

Michigan Department of Corrections

Vision and Mission

The Vision of the Michigan Department of Corrections is to protect the public and build trust within Michigan communities.

The Mission of the Michigan Department of Corrections is to create a safer Michigan through effective offender management and supervision in our facilities and communities while holding offenders accountable and promoting their success.

Message from the Director:

The State of Michigan started fiscal year 2009 with a budget in crisis. The Michigan Department of Corrections was not immune from the significant cuts being faced throughout state government. However, the Department was ready in part because of an initiative positively impacting our prison population. The Michigan Prisoner ReEntry Initiative, along with a lower crime rate and fewer prison intakes, has helped reduce Michigan's prison population by about 6,000 prisoners. In February 2009, when Governor Jennifer M. Granholm announced nearly \$130 million in cuts to the Department including the likely closure of several prisons and prison camps, the Department was ready. The Department close five prisons (Deerfield Correctional Facility, Hiawatha Correctional Facility, Muskegon Correctional Facility, Robert Scott Correctional Facility and Standish Correctional Facility), and seven camps. The camp closures effectively ended Michigan's prison camp program.

Five years ago, nobody would have predicted that Michigan's prison population would be in decline and the Department would be able to close prisons. In fact, Michigan's prison system was growing and there were some projections that showed the prison population at over 57,000. But with full implementation of the Michigan Prisoner ReEntry Initiative, Michigan's prisoner population has dropped from an all-time high of 51,554 in March of 2007 to just under 46,000 today. The ability to close prisons is a direct result of the success of re-entry policy in Michigan.

The Michigan Department of Corrections remains a national leader in re-entry policy. We continue to have the support of Governor Granholm, legislators, community partners and interest groups who care about offender success and who realize that human warehousing is a poor strategy for successful offender re-entry policy.

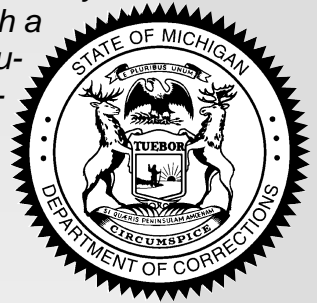


I have been the Director of the Michigan Department of Corrections for seven years through some very difficult times, yet through it all we have shared our successes within every part of our Department. I have faith in our employees to do the right thing every day. They keep our citizens safe and prepare offenders for a successful return to society. I am proud of their efforts and I know they will continue to do their best to keep the Michigan Department of Corrections moving in the right direction.

Sincerely,

Patricia L. Caruso, Director
Michigan Department of Corrections

2009



Annual Report

Employees Unsurpassed Dedication



The 2009 Michigan Department of Corrections Officer of the Year was recognized during a ceremony held at the Kellogg Center in East Lansing on May 6, 2009. Officer Donna Houtz of Lakeland Correctional Facility was selected as the Department's Officer of the Year. The ceremony also recognized officers from each correctional facility throughout the Department as well as officers who serve in the two Field Operations regions.

The Officer of the Year Banquet, supported by the MDOC and the Michigan Corrections

Duty, Honor, Courage...

Organization, is the preeminent event to publicly recognize the value and efforts of our correctional officers. It is the one time each year where the best of the best gather to share their success, their challenges, and their respect for one another.

In difficult times, events like the Officer of the Year Banquet become more valuable because they continue to recognize the importance of the work corrections officers do, while emphasizing their role in the success of the

Officer of the Year

Department. All of the corrections officers recognized at the ceremony lead the way at their respective work site, doing the job with excellence and professionalism.

Cheryl Groves and Ray Wolfe were selected as the 2009 Director's Award recipients. The award is given each year to one or more employees who have demonstrated the most outstanding job performance and professionalism and have already received the Department's Professional Excellence Award.

Cheryl and Ray worked tirelessly over a ten-month period to ensure a smooth transition to tobacco-free facilities within the Michigan Department of Corrections. Ray provided the leadership and an intense commitment to teamwork and inclusion while Cheryl provided coordination and organization in support of the initiative. This undertaking was the most wide-reaching single change the Department has achieved in many years. It directly impacted every employee, visitor, contractor, volunteer, and prisoner who sets foot inside a correctional facility, while indirectly affecting many others.

