

COMPREHENSIVE ANNUAL FINANCIAL REPORT



 DOUGLAS COUNTY
COLORADO

FOR THE YEAR ENDED DECEMBER 31, 2010

Douglas County, Colorado

BOARD OF COUNTY COMMISSIONERS

Jack Hilbert, District 1

Steven A. Boand, District 2

Jill Repella, District 3

COUNTY MANAGER

Douglas J. DeBord

DIRECTOR OF FINANCE

N. Andrew Copland

Accountants

Judi Dinkel – Accounting Supervisor

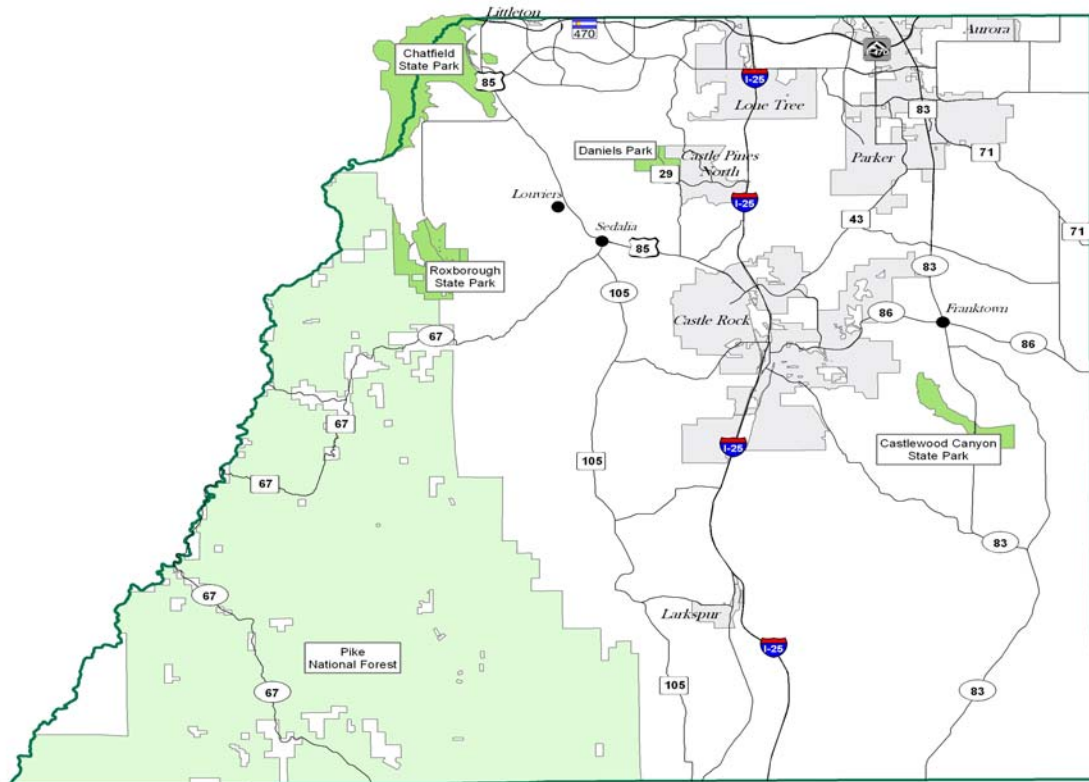
Michelle Thompson – Accounting Supervisor

Christy McKinzie – Accountant

100 Third Street, Castle Rock, Colorado 80104
(303) 660-7400

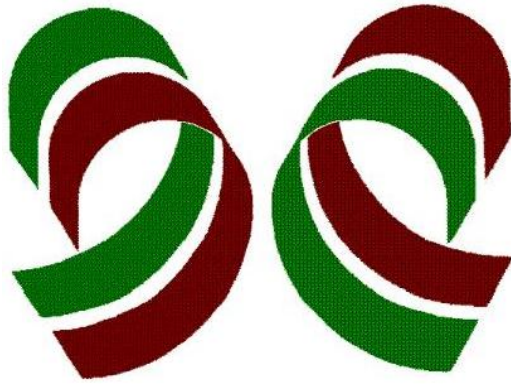
Comprehensive Annual Financial Report

DOUGLAS COUNTY, COLORADO



For The Year Ended December 31, 2010

Prepared by the
Finance Department
Member of Government Finance Officers Association
of The United States and Canada



DOUGLAS COUNTY, COLORADO
Comprehensive Annual Financial Report
December 31, 2010

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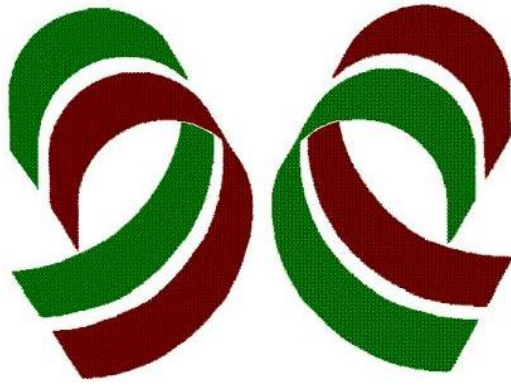
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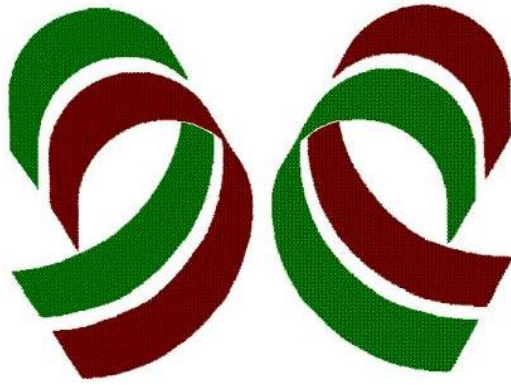
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May 6, 2011

To the Board of County Commissioners and the Citizens of Douglas County:

The Comprehensive Annual Financial Report of Douglas County, Colorado for the fiscal year ended December 31, 2010 is hereby submitted.

This report consists of management's representations concerning the finances of Douglas County (hereafter referred to as the County). Consequently, management assumes full responsibility for both the accuracy of the presented data, and for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established internal controls that are designed both to protect the government's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with Generally Accepted Accounting Principles in the United States of America (US GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). Since the cost of internal controls should not outweigh their benefits, the County's internal controls have been designed to provide reasonable assurance the financial statements will be free from material misstatement.

To the best of our knowledge and belief, this financial report is accurate in all material aspects and reported in a manner which fairly represents the financial position and results of operations of the County as measured by the financial activity of its various funds. Further, we believe all disclosures that are necessary to enable the reader to gain the maximum understanding of the County's financial activities have been included.

Colorado Revised Statutes (CRS) 29-1-603 requires local governments to have an annual audit of their financial statements performed in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. CRS 29-6-605 requires the financial statements be presented in conformity with US GAAP.

The County's financial statements have been audited by Eide Bailly, LLP. The goal of the independent audit is to provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2010 are free of material misstatement. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used as well as the significant estimates made by management, and evaluating the overall financial statement presentation. The independent auditor, based upon their audit, rendered an unqualified opinion, concluding that these financial statements are fairly presented in conformity with US GAAP. The independent auditor's report is presented in the financial section of this report.

In addition to meeting the requirements set forth in state statutes, the audit included a federally mandated "Single Audit" designed to meet the needs of federal grantor agencies (Single Audit Act Amendments of 1996 and related Office of Management and Budget (OMB) Circular A-133). The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the government's internal controls and compliance with legal requirements involved in

the administration of federal awards. The reports issued by the independent auditors are presented in a separately issued Single Audit Report.

GASB requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditors.

Profile of Douglas County

Douglas County was formed in 1861 as one of the sixteen original Colorado counties. The County covers 844 square miles in the I-25 corridor between Denver and Colorado Springs. A majority of residents live in urban designated areas, such as unincorporated Highlands Ranch, the city of Lone Tree, the city of Castle Pines, and the towns of Castle Rock (county seat), Parker and Larkspur. The County has a population of about 296,374; this represents an increase of approximately 50% over the past 10 years, but only a 1% increase from 2009 to 2010.

The County provides a wide range of services that include law enforcement and public safety, planning and zoning, parks and open space, highways and streets, culture and recreation, public health and human services, elections, and general administrative services.

The three-member Board of County Commissioners (BOCC) serves as the legislative, policy-making and administrative body governing the unincorporated area of the County. The commissioners are elected at large from one of three geographical districts and serve staggered four-year terms (term-limited to two terms).

Budget authorization is one of the few oversight roles the Board can legally exercise with the other elected officials, who derive their responsibilities and authorities from statute. Those six elected offices include Assessor, Clerk and Recorder, Coroner, Sheriff, Surveyor and Treasurer.

The County is one of four counties in the Eighteenth Judicial District served by the District Attorney, an elected official responsible for prosecuting all criminal case filings.

The Public Trustee is appointed by the Governor and is responsible for processing transactions related to real property located within the County including the release of deeds and the processing of foreclosures. This office is a fiscally separate and independent agency.

The Board is directly supported by the County Manager and County Attorney. Appointed officials manage the remainder of the County's functions, including Finance, Human Resources, Human Services, Information Technology, Community Planning and Sustainable Development, Facilities Management and Public Works.

The Board is charged with the responsibility of providing adequate budget appropriations to fund statutory functions, as well as responding to the service needs of the citizens. In turn, the other elected and appointed officials are charged with managing their authorized budgets in order to meet their statutory obligations and service demands as cost-effectively as possible. The Board is required to adopt a final budget by no later than the end of the fiscal year. The adopted budget becomes the County's annual financial plan and mechanism to control spending.

The Board is also financially accountable for three component units, the Douglas County Law Enforcement Authority, the Douglas County Woodmoor Mountain General Improvement District and the Lincoln Station Local Improvement District. The Sheriff's Forfeiture Fund is subject to audit, but not to budget law, and is also included in the financial statements of the County.

Factors Affecting the Financial Condition of Douglas County

Douglas County saw an increase in population of 1% and in unemployment 0.1% in 2010. Of the municipalities located within the boundaries of the County, the Town of Castle Rock grew in population by 3.9% to 48,630, the Town of Parker only increased 0.1% to 45,750, the City of Lone Tree grew by 4.9% to 11,046 and the City of Castle Pines had a population of 9,928, a 0.5% increase over 2009. Unincorporated Douglas County experienced minimal population growth of only 0.2%. During 2010 88% of the overall population growth occurred in incorporated areas while only 12% of the growth occurred in unincorporated areas. It is estimated that the incorporated areas increased by 2,508 citizens and the unincorporated area grew by only 345 citizens during 2010.

Douglas County has seen a dramatic decline in annual housing production. During the past decade (2000-2010) the average level of production has been 4,148 units per year, this equates to an average annual growth rate of 8.9%. In 2010 however, Douglas County gained a total of only 1,129 new housing units, this is the lowest level of production since 1983 and equates a growth rate of only 1.1%. There is positive evidence that housing production is on the rise again in Douglas County; the 957 unit count for new permits issued in 2010 represent the first year-over-year increase since 2005. Housing permits increased 10% from 2009 to 2010 and followed declines of 41% and 35% in 2008 and 2009.

The average annual labor force in Douglas County was estimated at 158,979 people in 2010 by the Colorado Department of Labor and Employment, an increase of 0.3% when compared to 2009. The average annual unemployment rate in Douglas County for 2010 was 7.1%, which while the highest rate ever seen in Douglas County was still lower than the state or national averages. The 11,295 unemployed citizens in Douglas County is 878 individuals higher than in 2009 which represents a 8.4% increase in the number of people unemployed in 2010. This does not necessarily equate to a loss of jobs within Douglas County however as 60% of the workforce residing in the County commutes to a job outside of the County. The workforce in Douglas County is ranked #7 in the Nation for educational attainment. In 2010 a total of 58.4% of all people in Douglas County, age 18 years and over, held some level of college degree.

In 2004, Douglas County officially became an entitlement community as a part of the U.S. Department of Housing and Urban Development's (HUD) Community Development Block Grant (CDBG) Program. The CDBG Program provides funding to Douglas County that is used to assist low and moderate-income persons in the areas of housing, economic opportunity, and services, such as transportation. The County CDBG program year runs annually from August 1 to July 31. The County's 2010 program year allocation was \$897,360.

Ad valorem, or property taxes, serve as the primary revenue source for the statutory and general government services. For 2010, the County collected almost \$109 million in property taxes which was a 4% increase over the previous year. Sales and use taxes are the second major source of revenue, and are more prone to fluctuations in the economy. All sales and use taxes collected are statutorily set aside for specific costs associated with 1) road improvements, 2) the operation of and improvements to the Robert A. Christensen Justice Center and 3) the acquisition, development and maintenance of open space, trails and regional parks. In 2010 the County collected \$39 million in sales and use taxes, an increase of 6% over 2009.

The County significantly completed construction on several projects, including an addition to the Coroner's office, the extension of Ridgeway Road from Peoria to Mainstreet, the completion of a bridge over Plum Creek on DC 16, and an emergency evacuation exit for Perry Park residents. These projects are just a sampling of the many projects provided by the County to serve the citizens of Douglas County.

The County continues its commitment to open space lands, regional parks and trails systems. The County currently protects 46,220 acres of open space land. Several open space properties provide public recreational use including Columbine, Glendale, Greenland, Sharptail Ridge, Spruce Mountain, and Hidden Mesa. The County will continue to expand public access and passive recreational trails on open space land where it is possible.

Douglas County water users primarily obtain their supply from the non-renewable ground waters of the Denver Basin aquifers. While the aquifers are believed to contain large quantities of water, their levels are depleting at much faster rates than once believed. It is no secret that additional renewable water supplies are necessary to help augment existing ground water resources, while ambitious water conservation efforts are needed by all County water users.

The County will continue to partner with other entities within its boundaries to deal with issues related to water conservation, landscaping regulations, storm water management, and ensuring the future availability of adequate water resources.

Awards and Acknowledgements

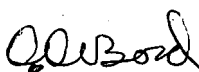
Awards – The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Douglas County for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2009. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. The report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program’s requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

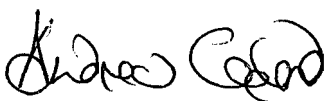
Acknowledgements – The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the Finance Department. I would like to especially thank Michelle Thompson, Christy McKinzie and Linda Scheffel for their outstanding work in preparation for the audit and for their assistance with the preparation of this document. Their professionalism, dedication, and efficiency made this report possible. In addition, the finance department wishes to extend sincere appreciation to the County Treasurer and her staff for their contributions to the preparation of this report.

In closing, we wish to acknowledge the interest, leadership and support of the Board of County Commissioners, the Douglas County Audit Committee and the cooperation of each of the County’s divisions as we work together to conduct the County’s financial operations. The Board continues to demonstrate prudent fiscal management and stewardship with regards to the actual and ongoing financial conditions of the County to provide basic sustainable foundations that result in a high quality of life for our citizens, taxpayers and communities.

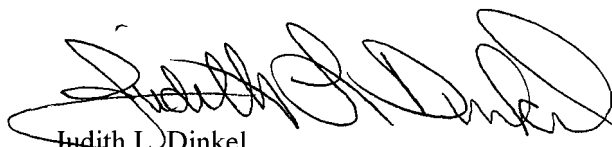
Respectfully submitted,



Douglas J. DeBord
County Manager



N. Andrew Copland, CPA
Director of Finance



Judith L. Dinkel
Accounting Supervisor

DOUGLAS COUNTY, COLORADO
Douglas County Government Organization
December 31, 2010

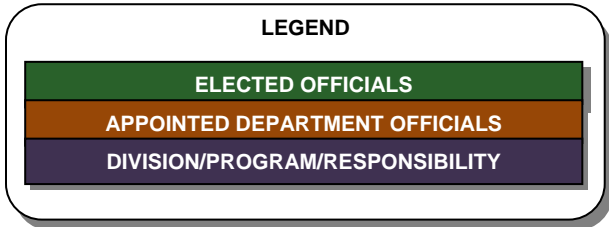
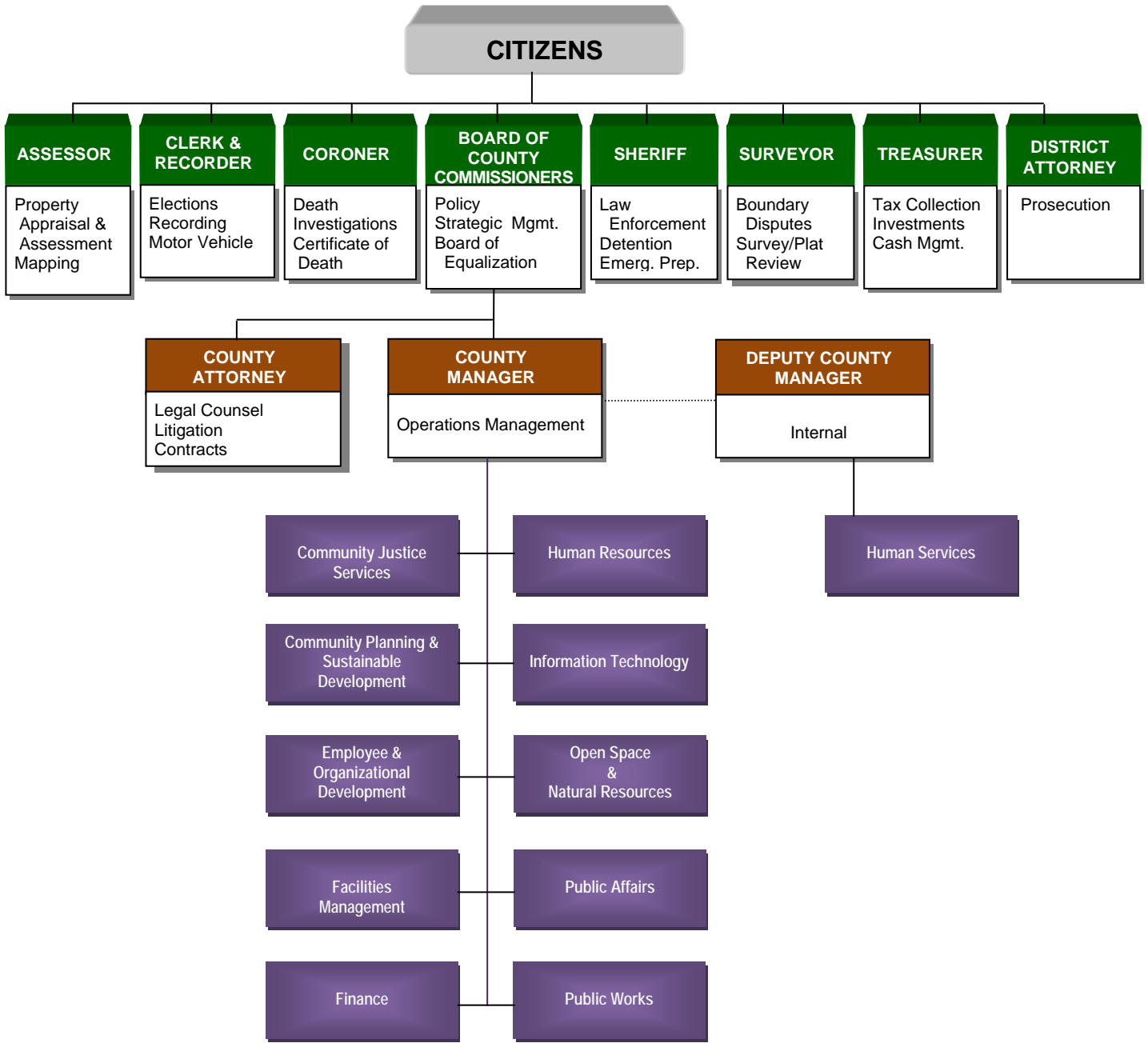
Elected Officials		In Office Since		Current Term Expires
Commissioner, District 1	Jack Hilbert	January	2007	January 2011
Commissioner, District 2	Steven A. Boand	January	2005	January 2013
Commissioner, District 3	Jill Repella	January	2009	January 2013
Assessor	Teri Cox	January	2007	January 2011
Clerk & Recorder	Jack Arrowsmith	January	2007	January 2011
Coroner	Wes Riber	January	2003	January 2011
Sheriff	David A. Weaver	September	2005	January 2011
Surveyor	Charles Ahlbrecht	January	2003	January 2011
Treasurer	Sharon K. Jones	November	2002	January 2011

Appointed Official		In Office Since		Current Term Expires
Public Trustee	Dianne Bailey	February	2007	February 2011

Appointed Department Officials		Appointment
County Attorney	Lance Ingalls	February 2003
County Manager	Douglas J. DeBord	October 1998
Finance	N. Andrew Copland	December 2006
CPSD - Engineering	Frederick Koch	March 2009
CPSD - Planning	Terence Quinn	March 2009
Public Works Operations	Randall Teague	January 2010
Facilities Management	Victoria Starkey	January 2010
Human Services	Barbara Drake	March 2009
Human Resources	Laura Teague	April 2010
Information Systems	Paul Clanton	May 2008

Statutory Boards and Commissions	# of Members
Audit Committee	5
Board of Adjustment	5
Board of Appeals	5
CDBG Advisory Board	11
Cultural Council	9
Human Services Citizen Review Panel	5
Incident Management Team	5
Open Space Advisory Committee	9
Parks, Trails and Building Grounds Advisory Board	9
Placement Alternatives Commission	12
Planning Commission	9
Weed Advisory Board	7

2010 Douglas County Government Organization



Certificate of Achievement for Excellence in Financial Reporting

Presented to

Douglas County
Colorado

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director



INDEPENDENT AUDITORS' REPORT

To the Board of County Commissioners
Douglas County, Colorado

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Douglas County, Colorado, as of and for the year ended December 31, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Douglas County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Douglas County, Colorado, as of December 31, 2010, and the respective changes in financial position and where applicable, cash flows, thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 6, 2011 on our consideration of Douglas County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and the budgetary comparison information on pages 11 through 25 and 67 through 78 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Douglas County's basic financial statements. The introductory section, combining and individual fund financial statements, Local Highway Finance Report, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and budgetary schedules and Local Highway Finance Report have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic statements, and accordingly, we express no opinion on them.

Eide Sully LLP

Greenwood Village, Colorado
May 6, 2011

MANAGEMENT'S DISCUSSION AND ANALYSIS

DOUGLAS COUNTY, COLORADO
Management's Discussion and Analysis
December 31, 2010

This section of the Douglas County Comprehensive Annual Financial Report is presented to provide readers with a narrative overview and analysis of the County's financial performance during the fiscal year that ended on December 31, 2010. We encourage readers to consider the information presented in this overview in conjunction with the information contained in the Introductory Section (including the Letter of Transmittal), the Financial Section (including the Basic Financial Statements) along with the accompanying notes to those financial statements and the Statistical Section, in order to enhance their understanding of the activities and financial health of Douglas County.

Financial Highlights

- At the close of the most recent fiscal year, the County's assets exceeded its liabilities by \$722,909,063 (net assets). Of this amount, \$182,162,162 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- In total, County net assets increased by \$20,276,441 in comparison to 2009. The increase is largely attributable to an unanticipated increase in revenues and conscious efforts to reduce expenditures.
- As of the close of the current fiscal year, Douglas County's governmental funds reported combined ending fund balances of \$195,048,961, an increase of \$19,055,413 (11%) in comparison with the prior year.
- Total unassigned fund balance in the General Fund was \$19,189,631 as of the end of the 2010 fiscal year, an increase of 25% over 2009. The unassigned portion of fund balance in General Fund represents 21% of the total 2010 General Fund expenditures.

Overview of the Basic Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's Basic Financial Statements. These basic financial statements are made up of three components: 1) the government-wide financial statements, 2) the governmental fund financial statements (including blended component units), and 3) the notes to basic financial statements. This report also contains other supplementary information in addition to the basic financial statements

1) Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances as a whole, using accounting methods comparable to those used by private-sector companies. The two statements included in this grouping are:

- The **Statement of Net Assets** presents information related to all of the assets held and liabilities owed by the County, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial health of the County is improving or deteriorating.
- The **Statement of Activities** presents information demonstrating how the County's net assets changed during the most recent fiscal year as compared with the previous fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, all of the current year's revenues and expenses are accounted for in this statement regardless of when cash is actually received or paid.

DOUGLAS COUNTY, COLORADO
Management's Discussion and Analysis
December 31, 2010

These statements are presented to distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from those that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). For fiscal year ended December 31, 2010, the County had no business-type activities to report. The governmental activities of the County include the statutory functions performed by the offices of the Assessor, Clerk & Recorder, Coroner, Sheriff, and Treasurer, as well as other functions related to highways and streets, culture and recreation, conservation of natural resources, community planning and sustainable development, human services, sanitation and general government administration.

2) Governmental Fund Financial Statements

A fund is an accounting device that a government uses to maintain control over and account for specific sources of funding that are to be spent for specific purposes. Douglas County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with statutory requirements. These statements focus more on the individual functions of the County, reporting on financial operations in a more detailed format than is found in the government-wide statements. Certain funds are required by state law or established by bond covenants. Other funds are established by the Board of County Commissioners to control and manage resources for particular purposes (i.e., Debt Service, Capital Projects) or to show that certain revenue sources (i.e., taxes, grants) are used appropriately. Douglas County funds can be divided into the following three categories:

- **Governmental funds** are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance County programs. Because this information does not encompass the additional long-term focus found in the government-wide statements, additional information is provided that helps explain the relationship or differences between the two types of statements.
- **Proprietary funds** are used to account for services for which the County charges customers a fee. Douglas County maintains only one type of proprietary fund referred to as an internal service fund. Internal service funds are used to report activities that provide supplies and services for the County's other programs and activities. The County uses internal service funds to account for self-insurance programs related to employee benefits and risk management. Because the internal service funds serve only governmental activities, those funds have been included within governmental activities in the government-wide financial statements.
- **Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. As of December 31, 2010 the County's fiduciary funds include the Treasurer's Fund, the Public Trustee's Fund, the Colorado Information Sharing Consortium Fund and certain Sheriff's Funds.

The County maintains 6 major governmental funds and 15 nonmajor governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the major governmental funds. Data for the nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the nonmajor governmental funds is provided elsewhere in this report.

DOUGLAS COUNTY, COLORADO
Management's Discussion and Analysis
December 31, 2010

The County adopts an annual budget, which is appropriated for all governmental and internal service funds with the exception of the Sheriff's Forfeiture Fund. The Sheriff's Forfeiture Fund is statutorily exempted from the budget process. A budgetary comparison schedule has been provided for the governmental and internal service funds subject to appropriation to demonstrate compliance with the budget.

3) Notes to the Basic Financial Statements

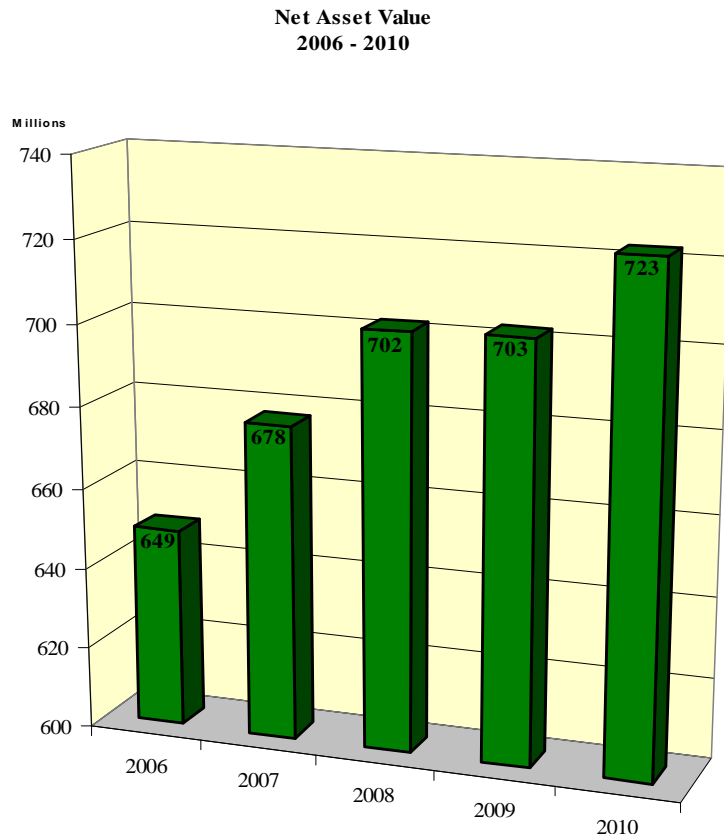
The Notes to the Basic Financial Statements provide a more detailed explanation of some of the information contained in the financial statements that is essential to gain a better understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including combining and individual fund statements as well as budgetary schedules comparing original budgets, final budgets, and actual expenditures for all funds subject to budgetary restrictions.

Financial Analysis of Douglas County as a Whole

As noted earlier, the change in net assets over time can be one of the best and most useful indicators of a government's financial health. The following chart reports the total net assets for the County for fiscal years 2006 – 2010.



DOUGLAS COUNTY, COLORADO
Management's Discussion and Analysis
December 31, 2010

The following table was derived from the current and prior years Statement of Net Assets:

	Governmental Activities	
	(in thousands)	
	2010	2009
Assets:		
Current and other assets	\$ 329,074	\$ 309,604
Capital assets	578,701	577,093
Total assets	907,775	886,697
Liabilities:		
Current and other liabilities	130,358	130,489
Long-term liabilities	54,508	53,576
Total liabilities	184,866	184,065
Net assets:		
Invested in capital assets, net of related debt	528,991	528,374
Restricted	11,756	7,908
Unrestricted	182,162	166,351
Total net assets	\$ 722,909	\$ 702,633

The largest portion of the County's net assets \$528,991,319 (73%) reflects its investment in capital assets (e.g., land, buildings and improvements, equipment and infrastructure); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens. Consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net assets \$11,755,582 (2%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets \$182,162,162 (25%) may be used to meet the government's ongoing obligations to citizens and creditors.

