Planning For Evacuation

Genesee Foundation Firewise Community

Presentation Objectives

- Information sharing.
- Does it relate to your community?
- Was this a worthwhile exercise?
- Critique, what and how can this be improved?
- Ultimately, whose responsibility is evacuation in an emergency?

Planning for Evacuation Genesee Overview

30 minutes west of Denver, CO

Jefferson County

Genesee HOA - Others

980 Homes

2500 Residents

Genesee Fire Protection District

Local wildland Fire

Planning for Evacuation Looking East

Planning for Evacuation Looking West



Planning for Evacuation Wildland Fire – Raccoon Fire

Planning for Evacuation Wildland Fire – Snaking Fire

Planning for Evacuation Wildland Fire –Community

Planning for Evacuation Wildland Fire – Community

Evacuation

- Warning systems only work if you tell folks what to do when they hear it.
- Thomas Drabek study When told to evacuate people check with 4 or more areas before making their decision to evacuate (Family, news, officials, others).
- Survival Arc Ámanda Ripley
 - Phase 1- denial How long depends on how we calculate risk.
 - Phase 2 deliberation We know things are wrong, but don't know what to do, you can think and perceive differently during this time.
 - Phase 3 Decisive moment Accepted we are in danger and action is taken.
- Should Fire-Prone Communities have Maximum Occupancy? Thomas Cova
 - Firewise Conference How many exits in buildings well studied, but not in the WUI.
 - Communities nestled in on hillsides
 - Too expensive to build roads on hillsides
 - Residents prefer less non-resident traffic
 - Common road network is to build cul-de-sacs branching from existing to add more housing.
 - Housing density as compared to the number of exits and proximity of those exits.

Planning for Evacuation Jeffco Pre Plan & Genesee CWPP

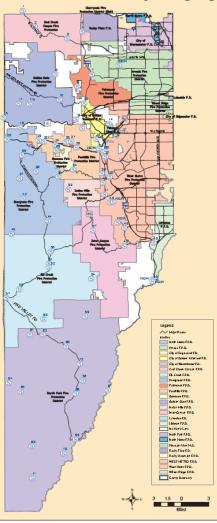
 Jefferson County annually updates fire operating plan

http://jeffco.us/sheriff/emergency-responders/annual-fire-operating-plan/

- Cost share guiding principles
- Fire protection district maps
- Land ownership and open space maps
- FEMA flow chart
- Resource groups
- County staging areas

Planning for Evacuation CWPP & Jeffco Plan

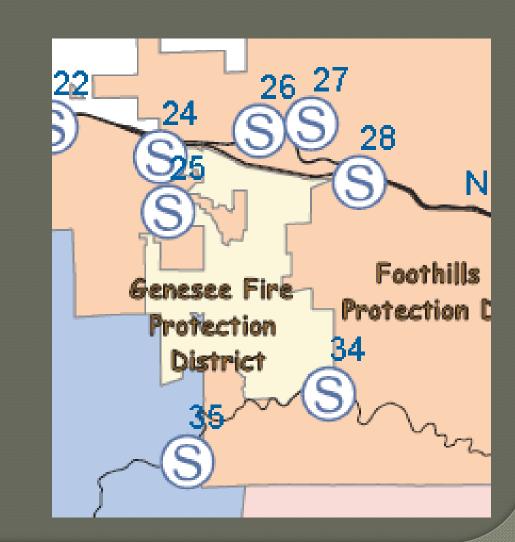
Jefferson County Staging Areas



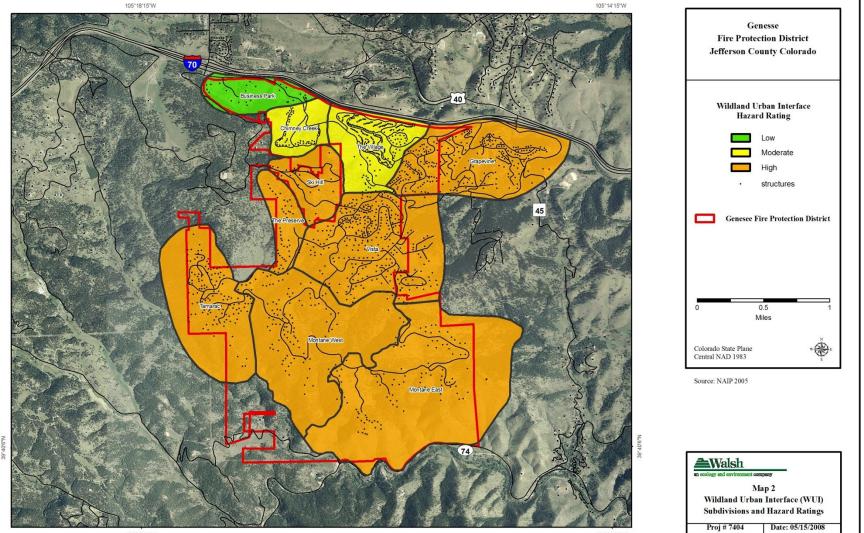


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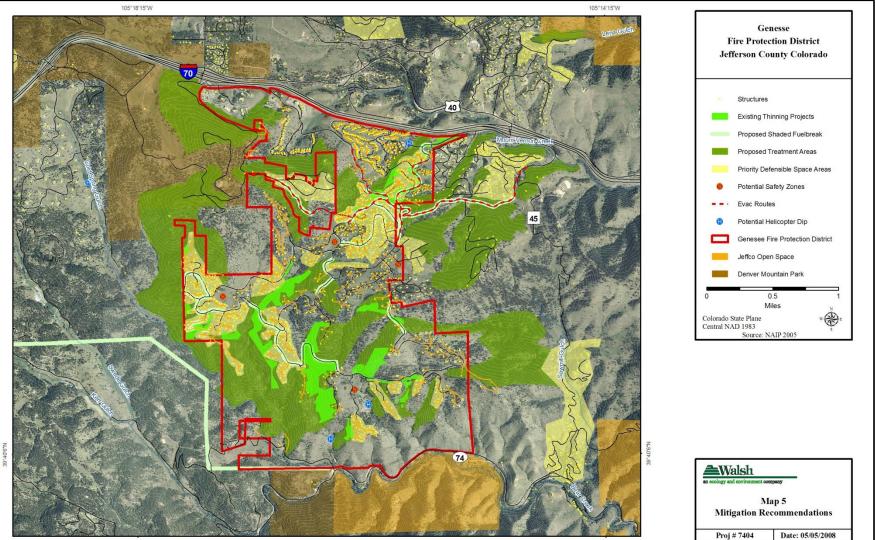
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Planning for Evacuation Community CWPP & Jeffco Plan



