







Red Sea-Dead Sea Water Conveyance Study Environmental and Social Assessment

Preliminary Draft Environmental and Social Assessment (ESA) – Executive Summary

July 2012

# Red Sea-Dead Sea Water Conveyance Study Environmental and Social Assessment

# Preliminary Draft Environmental and Social Assessment (ESA) – Executive Summary

July 2012

Reference: 0084840

Prepared by: ESA Study Consortium led by Environmental Resources Management (ERM) Limited

| For and on behalf of ERM Ltd & ESA Study Consortium: |
|--|
| Approved by: Dr Eamonn Barrett                       |
| Signed:  |
| Position: Partner                                    |
| Date: 26 <sup>th</sup> July 2012                     |

This report has been prepared by Environmental Resources Management the trading name of Environmental Resources Management Limited, with all reasonable skill, care and diligence within the terms of the Contract with the client, incorporating our General Terms and Conditions of Business and taking account of the resources devoted to it by agreement with the client.

We disclaim any responsibility to the client and others in respect of any matters outside the scope of the above.

This report is confidential to the client and we accept no responsibility of whatsoever nature to third parties to whom this report, or any part thereof, is made known. Any such party relies on the report at their own risk.

# LIST OF ABBREVIATIONS

| ABO   | Aqaba Bird Observatory                                   |  |  |
|-------|--|--|--|
| ACT   | Aqaba Container Terminal                                 |  |  |
| ADC   | Aqaba Development Corporation                            |  |  |
| APA   | Aqaba Ports Authority                                    |  |  |
| APC   | Arab Potash Company                                      |  |  |
| ASEZ  | Aqaba Special Economic Zone                              |  |  |
| ASEZA | Aqaba Special Economic Zone Authority                    |  |  |
| BSSA  | Bethlehem Water Supply and Sanitation Authority          |  |  |
| CBOs  | Community Based Organizations                            |  |  |
| CDM   | Clean Development Mechanism                              |  |  |
| CR    | Critically Endangered                                    |  |  |
| DSMS  | Dead Sea Modelling Study                                 |  |  |
| DSP   | Desalination plant                                       |  |  |
| DSW   | Dead Sea Works   |  |  |
| DZC   | Development Zones Commission                             |  |  |
| EIA   | Environmental Impact Assessment                          |  |  |
| EIS   | Environmental Impact Statement                           |  |  |
| EMP   | Environmental Management Plan                            |  |  |
| EN    | Endangered   |  |  |
| EPP   | Enhanced Productivity Program                            |  |  |
| ESA   | Environmental and Social Assessment                      |  |  |
| ESMP  | Environmental and Social Management Plan                 |  |  |
| EQA   | Environment Quality Authority (PA)                       |  |  |
| EWASH | Emergency and Water Sanitation Hygiene Group             |  |  |
| FOEME | Friends of the Earth Middle East                         |  |  |
| FS    | Feasibility Study  |  |  |
| GHG   | Greenhouse Gas   |  |  |
| GID   | General Intelligence Department                          |  |  |
| GoA   | Gulf of Aqaba  |  |  |
| GOJ   | Government of Jordan                                     |  |  |
| GOI   | Government of Israel                                     |  |  |
| GSI   | Geological Survey of Israel                              |  |  |
| GUVS  | General Unions of Voluntary Services                     |  |  |
| HEP   | Hydro Electric Power Plant                               |  |  |
| HGV   | Heavy goods vehicle                                      |  |  |
| HPP   | Hydropower plant   |  |  |
| IBA   | Important Bird Area                                      |  |  |
| IBRCE | International Birding & Research Center in Eilat         |  |  |
| IEMA  | Institute of Environmental Management and Assessment     |  |  |
| IFC   | International Finance Corporation                        |  |  |
| IOLR  | Institute of Oceanographic & Limnological Research       |  |  |
| IUED  | Israeli Union for Environmental Defence                  |  |  |
| IUI   | Inter University Institute (for Marine Science at Eilat) |  |  |
|       |  |  |  |
| JEEC  | Joint Environmental Experts Committee                    |  |  |

ESA STUDY CONSORTIUM (ERM, BRL, ECO CONSULT)

