 2008 Plan<sup>(2)</sup></b>	May 2008 Plan	Change	<b>Jan 2008 Plan<sup>(2)</sup></b>	May 2008 Plan	Change
Revenue <sup>(1)</sup> (see pag	ge 26)	\$41,222	\$43,308	\$2,086	\$39,403	\$40,237	\$834	\$41,414	\$41,771	\$357	\$43,116	\$43,912	\$796
Expenditures <sup>(1)</sup>	Year-To-Year Change:	(795) (1.9%)	1,291 3.1%		( <b>\$1,819</b> ) (4.4%)	(\$3,071) (7.1%)		\$2,011 5.1%	\$1,534 3.8%		\$1,702 4.1%	\$2,141 5.1%	
Controllable Agen (see page 27)	cy Expenses	\$20,323	\$19,739	(\$584)	\$20,814	\$20,334	(\$480)	\$22,359	\$21,697	(\$662)	\$23,700	\$23,007	(\$693)
(000 page 11)	Year-To-Year Change:	1,820 9.8%	1,236 6.7%		\$491 2.4%	\$595 3.0%		\$1,545 7.4%	\$1,363 6.7%		\$1,341 6.0%	\$1,310 6.0%	
Non-Controllable	Agency Expenses	\$21,923	\$23,650	\$1,727	\$23,543	\$23,103	(\$440)	\$24,675	\$22,384	(\$2,291)	\$26,055	\$25,840	(\$215)
(see page 28)	Year-To-Year Change:	(672) (3.0%)	1,055 4.7%		\$1,620 7.4%	(\$547) (2.3%)		\$1,132 4.8%	(\$719) (3.1%)		\$1,380 5.6%	\$3,456 15.4%	
Total Expenditures		\$42,246	\$43,389	\$1,143	\$44,357	\$43,437	(\$920)	\$47,034	\$44,081	(\$2,953)	\$49,755	\$48,847	(\$908)
	Year-To-Year Change:	1,148 2.8%	\$2,291 5.6%		\$2,111 5.0%	\$48 0.1%		\$2,677 6.0%	644 1.5%		\$2,721 5.8%	\$4,766 10.8%	
Operating Surplus/	(Deficit)	<b>(\$1,024</b> )	(\$81)	\$943	(\$4,954)	(\$3,200)	\$1,754	(\$5,620)	(\$2,310)	\$3,310	(\$6,639)	(\$4,935)	<b>\$1,704</b>
Current Year Roll (C Prior Year Roll (Ber		(\$4,119) \$4,600	(\$4,519) \$4,600	(\$400) \$	(\$350) \$4,119	(\$1,319) \$4,519	(\$969) \$400	\$ \$350	(\$350) \$1,319	(\$350) \$969	\$ \$	\$ \$350	\$ \$350
Net Impact of Surp	lus Roll	\$481	\$81	(\$400)	\$3,769	\$3,200	(\$569)	\$350	\$969	\$619	\$	\$350	\$350
Gap to be Closed		(\$543)	\$	\$543	(\$1,185)	\$	\$ 1,185	(\$5,270)	(\$1,341)	\$3,929	(\$6,639)	(\$4,585)	<b>\$2,054</b>

City Funds - \$ in Millions

(1) Excludes the impact of prepayments

(2) Before Agency Program

## City Revenues May 2008 Plan

	•		
	In	N/LTI	lions
$\mathbf{\Psi}$			nons

		FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	
Property Tax		\$13,009	\$13,838	\$14,868	\$15,862	\$16,664	
	Year-to-Year	51	829	1,030	994	802	
	Change:	0.4%	6.4%	7.4%	6.7%	5.1%	
Real Estate Transaction Taxes		\$2,581	\$1,934	\$1,883	\$ 1,860	\$ 1,968	
	Year-to-Year	(712)	(647)	(51)	(23)	108	
	Change:	(21.6%)	(25.1%)	(2.6%)	(1.2%)	5.8%	
Rescind 7% Property Tax Cut		\$	\$	\$1,223	\$1,298	\$1,359	
All Other Tax Revenue		\$22,557	\$20,079	\$19,630	\$20,648	\$22,014	
(Sales, PIT, Business Income Taxes, etc.)	Year-to-Year	966 4 5%	(2,478)	(449) (2.2%)	1,018	1,366	
Subtotal Tax Revenue	Change:	<u>4.5%</u> <b>\$38,147</b>	<u>(11.0%)</u> \$35,851	<u>(2.2%)</u> \$37,604	<u>5.2%</u> \$39,668	<u>6.6%</u> <b>\$42,005</b>	-
	Year-to-Year	305	(2,296)	1,753	2,064	2,337	
	Change:	0.8%	(6.0%)	4.9%	5.5%	5.9%	
Non-Tax Revenue		\$5,161	\$4,386	\$4,167	\$4,244	\$4,252	
(Fees, Fines, Interest, Unrestricted State and Federal Aid, etc)	Year-to-Year	986	(775)	(219)	77	8	
	Change:	23.6%	(15.0%)	(5.0%)	1.8%	0.2%	
Total Revenue (see page 25)		\$43,308	\$40,237	\$41,771	\$43,912	\$46,257	
	Year-to-Year	1,291	(3,071)	1,534	2,141	2,345	
	Change:	3.1%	(7.1%)	3.8%	5.1%	5.3%	