Planning for Evacuation CWPP & Jeffco Plan



105°18'15"W

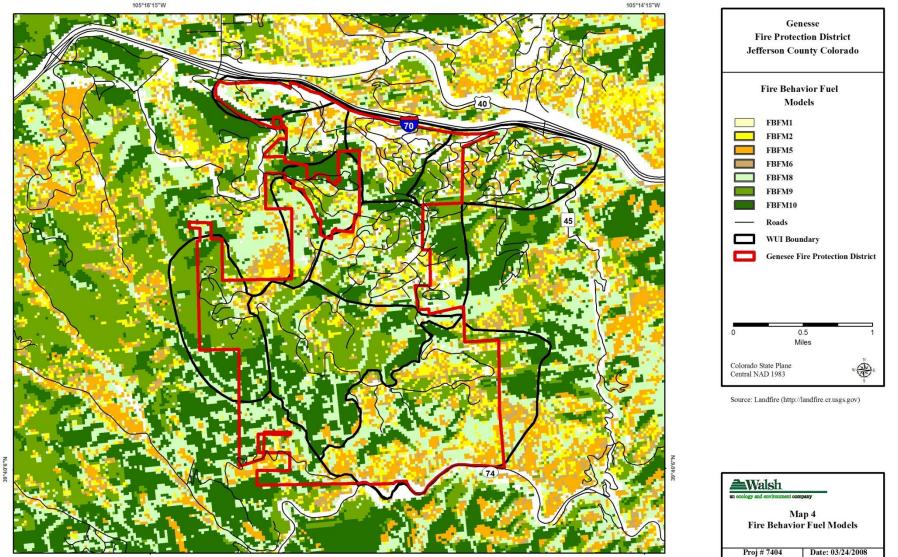
105°14'15"W

Planning for Evacuation Wildland Fire

• Planning for Evacuation

- High Park Fire Evacuation was an issue, phone availability, door to door.
- Genesee's reaction to April wildland fires
- Resident reaction to the Lower North Fork fire
 - Review of reverse 911 through the county 12% of houses weren't reached.
 - Higher level of concern than in the past 12 hour event
 - Genesee has been on a heightened awareness since this event
 - 10% community turnover annually this impacts messaging to community
- Saw Mill Gulch Fire same day as the Lower North Fork
- Wildfire scenarios for Genesee and impacts on evacuation
 - Most likely fire direction, who is the first impacted
 - Other areas of concern that could impact evacuation

Planning for Evacuation Wildland Fire



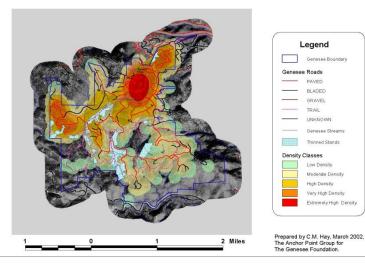
105°18'15"W

105°14'15"W

Planning for Evacuation Wildland Fire

- Which area may be impacted first
- Considerations for evacuation

Values at Risk (Structures Per Sq. Mi.)



Planning for Evacuation Genesee's Options

• Paved known ingress / egress

- Bottle neck -"A means of egress is only as effective as its most constricting component"
- Shingle creek
- Chokecherry
- How many exits do we need?
 - 100 households would need a road capacity of at least 400 vph to leave in ½ hour (200 vehicles / .5h = 400 vph) – 600+ houses = Min of 4 exits
 - Highway 74
 - Housing distribution
 - Challenges

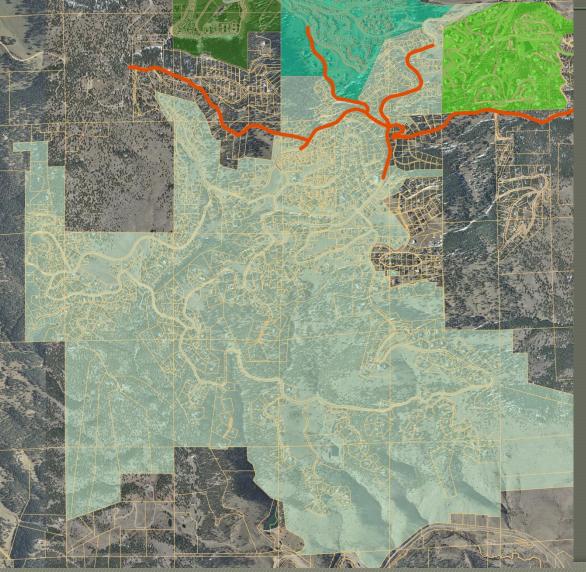








Planning for Evacuation Stake Holders



- Genesee Foundation HOA – energized and vocal citizens
- Neighboring HOA's Riva Chase, Village, Chimney Creek
- Emergency Services Genesee, Foothills, Highland Rescue
- Jefferson County Sheriff
 - Office of Emergency Management (OEM)

Planning for Evacuation Stake Holders

Legal

• Who owns the drill, who owns the liability

Planning for Evacuation Stake Holders

- Jefferson County OEM decided to take on this drill
 - Planning strategy
 - Engage communities
 - Meetings & flyers
 - Design
 - Check points, data collection, agency coordination, resident coordination, volunteer coordination
 - Code Red Test
 - Citizen Preparedness
 - Emergency Management
 - Implementing the event
 - Public Information social media

Planning for Evacuation Design

Jefferson County Office of Emergency Management

Planning for Evacuation Design



Planning for Evacuation Design





Planning for Evacuation Code Red Test

Smart911 & CodeRED

Smart911

- Used when <u>YOU</u> call 911
- Tells dispatch important information allowing first responders to assist you faster & more effectively
- Register & let us know important information for use in <u>Your</u> emergency call

CodeRED

- <u>WE</u> use to notify you about emergencies in your area
- Register multiple devices to get notified the fastest
- Your Smart911 information is <u>NOT</u> integrated with CodeRED

www.JeffcoSheriff.com

Systems Are Not Integrated Register Your Information with Both



Planning for Evacuation Code Red Test

• Code Red Education

- Next generation of reverse 911
- Levels 1, 2, 3 or Ready, Set, Go

```
Level 1 – Be Ready
incident in the area
Level 2 – Leave Soon
Notification of full evacuation
Level 3 – Leave immediately
There is immediate imminent danger, do not delay,
leave immediately
```

 72 Hour Kit
 Preparedness guide
 Messaging





Set

• Take a deep breath & remember your plan.

