

Factsheet P11 Procedure Series

Revised November 2002

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House of Commons Information Office

The Chiltern Hundreds

Under a Resolution of the House of 2 March 1623, Members of Parliament cannot directly resign their seat. Death, disqualification, elevation to the Peerage, dissolution or expulsion are the only causes by which a Member's seat can be vacated. Therefore a Member wishing to resign has to go through the process of applying for a paid office of the Crown, which automatically disqualifies the Member from holding a seat in the House of Commons. There are two such offices: Crown Steward and Bailiff of the Chiltern Hundreds and the Manor of Northstead. This Factsheet describes the process in more detail and lists all those who have taken such offices since 1970.

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Resignation of Members of Parliament

In the past, serving in Parliament was often regarded as an obligation to be accepted only reluctantly, not an honour eagerly to be sought. Therefore, it was necessary to discourage resignation. Under a Resolution of the House of 2 March 1623, which is still in force, Members of Parliament cannot directly resign their seat. One way that a Member could legally vacate his or her seat was by accepting a paid office of the Crown. This was because it was assumed that a Member receiving a salary from the Crown could not be expected to scrutinise the actions of the Crown or the Crown's government. Until 1919 Ministers, on their acceptance of office, were disqualified from sitting, and had to submit to an election. Acceptance of certain paid offices (e.g. a judge) still disqualifies a Member. The last Member to give up his seat from appointment to an actual paid office was Sir Thomas Williams, appointed a circuit judge on 1 June 1981. Details of paid offices of the Crown can be found in Schedule 1 of the *House of Commons Disqualification Act 1975* (chapter 24).

The Crown once had many offices, with many different duties at its disposal, to which appointments could be made. Two of these offices have been retained. They are those of Crown Steward and Bailiff of the three Chiltern Hundreds of Stoke, Desborough and Burnham, and of the Manor of Northstead. These offices have been retained as nominal offices of profit solely to meet the requirements of the *House of Commons Disqualification Act* 1975.

Current procedure

A Member wishing to resign applies to the Chancellor of the Exchequer for one of the offices, which he or she retains until the Chancellor appoints another applicant or until the holder applies for release from it. (Every new warrant issued revokes the last holder). It is usual to grant the offices alternately; as this enables two Members to retire at precisely the same time. Indeed, on 17 December 1985, fifteen Ulster Unionist MPs resigned on the same day.

Upon receipt of a Member's application for the Chiltern Hundreds, a warrant of appointment is signed (in the presence of a witness) by the Chancellor of the Exchequer. Since 1850, these have been registered and retained in the Treasury. On the day the warrant is signed a letter is sent to the Member, omitting the letters MP after his name, to inform him that he has been appointed to the office. Letters of notification are also sent at the same time to the Offices of the Speaker and the Government and Opposition Whips. As soon as practical, the appointment is noted in the *London Gazette*. It is also the practice for the Treasury to issue a brief press notice.

If a Stewardship is granted during a recess, the new writ for a by-election cannot be issued until the House meets again. If it is granted during the Session, the party's Whip is free to move for a new writ immediately after the Chancellor of the Exchequer has signed the warrant of appointment (see also *Factsheet M7* Parliamentary Elections).

Historical background

Offices of profit

Other nominal offices of profit under the Crown have included the Stewardships of the Manors of Old Shoreham, East Hendred, Poynings and Hempholme, last used in 1799, 1840, 1843 and 1865, respectively. In the Irish Parliament, two other offices, the Escheatorships of Munster and Ulster, were used as laid down by an Act of 1793; after the Union, these continued in the Westminster Parliament, under an Act of 1801. In these cases, appointment was made by Letters Patent under the Great Seal by the Lord-Lieutenant of Ireland. These offices lapsed after the 1830s, though Munster, together with Chiltern Hundreds, Northstead, Hempholme and East

Hendred were retained under section 4 of the *Elections of Members during Recess Act 1858* (Cap 110), which was in force until 1975.

The Chiltern Hundreds

The Hundreds of Stoke, Desborough and Burnham are in Buckinghamshire, and include the towns of Amersham, Beaconsfield, High Wycombe, Marlow, Eton and Chesham. They extend from the Middlesex border west across most of the county and from the Hertfordshire border to the Thames. The Hundreds belonged to the Crown as early as the 13th century and were administered as a Royal bailiwick (run on behalf of the Crown). There was another Royal bailiwick of the Chiltern Hundreds, this being the four and a half hundreds of Burfield, Langtree, Lewknor, Pirton and Ewelme in Oxfordshire. During the seventeenth century - a hundred years after any records of their actual administration cease - the office of Steward became divorced from any former actual duties, and ceased to enjoy any revenues from the area.

The Stewardship of the Chiltern Hundreds is thought to have been used for the first time as a means of resignation from the House of Commons on 17 January 1751 by John Pitt, who wanted to vacate his seat for Wareham and stand for Dorchester. In October 1750, Pelham wrote to William Pitt "I find Jack Pitt is very anxious about quitting his seat in Parliament in order to be chosen at Dorchester. You know the only difficulty. I have assured him I will do my best when the King comes over ... I hope, when I can speak myself, it will do. I must beg you to make him easy". The King did indeed grant him the Stewardship, and John Pitt was later returned unopposed for Dorchester.

In 1842, the grant of the Chiltern Hundreds was refused to Viscount Chelsea.