## Controllable Agency Expenses May 2008 Plan

			City Fu	nds - \$ in Million	s	
		FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Uniformed Forces						
Police Department		\$3,599	\$3,623	\$3,691	\$3,799	\$3,803
Fire Department		1,334	1,350	1,359	1,373	1,374
Department of Correction		922	938	937	948	954
Sanitation Department		1,220	1,259	1,337	1,418	1,428
Subtotal: Uniformed Forces		\$7,075	\$7,170	\$7,324	<b>\$7,538</b> 214	<b>\$7,559</b> 21
	Year-To-Year	284	95	154		
Health and Welfare	Change:	4.2%	1.3%	2.1%	2.9%	0.3%
Social Services		\$552	\$601	\$605	\$605	\$605
Children's Services		874	791	783	783	793
Homeless Services Health and Mental Hygiene		352 602	309 626	305 629	305 631	305 634
HHC Subsidy		602 128	95	94	93	93
Subtotal: Health and Welfare		\$2,508	\$2,422	<u>\$2,416</u>	<u>\$2,417</u>	\$2,430
Subtotal: nealth and wenare			• - •			
	Year-To-Year	78	(86)	(6)	1	13
Other Mayoral	Change:	3.2%	(3.4%)	(0.2%)	0.0%	0.5%
Housing Preservation & Development		\$81	\$70	\$62	\$61	\$61
Environmental Protection		886	952	887	882	882
Finance		213	202	199	199	199
Transportation		445	464	445	450	450
Parks and Recreation		285	266	262	267	267
Citywide Administrative Services		200	184	181	181	181
All Other Mayoral		1,695	1,573	1,485 161	1,486 266	1,488 393
Energy, Leases & OTPS Inflators Subtotal: Other Mayoral		\$3,805	\$3,711	<u>\$3,682</u>		<u> </u>
Subtotal: Other Mayoral	× <del>-</del> ×	· - ·			\$3,792	
	Year-To-Year	573	(94)	(29)	110	129
Education	Change:	17.7%	(2.5%)	(0.8%)	3.0%	3.4%
Department of Education		\$4,951	\$5,181	\$5,671	\$6,227	\$6,100
CUNY		430	400	388	391	395
Subtotal: Education		\$5,381	\$5,581	\$6,059	\$6,618	\$6,495
	Year-To-Year	118	200	478	559	(123)
Elected Officials	Change:	2.2%	3.7%	8.6%	9.2%	(1.9%)
Mayoralty		\$69	\$68	\$66	\$66	\$66
All Other Elected		405	379	379	379	379
Subtotal: Elected Officials		\$474	\$447	\$445	\$445	\$445
	Year-To-Year	33	(27)	(2)		
	Change:	7.5%	(5.7%)	(0.4%)	0.0%	0.0%
Labor Reserve	enten ger	\$496	\$1.003	\$1.771	\$2,197	\$2.628
Labor Reserve	Voor To Voor		• - •		• - • - •	• - •
	Year-To-Year	150	507	768	426	431
	Change:	43.4%	102.2%	76.6%	24.1%	19.6%
Total Controllable Agency Spending (see page 25)		\$19,739	\$20,334	<b>\$21,697</b>	\$23,007	\$23,478
	Year-To-Year	1,236	595	1,363	1,310	471
Note: Excludes the impact of prepayments	Change:	6.7%	3.0%	6.7%	6.0%	2.0%

## Non-Controllable Agency Expenses May 2008 Plan

		City	Funds - \$ in Millio	ns	
	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Non-Controllable Agency Expenses					
Pensions	\$5,574	\$6,007	\$6,523	\$6,616	\$6,714
Year-to-Year	\$885	\$433	\$516	\$93	\$98
Change:	18.9%	7.8%	8.6%	1.4%	1.5%
Fringe Benefits	\$5,498	\$5,803	\$5,908	\$6,314	\$6,766
Year-to-Year	\$156	\$305	\$105	\$406	\$452
Change:	2.9%	5.5%	1.8%	6.9%	7.2%
Subtotal: Employee-Related Costs	\$11,072	\$11.810	\$12,431	\$12.930	\$13,480
Year-to-Year	(\$459)	\$738	\$621	\$499	\$550
Change:	(4.0%)	6.7%	5.3%	4.0%	4.3%
Debt Service	\$5.597	\$3.575	\$1.971	\$4,652	\$5.184
Year-to-Year	\$1.672	(\$2,022)	(\$1,604)	\$2.681	\$532
Change:	42.6%	(36.1%)	(44.9%)	136.0%	11.4%
Medicaid	\$5,583	\$5,470	\$5,624	\$5,784	\$5,957
Year-to-Year	\$567	(\$113)	\$154	\$160	\$173
Change:	11.3%	(2.0%)	2.8%	2.8%	3.0%
Re-estimate of Prior Year Expenses	(\$500)	\$	\$	\$	\$
Year-to-Year	\$15	\$500	\$	\$	\$
Change:	2.9%	100.0%	0.0%	0.0%	0.0%
General Reserve	\$100	\$300	\$300	\$300	\$300
Year-to-Year	\$100	\$200	\$	\$	\$
Change:	0.0%	200.0%	0.0%	0.0%	0.0%
All Other	\$1,798	\$1,948	\$2,058	\$2,174	\$2,310
Year-to-Year	(\$840)	\$150	\$110	\$116	\$136
Change:	(31.8%)	8.3%	5.6%	5.6%	6.3%
Total Non-Controllable Expenses (see page 25)	\$23,650	<b>\$23,103</b>	<b>\$22,384</b>	\$25,840	\$27,231
Year-to-Year	\$1,055	(\$547)	(\$719)	\$3,456	\$1,391
Change:	4.7%	(2.3%)	(3.1%)	15.4%	5.4%