Life safety always takes priority over property.

- Face your car toward the street & close all windows. Keep the keys handy.
- Load your 5P's & 72-Hour Kit* into the car.
- Wear protective clothing made of natural fabrics
 - Heavy denim, cotton, & pure wool to shield you from heat, embers and flames.

Make a List of Your 5P's

- People
- Pets
- Pills
- Photos
- Important Papers



Set

- Wear sturdy shoes, a long-sleeved shirt tucked into pants, hat, & a handkerchief.
- Have thick canvas or leather gloves, & light-colored goggles on ready.
- As you leave (<u>If You Have Time</u>), post a visible form of notification that identifies that you have evacuated.
 - Hang a white cloth at the end of your driveway.
 - Pillowcase, t-shirt, or towel work well.
 - Write "EVACUATED" on it.
 - DO NOT POST A WHITE CLOTH FOR THE DRILL!



GO! - Early

ONLY IF THERE IS TIME - PREPAREYOUR HOME

- Close all windows & doors (inside and outside).
- Close window blinds. Remove curtains from windows.
- Shut off natural gas & propane.
- Place metal (not wooden) ladder against side of house.
- Leave exterior & interior lights on.
- Remove combustibles within 30 feet of your home.
 - Patio furniture, Firewood, etc.
- If you have sprinklers, put them around your home, connected & ready to be turned on.



GO!

• Tune into a local news radio station & listen for instructions.

Check for emergency updates from the Jefferson County Sheriff's Office http://jeffcosheriff.blogspot.com

- Obey orders of law enforcement & fire department officials.
- Follow evacuation routes.

Your normal route may not be the safest.



GO!

- Drive with your headlights on.
- Do not block access to roadways.
- Do not abandon vehicles on the roadway.
- Do not stop to let pets have a break.

Drive Calmly, Obey the Rules of the Road. Pay Special Attention to Emergency Vehicles.



Don't Wait

When in doubt, get out!

In some cases, there is no time for formal evacuation notification due to quickly changing conditions.

You may need to make this decision yourself.



Planning for Evacuation Citizen Preparedness

- Resident pre-event concerns
 - Looting
 - Scheduling conflicts & traffic jams
 - 9 Health Fair
 - Where to go afterward

- Multi Agency ICS / wildland fire exercise
 - Genesee Fire
 - Foothills Fire
 - Highland Rescue
 - Colorado State Patrol
 - Jeffco Sheriff / OEM
 - Roles in planning

INCIDENT OBJECTIVES	1. Incident Name	2. Date	3. Time
incident objectives	Evac Fire	4/13/2013	0700
4. Operational Period			
2nd			
5. General Control Objectives for the Incident	(include alternatives)		
Management Objectives :	(monoue unemaintes)		
1. Provide for firefighter and resident safet	v during evacuation drill		
2. Provide fire district ICS and field training			
3. Cross pollinate fire personell and equip		arity	
4. Provide support to JCSO during district		uniy	
Operational Objectives :			
 Dispurse personnell and equipment thro evacuation drill 	oughout FFR and GFR districts to	o provide real event emerger	ncy response during
2. Provide spot fire patrol for simulated will	dfire approaching from the SW		
3. Create ICS structure and ground ops to	achieve training chiectives lie	tod about	
1. Create oportunities for visability of fire p	ersonnell and equipment for d	listrict PP purposes	
Create oportunities for visability of fire p	ersonnell and equipment for d	listrict PR purposes	
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 Create oportunities for visability of fire p Weather Forecast for Period General Safety Message All personnell shall observe real inicider Fire equipment shall only run lights and/ 	ersonnell and equipment for d	istrict PR purposes	xercise
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ORGANIZATION ASSIGNMENT LIST			9.	1	ations Section		
1. Incident Name			Op's Chief	Puffett			
Evac Fire		Deputy					
4/13/2013		3. Time	a. Branch Branch Director	11			
4. Operational Period		0700					
4. Operational Period	2nd		Deputy		102		
Position	-	Name	Division/Group	A-South	Beesley		
	nmander an	d Command Staff	Division/Group	B-North	Difeo		
Incident Commander	Vaughn	Commana sian	Division/Group				
Deputy	Easterling		Division/Group	-			
Safety Officer			Division/Group				
Information Officer	Mefford/Zi	er	Staging Area				
Llaison Officer	Babbs		b. Branch				
6. Agency Rep	1	and the second second	Branch Director	Davidson			
Agency JCSO	Name		Deputy				
	Lt. Jim Luce	25	Division/Group	Medical	Davidson		
Genesee Foundation	Ed Westerg	ard	Division/Group				
			Division/Group				
			Division/Group				
			Division/Group				
			Staging Area				
			c. Branch				
	ning/Intellige	nce Section	Branch Director				
Plans/Intel Chief	Babbs		Deputy				
Deputy	Pine		Division/Group				
Resources Unit	Pine		Division/Group				
Situation Unit			Division/Group				
Documentation Unit			Division/Group				
Demobilization Unit			Division/Group				
Technical Specialists			d. Air Ope	erations Bran	ch		
Human Resources			Air Operations Bro	anch Director			
Iraining			Air Tactical Super	visor			
GIS			Air Support Super	visor			
			Helicopter Coord	inator			
			Air Tanker Coordi	nator			
			10.		ministration Section		
B. Logis	tics Section	ALL AND STREET	Finance/Admin. C	Chief			
Logistics Chief			Deputy				
Deputy			Time Unit				
Supply Unit			Procurement Unit				
acilities Unit			Compensation/Cl	aims Unit			
Ground Support Unit			Cost Unit				
			Prepared by (Reso	ource Unit Lea	der)		
Communications Unit							
Communications Unit Medical Unit							

