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## Committee on Legal Affairs and Human Rights

# Procedure for electing judges to the European Court of Human Rights

## Information document prepared by the Secretariat

### Introduction

1. According to [Protocol No 11](#) to the [European Convention on Human Rights](#) (hereinafter “ECHR”), in force since 1 November 1998, the European Court of Human Rights operates on a permanent basis and is made up of full-time professional judges resident in Strasbourg. The number of judges is equal to that of High Contracting Parties. Amending Protocol No.14 to the Convention, which entered into force on 1 June 2010, did not change these provisions. It did, however, institute a single term of office of nine years for judges elected to the Court and set out transitional provisions for the *ipso jure* extension of the term of office of sitting judges at the time the Protocol entered into force ([Article 21 of Protocol No.14](#)).

### Criteria for office

2. Article 21, paragraph 1, of the ECHR stipulates:

*“The judges shall be of high moral character and must either possess the qualifications required for appointment to high judicial office or be jurisconsults of recognised competence”.*

### Procedure for electing judges

3. According to Article 22 of the ECHR:

*“The judges shall be elected by the Parliamentary Assembly with respect to each High Contracting Party by a majority of votes cast from a list of three candidates nominated by the High Contracting Party”.*

4. Article 23, paragraphs 1 to 3, stipulates:

*“1. The judges shall be elected for a period of nine years. They may not be re-elected.*

*2. The terms of office of judges shall expire when they reach the age of 70.*

*3. The judges shall hold office until replaced. They shall, however, continue to deal with such cases as they already have under consideration.”*

## Steps taken by the Parliamentary Assembly to improve the procedure for examining candidatures for the election of judges to the European Court of Human Rights

5. The Assembly decided to improve its own procedure for choosing between the three candidates nominated by each Contracting Party. To this end, it adopted a number of texts: [Resolution 1082 \(1996\)](#) and [Recommendation 1295 \(1996\)](#) in April 1996, [Resolution 1200 \(1999\)](#) in September 1999, and, more recently, [Resolution 1646 \(2009\)](#) in January 2009.

6. The Assembly is of the view that information provided by candidates should be presented on broadly similar lines to facilitate comparison between the candidates. For that reason a standard *curriculum vitae* is sent out (see appendix to Resolution 1646 (2009), also appended to the present document). The Assembly also invites candidates to participate in a series of personal interviews. The Committee on Legal Affairs and Human Rights has a special Sub-Committee to conduct such interviews.<sup>1</sup>

7. In its [Recommendation 1429 \(1999\)](#), the Assembly made proposals for nominating candidates at national level, recently reiterated in [Resolution 1646 \(2009\)](#).<sup>2</sup> By its [Order 558 \(1999\)](#), it instructed its Sub-Committee on the election of judges “to make sure that in future elections to the Court member states apply the criteria which it has drawn up for the establishment of lists of candidates, and in particular the presence of candidates of both sexes”.

8. In January 2004, the Assembly adopted [Resolution 1366 \(2004\)](#) and [Recommendation 1649 \(2004\)](#). In these texts, it confirmed the necessity to keep the procedure of selection which had been set up. It also emphasised the need to receive candidates all having the required level to exercise the function of judge as well as the need for gender balance. It decided not to consider lists of candidates not fulfilling those criteria. Resolution 1366 (2004) was subsequently modified by [Resolution 1426 \(2005\)](#) and [Resolution 1627 \(2008\)](#) by which single-sex lists of candidates would only be considered if the sex is under-represented (under 40 % of judges) or if exceptional circumstances exist to derogate from this rule.<sup>3</sup>

### Requirements for submission of lists of candidates for the office of judge

9. Paragraph 4 of Assembly Resolution 1646 (2009) specifies:

*“[...] the Assembly recalls that in addition to the criteria specified in Article 21 § 1 of the Convention, as well as the gender requirement, states should, when selecting and subsequently nominating candidates to the Court, comply with the following requirements:*

*4.1. issue public and open calls for candidatures;*

*4.2. when submitting the names of candidates to the Assembly, describe the manner in which they had been selected;*

*4.3. transmit the names of candidates to the Assembly in alphabetical order;*

*4.4. candidates should possess an active knowledge of one and a passive knowledge of the other official language of the Council of Europe (see model curriculum vitae appended hereto<sup>4</sup>), and*

<sup>1</sup> This used to be an *ad hoc* sub-committee until October 2007. It is now a permanent sub-committee: see footnote to Rule 47.6 in [Rules of Procedure of the Assembly](#), Strasbourg, January 2011, page 64. See also “Election of judges to the Strasbourg Court: an overview” in *European Human Rights Law Review* (2010), pp. 377-383.