# III. FY 2008-12 Budget Changes

# Revenue Changes Between the January 2008 Plan and the May 2008 Plan

	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Revenue as of January 2008 Plan*	\$41,222	\$39,403	\$41,414	\$43,116	\$45,173
Revenue Changes:					
Property Tax	\$10	(\$81)	(\$81)	\$4	\$4
Personal Income Tax	1,098	573	(338)	(133)	13
Other Tax Revenue (Business, Sales)	812	142	(558)	(533)	(451)
State Budget Revenue Impact	(91)	(4)		1	2
Non-Tax Revenue	151	62	(20)	32	42
Agency Program	106	142	131	127	115
Rescind 7% Property Tax Cut			1,223	1,298	1,359
Total Revenue Changes	\$2,086	\$834	\$357	\$796	\$1,084
Revenue as of May 2008 Plan	\$43,308	\$40,237	\$41,771	\$43,912	\$46,257

#### Controllable Agency Expense Changes Between the January 2008 Plan and the May 2008 Plan

	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Controllable Agency Expenses as of January 2008 Plan:*	\$20,323	\$20,814	\$22,359	\$23,700	\$24,231
Controllable Agency Expense Changes:					
Agency Program	(\$453)	(\$994)	(\$907)	(\$868)	(\$857)
Board of Elections (Additional Warehouse and Office Space)		4	8	8	8
Campaign Finance Board (Pay-to-Play Staffing)		3	3	3	3
Law (Lease Adjustment)		4	4	4	4
DOE (Rising Food Prices, Leases, Special Ed Pre-K)	(25)	110	99	35	(95)
CUNY (Tuition & Fees)	6	7	7	7	11
Police (OTPS Increase)	(1)	6	7	6	6
ACS (DOE Residential Care & Adoption Subsidy)	9	6	6	6	6
DSS (Domestic Violence Shelter & Reduction in State HIV/AIDS Housing Reimbursement	) 8	14	15	15	15
DHS (Family Capacity Increase)	1	25	19	19	19
Correction (Mental Health Supervision, Drug Interdiction & Commissary Contract Delays)		8	4	4	4
Aging (Restoration of Senior Meals Funding)	2	12	12	12	12
FISA (Maintenance Funding)		2	5	7	7
SBS (Governors Island Operating Budget & Construction Commission)	(4)	13	2	1	
Buildings (Private Elevator Contracts, Emergency Accident Prevention Plan & SEP Phase	3) 3	13	4	4	4
Health (OCME Increase & Early Intervention Re-estimate)	(23)	12	10	9	10
HHC (Subsidy Increase)	10	10	10	10	10
DEP (Biosolids/Sludge Removal, BWSO - Orthophosphate)		25	6	4	3
Sanitation (Commercial Recycling Study & Household Hazardous Waste Program)	(11)	6	1	1	1
DCAS (Provisional Reduction Program)	(1)	4	4	4	4
DOITT (311 Call Center, NYServ/ACRIS Maintenance & End-to-End Procurement)	(13)	14	15	14	14
Agency Rollovers	(108)	108			
Energy	(10)	3	6	(9)	(11)
Lease		(7)	(3)	6	53
State Budget Expense Impact	15	16			
Center for Economic Opportunity Commission Transfer		65			
All Other	(11)	31	1	5	16
Total Controllable Agency Expense Changes	(\$584)	(\$480)	(\$662)	(\$693)	(\$753)
Controllable Agency Expenses as of May 2008 Plan:	\$19,739	\$20,334	<b>\$21,697</b>	\$23,007	\$23,478

# Non-Controllable Expense Changes Between the January 2008 Plan and the May 2008 Plan

	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Non-Controllable Expenses as of January 2008 Plan:*	\$21,923	\$23,543	\$24,675	\$26,055	\$27,274
Non-Controllable Expense Changes:					
Agency Program	(\$59)	(\$170)	(\$168)	(\$151)	(\$138)
Restructure Employee Health Insurance			(200)	(200)	(200)
Early Payment of Outstanding Debt	1,986		(1,986)		
Pensions	(5)	(59)	164	266	360
Federal Fringe Benefits Reimbursement Rate Increase	(126)	(116)	(89)	(89)	(89)
Debt Service (Including 20% Capital Reduction Savings)	(39)	(93)	(65)	(156)	(211)
Pay-Go-Capital for Improved Project Scoping		20	20	20	20
Center for Economic Opportunity Commission Transfer		(65)			
Fringe Benefits	(12)	13	20	85	216
Other	(18)	30	13	10	(1)
Total Non-Controllable Expense Changes	\$1,727	(\$440)	(\$2,291)	<b>(\$215)</b>	(\$43)
Non-Controllable Expenses as of May 2008 Plan:	\$23,650	<b>\$23,103</b>	\$22,384	\$25,840	<b>\$27,231</b>