Manor of Northstead

The Manor of Northstead consisted of a number of fields and farms in the parish of Scalby in the North Riding of Yorkshire. In 1600 the main property of this manor was described as "an old chamber ... a low house under it, unfit for habitation. Sir Richard Cholmley's shepherd dwelt there until it fell down".

The Manor of Northstead was first granted in March 1844 to Sir George Rose, Member for Christchurch.

In 1861-62, there was some controversy about these offices. Gladstone evidently favoured the possibility of straightforward resignation, as he was worried about the honour conferred by the appointment. He thought people such as Edwin James, who had been appointed to the Chiltern Hundreds after he had fled to America owing £10,000, unworthy of the title. This led to a re-working of the letter of appointment to omit any reference to the Stewardship being a matter of honour.

Appendix A
Map of the Chiltern Hundreds



Map showing Chiltern Hundreds of Stoke (Stoches), Desborough (Dustenberge) and Burnham (Burneham) in Buckinghamshire. Taken from the Victoria County History of Buckinghamshire, Volume 1.

Appendix B

Appointments to the Chiltern Hundreds and Manor of Northstead Stewardships: 1970-2001

| 17 Dec 1985 Rev Ian Paisley Northstead 17 Dec 1985 Roy Beggs Chiltern Hundreds 17 Dec 1985 Clifford Forsythe Northstead 17 Dec 1985 Harold McCusker Chiltern Hundreds 17 Dec 1985 Ken Maginnis Northstead 17 Dec 1985 William Ross Chiltern Hundreds 17 Dec 1985 Peter Robinson Northstead 17 Dec 1985 John D Taylor Chiltern Hundreds 17 Dec 1985 Rev Martin Smyth Northstead 17 Dec 1985 James Kilfedder Chiltern Hundreds 17 Dec 1985 A Cecil Walker Northstead 17 Dec 1985 James Nicholson Chiltern Hundreds 17 Dec 1985 Jenoch Powell Northstead 17 Dec 1985 Rev Robert McCrea Chiltern Hundreds 17 Dec 1985 Rev Robert McCrea Chiltern Hundreds 17 Dec 1986 Robert Kilroy-Silk Northstead 18 Oct 1988 Bruce Millan Chiltern Hundreds | 17 Dec 1985 Roy Beggs Chiltern Hundreds 17 Dec 1985 Clifford Forsythe Northstead 17 Dec 1985 Harold McCusker Chiltern Hundreds 17 Dec 1985 Ken Maginnis Northstead 17 Dec 1985 William Ross Chiltern Hundreds 17 Dec 1985 Peter Robinson Northstead 17 Dec 1985 John D Taylor Chiltern Hundreds 17 Dec 1985 Rev Martin Smyth Northstead 17 Dec 1985 James Kilfedder Chiltern Hundreds 17 Dec 1985 A Cecil Walker Northstead 17 Dec 1985 James Nicholson Chiltern Hundreds 17 Dec 1985 Jenoch Powell Northstead 17 Dec 1985 Rev Robert McCrea Chiltern Hundreds 17 Dec 1985 Rev Robert McCrea Chiltern Hundreds 17 Apr 1986 Matthew Parris Northstead 24 Jun 1986 Robert Kilroy-Silk Northstead | 17 Dec 1985 Roy Beggs Chiltern Hundreds 17 Dec 1985 Clifford Forsythe Northstead 17 Dec 1985 Harold McCusker Chiltern Hundreds 17 Dec 1985 Ken Maginnis Northstead 17 Dec 1985 William Ross Chiltern Hundreds 17 Dec 1985 Peter Robinson Northstead 17 Dec 1985 John D Taylor Chiltern Hundreds 17 Dec 1985 Rev Martin Smyth Northstead 17 Dec 1985 James Kilfedder Chiltern Hundreds 17 Dec 1985 A Cecil Walker Northstead 17 Dec 1985 James Nicholson Chiltern Hundreds 17 Dec 1985 Jenoch Powell Northstead 17 Dec 1985 Rev Robert McCrea Chiltern Hundreds 17 Dec 1985 Rev Robert McCrea Chiltern Hundreds 17 Dec 1986 Matthew Parris Northstead 24 Jun 1986 John Golding Chiltern Hundreds 1 Oct 1986 Robert Kilroy-Silk Northstead 18 Oct 1988 Bruce Millan Chiltern Hundreds 18 May 1989 Stuart Holland Chiltern Hundreds 16 May 1994 Bryan Charles Gould | Date of appointment 2 Apr 1970 11 Jan 1971 3 Feb 1971 30 Mar 1972 16 Oct 1972 29 Dec 1972 16 Feb 1973 1 Jun 1973 11 Feb 1976 27 Aug 1976 12 Oct 1976 12 Nov 1976 5 Jan 1977 5 Jan 1977 5 Apr 1977 16 Jun 1977 25 Jul 1977 6 Apr 1978 6 Nov 1978 24 Oct 1979 5 May 1982 1 Nov 1982 19 Jan 1984 17 Dec 1985 | Member's name William James Owen Horace Maybray King Walter Harold Alldritt Raymond Jones Gunter Dick Taverne George Thomson Maurice Foley Antony Lambton Selwyn Lloyd John Stonehouse Edward Short David Lane Christopher Tugendhat Roy Jenkins David Marquand Brian Walden John Cordle Sir Peter Rawlinson John Davies Geoffrey Dodsworth Bruce Douglas-Mann Robert Mellish Eric Varley James Molyneaux | Office Northstead Chiltern Hundreds |
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