<sup>2</sup> The last two sentences of paragraph 2, in [Resolution 1646 \(2009\)](#), specify “In the absence of a real choice among the candidates submitted by a State Party to the Convention, the Assembly shall reject lists submitted to it. In addition, in the absence of a fair, transparent and consistent national selection procedure, the Assembly may reject such lists”.

<sup>3</sup> In [Resolution 1627 \(2008\)](#) such “exceptional circumstances” are defined as being “where a Contracting Party has taken all the necessary and appropriate steps to ensure that the list contains a candidate of the under-represented sex, but has not been able to find a candidate of that sex who satisfies the requirements of Article 21 § 1 of the European Convention on Human Rights” (paragraph 4).

<sup>4</sup> The text of the model curriculum vitae is appended to the present document.

4.5. that, if possible, no candidate should be submitted whose election might result in the necessity to appoint an ad hoc judge.”

10. This text consolidates and reinforces the recommendations made to states in 2004 when governments were asked to ensure, *inter alia* “that a call for candidatures has been issued through the specialised press” and that “every list contains candidates of both sexes”<sup>5</sup> (paragraph 19 of Assembly Recommendation 1649 (2004)). Resolution 1646 (2009) is based on a report which emphasises the need for more fairness and transparency in national selection procedures, the need for candidates to possess a number of years of relevant (judicial) work experience and a knowledge of both working languages of the Council of Europe.<sup>6</sup>

11. The Committee of Ministers has also recently set up an advisory panel of experts on candidates for election as judges to the Court. Their function is to advise States Parties to the Convention – before the latter transmit lists of candidates to the Assembly – whether candidates for election meet the criteria stipulated in Article 21, paragraph 1, of the Convention.<sup>7</sup>

### Results of the interviews

12. The Sub-Committee considers the candidates not only as individuals but also with an eye to a harmonious composition of the Court, taking into account, for example, their professional backgrounds and a gender balance. It formulates a recommendation to the Bureau of the Assembly, which the Bureau forwards to the Assembly members and may decide to declassify (make public).

### Election by the Assembly

13. On the basis of the candidatures transmitted to it, the Assembly elects the judges to the European Court of Human Rights during its part-sessions.<sup>8</sup> The candidate having obtained an absolute majority of votes cast is declared elected a member of the Court. If no candidate obtains an absolute majority, a second ballot is held, after which the candidate who has obtained a relative majority of votes cast is declared elected. Election results are publicly announced by the President of the Assembly during the part-session.<sup>9</sup>

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<sup>5</sup> See, in this connection, [Resolution 1366 \(2004\)](#) as modified by [Resolutions 1426 \(2005\)](#) and [1627 \(2008\)](#) concerning single-sex lists if the sex is under represented (as explained in paragraph 8, above). Paragraph 4.vi of this Resolution reads “that one of the criteria used by the sub-committee should be that, in case of equal merit, preference should be given to a candidate of the sex under-represented”. See also, in this connection, paragraph 49 of the Explanatory Report to Protocol No 14 to the ECHR which reads: “It was decided not to amend the first paragraph of Article 22 to prescribe that the lists of three candidates nominated by the High Contracting Parties should contain candidates of both sexes, since that might have interfered with the primary consideration to be given to the merits of potential candidates. However, Parties should do everything possible to ensure that their lists contain both male and female candidates”.

<sup>6</sup> See PACE [Doc. 11767](#) of 01.12.2008, report of the Committee on Legal Affairs and Human Rights, Rapporteur Mr Chope, *passim*.

<sup>7</sup> [Resolution CM/Res \(2010\) 26](#) on the establishment of an Advisory Panel of Experts on Candidates for Election as Judge to the European Court of Human Rights. The panel is composed of seven personalities: see [Committee of Ministers decision of 8 December 2010](#). See also Assembly [Resolution 1764 \(2010\)](#), adopted on 8 October 2010, based on [Doc. 12391](#) of 7 October 2010, report of the Committee on Legal Affairs and Human Rights, Rapporteur : Mrs Wohlwend.

<sup>8</sup> Modalities for the election procedure can be found in the Appendix to [Resolution 1432 \(2005\)](#), reproduced in Rules of Procedure of the Assembly, Strasbourg, January 2011, at page 156.