IV. Agency Programs to Reduce the Gap

# Agency Programs to Reduce the Gap

Increases the Gap / (Decreases the Gap)

	Fiscal Year 2008 City Funds - \$ in Thousands				Fiscal Year 2009 City Funds - \$ in Thousands			
	Expense	Revenue	Total		Expense	Revenue	Total	
Uniformed Forces								
Police	(\$33,832)	\$	(\$33,832)		(\$135,617)	\$	(\$135,617)	
Fire	(17,310)	(3,052)	(20,362)		(24,071)	(6,377)	(30,448)	
Sanitation	(31,029)	(8,671)	(39,700)		(70,506)	(16,122)	(86,628)	
Correction	(23,184)	(1,000)	(24,184)		(20,547)		(20,547)	
Health and Welfare								
Administration for Children's Services	(21,800)		(21,800)		(57,225)		(57,225)	
Social Services	(75,910)		(75,910)		(38,243)	(744)	(38,987)	
Homeless Services	(10,631)		(10,631)		(24,579)		(24,579)	
Health & Mental Hygiene	(11,994)	(4,987)	(16,981)		(23,335)	(5,753)	(29,088)	
Youth & Community Development	(7,976)		(7,976)		(15,186)		(15,186)	
Other Mayoral								
Housing Preservation & Development	(850)	(1,821)	(2,671)		(5,923)	(1,011)	(6,934)	
Finance	(410)	(8,586)	(8,996)		(10,596)	(29,000)	(39,596)	
Transportation	(161)	(27,503)	(27,664)		(15,618)	(17,500)	(33,118)	
Parks & Recreation	(1,900)		(1,900)		(9,788)	(14, 101)	(23,889)	
Citywide Administrative Services	(501)	(16,572)	(17,073)		(6,230)	(12,323)	(18,553)	
All Other Agencies	(88,096)	(24,108)	(112,204)		(209,127)	(36,283)	(245,410)	
Major Organizations								
Education	(180,146)		(180,146)		(428,282)		(428,282)	
ННС		(10,077)	(10,077)			(2,522)	(2,522)	
CUNY	(5,813)		(5,813)		(14,255)		(14,255)	
Other								
Procurement Savings					(55,519)		(55,519)	
Total Agency Programs	(\$511,543)	(\$106,377)	(\$617,920)	(3.0%)	(\$1,164,647)	( <b>\$141</b> ,736)	(\$1,306,383)	(6.4%

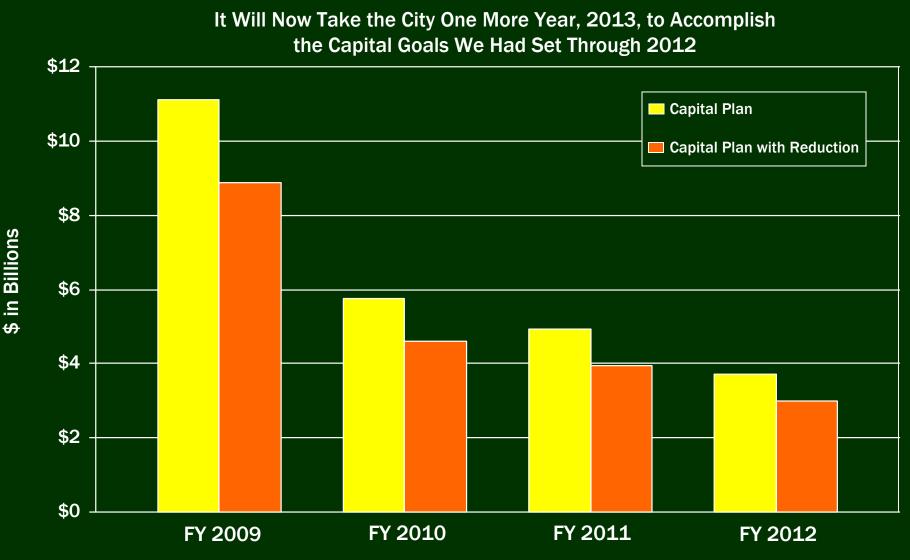
# **Examples of Agency PEG Programs**

Increase the Gap / (Decrease the Gap)