Excellence and Teamwork

Cheryl and Ray showed a dedicated commitment to the core state values of excellence, inclusion, integrity and teamwork while overseeing this initiative. Their efforts, and the tremendous efforts

of each facility throughout the Michigan Department of Corrections, made the initiative a reality. The end result is a cleaner, safer and healthier MDOC for everyone. The Department only had one chance to get it right, and because of the leadership and dedication of Cheryl Groves and Ray Wolfe, the objective was overwhelmingly successful.

Employees of the Year



2009 Year in Review

Correctional Facilities Administration

In 2009, the Michigan Department of Corrections, Correctional Facilities Administration, closed 12 facilities including all seven remaining camps. This action was taken because of the state's declining prison population. In just over 2 1/2 years, the population declined about 6,000 prisoners, reducing the need for bed space within the system. Five prisons also closed in 2009: Deerfield Correctional Facility in Ionia, Robert Scott Correctional Facility in Plymouth, Standish Correctional Facility in Standish, Hiawatha Correctional Facility in Kincheloe, and Muskegon Correctional Facility in Muskegon.



Prisoner populations were also reconfigured. Male prisoners with mental health needs moved from the Huron Valley complex to other facilities, including the newly refurbished Woodland Center Correctional Facility in Whitmore Lake. Female prisoners were consolidated into the Huron Valley complex, which was consolidated into one correctional facility named Women's Huron Valley Correctional Facility.

Right-sizing the Prison System

As a result of the Department's successful efforts to control the prison population through a variety of reforms including its most successful effort, effective prisoner re-entry policy, the prison population went from a high of more than 51,554 prisoners in March 2007 to less than 46,000 prisoners by the end of 2009. This is Michigan's lowest prison population in more than a decade. The reduction in population made it possible to save \$158 million in the Correctional Facilities Administration budget.

Field Operations Administration



The Michigan Department of Corrections embraced technology in a big way in 2009. The Department's Field Operations Administration expanded the use of Global Positioning Systems (GPS) monitoring within the offender population supervised in the community. The GPS population expanded from 1,203 in January 2009 to 2,616 at the end of December 2009.

The use of GPS personal monitoring systems for at-risk offenders and special populations gave the Michigan Parole and Commutation Board greater confidence to consider prisoners for release who had been previously denied parole. As a result, parole rates increased while offender criminal and non-criminal parole violations actually declined.

Using Technology to Supervise Offenders

Reductions to Michigan's overall prison population continued in 2009, allowing the Department to close correctional facilities and reinvest some of those savings on re-entry programming. Enhanced GPS monitoring produced significant cost savings with effective supervision of offenders and maintenance of public safety.

Michigan continues to be a leader in innovative technologies that assist in offender supervision. The Department is a national leader in active GPS monitoring and continues to invest in resources that protect Michigan's citizens and enhance the field agent's ability to track offenders in the community. From GPS monitoring to home visits to ensuring programming compliance, Michigan is using technology to reduce costs and enhance safety.



2009 Year in Review

Executive Office

By Executive Order, Governor Jennifer M. Granholm, abolished the 10-member Parole Board and replaced it with a new 15-member Parole and Commutation Board (PCB). Building on efforts of the 10-member board which preceded it, the expanded Board carried on the massive review of thousands of cases using the Vermont Assessment of Sex Offender Risk (VASOR) and the Correctional Offender Management Profiling for Alternative Sanctions

Ensuring Public Safety and Offender Success

(COMPAS) system assessments. Many of these prisoners had not previously been considered for parole in light of COMPAS and VASOR assessments. Incorporation of the VASOR into the parole consideration process in March, 2009 was a significant accomplishment. Continued focus on the Michigan Prisoner ReEntry Initiative led to the establishment of residential programs Healthy Living and Safe and Sober, providing the Board with an opportunity to consider parole for offenders knowing they would begin their parole terms with a lengthy stay in a program aimed directly at their risks and needs.

The net result of the Parole and Commutation Board's review was a reduction in the total number of prisoners past their earliest release date (ERD). Effective evidence-based screening tools and community-based programming allowed the Board to have great confidence in considering prisoners who had previously not been viable parole candidates. Even during the construction of new office space and the reconfiguring of staff to allow for greater efficiency, there were no work stoppages or disruptions to the important work done by the Board.