<sup>9</sup> See paragraph 8 of Assembly [Resolution 1726 \(2010\)](#), adopted on 29 April 2010, which specifies when judges’ terms of office commence. The paragraph reads: “[ the Assembly...] confirms its position that the nine-year term of office of a judge elected by the Assembly to the Court shall commence from the date of taking up of his/her duties, and in any event no later than three months after his/her election. However, if the election takes place more than three months before the seat of the outgoing judge becomes vacant, the term of office shall commence the day the seat becomes vacant. If the election takes place less than three months before the seat of the outgoing judge becomes vacant, the elected judge shall take up his/her duties as soon as possible after the seat becomes vacant and the term of office shall commence as from then and in any event no later than three months after his/her election.”

## Timetable envisaged for elections in 2011:

### Election foreseen in June 2011

**France** - the term of office of the judge elected in respect of France, Mr Jean-Paul Costa, expires on 3 November 2011.<sup>10</sup>

## Timetable envisaged for elections in 2012:

### Election foreseen in April 2012

**Belgium** - the term of office of the judge elected in respect of Belgium, Mrs Françoise Tulkens, expires on 12 September 2012.<sup>11</sup>

### Elections foreseen in June 2012

The terms of office of judges elected in respect of **Croatia** (Ms Nina Vajić), the **Czech Republic** (Mr Karel Jungwiert), **Poland** (Mr Lech Garlicki), the **Russian Federation** (Mr Anatoly Kovler), **Sweden** (Ms Elisabet Fura), and the **United Kingdom** (Sir Nicholas Bratza) expire on 31 October 2012.

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<sup>10</sup> Judge to reach the age of 70 on 03.11.2011.

<sup>11</sup> Judge to reach the age of 70 on 12.09.2012.

**APPENDIX I****Model curriculum vitae for candidates seeking election to the European Court of Human Rights<sup>1</sup>**

In order to ensure that the members of the Parliamentary Assembly of the Council of Europe have comparable information at their disposal when electing judges to the European Court of Human Rights, candidates are invited to submit a short curriculum vitae on the following lines:

**I. Personal details**

Name, forename  
Sex  
Date and place of birth  
Nationality/ies

**II. Education and academic and other qualifications****III. Relevant professional activities**

a. Description of judicial activities  
b. Description of non-judicial legal activities  
c. Description of non-legal professional activities  
(Please underline the post(s) held at present)

**IV. Activities and experience in the field of human rights****V. Public activities**

a. Public office  
b. Elected posts  
c. Posts held in a political party or movement  
(Please underline the post(s) held at present)

**VI. Other activities**

a. Field  
b. Duration  
c. Functions  
(Please underline your current activities)

**VII. Publications and other works**

(You may indicate the total number of books and articles published, but mention only the most important titles (maximum 10))

**VIII. Languages**

(Requirement: an active knowledge of one of the official languages of the Council of Europe and a passive knowledge of the other)

Language	Reading			Writing			Speaking		
	very good	good	fair	very good	good	fair	very good	good	fair
a. First language: ..... (Please specify)	..	..	..	..	..	..	..	..	..
b. Official languages:									
– English	..	..	..	..	..	..	..	..	..
– French	..	..	..	..	..	..	..	..	..
c. Other languages:									
.....	..	..	..	..	..	..	..	..	..
.....	..	..	..	..	..	..	..	..	..
.....	..	..	..	..	..	..	..	..	..

<sup>1</sup> This text is taken from the Appendix to Parliamentary Assembly [Resolution 1646 \(2009\)](#). Also available on the Parliamentary Assembly website: <http://assembly.coe.int/CommitteeDocs/2009/ModelCVEN.doc>.

***IX. In the event that you do not meet the level of language proficiency required for the post of judge in an official language, please confirm your intention to follow intensive language classes of the language concerned prior to, and if need be also at the beginning of, your term of duty if elected a judge on the Court.***