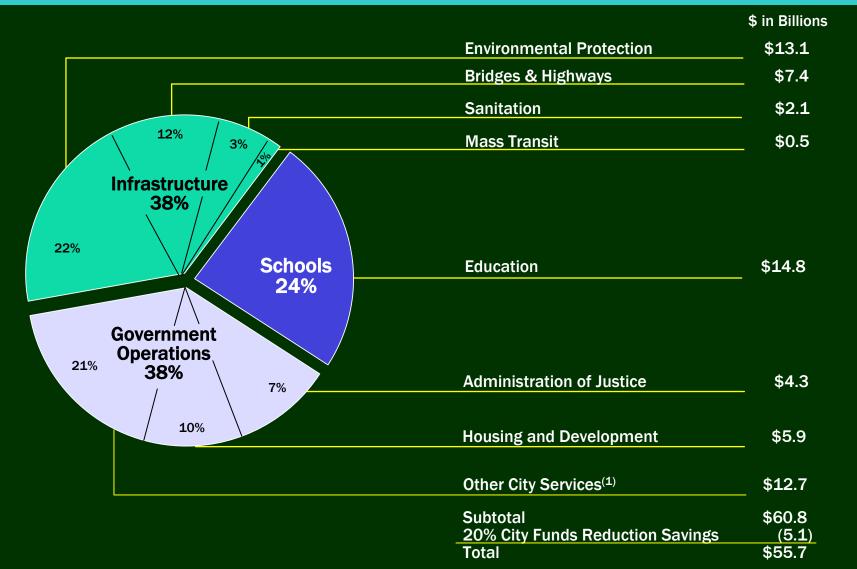
		2009
ACS:	Maximize Federal Funding for Child Care	(\$5.0)
DSS:	Reduce Administrative Expense Agency-wide	(\$6.0)
DHS:	Increase Family Move-outs Through Enhanced Case Management	(\$1.1)
DFTA:	Information and Referral Contracts	(\$2.1)
DOHMH:	Improve Private Insurance Claims for Early Intervention Services	(\$6.0)
DYCD:	Reduce Summer Youth Slots by 5,600	(\$8.0)
Fire:	Civilianization of 42 Positions in Support Units	(\$1.0)
DJJ:	Reduction of Juvenile Non-Secure Detention Excess Capacity	(\$0.9)
DCAS:	Building Security Contracts	(\$1.1)
Education:	Facilities and Infrastructure Reduction	(\$18.0)
Education:	Central and Field Administration Reduction	(\$17.0)
Education:	Purchasing Efficiencies	(\$23.0)



# City-Funded Capital Commitments Will Be Reduced by 20% by Implementing A Measured Delay of Spending



### The Five-Year Capital Strategy 2008-2012 Totals \$55.7 Billion in All Funds After the 20% City Funds Capital Reduction



# **VI.** Tables

## **Five-Year Financial Plan Revenues and Expenditures**

\$ in Millions

Revenues	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Taxes					
General Property Tax	\$13.009	\$13.838	\$14.868	\$15.862	\$16.664
Other Taxes	24,079	21,439	20,938	21,934	23,409
Discretionary Transfers <sup>(1)</sup>	546	546		,001	
Tax Audit Revenue	1,059	577	579	579	579
Tax Reduction Program		(3)	1,219	1,293	1,353
Subtotal: Taxes	\$38,693	\$36,397	\$37,604	\$39,668	\$42.005
Miscellaneous Revenues	6,423	5,567	5,278	5,355	5,363
Unrestricted Intergovernmental Aid	255	340	340	340	340
Less: Intra-City Revenue	(1,502)	(1,506)	(1,436)	(1,436)	(1,436)
Disallowances Against Categorical Grants	(15)	(15)	(15)	(15)	(15)
Subtotal: City Funds	\$43,854	\$40,783	\$41,771	\$43,912	\$46,257
Other Categorical Grants	1,100	1,006	1,001	1,003	1,006
Inter-Fund Revenues	451	458	425	419	419
Total City, Capital IFA & Oth. Cat. Funds	\$45,405	\$42,247	\$43,197	\$45,334	\$47,682
Federal Categorical Grants	5,993	5,395	5,313	5,303	5,313
State Categorical Grants	11,201	11,505	11,938	12,801	13,101
Total Revenues	\$62,599	\$59,147	\$60,448	\$63,438	\$66,096
Expenditures					
Personal Service					
Salaries and Wages	\$20,743	\$21,646	\$22,688	\$24,132	\$24,401
Pensions	5,745	6,179	6,700	6,793	6,891
Fringe Benefits <sup>(2)</sup>	6,349	6,740	7,028	7,627	8,229
Subtotal: Personal Service	\$32,837	\$34,565	\$36,416	\$38,552	\$39,521
Other Than Personal Service					
Medical Assistance	\$5,797	\$5,602	\$5,756	\$5,916	\$6,089
Public Assistance	1,219	1,177	1,176	1,176	1,176
All Other <sup>(1), (2)</sup>	17,960	17,946	18,435	19,076	19,579
Subtotal: Other Than Personal Service	\$24,976	\$24,725	\$25,367	\$26,168	\$26,844
General Obligation, Lease and MAC Debt Service <sup>(1), (2), (3), (4)</sup>	5,723	3,717	2,111	4,789	5,319
FY 2007 Budget Stabilization and Discretionary Transfers (1)	(4,054)				
FY 2008 Budget Stabilization and Discretionary Transfers <sup>(2)</sup>	4,519	(3,973)			
FY 2009 Budget Stabilization <sup>(3)</sup>		1,319	(1,319)		
FY 2010 Budget Stabilization <sup>(4)</sup>			350	(350)	
General Reserve	100	300	300	300	300
Subtotal	\$64,101	\$60,653	\$63,225	\$69,459	\$71,984
Less: Intra-City Expenses	(1,502)	(1,506)	(1,436)	(1,436)	(1,436)
Total Expenditures	\$62,599	\$59,147	\$61,789	\$68,023	\$70,548
Gap To Be Closed	\$	\$	(\$1,341)	(\$4,585)	(\$4,452)

(1) Fiscal Year 2007 Budget Stabilization and Discretionary Transfers total \$4.600 billion, including prepayments of subsidies of \$639 million, Budget Stabilization of \$3.315 billion, lease debt service of \$100 million, and a TFA Grant which increase FY2008 revenues by \$546 million; not including \$65 million in debt retirement.