PRELIMINARY DRAFT ESA

| JICA            | Japanese International Cooperation Agency  |  |  |  |
|-----------------|--|--|--|--|
| JICA<br>JMA     | Jordan Maritime Authority  |  |  |  |
| JOHUD           | Jordan Hashemite Fund for Human Development  |  |  |  |
| JPMC            | Jordan Phosphate Mining Company  |  |  |  |
| JREDS           | Jordan Royal Marine Conservation Society   |  |  |  |
| 9               | Jordan River Foundation  |  |  |  |
| JRF             | 5  |  |  |  |
| JRSWP<br>JUST   | Jordan Red Sea Water Project   |  |  |  |
| JVA             | Jordan University of Science and Technology  |  |  |  |
| LC              | Jordan Valley Authority<br>Least Concern   |  |  |  |
|                 |  |  |  |  |
| MEP<br>Mar      | Ministry of Environmental Protection (Israel)  |  |  |  |
| MoE             | Ministry of Environment (Jordan)   |  |  |  |
| MoMA            | Ministry of Municipal Affairs (Jordan)   |  |  |  |
| MoPAD (formerly | Ministry of Planning and Administrative Development                                      |  |  |  |
| MoPIC)          | (Jordan)   |  |  |  |
| MoSD            | Ministry of Social Development (Jordan)  |  |  |  |
| MPWH            | Ministry of Public Works and Housing (PA)  |  |  |  |
| MSBs            | Migratory Soaring Birds  |  |  |  |
| NAF             | National Aid Fund  |  |  |  |
| NGO             | Non-governmental organization  |  |  |  |
| NHF             | Noor Al Hussein Foundation   |  |  |  |
| NIPs            | National Implementation Plans  |  |  |  |
| NPA             | National Parks Authority   |  |  |  |
| NRA             | Nature Reserves Authority  |  |  |  |
| NT              | Near-threatened  |  |  |  |
| PA              | Palestinian Authority  |  |  |  |
| PCBS            | Palestinian Central Bureau of Statistics   |  |  |  |
| РССР            | Public Consultation and Communications Plan  |  |  |  |
| PEAP            | Palestinian Environmental Assessment Policy  |  |  |  |
| PERSGA          | Regional Organization for Conservation of Environment of<br>the Red Sea and Gulf of Aden |  |  |  |
| PESAR           | Preliminary Environmental and Social Assessment Report                                   |  |  |  |
| PHG             | Palestinian Hydrology Group  |  |  |  |
| PM              | Passage Migrant  |  |  |  |
| POPs            | Protocol on Persistent Organic Pollutants  |  |  |  |
| PWA             | Palestinian Water Authority  |  |  |  |
| R               | Resident, breeds   |  |  |  |
| RB              | Resident breeders  |  |  |  |
| RSCN            | Royal Society for the Conservation of Nature   |  |  |  |
| RSDSC           | Red Sea Dead Sea (Water) Conveyance  |  |  |  |
| RSMS            | Red Sea Modelling Study  |  |  |  |
| SARS            | Severe Acute Respiratory Syndrome  |  |  |  |
| SB              | Summer Breeders  |  |  |  |
| SCAs            | Special Conservation Areas   |  |  |  |
| SIZ             | Southern Industrial Zone   |  |  |  |
| SoA             | Study of Alternatives  |  |  |  |
| SPNI            | Society for the Protection of Nature in Israel   |  |  |  |
| SRO             | Seawater Reverse Osmosis   |  |  |  |
| JNU             | Jeawater Neverse Usiliusis   |  |  |  |

ESA STUDY CONSORTIUM (ERM, BRL, ECO CONSULT)

A STREET AND A STR

| STD    | Sexually Transmitted Disease                          |  |  |  |
|--------|---|--|--|--|
| STI    | Sexually Transmitted Infection                        |  |  |  |
| SV     | Summer visitor, breeds                                |  |  |  |
| SWM    | Solid Waste Management                                |  |  |  |
| TBM    | Tunnel Boring Machines                                |  |  |  |
| ToR    | Terms of Reference                                    |  |  |  |
| UNDP   | United Nations Development Programme                  |  |  |  |
| UNESCO | United Nations Educational, Scientific and Cultural   |  |  |  |
| UNESCO | Organization  |  |  |  |
| UNFCCC | United Nations Framework Convention on Climate Change |  |  |  |
| UNICEF | The United Nations Children's Fund                    |  |  |  |
| UNRWA  | United Nations Relief and Works Agency                |  |  |  |
| VU     | Vulnerable  |  |  |  |
| WAI    | Water Authority of Israel                             |  |  |  |
| WB     | West Bank   |  |  |  |
| WMP    | Waste Management Plan                                 |  |  |  |
| WV     | Winter Visitor  |  |  |  |