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The following table was derived from the current and prior years' Statement of Activities:

Changes in Net Assets

	Governmental activities	
	(in thousands)	
	2010	2009
Revenues:		
Program revenues:		
Charges for services	\$ 25,549	\$ 23,515
Operating Grants and contributions	38,926	32,421
Capital Grants and contributions	51	—
General revenues:		
Property taxes	108,851	104,230
Sales and use taxes	39,310	37,196
Other taxes	7,812	8,178
Earnings on investments	2,851	3,045
Other revenues	2,945	2,158
Total revenues	<u>226,295</u>	<u>210,743</u>
Expenses:		
Program expenses:		
General government	45,879	46,119
Judicial	7,880	7,879
Public safety	52,745	49,988
Highways and streets	59,509	68,888
Health and human services	23,567	21,349
Culture and recreation	5,739	5,713
Conservation of natural resources	2,269	2,699
Economic development and assistance	458	762
Developmental disabilities	4,899	4,615
Community services	342	377
Sanitation	71	84
Interest and fiscal charges	2,661	1,725
Total expenses	<u>206,019</u>	<u>210,198</u>
Change in net assets	20,276	545
Net assets – beginning	702,633	702,088
Net assets – ending	<u>\$ 722,909</u>	<u>\$ 702,633</u>

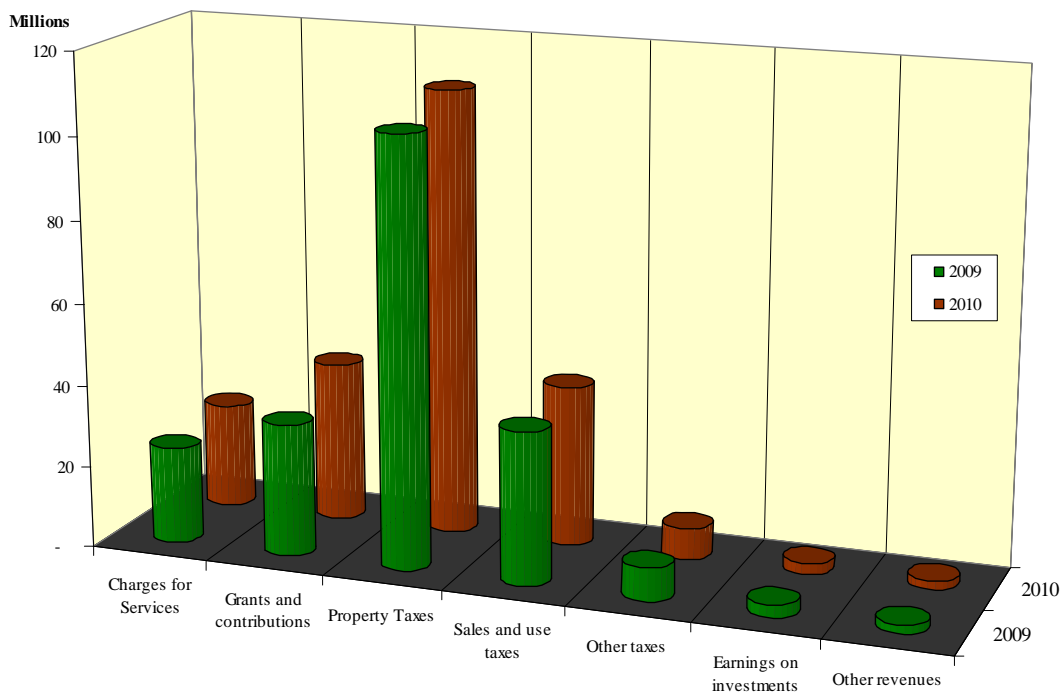
At the end of 2010, the County reported positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and internal service funds. The same situation held true for the prior fiscal year.

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Key factors contributing to the change in net assets of \$20.3 million for the fiscal year ended December 31, 2010 are as follows:

- Total revenues reported in 2010 increased by \$15.6 million (7%) over 2009.
 - Property tax revenues generated were \$4.6 million more than the prior year, representing a 4% increase. This amount represents the collection of property taxes based on a reappraisal of values done in 2007 and includes new builds.
 - Due to the beginning signs of an economic recovery in the last quarter of 2010, revenue from sales and use taxes in 2010 increased by \$2.1 million (6%) from 2009
 - Revenues from intergovernmental grants and contributions increased \$6.5 million (20%) from the previous year. The largest portion of this increase, \$2.8 million was due to increased funding of human services programs due to continued high unemployment causing an increased need for services. There were also some one time contributions from municipalities for assistance in road construction projects of \$2.6 million. The American Recovery and Reinvestment Act of 2009 also contributed to the County receiving extra funding of \$0.9M in this category. This category often fluctuates from year to year given the one-time nature of these revenue sources.
 - Revenues from charges for services increased by \$2.0 million (9%) from 2009 due mainly to a 41% increase in the total number of permits issued by the building department during 2010 when compared to 2009.
 - Specific ownership taxes decreased \$0.4 million (5%) in 2010 when compared to 2009. This was due in large part to an unemployment rate of approximately 7.1% and continued economic uncertainty causing consumers to delay new automobile purchases.

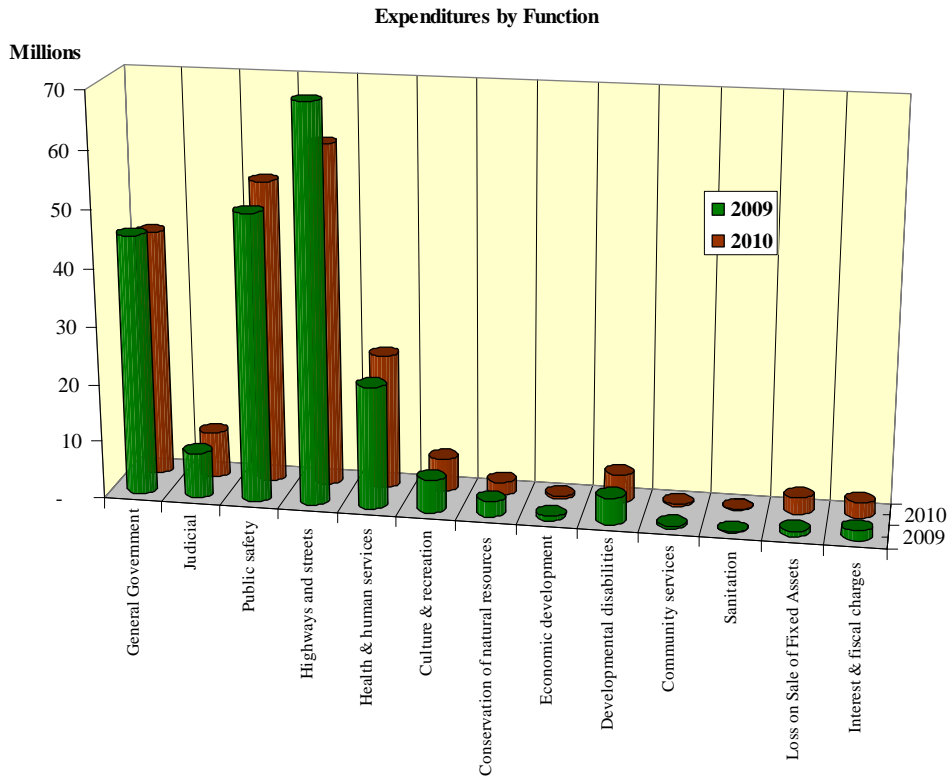
Revenue by Source



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- Total reported expenses for 2010 decreased by \$4.2 million (2%) from 2009.
 - General Government expenses recognized in 2010 decreased by \$0.2 million (5%) when compared to the prior year. Community planning and sustainable development experienced reduced expenditures of \$1.1M in 2010. There were 5 full time positions eliminated in this area during 2010 leading to a reduction in personal services expenditures of \$1.1 million over 2009. Due to sustainable cost containment measures and a focus on responsible spending most other expenditure categories were slightly reduced or remained flat allowing the County to save an additional \$1.8M. Worker's compensation insurance claims are included in General Government expenses and claims saw an increase of \$0.7 million in 2010 over 2009. Losses on the sale of fixed assets are also included in this category and those expenses saw an increase of \$2.0 million in 2010. A portion of this increase was due to the sale of water rights to the Cherry Creek Project Water Authority (CCPWA). This asset was removed from the County's capital assets which resulted in a net loss of \$0.8 million. An additional \$1.0 million increase was due to the write off of land added to the County's books during a system conversion in 1999. Research conducted during 2010 indicated that this land was no longer owned by the County and needed to be removed from the County's capital assets.
 - Highway and Street expenses were \$9.4 million (14%) lower in 2010 than in 2009. Engineering expenditures for highways and streets decreased \$2.0 million due to a reduction in intergovernmental contributions for road projects. In 2009 we contributed \$1.6 million to the town of Parker for a project on Chambers Road and \$0.4 million to Urban Drainage and Flood Control District for a drainage project in Happy Canyon Creek. Capital asset additions were \$3.2 million lower in 2010 when compared to 2009. Road maintenance and repair expenses were reduced by \$1.4 million in 2010. Personal services expenditures were \$0.9 million lower in 2010 due to the elimination of five full time positions in this area during 2010.
 - Public Safety expenses for 2010 increased \$2.8 million (6%) when compared with the prior year. There was an increase in capital additions of \$1.6 million in 2010. The opening of a new sheriff substation in Highlands Ranch, and a completed addition to the morgue for the coroner's office, were both added to public safety's capital assets during 2010. Controllable assets (purchases under the \$5,000 capitalization threshold) increased \$0.6 million due to purchases of fixtures, furniture and equipment for the substation and the coroner's addition.
 - 2010 Health and Human Service expenses increased by \$2.2 million (10%) over 2009. This increase in expenses is a direct result of an increase in aid requested by county residents and passed through the County's human services department. Intergovernmental revenue in this area saw a corresponding increase of \$2.7 million.
 - Interest and fiscal charges recognized in 2010 increased by \$0.9 million when compared to 2009. \$0.4 million of the increase is due to interest paid when the County paid off the 2003 water rights lease and extinguished of the series 1996 and series 2005 certificates of participation. The County also recorded a full year's interest on the 2009 Open Space refunding bonds causing an additional increase of \$0.4 million. We also issued Road sales and use tax revenue bonds in 2010 which created an additional interest payment in 2010 of \$0.2 million.

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Financial Analysis of the Government's Funds

As noted earlier, Douglas County uses fund accounting to comply with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on short-term inflows and outflows, as well as, what resources remain available for future spending. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At the close of the 2010 fiscal year, the County reported a combined fund balance in its governmental funds (including blended component units) of \$195,048,961, an increase of \$19,055,413 or 11% over 2009. Of the combined fund balance, \$19,189,631 (10%) constitutes unassigned fund balance, which is available for spending at the government's discretion and serves as a measure of current available financial resources. The remainder of fund balance is not available for discretionary spending because it has already been constrained as follows: \$4,246,986 is non-spendable as these assets are in inventories or long term receivables; \$11,755,582 is restricted for spending only on specific programs or projects funded by restricted revenues; \$17,885,602 is committed to specific purposes according to limitations imposed by the Board of County Commissioners. Assigned fund balances of \$141,971,160 are set aside for planned or intended actions, or limited in use by the specific revenue source through which the fund balance was obtained.

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The County's six major governmental funds are the: 1) General Fund, 2) Road and Bridge Fund, 3) Law Enforcement Authority (LEA) Fund, a blended component unit of the County, 4) Road Sales and Use Tax Fund, 5) Justice Center Sales and Use Tax Fund, and 6) Open Space, Trails and Parks Fund.

	General Fund	Road & Bridge Fund	LEA Fund	Road Sales & Use Tax Fund	Justice Ctr Sales & Use Tax Fund	Open Space Trails and Parks Fund
Fiscal Year 2010 (thousands)						
Revenues	96,365	37,575	18,283	18,383	17,160	7,443
Expenditures	92,303	29,555	14,913	21,911	11,934	3,708
Other financing sources/(uses)	11,262	(1,350)	11	12,001	(10,556)	(4,224)
Inc/(dec) in fund balance	15,324	6,670	3,381	8,473	(5,330)	(489)
Fiscal Year 2009 (thousands)						
Revenues	90,920	35,506	17,274	15,421	16,442	6,603
Expenditures	98,089	26,829	14,848	20,085	4,094	8,041
Other financing sources/(uses)	1,300	(3,359)	39	(3,044)	(10,138)	(2,663)
Inc/(dec) in fund balance	(5,869)	5,318	2,465	(7,708)	2,210	(4,101)

General Fund – As the County's chief operating fund, the General Fund accounts for all transactions not accounted for in other funds. The General Fund completed the year with a total fund balance of \$51,618,046, a 42% increase over 2009. Of the total fund balance, \$19,189,631 (37%) is unassigned. As a measure of the fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 21% of total General Fund expenditures, while total fund balance represents 56% of that same amount.

General Fund revenues increased \$5.4 million over 2009. Property tax collections saw an increase of \$2.9 million (4%). The increase was due to new construction as 2010 was a non-reappraisal year. A 42% increase in the number of building permits issued in 2010 created an increase of \$0.9 million (24%) in building permit revenue and charges for services saw an increase of \$0.7 million over 2009.

During 2010 the total expenditures in the General Fund decreased by \$5.8 million (6%). Cost cutting initiatives throughout all departments allowed the General Fund to reduce operating expenditures by \$4.9 million in 2010. One time agreements to help fund road improvements paid out in 2009 reduced grants and contribution expenditures in 2010 by \$2.0 million. Due to targeted spending reductions in travel, training and other purchased services the County was able to reduce purchased service expenditures by \$1.6 million. A continuation of the managed rehire process, implemented in 2008, allowed personal services expenditures to be decreased an additional \$1.6 million over 2009 expenditures. These savings, along with various other cost savings initiatives, allowed the County to post a positive budget to actual variance in the General Fund of \$11.6 million. The County's continued fiscally conservative policies with a focus on sustainability have made it possible to reduce General Fund expenses while still maintaining service levels to our citizens.

Due to the implementation of GASB 54 in 2010, the Emergency Fund had to be closed as there was no dedicated revenue source for this fund and the remaining fund balance of \$2.0 million was transferred in to the General

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Fund at year end. There was also a reduction in transfers out of the General Fund of \$7.6 million. In 2009 the General Fund transferred \$6.5 million into the Capital Expenditures Fund to fund the payoff of the 1996 and 2005 COP issues in 2010. In addition, a transfer of \$0.8 million was made in 2009 to the Debt Service Fund to facilitate the County's payoff of the 2003 water rights lease. A decision was also made in 2010 to temporarily reduce the transfer of depreciation expense to the Capital Replacement Fund as funding levels in this fund have been deemed adequate for any necessary replacements. This decision reduced transfers out of the General Fund by \$0.7 million. Thus, \$10.0 million of the increased fund balance in the General Fund was generated through inter-fund transfer variances.

Road and Bridge Fund – The Road and Bridge Fund accounts for revenue received from property taxes and other revenue sources that under statute must be expended for road or bridge construction and maintenance, and traffic signal installation, maintenance and repair. For 2010, this fund reported a total ending fund balance of \$30,378,591, up \$6,669,613 (28%) from 2009. Of this ending balance, \$3,916,644 (13%) is non-spendable as it is in inventory and long term receivables. Of the assigned fund balance of \$26,318,418, \$4,710,096 is reserved for subsequent years expenditures, which represents capital projects not fully completed in 2010.

Approximately 20% of the County's total property tax revenue generated from its mill levy is allocated to this fund. In accordance with state statute, of the \$21.7 million in total property taxes allocated to this fund, \$4.2 million was shared with the cities and towns located within the County. After taking into consideration the shareback allowance, property tax revenue in the Road and Bridge Fund increased \$0.7 million (4%). Total revenues increased \$2.0 million (6%) from the previous year. Intergovernmental support increased by \$1.5 million (20%). The majority of this increase came from a \$0.8 million increase in Highway User Tax received from the state.

Total expenditures in the Road and Bridge Fund increased \$2.7 million (10%) when compared to 2009. The majority of this increase in expenditures is due to an increase in capital outlay of \$2.2 million (82%). Some of the many projects put on hold due to economic uncertainty in 2009 were started in 2010 with the stabilization of the economy.

Law Enforcement Authority (LEA) Fund – The Law Enforcement Authority is a separate statutory district with its own mill levy dedicated to providing law enforcement services. The LEA Fund accounts for revenue generated from the 4.5 mills levied to residents in the unincorporated areas of Douglas County and then funds the patrol and other related public safety services provided to these citizens. The ending fund balance for 2010 of \$13,303,423 was an increase of \$3,381,486 (34%) when compared to 2009.

Revenue in the LEA Fund increased \$1.0 million (6%) over 2009. Property tax revenue received in 2010 increased by \$0.6 million (5%) over 2009. There was also an increase in charges for services and fines of just over \$0.3 million.

2010 expenditures in the LEA Fund were held almost flat with an increase of only 0.4% or \$65,076 over 2009 levels.

Road Sales and Use Tax Fund – The Road Sales and Use Tax Fund accounts for revenue received from a dedicated sales tax which is restricted to be used for roadway infrastructure construction. Of the County's total 1.0% sales tax, 0.4% was approved by the voters for this purpose. In November 2007, the voters of Douglas County voted to extend the 0.4% sales and use tax dedicated for the improvement and maintenance of the County's roads and bridges for another 20 years, extending it through December 31, 2030. The 2010 year end

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fund balance of \$28,604,767 was an increase of \$8,473,039 (42%) when compared to 2009. Of this ending fund balance, \$7.9 million is assigned to cover subsequent year expenditures, and \$10.2 million is already committed to spending in the 2011 budget through capital project re-appropriations.

Total operating revenue increased \$3.0 million (19%) in 2010. The dedicated sales tax revenue for the Road Sales and Use Tax Fund increased \$0.8 million (8%) after taking into account the shareback of sales taxes to incorporated areas of the County required by statute. Intergovernmental support in the form of contributions from cities and towns within the County increased \$2.3 million (100%) as there were no grants or contributions received in this fund during 2009 for roadway construction. During 2010 the County received \$0.8 million from the Town of Parker to assist in the extension of Hess Road and \$1.5 million from the City of Lone Tree to assist with the extension of Ridgeway Road. Due to the issuance of \$13.8 million in Road Sales and Use Tax bonds in April 2010 other financing sources increased \$15.2 million over 2009. This category of fund balance was also affected by a reduction in transfers out of \$1.0 million due to a decision to reduce funding to the capital replacement fund in 2010.

Expenditures in the Road Sales and Use Tax Fund increased \$2.0 million (10%) over 2009. The annual road maintenance expenses of asphalt overlay was shifted back into the Road and Bridge Fund in 2010. This caused capital improvements in this fund to decrease by \$5.6 million (95%) in 2010. Due in part to capital expenditures being re-evaluated and delayed in 2009, there was an increase in capital outlay of \$6.3 million in 2010 as several of those delayed projects were begun this year. There was also an increase in intergovernmental support expenditures of \$1.3 million in 2010. This expense category varies widely from year to year as various road projects require funding. In 2010 the County partnered with the Colorado Department of Transportation to begin re-construction of the SH 85/C 470 interchange, and \$1.5 million was sent to the State of Colorado for this project in 2010.

Justice Center Sales and Use Tax Fund – The Justice Center Sales and Use Tax Fund accounts for monies received from a dedicated sales tax that must be utilized for capital improvements and operating costs associated with the County's Robert A. Christensen Justice Center. In November 2007, the voters of Douglas County extended the sunset date from December 31, 2010 to December 31, 2020 for .13% of the tax. The remaining .10% that was scheduled to sunset on December 31, 2010 will now remain in perpetuity along with the existing .20% for ongoing operating costs. The 2010 ending fund balance, \$19,228,077, was a decrease of \$5,329,883 (22%) when compared to 2009.

Total revenues in the Justice Center Sales and Use Tax Fund increased \$0.7 million (4%). Due to the fact that sales tax revenues are the only major revenue source for this fund the improving economy allowed for increased sales tax receipts of \$0.9 million (6%). Reduced fund balance and lower interest rates received on investments decreased interest revenue by \$0.2 million (43%).

Expenditures by the Justice Center Sales and Use Tax Fund are used exclusively to build, operate and maintain facilities. Capital outlay increased by \$7.2 million in 2010. This additional expense was due to the construction of a new sheriff substation in Highlands Ranch.

Open Space, Trails, and Parks Fund – The Open Space, Trails, and Parks Fund accounts for monies received through a dedicated sales tax that may only be expended for the acquisition, development, improvement, and maintenance of open space, trails and parks located within the County. This 0.17% sales tax is currently scheduled to sunset on January 1, 2024. The fund balance at the end of 2010 was \$9,480,947, which represents a decrease of \$489,287 (5%) when compared to 2009.

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Total operating revenue increased \$0.8 million in 2010. Sales tax increases in the Open Space, Trails, and Parks Fund amounted to \$0.3 million (6%) after including the statutory shareback expense. Intergovernmental support increased \$0.5 million due to receipt of a GoCO grant from the State of Colorado to assist with the purchase of the Palmer Divide Ranch open space.

Total expenses in the Open Space, Trails and Parks Fund decreased \$4.3 million (54%) in 2010. A decrease in capital outlay of \$4.3 million (70%) was the only significant change in expenses. Purchase of the Palmer Divide Ranch in late 2009 for \$5.8 million pushed expenses up in 2009. In 2010 the County spent \$1.8 million to preserve an additional 305 acres of open space for use by the citizens of Douglas County.

Other funding uses increased \$1.6 million in 2010. Due to the debt refunding and reissuance of bonds in 2009, the Open Space Sales and Use Tax Fund transferred an additional \$1.7 million to the Debt Service Fund in 2010 as the first full year of principal and interest became due for this debt issue.

Other Non-major Governmental Funds – Combined fund balances in the other nonmajor governmental funds at the close of the 2010 fiscal year totaled \$42,435,110, representing a decrease of \$8,973,691 (17%) when compared to 2009. Excluding the Capital Replacement Fund, the combined fund balance at the end of 2010 for the remaining capital projects non-major funds total \$8,155,113, a decrease of 8,031,068 (50%) when compared to 2009. The Capital Expenditures Fund balance decreased \$7.3 million in 2010. The majority of the decrease was due to the extinguishment of debt for the Certificates of Participation issued to build the Miller building in 1996 (\$0.6 million payoff) and the Human Services building in 2005 (\$4.7 million payoff). The funds used to extinguish these COP's were previously reserved in fund balance.

Proprietary Funds

Total net assets of the Internal Service Funds at the end of the year amounted to \$2,535,343, comprised of \$435,170 in the Employee Benefits Self-Insurance Fund and \$2,100,173 in the Property and Liability Self-Insurance Fund.

Asset and Debt Administration

Capital Assets

Douglas County's capital assets for its governmental activities as of December 31, 2010, amounts to \$578,701,170 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, equipment, open space and recreational facilities, computer software, roads, streets, bridges and other infrastructure. Additional information can be found in Note 5.

Major capital asset events during 2010 included:

- Construction of the first phase of Ridgeway Road from Peoria to Mainstreet at a cost of \$7.5 million.
- The construction of a new sheriff substation in Highlands Ranch added \$7.8 million to capital assets in 2010.
- Construction was completed on the DC 16/Plum Creek Bridge expending \$1.4 million.
- Purchase of 305 additional acres of open space cost \$1.8 million.
- An addition to the existing coroner's office was completed in 2010 and added \$2.5 million to capital assets.

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- The completion of an emergency evacuation route out of Perry Park for \$2.0 million.
- Extension of the East/West regional trail added expenditures of \$1.2 million in 2010.

Significant construction commitments as of December 31, 2010 include:

- \$6.7 million related to the Hess Road Project.
- \$3.1 million related to the SH 85/C470 Interchange Project.
- \$946,154 related to the Lincoln Avenue-Yosemite to Jordan Project.
- \$764,000 related to the Ridgeway/Mainstreet/Peoria Extension Project.

Long-Term Debt

At the end of the current fiscal year, Douglas County had total bonded debt principal outstanding of \$49,665,000. All of the County's bonded debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds). Additional information related to the County's long-term debt can be found in Note 7 to the financial statements.

Economic Conditions Affecting the County

In 2006 and 2007 Douglas County originally recognized the beginnings of revenue reductions due to the County moving from an area of high growth to an area of more moderate growth. At this time a fiscal sustainability strategy was established. This strategy has allowed Douglas County to effectively and proactively manage not only the original revenue reductions, but to also weather the economic recession that began in 2008. Due to the recession it became obvious that the County's largest revenue source, property taxes, would suffer a significant decline caused by the decrease in property values that was occurring. Because of the lag time in our re-appraisal cycles however, we have had adequate time to plan for this additional reduction in revenue. The first re-appraisal since the recession was completed in June of 2010 but will not affect revenue until 2012. We are currently estimating an overall decline in property tax revenue of 14% in 2012.

Since 2008 we have taken a deliberate, incremental approach to implement the required reductions in expenditures that will be required in 2012. A managed rehire process that requires every vacant position be reviewed and approved by the Board prior to being filled enabled the County to close 78.9 full time positions in 2010 for a total cost reduction of \$6.5 million. There was also targeted reductions to travel, training and purchased services, along with a reduction to the County's fleet. These collective reductions to expenditures along with other realignments have allowed the County to balance budgeted expenditures with expected revenues through 2015 without raising fees or taxes.

The County's fiscally conservative approach to budgeting includes long range planning, realistic revenue forecasts and fiscal transparency. This approach has allowed us to maintain an organizational culture of responsible stewardship of public assets while also maintaining the high quality of our employees, who continue to provide the level of service the community expects from Douglas County.

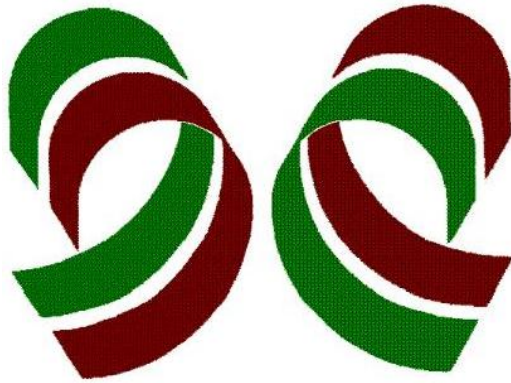
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Audit Committee

The County's audit committee appointed on March 30, 2010, consists of five residents of the County; one from each commissioner district and two from the County at large. Each member serves a staggered three year term upon initial appointment. The primary purpose of the audit committee is to provide financial oversight for the financial reporting and auditor's activities to help strengthen accountability, integrity and transparency in the County.

Requests for Information

This financial report is designed to provide our constituents and other interested parties with a general overview of Douglas County's finances and to demonstrate the County's accountability for the monies it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the Douglas County Finance Department, 100 Third Street, Suite 130, Castle Rock, Colorado, 80104.



BASIC FINANCIAL STATEMENTS

DOUGLAS COUNTY, COLORADO

Statement of Net Assets

December 31, 2010

	<u>Governmental Activities</u>
Assets:	
Cash and investments	\$ 200,544,466
Property taxes receivable	109,398,593
Accounts receivable	16,477,405
Prepaid expenses	340,371
Inventories	1,511,474
Bond issuance costs	831,149
Capital assets:	
Land and construction in progress	128,215,269
Other capital assets, net of accumulated depreciation	450,485,901
Total assets	<u>907,804,628</u>
Liabilities:	
Accounts payable	10,544,240
Retainage payable	1,368,358
Accrued liabilities	2,629,771
Claims payable	599,184
Accrued interest payable	363,931
Payable to other governments	2,194,466
Developer construction advance	520,000
Security deposits	3,062,744
Deferred revenues	109,104,509
Long-term liabilities:	
Due within one year:	
Bonds payable	3,850,000
Compensated absences	4,547,186
Due in more than one year:	
Bonds payable	45,859,851
Compensated absences	251,325
Total liabilities	<u>184,895,565</u>
Net assets:	
Invested in capital assets, net of related debt	528,991,319
Restricted for:	
Public Safety	1,481,769
Community Development	1,556,757
Human Services	349,717
Public Works	7,142
Water Conservation Plan	9,943
Parks and Open Space	2,364,369
Recording	35,135
Developmental Disabilities	100,000
Emergencies	5,850,750
Unrestricted	182,162,162
Total net assets	<u><u>\$ 722,909,063</u></u>

See accompanying notes to basic financial statements.

DOUGLAS COUNTY, COLORADO

Statement of Activities

Year ended December 31, 2010

Functions/programs	Expenses	Program revenues			Total Governmental Activities
		Charges for services	Grants and Contributions Operating	Capital	
General government	\$ 45,878,570	18,741,521	2,164,179	—	(24,972,870)
Judicial	7,880,242	180,270	649,792	—	(7,050,180)
Public safety	52,744,534	5,483,216	3,596,893	50,554	(43,613,871)
Highways and streets	59,508,847	405,016	11,030,305	—	(48,073,526)
Health and human services	23,566,852	—	19,880,688	—	(3,686,164)
Culture and recreation	5,739,426	690,508	1,603,763	—	(3,445,155)
Conservation of natural resources	2,268,533	—	—	—	(2,268,533)
Economic development and assistance	458,225	—	—	—	(458,225)
Developmental disabilities	4,898,829	—	—	—	(4,898,829)
Community services	342,410	—	—	—	(342,410)
Sanitation	71,506	48,783	—	—	(22,723)
Interest and fiscal charges	2,661,092	—	—	—	(2,661,092)
Total governmental activities	\$ <u>206,019,066</u>	<u>25,549,314</u>	<u>38,925,620</u>	<u>50,554</u>	<u>(141,493,578)</u>
General revenues:					
Taxes:					
Property				\$ 108,850,989	
Sales				39,310,208	
Specific ownership				7,498,282	
Other				313,845	
Interest earnings				2,851,302	
Miscellaneous				2,945,393	
Total general revenues				<u>161,770,019</u>	
Change in net assets				20,276,441	
Net assets, January 1				<u>702,632,622</u>	
Net assets, December 31				<u>\$ 722,909,063</u>	

See accompanying notes to basic financial statements.

DOUGLAS COUNTY, COLORADO

Balance Sheet

Governmental Funds

December 31, 2010

Assets	General Fund	Road and Bridge	Law Enforcement Authority
Equity in treasurer's cash and investments	\$ 55,162,577	30,883,638	13,931,107
Property taxes receivable	67,805,354	21,823,990	13,331,345
Accounts receivable	3,790,065	3,398,000	189,439
Prepaid items	327,821	—	—
Inventories	2,521	1,508,953	—
Total assets	\$ 127,088,338	57,614,581	27,451,891
Liabilities and Fund Balance			
Liabilities:			
Accounts payable	\$ 5,645,775	1,759,160	186,828
Retainage payable	—	216,148	—
Accrued liabilities	1,885,658	261,242	358,303
Developer construction advance	—	520,000	—
Security deposits	—	2,733,120	285,011
Payable to other governments	291,785	—	—
Deferred revenues	67,647,074	21,746,320	13,318,326
Total liabilities	75,470,292	27,235,990	14,148,468
Fund balance:			
Non-spendable	330,342	3,916,644	—
Restricted	8,456,740	—	550,000
Committed	7,468,032	143,529	—
Assigned	16,173,301	26,318,418	12,753,423
Unassigned	19,189,631	—	—
Total fund balances	51,618,046	30,378,591	13,303,423
Total liabilities and fund balances	\$ 127,088,338	57,614,581	27,451,891

See accompanying notes to basic financial statements.