(2) Fiscal Year 2008 Budget Stabilization and Discretionary Transfers total \$4.519 billion, including prepayments of subsidies of \$500 million, Budget Stabilization of 3.073 billion, Retiree Health Benefits of \$400 million and a TFA Grant which increase FY2009 revenues by \$546 million.

<sup>(3)</sup> Fiscal Year 2009 Budget Stabilization totals \$1.319 billion.

<sup>(4)</sup> Fiscal Year 2010 Budget Stabilization totals \$350 million.

### Changes Since the January 2008 Plan (Increase Gap) / Decrease Gap

(\$ in Millions)

	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Gaps to be Closed – January 2008 Plan	(\$543)	(\$1,185)	(\$5,270)	(\$6,639)	(\$6,332)
Revenues					
Tax Revenue Forecast	\$1,914	\$630	(\$977)	(\$661)	(\$432)
Non-Tax Revenue	66	62	(20)	32	42
Total Revenue Changes	<b>\$1,980</b>	\$692	(\$997)	(\$629)	(\$390)
Expense					
Early Payment of Outstanding Debt	(\$1,986)	\$	\$1,986	\$	\$
Pensions	5	59	(164)	(266)	(360)
Federal Fringe Benefits Reimbursement Rate Increase	126	116	89	89	89
Debt Service (Including 20% Capital Reduction Savings)	39	93	65	156	211
Other Expense Changes	161	(512)	(298)	(290)	(339)
Total Expense Changes	(\$1,655)	(\$244)	<b>\$1,678</b>	(\$311)	(\$399)
Total Changes to the Gap Since January 2008 Plan	\$325	\$448	\$681	(\$940)	(\$789)
Gap to be Closed - May 2008 Plan	<b>(\$218</b> )	(\$737)	(\$4,589)	(\$7,579)	(\$7,121)
Agency Programs	618	1,306	1,206	1,146	1,110
Rescind 7% Property Tax Cut			1,223	1,298	1,359
Restructure Employee Health Insurance			200	200	200
Gap Before Prepayments	400	569	<b>(1,960)</b>	(4,935)	(4,452)
Prepayments of FY 2009 Expenses	(400)	400			
Prepayments of FY 2010 Expenses		(969)	969		
Prepayments of FY 2011 Expenses			(350)	350	
Remaining Gap To Be Closed - May 2008 Plan	\$	\$	(\$1,341)	(\$4,585)	(\$4,452)

# Fiscal Year 2008 Budget

\$ in Millions

		Personal S	Service Cos	sts		Other Th	an Perso	onal Servi	Gross	Net			
AGENCY	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgments & Claims	Debt Service	OTPS Subtotal	Total (Including Intra-City)	Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES	10 500		* (	<b>A A A A A</b>				****	***			47.000	40.070
Police Department	\$3,582	\$1,314	\$1,907	\$6,803	\$436		\$41	\$117	\$104	\$698	\$7,501	\$7,296	\$6,978
Fire Department	1,352	475	844	2,671	185		6	25	99	315	2,986	2,975	2,724
Dept. of Correction	828	298	253	1,379	123		10	17	246	396	1,775	1,773	1,719
Dept. of Sanitation	696	287	177	1,160	543		6	28	320	897	2,057	2,054	2,005
Subtotal	\$6,458	\$2,374	\$3,181	\$12,013	\$1,287		<mark>\$63</mark>	<b>\$187</b>	\$769	\$2,306	\$14,319	\$14,098	\$13,426
HEALTH AND WELFARE													
Administration for Children's Services	\$409	\$111	45	\$565	\$2,383		\$4	\$2		\$2,389	\$2,954	\$2,942	\$971
Department of Social Services	700	257	95	1.052	1.034	7.015	4	6	129	8.188	9.240	9.227	6.910
Department of	100	201	90	1,052	1,034	7,015	4	0	129	0,100	5,240	5,221	0,910
Homeless Services	114	35	15	164	693		1			694	858	810	391
Department of Health													
and Mental Hygiene	382	103	39	524	1,281		1	3	35	1,320	1,844	1,827	758
Health and Hospitals				- 1			_						
Corporation <sup>(1)</sup>		21		21	262		5	190	215	672	693	572	345
Subtotal	\$1,605	\$527	\$194	\$2,326	\$5,653	\$7,015	\$15	<b>\$201</b>	\$379	\$13,263	\$15,589	\$15,378	\$9,375
EDUCATION		+	** ***				÷=	<b>*</b> = 0	* 4 0 = 0				
Dept. of Education	\$9,217	\$2,634	\$2,019	\$13,870	\$5,039		\$17	\$70	\$1,272	\$6,398	\$20,268	\$20,130	\$10,355
City University	376	65	39	480	256		1	1	53	311	791	738	526
Subtotal	\$9,593	\$2,699	\$2,058	\$14,350	\$5,295		<b>\$18</b>	\$71	\$1,325	\$6,709	\$21,059	\$20,868	\$10,881
OTHER AGENCIES	\$2,139	\$644	\$261	\$3,044	\$4,243		\$79	\$200	\$2,598	\$7,120	\$10,164	\$9,290	\$7,483
ELECTED OFFICIALS	\$452	\$105	\$51	\$608	\$109		\$11	\$2		\$122	\$730	\$725	\$653
MISC. BUDGET	\$496			\$496		<b>\$1,128</b> <sup>(2)</sup>			\$455	\$1,583	\$2,079	\$2,078	\$1,902
DEBT SERVICE COSTS (unallocated)									\$197	\$197	\$197	\$197	\$169
RE-ESTIMATE OF PRIOR													
YEAR'S EXPENSES					(500)					(500)	(500)	(500)	(500)
TOTAL <sup>(3)</sup>	\$20,743	\$6,349	\$5,745	\$32,837	\$16,087	\$8,143	<b>\$186</b>	\$661	\$5,723	\$30,800	\$63,637	\$62,134	\$43,389
City Funds	\$11,567	\$5,498	\$5,574	\$22,639	\$7,519	\$6,985	\$177	\$472	\$5,597	\$20,750	\$43,389		
Less: Prepayments Total After		(\$400)		(\$400)	\$139	(\$546)			\$342	(\$65)	(\$465)	(\$465)	(\$465)
Prepayments	\$20,743	\$6,749	\$5,745	\$33,237	\$15,948	\$8,689	<b>\$186</b>	\$661	\$5,381	\$30,865	\$64,102	\$62,599	\$43,854