No. of Concession, Name of Con

#### EXECUTIVE SUMMARY

#### PREAMBLE

The following document is a summary of the *Preliminary Environmental and Social Assessment Report (PESAR)* prepared as part of the Environmental and Social Assessment (ESA) Study of the proposed Red Sea Dead Sea Water Conveyance (hereafter referred to as 'the RSDSC' or 'the Scheme'). It presents an assessment of impacts based on the Scheme design and associated technical studies set out in the Draft Sub-Studies Report released in December 2010 as part of the RSDSC Feasibility Study (FS), and also takes into account some amendments to the Scheme design set out in the FS Draft Final Report Summary of July 2012.

#### **OVERALL SUMMARY AND CONCLUSIONS**

#### Key Impacts

The recommended Scheme configuration emerging from the Feasibility Study is a piped or tunnel sea water conveyance from the Red Sea coupled with desalination on the edge of the Dead Sea basin and freshwater pipelines to population centres in the Beneficiary Parties. This represents a fairly conventional linear construction, avoiding the usual drawbacks of this type of project that include displacement, resettlement, disruption of social and commericial activities, and severance of communities and ecosystems. This is in part because the preliminary design in the FS has been drawn up with great attention to possible environmental and social concerns, but also because the conveyance and pipeline routes traverse sparsely populated desert areas.

The potentially most significant environmental and social issues identified during the scoping phase of the ESA study <sup>(1)</sup> are summarised in *Table ES.1*. These are described later in this Executive Summary and discussed in detail in the main PESAR. In summary, the key issues centred around the effects on the water bodies at either end of the conveyance, the rare and/or fragile aspects of the desert ecosystems, the archaeological heritage and disturbances to those communities that live in and around the Wadi Araba/Arava Valley.

An issue of potentially major concern to the environmental and social acceptability of the RSDSC is the risk that the influx of seawater and reject brine into the Dead Sea will cause changes to the appearance and water quality such that its value as a heritage site of international importance will be damaged. Precautionary measures to attenuate this risk have been included in the Environmental and Social Management Plan (ESMP) developed for the Scheme. In addition, a Dead Sea Modelling Study (DSMS) was carried out as part of the RSDSC Study Programme to analyse these potential effects in more detail. However, following completion of the DSMS some uncertainty still

(1) ESA Preliminary Scoping Report, December 2008 Executive Summary

Preliminary Draft ESA - July 2012

remains regarding the potential scale and likelihood of these effects over the full range of inflow conditions <sup>(1)</sup>. The ESMP therefore recommends that these modelling studies be continued in support of future decision making about the Scheme, and that they are supplemented by the results of physical trials, including the 'prototype' project described in the FS Draft Final Report Summary.

| Implemented<br>as outlined in<br>the FSImplemented<br>with ESMPvater<br>eritage site•rbidity and<br>vg•O•during<br>nt impacts••• <t< th=""></t<> |
|--|
| eritage site<br>rbidity and<br>ng<br>during<br>nt impacts<br>ne 48<br>tes<br>s,  |
| luring<br>ht impacts<br>ne 48<br>tes<br>s,   |
| nt impacts   |
| tes s,   |
|  |
| n migrant  |
| nation plant<br>ey & •<br>Sea Basin  |
| to migratory e   |
| line leading er in Wadi  |
| ing O  |
| areas 🔴 🔴  |
| wable  |
| er<br>i  |

# Table ES.1Summary of Potentially Most Significant Issues (with and without ESMP)

Other potentially significant issues that could arise during the construction and operation of the RSDSC are discussed in later sections of the report, and as described can all be mitigated to acceptable levels by the effective implementation of the ESMP.

