# Developing an Idaho Energy Plan

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Presented To:

Idaho Legislative Council Interim Committee on Energy, Environment and Technology Boise, Idaho May 17, 2006



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#### About E3



- E3 is a San Francisco-based partnership serving the needs of electric and gas utilities, end-users, and government agencies
- E3 has substantial experience in energy planning and recently prepared an energy resource plan for PNGC Power, a Portlandbased group of cooperatives including six Idaho utilities
- E3 has considerable experience in state-level energy policy analysis
- E3 has an active practice in the Pacific Northwest and understands the unique nature of the Northwest hydro-based power system
- Arne Olson worked for six years as an energy policy specialist for Washington state tracking energy planning and infrastructure issues

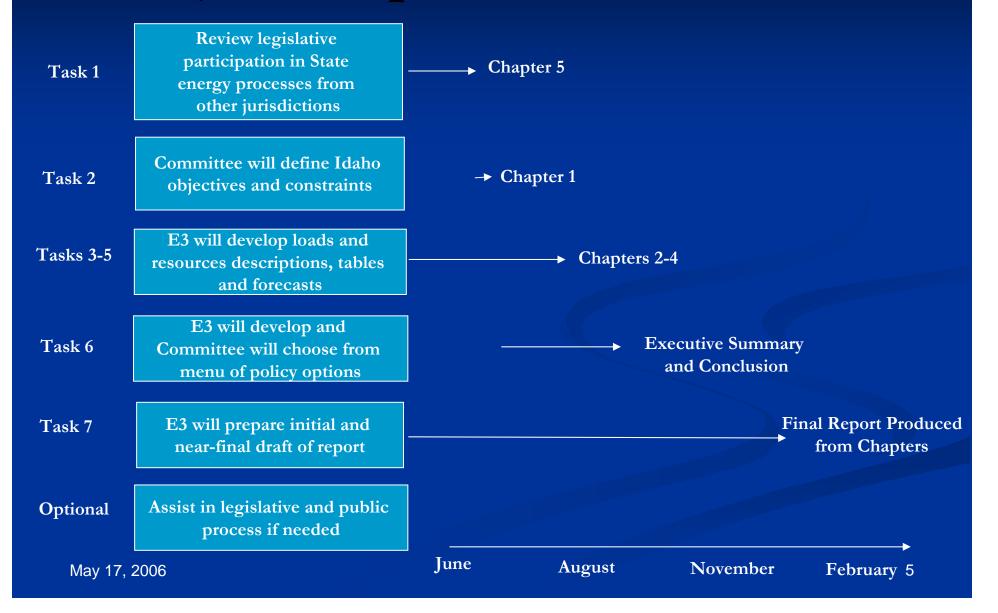
## Developing an Idaho Energy Plan: What Really Matters?

- Who are the players?
  - Electric and gas utilities
  - Gas pipeline companies
  - Petroleum suppliers & refiners
  - Idaho PUC/other state agencies
  - Energy consumers
- Role of legislature is to establish statutory framework that guides the actions of the players, i.e., the rules of the game

## Developing an Idaho Energy Plan: What Really Matters?

- Players need economic analysis, modeling, etc. to support investment decisions
- Legislature does not need detailed quantitative modeling of energy options to support policy decisions
- Instead, legislature needs a good understanding of the playing field:
  - Who the players are
  - Current infrastructure
  - Technology developments
  - Current Idaho statute
  - Current and new federal statute

#### **Project Scope and Deliverables**



#### Current Industry Landscape: Electricity

- Idaho electricity supply still under control of regulated utilities (Avista, Idaho Power, PacifiCorp) or BPA
- Single regional grid means some of Idaho's energy comes from surrounding states
- Deregulation pressure has largely fizzled
- Future developments:
  - Utility integrated resource plans
  - Newer technologies such as wind, geothermal, coal gasification

#### Current Industry Landscape: Natural Gas

- Idaho served by Canadian and Rocky Mountain gas via two interstate pipelines: GTN Pipeline (northern Idaho) and NW Pipeline (southern Idaho)
- Idaho gas companies (Avista, Intermountain Gas) pass through to ratepayers cost of gas commodity purchases
- Recent price pressures caused by increasing resource scarcity in traditional producing areas
- Future developments:
  - LNG terminals on Pacific Coast
  - "Frontier Gas" from Alaska, Northern Canada

## Energy Challenges Facing Idaho Today

Meeting energy needs of growing population Merchant power plants ■ State vs. local siting authority Centrally vs. locally assessed Best use of water: hydropower or aquifer recharge PURPA contracts vs. IRPs: How should utilities procure renewables

#### What Are Other States Doing?

We will find a variety of state positions in our review
Some of the state energy-related functions include:

Energy Facility Siting
State Energy/Building Codes
Integrated Resource Planning Standards
Ratemaking Standards
Renewables Portfolio Standards
Public Purpose or "Systems Benefit" Charges

State Power Authorities





# **Outline of E3 Proposal**





# E3 Approach

- There does not appear to be momentum behind major restructuring initiatives
- Not enough time before January to do big, grass-roots process
- Instead, focus process on key leverage points
  - What are the most important issues for the legislature to tackle?
  - Where can state action can be most effective?