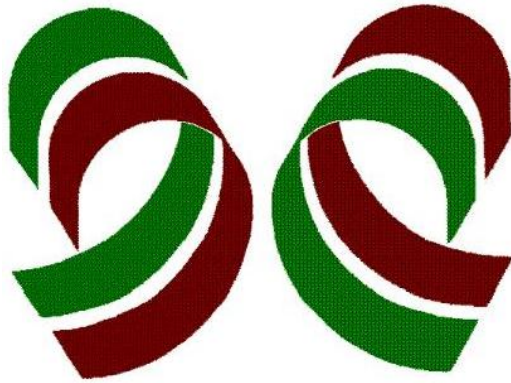
Road Sales and Use Tax	Justice Center Sales and Use Tax	Open Space, Trails and Parks	Other Nonmajor Governmental	Total Governmental Funds
28,119,786	17,198,631	10,319,532	41,672,723	197,287,994
—	—	—	6,437,904	109,398,593
2,964,630	2,804,926	1,109,324	1,547,683	15,804,067
—	—	—	2,550	330,371
—	—	—	—	1,511,474
31,084,416	20,003,557	11,428,856	49,660,860	324,332,499
1,691,025	433,902	31,123	655,877	10,403,690
788,624	341,578	—	22,008	1,368,358
—	—	13,105	111,463	2,629,771
—	—	—	—	520,000
—	—	1,000	43,613	3,062,744
—	—	1,902,681	—	2,194,466
—	—	—	6,392,789	109,104,509
2,479,649	775,480	1,947,909	7,225,750	129,283,538
—	—	—	2,550	4,249,536
—	—	2,335,525	413,317	11,755,582
10,218,350	55,691	—	—	17,885,602
18,386,417	19,172,386	7,145,422	42,019,243	141,968,610
—	—	—	—	19,189,631
28,604,767	19,228,077	9,480,947	42,435,110	195,048,961
31,084,416	20,003,557	11,428,856	49,660,860	324,332,499

DOUGLAS COUNTY, COLORADO

Reconciliation of the Governmental Funds Balance Sheet
to the Governmental Activities on the Statement of Net Assets
December 31, 2010

Total governmental fund balances	\$ 195,048,961
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. This amount is net of accumulated depreciation of \$317,981,284	578,701,170
Bond issuance costs are assets amortized over the life of the debt	831,149
Certain accounts receivable are not financial resources and, therefore are not reported in the funds.	664,733
Long-term liabilities, including bonds payable and compensated absences, are not due and payable in the current period and therefore are not reported in the funds:	
Bonds payable	(49,665,000)
Loss on refunding bonds amortized over the life of the debt	939,026
Debt premium	(983,877)
Compensated absences	(4,798,511)
Accrued interest payable	(363,931)
	<u>(54,872,293)</u>
Internal service funds are used by management to charge the costs of insurance and other services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.	<u>2,535,343</u>
Net assets of governmental activities	<u>\$ 722,909,063</u>

See accompanying notes to basic financial statements.



DOUGLAS COUNTY, COLORADO

Statement of Revenues, Expenditures,
and Changes in Fund Balances
Governmental Funds

Year ended December 31, 2010

	<u>General Fund</u>	<u>Road and Bridge</u>	<u>Law Enforcement Authority</u>
Revenues:			
Taxes	\$ 67,659,347	28,349,065	14,249,879
Licenses and permits	4,685,930	317,495	—
Intergovernmental	5,310,093	8,739,005	1,240,648
Charges for services	15,396,295	85,361	940,683
Fines and forfeits	190,073	—	1,544,134
Interest on investments	1,528,163	32,838	192,006
Donations, rents, reimbursements, other	1,594,965	51,130	115,663
Total revenues	<u>96,364,866</u>	<u>37,574,894</u>	<u>18,283,013</u>
Expenditures:			
Current:			
General government	\$ 39,306,610	—	—
Judicial	7,840,089	—	—
Public safety	31,561,398	—	14,247,420
Highways and streets	5,838,871	24,706,859	—
Sanitation	56,674	—	—
Health and human services	2,419,286	—	—
Culture and recreation	3,481,743	—	—
Conservation of natural resources	259,583	—	—
Economic development and assistance	458,225	—	—
Developmental disabilities	—	—	—
Community services	316,842	—	—
Total current	<u>91,539,321</u>	<u>24,706,859</u>	<u>14,247,420</u>
Capital outlay	<u>763,938</u>	<u>4,847,818</u>	<u>665,687</u>
Debt service:			
Principal	—	—	—
Debt issuance costs	—	—	—
Interest and fiscal charges	—	—	—
Total debt service	<u>—</u>	<u>—</u>	<u>—</u>
Total expenditures	<u>92,303,259</u>	<u>29,554,677</u>	<u>14,913,107</u>
Excess (deficiency) of revenues over expenditures	<u>4,061,607</u>	<u>8,020,217</u>	<u>3,369,906</u>
Other financing sources (uses):			
Debt proceeds	—	—	—
Bond premium	—	—	—
Sale of capital assets	1,421	60,398	11,580
Transfers in	11,608,569	788,998	—
Transfers out	(347,461)	(2,200,000)	—
Total other financing sources (uses)	<u>11,262,529</u>	<u>(1,350,604)</u>	<u>11,580</u>
Net change in fund balances	15,324,136	6,669,613	3,381,486
Fund balance, January 1	36,293,910	23,708,978	9,921,937
Fund balance, December 31	\$ <u>51,618,046</u>	<u>30,378,591</u>	<u>13,303,423</u>

Road Sales and Use Tax	Justice Center Sales and Use Tax	Open Space, Trails and Parks	Other Nonmajor Governmental	Total Governmental Funds
15,724,083	16,903,390	6,682,735	6,404,825	155,973,324
—	—	—	—	5,003,425
2,291,300	—	550,000	20,845,129	38,976,175
—	—	—	68,522	16,490,861
—	—	—	56,192	1,790,399
367,775	256,337	133,116	341,067	2,851,302
—	—	77,561	415,924	2,255,243
<u>18,383,158</u>	<u>17,159,727</u>	<u>7,443,412</u>	<u>28,131,659</u>	<u>223,340,729</u>
—	—	—	305,943	39,612,553
—	—	—	—	7,840,089
—	1,313,727	—	45,563	47,168,108
7,154,741	—	—	17,987	37,718,458
—	—	—	—	56,674
—	—	—	20,955,275	23,374,561
—	—	—	279,800	3,761,543
—	—	1,882,601	—	2,142,184
—	—	—	—	458,225
—	—	—	4,898,829	4,898,829
—	—	—	—	316,842
<u>7,154,741</u>	<u>1,313,727</u>	<u>1,882,601</u>	<u>26,503,397</u>	<u>167,348,066</u>
<u>14,756,380</u>	<u>10,620,007</u>	<u>1,825,902</u>	<u>1,917,722</u>	<u>35,397,454</u>
—	—	—	13,288,000	13,288,000
164,619	—	—	—	164,619
—	—	—	2,416,666	2,416,666
<u>164,619</u>	<u>—</u>	<u>—</u>	<u>15,704,666</u>	<u>15,869,285</u>
<u>22,075,740</u>	<u>11,933,734</u>	<u>3,708,503</u>	<u>44,125,785</u>	<u>218,614,805</u>
<u>(3,692,582)</u>	<u>5,225,993</u>	<u>3,734,909</u>	<u>(15,994,126)</u>	<u>4,725,924</u>
13,770,000	—	—	—	13,770,000
486,090	—	—	—	486,090
—	—	—	—	73,399
—	—	—	17,854,943	30,252,510
<u>(2,090,469)</u>	<u>(10,555,876)</u>	<u>(4,224,196)</u>	<u>(10,834,508)</u>	<u>(30,252,510)</u>
<u>12,165,621</u>	<u>(10,555,876)</u>	<u>(4,224,196)</u>	<u>7,020,435</u>	<u>14,329,489</u>
8,473,039	(5,329,883)	(489,287)	(8,973,691)	19,055,413
20,131,728	24,557,960	9,970,234	51,408,801	175,993,548
<u>28,604,767</u>	<u>19,228,077</u>	<u>9,480,947</u>	<u>42,435,110</u>	<u>195,048,961</u>

DOUGLAS COUNTY, COLORADO

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of
Governmental Funds to the Statement of Activities
Year ended December 31, 2010

Net change in fund balances – total governmental funds	\$ 19,055,413
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period:	
Capital asset additions	34,631,243
Depreciation expense	<u>(30,100,841)</u>
Excess of depreciation over capital outlay	<u>4,530,402</u>
Sale of capital assets is reported as revenues in the governmental funds and not reported as revenues in the statement of activities.	(73,400)
The statement of activities reports losses arising from the sale of capital assets. Conversely, governmental funds do not report any loss on the sale of capital assets.	(2,849,006)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	
Bonds payable	13,288,000
Proceeds of bonds	<u>(13,770,000)</u>
	<u>(482,000)</u>
Some revenues reported in the statement of activities do not provide current financial resources and therefore, are not reported as revenues in the funds	
Proceeds from sale of water rights	664,733
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds:	
Accrued interest	(1,554)
Compensated absences	58,162
Bond Premium	(486,090)
Amortization of issuance costs and premium and loss on refunding	<u>(78,251)</u>
	<u>(507,733)</u>
Internal service funds are used by management to charge the costs of certain activities, such as insurance to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.	(61,968)
Change in net assets of governmental activities	<u><u>\$ 20,276,441</u></u>

See accompanying notes to basic financial statements.

DOUGLAS COUNTY, COLORADO

Statement of Net Assets

Proprietary Funds

December 31, 2010

	Governmental Activities Internal Service Funds
Assets	
Current assets:	
Equity in treasurer's cash and investments	\$ 3,256,472
Accounts receivable	8,605
Prepaid expenses	10,000
Total current assets	<u>3,275,077</u>
Total assets	<u><u>\$ 3,275,077</u></u>
Liabilities	
Current liabilities:	
Accounts payable	\$ 140,550
Accrued claims payable	599,184
Total current liabilities	<u>739,734</u>
Total liabilities	<u>739,734</u>
Net Assets	
Unrestricted	<u>2,535,343</u>
Total net assets	<u>2,535,343</u>
Total liabilities and net assets	<u><u>\$ 3,275,077</u></u>

See accompanying notes to basic financial statements.

DOUGLAS COUNTY, COLORADO

Statement of Revenues, Expenses, and Changes in Fund Net Assets

Proprietary Funds

Year ended December 31, 2010

	Governmental Activities
	Internal Service Funds
Operating revenue:	
Charges for services	\$ 2,264,629
Other operating revenue	25,415
Total operating revenue	<u>2,290,044</u>
Operating expenses:	
Purchased services	1,700
Fixed charges	727,776
Insurance benefits/claims	1,622,536
Total operating expenses	<u>2,352,012</u>
Operating loss	(61,968)
Total net assets – beginning of year	<u>2,597,311</u>
Total net assets – end of year	<u>\$ 2,535,343</u>

See accompanying notes to basic financial statements.

DOUGLAS COUNTY, COLORADO

Statement of Cash Flows

Proprietary Funds

Year ended December 31, 2010

	Governmental Activities
	Internal Service Funds
Cash flows from operating activities:	
Cash received from internal customers	\$ 2,290,044
Accounts receivable	<u>(2,136,617)</u>
Net cash provided by operating activities	<u>153,427</u>
Net increase in cash and cash equivalents	153,427
Cash and cash equivalents, January 1	<u>3,103,045</u>
Cash and cash equivalents, December 31	<u>\$ 3,256,472</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating loss	\$ (61,968)
Adjustments to reconcile operating income to net cash provided by operating activities:	
Increase in accounts payable	72,857
Increase in estimated liability for claims and judgments	145,339
(Increase) in accounts receivable	<u>(2,801)</u>
Total adjustments	<u>215,395</u>
Net cash provided by operating activities	<u>\$ 153,427</u>

See accompanying notes to basic financial statements.

DOUGLAS COUNTY, COLORADO
Statement of Fiduciary Assets and Liabilities
Fiduciary Funds
December 31, 2010

		Total Agency Funds
Assets		
Equity in treasurer's cash and investments	\$	8,117,406
Accounts receivable		1,695,319
		<hr/>
Total assets	\$	9,812,725
		<hr/> <hr/>
Liabilities		
Accounts payable	\$	1,803,065
Due to others		8,009,660
		<hr/>
Total liabilities	\$	9,812,725
		<hr/> <hr/>

See accompanying notes to basic financial statements

NOTES TO BASIC FINANCIAL STATEMENTS

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

(1) Reporting Entity

Douglas County, Colorado (the County) was formed in 1861 as a political subdivision of the State of Colorado and is subject to its statutes and empowerments. A three-member Board of County Commissioners, elected at large, governs the County. In addition, there are six other elected officials of the County which are the Assessor, Clerk and Recorder, Coroner, Sheriff, Surveyor and Treasurer.

The County provides a wide range of services to its residents, including public safety, planning, zoning, building inspection, property assessment, elections, document recording, motor vehicle registration, tax assessment and collection, infrastructure construction and maintenance, parks and open space, social services, and other general administrative services.

The definition of the reporting entity is based primarily on the notion of financial accountability. The elected officials governing Douglas County are accountable to their constituents for their public policy decisions, regardless of whether those decisions are carried out directly through the operations of the County or by their appointees through the operations of a separate entity. The County is financially accountable for legally separate organizations if 1) County officials serve as the governing body of the entity or appoint a voting majority of the entity's governing body and 2) the County can impose its will on that entity or there is a potential for specific financial benefits to or burdens on the County through the entity.

(a) *Blended Component Units*

As required by US GAAP, these financial statements represent the County and its component units – entities for which the County is considered to be financially accountable. Although legally separate entities, blended component units are, in substance, part of the government's operations and so financial information related to these blended units are reported with the financial data of the County. The following entities are included in the financial statements as blended component units based upon their significant financial and operational relationships to the County:

Douglas County Law Enforcement Authority

The Law Enforcement Authority (LEA) is a district formed as a political subdivision of the state to provide law enforcement services to the unincorporated areas of the County. The district is empowered to levy property taxes (not to exceed seven mills) and is governed by the Board, which sets the mill levy and adopts and appropriates the LEA budget. This fund is classified as a Special Revenue Fund for financial reporting purposes.

Douglas County Woodmoor Mountain General Improvement District

This improvement district was formed in late 1992 as a political subdivision of the state upon petition by a majority of the electors who own taxable real or personal property within the district. The purpose of the district is to maintain and to make capital improvements to the roads in the district. The district has the power to levy property taxes, and the Board constitutes ex-officio the board of directors of the district. The district's budget is adopted independently from the overall County budget. This entity is classified as a Special Revenue Fund for financial reporting purposes.

DOUGLAS COUNTY, COLORADO
Notes to Basic Financial Statements
December 31, 2010

Douglas County Lincoln Station Local Improvement District

This improvement district was formed in January 2009 for the purpose of imposing sales tax within the boundaries of the LID to assist in financing the design, construction, installation, operation and maintenance of certain public improvements within the LID that the County is authorized to provide. These improvements generally consist of transportation improvements supporting the Lincoln Avenue Light Rail Station, including street and roadway improvements and related traffic and safety controls, park and recreation improvements, water and sanitation improvements and drainage improvements.

(b) *Related Organizations*

The Board is responsible for appointing board members for other organizations; however, the commissioners' accountability does not extend beyond those appointments. The commissioners themselves may serve on other organizations' boards and provide some financial and operational influence, but they do not serve in a controlling capacity. These organizations are not included as component units of the County; however, any financial support and obligations of the County related to these organizations are reported in the County's financial statements.

(2) Summary of Significant Accounting and Reporting Policies

This summary of significant accounting and financial reporting policies of the County is presented to assist the reader in effectively evaluating the County's financial statements. These policies conform to US GAAP applicable to governmental entities. Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles and their pronouncements have been consistently applied in the preparation of the accompanying financial statements. The following is a summary of the significant policies.

(a) *Basic Financial Statements*

Basic financial statements consist of the government-wide financial statements and the fund financial statements. The government-wide financial statements include a statement of net assets and a statement of activities. The fund financial statements provide a more detailed level of financial information for the various governmental and proprietary funds.

Government-wide financial statements display information about the reporting entity as a whole. The effect of interfund activity has been removed from these statements, which focus more on the sustainability of the County as an entity and the change in aggregate financial position resulting from the activities of the reporting period. The statement of net assets presents the County's non fiduciary assets and liabilities, with the difference reported as net assets. Since the fiduciary funds are not available to the County, these funds are not reported in the government-wide statements. The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to citizens who purchase, use, or directly

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. The County's funds are classified and summarized as governmental, proprietary, or fiduciary. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are reported in a single column in the financial section of the basic financial statements and detailed further in the supplementary section.

(b) Basis of Presentation

The financial transactions of the County are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that is comprised of assets, liabilities, fund balance, revenues, and expenditures. The various funds are reported by classification within the financial statements.

The County reports the following major governmental funds:

General Fund – The General Fund is the County's primary operating fund which accounts for all financial operations of the County except those required to be accounted for in another designated fund. Principal sources of revenue for this fund are property taxes, licenses and permits, intergovernmental assistance and charges for services. Primary expenditures are for functions related to public safety, planning and zoning, property valuation, tax collection, vehicle licensing, document recording, building inspection, engineering, culture and recreation and other County administrative functions.

Road and Bridge Fund – The Road and Bridge Fund is a special revenue fund that is funded through the assessment of property tax and accumulates costs related to the construction/installation and maintenance of County roads, bridges and traffic signals with the exception of costs associated with engineering and public works administration, which are recorded in the General Fund. By state law, Colorado counties are required to establish a Road and Bridge Fund with a portion of any property taxes assessed for this purpose to be allocated to cities and towns located within that county.

Law Enforcement Authority (LEA) Fund – The LEA Fund is a special revenue fund which accounts for revenues received from property tax levied by the Law Enforcement Authority (a special taxing district reported as a blended component unit of the County). Monies are used to provide public safety services to unincorporated areas of the County by the Sheriff's Office.

Road Sales and Use Tax Fund – The Road Sales and Use Tax Fund is a special revenue fund which accounts for revenues received from the 0.4% sales and use tax approved by voters in 1995 to be used for the improvement and maintenance of County roads and bridges. The incorporated municipalities located within the County share these revenues. In November 2007, the voters of Douglas County voted to extend the 0.4% sales and use tax dedicated for the improvement and maintenance of the County's roads and bridges for another 20 years, extending it through December 31, 2030.

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

Justice Center Sales and Use Tax Fund –The Justice Center Sales and Use Tax Fund is a special revenue fund which accounts for revenues received from the 0.43% sales and use tax approved by the voters in 1995 to be used for the construction and ongoing operation of the County’s Justice Center. In November 2007, voters of Douglas County extended the sunset date from December 31, 2010 to December 31, 2020 for 0.13% of the tax. The remaining 0.10% that was set to sunset on December 31, 2010 will now remain in perpetuity along with the existing 0.20% for ongoing operating costs.

Open Space, Trails and Parks Fund – The Open Space, Trails and Parks Fund is a special revenue fund which accounts for revenues received from the 0.17% sales and use tax approved by the voters in 1994 for the acquisition, development, and maintenance of open space, trails, and parks. The three wholly incorporated municipalities of Castle Rock, Parker and Larkspur located within the County share these revenues.

In addition, the County reports the following fund types:

Non-major Governmental Funds – In addition to the major funds listed above, the County also reports on fifteen non-major governmental funds. There are nine special revenue type funds which account for revenues generated from various sources such as property and sales taxes, grants and contributions. These funds expend those revenues for health and human services, parks and open space, solid waste disposal, LID and GID improvements. Five of the non-major governmental funds are capital project funds. These funds account for the financial resources collected and used to acquire, construct, maintain and replace capital assets including facilities, vehicles and equipment. The remaining non-major governmental fund is a debt service fund which accounts for the payment of principal and interest on revenue bonds issued by the County. The revenues used for debt payments are generated from sales and use taxes.

Internal Service Funds – These funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. Self-insurance programs for employee benefits and property and liability are accounted for in these funds.

Agency Funds – These funds account for assets held by the County as an agent for other entities or organizations. These funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. They are excluded from the government wide statements because they do not report any net assets. The County agency funds include; the Treasurer’s Fund, which accounts for the receipt and disbursement of all revenues received by the County; the Public Trustee Fund used to account for the fiduciary activities of the Public Trustee; Douglas County Jail Escrow/Inmate Commissary Fund which is used to account for the receipt and disbursement of all inmate escrow and commissary transactions, the Sheriff Explorer Post funds, and the Colorado Information Sharing Consortium (CISC) which has appointed Douglas County to serve as the fiduciary agent.

DOUGLAS COUNTY, COLORADO
Notes to Basic Financial Statements
December 31, 2010

(c) *Measurement Focus and Basis of Accounting*

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

The government-wide financial statements and the proprietary funds financial statements are presented on a full accrual basis of accounting with an economic resources measurement focus concentrating on an entity or fund's net assets. All transactions and events that affect the total economic resources (net assets) during the period are reported. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time an obligation (liability) is incurred, regardless of the timing of related cash inflows and outflows. Fiduciary funds use the accrual basis of accounting.

Governmental funds financial statements are presented on a modified accrual basis of accounting with a current financial resources measurement focus. This measurement focus concentrates on the fund's resources available for spending in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Under modified accrual accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered available if collected within 60 days of year-end. The County reports deferred revenue when the potential revenue does not meet both the measurable and available criteria for recognition in the current period.

Property taxes, grant revenue, sales tax, and highway user tax are the primary revenue sources subject to accrual. Property taxes are reported as receivable and deferred revenue when an enforceable lien on the property exists. The County bills and collects its own property taxes and the taxes of various taxing agencies. Collections and remittance of taxes for the other taxing agencies are accounted for in the Treasurer's Fund (See Note 1 (f)).

Under modified accrual accounting, governmental fund liabilities (and expenses) should be accrued in the absence of applicable modification. Such modifications exist for long-term indebtedness, compensated absences, claims and judgments and special termination benefit liabilities. These liabilities are accrued in the governmental funds only to the extent they are due.

Since the governmental fund financial statements are presented on a different measurement focus and basis of accounting than the government-wide statements, reconciliation is provided in the fund financial statements.

(d) *Equity in Treasurer's Cash and Investments*

All cash is deposited with and invested through the County Treasurer except for funds held by third-parties (trustees) or by separate legal entities that are included in the County reporting entity. Cash includes amounts in demand deposits, money market accounts, and certificates of deposit. For purposes of the statement of cash flows, cash and cash equivalents are considered to be cash on hand, demand deposits, and highly liquid investments with original maturities of three months or less. Investments are stated at fair value in accordance with the Colorado Revised Statutes and the County's investment policy.

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

The Treasurer maintains a cash and investment pool for all County funds. Each fund's accounting records reflect equity in pooled cash and investments. All earnings on investments are distributed to each fund based upon their proportionate share of pooled cash and investments at the end of each month. At year-end, earnings that have been distributed to funds for which there is no statutory requirement regarding allocation of interest may be transferred to the General Fund.

(e) *Receivables – Property Taxes*

Property taxes are levied on January 1 based on assessed valuation as of the previous January 1 when an enforceable lien is placed on the property. Property taxes payable in the following year are reported as a receivable at December 31. All current taxes receivable are offset by the full amount of the deferred revenue. Taxes are payable in full by April 30, or in two equal installments due February 28 and June 15. Management has determined there are no significant uncollectible amounts; therefore, property taxes receivable are reported without an uncollectible allowance.

(f) *Inter-fund Transactions*

Transactions between funds that would be treated as revenues or expenditures if the provision of services is reasonably equivalent to the amount paid. Transactions that constitute reimbursements of a fund for expenditures initially made from that fund which are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other interfund transactions are reported as transfers. At year-end, outstanding balances between funds are reported as due to/from other funds.

(g) *Inventories*

Inventories are valued at cost which is determined using the first-in, first-out (FIFO) method. Inventory reported in the Road and Bridge Fund consists of expendable parts/supplies and fuel. These items are recorded as expenditures at the fund level when they are purchased. Year-end adjustments are made to the recorded non-spendable fund balance and to the inventory account based on the physical inventory available at year end. Inventories do not constitute available resources even though they are a component of net current assets.

(h) *Prepaid Items*

Certain payments to vendors that reflect costs applicable to future accounting periods are recorded as prepaid items in both government-wide and fund financial statements.

(i) *Capital Assets*

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges) are reported in the government-wide financial statements. In the governmental fund statements, which follow modified accrual accounting, capital assets are charged to expenditures when purchased, but are capitalized in the proprietary funds statements, as those funds follow full accrual accounting. Capital assets are defined as assets with an initial individual cost of \$5,000 or more and a useful life of more than one year and are recorded at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are recorded at the estimated fair value as of the date of the donation. Additions or improvements that significantly extend the useful life of an asset are capitalized. Other costs incurred for normal maintenance and repairs that

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

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do not add value to the asset or materially extend the asset's useful life are not capitalized. All reported capital assets are depreciated for reporting purposes in the government-wide financial statements. Improvements are depreciated over the remaining useful lives of the related capital assets.

Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Buildings	40 years
Building improvements	10 – 40 years
Improvements other than buildings	5 – 40 years
Infrastructure	20 – 50 years
Equipment	3 – 5 years
Heavy equipment	7 – 20 years
Vehicles	3 – 5 years

(j) *Compensated Absences*

Standard vacation is earned up to an amount of hours ranging from 96 to 168 hours annually based upon eligibility and tenure. The maximum accumulation limit is twice the standard annual accrual rate. Any accrual above the limit is transferred to a retirement health savings plan for employees to use after separation from the county at year end. At termination, employees are paid for any unused vacation leave up to the applicable maximum limit.

Compensatory time is granted (except for employees classified as exempt under the Fair Labor Standards Act) at the rate of one and one-half hours for each overtime hour worked but must be taken before the end of the last pay period of any given year. Any unused compensatory time is paid to the employee before the end of the fiscal year; therefore, there is no reportable compensatory time liability.

The County does not pay for unused sick leave upon termination; therefore, amounts are not accrued for sick leave liability, except under the sick leave conversion policy.

The entire compensated absence liability is reported in the government-wide financial statements. A liability is recorded for compensated absences in the governmental funds only if it has matured as a result of employee resignation or retirement.

(k) *Long-Term Obligations*

In the government-wide statement of net assets and the proprietary fund statement of net assets, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds.

In the financial statements for governmental fund types, bond proceeds and bond premiums are reported as other financing sources. Bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

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(l) *Elimination of Internal Activity and Classification of Internal Service Funds' Revenues and Expenditures*

Transactions between funds that would be treated as revenues, expenditures, or expenses if they involve entities external to the County are accounted for as revenues, expenditures, or expenses in the funds. At year-end, outstanding balances between funds are reported in the fund financial statements. Amounts reported in the funds as due to or due from other funds are eliminated in the governmental activities column of the statement of net assets.

The County eliminates its internal service activity in the statement of activities. This is accomplished by eliminating the revenues and expenses of the internal service funds against each other, and then distributing the residual amount among the various functions based upon the volume of activity they had during the year with each internal service fund.

(m) *Fund Balances (See Note 4 and Note 13)*

Beginning with fiscal year 2010 the County implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. In the fund financial statements the following classifications describe the relative strength of the spending constraints.

- *Non-spendable fund balance* - The portion of fund balance that cannot be spent because it is either not in spendable form (such as inventory) or is legally or contractually required to be maintained intact.
- *Restricted fund balance* - The portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions or enabling legislation.
- *Committed fund balance* - The portion of fund balance constrained for specific purposes according to limitations imposed by the County's highest level of decision making authority, the Board of County Commissioners, prior to the end of the current fiscal year. The constraint may be removed or changed only through formal action of the Board of County Commissioners.
- *Assigned fund balance* - The portion of fund balance set aside for planned or intended purposes. The intended use may be expressed by the Board of County Commissioners or other individuals authorized to assign funds to be used for a specific purpose. Assigned fund balances in special revenue funds will also include any remaining fund balance that is not restricted or committed. This classification is necessary to indicate that those funds are, at a minimum intended to be used for the purpose of that particular fund.
- *Unassigned fund balance* - The residual portion of fund balance that does not meet any of the above criteria. The County will only report a positive unassigned fund balance in the General Fund.

If both restricted and unrestricted amounts of fund balance are available for use when an expenditure is incurred, it is County policy to use restricted amounts first. Unrestricted fund balance will be used in the following order; committed, assigned and unassigned.

DOUGLAS COUNTY, COLORADO

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(n) Net Assets

In the government-wide financial statements net assets are categorized into three categories. The first is net assets invested in capital assets net of related debt, reduced by accumulated depreciation and any outstanding debt incurred to acquire, construct or improve those assets excluding unexpended bond proceeds, restricted or unrestricted. This category represents net assets related to property, plant, equipment and infrastructure. The second category is restricted, which represents assets restricted by requirements of revenue bonds, other externally imposed constraints, or by legislation, in excess of the related liabilities payable from restricted assets. The third category; unrestricted net assets, consist of all net assets that do not meet the definition of either of the other two categories of net assets.

(o) Use of Estimates

The preparation of financial statements in conformity with US GAAP requires management to make estimates and assumptions that may affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from these estimates.

(3) Deposits and Investments

A summary of cash and investments as of December 31, 2010 follows:

Petty cash	\$	28,651
Cash deposits		110,155,240
Investments		<u>98,477,981</u>
Total cash and investments	\$	<u>208,661,872</u>

Cash and investments are reported in the financial statements as follows:

Cash and investments	\$	200,544,466
Agency cash and investments		<u>8,117,406</u>
Total cash and investments	\$	<u>208,661,872</u>

Cash Deposits

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2010, the County had bank deposits totaling \$110,416,060, of this, \$4,212,407 was covered by FDIC, including the FDIC temporary liquidity guarantee program. The remaining balance of \$106,203,653 was covered by PDPA.

DOUGLAS COUNTY, COLORADO

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Investments

The County is required to comply with Colorado State statutes, which specify allowable investment instruments. The statutes define the permissible rating, maturity, custodial and concentration risk criteria in which local governments may invest to include:

- Obligations of the United States and certain U.S. government agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptance of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

At December 31, 2010, the County had the following investments:

Investment Type	Rating	Less Than 1 Year	1-5 Year	Fair Value
Corporate Bond Securities	AAA	\$ 14,134,349	\$ 18,999,767	\$ 33,134,117
Federal Agency Coupon Securities	AAA	14,565,242	30,639,525	45,204,767
Treasury Coupon Securities	AAA	3,016,173	—	3,016,173
Commercial Paper Securities	A1+/P1/F1+	2,990,720	—	2,990,720
Local Government Investment Pool	AAAm/AAA	14,132,205	—	14,132,205
Total		<u>\$48,838,689</u>	<u>\$49,639,292</u>	<u>\$98,477,981</u>

Interest Rate Risk – The County's investment policy follows State statutes. State statutes limit investments in U.S. Treasury Agency securities to an original maturity of five years, and corporate securities to an original maturity of three years, unless the governing board authorizes the investment for a period in excess of these limits.

Credit Risk – The County's investment policy and State statutes limit investments in U.S. government agency securities to the highest rating issued by at least two nationally recognized statistical rating organizations (NRSROs). Corporate securities must not be rated below AA- or Aa3 by any NRSRO.