# Acceptability of Scheme Variants

The draft FS report examined a number of options for each component of the Scheme and identified a recommended set of configurations based on cost and other feasibility criteria, henceforth referred to as the 'Recommended Scheme'.

| (1) See DSMS Final Report, August 2011. |  |
|---|--|
| Executive Summary                       |  |

As shown in *Figure ES.1*, the Recommended Scheme comprises: the eastern intake; a pipeline seawater conveyance; a high level desalination plant site; an outfall canal following the route of the "peace canal"; and a freshwater pipeline route south of Tafila. The ESA studied the various component alternatives independently and compared them against the Recommended Scheme on environmental and social criteria. The results are summarised in *Table ES.2*.

## Table ES.2Comparison of Variants to the Recommended Scheme

| Scheme<br>component   | ponent Recommended and/or social performance |                       | Explanation        |   |  |
|---|--|-----------------------|--------------------|---|--|
|   | Scheme                                       | Without<br>mitigation | With<br>mitigation | _   |  |
| Intake Location   | Northern Intake                              | •                     | •                  | Northern intake is inferior<br>due to risks (flood,<br>seismicity) that can be<br>mitigated, albeit at<br>considerable cost   |  |
| Seawater<br>Conveyance<br>Type and<br>Alignment   | Low Level<br>Tunnel                          | •/•                   | Ο                  | Low level tunnel is worse<br>with respect to ecology and<br>social impacts, better with<br>respect to risk of leakage<br>and visual intrusion. In<br>either case, effective<br>mitigation is available. |  |
|   | High Level<br>Tunnel, with<br>canal sections | •                     | •                  | High level tunnel canal<br>sections have significant<br>social, visual and ecological<br>effects for which effective<br>mitigation is not available   |  |
| Desalination<br>Plant Site  | Low Level Site<br>at Ghor Fifa               | •                     | •                  | Low level site potentially<br>impacts newly established<br>Fifa Protected Area  |  |
|   | High Level Site<br>(for Tunnel)              | 0                     | 0                  | Sites are equivalent, without significant impacts   |  |
| Restitution<br>Canal<br>Alignment   | Alignments 1<br>and 2 to east of<br>ponds    | •                     | •                  | Alternative alignments<br>impact social, cultural and<br>ecological resources,<br>although the effects can be<br>mitigated  |  |
| Freshwater<br>Pipeline Route<br>(Jordan)  | Alignment 2,<br>Mu'tah                       | 0                     | 0                  | Alignments are equivalent,<br>without significant residual<br>impacts   |  |
|   | Alignment 3,<br>Tafila                       | 0                     | Ο                  | Alignments are equivalent,<br>without significant residual<br>impacts   |  |
|   | Key:   |                       |                    |   |  |
| $\blacksquare$ = Significantly preferable; $\blacksquare$ = Significantly inferior; $\blacksquare$ = Moderately inferior; |  |                       |                    |   |  |
| <b>O</b> = No significant difference  |  |                       |                    |   |  |

Of the options analysed in the FS there are none that are clearly better from an environmental and social perspective than those comprising the Recommended Scheme. The high level (220m) tunnel is significantly inferior to either of the other seawater conveyance options, with no practicable mitigation measures. The alternative intake site, low level desalination plant site and the Restitution Canal alignments to the east of the evaporation ponds also have significant drawbacks, although these could be mitigated to some extent.

#### Major Risks and Their Management

The RSDSC, when constructed as outlined in the FS, would entail fairly routine engineering construction of buried pipelines, some tunnelling, and a few permanent above ground facilities, including a large desalination plant (at maximum capacity, larger than any currently in operation). The usual drawbacks of this type of project (resettlement, disruption of commercial and domestic life, severance) have largely been avoided due both to the nature of the receiving environment and the environmental safeguards built into the route selection and initial design. The main environmental and social risks identified by the ESA are:

- unanticipated or unexpectedly acute impacts on Dead Sea quality;
- contamination of aquifers due to catastrophic failure of the saltwater conveyance;
- large-scale regional public opposition with mobilisation of international stakeholders;
- impacts arising from poor construction practice coupled with inadequate supervision (waste disposal, Health and Safety, nuisances);
- destruction or loss of archaeological and culturally significant sites;
- community objections at worksites because of land disputes, migrant labour, social changes or accidents; and
- disturbance to ecologically sensitive areas in the Wadi Araba/Arava Valley.

Mitigation measures to manage these and other potential impacts have been included in an Environmental and Social Management Plan (ESMP) that accompanies the ESA. This is designed to be incorporated in a series of documents that form binding contractual obligations on construction companies and plant operators and specify the supervision arrangments of the responsible regulatory bodies.