 $\ensuremath{^{(1)}}\xspace$  Only reflects funding appropriated in the City's Budget.

<sup>(2)</sup>Includes subsidies to the MTA, General Reserve, Indigent Defense Services and Other Contractual Services. <sup>(3)</sup>Excludes the impact of prepayments.

# Fiscal Year 2009 Budget

\$ in Millions

		Personal S	Service Co	sts	]	Other Tha	an Perso	Gross	Net				
AGENCY	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgments & Claims		OTPS Subtotal	Total (Including Intra-City)	Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES					1								
Police Department	\$3,573	\$1,406	\$1,987	\$6,966	\$280		\$41	\$134	\$67	\$522	\$7,488	\$7,276	\$7,158
Fire Department	1,367	506	892	2,765	136		6	28	76	246	3,011	3,001	2,803
Dept. of Correction	841	324	259	1,424	120		10	19	149	298	1,722	1,721	1,669
Dept. of Sanitation	718	307	202	1,227	549		6	32	195	782	2,009	2,007	1,968
Subtotal	\$6,499	\$2,543	\$3,340	\$12,382	\$1,085		\$63	\$213	\$487	\$1,848	\$14,230	\$14,005	\$13,598
HEALTH AND WELFARE													
Administration for Children's Services Department of	\$401	\$118	\$51	\$570	\$2,304		\$4	\$2		\$2,310	\$2,880	\$2,864	\$912
Social Services	691	276	108	1,075	1,023	6,779	4	7	59	7,872	8,947	8,945	6,808
Department of Homeless Services	119	38	15	172	634		1			635	807	720	352
Department of Health and Mental Hygiene	386	108	45	539	1,191		1	4	27	1,223	1,762	1,758	787
Health and Hospitals Corporation <sup>(1)</sup>		23		23	174		5	190	146	515	538	465	243
Subtotal	\$1,597	\$563	\$219	<b>\$2,379</b>	\$5,326	\$6,779	\$15	<b>\$203</b>	\$232	\$12,555	\$14,934	\$14,752	\$9,102
EDUCATION													
Dept. of Education	\$9,696	\$2,773	\$2,226	\$14,695	\$5,226		\$17	\$39	\$857	\$6,139			\$10,368
City University	355	82	43	480	192		1	1	49	243	723	710	496
Subtotal	\$10,051	\$2,855	\$2,269	\$15,175	\$5,418		<b>\$18</b>	\$40	\$906	\$6,382	\$21,557	\$21,409	\$10,864
OTHER AGENCIES	\$2.083	\$673	\$294	\$3,050	\$4.025		\$73	\$230	\$1,689	\$6.017	\$9,067	\$8.118	\$6,584
ELECTED OFFICIALS	\$413	\$106	\$57	\$576	\$89		\$8	\$2	· · ·	\$99	\$675	\$672	\$630
MISC. BUDGET	\$1.003			\$1.003		<b>\$1,439</b> <sup>(2)</sup>			\$285	\$1.724	\$2.727	\$2,727	\$2.575
DEBT SERVICE COSTS (unallocated)									\$118	\$118	\$118	\$118	\$84
RE-ESTIMATE OF PRIOR													
YEAR'S EXPENSES													
TOTAL <sup>(3)</sup>	\$21,646	\$6,740	\$6,179	\$34,565	\$15,943	\$8,218	\$177	\$688	\$3,717	\$28,743	\$63,308	\$61,801	\$43,437
City Funds	\$12,346	\$5,803	\$6,007	<b>\$24,156</b>	\$7,832	\$7,205	\$171	\$498	\$3,575	\$19,281	\$43,437		
Less: Prepayments		\$400		\$400	\$225	\$275			\$1,754	\$2,254	\$2,654	\$2,654	\$2,654
Total After	<b>A</b> 04 040	<b>*</b> C 040	<b>*</b> 0.470	<b>*</b> 24.405		A7.040	A477	<b>*</b> 000	<b>#4</b> 000	<b>*</b> 00 400	<b>****</b>	AFO 4 47	<b>*</b> 40 700
Prepayments	\$21,646	\$6,340	\$6,179	\$34,165	\$15,718	\$7,943	\$177	\$688	\$1,963	\$26,489	\$60,654	\$59,147	\$40,783