The County's investment policy and State statutes limit investments in money market funds to those with the highest rating issued by NRSROs and with a constant share price, with a maximum remaining maturity in accordance with Rule 2a-7, and either have assets of one billion dollars or the highest rating issued by a NRSRO.

DOUGLAS COUNTY, COLORADO

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Concentration of Credit Risk - The County will limit credit risk, the risk of loss due to the failure of the security issuer or backer, by diversifying the investment portfolio so that potential losses on individual securities will be minimized. In order to maintain diversification and avoid a concentration of investments by any one type, the County's internal investment policy states that up to 80% of the portfolio may be invested in government sponsored enterprises (GSE). No more than 50% of the total portfolio may be invested in the securities of a single GSE.

Investment Type	Fair Value	% of Total Portfolio Held
Corporate Bonds	33,134,117	33.65%
Federal Home Loan Bank – FHLB	13,971,180	14.19%
Local Government Investment Pool - Colotrust	11,304,167	11.48%
Federal Farm Credit Bureau – FFCB	10,844,188	11.01%
Federal Home Loan Mortgage Corporation - FHLMC	10,411,275	10.57%

The County held \$33,134,117 of eligible funds, classified as Corporate Bonds, which are protected under the FDIC Temporary Liquidity Guarantee Program.

Local Government Investment Pool – At December 31, 2010, the County had \$11,304,167 and \$2,828,038 invested respectively in the Colorado Local Government Liquid Asset Trust (ColoTrust) and Colorado Surplus Asset Fund Trust (CSAFE), investment vehicles established by State statute for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces the requirements of creating and operating the pools. The pools operate similarly to a money market fund and each share is equal in value to \$1.00. The ColoTrust Prime and CSAFE pools are rated AAAM by Standard and Poor's as of December 31, 2010 and have a weighted average maturity of 84 days and 37 days respectively. The ColoTrust Plus+ pool is rated AAA with a weighted average maturity of 50 days. Investments of the pools are limited to those allowed by State statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities owned are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the participating governments.

DOUGLAS COUNTY, COLORADO
Notes to Basic Financial Statements
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(4) Fund Balances

The specific purposes for each fund balance classification on the balance sheet are detailed in the table below.

Fund Balances	General Fund	Road and Bridge Fund	Law Enforcement Authority	Road Sales and Use Tax	Justice Center Sales and Use Tax	Open Space, Parks and Trails	Other Nonmajor Governmental	Total
Nonspendable:								
Inventory	\$ 2,521	1,508,951	—	—	—	—	—	1,511,472
Accounts Receivable	—	2,407,693	—	—	—	—	—	2,407,693
Prepaid amounts	327,821	—	—	—	—	—	2,550	330,371
	<u>330,342</u>	<u>3,916,644</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>2,550</u>	<u>4,249,536</u>
Restricted for:								
Emergencies (TABOR)	5,300,000	—	550,000	—	—	—	750	5,850,750
Public Safety	1,481,769	—	—	—	—	—	—	1,481,769
Human Services	37,150	—	—	—	—	—	312,567	349,717
Community Development	1,556,757	—	—	—	—	—	—	1,556,757
Recording	35,135	—	—	—	—	—	—	35,135
Open Space, Parks and Trails	28,844	—	—	—	—	2,335,525	—	2,364,369
Developmental Disabilities	—	—	—	—	—	—	100,000	100,000
Water Conservation Plan	9,943	—	—	—	—	—	—	9,943
Public Works	7,142	—	—	—	—	—	—	7,142
	<u>8,456,740</u>	<u>—</u>	<u>550,000</u>	<u>—</u>	<u>—</u>	<u>2,335,525</u>	<u>413,317</u>	<u>11,755,582</u>
Committed to:								
Public Works	224,096	143,529	—	10,218,350	—	—	—	10,585,975
General Government	394,915	—	—	—	—	—	—	394,915
Historic Preservation	25,000	—	—	—	—	—	—	25,000
Recycling Initiative	54,711	—	—	—	—	—	—	54,711
Water/Economic Development	5,014,145	—	—	—	—	—	—	5,014,145
Culture and Recreation	1,576,302	—	—	—	—	—	—	1,576,302
Public Safety	166,363	—	—	—	55,691	—	—	222,054
Human Services	12,500	—	—	—	—	—	—	12,500
	<u>7,468,032</u>	<u>143,529</u>	<u>—</u>	<u>10,218,350</u>	<u>55,691</u>	<u>—</u>	<u>—</u>	<u>17,885,602</u>
Assigned to:								
General Government	\$ 11,108,000	—	—	—	—	—	—	11,108,000
Economic Development	46,320	—	—	—	—	—	—	46,320
Community Development	180,070	—	—	—	—	—	—	180,070
Information Technology	579,116	—	—	—	—	—	—	579,116
Public Safety	340,004	—	11,878,681	—	17,682,916	—	265,066	30,166,667
Public Works	15,526	18,917,067	—	7,397,055	—	—	313,982	26,643,630
Human Services	—	—	—	—	—	—	3,657,881	3,657,881
Culture and Recreation	—	—	—	—	—	—	2,881,374	2,881,374
Developmental Disabilities	—	—	—	—	—	—	219,384	219,384
Natural Resources	16,884	—	—	—	—	6,313,826	—	6,330,710
Solid Waste Disposal	—	—	—	—	—	—	121,728	121,728
Capital Projects/Replacements	—	—	—	—	—	—	30,985,799	30,985,799
Debt Service	—	—	—	274,611	—	526,395	167,570	968,576
Working Capital	3,887,381	2,691,255	874,742	2,777,700	1,489,470	188,260	1,381,076	13,289,884
Subsequent Years Expenses	—	4,710,096	—	7,937,051	—	116,941	2,025,383	14,789,471
	<u>16,173,301</u>	<u>26,318,418</u>	<u>12,753,423</u>	<u>18,386,417</u>	<u>19,172,386</u>	<u>7,145,422</u>	<u>42,019,243</u>	<u>141,968,610</u>
Unassigned:								
General Government	19,189,631	—	—	—	—	—	—	19,189,631
Total Fund Balance	<u>\$ 51,618,046</u>	<u>30,378,591</u>	<u>13,303,423</u>	<u>28,604,767</u>	<u>19,228,077</u>	<u>9,480,947</u>	<u>42,435,110</u>	<u>195,048,961</u>

DOUGLAS COUNTY, COLORADO
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(5) Capital Assets

Capital asset activity, for the year ended December 31, 2010, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets not being depreciated:				
Construction in Progress	\$ 26,028,421	29,156,939	(29,944,346)	25,241,014
Land	103,740,587	2,122,455	(2,888,787)	102,974,255
Total capital asset not being depreciated	<u>129,769,008</u>	<u>31,279,394</u>	<u>(32,833,133)</u>	<u>128,215,269</u>
Capital assets being depreciated:				
Buildings & Improvements	\$ 176,851,329	14,146,474	-	190,997,803
Equipment	63,305,098	6,698,637	(3,671,412)	66,332,323
Infrastructure	498,685,975	12,451,084	-	511,137,059
Total capital assets being depreciated	<u>738,842,402</u>	<u>33,296,195</u>	<u>(3,671,412)</u>	<u>768,467,185</u>
Less accumulated depreciation:				
Buildings & Improvements	\$ (52,868,369)	(6,543,513)	-	(59,411,882)
Equipment	(48,564,658)	(5,582,160)	3,637,793	(50,509,025)
Infrastructure	(190,085,209)	(17,975,168)	-	(208,060,377)
Total accumulated depreciation	<u>(291,518,236)</u>	<u>(30,100,841)</u>	<u>3,637,793</u>	<u>(317,981,284)</u>
Total capital assets being depreciated, net	<u>447,324,166</u>	<u>3,195,354</u>	<u>(33,619)</u>	<u>450,485,901</u>
Governmental activities capital assets, net	<u>\$ 577,093,174</u>	<u>34,474,748</u>	<u>(32,866,752)</u>	<u>578,701,170</u>

Depreciation expense was charged to functions/programs of the County as follows:

Governmental activities:	
General Government	\$ 2,218,499
Judicial	40,153
Public Safety	3,602,333
Highways and Streets	21,901,507
Sanitation	14,832
Health and Human Services	193,454
Culture and Recreation	1,985,644
Conservation of Natural Resources	118,851
Community Services (CSU Extension)	25,568
Total depreciation expense - Governmental Activities	<u>\$ 30,100,841</u>

DOUGLAS COUNTY, COLORADO

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(6) Risk Management

The County is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God. The County self insures for certain risks with commercial insurance for excess claims, or provides benefits to employees through commercial insurance with no risk of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years for any risk areas noted below.

(a) *Liability and Property Insurance*

The County began self-insuring for liability and property claims in 1994. All operating departments pay premiums into the Property and Liability Self-Insurance Internal Service Fund, and this funding is available to pay insurance premiums, claims, and claim reserves. The County's Risk Management Division administers the program. The self-insurance deductible per claim is \$250,000 for liability claims, \$25,000 for property claims, and \$50,000 for auto physical damage. The County also has excess policies of \$153,582,329 for real property, \$8,630,100 for personal property, \$10,798,751 for auto physical damage, \$8,517,000 for data equipment and \$5,163,203 contractor's equipment liability coverage. Claims of \$167,913 were incurred and paid in 2010 with no significant outstanding liability at year-end.

(b) *Unemployment Benefits*

The County self-insures unemployment benefits. Premiums are paid into the Employee Benefits internal service fund by all operating departments and are available to pay claims, claim reserves, and administrative costs. The program is administered by a third party. Claims of \$100,438 were paid in 2010 with an outstanding liability of \$24,483 accrued at year-end.

(c) *Short-Term Disability Benefits*

The County self-insures short-term disability benefits for employees. Premiums are paid into the Employee Benefits internal service fund by all operating departments. The County's Human Resources Department administers the program. Claims of \$37,299 were incurred and paid in 2010 with no material outstanding liability at year-end.

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

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(d) Workers' Compensation Benefits

The County began a self-insurance program for workers' compensation benefits in 1992. Premiums are paid into the Employee Benefits internal service fund by all operating departments and are available to pay claims, claim reserves, and administrative costs. The County's Risk Management Division, with a third-party claim review service, administers the program. The self-insured deductible per claim is \$400,000. The County has an excess policy with the statutory limits. Claims liabilities for 2010 were as follows:

	2010	2009	2008
Claims liability, beginning of year	\$ 453,845	568,187	170,450
Claims incurred	1,282,800	574,428	1,162,542
Claims paid	<u>(1,137,461)</u>	<u>(688,770)</u>	<u>(764,805)</u>
Claims liability, end of year	\$ <u>599,184</u>	<u>453,845</u>	<u>568,187</u>

The claims liability at year-end represents the estimate of accrued claims incurred but not paid (actual costs have not yet been submitted to the County for payment). Department premiums are based primarily upon their claims experience and are reported as interfund services provided and used.

(e) Medical, Dental, Vision and Life Insurance Benefits

The County provides medical, dental, vision and life insurance benefits through commercial insurance, with no risk to the County.

(7) Long Term Obligations

(a) Changes in Long-Term Liabilities

In 2010, the following changes occurred in long-term liabilities:

	January 1	Additions	Reductions	December 31	One Year
Certificates of participation	\$ 6,808,000	—	6,808,000	—	—
Bonds payable	42,375,000	13,770,000	6,480,000	49,665,000	3,850,000
Deferred premiums/discounts	667,499	486,090	169,712	983,877	—
Loss on refunding	<u>(1,131,097)</u>	—	<u>(192,071)</u>	<u>(939,026)</u>	—
Total Bonded Debt	<u>48,719,402</u>	<u>14,256,090</u>	<u>13,265,641</u>	<u>49,709,851</u>	<u>3,850,000</u>
Compensated absences	<u>4,856,672</u>	<u>4,661,695</u>	<u>4,719,856</u>	<u>4,798,511</u>	<u>4,547,186</u>
Total	\$ <u>53,576,074</u>	<u>18,917,785</u>	<u>17,985,497</u>	<u>54,508,362</u>	<u>8,397,186</u>

The County will liquidate compensated absences paid out in 2010 from the General (70%), Human Services (2%), Road and Bridge (8%), Law Enforcement Authority (19%), and Open Space, Parks and Trails (1%) funds. All other long term liabilities will be paid from the Debt Service Fund.

DOUGLAS COUNTY, COLORADO
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(b) Revenue Bonds

Total annual debt service requirements for bonded debt are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Year:			
2011	3,850,000	1,746,870	5,596,870
2012	3,940,000	1,633,969	5,573,969
2013	4,035,000	1,523,010	5,558,010
2014	4,145,000	1,407,807	5,552,807
2015	4,260,000	1,288,358	5,548,358
2016-2020	21,950,000	4,182,992	26,132,992
2021-2022	7,485,000	522,544	8,007,544
	<u>\$ 49,665,000</u>	<u>12,305,550</u>	<u>61,970,550</u>

Open Space and Parks Sales and Use Tax Revenue Bonds are issued by the County for the acquisition and preservation of open space lands, and for the design and construction of County parks and trails. These bonds are special revenue obligations, payable from and secured by the open space lands portion (approximately 66%) of the open space, parks, and trails-dedicated 17% of the County's 1% sales and use tax. Sales tax revenue of \$6,682,735 less required intergovernmental sharebacks of \$882,349 reported in the Open Space, Trails and Parks Fund are pledged revenues; thus Pledged Revenues of \$5,800,386 were available to pay annual debt service of \$3,951,632. The remaining debt service for these bonds at December 31, 2010 was \$47,589,925.

Road Improvement Sales and Use Tax Revenue Bonds are issued by the County for the purpose of providing funds for the improvement of County streets, roads and bridges. The bonds are special and limited obligations, payable solely out of and secured by an irrevocable assignment and pledge of certain sales and use tax revenues derived by the County. Sales tax revenues of \$15,724,083 less required intergovernmental sharebacks of \$4,753,969 reported in the Roads Sales and Use Tax Fund are pledged revenues; thus pledged revenues of \$10,970,114 were available to pay annual debt service of \$1,590,469. The remaining debt service for these bonds at December 31, 2010 was \$14,380,625.

Justice Center Sales and Use Tax Revenue Refunding Bonds were issued by the County for the purpose of achieving interest rate savings by advance refunding a portion of County's Sales and Use Tax Revenue Bonds, Series 1996. The bonds are special revenue obligations, payable from and secured by 43% of the County's 1% sales and use tax. All sales tax revenue reported in the Justice Center Sales and Use Tax Fund is pledged revenue; thus pledged revenue of \$16,903,390 was available to pay annual debt service of \$2,693,600. The final payment for these bonds was made in October, 2010.

Individual debt service schedules are as follows:

Parks Sales and Use Tax Revenue Bonds, Series 2002 dated September 15, 2002 (\$5,140,000) were issued by the County for the purpose of providing funds for the design and construction of County

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Notes to Basic Financial Statements

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parcs and trails. The bonds are special revenue obligations secured by the open space, parks, and trails pledged revenues. Interest is payable semiannually on April 15 and October 15 at rates increasing from 2% to 4.5% and bond principal is payable annually. Final maturity is 2022. Bond principal redeemed during the year was \$225,000. The debt service to maturity is as follows:

Year:	Parks Sales and Use Tax Revenue Bonds		
	Principal	Interest	Total
2011	235,000	141,389	376,389
2012	245,000	133,752	378,752
2013	250,000	125,177	375,177
2014	260,000	116,426	376,426
2015	275,000	106,676	381,676
2016-2020	1,540,000	358,978	1,898,978
2021-2022	720,000	48,700	768,700
	<u>\$ 3,525,000</u>	<u>1,031,098</u>	<u>4,556,098</u>

Open Space Sales and Use Tax Subordinate Revenue Bonds Series, 2002 dated October 1, 2002 (\$17,805,000) were issued by the County for the acquisition and preservation of open space lands. Interest is payable semiannually on April 15 and October 15 at rates increasing from 3.00% to 4.75%, and bond principal is payable annually on October 15.

Final maturity is 2022. Bond principal redeemed during the year was \$605,000. The debt service to maturity is as follows:

Year:	Open Spaces Sales and Use Tax Subordinate Revenue Bonds		
	Principal	Interest	Total
2011	625,000	555,104	1,180,104
2012	645,000	534,791	1,179,791
2013	670,000	513,506	1,183,506
2014	690,000	490,056	1,180,056
2015	715,000	465,044	1,180,044
2016-2020	4,040,000	1,881,619	5,921,619
2021-2022	5,985,000	418,669	6,403,669
	<u>\$ 13,370,000</u>	<u>4,858,789</u>	<u>18,228,789</u>

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

Parks Sales and Use Tax Revenue Bonds, Series 2004, dated July 1, 2004 (\$5,160,000) were issued by the County for the purpose of providing funds for the design and construction of County parks and trails. The bonds are special revenue obligations secured by open space, parks, and trails pledged revenue. Interest is payable semiannually on April 15 and October 15 at rates increasing from 2.50% to 4.70%, and bond principal is payable annually on October 15. Final maturity is 2022. Bond principal redeemed during the year was \$245,000. The debt service to maturity is as follows:

	Parks Sales and Use Tax Revenue Bonds		
	Principal	Interest	Total
Year:			
2011	250,000	164,451	414,451
2012	260,000	154,451	414,451
2013	270,000	144,051	414,051
2014	280,000	133,251	413,251
2015	290,000	122,051	412,051
2016-2020	1,675,000	411,771	2,086,771
2021-2022	780,000	55,175	835,175
	\$ 3,805,000	1,185,201	4,990,201

Open Space Sales and Use Tax Revenue Refunding Bonds, Series 2009 dated May 28, 2009 (\$18,010,000) were issued by the County for the purposes of 1) reducing the net effective interest rate, 2) reducing the total principal and interest payable and 3) creating a present value savings for the County on the obligations represented by the advance refunding of the Open Space Sales and Use Tax Revenue Bonds series 1999 and series 2000. The bonds are special revenue obligations secured by the Open Space, Trails and Parks Fund pledged revenues. Interest is payable semiannually on April 15 and October 15 at rates increasing from 2.5% to 4.0%, and bond principal is payable annually on October 15. Final maturity is 2020. Bond principal redeemed during the year was \$1,410,000. The debt service to maturity is as follows:

	Open Space Sales and Use Tax Revenue Bonds		
	Principal	Interest	Total
Year:			
2011	1,450,000	528,263	1,978,263
2012	1,490,000	492,013	1,982,013
2013	1,530,000	447,313	1,977,313
2014	1,580,000	401,412	1,981,412
2015	1,625,000	357,962	1,982,962
2016-2020	8,925,000	987,874	9,912,874
	\$ 16,600,000	3,214,837	19,814,837

Road Improvement Sales and Use Tax Revenue Bonds, Series 2010 dated April 28, 2010 (\$13,770,000) were issued by the County for the purpose of providing funds for the improvement of

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

County streets, roads and bridges. The bonds are special and limited obligations of the County, payable solely from and secured by an irrevocable pledge of certain sales and use tax revenues derived by the County; as a result all sales tax revenue reported in the Roads Sales and Use Tax Fund are pledged revenues. Interest is payable semiannually on April 15 and October 15 at rates increasing from 2.0% to 4.0%, and bond principal is payable annually on October 15. Final maturity is 2019. Bond principal redeemed during the year was \$1,405,000. The debt service to maturity is as follows:

	Road Sales and Use Tax Revenue Bonds		
	Principal	Interest	Total
Year:			
2011	1,290,000	357,663	1,647,663
2012	1,300,000	318,962	1,618,962
2013	1,315,000	292,963	1,607,963
2014	1,335,000	266,662	1,601,662
2015	1,355,000	236,625	1,591,625
2016-2019	5,770,000	542,750	6,312,750
	\$ 12,365,000	2,015,625	14,380,625

(c) Conduit Debt Obligations

The County issued several bonds to make roadway and utility improvements upon petition by the property owners in the local improvement districts. As of December 31, 2010, \$1,516,017 was outstanding. The bonds are special and limited obligations, payable solely from the special assessments levied and to be levied against the assessable land in the districts. The County is not obligated in any manner with respect to these bonds; therefore, the debt is not reported as a liability in the financial statements. The County Treasurer acts as trustee for the bonds, and the balance of bond reserves, special assessments collected, and interest earned is reported in the Treasurer's agency fund as deposits held for others.

The County has participated in two issues of Multifamily Housing Revenue Bonds for the Lincolnpointe Lofts Project, Series 2003 and Series 2006. As of December 31, 2010, Series 2003 had an outstanding principal amount of \$8,873,541, and Series 2006 had an outstanding principal amount of \$5,938,000. The County also participated in issuing Multifamily Housing Revenue Bonds for the Parker Hilltop Apartments Project which were paid in full as of September 8, 2010. These bonds are not direct or contingent liabilities of the County.

(d) Extinguishment of Debt

On December 15th, 2010 the County used available cash in the amount of \$4,715,421.59 to establish an irrevocable escrow account in order to pay the remaining principal and interest on the outstanding 2005 Certificates of Participation. The County directed the Escrow Agent to purchase United States Treasury State and Local Government Series Certificates to be placed in escrow and used to pay principal and interest, on their respective due dates, resulting in a total outstanding extinguishment of \$4,883,737.50 as of December 31, 2010. Outstanding principal remaining is \$4,360,000.

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

On December 20th, 2010 the County deposited available cash in the amount of \$613,730 with the trustee of the October 1st, 1996 Certificates of Participation. These funds will be used to pay all remaining principal, interest and additional fees due on the 1996 Certificates in 2011 resulting in a total outstanding defeasance of \$612,480 as of December 31, 2010, of which \$580,000 is principal.

Accordingly, the trust account assets and the liability for the extinguished Certificates of Participation are not included in the County's financial statements and the debt is considered extinguished.

(8) Retirement Plan Benefits

The County participates in the ICMA-RC retirement association a multiple-employer public employee retirement system that is a qualified plan as defined by IRS Code Section 401(A) and Colorado Revised Statutes (CRS) 24.54. The plan provides retirement benefits through a defined contribution plan to participating counties, municipalities, and special districts. In a defined contribution plan, benefits depend solely on amounts contributed to the plan, plus investment earnings. There are no unfunded past service liabilities. All full-time and part-time regular employees, other than the County Manager and the County Attorney who have a separate plan, are required to participate in the plan after one month of service. Employees may elect to contribute either 6% or 8% of their earnings, and may contribute up to an additional 10% of after-tax compensation. The County matches the employee's contribution of 6 or 8% of employee compensation, excluding overtime and bonuses. The County and its employees each made the required 6% or 8% contribution for a total amount of \$8,743,759 in 2010. Depending on the employee's 401(A) election, the County also provides an additional contribution to the employee's retirement plan. For employees who elect to contribute 6% of their earnings, the County will provide a 2% additional contribution. Of this 2%, 1% is added to employees' salaries and then immediately deducted and matched with an additional 1% by the County. The County's contributions to this plan were \$526,052. The County's contribution for each employee, including earnings thereon, vests at 20% for each year upon completion of the employee's second year of employment. Non-vested County contributions and earnings are forfeited when employees terminate their employment with the County.

The required contribution rates may be amended within the statutory limits by the Board of County Commissioners.

The retirement plan of the County Manager and the County Attorney is also a multiple-employer employee retirement system administered through ICMA-RC. This is a qualified plan as defined by IRS Code Section 401(A). This plan provides retirement benefits through a defined contribution plan in which the benefits depend solely on amounts contributed to the plan, plus investment earnings. There is no liability for benefits under the plan beyond the County's matching contribution. These employees contribute 8% of compensation that is matched by the County. Required contribution rates may be amended by the Board of County Commissioners. The employee and County contributions to this plan in 2010 were \$25,606 for the County Manager, \$23,254 for the County Attorney for a total of \$48,860. The employees covered under this plan are fully vested.

DOUGLAS COUNTY, COLORADO
Notes to Basic Financial Statements
December 31, 2010

(9) Inter-fund Transfers

The following transfers occurred between funds for 2010:

		Transfers out			
		<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Road S & U Tax</u>	<u>Justice Center S & U Tax</u>
Transfers in:					
General Fund	\$	-	1,200,000	500,000	7,860,076
Road & Bridge		-	-	-	-
Nonmajor Governmental		347,461	1,000,000	1,590,469	2,695,800
Transfers out:	\$	<u>347,461</u>	<u>2,200,000</u>	<u>2,090,469</u>	<u>10,555,876</u>
		<u>Open Space, Trails & Parks</u>	<u>Nonmajor Governmental</u>	<u>Total</u>	
Transfers in:					
General Fund	\$	-	2,048,493	11,608,569	
Road & Bridge		-	788,998	788,998	
Nonmajor Governmental		4,224,196	7,997,017	17,854,943	
Transfers out:	\$	<u>4,224,196</u>	<u>10,834,508</u>	<u>30,252,510</u>	

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move receipts restricted to debt service from the funds collecting the receipts to the funds making the debt service payments as payments become due; and use unrestricted revenues collected in funds to finance various programs accounted for in other funds in accordance with budgetary authorizations. The Road and Bridge Fund and the Road Sales and Use Tax Fund transfers to the General Fund are used to reimburse the General Fund for engineering services. The Justice Center Sales and Use Tax Fund transfer to the General Fund is used provide for the operational and maintenance costs related to the County's Robert Christensen Justice Center as stated in the ballot language. Other major fund transfers include amounts transferred for debt service requirements and capital replacements.

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

(10) Commitments and Contingencies

(a) *Grants*

Under the terms of federal and state grants, certain costs may be questioned as not being appropriate expenditures based upon audits performed by federal and state entities, which could lead to reimbursement to the grantor agencies. County management believes disallowances, if any, will be immaterial.

The Community Development Block Grant in working with the communities in Douglas County to provide assistance to low and moderate-income persons in the areas of housing, economic opportunity, and services, such as transportation continually provides funding to various organizations.

(b) *Litigation*

As of December 31, 2010, there were a number of pending claims and lawsuits involving the County. The outcome of these matters is currently unknown; however, the County's legal counsel has reviewed all such litigation and claims and is of the opinion that any outstanding claims not covered by insurance would not materially affect the County's financial position.

(c) *Encumbrances and Construction Commitments*

As of December 31, 2010 the County has encumbered amounts that they intend to honor in the subsequent year for the following major governmental funds:

General Fund	\$ 1,448,239
Road and Bridge Fund	197,840
Law Enforcement Authority	109,128
Road Sales and Use Tax	11,451,058
Justice Center Sales and Use Tax	1,220,233
Open Space, Parks and Trails	5,410
	<u>\$ 14,431,908</u>

The following major construction commitments are included in the encumbrances listed above:

\$6.7 million related to the Hess Road Project.

\$3.1 million related to the SH 85/C470 Interchange Project.

\$946,154 related to the Lincoln Avenue-Yosemite to Jordan Project.

\$764,000 related to the Ridgeway/Mainstreet/Peoria Extension Project

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

(11) Related Party Transactions

The County Commissioners are on the boards of various organizations in the region, including the Arapahoe County Public Airport Authority, Arapahoe/Douglas Workforce Development Board, Castle Rock Economic Development Council, Centennial Airport Community Noise Roundtable, Chatfield Watershed Authority, Cherry Creek Basin Water Quality Control Authority, Cherry Creek Basin Working Group, Colorado Counties, Inc. (CCI), CCI Front Range District, Denver Regional Council of Governments (DRCOG), DRCOG Metro Vision 2035, Developmental Pathways, Inc., Douglas County Fair Association, Douglas County Housing Partnership, Douglas County Water Resources Authority, Douglas County Youth Initiative, E-470 Public Highway Authority, Lamb Spring Archeological Preserve Board, Local Emergency Planning Committee, Metro Area County Commissioners, National Association of Counties (NACo), Parker Economic Development Council, Partnership of Douglas County Governments, Progressive 15, Rural Water Authority of Douglas County, Rural Water Supply Act Work Group, Southeast Business Partnership (SEBP), and the Urban Drainage Flood Control District.

The County made payments of the following amounts to these organizations in 2010:

Related-Party Transactions	
Arapahoe/Douglas Workforce Development Board	\$139,914
Castle Rock Economic Development Council	20,100
Chatfield Watershed Authority	31,800
Cherry Creek Basin Water Quality Control Authority	31,108
CCI	49,870
DRCOG	163,415
Developmental Pathways	4,588,506
Douglas County Fair Association	30,200
Douglas County Housing Partnership	638,094
Douglas County Water Resources Authority	123,500
Douglas County Youth Initiative	20,000
E-470 Public Highway Authority	2,053,352
NACo	2,178
Progressive 15	2,000
Rural Water Authority of Douglas County	100,000
SEBP	35,000
Urban Drainage Flood Control District	115,450
Total	<u>\$8,144,487</u>

The County Treasurer is on the board of directors for the Colorado Surplus Asset Fund Trust (CSAFE). The County had \$2,828,038 invested with CSAFE as of December 31, 2010.

DOUGLAS COUNTY, COLORADO

Notes to Basic Financial Statements

December 31, 2010

(12) Tax, Spending and Debt Limitations

In November 1992, Colorado voters passed an amendment (Amendment One or TABOR amendment) to the State Constitution (Article X, Section 20) that limits the revenue-raising and spending abilities of state and local governments. The limits on property taxes, revenue, and fiscal year spending include allowable annual increases tied to inflation and local growth in construction valuation. Fiscal year spending as defined by the amendment excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserves (balances). The amendment requires voter approval for any increase in mill levy or tax rates, new taxes, or creation of multi-year debt. Revenue earned in excess of the spending limit must be refunded, or the entire electorate must approve retention under specified voting requirements. The amendment also requires that reserves equal to 3% of fiscal year spending be established for declared emergencies.

In November 1997, Douglas County voters passed a ballot measure allowing the County and the Law Enforcement Authority, with no increase in any tax rate or mill levy, to retain and spend all revenues and other funds received from any source. This applied to all subsequent years without further voter approval.

Based on estimated spending for fiscal year 2010, \$5,300,000 of the General Fund balance, \$550,000 of the Law Enforcement Authority Fund balance and \$750 of the Woodmoor Mountain General Improvement District fund balance have been reserved to meet the emergency reserve required under the TABOR amendment. The combined amount of restricted net assets in the government wide statements for this reserve requirement is \$5,850,750.

(13) Accounting Change

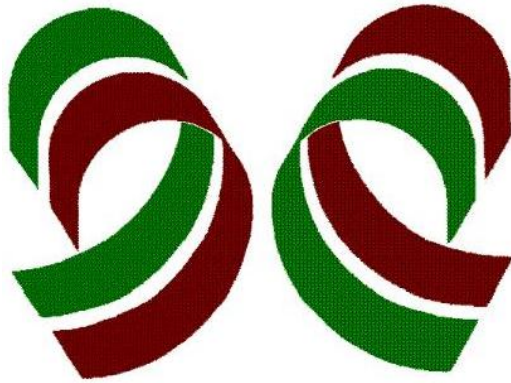
GASB Statement 54 "Fund Balance Reporting and Governmental Fund Type Definitions" enhances the usefulness, including the understandability, of governmental fund balance information. This statement provides more clearly defined categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. It also clarifies the existing governmental fund type definitions. The County early implemented this standard in fiscal year 2010. In order to comply with this standard, the Emergency services fund was closed and the remaining fund balance of \$2,000,000 was transferred into the General fund. The County Growth construction fund was also closed and the remaining fund balance of \$979,483 was transferred to the Capital Construction fund (\$100,000), LID Capital Construction fund (\$199,485), and to the Road and Bridge fund (\$679,998). Changes to the fund balance reporting categories are reflected in Note 2, section (n), *Fund Balances*.