#### Summary Assessment

As stated above, the RSDSC has three objectives: to provide a critical potable water resource for the region; to save the Dead Sea from environmental degradation; and to provide a symbol of peace and cooperation in the Middle East. With appropriate attention to the implementation, supervision and monitoring of the ESMP, it is our judgement that the Scheme could be implemented without unacceptable environmental or social impacts, and in so doing achieve the first of these aims. However, some uncertainty remains with regard to the potential effects of the Scheme on the Dead Sea and therefore its ability to meet the aim of stabilising levels in the Dead Sea without causing damage to other aspects that contribute to its cultural value. This uncertainty relates to the likely scale and duration of effects on the

Executive Summary

Preliminary Draft ESA - July 2012

biophysical characteristics of the Dead Sea under different inflow conditions. Reducing this uncertainty will require further monitoring and research, leading to the development of effective mitigation strategies and measures if required; these could include the option of limiting inflows to the Dead Sea in future. In addition, notwithstanding that any damaging or irreversible effects on the ecology of the Dead Sea could be avoided or mitigated in this way, there would still remain a risk that any acute visible changes to the Dead Sea system might give rise to concern at both a regional and an international level. If it occurred, this concern could hinder development of the Scheme at some future date.

In summary, the above impacts could be reduced but not necessarily eliminated by a combination of the following:

- A phased approach combined with a proactive public engagement effort to explain risks versus benefits and build consensus before deciding whether and how to progress beyond the first phase;
- Physical trials (including the 'prototype' project presented in the FS),
- further studies and monitoring to inform the phased approach; and
- the development of end-of-pipe mitigation measures as may be required.

This is discussed in more detail later in this report.

#### **BACKGROUND AND CONTEXT**

For around the past 4,000 years the Dead Sea water level has fluctuated gradually in the range of -370 m and -411m below mean sea level, due to natural climate variability. Over the past 40 years, however, the water level has dropped from around -397 m (in 1968) to -426 m (in 2012). The decline in water level has resulted in environmental damage including changes to the landscape due to the loss of water surface area, the development of collapse sinkholes in surrounding land and the subsidence and undermining of adjacent infrastructure.

The level of the Dead Sea has declined because the historical annual Jordan River flow of about 1,300 MCM/year has been progressively reduced by upstream diversion – mainly by Israel, Jordan and Syria. This upstream diversion came in response to mounting demand for water driven by the rapid increases in population and economic activity since the 1950s. The main drivers were the allocation of potentially potable water, first to irrigation and secondly to provide the water services of the growing populations. The demand for potable water will continue to increase for municipal and industrial uses. The decline is also caused by significant consumption of Dead Sea water as a raw material for the large chemical industries in Israel and Jordan at the southern end of the Sea. This is estimated to be about 262 Executive Summary

Preliminary Draft ESA - July 2012

MCM/year, which represents about 26 percent of the estimated total outflows from the Dead Sea, with evaporation of 754 MCM/year the comprising the balance.

In response to this situation, Israel, Jordan and the Palestinian Authority developed a shared vision of a Red Sea–Dead Sea Water Conveyance with objectives as follows:

- save the Dead Sea from environmental degradation;
- desalinate water/generate energy at affordable prices for Jordan, Israel, and the Palestinian Authority; and
- build a symbol of peace and cooperation in the Middle East.

A Feasibility Study (FS) being conducted in parallel with the ESA has investigated the engineering options and costs associated with constructing a water conveyance that would carry water from the Red Sea to the Dead Sea and, in so doing, stabilise or increase its water level (the 'base case'). In addition the FS has examined the provision of desalination and electricity generation capacities that, in conjunction with the conveyance, could be used to supply fresh water to users in Jordan, Israel and the Palestinian Authority (the 'base case plus').

The ESA involves a comprehensive review and assessment of all the potential environmental and social impacts of the proposals generated by the FS (both positive and negative) at both the regional and project-specific level.

# Definition of the Scheme and its Area of Influence

The FS examined three main options for conveying Red Sea water to the Dead Sea, as follows:

- a buried pipeline;
- a tunnel starting at 0 m elevation (the 'low-level tunnel'); and
- a tunnel and canal system at 220m elevation (the 'high-level tunnel').