***X. Other relevant information***

***XI. Please confirm that you will take up permanent residence in Strasbourg if elected a judge on the Court.***

**APPENDIX II****End of judges' terms of office upon entry into force of Protocol No 14 to the ECHR**

<b>17 May 2011</b>	Judge elected in respect of Greece (age limit reached) <sup>1</sup>
<b>3 October 2011</b>	Judge elected in respect of Switzerland (age limit reached) <sup>2</sup>
<b>3 November 2011</b>	Judge elected in respect of France (age limit reached)
<b>12 September 2012</b>	Judge elected in respect of Belgium (age limit reached)
<b>31 October 2012</b>	Judges elected in respect of Croatia, Czech Republic, Poland, Russian Federation, Sweden, United Kingdom
<b>18 May 2013</b>	Judge elected in respect of Bosnia and Herzegovina
<b>31 October 2013</b>	Judges elected in respect of Iceland, Lithuania, Netherlands, Norway <sup>3</sup> , Slovak Republic
<b>16 December 2013</b>	Judge elected in respect of Romania (age limit reached)
<b>3 April 2014</b>	Judge elected in respect of Serbia
<b>20 May 2014</b>	Judge elected in respect of Denmark (age limit reached)
<b>31 August 2015</b>	Judge elected in respect of Liechtenstein
<b>10 September 2015</b>	Judge elected in respect of Monaco
<b>16 September 2015</b>	Judge elected in respect of Cyprus (age limit reached)
<b>31 October 2015</b>	Judges elected in respect of Andorra, Armenia, Austria, Azerbaijan, Latvia, Luxembourg, Slovenia
<b>31 December 2015</b>	Judge elected in respect of Finland
<b>31 January 2017</b>	Judges elected in respect of Albania, Georgia, Hungary, Spain, "the former Yugoslav Republic of Macedonia"
<b>2 March 2017</b>	Judge elected in respect of Ireland
<b>30 April 2017</b>	Judges elected in respect of Bulgaria, Moldova, Turkey
<b>26 August 2017</b>	Judge elected in respect of Montenegro
<b>20 September 2018</b>	Judge elected in respect of San Marino
<b>4 May 2019</b>	Judge elected in respect of Italy
<b>14 June 2019</b>	Judge elected in respect of Ukraine
<b>19 September 2019</b>	Judge elected in respect of Malta
<b>31 December 2019</b>	Judge elected in respect of Germany
<b>3 January 2020</b>	Judge elected in respect of Estonia
<b>31 March 2020</b>	Judge elected in respect of Portugal

<sup>1</sup> Incumbent, Mr Christos Rozakis to reach the age of 70 on 17.05.2011. His successor, Mr Linos-Alexander Sicilianos, to take office on 18.05.2011.

<sup>2</sup> Incumbent, Giorgio Malinverni, to reach the age of 70 on 3.10.2011. His successor, Ms Helen Keller, to take office on 4.10.2011.

<sup>3</sup> Incumbent, Mr Sverre Erik Jebens, tendered his resignation, effective 31.08.2011. His successor, Mr Erik Møse, to take office on 1.09.2011.

**Hyperlinks to texts cited in the information document**

European Convention on Human Rights as amended by Protocols No 11 and 14  
<http://conventions.coe.int/Treaty/en/Treaties/Word/005.doc>

Article 21 of Protocol No.14  
<http://conventions.coe.int/treaty/en/treaties/html/194.htm>

Resolution 1082 (1996)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta96/ERES1082.htm>

Recommendation 1295 (1996)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta96/EREC1295.htm>

Resolution 1200 (1999)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta99/ERES1200.htm>

Recommendation 1429 (1999)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta99/EREC1429.htm>

Resolution 1646 (2009)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta09/ERES1646.htm>

Order 558 (1999)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta99/EDIR558.htm>

Resolution 1366 (2004)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta04/ERES1366.htm>

Recommendation 1649 (2004)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta04/EREC1649.htm>

Resolution 1426 (2005)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta05/ERES1426.htm>

Resolution 1432 (2005)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta05/eRES1432.htm>

Resolution 1627 (2008)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta08/ERES1627.htm>

Advisory Opinion delivered by the European Court of Human Rights on 12 February 2008  
<http://cmiskp.echr.coe.int/tkp197/view.asp?action=html&documentId=828910&portal=hbkm&source=externalbydocnumber&table=F69A27FD8FB86142BF01C1166DEA398649>

Resolution 1646 (2009)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta09/ERES1646.htm>

Doc. 11767  
<http://assembly.coe.int/Documents/WorkingDocs/Doc08/EDOC11767.pdf>

Resolution 1726 (2010)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta10/ERES1726.htm>

Resolution 1764 (2010)  
<http://assembly.coe.int/Mainf.asp?link=/Documents/AdoptedText/ta10/ERES1764.htm>

Doc. 12391  
<http://assembly.coe.int/Documents/WorkingDocs/Doc10/EDOC12391.pdf>