INCIDENT RADIO COMMUNICATIONS PLAN		Incident Name Genesee Evacuation Drill			Date/Time Prepared 13-Apr-13		Operational Period Date/Time 0900 - 1200		
Ch #	Function	Channel Name/Trunked Radio System Talkgroup	Assignment	RX Freq N or W	RX Tone/NAC	TX Freq Nor W	Tx Tone/NAC	Mode A, D or	Remarks
1	Jeffco Communications	Fire Northwest		A1 Fire NW					Communications with Jeffco only
2	Open Channel	Fire Northwest TAC		A2 FTAC NW					Open channel for emergency calls
3	Operations	Red Southwest		C7 Red SW					Operations channel
4	Law Enforcement	Blue Southwest		C11 Blue SW					Communications with Law Enforcement
5	Unit to Unit	Simplex		A3 - SMPLX1					only Communications between unit to unit
6									
7									
8									
9									
10									
11									
12									
13									
14							-		
15									
16									
17									
18									
19	·								
20									
	bared By (Communications Unit) hn Seward - Genesee F	ire			Incident Lo County Jeff		Genesee State Co	olorado	

NEES 1330

nar convention can a finite queriey has to show four lights after the decimal place, hollowed by either an "N" or a "W", depending on whether the frequency narrow or wide band. Mode refers to either "A" or "L" indicating nanego registal (e.g. Project 23) or "M" indicating mixed mode. All channels are shown as if programmed in a control station, mobile or portable radio. Repeater and base stations must be programmed with the Rx and Tx reversed.

ICS 205 Excel - Draft 031207

INCIDENT ACTION PLAN SAFETY ANALYSIS (ICS 215A)

1. Incident Name: Evac Fire		2. Incident Nu	imber:					
3. Date/Time Prepared: Date: 4/13/2013 Time: 0800		4. Operational Period:	Date From Time From	1: 4/13/2013 1: 0800	Date To: 4/13/2013 Time To: 2000			
5. Incident Area	6. Hazards/Risks	Period.		7 Mitigations	C. D. C. D. C.			
All	Resident panic / exces	sive traffic		7. Mitigations No lights/sirens unless necessary to respor to a real emergency. Stay in apparatus. B polile but do not childchat with residents Reiterate this is a drill, residents should calmly depart the district only on establishe evacuation routes. Support JCSO as requested for traffic control.				
All	Driving / Patrolling Field training – structure protection / suppression Real emergency			Neutronic control. Maintain a reasonable speed, speed limit within Genesee is 25 mph unless posted otherwise, some areas are posted lower. Ni lights/sirens during exacution drill. Only certified operators from the respective department will operate that department's apparatus. Stay within designated patrol area. Use a backer when backing. Chock apparatus when parked.				
All				Maintain situational awareness, LCES. Wea safety vests when working in/around traffic. Work in teams.				
All				Follow comunications plan. Delegation of responding units will be handled by operations, do not self dispatch. Follow company SOP/DOG for the emergency at hand.				
All	Firefighter fatigue / deh	ydration		Ensure sufficier apparatus.	nt rehab is available on each			
	4							

ICS 215A Incident Action Plan Safety Analysis

Purpose. The purpose of the Incident Action Plan Safety Analysis (ICS 215A) is to aid the Safety Officer in completing an operational risk assessment to prioritize hazards, safety, and health issues, and to develop appropriate controls. This worksheet addresses communications challenges between planning and operations, and is best utilized in the planning phase and for Operations Section briefings.

Preparation. The ICS 215A is typically prepared by the Safety Officer during the incident action planning cycle. When the Operations Section Chief is preparing for the tactics meeting, the Safety Officer collaborates with the Operations Section Chief to complete the incident Action Plan Safety Analysis. This worksheet is closely linked to the Operational Planning Worksheet (ICS 215). Incident areas or regions are listed along with associated hazards and risks. For those assignments involving risks and hazards, mitigations or controls should be developed to safeguard responders, and appropriate incident personnel should be briefed on the hazards, mitigations, and related measures. Use additional sheets as needed.

Distribution. When the safety analysis is completed, the form is distributed to the Resources Unit to help prepare the Operations Section briefing. All completed original forms must be given to the Documentation Unit.

Notes:

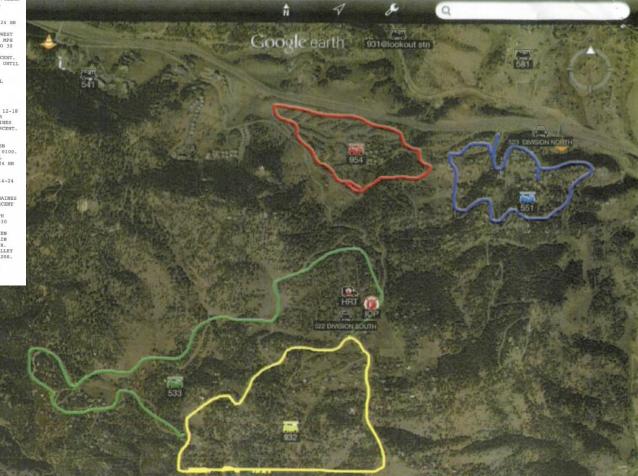
- · This worksheet can be made into a wall mount, and can be part of the IAP.
- If additional pages are needed, use a blank ICS 215A and repaginate as needed.

Block Number	Block Title	Instructions
1	Incident Name	Enter the name assigned to the incident.
2	Incident Number	Enter the number assigned to the incident.
3	Date/Time Prepared	Enter date (month/day/year) and time (using the 24-hour clock) prepared.
4	Operational Period Date and Time From Date and Time To 	Enter the start date (month/day/year) and time (24-hour clock) and end date and time for the operational period to which the form applies.
5	Incident Area	Enter the incident areas where personnel or resources are likely to encounter risks. This may be specified as a Branch, Division, or Group.
6	Hazards/Risks	List the types of hazards and/or risks likely to be encountered by personnel or resources at the incident area relevant to the work assignment.
7	Mitigations	List actions taken to reduce risk for each hazard indicated (e.g., specify personal protective equipment or use of a buddy system or escape routes).
8	Prepared by (Safety Officer and Operations Section Chief) Name Signature Date/Time 	Enter the name of both the Safety Officer and the Operations Section Chief, who should collaborate on form preparation. Enter date (month/day/year) and time (24-hour clock) reviewed.