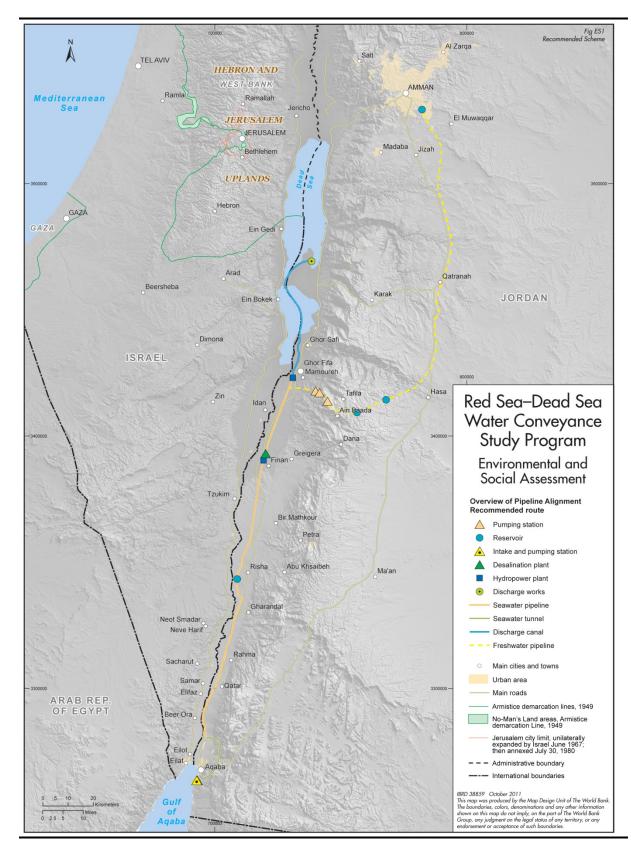
The FS also examined a number of options for siting the various components of the Scheme identifying a Recommended Scheme based on cost and other feasibility criteria The ESA examined all the variants presented in the FS and compared them from a purely environmental and social perspective with the Recommended Scheme. The Recommended Scheme for the RSDSC as identified in the FS is set out in *Figure ES.1*.

For the Recommended Scheme, an intake will be established in the Gulf of Aqaba from which 2,000 Mm<sup>3</sup>/year of seawater will be conveyed along the Wadi Araba/Arava Valley, in a series of pipelines buried along the valley floor, together with a short section of tunnel around Aqaba. The conveyance alignment lies entirely within Jordanian territory, and will carry the seawater

for around 140 km northwards to a hydropower plant (HPP) and desalination plant (DSP) in the vicinity of Fedan. Initially, some of the seawater water will by-pass the DSP, to allow faster infilling of the Dead Sea. However, the FS presents some possibilities of developing the project in stages. In at least one of these only reject brine from the desalination process will flow to the Dead Sea.

The DSP will operate by reverse osmosis and its capacity will be expanded in phases until eventually all the water will be desalinated. The brine from the desalination process will combine with any water which by-passes the plant and will continue towards a second HPP located in the vicinity of Ghor Fifa. The outflow from the HPP will continue in a series of buried pipes and open channels, and eventually be discharged to the Dead Sea.





Freshwater conveyances will be constructed to take the potable water from the DSP to different locations in Jordan, and possibly also in Israel and the Palestinian Authority. The eastern freshwater line will rise up the escarpment in the Jordanian southern Highlands, passing south of Tafila before turning north to follow the approximate line of the Desert Highway, terminating in the southern outskirts of Amman. A line (or lines) will cross the border to provide water to Israel (probably to tourism facilities and residential communities in the Dead Sea basin and/or Wadi Araba/Arava Valley) and to the Palestinian Authority (at locations to be determined).

At the feasibility stage, elements of the RSDSC to be studied include the 'Recommended Scheme', that is the optimum technical and financial scheme configuration as assessed by the FS, as well as those project level alternatives that have been found technically viable by the FS.