Statistics regarding these continuance case reviews are impressive. Total continuance cases reviewed from March 9, 2009 to June 30, 2009:

Commutation	205
Lifer.....	44
Rehearing	50
Regular	10,454
Suspend	275
Total Cases	11,028

Operations Support Administration

In 2009, the Michigan Department of Corrections faced a declining prison population and continuing budget reductions. All areas of the Department were reviewed in an effort to streamline processes and increase operational efficiency. One way to create savings was to close facilities that were no longer needed as a result of the declining prison population. The Department was able to reduce the number of facilities, subsequently decreasing operating costs, with relatively few layoffs. This allowed the Department to streamline operations and assist in meeting the budget mandates while maintaining the mission of ensuring the safety and security of the people of Michigan.

The Office of Personnel Services assisted in the reassignment of employees who were displaced when the Department closed seven correctional camps and five correctional facilities. Additionally, six prison locations were consolidated into three facilities. Placement of affected employees was completed in accordance with Civil Service rules and regulations, bargaining unit agreements and departmental policies and procedures with cooperation among the various labor organizations and administrations throughout the Department.

Providing Exceptional Service

Approximately 1,800 employees were displaced from closed work locations while hundreds were impacted by the employment preference (bump) chains created by the reductions in force. Minimizing the impact on staff and limiting layoffs (about 150 throughout the system) were key objectives in ensuring the success of this action. A number of unfilled vacancies, coupled with an agreement to enhance staffing levels at certain facilities to curb excessive overtime, kept the total number of layoffs relatively low.

FY09 Budget

allocation of funding

Administration/FY	FY 2009	FY 2004	FY 1999
Correctional Facilities	\$1,634,051,138	\$1,310,657,805	\$1,097,399,700
Field Operations	\$216,626,015	\$168,281,588	\$161,463,900
Administrative Functions	\$146,058,725	\$90,218,807	\$80,899,800
Total	\$1,996,735,878	\$1,569,158,200	\$1,339,763,400

budgeted employees as of December 31, 2009

Prison Operations	12,603
Parole and Probation	1,900
Administration and Support	1,016
Total 15,519	

average annual cost per prisoner by security level

Secure Level I	\$23,742
Level II (medium security)	\$29,688
Level IV (close custody)	\$40,872
Level V (maximum security)	\$40,948
Multi-Level Facility	\$32,491
Average Annual Cost (all levels)	\$29,056

average annual cost per offender on community status

Residential Re-Entry Program	\$38,245
Electronic Monitoring	\$2,617
Community Supervision	\$2,133

For more statistical information about the Michigan Department of Corrections in 2009, please review the [Michigan Department of Corrections 2009 Statistical Report](#).

PRISONER DEMOGRAPHICS END OF 2009	
Male	43,743
Female	1,735
White	19,926
Non-White	25,112
Age <25	6,462
25-34 yrs.....	13,509
35-44 yrs.....	12,048
45-54 yrs.....	8,802
Age > 54	4,217

OFFENDER POPULATIONS END OF 2009	
Prison	45,478
Probation	57,899
Parole	20,365
*Active GPS Monitoring.....	2,616
*Other Electronic Monitoring.....	4,080
*Reflects the total number of offenders monitored electronically throughout 2009.	

PRISON INTAKE BY YEAR	
2001	9,610
2002	11,050
2003	10,311
2004	9,811
2005	10,241
2006	11,094
2007	10,713
2008	9,715
2009	9,288

OFFENDER SUCCESS			
	1999	2004	2009
Parole Revocations per 1,000 Parolees	344	269	195
Parolee Technical Violation Returns to Prison	3,186	3,013	2,132
Parolee Returns to Prison as Percentage of Total Number Supervised	34.6%	27.6%	20.1%

The Michigan Prisoner ReEntry Initiative started in 2005. Offender success while on community supervision is a key factor in the program's success. Lower crime rates, fewer new criminal sentences resulting in prison, and fewer parole violations and new criminal convictions by parolees has resulted in a prisoner population decline of nearly 6,000 prisoners.

MICHIGAN DEPARTMENT OF CORRECTIONS



Contact	Phone Number	Contact	Phone Number
Central Office Administration	(517) 335-1426	Parole Board	(517) 373-0270
Correctional Facilities	(517) 373-0287	Parole and Probation	(517) 373-3184
Crime Victims Services	(877) 886-5401	Public Information	(517) 373-6391
Community Alternatives	(517) 373-0415	Recruitment	(888) 820-7129
Operations Support	(517) 373-2014	F.O.I.A. Coordinator	(517) 373-3651

Please visit www.michigan.gov/corrections for more information about the Michigan Department of Corrections.