(14) Excess of Expenditures over Appropriation

The expenditures of the Employee Benefits Internal Service fund exceeded appropriations by \$557,355 due to larger than expected worker's compensation payouts in the fourth quarter of 2010.

(15) Subsequent Events

On March 1, 2011 an interim Public Trustee was appointed by the Governor of Colorado to Douglas County. The permanent replacement, George Kennedy, was announced and appointed on March 28, 2011.



REQUIRED SUPPLEMENTARY INFORMATION

(Other than Management's Discussion and Analysis)

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

General Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Revenues:				
Taxes:				
General property	\$ 64,814,383	64,814,383	67,463,202	2,648,819
Penalty and interest	145,617	145,617	196,145	50,528
Total taxes	64,960,000	64,960,000	67,659,347	2,699,347
Licenses and permits:				
Business licenses and permits	1,683,300	1,683,300	2,071,603	388,303
Nonbusiness licenses and permits:				
Building and sign permits	1,366,000	1,366,000	2,612,167	1,246,167
Highway and street permits	2,000	2,000	2,160	160
Total licenses and permits	3,051,300	3,051,300	4,685,930	1,634,630
Intergovernmental:				
Federal grants and cost reimbursement	2,525,779	5,948,240	3,687,896	(2,260,344)
State grants and cost reimbursement	1,200	183,305	162,019	(21,286)
State shared revenues	250,000	250,000	264,710	14,710
Other governmental units	79,636	255,169	1,195,468	940,299
Total intergovernmental	2,856,615	6,636,714	5,310,093	(1,326,621)
Charges for services:				
General government:				
Clerk and recorder's fees	4,335,150	4,335,150	5,805,957	1,470,807
Treasurer's fees	3,968,750	3,968,750	4,700,742	731,992
Assessor's fees	15,000	15,000	35,047	20,047
Public trustee's fees	200,000	200,000	118,246	(81,754)
Building, zoning, development fees	887,200	887,200	1,135,051	247,851
Other fees and charges	80,500	80,500	124,612	44,112
Public safety:				
Sheriff's fees	264,300	264,300	257,366	(6,934)
Other fees and charges	2,118,000	2,118,000	2,548,506	430,506
Sanitation waste collection charges	5,000	5,000	5,769	769
Culture and recreation participation fees	709,500	709,500	664,999	(44,501)
Total charges for services	12,583,400	12,583,400	15,396,295	2,812,895
Fines and forfeitures	200,000	200,000	190,073	(9,927)
Interest on investments	2,035,400	2,035,400	1,528,163	(507,237)
Miscellaneous:				
Refunds and reimbursements	265,000	402,721	941,968	539,247
Donations, rents, and other	—	—	4,000	4,000
Contributions and private grants	47,500	60,500	321,173	260,673
Other	93,000	103,687	327,824	224,137
Total miscellaneous	405,500	566,908	1,594,965	1,028,057
Total revenues	86,092,215	90,033,722	96,364,866	6,331,144
Expenditures:				
General government current operating				
Commissioners:				
Office of the board	407,055	750,215	542,413	207,802
County attorney	1,202,737	1,202,737	1,154,294	48,443
Board of equalization	21,720	27,720	22,050	5,670
County administration	1,059,306	1,006,872	971,327	35,545
Risk management	126,357	150,444	146,269	4,175
Public affairs	1,156,106	1,169,886	1,016,772	153,114
Central services	169,707	112,707	106,215	6,492
Total commissioners	4,142,988	4,420,581	3,959,340	461,241

(Continued)

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

General Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Clerk and recorder:				
Clerk administration	\$ 531,493	539,493	511,806	27,687
Recording	599,545	694,545	587,905	106,640
Motor vehicle	2,145,835	2,111,835	1,973,673	138,162
Elections and registration	2,099,561	2,316,852	1,503,698	813,154
Drivers license	112,939	215,439	203,227	12,212
Total clerk and recorder	5,489,373	5,878,164	4,780,309	1,097,855
Treasurer:				
Treasurer administration	1,245,759	1,250,759	1,086,564	164,195
Public trustee	4,800	4,800	—	4,800
Total treasurer	1,250,559	1,255,559	1,086,564	168,995
Assessor:				
Administration	1,471,461	1,472,761	1,380,780	91,981
Appraisal	2,135,651	2,134,351	2,023,025	111,326
Total assessor	3,607,112	3,607,112	3,403,805	203,307
Community planning and sustainable development (CPSD):				
Administration	488,742	1,255,812	1,015,639	240,173
Planning	3,389,865	4,304,656	3,066,136	1,238,520
Planning commission	11,695	11,695	12,656	(961)
Building	3,539,471	3,117,330	3,040,281	77,049
Community Services	—	32,294	602	31,692
Total CPSD	7,429,773	8,721,787	7,135,314	1,586,473
Finance:				
Administration	238,960	240,960	224,861	16,099
Accounting	670,140	403,326	371,157	32,169
Budget	481,833	512,869	504,431	8,438
Payroll	154,162	158,477	153,826	4,651
Purchasing	198,114	175,114	168,162	6,952
Total finance	1,743,209	1,490,746	1,422,437	68,309
Human resources	980,653	885,653	726,733	158,920
Information technology:				
IT administration	1,153,654	1,432,706	1,079,333	353,373
IT program management	678,558	601,558	556,167	45,391
IT networking	522,210	537,210	512,727	24,483
IT ADS	1,697,859	1,666,413	1,648,918	17,495
IT system support	587,756	972,537	901,794	70,743
IT system administration	1,148,181	1,357,733	1,358,276	(543)
GIS services	688,381	566,221	484,771	81,450
Phone / communications	251,517	329,863	334,485	(4,622)
Software maintenance	1,260,943	1,417,436	1,168,574	248,862
Total information technology	7,989,059	8,881,677	8,045,045	836,632
Facilities maintenance	5,953,711	6,339,819	6,157,898	181,921
County surveyor	6,775	6,975	6,974	1
General fund administration	1,433,040	2,818,356	2,455,691	362,665
Intergovernmental-regional boards	151,500	151,500	126,500	25,000
Total general government	40,177,752	44,457,929	39,306,610	5,151,319
Judicial current operating:				
District attorney	6,628,643	6,628,963	6,628,962	1
Community justice services	1,269,722	1,269,722	1,211,127	58,595
Total judicial	7,898,365	7,898,685	7,840,089	58,596

(Continued)

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

General Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Public safety current operating:				
Sheriff:				
Administration	\$ 2,546,947	2,556,316	2,390,316	166,000
Support services	6,421,293	6,605,722	6,245,579	360,143
Detentions	14,768,253	14,923,726	14,375,455	548,271
Patrol	389,290	389,290	365,875	23,415
Investigations	6,437,123	7,437,982	6,592,868	845,114
Total sheriff	30,562,906	31,913,036	29,970,093	1,942,943
Coroner	1,298,865	1,320,465	1,227,816	92,649
Weed control	419,078	407,078	363,489	43,589
Total public safety	32,280,849	33,640,579	31,561,398	2,079,181
Highway and streets current operating:				
Public works administration	303,445	273,445	249,998	23,447
Engineering	5,455,131	5,950,932	5,588,873	362,059
Total highway and streets	5,758,576	6,224,377	5,838,871	385,506
Sanitation current operating:	106,881	107,881	56,674	51,207
Health and human services current operating:				
Tri-county health	2,065,749	2,065,749	2,065,749	—
Other health services	207,500	218,000	181,803	36,197
Senior services	51,807	206,320	154,468	51,852
Veterans services	21,055	21,055	17,266	3,789
Total health and human services	2,346,111	2,511,124	2,419,286	91,838
Culture and recreation current operating:				
Parks administration and maintenance	2,053,016	2,182,091	2,138,171	43,920
Regional parks	142,329	185,007	162,274	22,733
Fairgrounds	1,178,294	1,152,713	1,097,249	55,464
Historic preservation board	18,400	143,451	84,049	59,402
Total culture and recreation	3,392,039	3,663,262	3,481,743	181,519
Conservation of natural resources current operating:				
Natural resources	203,061	282,108	222,833	59,275
Soil conservation district	36,750	36,750	36,750	—
Total conservation of natural resources	239,811	318,858	259,583	59,275
Economic development and assistance	390,184	517,153	458,225	58,928
Community services current operating:				
CSU extension	385,503	353,966	316,842	37,124
Total community services	385,503	353,966	316,842	37,124
Total current operating	92,976,071	99,693,814	91,539,321	8,154,493

(Continued)

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

General Fund

Year ended December 31, 2010

	<u>Budgeted</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		
Capital outlay	\$ 786,000	3,266,906	763,938	2,502,968
Contingency	500,000	978,530	—	978,530
Total expenditures	<u>94,262,071</u>	<u>103,939,250</u>	<u>92,303,259</u>	<u>11,635,991</u>
Excess (deficiency) of revenues over expenditures	<u>(8,169,856)</u>	<u>(13,905,528)</u>	<u>4,061,607</u>	<u>17,967,135</u>
Other financing sources (uses):				
Sale of capital assets	—	—	1,421	1,421
Transfers in	8,498,300	10,546,792	11,608,569	1,061,777
Transfers out	<u>(300,000)</u>	<u>(347,461)</u>	<u>(347,461)</u>	<u>—</u>
Total other financing sources (uses)	<u>8,198,300</u>	<u>10,199,331</u>	<u>11,262,529</u>	<u>1,063,198</u>
Net change in Fund Balance	<u>\$ 28,444</u>	<u>(3,706,197)</u>	<u>15,324,136</u>	<u>19,030,333</u>
Fund balance, January 1			<u>36,293,910</u>	
Fund balance, December 31			<u>\$ 51,618,046</u>	

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Road and Bridge Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Revenues:				
Taxes:				
General property	\$ 20,220,192	20,220,192	21,705,557	1,485,365
Specific ownership	6,800,000	6,800,000	6,580,577	(219,423)
Penalty and interest	46,975	46,975	62,931	15,956
Total taxes	<u>27,067,167</u>	<u>27,067,167</u>	<u>28,349,065</u>	<u>1,281,898</u>
Licenses and permits	250,000	250,000	317,495	67,495
Intergovernmental:				
Federal grants/reimbursements	200,000	911,450	774,767	(136,683)
Federal shared revenue	10,000	10,000	14,979	4,979
State grants/reimbursements	648,000	236,000	—	(236,000)
State shared revenue	5,625,000	5,625,000	7,382,900	1,757,900
Other government units reimbursements	—	558,859	566,359	7,500
Total intergovernmental	<u>6,483,000</u>	<u>7,341,309</u>	<u>8,739,005</u>	<u>1,397,696</u>
Charges for services	100,000	100,000	85,361	(14,639)
Interest on investments	—	—	32,838	32,838
Miscellaneous:				
Refunds and reimbursements	3,840	3,840	5,262	1,422
Contributions, private, and property owners	—	—	29,987	29,987
Other	8,000	8,000	15,881	7,881
Total miscellaneous	<u>11,840</u>	<u>11,840</u>	<u>51,130</u>	<u>39,290</u>
Total revenues	<u>33,912,007</u>	<u>34,770,316</u>	<u>37,574,894</u>	<u>2,804,578</u>
Expenditures:				
Highways and streets current operating:				
Highway administration	8,838,640	9,266,616	7,242,934	2,023,682
Maintenance of infrastructure	8,550,797	8,414,915	6,945,029	1,469,886
Snow and ice removal	926,660	1,020,519	1,062,171	(41,652)
Traffic services	3,025,760	2,981,136	2,176,089	805,047
Highway equipment maintenance	4,505,230	4,502,533	3,058,476	1,444,057
Total highways and streets operating	<u>25,847,087</u>	<u>26,185,719</u>	<u>20,484,699</u>	<u>5,701,020</u>
Intergovernmental:				
Tax shareback	4,092,202	4,092,202	4,222,160	(129,958)
Cities and towns	72,810	63,334	—	63,334
Total intergovernmental	<u>4,165,012</u>	<u>4,155,536</u>	<u>4,222,160</u>	<u>(66,624)</u>
Current operating	30,012,099	30,341,255	24,706,859	5,634,396
Capital outlay	10,615,213	11,707,525	4,847,818	6,859,707
Total highways and streets	<u>40,627,312</u>	<u>42,048,780</u>	<u>29,554,677</u>	<u>12,494,103</u>
Contingency	385,000	382,201	—	382,201
Total expenditures	<u>41,012,312</u>	<u>42,430,981</u>	<u>29,554,677</u>	<u>12,876,304</u>
Excess (deficiency) of revenues over expenditures	<u>(7,100,305)</u>	<u>(7,660,665)</u>	<u>8,020,217</u>	<u>15,680,882</u>

(Continued)

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Road and Bridge Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Other financing sources (uses):				
Sale of capital assets	\$ —	—	60,398	60,398
Transfers in	109,000	788,998	788,998	—
Transfers out	(2,200,000)	(2,200,000)	(2,200,000)	—
Total other financing sources (uses)	(2,091,000)	(1,411,002)	(1,350,604)	60,398
Net change in Fund Balance	\$ (9,191,305)	(9,071,667)	6,669,613	15,741,280
Fund balance, January 1			23,708,978	
Fund balance, December 31			\$ 30,378,591	

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Law Enforcement Authority Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Revenues:				
Taxes:				
General property	\$ 12,390,583	12,390,583	13,297,335	906,752
Specific ownership	1,100,000	1,100,000	916,275	(183,725)
Penalty and interest	26,380	26,380	36,269	9,889
Total taxes	<u>13,516,963</u>	<u>13,516,963</u>	<u>14,249,879</u>	<u>732,916</u>
Intergovernmental:				
Federal grants	—	112,126	91,570	(20,556)
Federal cost reimbursement	—	—	2,490	2,490
State grants	—	17,660	16,829	(831)
Other government units	1,057,200	1,057,200	1,129,759	72,559
Total intergovernmental	<u>1,057,200</u>	<u>1,186,986</u>	<u>1,240,648</u>	<u>53,662</u>
Charges for services	536,825	635,125	940,683	305,558
Fines and forfeits	908,800	908,800	1,544,134	635,334
Interest on investments	194,400	194,400	192,006	(2,394)
Miscellaneous refunds and contributions	—	2,500	115,663	113,163
Total revenues	<u>16,214,188</u>	<u>16,444,774</u>	<u>18,283,013</u>	<u>1,838,239</u>
Expenditures:				
Public safety current operating:				
LEA administration	373,016	373,016	373,016	—
LEA Support Services	362,106	500,406	587,955	(87,549)
LEA Patrol	14,149,759	14,356,750	13,286,449	1,070,301
Total public safety	<u>14,884,881</u>	<u>15,230,172</u>	<u>14,247,420</u>	<u>982,752</u>
Capital outlay	620,000	681,695	665,687	16,008
Contingency	400,000	350,000	—	350,000
Total expenditures	<u>15,904,881</u>	<u>16,261,867</u>	<u>14,913,107</u>	<u>1,348,760</u>
Excess (deficiency) of revenues over expenditures	309,307	182,907	3,369,906	3,186,999
Other financing sources:				
Sale of capital assets	—	—	11,580	11,580
Net changes in Fund Balance	<u>\$ 309,307</u>	<u>182,907</u>	<u>3,381,486</u>	<u>3,198,579</u>
Fund balance, January 1			9,921,937	
Fund balance, December 31			<u>\$ 13,303,423</u>	

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Road Sales and Use Tax Fund

Year ended December 31, 2010

	<u>Budgeted</u>			
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Variance</u>
Revenues:				
Sales and use taxes	\$ 13,600,000	13,600,000	15,724,083	2,124,083
Intergovernmental:				
State grants	527,000	527,000	—	(527,000)
State reimbursements	—	1,762,760	2,291,300	528,540
Total intergovernmental	<u>527,000</u>	<u>2,289,760</u>	<u>2,291,300</u>	<u>1,540</u>
Interest on investments	150,000	150,000	367,775	217,775
Total revenues	<u>14,277,000</u>	<u>16,039,760</u>	<u>18,383,158</u>	<u>2,343,398</u>
Expenditures:				
Highways and streets:				
Fund administration	67,243	160,670	153,072	7,598
Intergovernmental support	4,173,800	4,216,800	7,001,669	(2,784,869)
Capital outlay	36,706,187	38,923,190	14,756,380	24,166,810
Debt Issuance Costs	—	—	164,619	(164,619)
Total expenditures	<u>40,947,230</u>	<u>43,300,660</u>	<u>22,075,740</u>	<u>21,224,920</u>
Excess (deficiency) of revenues over expenses	<u>(26,670,230)</u>	<u>(27,260,900)</u>	<u>(3,692,582)</u>	<u>23,568,318</u>
Other financing sources/(uses):				
Debt proceeds	13,500,000	13,500,000	13,770,000	(270,000)
Premium on debt proceeds	—	—	486,090	(486,090)
Transfers out	(2,150,000)	(2,150,000)	(2,090,469)	59,531
Total other financing sources/(uses)	<u>11,350,000</u>	<u>11,350,000</u>	<u>12,165,621</u>	<u>(696,559)</u>
Net change in Fund Balance	\$ <u>(15,320,230)</u>	<u>(15,910,900)</u>	8,473,039	<u>22,871,759</u>
Fund balance, January 1			<u>20,131,728</u>	
Fund balance, December 31			\$ <u>28,604,767</u>	

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Justice Center Sales and Use Tax Fund

Year ended December 31, 2010

	<u>Budgeted</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Sales and use tax	\$ 14,620,000	14,620,000	16,903,390	2,283,390
Interest on investments	274,700	274,700	256,337	(18,363)
Total revenues	<u>14,894,700</u>	<u>14,894,700</u>	<u>17,159,727</u>	<u>2,265,027</u>
Expenditures:				
Public Safety				
Fund administration	737,506	818,854	1,313,727	(494,873)
Capital outlay	13,814,042	17,508,387	10,620,007	6,888,380
Contingency	250,000	75,000	—	75,000
Total expenditures	<u>14,801,548</u>	<u>18,402,241</u>	<u>11,933,734</u>	<u>6,468,507</u>
Excess (deficiency) of revenues over expenditures	<u>93,152</u>	<u>(3,507,541)</u>	<u>5,225,993</u>	<u>8,733,534</u>
Other financing sources (uses):				
Transfers out	<u>(9,494,100)</u>	<u>(9,494,100)</u>	<u>(10,555,876)</u>	<u>(1,061,776)</u>
Total other financing sources (uses)	<u>(9,494,100)</u>	<u>(9,494,100)</u>	<u>(10,555,876)</u>	<u>(1,061,776)</u>
Net change in Fund Balance	<u>\$ (9,400,948)</u>	<u>(13,001,641)</u>	<u>(5,329,883)</u>	<u>7,671,758</u>
Fund balance, January 1			<u>24,557,960</u>	
Fund balance, December 31			<u>\$ 19,228,077</u>	

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Open Space, Trails, and Parks Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Revenues:				
Sales and use taxes	\$ 5,780,000	5,780,000	6,682,735	902,735
State grants/reimbursements	500,000	500,000	550,000	50,000
Interest on investments	379,600	379,600	133,116	(246,484)
Miscellaneous:				
Rents	6,700	6,700	71,874	65,174
Other reimbursements	—	—	5,687	5,687
Total revenues	<u>6,666,300</u>	<u>6,666,300</u>	<u>7,443,412</u>	<u>777,112</u>
Expenditures:				
Conservation of natural resources				
Open space administration	632,007	627,563	580,815	46,748
Open space acquisitions	562,107	530,217	419,437	110,780
Capital outlay	1,400,000	1,879,000	1,825,902	53,098
Intergovernmental – municipal shareback	754,300	844,300	882,349	(38,049)
Contingency	100,000	50,000	—	50,000
Total expenditures	<u>3,448,414</u>	<u>3,931,080</u>	<u>3,708,503</u>	<u>222,577</u>
Excess (deficiency) of revenues over expenditures	<u>3,217,886</u>	<u>2,735,220</u>	<u>3,734,909</u>	<u>999,689</u>
Other financing sources (uses):				
Transfers Out	<u>(4,087,760)</u>	<u>(4,087,760)</u>	<u>(4,224,196)</u>	<u>(136,436)</u>
Total other financing sources (uses)	<u>(4,087,760)</u>	<u>(4,087,760)</u>	<u>(4,224,196)</u>	<u>(136,436)</u>
Net change in Fund Balance	<u>\$ (869,874)</u>	<u>(1,352,540)</u>	<u>(489,287)</u>	<u>863,253</u>
Fund balance, January 1			9,970,234	
Fund balance, December 31			<u>\$ 9,480,947</u>	

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Notes to the Required Supplementary Information

December 31, 2010

BUDGETARY INFORMATION

Annual budgets for all funds are adopted on a basis consistent with the following procedures, which are statutorily defined in the local government budget law: Colorado Revised Statutes (CRS); Title 29; Article 1, Budget and Services; part 1, Local Government Budget law of Colorado.

Budgets are required, and adopted, for all County governmental and proprietary funds except the Sheriffs Forfeiture Fund (a special revenue fund), which is exempt by State statute from the budget and appropriation process. Each County department (spending authority) annually submits to the Finance Department its projected revenue and estimated expenditures for the subsequent fiscal year. These estimates and requests are reviewed against the County's available financing resources to develop a countywide proposed budget. The Growth Construction Law Enforcement Authority Fund, the Growth Construction County Fund and the Emergency Services Fund did not present budgets for the 2010 fiscal year as there were no anticipated revenues or expenditures for those funds. The Emergency Services Fund was closed at the end of 2010 and the fund balance of \$2.0 million was transferred into the General Fund. The Growth Construction Fund was also closed in 2010. The remaining fund balance of \$1.0 million was transferred as follows; \$0.1 to the Capital Expenditures Fund, \$0.2 million to the L.I.D. Capital Construction Fund and \$0.7 to Road and Bridge Fund.

On or before October 15, the County Manager submits the proposed budget for the fiscal year commencing the following January 1 to the Board of County Commissioners. The proposed budget must be balanced, meaning that available revenues or other financing sources combined with available unrestricted beginning fund balances must be equal to or greater than the proposed expenditures.

Subsequent to published notice of the proposed budget's availability for inspection, public hearings are conducted by the Commissioners to obtain taxpayer comments.

Prior to December 15, the Board of County Commissioners passes and approves formal resolutions to adopt the budgets, certify and levy taxes, and appropriate funds for the County, the Douglas County Law Enforcement Authority, the Woodmoor Mountain General Improvement District and the Lincoln Station Local Improvement District.

Budgets for all funds are adopted on the basis consistent US GAAP. All appropriations lapse at year-end unless formally encumbered by a purchase order or other formal commitment open and available at year-end.

Legal Compliance: In accordance with Colorado law, budgets are adopted and appropriations are authorized by fund. The County Manager must approve any request to reallocate appropriations within a fund that is legally a part of the County organization; however, a formal resolution amending the budget is not required.

Any increases or decreases to the adopted and appropriated budget at the fund level require that an amended or supplemental budget appropriation be approved by the Board of County Commissioners through formal resolution at a public meeting, with prior published notice of the proposed changes. The exception is that the Board of County Commissioners may increase a funds spending authority's appropriation through a reallocation from the funds contingency appropriation without formal resolution.

SUPPLEMENTAL INFORMATION

NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Funds

Special Revenue Funds account for the proceeds of specific revenue sources (other than expendable trusts or for major capital projects) that are legally restricted to expenditures for specified purposes.

Human Services Fund

As required by state law, this fund is used to account for all federal and state public aid and assistance programs administered by the County. Restricted revenue sources include designated property taxes.

Sheriff's Forfeiture Fund

This fund is used to account for the proceeds from the seizure and/or forfeiture of contraband under the Colorado Contraband Forfeiture Act. These funds must be used for the specific purpose of law enforcement activities. While these proceeds are subject to the Local Government Audit Law, they are exempt from the budget and appropriation process.

Developmental Disabilities Fund

This fund is used to account for revenues derived from a 1 mill property tax approved by the voters in November 2001 designated to be used in providing services for Douglas County citizens with developmental disabilities.

Parks Sales and Use Tax Fund

The Parks Sales and Use Tax Fund shares a portion of the revenues received from the 0.17% open space, trails, and parks sales and use tax approved by the voters in 1994 for the acquisition, development, and maintenance of open space, trails, and parks.

Conservation Trust Fund

This fund is used to account for revenues received from the State lottery fund specifically designated to be used for the acquisition, development, and maintenance of parks, recreation facilities and trail systems located within the County.

Lincoln Station Local Improvement District(LID) Fund

This fund is used to account for the revenues derived from the collection of the sales taxes (the "LID Sales Taxes"), and will thereafter remit the LID Sales Taxes to the District to fund the Improvements.

Solid Waste Fund

This fund is used to account for the revenues derived from a service charge collected by the operators of solid waste disposal sites and facilities or transfer stations located within unincorporated Douglas County.

Woodmoor Mountain General Improvement District (GID) Fund

This fund is used to account for the revenues derived from a designated property tax levied by the Woodmoor Mountain General Improvement District (GID), a special taxing district, and designated for the improvement and maintenance of roads located within that District.

Emergency Services Fund

This fund was used to account for expenditures associated with Federal, State or Local declarations of disaster and is to cover costs from date of declaration to the date recovery begins. This fund was closed and the remaining fund balance transferred to the General Fund as of December 31, 2010.

Debt Service Fund

This fund is used to account for the debt service activities related to the County's outstanding revenue bonds.

Capital Projects Funds

Capital Projects funds account for the financial resources used to acquire or construct major public capital facilities and improvements.

Capital Expenditures Fund

This fund is used to account for the construction, improvement, and/or purchase of public facilities, including land, buildings, equipment, and furnishings.

Local Improvement District (LID) Capital Construction Fund

This fund is used to account for road improvements located within various Local Improvement Districts (LID's). Funding for these improvements is provided from special assessments levied against the properties located within the LID with some assistance from general governmental revenues of the County.

Growth Construction Fund – County

This fund is used to account for the accumulation of legislatively enabled early-assessment property taxes derived from new construction which is designated to be used for capital expenditures and not for operating expenses. Effective January 1, 2008 Douglas County no longer participated in the New Growth valuation procedures as outlined by statute. The County's growth rate does not meet the two percent threshold for residential new construction required by statute. This fund was closed as of December 31, 2010.

Growth Construction Fund – Law Enforcement Authority (LEA)

This fund is used to account for the accumulation of legislatively enabled early-assessment property taxes derived from new construction within the Law Enforcement Authority (LEA) District which is designated to be used for capital expenditures and not for operating expenses.

Capital Replacement Fund

This fund is used to account for the accumulation of funds generated from interfund transfers to be used in the scheduled replacement of County vehicles and other capital equipment.

DOUGLAS COUNTY, COLORADO

Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2010

Assets	Human Services	Sheriff's Forfeiture	Developmental Disabilities	Parks Sales and Use Tax
Equity in treasurer's cash and investments	\$ 4,864,411	265,066	572,731	1,598,940
Property taxes receivable	1,557,288	—	4,853,741	—
Accounts receivable	411,288	—	—	1,115,409
Prepaid items	2,550	—	—	—
Total assets	\$ 6,835,537	265,066	5,426,472	2,714,349
Liabilities and Fund Balance				
Liabilities:				
Accounts payable	\$ 181,913	—	2,927	180,940
Retainage payable	—	—	—	22,008
Accrued liabilities	111,463	—	—	—
Security deposits/unearned revenue	43,613	—	—	—
Deferred revenues	1,552,745	—	4,840,044	—
Total liabilities	1,889,734	—	4,842,971	202,948
Fund balance:				
Non-spendable	2,550	—	—	—
Restricted	312,567	—	100,000	—
Committed	—	—	—	—
Assigned	4,630,686	265,066	483,501	2,511,401
Unassigned	—	—	—	—
Total fund balance	4,945,803	265,066	583,501	2,511,401
Total liabilities and fund balance	\$ 6,835,537	265,066	5,426,472	2,714,349

See accompanying independent auditors' report

(Continued)

Conservation Trust	Lincoln Station L.I.D.	Solid Waste Disposal	Woodmoor Mountain G.I.D.	Emergency Services	Total Special Revenue Funds
2,313,804	506	201,672	38,048	—	9,855,178
—	—	—	21,800	—	6,432,829
—	930	20,056	—	—	1,547,683
—	—	—	—	—	2,550
<u>2,313,804</u>	<u>1,436</u>	<u>221,728</u>	<u>59,848</u>	<u>—</u>	<u>17,838,240</u>
221,283	1,436	—	21,800	—	610,299
—	—	—	—	—	22,008
—	—	—	—	—	111,463
—	—	—	—	—	43,613
—	—	—	—	—	6,392,789
<u>221,283</u>	<u>1,436</u>	<u>—</u>	<u>21,800</u>	<u>—</u>	<u>7,180,172</u>
—	—	—	—	—	2,550
—	—	—	750	—	413,317
—	—	—	—	—	—
2,092,521	—	221,728	37,298	—	10,242,201
—	—	—	—	—	—
<u>2,092,521</u>	<u>—</u>	<u>221,728</u>	<u>38,048</u>	<u>—</u>	<u>10,658,068</u>
<u>2,313,804</u>	<u>1,436</u>	<u>221,728</u>	<u>59,848</u>	<u>—</u>	<u>17,838,240</u>

(Continued)

DOUGLAS COUNTY, COLORADO

Combining Balance Sheet

Nonmajor Governmental Funds

December 31, 2010

Assets	Debt Service	Total Debt Service Funds	Capital Expenditures
Equity in treasurer's cash and investments	\$ 109,595	109,595	7,255,865
Property taxes receivable	410	410	4,665
Accounts receivable	—	—	—
Prepaid items	—	—	—
Total assets	<u>\$ 110,005</u>	<u>110,005</u>	<u>7,260,530</u>
Liabilities and Fund Balance			
Liabilities:			
Accounts payable	\$ 11,510	11,510	34,068
Retainage payable	—	—	—
Accrued liabilities	—	—	—
Security deposits/unearned revenue	—	—	—
Deferred revenues	—	—	—
Total liabilities	<u>11,510</u>	<u>11,510</u>	<u>34,068</u>
Fund balance:			
Non-spendable	—	—	—
Restricted	—	—	—
Committed	—	—	—
Assigned	98,495	98,495	7,226,462
Unassigned	—	—	—
Total fund balance	<u>98,495</u>	<u>98,495</u>	<u>7,226,462</u>
Total liabilities and fund balance	<u>\$ 110,005</u>	<u>110,005</u>	<u>7,260,530</u>

(Continued)

L.I.D. Capital Construction	Growth Construction County	Growth Construction Law Enforcement Authority	Capital Replacement	Total Capital Projects Funds	Total Nonmajor Governmental Funds
300,000	—	628,651	23,523,434	31,707,950	41,672,723
—	—	—	—	4,665	6,437,904
—	—	—	—	—	1,547,683
—	—	—	—	—	2,550
<u>300,000</u>	<u>—</u>	<u>628,651</u>	<u>23,523,434</u>	<u>31,712,615</u>	<u>49,660,860</u>
—	—	—	—	34,068	655,877
—	—	—	—	—	22,008
—	—	—	—	—	111,463
—	—	—	—	—	43,613
—	—	—	—	—	6,392,789
<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>34,068</u>	<u>7,225,750</u>
—	—	—	—	—	2,550
—	—	—	—	—	413,317
—	—	—	—	—	—
300,000	—	628,651	23,523,434	31,678,547	42,019,243
<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
<u>300,000</u>	<u>—</u>	<u>628,651</u>	<u>23,523,434</u>	<u>31,678,547</u>	<u>42,435,110</u>
<u>300,000</u>	<u>—</u>	<u>628,651</u>	<u>23,523,434</u>	<u>31,712,615</u>	<u>49,660,860</u>

DOUGLAS COUNTY, COLORADO
Combining Statement of Revenues, Expenditures,
and Changes in Fund Balances
Nonmajor Governmental Funds
Year ended December 31, 2010

	Human Services	Sheriff's Forfeiture	Developmental Disabilities	Parks Sales and Use Tax
Revenues:				
Taxes	\$ 1,530,912	—	4,844,876	—
Intergovernmental	19,791,366	—	—	115,409
Charges for services	—	—	—	25,508
Fines and forfeits	—	56,192	—	—
Interest on investments	—	119	—	19,167
Donations, rents, reimbursements, other	291,689	232	—	111,003
Total revenues	<u>21,613,967</u>	<u>56,543</u>	<u>4,844,876</u>	<u>271,087</u>
Expenditures:				
Current operating:				
General government	—	—	—	—
Public safety	—	45,563	—	—
Highways and streets	—	—	—	—
Health and human services	20,955,275	—	—	—
Culture and recreation	—	—	—	94,884
Developmental disabilities	—	—	4,898,829	—
Total current operating	<u>20,955,275</u>	<u>45,563</u>	<u>4,898,829</u>	<u>94,884</u>
Capital outlay	—	24,115	—	511,377
Debt service:				
Principal	—	—	—	—
Interest and fiscal charges	—	—	—	—
Total debt service	—	—	—	—
Total expenditures	<u>20,955,275</u>	<u>69,678</u>	<u>4,898,829</u>	<u>606,261</u>
Excess (deficiency) of revenues over expenditures	<u>658,692</u>	<u>(13,135)</u>	<u>(53,953)</u>	<u>(335,174)</u>
Other financing sources (uses):				
Refunding bonds issued	—	—	—	—
Bond Premium	—	—	—	—
Payment to refunded bond escrow agent	—	—	—	—
Debt Issuance Costs	—	—	—	—
Transfers in	47,461	—	—	1,053,424
Transfers out	(8,000)	—	—	(924,059)
Total other financing sources (uses)	<u>39,461</u>	<u>—</u>	<u>—</u>	<u>129,365</u>
Net change to fund balance	698,153	(13,135)	(53,953)	(205,809)
Fund balance, January 1	<u>4,247,650</u>	<u>278,201</u>	<u>637,454</u>	<u>2,717,210</u>
Fund balance, December 31	<u>\$ 4,945,803</u>	<u>265,066</u>	<u>583,501</u>	<u>2,511,401</u>

See accompanying independent auditors' report.