Elements assessed by the ESA therefore include:

- an intake on the Gulf of Aqaba including a pumping station, and a tunnel around Aqaba to the beginning of the pipeline;
- a seawater pipeline to carry Red Sea water to the Dead Sea Basin through the Wadi Araba/Arava Valley;
- a desalination plant and a hydroelectric power plant in the northern Wadi Araba/Arava Valley, close to the Dead Sea basin;
- a second hydroelectricity power plant in the Dead Sea Basin receiving sea water from the pipeline and/or brine from the desalination plant;
- freshwater transmission pipelines, with associated pumping and energy supply infrastructure, to carry water from the desalination plant to demand centres within the three Beneficiary Parties;
- an alternative site for the intake, alternative conveyance options (a low level tunnel and a high tunnel with open canal sections), and alternative sites for the desalination plant; and
- a phased alternative, whereby the Scheme is constructed in four phases over a period of around 30 years.

Impacts have been assessed throughout the Area of Influence of the RSDSC. This takes into account:

• the physical extent of the proposed works, defined by the limits of land to be acquired or used temporarily or permanently for the construction and operation of the Scheme; and

• the nature of the baseline environment, the source of impact and manner in which the impact is likely to be propagated beyond the Scheme itself.

# Impact Assessment Methodology

The Assessment has been conducted in accordance with World Bank Operational Policy 4.01 on Environmental Assessment and other relevant Safeguard Policies. The assessment has considered both positive and negative impacts on all aspects of the physical, natural, cultural, social and socioeconomic environment.

The assessment has addressed impacts with different temporal characteristics (permanent impacts, temporary impacts, long-term impacts) and both routine impacts and non-routine impacts (ie those arising from unplanned or accidental events or external events).

Induced impacts, ie those caused by stimulating other developments to take place are also considered in the assessment, as are cumulative impacts with other developments taking place in the area at the same time.

The definition of these degrees of significance has been expressed in terms of design response as follows:

- *Critical:* the effect on a sensitive receptor is so severe as to be unacceptable (either because it breaches standards or norms relating to human health and livelihood, or causes irreversible damage to a valuable asset or resource) and mitigation is unlikely to change this;
- *Major:* the effect on a sensitive receptor must be mitigated, either because it breaches relevant standards, norms, guidelines or policy, or causes long-lasting damage to a valuable or scarce resource;
- *Moderate:* the effect on a sensitive receptor is either transient or mainly within currently accepted standards etc, but should be mitigated to ensure that the effect does not become significant by virtue of cumulation or poor management; and
- *Slight/none:* the effect is temporary, of low magnitude, within accepted standards etc, and of little concern to stakeholders.

There is no statutory or agreed definition of significance; however, for the purposes of this assessment, the following practical definition is used:

An impact is significant if, in isolation or in combination with other impacts, it should, in the judgement of the ESA team, be reported in the ESA Report so that it can be taken into account in the decision on whether or not the Scheme should proceed and if so under what conditions.

This recognises that evaluation requires an exercise of judgement and that judgements may vary between parties involved in the process (regulators, funders, assessors, affected people, and the general public). The evaluation of impacts that is presented in this report is based on the judgement of the ESA Team, informed by reference to World Bank Operational Policies, legal standards, policies of the Beneficiary Parties, current good practice and the views of stakeholders as expressed through the consultation process. The procedure followed is transparent such that, using the data presented in the ESA report, it can be replicated independently by other groups, who may wish to test the findings.

#### **Environmental and Social Context**

The study area is centred around the stretch of the Great Rift Valley running north to south from the Dead Sea Basin through the Wadi Araba/Arava Valley to the Gulf of Aqaba. To the east and west the valley rises into a range of primarily sandstone hills. The escarpments are cut by wadis (valleys and semi-dry river basins).

The Wadi Araba/Arava Valley floor is characterized by an alluvial dune-field, sandy over much of its length, becoming more stony in some areas. There is some sparse natural vegetation along the valley floor, concentrated along the paths of the flood flows from the wadis. The study area is sparsely populated, with substantial communities only at the edges, Aqaba and Eilat on the Gulf coast, Ein Bokek and Ghor Safi in the Dead Sea basin, and Jericho to the north of the Dead Sea. In the Wadi Araba/Arava Valley there are a number of small villages on the east, and some more developed intensive agricultural communities on the west. Most of the study area is semi-arid (rainfall less than 75mm/year) with average daily temperatures from 19 to 40°C on the floor of the valley.

The region has historically been of strategic economic importance, providing land trade routes between Africa, Europe and Asia and there are many places and features important to the three Abrahamic religions. The Dead Sea itself is a globally unique site, both as the lowest place on earth, and as the saltiest natural body of water on earth. Tourism – health, cultural and religious makes a very important contribution to the economies of the area, as does mineral extraction (primarily potash and bromide) from the Dead Sea.