MEDICAL PLAN	1. INCIDENT NAME Evac Fire	2. DATE PREPARED 4.13.13	3. TIME PREF	REPARED 4. OPERATIONAL 0900-1200		L PERIOD	
	5. INCIDE	NT MEDICAL AID STAT	ION	DOG THE	000 1200	1.1.1.1.1.1	
MEDICAL AID STATIONS		LOCATION				PARA	
Genesee Fire	Genesee Fire Statio	n 1				YES	
STATES STATES	6	TRANSPORTATION	Della Station	1111	24.02.X	1 1	
						-	
	A. AI	MBULANCE SERVICES					
NAME		ADDRESS		PHO	NE	PARA	
HRT				100000		YES	
			30	3-526-95	71		
						H	
Contraction and Contraction of Contr		COLUMN DE L'ANDRE DE LA COLUMN					
	B. IN	CIDENT AMBULANCES					
NAME		LOCATION				PARA	
HRT 289	Conserve Files Of all					YES	
HRT 287	Genesee Fire Station Rockland Church	11				\boxtimes	
HRT 288	Rockland Church						
EFR	Evergreen Station 2					X	
A REAL PROPERTY		7. HOSPITALS			1 and the state of		
		7. HOSFITALS		TRAUMA	HELIPAD	BURN	
NAME	ADDRESS	PHONE	TRAVEL	CENTER?	?	CENTER	
St Anthony's Hospital			12min	YES	YES	YES	
utheran Medical Center			101	-	-	0	
Swedish Medical Center			18min 25min				
			E OHIN				

Any emergency will be toned by normal protocol and resources will be assigned and dispatched by inicident operations. HRT 289 will be stationed at GFR station 1 and will respond to any calls within the evacuation area. HRT 287 and 288 will respond to any district calls outside the evacuation area.

BLIGHT......9500-10500 FT AGL. TRANSPORT MINDS....NORTHERAST ARGUND 10 MPH UNTL 0700...NEWN SOCIMMENT SUCCEMPT AND ALL DISOLUTION AND ALL DISOLUTI



http://wildfire.blog.nfpa.org/2013/04/recognized-firewise-community-participate-in-live-evacuation-drill.html

04/15/2013

Recognized Firewise Community participates in live evacuation drill



04/15/2013

Recognized Firewise Community participates in live evacuation drill

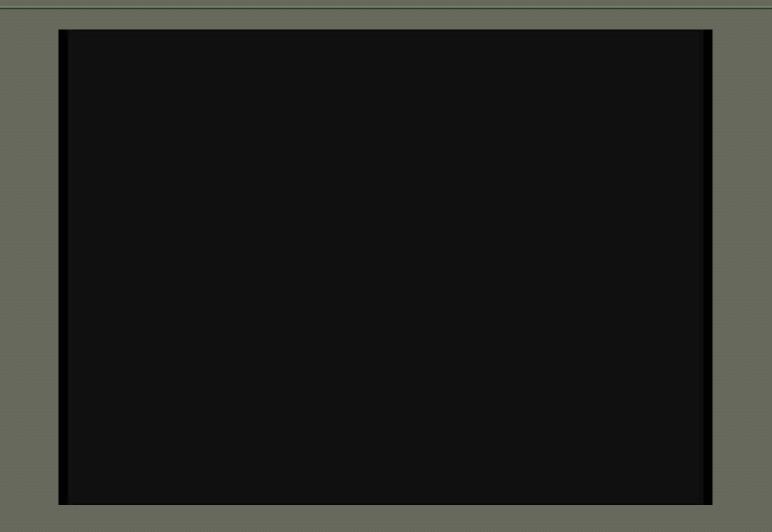
This past Saturday, the Genesee Foundation, a <u>Firewise Communities/USA</u> site located in <u>Jefferson County, CO</u>, participated in a Level 3 Evacuation Drill. The drill was an opportunity for residents and emergency responders to practice a simulated wildland fire evacuation.

Residents in wildland/urban interface areas know that in addition to implementing **Firewise principles** to mitigate the risk around their homes, there's additional steps that need to be taken to proactively prepare for a wildfire, and planning and practicing their evacuation plan and routes is one of those important steps. Unfortunately, I think it can easily be said that this piece of the planning process is under practiced and most homeowners never get an opportunity to actually participate in a live drill with emergency responders. But this past weekend, the more than 1,500 homes that comprise the neighborhoods of the Genesee Foundation, the Genesee Village HOA, Riva Chase HOA and Chimney Creek HOA, had that opportunity during a live drill coordinated by the Jefferson County Sheriff's Office. In addition to the sheriff's office, the Colorado State Patrol, Genesee Fire Department, Foothills Fire Department and the Highland Rescue Team also participated.

During the week prior to the drill, signage was placed throughout the neighborhood to encourage participation and alert residents of the upcoming activity. Residents were also invited to attend an informational meeting where they received information on the process and how to build an <u>emergency preparedness kit</u>. At approximately 9am, on the morning of the drill, pre-registered participants received an <u>emergency notification</u> simulating an approaching wildfire. Residents were given instructions to evacuate, and as each exited the designated checkpoint they were asked to remain out of the area for 30 to 60 additional minutes prior to returning home.

In addition to the benefit of getting the practical experience, the drill will be analyzed and will provide important data on how citizens received the message, the time it took them to leave both their home and the corresponding geographic area after receiving the notification, and the traffic volume.