(1)Only reflects funding appropriated in the City's Budget.

<sup>(2)</sup>Includes subsidies to the MTA, General Reserve, Indigent Defense Services and Other Contractual Services.

<sup>(3)</sup>Excludes the impact of prepayments.

## Changes Between FY 2008 and FY 2009 Budgets

\$ in Millions

	Personal Service Costs					Other Th	an Perso	onal Serv	;	]			
AGENCY	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgmen & Claim		OTPS Subtotal	Gross Total (Including Intra-City)	Net Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES								÷				(****)	<b>4</b> 400
Police Department	(\$9)	\$92	\$80	\$163	(\$156)			\$17	(\$37)	(\$176)	(\$13)	(\$20)	<b>\$180</b>
Fire Department	15	31	48	94	(49)			3	(23)	(69)	25	26	79 (50)
Dept. of Correction	13 22	26 20	6 25	45 67	(3)			2	(97)	(98)	(53)	(52)	(50)
Dept. of Sanitation					6			4	(125)	( <b>115)</b>	(48)	(47)	(37)
Subtotal	\$41	<b>\$169</b>	\$159	\$369	(\$202)			<mark>\$26</mark>	(\$282)	(\$458)	(\$89)	(\$93)	\$172
HEALTH AND WELFARE													
Administration for Children's Services	(\$8)	\$7	\$6	\$5	(\$79)					( <b>\$79)</b>	(\$74)	(\$78)	(\$59)
Department of Social Services	(9)	19	13	23	(11)	236		1	(70)	(316)	(293)	(282)	(102)
Department of Homeless Services	5	3		8	(59)					(59)	(51)	(90)	(39)
Department of Health and Mental Hygiene	4	5	6	15	(90)			1	(8)	(97)	(82)	(69)	29
Health and Hospitals Corporation <sup>(1)</sup>		2		2	(88)				(69)	(157)	(155)	(107)	(102)
Subtotal	(\$8)	\$36	\$25	\$53	(\$327)	(\$236)		\$2	(\$147)	(\$708)	(\$655)	(\$626)	(\$273)
EDUCATION													
Dept. of Education	\$479	\$139	\$207	\$825	\$187			(\$31)	(\$415)	( <b>\$259)</b>	\$566	\$569	\$13
City University	(21)	17	4		(64)				(4)	(68)	(68)	(28)	(30)
Subtotal	\$458	\$156	\$211	\$825	\$123			(\$31)	(\$419)	(\$327)	\$498	\$541	(\$17)
OTHER AGENCIES	(\$56)	\$29	\$33	\$6	(\$218)		(\$6)	\$30	(\$909)	(\$1,103)	(\$1,097)	(\$1.172)	(\$899)
ELECTED OFFICIALS	(\$39)	\$1	\$6	(\$32)	(\$20)		(\$3)	· · · · ·	· · · · ·	(\$23)	(\$55)	(\$53)	(\$23)
MISC. BUDGET	\$507			\$507		<b>\$311</b> <sup>(2)</sup>			(\$170)	\$141	\$648	\$649	\$673
DEBT SERVICE COSTS (unallocated)									(\$79)	(\$79)	(\$79)	(\$79)	(\$85)
REESTIMATE OF PRIOR													
YEAR'S EXPENSES					\$5 <b>00</b>					\$500	\$500	\$500	\$500
TOTAL <sup>(3)</sup>	\$903	\$391	\$434	\$1,728	(\$144)	\$75	(\$9)	\$27	(\$2,006)	(\$2,057)	(\$329)	(\$333)	\$48
City Funds	\$779	\$305	\$433	\$1,517	\$313	<mark>\$22</mark> 0	(\$6)	<b>\$2</b> 6	(\$2,022)	(\$1,469)	\$48		
Less: Prepayments Total After		800		800	\$86	\$821			1,412	\$2,319	\$3,119	\$3,119	\$3,119
Prepayments	\$903	(\$409)	\$434	\$928	(\$230)	(\$746)	(\$9)	\$27	(\$3,418)	(\$4,376)	(\$3,448)	(\$3,452)	(\$3,071)

(1)Only reflects funding appropriated in the City's Budget.

<sup>(2)</sup>Includes subsidies to the MTA, General Reserve, Indigent Defense Services and Other Contractual Services. <sup>(3)</sup>Excludes the impact of prepayments.