(Continued)

Conservation Trust	Lincoln Station L.I.D.	Solid Waste Disposal	Woodmoor Mountain G.I.D.	Emergency Services	Total Special Revenue Funds
—	6,556	—	22,481	—	6,404,825
938,354	—	—	—	—	20,845,129
—	—	43,014	—	—	68,522
—	—	—	—	—	56,192
28,138	—	—	92	—	47,516
—	—	—	—	—	402,924
<u>966,492</u>	<u>6,556</u>	<u>43,014</u>	<u>22,573</u>	<u>—</u>	<u>27,825,108</u>
—	—	946	—	—	946
—	—	—	—	—	45,563
—	6,556	—	11,431	—	17,987
—	—	—	—	—	20,955,275
184,916	—	—	—	—	279,800
—	—	—	—	—	4,898,829
<u>184,916</u>	<u>6,556</u>	<u>946</u>	<u>11,431</u>	<u>—</u>	<u>26,198,400</u>
<u>1,093,735</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>1,629,227</u>
—	—	—	—	—	—
—	—	—	—	—	—
—	—	—	—	—	—
<u>1,278,651</u>	<u>6,556</u>	<u>946</u>	<u>11,431</u>	<u>—</u>	<u>27,827,627</u>
<u>(312,159)</u>	<u>—</u>	<u>42,068</u>	<u>11,142</u>	<u>—</u>	<u>(2,519)</u>
—	—	—	—	—	—
—	—	—	—	—	—
—	—	—	—	—	—
—	—	—	—	—	—
—	—	—	—	—	1,100,885
—	—	—	—	(2,000,000)	(2,932,059)
—	—	—	—	(2,000,000)	(1,831,174)
<u>(312,159)</u>	<u>—</u>	<u>42,068</u>	<u>11,142</u>	<u>(2,000,000)</u>	<u>(1,833,693)</u>
<u>2,404,680</u>	<u>—</u>	<u>179,660</u>	<u>26,906</u>	<u>2,000,000</u>	<u>12,491,761</u>
<u>2,092,521</u>	<u>—</u>	<u>221,728</u>	<u>38,048</u>	<u>—</u>	<u>10,658,068</u>

(Continued)

DOUGLAS COUNTY, COLORADO
Combining Statement of Revenues, Expenditures,
and Changes in Fund Balances
Nonmajor Governmental Funds
Year ended December 31, 2010

	<u>Debt Service</u>	<u>Total Debt Service Funds</u>	<u>Capital Expenditures</u>	<u>L.I.D. Capital Construction</u>
Revenues:				
Taxes	\$ —	—	—	—
Intergovernmental	—	—	—	—
Charges for services	—	—	—	—
Fines and forfeits	—	—	—	—
Interest on investments	5,376	5,376	—	—
Donations, rents, reimbursements, other	—	—	—	—
Total revenues	<u>5,376</u>	<u>5,376</u>	<u>—</u>	<u>—</u>
Expenditures:				
Current operating:				
General government	—	—	304,997	—
Public safety	—	—	—	—
Highways and streets	—	—	—	—
Health and human services	—	—	—	—
Culture and recreation	—	—	—	—
Developmental disabilities	—	—	—	—
Total current operating	<u>—</u>	<u>—</u>	<u>304,997</u>	<u>—</u>
Capital outlay	<u>—</u>	<u>—</u>	<u>288,495</u>	<u>—</u>
Debt service:				
Principal	13,288,000	13,288,000	—	—
Interest and fiscal charges	2,416,666	2,416,666	—	—
Total debt service	<u>15,704,666</u>	<u>15,704,666</u>	<u>—</u>	<u>—</u>
Total expenditures	<u>15,704,666</u>	<u>15,704,666</u>	<u>593,492</u>	<u>—</u>
Excess (deficiency) of revenues over expenditures	<u>(15,699,290)</u>	<u>(15,699,290)</u>	<u>(593,492)</u>	<u>—</u>
Other financing sources (uses):				
Refunding Bonds Issued	—	—	—	—
Bond Premium	—	—	—	—
Payment to refunded bond escrow agent	—	—	—	—
Debt Issuance Costs	—	—	—	—
Transfers in	15,135,373	15,135,373	100,000	199,485
Transfers out	(48,492)	(48,492)	(6,765,474)	—
Total other financing sources (uses)	<u>15,086,881</u>	<u>15,086,881</u>	<u>(6,665,474)</u>	<u>199,485</u>
Net change to fund balance	<u>(612,409)</u>	<u>(612,409)</u>	<u>(7,258,966)</u>	<u>199,485</u>
Fund balance, January 1	<u>710,904</u>	<u>710,904</u>	<u>14,485,428</u>	<u>100,515</u>
Fund balance, December 31	<u>\$ 98,495</u>	<u>98,495</u>	<u>7,226,462</u>	<u>300,000</u>

See accompanying independent auditors' report.

(Continued)

Growth Construction County	Growth Construction Law Enforcement Authority	Capital Replacement	Total Capital Projects Funds	Total Nonmajor Governmental Funds
—	—	—	—	6,404,825
—	—	—	—	20,845,129
—	—	—	—	68,522
—	—	—	—	56,192
—	7,896	280,279	288,175	341,067
—	—	13,000	13,000	415,924
—	7,896	293,279	301,175	28,131,659
—	—	—	304,997	305,943
—	—	—	—	45,563
—	—	—	—	17,987
—	—	—	—	20,955,275
—	—	—	—	279,800
—	—	—	—	4,898,829
—	—	—	304,997	26,503,397
—	—	—	288,495	1,917,722
—	—	—	—	13,288,000
—	—	—	—	2,416,666
—	—	—	—	15,704,666
—	—	—	593,492	44,125,785
—	7,896	293,279	(292,317)	(15,994,126)
—	—	—	—	—
—	—	—	—	—
—	—	—	—	—
—	—	1,319,200	1,618,685	17,854,943
(979,483)	—	(109,000)	(7,853,957)	(10,834,508)
(979,483)	—	1,210,200	(6,235,272)	7,020,435
(979,483)	7,896	1,503,479	(6,527,589)	(8,973,691)
979,483	620,755	22,019,955	38,206,136	51,408,801
—	628,651	23,523,434	31,678,547	42,435,110

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Human Services Fund

Year ended December 31, 2010

	<u>Budgeted</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes:				
General property	\$ 1,422,157	1,422,157	1,526,486	104,329
Penalty and interest	3,265	3,265	4,426	1,161
Total taxes	<u>1,425,422</u>	<u>1,425,422</u>	<u>1,530,912</u>	<u>105,490</u>
Intergovernmental:				
Federal grants	—	241,081	594,308	353,227
Federal grants/reimbursements	15,105,496	15,182,662	13,704,222	(1,478,440)
State grants/reimbursements	9,059,234	9,059,234	5,492,836	(3,566,398)
Total intergovernmental	<u>24,164,730</u>	<u>24,482,977</u>	<u>19,791,366</u>	<u>(4,691,611)</u>
Miscellaneous refunds and reimbursements	—	—	291,689	291,689
Total revenues	<u>25,590,152</u>	<u>25,908,399</u>	<u>21,613,967</u>	<u>(4,294,432)</u>
Expenditures:				
Human Services-administration, current operating	1,202,101	1,334,635	1,188,587	146,048
Human Services-direct aid and programs:				
Current operating				
Core services	216,654	279,161	269,716	9,445
Colorado Works/TANF block	655,382	851,038	791,653	59,385
Child welfare block	4,427,711	4,320,216	4,233,071	87,145
Child care block	2,326,892	2,326,892	2,212,615	114,277
Child Support Enforcements	425,114	415,214	394,531	20,683
Low Income Energy Assistance Program	799,643	897,704	748,000	149,704
Other non-block grant programs	15,526,903	15,538,911	11,117,102	4,421,809
Total direct aid and programs	<u>24,378,299</u>	<u>24,629,136</u>	<u>19,766,688</u>	<u>4,862,448</u>
Total current expenditures	25,580,400	25,963,771	20,955,275	5,008,496
Contingency	—	—	—	—
Total expenditures	<u>25,580,400</u>	<u>25,963,771</u>	<u>20,955,275</u>	<u>5,008,496</u>
Excess (deficiency) of revenues over expenditures	<u>9,752</u>	<u>(55,372)</u>	<u>658,692</u>	<u>714,064</u>
Other financing sources (uses)				
Transfer In	—	47,461	47,461	—
Transfer Out	(8,000)	(8,000)	(8,000)	—
Total other financing sources (uses)	<u>(8,000)</u>	<u>39,461</u>	<u>39,461</u>	<u>—</u>
Net change in Fund Balance	\$ <u>1,752</u>	<u>(15,911)</u>	698,153	<u>714,064</u>
Fund balance, January 1			4,247,650	
Fund balance, December 31			\$ <u>4,945,803</u>	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Developmental Disabilities Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Revenues:				
Taxes:				
General property	\$ 4,748,400	4,748,400	4,830,871	82,471
Penalty and interest	—	—	14,005	14,005
Total revenues	<u>4,748,400</u>	<u>4,748,400</u>	<u>4,844,876</u>	<u>96,476</u>
Expenditures:				
Developmental disabilities	<u>5,021,737</u>	<u>5,021,737</u>	<u>4,898,829</u>	<u>122,908</u>
Total expenditures	<u>5,021,737</u>	<u>5,021,737</u>	<u>4,898,829</u>	<u>122,908</u>
Net change in Fund Balance	\$ <u>(273,337)</u>	<u>(273,337)</u>	(53,953)	<u>219,384</u>
Fund balance, January 1			<u>637,454</u>	
Fund balance, December 31			\$ <u><u>583,501</u></u>	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Parks Sales and Use Tax Fund

Year ended December 31, 2010

	<u>Budgeted</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental:				
State grants	\$ —	130,000	115,409	(14,591)
Total intergovernmental	<u>—</u>	<u>130,000</u>	<u>115,409</u>	<u>(14,591)</u>
Interest on investments	\$ 63,100	63,100	19,167	(43,933)
Miscellaneous:				
Rents	20,000	20,000	85,712	65,712
Other reimbursements	—	—	50,799	50,799
Total revenues	<u>83,100</u>	<u>213,100</u>	<u>271,087</u>	<u>57,987</u>
Expenditures:				
Culture and recreation				
Parks sales tax	100,000	100,000	94,884	5,116
Capital outlay	<u>220,000</u>	<u>525,592</u>	<u>511,377</u>	<u>14,215</u>
Total expenditures	<u>320,000</u>	<u>625,592</u>	<u>606,261</u>	<u>19,331</u>
Excess (deficiency) of revenues over expenditures	(236,900)	(412,492)	(335,174)	77,318
Other financing sources (uses)				
Transfers in	912,660	912,660	1,053,424	140,764
Transfers out	<u>(796,200)</u>	<u>(928,960)</u>	<u>(924,059)</u>	<u>4,901</u>
Total other financing sources (uses)	<u>116,460</u>	<u>(16,300)</u>	<u>129,365</u>	<u>145,665</u>
Net change in Fund Balance	\$ <u>(120,440)</u>	<u>(428,792)</u>	(205,809)	<u>222,983</u>
Fund balance, January 1			<u>2,717,210</u>	
Fund balance, December 31			\$ <u><u>2,511,401</u></u>	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Conservation Trust Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Revenues:				
Intergovernmental:				
State shared revenue	\$ 1,000,000	1,000,000	938,354	(61,646)
Interest on investments	39,800	39,800	28,138	(11,662)
Total revenues	1,039,800	1,039,800	966,492	(73,308)
Expenditures:				
Culture and recreation:				
Parks-local multi purpose	—	—	37,103	(37,103)
Regional parks	—	895	147,373	(146,478)
Trails	—	—	440	(440)
Total cultural and recreational	—	895	184,916	(184,021)
Capital outlay	—	1,425,451	1,093,735	331,716
Total expenditures	—	1,426,346	1,278,651	147,695
Excess (deficiency) of revenues over expenditures	1,039,800	(386,546)	(312,159)	74,387
Net change in Fund Balance	\$ 1,039,800	(386,546)	(312,159)	74,387
Fund balance, January 1			2,404,680	
Fund balance, December 31			\$ 2,092,521	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Lincoln Station Sales Tax Improvement Fund

Year ended December 31, 2010

	<u>Budgeted</u>			
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Variance</u>
Revenues:				
Taxes:				
Sales	\$ 10,000	10,000	6,556	(3,444)
Total revenues	<u>10,000</u>	<u>10,000</u>	<u>6,556</u>	<u>(3,444)</u>
Expenditures:				
Highways and streets:				
Intergovernmental Support	10,000	10,000	6,556	3,444
Total expenditures	<u>10,000</u>	<u>10,000</u>	<u>6,556</u>	<u>3,444</u>
Net change in Fund Balance	\$ <u>—</u>	<u>—</u>	—	<u>—</u>
Fund balance, January 1			<u>—</u>	
Fund balance, December 31			<u>\$ —</u>	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Solid Waste Disposal Fund

Year ended December 31, 2010

	<u>Budgeted</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Waste collection charges	\$ 45,000	45,000	43,014	(1,986)
Total revenues	<u>45,000</u>	<u>45,000</u>	<u>43,014</u>	<u>(1,986)</u>
Expenditures:				
General government:				
Current operating	45,000	45,000	946	44,054
Total expenditures	<u>45,000</u>	<u>45,000</u>	<u>946</u>	<u>44,054</u>
Excess (deficiency) of revenues over expenditures	—	—	42,068	42,068
Net change in Fund Balance	\$ <u>—</u>	<u>—</u>	42,068	<u>42,068</u>
Fund balance, January 1			<u>179,660</u>	
Fund balance, December 31			<u>\$ <u>221,728</u></u>	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Woodmoor Mountain G.I.D. Fund

Year ended December 31, 2010

	<u>Budgeted</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes:				
General property	\$ 20,971	20,971	20,981	10
Specific ownership	1,800	1,800	1,431	(369)
Penalty and interest	—	—	69	69
Total taxes	<u>22,771</u>	<u>22,771</u>	<u>22,481</u>	<u>(290)</u>
Interest on investments	<u>200</u>	<u>200</u>	<u>92</u>	<u>(108)</u>
Total revenues	<u>22,971</u>	<u>22,971</u>	<u>22,573</u>	<u>(398)</u>
Expenditures:				
Highways and streets:				
Current operating	<u>25,811</u>	<u>25,811</u>	<u>11,431</u>	<u>14,380</u>
Total expenditures	<u>25,811</u>	<u>25,811</u>	<u>11,431</u>	<u>14,380</u>
Net change in Fund Balance	\$ <u><u>(2,840)</u></u>	<u><u>(2,840)</u></u>	11,142	<u><u>13,982</u></u>
Fund balance, January 1			<u>26,906</u>	
Fund balance, December 31			\$ <u><u>38,048</u></u>	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Emergency Services Fund

Year ended December 31, 2010

	<u>Budgeted</u>			
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Variance</u>
Expenditures:				
General Government:				
Contingency	\$ —	—	—	—
Total expenditures	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Other financing (uses)				
Transfer Out	—	(2,000,000)	(2,000,000)	—
Total other financing (uses)	<u>—</u>	<u>(2,000,000)</u>	<u>(2,000,000)</u>	<u>—</u>
Net change in Fund Balance	\$ —	<u>(2,000,000)</u>	(2,000,000)	<u>—</u>
Fund balance, January 1			<u>2,000,000</u>	
Fund balance, December 31			<u>\$ —</u>	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Debt Service Fund

Year ended December 31, 2010

	<u>Budgeted</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest on investments	\$ —	—	5,376	5,376
Total revenues	<u>—</u>	<u>—</u>	<u>5,376</u>	<u>5,376</u>
Expenditures:				
Debt service:				
Principal	7,900,000	13,533,000	13,288,000	245,000
Interest	1,819,000	2,383,226	2,396,897	(13,671)
Fiscal charges	12,400	22,900	19,769	3,131
Total expenditures	<u>9,731,400</u>	<u>15,939,126</u>	<u>15,704,666</u>	<u>234,460</u>
Excess (deficiency) of revenues over expenditures	(9,731,400)	(15,939,126)	(15,699,290)	239,836
Other financing sources (uses)				
Bond premium	—	—	—	—
Bond proceeds	—	—	—	—
Payment to escrow agent	—	—	—	—
Debt issuance cost	—	—	—	—
Transfers in	9,731,400	15,470,615	15,135,373	(335,242)
Transfers out	—	(48,492)	(48,492)	—
Total other financing sources (uses)	<u>9,731,400</u>	<u>15,422,123</u>	<u>15,086,881</u>	<u>(335,242)</u>
Net change in Fund Balance	<u>\$ —</u>	<u>(517,003)</u>	<u>(612,409)</u>	<u>(95,406)</u>
Fund balance, January 1			710,904	
Fund balance, December 31			<u>\$ 98,495</u>	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Capital Expenditures Fund

Year ended December 31, 2010

	<u>Budgeted</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest on investments	\$ —	—	—	—
Total revenues	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Expenditures:				
General government	76,869	78,504	304,997	(226,493)
Capital outlay	254,531	723,930	288,495	435,435
Total expenditures	<u>331,400</u>	<u>802,434</u>	<u>593,492</u>	<u>208,942</u>
Excess (deficiency) of revenues over expenditures	(331,400)	(802,434)	(593,492)	208,942
Other financing sources (uses)				
Transfers In	—	100,000	100,000	—
Transfers Out	(1,425,500)	(7,031,955)	(6,765,474)	266,481
Total other financing sources (uses)	<u>(1,425,500)</u>	<u>(6,931,955)</u>	<u>(6,665,474)</u>	<u>266,481</u>
Net change in Fund Balance	\$ <u>(1,756,900)</u>	<u>(7,734,389)</u>	(7,258,966)	<u>475,423</u>
Fund balance, January 1			<u>14,485,428</u>	
Fund balance, December 31			<u>\$ <u>7,226,462</u></u>	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

L.I.D. Capital Construction Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Other financing sources (uses)				
Transfers In	\$ —	199,485	199,485	—
Total other financing sources (uses)	—	199,485	199,485	—
Net change in Fund Balance	\$ —	199,485	199,485	—
Fund balance, January 1			100,515	
Fund balance, December 31			\$ 300,000	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Growth Construction County Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Revenues:				
Interest on investments	\$ —	—	—	—
Total revenues	—	—	—	—
Other financing sources (uses)				
Transfers out	—	(979,483)	(979,483)	—
Total other financing sources (uses)	—	(979,483)	(979,483)	—
Net change in Fund Balance	\$ —	(979,483)	(979,483)	—
Fund balance, January 1			979,483	
Fund balance, December 31			\$ —	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Growth Construction Law Enforcement Fund

Year ended December 31, 2010

	<u>Budgeted</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest on investments	\$ —	—	7,896	7,896
Total revenues	—	—	7,896	7,896
Net change in Fund Balance	\$ —	—	7,896	7,896
Fund balance, January 1			620,755	
Fund balance, December 31			\$ 628,651	

See accompanying independent auditors' report

DOUGLAS COUNTY, COLORADO

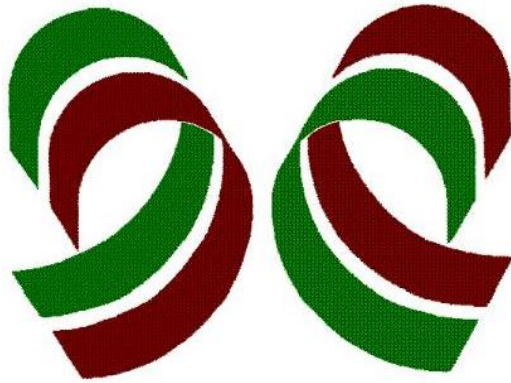
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Actual and Budget

Capital Replacement Fund

Year ended December 31, 2010

	Budgeted		Actual	Variance
	Original	Final		
Revenues:				
Charges for services:				
Intragovernmental Rentals	\$ —	—	13,000	13,000
Interest on Investments	428,800	428,800	280,279	(148,521)
Total revenues	428,800	428,800	293,279	(135,521)
Excess of revenues over expenditures	428,800	428,800	293,279	(135,521)
Other financing sources (uses)				
Transfers in	1,319,200	1,319,200	1,319,200	—
Transfers out	(109,000)	(109,000)	(109,000)	—
Total other financing sources (uses)	1,210,200	1,210,200	1,210,200	—
Net change in Fund Balance	\$ 1,639,000	1,639,000	1,503,479	(135,521)
Fund balance, January 1			22,019,955	
Fund balance, December 31			\$ 23,523,434	

See accompanying independent auditors' report



INTERNAL SERVICE FUNDS

Internal Service Funds account for financing of goods and services provided by one department or agency to other departments or agencies of the County on a cost reimbursement basis. The County's Internal Service Funds include:

Employee Benefits Fund

This fund is used to account for the accumulation of funds generated from interdepartmental assessments used in the administration of various self-insured employee benefit programs. This includes short-term disability, unemployment, and workers' compensation. Payments include claims and stop-loss insurance premiums.

Property and Liability Fund

This fund is used to account for the accumulation of funds generated from interdepartmental assessments to be used for the administration of various self-insured property and liability insurance programs.

DOUGLAS COUNTY, COLORADO

Combining Statement of Net Assets

Internal Service Funds

December 31, 2010

		Employee Benefits	Property and Liability	Total Internal Service Fund
		<u> </u>	<u> </u>	<u> </u>
Assets:				
Current assets:				
Cash and investments	\$	1,150,546	2,105,926	3,256,472
Accounts receivable		6,715	1,890	8,605
Prepaid expenses		10,000	—	10,000
		<u> </u>	<u> </u>	<u> </u>
Total current assets		1,167,261	2,107,816	3,275,077
Total assets		<u> </u>	<u> </u>	<u> </u>
		1,167,261	2,107,816	3,275,077
Liabilities:				
Current liabilities:				
Accounts payable		132,907	7,643	140,550
Accrued claims payable		599,184	—	599,184
		<u> </u>	<u> </u>	<u> </u>
Total current liabilities		732,091	7,643	739,734
Total liabilities		<u> </u>	<u> </u>	<u> </u>
		732,091	7,643	739,734
Net assets:				
Reserved		435,170	2,100,173	2,535,343
		<u> </u>	<u> </u>	<u> </u>
Total net assets		435,170	2,100,173	2,535,343
Total liabilities and net assets	\$	<u> </u>	<u> </u>	<u> </u>
		1,167,261	2,107,816	3,275,077

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets

Internal Service Funds

Year ended December 31, 2010

	Employee Benefits	Property and Liability	Total Internal Service Fund
Operating revenues:			
Charges for services	\$ 1,186,979	1,077,650	2,264,629
Other operating revenue	11,229	14,186	25,415
Total operating revenues	<u>1,198,208</u>	<u>1,091,836</u>	<u>2,290,044</u>
Operating expenses:			
Purchased services	—	1,700	1,700
Fixed charges	173,732	554,044	727,776
Insurance benefits/claims	1,454,623	167,913	1,622,536
Total operating expenses	<u>1,628,355</u>	<u>723,657</u>	<u>2,352,012</u>
Operating income before transfers	(430,147)	368,179	(61,968)
Increase in net assets	(430,147)	368,179	(61,968)
Total net assets – beginning of period	865,317	1,731,994	2,597,311
Total net assets – end of period	<u>\$ 435,170</u>	<u>2,100,173</u>	<u>2,535,343</u>

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Combining Statement of Cash Flows

Internal Service Funds

Year ended December 31, 2010

		Employee Benefits	Property and Liability	Total Internal Service Fund
		<u> </u>	<u> </u>	<u> </u>
Cash flows from operating activities:				
Cash received from internal customers	\$	1,198,208	1,091,836	2,290,044
Cash payments to external suppliers for goods and services		<u>(1,423,559)</u>	<u>(713,058)</u>	<u>(2,136,617)</u>
Net cash provided by operating activities		<u>(225,351)</u>	<u>378,778</u>	<u>153,427</u>
Net increase in cash and equivalents		(225,351)	378,778	153,427
Cash balances January 1		<u>1,375,897</u>	<u>1,727,148</u>	<u>3,103,045</u>
Cash balances December 31	\$	<u><u>1,150,546</u></u>	<u><u>2,105,926</u></u>	<u><u>3,256,472</u></u>
Reconciliation of operating income to net cash provided by operating activities:				
Operating Income	\$	(430,147)	368,179	(61,968)
Adjustments to reconcile operating income to net cash provided by operating activities:				
Increase in accounts payable		66,172	6,685	72,857
Increase in estimated liability for claims and judgments		145,339	—	145,339
(Increase)/Decrease in Accounts Receivable		<u>(6,715)</u>	<u>3,914</u>	<u>(2,801)</u>
Total adjustments		<u>204,796</u>	<u>10,599</u>	<u>215,395</u>
Net cash provided by operating activities	\$	<u><u>(225,351)</u></u>	<u><u>378,778</u></u>	<u><u>153,427</u></u>

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Net Assets – Actual and Budget

Employee Benefits Fund

Year ended December 31, 2010

	<u>Budgeted</u>			
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Variance</u>
Revenues:				
Charges for services	\$ 1,090,688	1,090,688	1,186,979	96,291
Other operating revenue	—	—	11,229	11,229
Total revenues	<u>1,090,688</u>	<u>1,090,688</u>	<u>1,198,208</u>	<u>107,520</u>
Expenditures:				
Employee benefits:				
Purchased services	1,000	1,000	—	1,000
Fixed charges	220,000	220,000	173,732	46,268
Insurance benefits/claims	675,000	750,000	1,454,623	(704,623)
Total employee benefits	<u>896,000</u>	<u>971,000</u>	<u>1,628,355</u>	<u>(657,355)</u>
Contingency	175,000	100,000	—	100,000
Total expenditures	<u>1,071,000</u>	<u>1,071,000</u>	<u>1,628,355</u>	<u>(557,355)</u>
Excess of revenues over expenditures	<u>19,688</u>	<u>19,688</u>	<u>(430,147)</u>	<u>(449,835)</u>
Net change in net assets	<u>\$ 19,688</u>	<u>19,688</u>	<u>(430,147)</u>	<u>(449,835)</u>
Net assets, January 1			<u>865,317</u>	
Net assets, December 31			<u>\$ 435,170</u>	

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

Schedule of Revenues, Expenditures, and Changes in Net Assets – Actual and Budget

Property and Liability Fund

Year ended December 31, 2010

	<u>Budgeted</u>			
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Variance</u>
Revenues:				
Charges for services	\$ 1,077,650	1,077,650	1,077,650	—
Other operating revenue	15,000	15,000	14,186	(814)
Total revenues	<u>1,092,650</u>	<u>1,092,650</u>	<u>1,091,836</u>	<u>(814)</u>
Expenditures:				
Insurance:				
Purchased services	50,000	50,000	1,700	48,300
Fixed charges	742,650	742,650	554,044	188,606
Insurance benefits/claims	300,000	300,000	167,913	132,087
Total insurance	<u>1,092,650</u>	<u>1,092,650</u>	<u>723,657</u>	<u>368,993</u>
Contingency	100,000	100,000	—	100,000
Total expenditures	<u>1,192,650</u>	<u>1,192,650</u>	<u>723,657</u>	<u>468,993</u>
Excess of revenues over expenditures	<u>(100,000)</u>	<u>(100,000)</u>	<u>368,179</u>	<u>468,179</u>
Net change in net assets	<u>\$ (100,000)</u>	<u>(100,000)</u>	368,179	<u>468,179</u>
Net assets, January 1			<u>1,731,994</u>	
Net assets, December 31			<u>\$ 2,100,173</u>	

See accompanying independent auditors' report.