Planning for Evacuation



Planning for Evacuation Evacuation Day

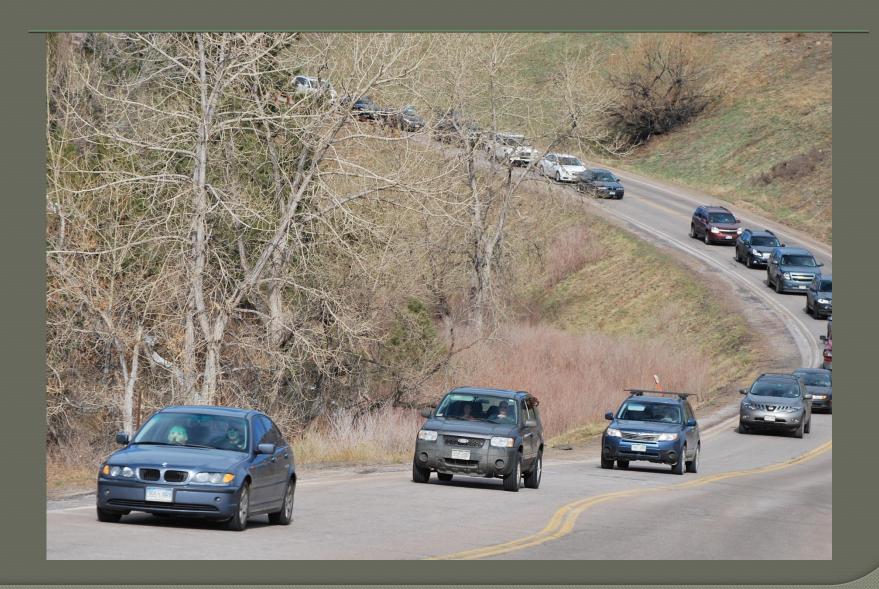


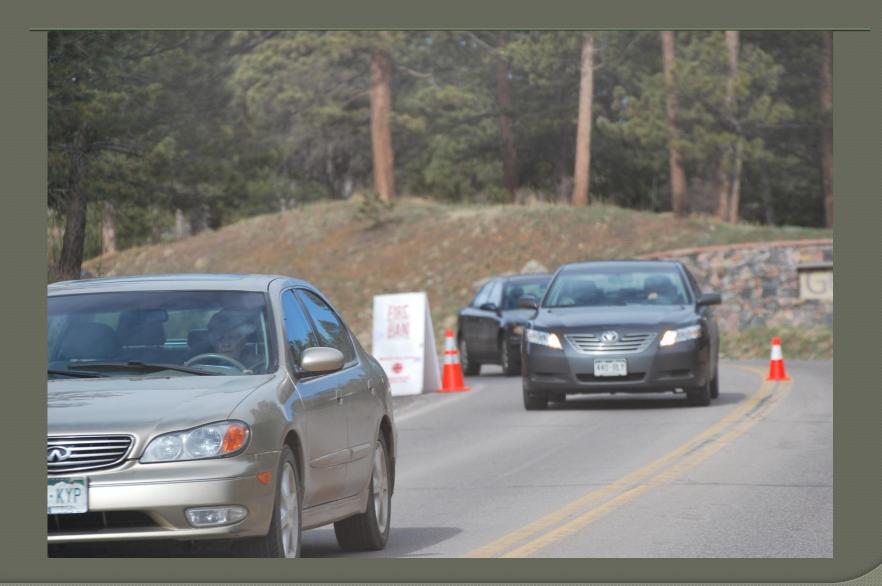


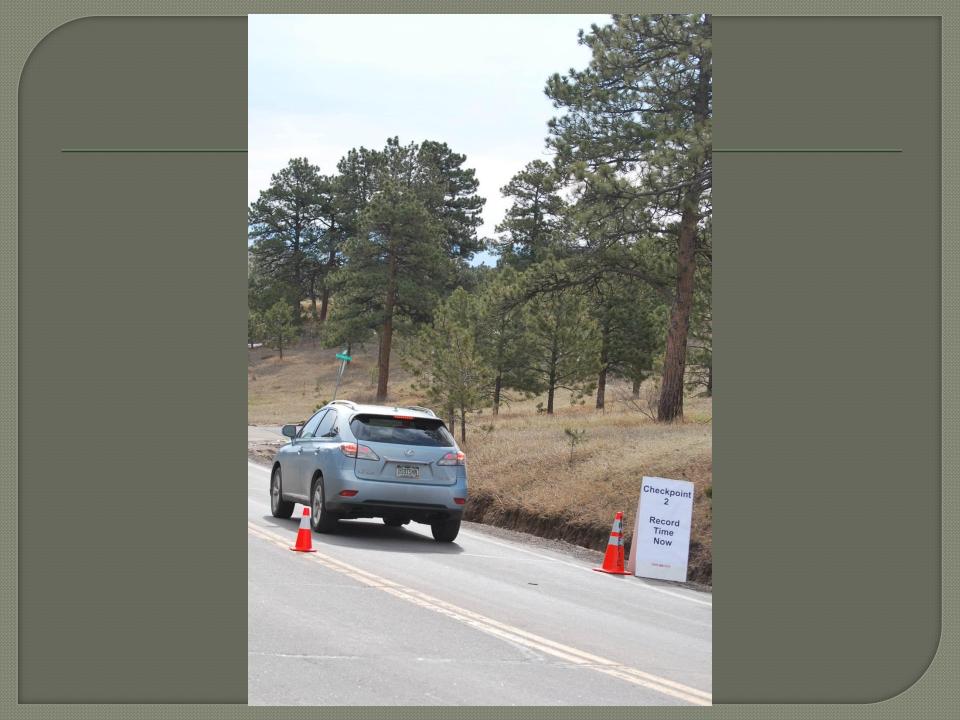
Level 3 Evacuation



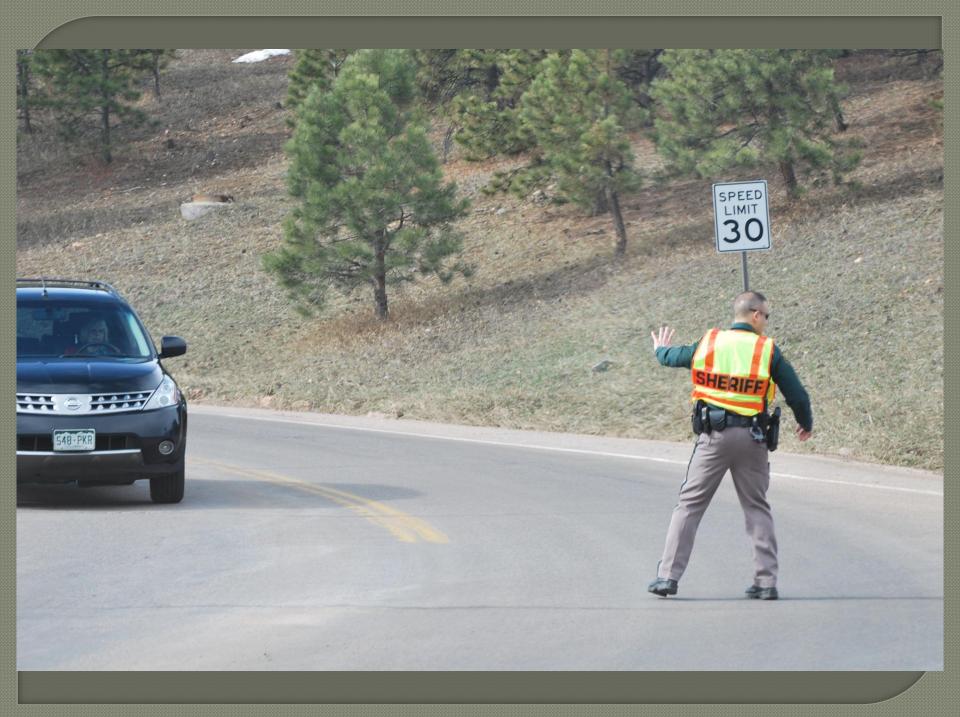


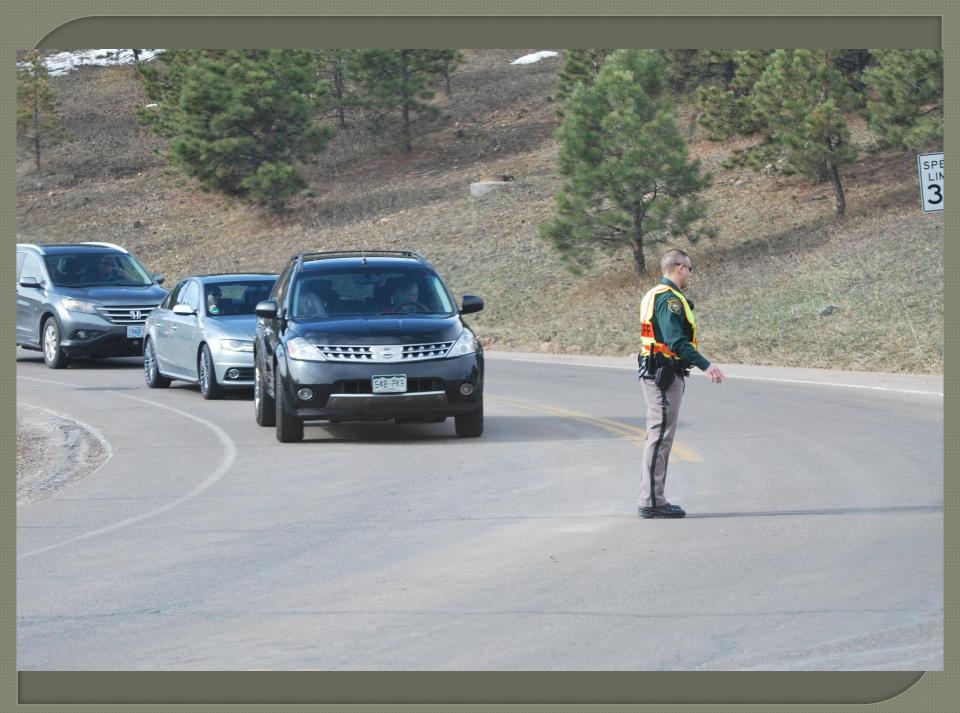








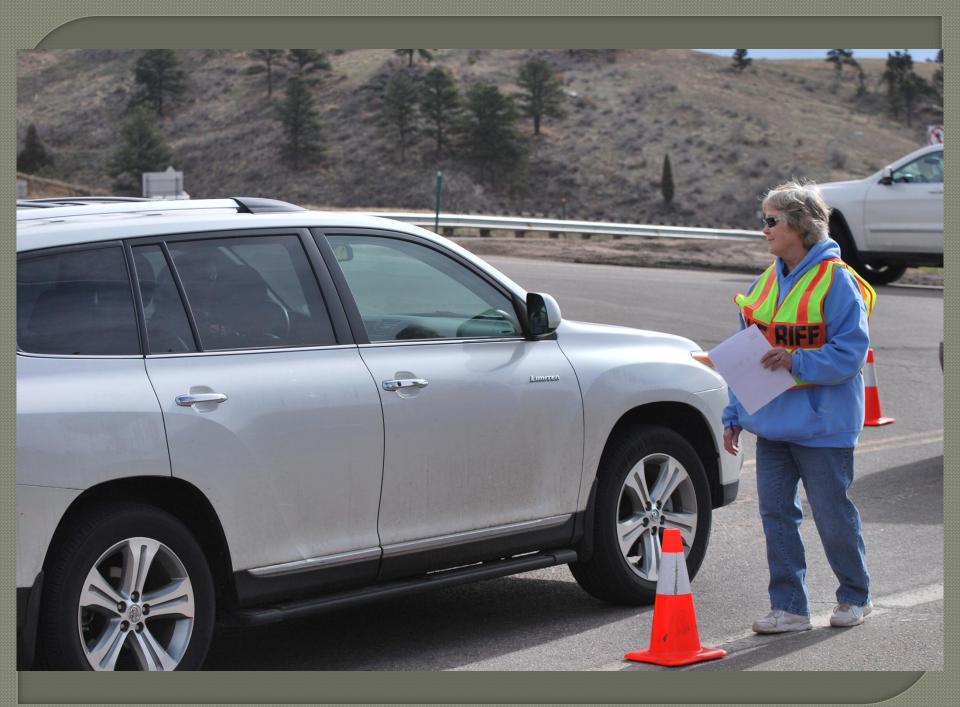






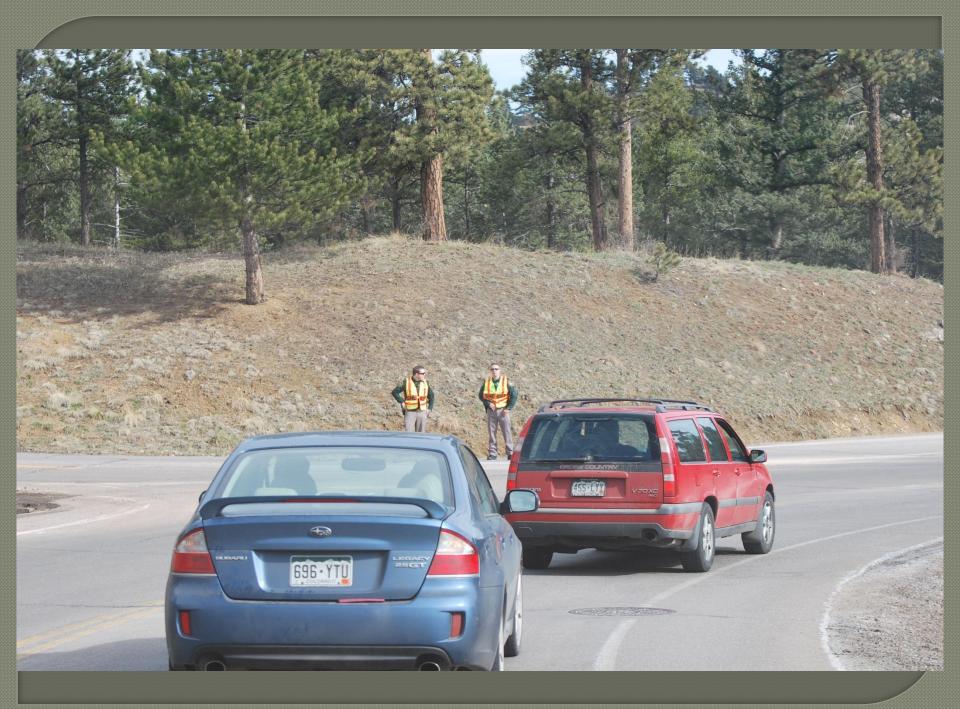












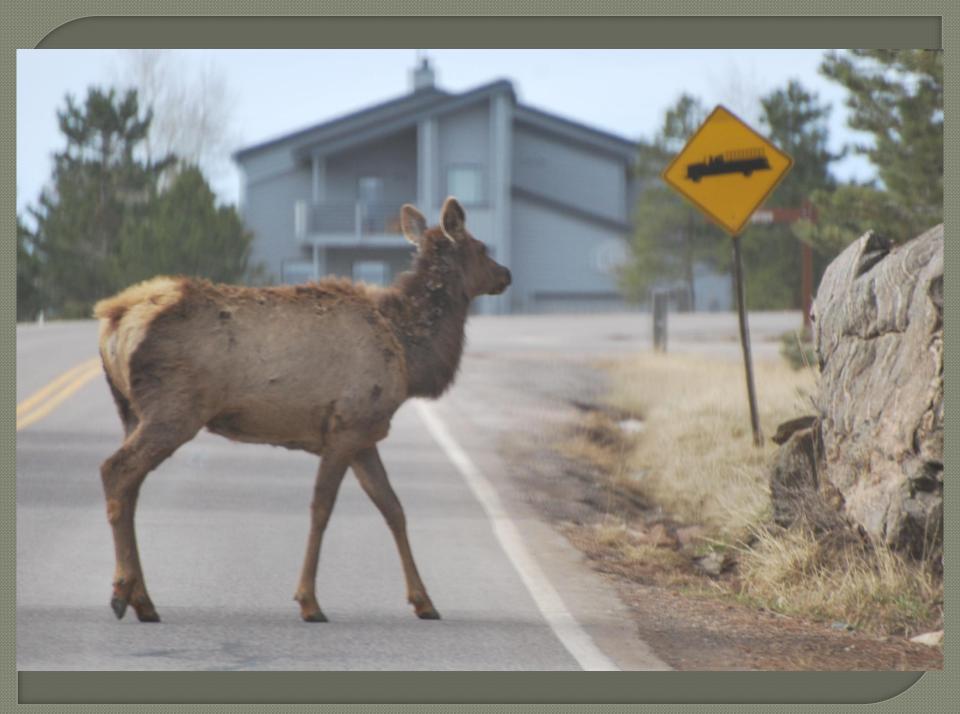






















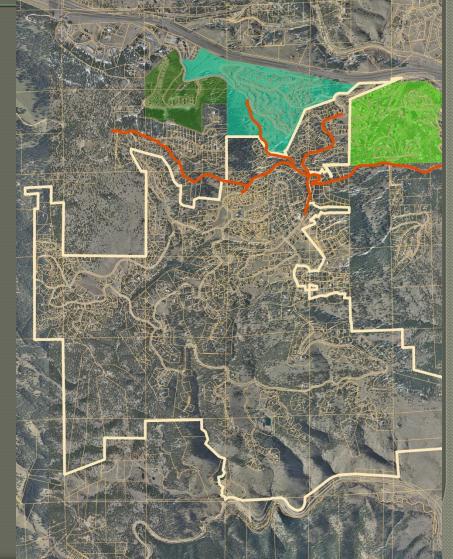




Planning for Evacuation Results & Takeaways

• Participation

- 400 participated (of 1500)
- Approximately 150 cars left ½ hour prior to the notification
- 12 houses on border of the community did not receive notification



Planning for Evacuation Results & Takeaways

Code Red System

- Performed well, text messages and email sent within 1 minute
- 2909 phone calls were made in just over 7 minutes
- Completion rate exceeded 74%
- 26% of calls that did not complete in first several attempts were due to fax machine, caller ID blocks, no answers, "operator intercept" (# not in service or disconnected)

Planning for Evacuation Results

The Evacuation

- Overall, rapid notification with 87% of participants safely evacuated within 30 minutes.