#### What Is E3 Proposing to Do?

- 1. Facilitate a discussion of Idaho policy objectives
- 2. Develop a set of basic information about Idaho energy sector
  - Profile of Idaho energy uses
  - Profile of energy supply infrastructure
  - Context of current events
- 3. Develop menu of policy options for the Committee to consider
- 4. Other items as necessary

# Task 1: Review of Other States'Energy Plans

- E3 will prepare written report and presentation summarizing energy plans from other states
  - Washington, Oregon, Montana, Wyoming, Utah, Nevada, others
- Policy goals identified in enabling documentation
- Policy options the states are considering or already doing



# Task 2: Facilitated Discussion of Policy Goals for Idaho

- Develop broad list of high-level policy principles
  Non-partisan, non-idealogical:
  - "Maintain Idaho's low-cost energy advantage"
  - "Conserve Idaho's natural resources"
  - "Preserve Idaho's clean air and water"
  - "Provide affordable energy services to all Idahoans"
- Later, E3 will use these policy principles to "score" policy options

# Task 3: Current and Projected Energy Demand

- E3 will prepare written report and presentation on Idaho's current and projected energy use:
  - By fuel (electricity, natural gas, petroleum products)
  - By sector (residential, commercial, industrial)
  - Large energy users in Idaho
  - Idaho energy prices compared to neighboring states and U.S. average
  - Idaho energy intensity compared to neighboring states and U.S. average
  - Projected growth



## Task 4: Energy Supply Infrastructure Description

- E3 will prepare written report and presentation on Idaho's energy infrastructure
- Describe major infrastructure and who owns and operates it
  - Power plants & transmission lines
  - Oil and gas supply basins, pipelines, and refineries

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August

November

February 16

- Statutory and regulatory framework
  - Rate regulation
  - State roles in facility siting

# Task 4: Energy Supply Infrastructure Description (2)

- How are infrastructure improvements planned, permitted, built and paid for?
  - Utility integrated resource plans
  - Gas pipeline open seasons
- New energy supply options
  - Coal, gas, wind, geothermal, nuclear
  - LNG, frontier gas, coalbed methane
- How are energy efficiency and demand-side management incorporated into resource plans?

# Task 5: Current Events Affecting Idaho Energy Sector

- E3 will prepare written report and presentation on current events affecting Idaho energy companies
  - Electricity deregulation
  - FERC policy and regional efforts to form transmission entity
  - EPACT 2005 and repeal of PUHCA
  - Supply and price pressures in natural gas and oil sectors
  - Merchant power plants/energy facility siting
  - IPUC decisions regarding PURPA generators
  - Proposed transmission lines linking Wyoming coal or Alberta oil sands with loads in the Southwest
  - Others...

# Task 6: Menu of Policy Options

- E3 will develop a broad list of possible policy options derived from a variety of sources:
  - Recent Idaho legislation
  - Other state energy plans
  - Committee and stakeholder ideas
  - E3 pet ideas
- E3 will score the policy options for how well they meet the policy goals established early on by the Interim Committee

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## Tasks 7 and 8: Draft Final Report and Present Results to Committees

- E3 will prepare a near-final draft of the report to the legislature
- E3 will be available to make presentations to Energy Committees

June

August

November

February 20

# E3 Proposal

- Time and materials basis with a not-to-exceed budget of \$190,860 for Tasks 1-8
- Special research projects as directed by the Interim Committee on a time and materials basis
- E3 is willing to work with any other consultants the committee may select









- Industry planning experience. E3 is trusted by utilities to do economic analysis and strategic planning supporting major investments.
- Regulatory knowledge. E3 consultants regularly provide expert testimony in front of state and provincial regulatory authorities.

- Supply-side and demand-side expertise. E3 is trusted by advocates of both supply-side and demand-side resource options.
- State-level policy experience. E3 supports state initiatives in California, and E3 consultants have considerable experience with state-level energy policy issues.

- Understanding of consultant's role. E3 will help frame the issues for the committee to consider, but will not bring its own agenda. E3 is trusted by a broad range of stakeholders for its unbiased analysis.
- Client focus. E3's projects always benefit from the experience and personal attention of its partners.

#### **Recent E3 Energy Plans**

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City/Area	SCOPE			ATTRIBUTES			RESOURCES		
Manhattan (Con Ed)		Х		Х			Х	Х	
Chicago (Com Ed)		Х	Х	Х	Х	Х	Х	Х	
Toronto (Ontario Hydro)		Х		Х	Х	Х	Х	Х	
San Francisco (PG&E)		Х		Х	Х		Х	Х	
San Francisco, City of	Х		Х		Х				Х
Palo Alto, City of			Х	Х					Х
Alameda, City of			Х	Х					Х
Nashville (TVA)			Х	Х	Х		Х	Х	
Memphis (TVA)			Х	Х	Х		Х	Х	
Greater Seattle (BPA)		Х		Х	Х		Х	Х	
Olympic Peninsula (BPA)		Х		Х	Х		Х	Х	
Jackson/Afton, Wyoming	Х				Х		Х	Х	Х
Southern Oregon Coast	Х				Х		Х	Х	Х
Fort Collins/Longmont, CO	Х			Х	Х	Х	Х	Х	Х
PNGC Power	Х				Х		Х	Х	Х

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