FIDUCIARY FUNDS

Agency Funds are held by Douglas County in a custodial capacity for individuals, governmental entities, and nonpublic organizations, as established by resolution or state statute. The County's agency funds include:

Treasurer's Fund

This fund is used to account for the receipt and disbursement of all property tax revenues received by the Treasurer for the County and all other taxing entities in the County, as well as the receipt, investment, and disbursement of all other revenues received by the County.

Public Trustee Fund

This fund is used to account for the fiduciary activities of the Public Trustee including foreclosures and releases of deeds of trust.

Douglas County Jail Escrow/Inmate Commissary and Explorer Post Fund

This fund is used to account for the receipt and disbursement of all inmate escrow, inmate commissary and Explorer Post transactions.

Colorado Information Sharing Consortium (CISC) Fund

This fund is used to account for the monies collected and disbursements issued as approved and directed by the CISC Board.

DOUGLAS COUNTY, COLORADO

Combining Statement of Fiduciary Assets and Liabilities

Fiduciary Funds

December 31, 2010

	<u>Treasurer</u>	<u>Public Trustee</u>	<u>Sheriff</u>	<u>CISC Fiscal Agent</u>	<u>Total Agency Funds</u>
Assets					
Equity in treasurer's cash and investments	\$ 6,015,076	1,441,300	528,160	132,870	8,117,406
Accounts receivable	1,694,524	795	—	—	1,695,319
Total assets	<u>\$ 7,709,600</u>	<u>1,442,095</u>	<u>528,160</u>	<u>132,870</u>	<u>9,812,725</u>
Liabilities					
Accounts payable	\$ 1,800,764	2,301	—	—	1,803,065
Due to others	5,908,836	1,439,794	528,160	132,870	8,009,660
Total liabilities	<u>\$ 7,709,600</u>	<u>1,442,095</u>	<u>528,160</u>	<u>132,870</u>	<u>9,812,725</u>

See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO

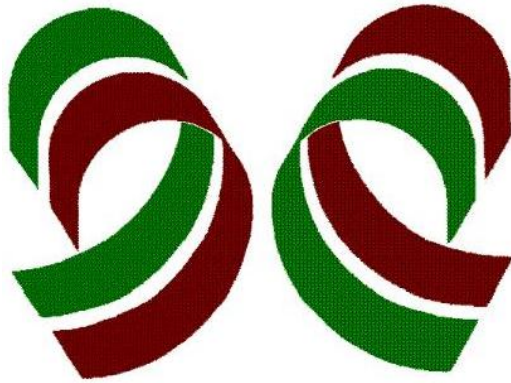
Combining Statement of Changes in Assets and Liabilities

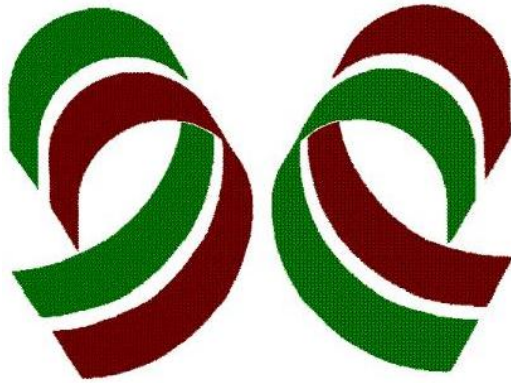
Fiduciary Funds

Year ended December 31, 2010

	Balances January 1, 2010	Additions	Deductions	Balances December 31, 2010
Treasurer's Funds				
Assets:				
Cash and investments	\$ 8,485,181	3,888,675,302	3,891,145,407	6,015,076
Accounts receivable	4,322,472	67,009,244	69,637,192	1,694,524
Total assets	\$ <u>12,807,653</u>	<u>3,955,684,546</u>	<u>3,960,782,599</u>	<u>7,709,600</u>
Liabilities:				
Accounts payable	\$ —	1,145,833,649	1,144,032,885	1,800,764
Due to others	12,807,653	441,533,576	448,432,393	5,908,836
Total liabilities	\$ <u>12,807,653</u>	<u>1,587,367,225</u>	<u>1,592,465,278</u>	<u>7,709,600</u>
Public Trustee				
Assets:				
Cash and investments	\$ 1,318,101	56,739,214	56,616,015	1,441,300
Accounts receivable	—	795	—	795
Total assets	\$ <u>1,318,101</u>	<u>56,740,009</u>	<u>56,616,015</u>	<u>1,442,095</u>
Liabilities:				
Accounts payable	\$ 3,093	—	792	2,301
Due to others	1,315,008	56,740,801	56,616,015	1,439,794
Total liabilities	\$ <u>1,318,101</u>	<u>56,740,801</u>	<u>56,616,807</u>	<u>1,442,095</u>
Jail Escrow, Commissary & Explorer Post Funds				
Assets:				
Cash and investments	\$ 626,241	2,754,676	2,852,757	528,160
Liabilities:				
Due to others	\$ 626,241	2,754,676	2,852,757	528,160
CISC Fiscal Agent				
Assets:				
Cash and investments	\$ 113,442	20,781	1,353	132,870
Accounts receivable	2,760	—	2,760	—
Total assets	\$ <u>116,202</u>	<u>20,781</u>	<u>4,113</u>	<u>132,870</u>
Liabilities:				
Accounts payable	\$ 90	—	90	—
Due to others	116,112	18,021	1,263	132,870
Total liabilities	\$ <u>116,202</u>	<u>18,021</u>	<u>1,353</u>	<u>132,870</u>
Total – all agency Funds				
Assets:				
Cash and investments	\$ 10,542,965	3,948,189,973	3,950,615,532	8,117,406
Accounts receivable	4,325,232	67,010,039	69,639,952	1,695,319
Total assets	\$ <u>14,868,197</u>	<u>4,015,200,012</u>	<u>4,020,255,484</u>	<u>9,812,725</u>
Liabilities:				
Accounts payable	\$ 3,183	1,145,833,649	1,144,033,767	1,803,065
Due to others	14,865,014	501,047,074	507,902,428	8,009,660
Total liabilities	\$ <u>14,868,197</u>	<u>1,646,880,723</u>	<u>1,651,936,195</u>	<u>9,812,725</u>

See accompanying independent auditors' report.





The public report burden for this information collection is estimated to average 380 hours annually.

LOCAL HIGHWAY FINANCE REPORT

City or County:
Douglas County
YEAR ENDING :
December 2010

This Information From The Records Of County of Douglas

Prepared By: Christy McKinzie
Phone: 303-660-7430 ext 4348

I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT	ITEM	AMOUNT
A. Receipts from local sources:		A. Local highway disbursements:	
1. Local highway-user taxes		1. Capital outlay (from page 2)	19,598,510
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	15,876,717
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	2,195,932
2. General fund appropriations		b. Snow and ice removal	1,062,171
3. Other local imposts (from page 2)	47,248,303	c. Other	15,184,433
4. Miscellaneous local receipts (from page 2)	1,356,513	d. Total (a. through c.)	18,442,536
5. Transfers from toll facilities		4. General administration & miscellaneous	412,654
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	
a. Bonds - Original Issues	14,256,090	6. Total (1 through 5)	54,330,417
b. Bonds - Refunding Issues		B. Debt service on local obligations:	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	14,256,090	a. Interest	185,469
7. Total (1 through 6)	62,860,905	b. Redemption	1,405,000
B. Private Contributions	29,987	c. Total (a. + b.)	1,590,469
C. Receipts from State government (from page 2)	7,382,900	2. Notes:	
D. Receipts from Federal Government (from page 2)	789,745	a. Interest	
E. Total receipts (A.7 + B + C + D)	71,063,537	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	1,590,469
		C. Payments to State for highways	
		D. Payments to toll facilities	
		E. Total disbursements (A.6 + B.3 + C + D)	55,920,886

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

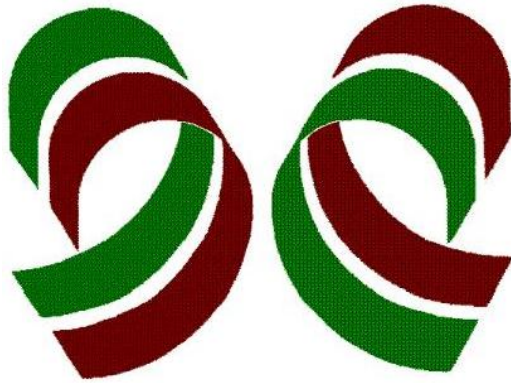
	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)	0	13,770,000	1,405,000	12,365,000
1. Bonds (Refunding Portion)				
B. Notes (Total)				0

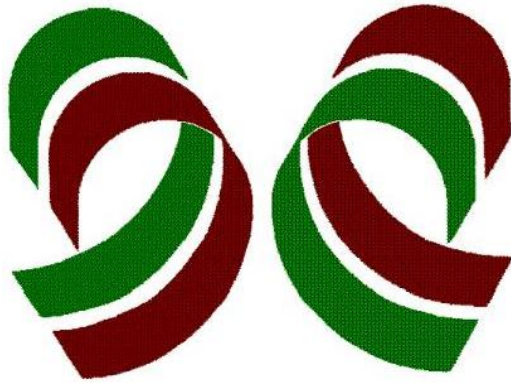
V. LOCAL ROAD AND STREET FUND BALANCE

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	43,840,706	71,063,537	55,920,886	58,983,358	(0)

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT		STATE: Colorado	
		YEAR ENDING (mm/yy): December 2010	
II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	21,768,489	a. Interest on investments	400,613
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes	15,724,083	c. Parking Garage Fees	
2. Infrastructure & Impact Fees	317,495	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	849,396
4. Licenses	0	f. Charges for Services	
5. Specific Ownership &/or Other	9,438,236	g. Other Misc. Receipts	
6. Total (1. through 5.)	25,479,814	h. Other	106,504
c. Total (a. + b.)	47,248,303	i. Total (a. through h.)	1,356,513
	(Carry forward to page 1)		(Carry forward to page 1)
ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	6,735,502	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	647,398	d. Federal Transit Admin	14,978
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	247,239
e. Other (Specify)		f. Other Federal	527,527
f. Total (a. through e.)	647,398	g. Total (a. through f.)	789,745
4. Total (1. + 2. + 3.f)	7,382,900	3. Total (1. + 2.g)	
			(Carry forward to page 1)
III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL			
	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs		80,375	80,375
b. Engineering Costs		1,854,815	1,854,815
c. Construction:			
(1). New Facilities		3,885,930	3,885,930
(2). Capacity Improvements		3,709,297	3,709,297
(3). System Preservation		706,533	706,533
(4). System Enhancement & Operation		9,361,560	9,361,560
(5). Total Construction (1) + (2) + (3) + (4)	0	17,663,320	17,663,320
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	19,598,510	19,598,510
			(Carry forward to page 1)
Notes and Comments:			





STATISTICAL SECTION

DOUGLAS COUNTY, COLORADO
Listing of Statistical Information

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DOUGLAS COUNTY, COLORADO

Net Assets by Component,

Last Nine Fiscal Years*

(accrual basis of accounting)

	Fiscal Year			
	2002	2003	2004	2005
Governmental activities				
Invested in capital assets, net of related debt	\$ 107,297,035	\$ 150,268,926	\$ 173,102,316	\$ 194,691,896
Restricted	19,437,467	24,791,100	31,008,742	28,768,310
Unrestricted	87,876,186	83,472,338	88,342,367	106,196,854
Total governmental activities net assets	<u>\$ 214,610,688</u>	<u>\$ 258,532,364</u>	<u>\$ 292,453,425</u>	<u>\$ 329,657,060</u>

	Fiscal Year			
	2006	2007	2008	2009
Governmental activities				
Invested in capital assets, net of related debt	\$ 505,020,940	\$ 516,517,601	\$ 530,356,372	\$ 528,373,772
Restricted	28,208,033	8,432,119	9,230,655	7,907,839
Unrestricted	115,971,413	152,576,540	162,500,768	166,351,011
Total governmental activities net assets	<u>\$ 649,200,386</u>	<u>\$ 677,526,260</u>	<u>\$ 702,087,795</u>	<u>\$ 702,632,622</u>

	Fiscal Year			
	2010			
Governmental activities				
Invested in capital assets, net of related debt	\$ 528,991,319			
Restricted	11,755,582			
Unrestricted	182,162,162			
Total governmental activities net assets	<u>\$ 722,909,063</u>			

*Prior to Fiscal year 2002, net assets by component is not available due to the initial year of GASB Statement No. 34 presentation.

Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Changes in Net Assets
Last Nine Fiscal Years
(accrual basis of accounting)

	Fiscal Year			
	2002	2003	2004	2005
Expenses				
Governmental activities:				
General government	\$ 38,890,440	\$ 35,496,576	\$ 35,871,168	\$ 39,189,506
Judicial	4,035,683	4,441,176	5,111,927	5,485,954
Public safety	34,581,627	37,940,785	38,697,021	40,086,540
Highways and streets	20,284,360	20,888,274	23,569,041	41,648,071
Health and human services	6,695,634	8,810,074	9,499,822	13,276,426
Culture and recreation	5,263,499	5,016,527	4,966,960	5,599,196
Conservation of natural resources	451,690	557,798	272,281	1,221,496
Economic development and assistance	160,000	175,600	150,000	202,200
Developmental disabilities	2,473,754	2,892,336	3,164,232	3,344,107
Community services	802,540	756,214	766,019	817,549
Sanitation	105,024	82,996	79,501	77,642
Intergovernmental	7,512,862	7,750,208	16,939,405	-
Interest and fiscal charges	3,230,726	4,173,255	3,679,888	3,446,777
Total government expenses	<u>\$ 124,487,839</u>	<u>\$ 128,981,819</u>	<u>\$ 142,767,265</u>	<u>\$ 154,395,464</u>
Program Revenues				
Governmental activities:				
Charges for services:				
General government	\$ 20,986,701	\$ 17,202,883	\$ 16,984,291	\$ 19,089,846
Judicial	-	50,975	3,575	218,237
Public safety	2,557,364	3,332,092	4,227,352	4,191,492
Highways and streets	528,938	474,548	485,141	541,122
Culture and recreation	-	291,909	503,241	541,960
Sanitation	6,011	4,679	4,645	5,029
Intergovernmental	244,311	-	-	-
Operating grants and contributions	16,393,658	30,201,801	16,930,996	19,753,408
Capital grants and contributions	-	-	7,714,113	3,142,494
Total government program revenues	<u>\$ 40,716,983</u>	<u>\$ 51,558,887</u>	<u>\$ 46,853,354</u>	<u>\$ 47,483,588</u>
Total government net expense	<u>\$ (83,770,856)</u>	<u>\$ (77,422,932)</u>	<u>\$ (95,913,911)</u>	<u>\$ (106,911,876)</u>
General Revenue and Other Changes in Net Assets				
Governmental activities:				
Taxes				
Property taxes	\$ 63,677,338	\$ 69,029,421	\$ 74,297,727	\$ 78,413,453
Sales and use taxes	35,315,936	37,029,051	41,143,533	43,632,927
Other	8,595,077	8,507,184	8,511,131	8,802,889
Interest Earnings	4,035,034	1,885,945	2,711,105	5,677,834
Gain (loss) on disposal of capital assets	-	-	-	2,940,665
Miscellaneous	4,070,461	4,893,007	3,171,476	4,647,743
Total governmental activities	<u>115,693,846</u>	<u>121,344,608</u>	<u>129,834,972</u>	<u>144,115,511</u>
Change in Net Assets				
Total government	<u>\$ 31,922,990</u>	<u>\$ 43,921,676</u>	<u>\$ 33,921,061</u>	<u>\$ 37,203,635</u>

Prior to Fiscal year 2002, changes in net assets is not available due to the initial year of GASB Statement No. 34 presentation.
Beginning 2005 intergovernmental expenses reflected in corresponding functions.
Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Changes in Net Assets
Last Nine Fiscal Years
(accrual basis of accounting)

	Fiscal Year				
	2006	2007	2008	2009	2010
Expenses					
Governmental activities:					
General government	\$ 43,167,708	\$ 47,303,017	\$ 52,210,456	\$ 46,118,595	\$ 45,878,570
Judicial	6,091,006	6,856,662	9,639,408	7,879,366	7,880,242
Public safety	44,515,429	45,659,580	48,129,310	49,987,445	52,744,534
Highways and streets	55,330,574	63,476,819	59,164,628	68,887,631	59,508,847
Health and human services	12,919,729	15,085,403	16,543,713	21,349,438	23,566,852
Culture and recreation	4,858,480	4,702,304	887,168	5,713,164	5,739,426
Conservation of natural resources	891,031	3,371,732	8,508,593	2,698,545	2,268,533
Economic development and assistance	236,012	363,372	838,351	761,905	458,225
Developmental disabilities	3,878,064	3,859,325	4,319,055	4,614,530	4,898,829
Community services	364,253	394,718	361,048	377,266	342,410
Sanitation	51,400	64,733	56,294	84,437	71,506
Intergovernmental	-	-	-	-	-
Interest and fiscal charges	3,372,972	3,024,065	2,733,180	1,725,377	2,661,092
Total government expenses	<u>\$ 175,676,658</u>	<u>\$ 194,161,730</u>	<u>\$ 203,391,204</u>	<u>\$ 210,197,699</u>	<u>\$ 206,019,066</u>
Program Revenues					
Governmental activities:					
Charges for services:					
General government	\$ 20,388,970	\$ 21,530,543	\$ 19,354,758	\$ 17,384,633	\$ 18,741,521
Judicial	255,452	232,304	206,272	182,648	180,270
Public safety	3,605,137	4,210,888	4,356,427	4,892,748	5,483,216
Highways and streets	742,980	885,243	556,293	353,159	405,016
Culture and recreation	664,442	741,998	734,867	670,520	690,508
Sanitation	38,140	42,874	53,319	30,955	48,783
Intergovernmental	-	-	-	-	-
Operating grants and contributions	28,028,407	29,898,836	30,323,471	32,420,729	38,925,620
Capital grants and contributions	164,700	781,140	3,972,839	-	50,554
Total government program revenues	<u>\$ 53,888,228</u>	<u>\$ 58,323,826</u>	<u>\$ 59,558,246</u>	<u>\$ 55,935,394</u>	<u>\$ 64,525,488</u>
Total government net expense	<u>\$ (121,788,431)</u>	<u>\$ (135,837,904)</u>	<u>\$ (143,832,958)</u>	<u>\$ (154,262,305)</u>	<u>\$ (141,493,578)</u>
General Revenue and Other Changes in Net Asset					
Governmental activities:					
Taxes					
Property taxes	\$ 87,887,963	\$ 91,171,952	\$ 101,853,980	\$ 104,230,220	\$ 108,850,989
Sales and use taxes	43,114,973	44,364,885	40,972,295	37,195,965	39,310,208
Other	8,938,674	9,359,054	8,969,147	8,177,848	7,812,127
Interest Earnings	8,746,007	11,314,411	8,393,279	3,044,782	2,851,302
Gain (loss) on disposal of capital assets	-	-	-	-	-
Miscellaneous	8,515,349	7,953,476	8,205,792	2,158,317	2,945,393
Total governmental activities	<u>157,202,966</u>	<u>164,163,778</u>	<u>168,394,493</u>	<u>154,807,132</u>	<u>161,770,019</u>
Change in Net Assets					
Total government	<u>\$ 35,414,535</u>	<u>\$ 28,325,874</u>	<u>\$ 24,561,535</u>	<u>\$ 544,827</u>	<u>\$ 20,276,441</u>

DOUGLAS COUNTY, COLORADO
Changes in Fund Balances, Governmental Funds,
Last Ten Fiscal Years
(modified accrual basis of accounting)

Revenues	Fiscal Year				
	2001	2002	2003	2004	2005
Taxes	\$ 90,928,433	\$ 107,179,922	\$ 114,565,656	\$ 123,952,391	\$ 130,849,269
Licenses and permits	5,653,590	4,663,590	5,026,056	5,897,466	6,347,927
Intergovernmental	15,313,483	15,493,543	30,201,801	27,647,229	22,895,902
Charges for services	13,421,908	13,915,936	16,331,030	16,310,779	15,995,170
Fines and forfeits	1,644,381	975,775	704,989	916,489	1,101,886
Interest on investments	6,044,531	4,035,035	1,885,945	2,711,105	5,677,834
Donations, rent, reimburse, other	3,811,782	3,030,795	4,090,602	4,460,722	4,610,399
Total revenues	136,898,029	150,603,140	172,806,079	181,896,181	187,478,387
Expenditures					
General government	27,099,377	34,256,076	33,709,185	32,032,030	34,400,061
Judicial	3,498,595	4,033,771	4,439,667	5,111,927	5,485,954
Public safety	27,012,924	31,280,750	35,324,368	35,707,309	36,819,639
Highways and streets	14,184,761	39,556,062	19,238,925	20,369,384	36,905,136
Sanitation	78,048	105,024	82,996	79,501	77,642
Health and human services	5,628,385	6,638,393	8,764,735	9,454,483	11,731,087
Culture and recreation	2,568,362	13,340,542	3,753,906	3,734,452	4,142,544
Conservation of natural resources	278,716	426,335	384,866	214,149	1,149,586
Economic development and assistance	155,000	160,000	175,600	150,000	202,200
Developmental disabilities	-	2,473,754	2,892,336	3,164,232	3,344,107
Community services	646,914	800,875	754,900	764,705	816,672
Intergovernmental	10,063,615	7,512,862	7,750,207	16,939,405	-
Debt service					
Principal	2,800,000	2,925,000	3,730,000	6,449,000	6,724,000
Debt issuance costs	(1,008)	-	-	-	303,046
Interest and fiscal charges	2,809,122	3,230,726	3,482,362	3,595,497	3,631,361
Capital outlay	33,000,031	5,585,265	47,556,475	47,535,493	39,251,194
Total expenditures	129,822,842	152,325,435	172,040,528	185,301,567	184,984,229
Excess of revenues over (under) expenditures	7,075,187	(1,722,295)	765,551	(3,405,386)	2,494,158
Other financing sources (uses)					
Transfers in	14,959,521	18,969,096	15,581,842	38,094,016	30,639,791
Transfers out	(22,605,021)	(24,061,496)	(16,482,842)	(28,064,988)	(30,639,791)
Proceeds from debt issuance	-	23,013,173	1,548,000	19,390,000	16,680,000
Refunding bonds issued	-	-	-	-	-
Premium on bonds	-	-	-	508,024	412,658
Sale of capital assets	1,817,307	63,891	76,595	141,787	4,119,037
Payment to escrow agent	-	-	-	-	(13,123,677)
Total other financing sources (uses)	(5,828,193)	17,984,664	723,595	30,068,839	8,088,018
Net change in fund balances	\$ 1,246,994	\$ 16,262,369	\$ 1,489,146	\$ 26,663,453	\$ 10,582,176
Debt service as a percentage of noncapital expenditures	5.8%	4.2%	5.8%	7.3%	7.3%

Beginning 2005 intergovernmental expenses reflected in corresponding functions.
Unaudited - See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Changes in Fund Balances, Governmental Funds,
Last Ten Fiscal Years
(modified accrual basis of accounting)

Revenues	Fiscal Year				
	2006	2007	2008	2009	2010
Taxes	\$ 139,941,610	\$ 144,895,891	\$ 151,795,422	\$ 149,604,033	\$ 155,973,324
Licenses and permits	6,773,990	6,676,851	5,434,793	4,034,126	5,003,425
Intergovernmental	28,193,107	30,679,976	34,295,810	32,420,729	38,976,175
Charges for services	16,644,633	17,168,123	16,565,894	15,555,788	16,490,861
Fines and forfeits	976,158	1,343,432	1,171,363	1,607,138	1,790,399
Interest on investments	8,746,007	11,314,411	8,393,279	3,044,782	2,851,302
Donations, rent, reimburse, other	8,409,189	7,798,069	8,073,641	2,035,842	2,255,243
Total revenues	209,684,694	219,876,753	225,730,202	208,302,439	223,340,729
Expenditures					
General government	38,236,121	39,483,525	42,161,686	41,974,199	39,612,553
Judicial	6,091,006	6,852,827	7,425,445	7,903,482	7,840,089
Public safety	39,592,230	40,841,860	44,343,334	46,299,502	47,168,108
Highways and streets	34,478,158	35,156,378	35,518,417	43,928,522	37,718,458
Sanitation	51,400	64,733	56,294	79,812	56,674
Health and human services	12,797,885	13,860,075	16,306,864	21,151,179	23,374,561
Culture and recreation	5,579,433	3,629,762	3,772,084	3,707,293	3,761,543
Conservation of natural resources	113,991	3,043,322	2,097,654	2,040,711	2,142,184
Economic development and assistance	236,012	363,372	838,351	761,905	458,225
Developmental disabilities	3,878,064	3,859,325	4,319,055	4,614,530	4,898,829
Community services	364,253	394,718	361,048	377,266	316,842
Intergovernmental	-	-	-	-	-
Debt service					
Principal	7,084,000	7,800,000	8,061,000	7,277,000	13,288,000
Debt issuance costs	-	-	-	259,451	164,619.00
Interest and fiscal charges	3,419,731	3,089,572	2,798,821	2,238,825	2,416,666
Capital outlay	48,318,222	45,908,351	46,968,718	25,021,004	35,397,454
Total expenditures	200,240,506	204,347,820	215,028,771	207,634,681	218,614,805
Excess of revenues over (under) expenditures	9,444,188	15,528,933	10,701,431	667,758	4,725,924
Other financing sources (uses)					
Transfers in	31,118,549	30,608,326	35,120,054	29,658,492	30,252,510
Transfers out	(31,118,549)	(30,608,326)	(35,120,054)	(29,658,492)	(30,252,510)
Proceeds from debt issuance	-	-	-	-	13,770,000
Refunding bonds issued	-	-	-	18,010,000	-
Premium on bonds	-	-	-	532,243	486,090
Sale of capital assets	378,775	475,923	387,510	234,108	73,399
Payment to escrow agent	-	-	-	(18,398,362)	-
Total other financing sources (uses)	378,775	475,923	387,510	377,989	14,329,489
Net change in fund balances	\$ 9,822,963	\$ 16,004,856	\$ 11,088,941	\$ 1,045,746	\$ 19,055,413
Debt service as a percentage of noncapital expenditures	6.9%	6.9%	6.5%	5.4%	8.7%

Beginning 2005 intergovernmental expenses reflected in corresponding functions.
Unaudited - See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Fund Balances, Governmental Funds,
Last Ten Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year				
	2001	2002	2003	2004	2005
General Fund					
Nonspendable	294,282	386,053	87,105	38,828	326,263
Restricted	4,016,065	5,000,000	-	5,200,000	5,400,000
Committed	132,727	-	-	1,707,732	2,986,410
Assigned	9,905,535	6,370,125	6,896,526	4,620,559	8,195,844
Unassigned	3,094,852	3,210,148	7,961,635	10,534,970	14,324,864
Total General Fund	17,443,461	14,966,326	14,945,266	22,102,089	31,233,381
All Other Governmental Funds					
Nonspendable	1,151,458	863,511	968,411	766,602	4,162,100
Restricted	300,000	350,000	-	440,000	400,000
Committed	820,321	475,217	19,691,100	26,766,789	39,883,382
Assigned	62,009,820	82,641,213	65,180,636	77,373,386	62,352,179
Total All Other Governmental Funds	64,281,599	84,329,941	85,840,147	105,346,777	106,797,661
	Fiscal Year				
	2006	2007	2008	2009	2010
General Fund					
Nonspendable	449,667	966,297	351,364	397,679	330,342
Restricted	5,684,866	6,108,433	6,904,088	6,323,085	8,456,740
Committed	1,948,878	6,701,175	18,245,861	8,129,497	7,468,032
Assigned	12,616,860	17,456,550	6,347,521	6,152,681	16,173,301
Unassigned	15,861,529	11,993,247	10,314,233	15,290,968	19,189,631
Total General Fund	36,561,800	43,225,702	42,163,067	36,293,910	51,618,046
All Other Governmental Funds					
Nonspendable	3,580,395	12,543,146	4,495,153	3,217,682	3,919,194
Restricted	2,671,843	7,293,927	3,342,274	3,306,823	3,298,842
Committed	22,087,467	11,306,819	1,785,643	1,155,557	10,417,570
Assigned	82,952,500	89,489,267	123,161,665	132,019,576	125,795,309
Total All Other Governmental Funds	111,292,205	120,633,159	132,784,735	139,699,638	143,430,915

Reporting was changed in 2005, amounts were not broken down by fund type - changed back in 2006.
Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Tax Revenues by Source, Governmental Funds,
Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>Property Tax</u>	<u>Sales and Use Tax</u>	<u>Specific Auto Ownership Tax</u>	<u>Other</u>	<u>Total</u>
2001	48,132,162	35,667,780	7,128,491	4,453,469	95,381,902
2002	63,635,050	35,315,936	8,136,990	4,785,667	111,873,643
2003	69,142,935	37,029,051	8,393,670	4,713,176	119,278,832
2004	74,431,318	41,143,656	8,377,417	4,919,285	128,871,676
2005	78,617,004	43,632,927	8,599,338	4,786,396	135,635,665
2006	87,887,963	43,114,973	8,766,566	* 172,108	139,941,610
2007	91,171,952	44,364,885	9,148,548	210,506	144,895,891
2008	101,853,980	40,972,295	8,723,563	245,584	151,795,422
2009	104,230,220	37,195,965	7,873,810	304,038	149,604,033
2010	108,850,989	39,310,208	7,498,282	313,845	155,973,324
Change					
2002-2011	218.6%	30.0%	46.4%	(91.9)%	112.4%

*HUTF tax was changed to intergovernmental revenue in 2006.
Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Assessed Value and Estimated Actual Value of Taxable Property,
Last Ten Fiscal Years

Fiscal Year	Land	Improvements	Personal Property	State Assessed (Utilities)	Exempt Assessed Value	Total Taxable and Exempt Assessed Value	Total Direct Tax Rate
2001	735,803,770	1,798,688,915	139,817,060	101,979,610	460,656,170	3,236,945,525	18.774
2002	759,389,405	1,997,538,510	148,707,550	120,780,300	442,876,490	3,469,292,255	19.774
2003	916,267,410	2,075,736,020	165,992,420	112,539,800	542,691,200	3,813,226,850	19.774
2004	952,154,110	2,212,013,270	180,115,510	109,736,300	565,895,800	4,019,914,990	19.774
2005	1,084,349,660	2,429,428,530	194,379,340	116,537,000	705,691,790	4,530,386,320	19.774
2006	1,106,718,190	2,591,788,360	209,019,370	115,320,000	727,650,650	4,750,496,570	19.774
2007	1,354,246,330	2,825,271,230	234,958,400	137,184,200	1,024,317,410	5,575,977,570	19.774
2008	1,392,999,550	2,901,332,970	239,883,460	143,966,400	1,068,074,820	5,746,257,200	19.774
2009	1,449,567,750	3,013,152,050	262,700,980	154,083,000	949,241,560	5,828,745,340	19.774
2010	1,441,563,060	3,057,704,800	254,966,460	158,980,100	972,552,280	5,885,766,700	19.774

Fiscal Year	Total Estimated Actual Value	Total Assessed Value as a % of Total Estimated Actual Value
2001	23,263,821,250	13.9%
2002	25,237,802,030	13.7%
2003	30,312,091,778	12.6%
2004	32,096,402,932	12.5%
2005	36,195,971,884	12.5%
2006	37,860,151,503	12.5%
2007	43,415,468,283	12.8%
2008	44,546,851,776	12.9%
2009	45,681,439,229	12.8%
2010	46,162,168,901	12.8%

Source: Douglas County Assessor Short Abstract Summary
 Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Direct and Overlapping Property Tax Rates,
Last Ten Fiscal Years

County Direct Rates					
Fiscal Year	General Fund	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Total Direct
2002	12.814 *	5.809	0.151	1.000	19.774
2003	12.965	5.809	0.000	1.000	19.774
2004	13.465	5.809	0.000	0.500	19.774
2005	13.465	5.809	0.000	0.500	19.774
2006	13.465	5.809	0.000	0.500	19.774
2007	13.465	5.809	0.000	0.500	19.774
2008	13.465	5.809	0.000	0.500	19.774
2009	13.965	5.809	0.000	0.000	19.774
2010	13.965	5.809	0.000	0.000	19.774
2011	13.965	5.809	0.000	0.000	19.774

Overlapping Rates							
Fiscal Year	School ^[1] District	Cities & ^[1] Towns	Douglas County ^[1] Law Enforce- ment Authority	Fire ^[1] Protection	Water ^[1] and Sanitation	Metropolitan [1]	Other [1]
2002	43.584	0.527	3.398	6.244	1.622	14.976	5.387
2003	43.584	0.527	3.259	6.313	1.549	15.852	5.388
2004	46.500	0.530	3.184	6.380	1.543	16.719	5.385
2005	46.500	0.544	3.112	7.007	1.345	17.433	5.460
2006	46.500	0.548	3.063	7.026	1.341	17.478	5.421
2007	46.500	0.570	3.009	7.096	1.566	17.562	5.419
2008	46.500	0.570	3.009	7.096	1.566	17.562	5.419
2009	47.103	0.732	2.746	7.170	1.409	18.442	5.378
2010	46.681	0.727	2.753	7.249	1.568	18.581	5.372
2011	46.890	0.729	2.751	7.327	2.755	18.819	5.404

Source: Douglas County Assessor

All tax rates are per \$1,000 assessed valuation.