- Those taking longer than 30 minutes were instances of folks intentionally delaying evacuation after receiving notification.
- Traffic flowed, no significant issues, General impression was that the evacuation could accommodate 1500 residents as designed.
- 150 cars left $\frac{1}{2}$ prior to notification
- Backups near highway exits were mostly due to data collection sites
- Intersections were manned with deputies to direct traffic

Planning for Evacuation Takeaways - Jeffco

- Receiving multiple methods of communication is crucial. Cells phone, text message, email alerts were received 8-10 minutes prior to land lines
- Solicitor blocking on phone line will prevent you from receiving phone notification. Don't use this
- Share opt in information with friends, family and neighbors. (and keep them up to date)
- 42 % of participants took longer than 5 minutes to evacuate

Planning for Evacuation Takeaways – Citizen Action Items

- Level 3 evacuation, all residents should leave within 5 minutes of notification.
 - Be organized, be prepared and have a plan 72 hour kit
- Solicitor blocking on phone line should be reevaluated
- Continue messaging to residents to opt in for additional notification methods
- Watch social media outlets in an actual event
 Stay connected, and "when in doubt, get out"

Planning for Evacuation Takeaways – Fire Services

- Unified command structure worked well
 Mock fire patrol and structure protection crews would need additional support in a real event
- Consider mutual aid and resource needs

Planning for Evacuation Takeaways – Resident Feedback

Mostly positive feedback

- Request to RSVP to participate confusing
- Slowest portion of the data collection was writing comments
- Residents didn't know what to do after going through the last checkpoints
 It was difficult (dangerous) to record time and drive while going through
- <u>checkpoints</u>
- Some residents didn't get notified

Planning for Evacuation Discussion / Opinion

- Takeaways were only distributed with a single page flyer
- Intersection management, will a deputy be there? What will the actual emergency response look like?
- How did this get started? What was the objective for the exercise?
- Is this a one time exercise? Should it be?
- Evaluation of secondary egress routes. Cost, design, ownership, maintenance, liability?
- Who owns evacuation?
 - Sheriff, fire, citizen, community...
- What has happened in historical evacuations, have we learned anything?
- Are we ready? Are our emergency plans designed for emergency personnel or for the homeowner?