^[1] Mill Levies provide for cities / towns and special districts are weighted-average rates based on the total general property tax revenue levied.

*2002 includes approved at election 11/01, additional 1.000 mill dedicated to Developmental Disabilities.

Source: Certification of Mill Levies, adjusted for assessed valuation on Treasurer's Tax Dollar Warrant summary.

Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Principal Property Tax Payers,
Current Year and Nine Years Ago

<u>Taxpayer</u>	2010		% of Total	2001		% of Total
	Assessed Value	Rank	Cty Assessed	Assessed Value	Rank	Cty Assessed
	<u>Valuation</u>		<u>Value</u>	<u>Valuation</u>		<u>Value</u>
Park Meadows Mall LLC	62,380,020	1	1.27%	46,941,700	1	1.69%
HCA HealthOne LLC	50,269,000	2	1.02%	-		-
Qwest Corporation (was US West Comm)	38,649,200	3	0.79%	32,586,700	2	1.17%
Public Service Co. of Colo (Xcel)	36,830,000	4	0.75%	20,791,200	6	0.75%
Intermountain Rural Elec Assn	28,118,500	5	0.57%	21,118,000	4	0.76%
Craig Realty Group Castle Rock LLC	18,636,080	6	0.38%	-		-
Plaza Drive Properties LLC	18,322,630	7	0.37%	25,963,040	3	0.94%
Target Corporation	16,442,270	8	0.33%	-		-
Visa USA Inc	16,201,070	9	0.33%	-		-
DIRECTV Operations	13,560,230	10	0.28%	-		-
Castle Rock Factory Shops Partner	-		-	20,878,710	5	0.75%
Merrill Lynch & Co	-		-	17,128,710	7	0.62%
TCI Realty Investments	-		-	14,709,760	8	0.53%
Meridian Associates East	-		-	8,056,180	9	0.29%
Thyssen-Bornemisza, Inc	-		-	6,370,440	10	0.23%
Total Principal Taxpayers	<u>299,409,000</u>		<u>6.09%</u>	<u>214,544,440</u>		<u>7.73%</u>
Total Taxable Assessed Value	\$4,913,214,420		100.00%	\$2,776,289,355		100.00%

Source: Douglas County Treasurer
Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Property Tax Levies and Collections,
Last Ten Fiscal Years

Fiscal Year	Taxes levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2001	47,157,754	47,250,309	100.1963	(178,264)	47,072,045	99.82%
2002	62,870,404	62,761,313	99.8265	51,062	62,812,375	99.91%
2003	67,874,867	68,365,394	100.7227	(191,706)	68,173,688	100.44%
2004	74,109,141	74,013,863	99.8714	(119,210)	73,894,653	99.71%
2005	77,995,911	77,980,902	99.9808	(75,721)	77,905,181	99.88%
2006	87,160,287	87,063,236	99.8887	(35,769)	87,027,467	99.85%
2007	91,145,192	91,045,900	99.8911	(41,539)	91,004,361	99.85%
2008	102,210,793	102,187,849	99.9776	(115,855)	102,071,994	99.86%
2009	104,999,355	104,606,874	99.6262	(73,416)	104,533,458	99.56%
2010	109,917,785	110,295,485	100.3436	(81,356)	110,214,129	100.27%

Note: Collections within the fiscal year may be in excess of 100%, as the amounts collected for prior years may exceed the current year collected amounts.

Source: Douglas County Treasurer

Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Ratios of Outstanding Debt by Type,
Last Ten Fiscal Years

	General Bonded Debt		Other Governmental Activities Debt				
	General Obligation Bonds	Percentage of Assessed Property Value	Special Assessment Debt with Government Commitment	Justice Center Sales & Use Tax Rev. Bonds Ser. 1996	Open Space Sales & Use Tax Rev. Bonds Ser. 1998	Open Space Sales & Use Tax Rev. Bonds Ser. 1999	Open Space Sales & Use Tax Rev. Bonds Ser. 2000
2001	-	0.00%	-	22,465,000	2,770,000	4,100,000	16,740,000
2002	-	0.00%	-	20,690,000	2,420,000	4,100,000	16,305,000
2003	-	0.00%	-	18,830,000	2,055,000	4,100,000	15,855,000
2004	-	0.00%	-	16,880,000	1,675,000	4,100,000	15,385,000
2005	-	0.00%	-	2,150,000	1,280,000	4,100,000	14,890,000
2006	-	0.00%	-	-	870,000	4,100,000	14,370,000
2007	-	0.00%	-	-	440,000	4,100,000	13,830,000
2008	-	0.00%	-	-	-	4,100,000	13,255,000
2009	-	0.00%	-	-	-	-	-
2010	-	0.00%	-	-	-	-	-

	Other Governmental Activities Debt						
	Parks Sales & Use Tax Rev. Bonds Ser. 2002	Open Space Sales & Use Tax Rev. Bonds Ser. 2002	Road Improvement Sales & Use Tax Revenue Bonds Ser. 2004	Parks Sales & Use Tax Rev. Bonds Ser. 2004	Justice Center Sales & Use Tax Rev. Bonds Ser. 2005	Open Space Tax Refunding Bond 2009	Road Improvement Sales & Use Tax Revenue Bonds Ser. 2010
2001	-	-	-	-	-	-	-
2002	5,140,000	17,805,000	-	-	-	-	-
2003	4,970,000	17,305,000	-	-	-	-	-
2004	4,780,000	16,770,000	11,840,000	5,160,000	-	-	-
2005	4,585,000	16,230,000	9,555,000	4,950,000	9,930,000	-	-
2006	4,385,000	15,680,000	7,240,000	4,735,000	9,790,000	-	-
2007	4,180,000	15,120,000	4,880,000	4,515,000	7,480,000	-	-
2008	3,970,000	14,545,000	2,470,000	4,285,000	5,085,000	-	-
2009	3,750,000	13,975,000	-	4,050,000	2,590,000	18,010,000	-
2010	3,525,000	13,370,000	-	3,805,000	-	16,600,000	12,365,000

	Certificates of Participation	Total Government	Percentage of Personal Income	Percentage of Assessed Property Value	Total Outstanding Debt Per Capita
2001	4,625,000	50,700,000	1.65%	1.83%	241.50
2002	4,260,000	70,720,000	1.18%	2.34%	315.68
2003	5,423,000	68,538,000	1.27%	2.10%	289.35
2004	4,889,000	81,479,000	1.19%	2.36%	324.24
2005	11,080,000	78,750,000	1.44%	2.06%	295.23
2006	10,496,000	71,666,000	1.81%	1.78%	255.39
2007	9,321,000	63,866,000	2.30%	1.40%	222.82
2008	8,095,000	55,805,000	2.99%	1.19%	194.70
2009	6,808,000	49,183,000	3.85%	1.01%	167.56
2010	-	49,665,000	0.00%	1.01%	167.58

Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Legal Debt Margin Information,
Last Ten Fiscal Years

	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>
Debt limit	\$ 48,554,183	\$ 52,039,338	\$ 57,198,403	\$ 60,298,725	\$ 67,955,795
Total net general obligation debt	-	-	-	-	-
Legal debt margin	<u>\$ 48,554,183</u>	<u>\$ 52,039,338</u>	<u>\$ 57,198,403</u>	<u>\$ 60,298,725</u>	<u>\$ 67,955,795</u>
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
Debt limit	\$ 71,257,449	\$ 83,639,664	\$ 86,193,858	\$ 87,431,180	\$ 88,286,501
Total net general obligation debt	-	-	-	-	-
Legal debt margin	<u>\$ 71,257,449</u>	<u>\$ 83,639,664</u>	<u>\$ 86,193,858</u>	<u>\$ 87,431,180</u>	<u>\$ 88,286,501</u>
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%

Legal Debt Margin Calculation

Assessed Value	\$ 4,913,214,420
Exempt Property Assessed Value	972,552,280
Total Assessed Value	<u>\$ 5,885,766,700</u>
Debt Limit	
1-1/2% of Total Assessed Value	88,286,501
Computation of Legal Debt Margin	
Less: Amount of Current Debt	
Applicable to Debt Limit	-
General Obligation Bonded Debt	-
Legal Debt Margin	<u><u>\$ 88,286,501</u></u>

Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Revenue Bond Coverage,
Last Ten Fiscal Years

<u>FISCAL YEAR</u>	<u>SALES & USE TAX</u>	<u>INTEREST ON RESERVES</u>	<u>TOTAL REVENUE</u>	<u>DEBT SERVICE REQUIREMENTS</u>			<u>COVERAGE</u>
				<u>PRINCIPAL</u>	<u>INTEREST</u>	<u>TOTAL</u>	
2001	15,332,107 ^[1]	181,999	15,514,106	1,695,000 ^[2]	1,275,563 ^[2]	2,970,563	5.22
	3,959,169 ^[3]	133,233	4,092,402	750,000 ^[4]	1,262,329 ^[4]	2,012,329	2.03
2002	15,175,550 ^[1]	617,599	15,793,149	1,775,000 ^[2]	1,195,898 ^[2]	2,970,898	5.32
	5,999,636 ^[3]	370,356	6,369,992	785,000 ^[4]	1,580,889 ^[4]	2,365,889	2.69
2003	15,920,426 ^[1]	347,678	16,268,104	1,860,000 ^[2]	1,110,697 ^[2]	2,970,697	5.48
	5,277,062 ^[3]	189,720	5,466,782	1,315,000 ^[4]	1,912,845 ^[4]	3,227,845	1.69
	1,017,059 ^[5]	36,565	1,053,624	170,000 ^[6]	197,757 ^[6]	367,757	2.87
2004	17,689,991 ^[1]	367,739	18,057,730	1,950,000 ^[2]	1,019,557 ^[2]	2,969,557	6.08
	6,993,718 ^[3]	336,123	7,329,841	1,575,000 ^[4]	2,074,574 ^[4]	3,649,574	2.01
	16,459,824 ^[5]	741,719	17,201,543	2,390,000 ^[6]	221,595 ^[6]	2,611,595	6.59
2005	18,762,157 ^[1]	242,203	19,004,360	14,730,000 ^[2]	576,064 ^[2]	15,306,064	1.24
	7,417,597 ^[3]	775,707	8,193,304	1,835,000 ^[4]	2,164,808 ^[4]	3,999,808	2.05
	17,453,173 ^[5]	1,393,621	18,846,793	2,285,000 ^[6]	378,800 ^[6]	2,663,800	7.08
2006	18,539,438 ^[1]	441,850	18,981,288	2,290,000 ^[2]	510,375 ^[2]	2,800,375	6.78
	7,329,545 ^[3]	1,003,446	8,332,991	1,895,000 ^[4]	2,099,650 ^[4]	3,994,650	2.09
	17,245,989 ^[5]	2,163,897	19,409,886	2,315,000 ^[6]	310,250 ^[6]	2,625,250	7.39
2007	19,076,900 ^[1]	641,128	19,718,028	2,310,000 ^[8]	380,050 ^[8]	2,690,050	7.33
	7,542,112 ^[3]	913,104	8,455,216	1,955,000 ^[4]	2,029,615 ^[4]	3,984,615	2.12
	17,745,954 ^[5]	2,227,015	19,972,969	2,360,000 ^[6]	240,800 ^[6]	2,600,800	7.68
2008	17,618,087 ^[1]	681,553	18,299,640	2,395,000 ^[8]	299,200 ^[8]	2,694,200	6.79
	6,965,290 ^[3]	716,124	7,681,414	2,030,000 ^[4]	1,956,730 ^[4]	3,986,730	1.93
	16,388,918 ^[5]	1,417,163	17,806,081	2,410,000 ^[6]	146,400 ^[6]	2,556,400	6.97
2009	15,994,265 ^[1]	447,262	16,441,527	2,495,000 ^[8]	203,400 ^[8]	2,698,400	6.09
	6,323,314 ^[3]	255,268	6,578,582	1,025,000 ^[9]	1,878,695 ^[9]	2,903,695	2.27
	14,878,386 ^[5]	422,721	15,301,107	2,470,000 ^[6]	74,100 ^[6]	2,544,100	6.01
				-	217,131 ^[7]	217,131	0.00
2010	16,903,390 ^[1]	256,337	17,159,727	2,590,000 ^[8]	103,600 ^[8]	2,693,600	6.37
	6,682,735 ^[3]	133,116	6,815,851	1,075,000 ^[9]	896,069 ^[9]	1,971,069	3.46
	15,724,083 ^[5]	367,775	16,091,858	1,410,000 ^[7]	570,563 ^[7]	1,980,563	8.12
				1,405,000 ^[10]	185,469 ^[10]	1,590,469	0.00

- ^[1] Justice Center sales and use tax imposed by the voters in the amount of 0.43% effective January 1, 1996. The pledged revenue is deposited in the Justice Center Construction Sales and Use Tax Fund.
- ^[2] Sales and Use Tax Revenue Bonds, Series 1996. There was no debt service requirement in 1996.
- ^[3] Open Space lands portion of 0.17% open space, parks and trails sales and use tax imposed by the voters effective January 1, 1995. The pledged revenue is deposited in the Open Space, Trails and Parks Sales and Use Tax Fund.
- ^[4] Parks and Open Space Sales and Use Tax Revenue Bonds, Series 1998, Series 1999, Series 2000, Series 2002 and Series 2004. There was no debt service requirement in 1998.
- ^[5] Road Sales and Use Tax imposed by the voters in the amount of 0.40% on January 1, 1996. The pledged revenue is deposited in the Road Sales and Use Tax Fund.
- ^[6] Roads Sales and Use Tax Revenue Bonds, Series 2004.
- ^[7] Open Space Sales and Use Tax Revenue Refunding Bonds, Series 2009.
- ^[8] Justice Center Sales and Use Tax Revenue Refunding Bonds, Series 2005.
- ^[9] Parks and Open Space Sales and Use Tax Revenue Bonds, Series 1999, Series 2000 Series 2002 and Series 2004.
- ^[10] Road Improvement Sales and Use Tax Revenue Bonds, Series 2010

Unaudited - See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Special Assessment Debt with no Government Commitment
Local Improvement Districts,
For Fiscal Year 2010

<u>LID Number , Name , Series</u>	<u>Original issue</u>	<u>Principal outstanding as of December 31, 2010</u>	<u>Principal redeemed in 2010</u>	<u>Total debt service in 2010</u>	<u>Year of Final Maturity</u>
01-01, Country Club Drive, Series 2002B	1,555,000	240,000	110,000	130,932	2013
04-01, Sageport, Series 2004	923,256	145,017	63,252	10,194	2015
06-01, Sageport / Inca-Deleware 2006	1,636,000	1,131,000	215,000	75,358	2012
Total	\$ <u>4,114,256</u>	<u>1,516,017</u>	<u>388,252</u>	<u>216,484</u>	

Unaudited - See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Demographic and Economic Statistics,
Last Ten Fiscal Years

Year	Estimated Population [1]	Personal Income Per Capita [2]	Total Personal Income [2]	Median Age [1]	Average Household Size [1]	Public School Enroll- ment[4]	School Enrollment % of Population	Unemploy- ment Rate % [1]
2001	194,048	42,474	8,379,662	33.9	2.88	36,811	19.0%	2.4%
2002	209,942	39,701	8,336,227	34.1	2.90	38,455	18.3%	4.9%
2003	224,023	39,213	8,702,221	33.7	2.52	42,009	18.8%	4.6%
2004	236,524	41,136	9,657,842	33.7	2.87	44,762	18.9%	4.3%
2005	252,988	46,115	11,347,684	33.7	2.88	48,043	19.0%	3.6%
2006	268,506	50,127	12,993,222	35.4	2.80	50,370	18.8%	4.9%
2007	281,418	54,261	14,706,467	33.5	2.85	51,689	18.4%	3.2%
2008	286,780	60,361	16,969,723	35.7	2.88	58,723	20.5%	5.1%
2009	290,059	64,113	18,911,869	34.3	2.90	56,031	19.0%	6.6%
2010	296,374	69,690	21,370,411	36.6	2.86	55,550	23.0%	6.7%

[1] Douglas County Planning Division Estimates

[2] Bureau of Economic Analysis, Washington D.C.

[4] Douglas County School District

Figures included in this schedule represents the most recent data available.

Data is estimated and is subject to change based on updated information.

Last two years Personal Income per capita estimated on previous two year average increase of 8.7%.

Last two years Personal Income estimated on previous two year average increase of 13.4%.

Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Principal Employers,
Current Year and Nine Years Ago

<u>Employer</u>	<u>2010</u>			<u>2001</u>		
	<u>Employees</u>	<u>Rank</u>	<u>% of Total County Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>% of Total County Employment</u>
Douglas County School District	6,245	1	4.02%	5,396	1	6.31%
Echostar Communications	1,840	2	1.19%	-		-
CH2M Hill	1,600	3	1.03%	-		-
TW Telecom	1,100	4	0.71%	1,050	6	1.23%
Western Union	1,090	5	0.70%	-		-
Douglas County Government	1,061	6	0.68%	725	8	0.85%
Healthone: Sky Ridge Medical	1,030	7	0.66%	-		-
Centura: Parker Adventist Hospital	840	8	0.54%	-		-
Liberty Media	730	9	0.47%	-		-
Information Handling Services	700	10	0.45%	1,500	3	1.75%
First Data Corporation	-		-	2,616	2	3.06%
AVAYA	-		-	1,500	4	1.75%
Merrill Lynch	-		-	1,190	5	1.39%
Expanets	-		-	1,000	7	1.17%
Nordstrom	-		-	600	9	0.70%
Dillards	-		-	550	10	0.64%
Total for Principal Employers	<u>16,236</u>		<u>11.1%</u>	<u>16,127</u>		<u>18.9%</u>
Total Employment in Douglas County as of June 30th	145,954			85,519		

Source: Southeast Business Partnership
Unaudited-See accompanying independent auditors' report.

DOUGLAS COUNTY, COLORADO
Budgeted Full-time Equivalent County Employees by Function/Program,
Last Nine Fiscal Years

Function/Program	2002	2003	2004	2005	2006	2007	2008	2009	2010
General government									
Board of County Commissioners	22.00	24.00	30.00	28.00	32.50	31.50	30.75	29.80	26.80
Clerk and Recorder	57.50	58.50	58.50	59.50	61.90	61.40	64.40	63.50	57.10
Treasurer	18.00	19.50	19.50	19.50	20.00	20.00	20.00	21.00	20.00
Assessor	48.00	49.00	50.00	50.00	50.00	50.00	48.75	44.75	42.75
Finance	18.00	18.00	19.00	19.00	20.00	19.00	19.00	18.00	18.00
Human Resources	10.00	11.00	10.00	9.00	9.00	9.00	9.00	9.00	6.00
Information Technology	59.00	61.00	62.00	61.30	63.00	64.00	61.00	56.50	55.50
Facilities Maintenance	49.50	49.50	50.50	55.50	60.50	60.50	58.50	56.00	52.00
Judicial									
Community Justice Services	5.00	7.00	8.00	8.00	10.50	10.50	13.50	14.50	14.50
Public Safety									
Sheriff	374.00	407.00	408.50	413.00	417.00	426.00	436.00	440.00	438.00
Coroner	5.50	8.00	8.00	9.00	9.00	10.00	10.00	10.00	11.00
Community Planning & Sustainable Development									
Planning Administration	4.00	4.00	4.00	4.00	5.00	5.00	5.00	3.00	3.00
Planning & Zoning Services	35.75	36.25	36.25	36.25	32.50	32.75	29.25	30.50	28.21
Community Services	-	-	-	-	5.75	5.75	7.50	-	-
Building Development Services	43.00	43.00	39.00	39.00	41.00	41.00	38.50	32.75	30.75
Engineering	51.00	52.00	52.50	52.50	53.00	53.00	53.00	51.00	52.00
Traffic Services	13.00	13.00	13.00	13.00	15.00	15.00	18.00	18.00	17.00
Parks Administration and Maintenance	16.50	15.50	15.50	16.50	18.50	18.50	18.00	18.00	17.00
Park Rangers	-	1.00	1.00	1.50	1.50	1.50	1.50	1.50	1.50
Economic Development and Assistance	-	-	-	-	1.00	1.00	1.00	1.00	1.00
Community Development Block Grnt	-	-	-	1.00	1.00	1.00	1.00	1.25	1.79
Public Works									
Weed Control	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Public Works Administration	7.00	7.00	4.00	3.00	3.00	3.00	3.00	2.00	-
Maintenance of Condition	65.00	66.50	66.50	69.00	71.00	73.00	73.00	69.00	65.00
Roads and Bridge Administration	6.00	6.00	6.00	6.00	6.00	6.00	6.00	3.00	2.50
Fleet Management	16.00	16.00	16.25	18.00	18.00	19.00	19.00	18.00	18.00
Sanitation Operating	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20
Health and Human Services									
Administration Block Grant	11.25	11.25	14.75	13.75	18.00	19.15	19.60	20.60	21.60
Non-Block Grant Assistance	1.00	1.00	1.00	1.00	1.00	1.00	-	-	-
Other Health Services	11.50	12.50	13.50	17.50	16.50	16.50	25.50	25.50	28.50
Senior Services	1.00	1.00	1.00	1.00	1.00	0.60	1.40	1.40	1.40
Open Space and Natural Resources									
Natural Resources	1.25	0.40	1.40	0.30	0.30	0.30	0.30	2.30	2.20
Administration	4.25	3.10	2.10	3.20	3.20	3.20	3.20	4.20	3.30
Land Maintenance	-	1.50	0.40	1.50	1.50	1.50	1.50	1.50	1.50
Major Maintenance	-	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Patrol	-	1.00	1.00	1.50	1.50	1.50	1.50	1.50	1.50
	957.20	1,008.70	1,017.35	1,035.50	1,072.85	1,085.35	1,101.85	1,073.25	1,043.60

Source: Douglas County Budget Division
Unaudited-See accompanying independent auditors' report.
Information was not tracked prior to fiscal year ending December 31, 2002.

DOUGLAS COUNTY, COLORADO
Operating Indicators by Function/Program
Last Eight Fiscal Years

Function/Program	Fiscal Year							
	2003	2004	2005	2006	2007	2008	2009	2010
General government								
Board of County Commissioners								
Number of Public meetings held	66	67	73	71	85	88	84	79
Number of Town(Community) meetings held	24	25	24	28	18	28	17	13
Number of Resolutions passed	185	221	182	193	207	222	235	210
Total claims processed by Risk Management	160	183	166	141	176	146	153	120
Television stations operated	2	2	2	3	3	2	1	1
External web sites managed	2	2	2	2	9	9	8	10
Internal web sites managed	2	2	2	2	1	2	2	2
Clerk and Recorder								
Motor Vehicle registrations processed	207,454	218,367	231,502	239,328	254,451	354,363	253,512	261,355
Total motor vehicle transactions processed	462,976	491,242	505,079	503,472	542,394	548,788	544,349	535,336
Documents recorded	184,057	132,479	125,692	110,888	100,780	88,068	102,285	155,932
Marriage licenses issued	978	1,135	1,397	1,384	1,527	1,422	1,458	1,380
Number of resolutions	185	221	180	193	207	219	232	215
New and cancelled voter registrations	33,901	32,727	30,000	24,150	19,556	19,856	14,535	16,451
Elections supported	4	29	2	21	16	19	15	20
County Assessor								
Number of parcels assessed	107,997	113,744	119,921	126,902	129,161	131,274	131,387	131,862
Community Development								
Total permits issued	7,880	9,577	10,012	7,309	6,957	5,739	6,377	9,028
Inspections completed (including DESC)	76,436	73,806	81,810	67,674	53,587	42,980	30,246	39,144
Number of CDBG applications received	N/A	N/A	12	13	18	16	23	16
Human Resources								
Applications processed	N/A	5,080	4,621	4,927	3,236	3,628	3,435	3,244
Tuition reimbursement applications	N/A	84	85	60	51	53	46	44
HR training participants	N/A	N/A	1,531	786	1,213	1,698	1,138	2,197
Information Technology								
Number of PC's supported	N/A	N/A	N/A	1,044	1,072	1,181	1,361	1,398
Number of support tickets closed	N/A	N/A	N/A	4,500	1,990	4,738	14,527	9,000
Number of IT projects completed	N/A	N/A	N/A	26	17	23	22	28
Public safety								
Sheriff								
Total crimes reported	N/A (1)	12,486	13,581	13,666	11,999	11,887	10,524	11,906
Calls for service	N/A	104,923	111,093	121,077	119,642	120,240	121,292	N/A
Calls for service (citizen-initiated only)	N/A	N/A	N/A	51,175	48,741	48,392	45,638	46,856
Vehicle Accidents	N/A	N/A	1,752	1,522	1,233	1,300	1,238	1,257
Total Civil Process Served	N/A	N/A	3,322	3,446	3,645	4,196	3,816	3,752
Jail average daily population (ADP)	186	259	319	348	311	335	326	315
Number of Bookings	N/A	N/A	6,347	6,792	6,592	5,948	7,210	5,617
Coroner								
Number of cases investigated	382	487	573	620	671	756	775	784
Autopsies performed	113	135	120	152	138	153	132	128
Health, welfare and sanitation								
Human Services								
CSBG clients served (households)	N/A	177	232	127	157	240	199	736
Individuals receiving commodities	N/A	9,012	9,708	10,584	10,907	6,473	8,723	9,871
Culture and recreation								
Parks Administration and Maintenance								
Park reservations	2,531	3,132	4,454	7,315	8,055	6,896	6,498	6,627
Fairgrounds								
Number of event bookings	1,021	1,355	1,563	1,674	1,695	1,588	1,644	1,662
Economic Development and Assistance								
Number of groups serving as liaison to	N/A (2)	N/A (2)	N/A (2)	9	11	13	16	14

Source: Various County Agencies.

Note: (1) Total crimes reported requirements changed in 2004 - prior information is not available

(2) Economic Development and Assistance was started in May, 2006.

Unaudited - See accompanying independent auditor's report.

Information was not tracked prior to fiscal year ending December 31, 2002.

DOUGLAS COUNTY, COLORADO
Capital Asset Statistics by Function/Program,
Last Eight Fiscal Years

Function/Program	Fiscal Year							
	2003	2004	2005	2006	2007	2008	2009	2010
General government								
Facilities Maintenance								
Facility square footage	697,287	697,287	891,883	928,083	1,087,353	1,096,057	1,096,410	1,102,950
Number of facilities	19	19	22	23	24	27	29	29
Highways and Streets								
Public Works Administration								
Center line miles maintained (primary)	413	408	410	403	397	383	380	374
Center line miles maintained (secondary)	676	703	716	737	746	716	718	735
Lane miles maintained (primary)	952	940	950	939	925	891	882	880
Lane miles maintained (secondary)	1,375	1,421	1,456	1,502	1,517	1,454	1,453	1,492
Fleet Management								
Numbers of vehicles / equipment	620	670	690	700	710	715	725	768
Culture and recreation								
Parks Administration and Maintenance								
Local parks (acres)	98	113	113	113	113	113	113	113
Regional parks (acres)	850	868	868	868	868	868	868	1,120
Softball/baseball fields	11	11	11	11	11	11	11	11
Multi-purpose fields (soccer/football)	20	20	20	20	20	20	20	20
Volleyball courts	2	2	2	3	3	3	3	3
Basketball courts	4	4	4	3	3	3	3	3
Playgrounds	14	14	14	12	12	12	12	12
8' Concrete trail (miles)	N/A	N/A	N/A	14	14	14	19	19
8' Crusher fine trail (miles)	N/A	N/A	N/A	17	17	17	29	36
Open Space								
Open space preserved (acres)	42,940	43,202	43,458	43,872	44,452	45,069	45,840	46,220
Miles of soft-surface trails maintained/patrolled	14	28	36	48	49	49	58	62
Parcels owned/maintained/patrolled in subdivisions	425	425	425	425	450	450	450	450
Trailheads maintained/patrolled	3	4	5	7	8	8	8	8

Source: Various County Agencies.

Unaudited-See accompanying independent auditors' report.

Information was not tracked prior to fiscal year ending December 31, 2002.

Open Space # of acres have been recalculated back to 2003.

Finance Department
100 Third Street
Castle Rock, CO 80104
303.660.7430
www.douglas.co.us/finance