A combination of the upstream extractions of fresh water from the Jordan River system, as well as the process of evaporation of Dead Sea water by the chemical companies to produce marketable minerals, has resulted in a significant reduction in the volume of the Dead Sea, causing the surface level to drop. This has led to an increase in the groundwater gradient around the basin, as well as the formation of sinkholes in areas around the shoreline. These have affected the tourism industry around the Dead Sea as well as the ecological balance in the side wadis. It is within this context that the RSDSC Scheme is derived. In accordance with the 3 main aims of the Scheme (Terms of Reference page 1), the Scheme addresses the desire to preserve the unique economic and cultural importance of the Dead Sea, the growing water demand of the populations in the area, and the need to build a symbol of cooperation and improved relations between the parties.

#### No Project Scenario

The 'No Project Scenario' is a projection of future conditions that would be likely to develop if no action were taken to address declining Dead Sea levels. The main anticipated effects are summarised in *Table ES.3*.

Assuming no major changes in inflows, and the potash industries continuing their planned production <sup>(1)</sup>, it is estimated that the Dead Sea surface level will fall a further 45m by 2070, with the surface area declining from 605 km<sup>2</sup> to 509 km<sup>2</sup>. This is a drop of around 16% of from the 2010 surface area, and means that the surface area in 2070 will be just over 60% of the pre-decline area of the northern basin. The projected difference in the surface area of the Sea between 2010 and 2070, if the Scheme does not go ahead, is illustrated in Figure ES.2. If the industries continue operations after 2070, the surface level will continue to fall at a rate of 1 to 1.2 m/year, reaching a level of -550 m by 2150. If the industries cease operations within the next few decades, the Sea will stabilise naturally at a level of around -515 m, at around 300 years from now. In either case, with decreasing surface elevation, the area will continue to shrink beyond 2070.

#### **CONSULTATIONS**

A Public Consultation and Communication Plan (PCCP) was developed and a series of stakeholder consultations was undertaken, on behalf of the Beneficiary Parties, in conjunction with the FS Team, following a process of stakeholder identification and mapping. Consultations were held in 2 phases; Phase I was held between June 2008 - July 2009, with the purpose of introducing the Scheme concept and the study process, and discussing key issues and concerns of the parties; Phase II was held between August 2009 and March 2011, once information was available from the Feasibility Study on the various options and outline design of the Scheme. The purpose of the second phase was to present the Scheme options in more detail, including locations and siting of the components, and to present and discuss the proposed means of mitigating the concerns, and hear any further concerns. A third phase will disclose the draft final reports of the Feasibility and ESA studies and the Dead Sea and Red Sea modelling studies, and will continue throughout any further development of the Scheme.

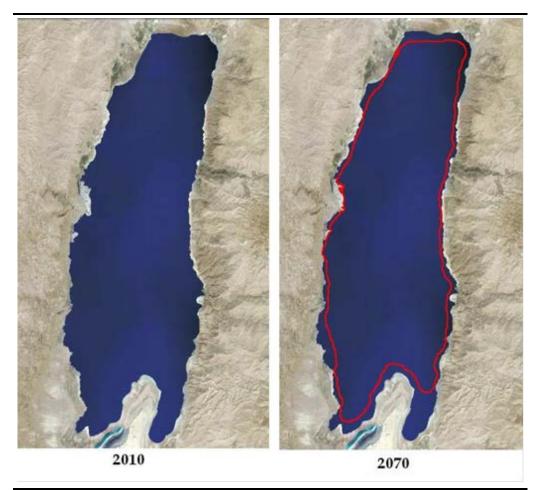
(1) Note that these industry plans (and hence the 'no project' scenario) include a significant increase in production levels over the next decade or so - as discussed in SectionA3.2.2 of the main ESA report. **Executive Summary** 

# Table ES.3Summary of Changes Expected in the 'No Project Scenario'

| Key Issues                     | Change in No Project Scenario (2010 -2070)   |
|--------------------------------|--|
| Decline of Surface Level etc   | Assuming the industries continue to operate, the level   |
|                                | falls by an estimated 45 metres, exposing 96 km <sup>2</sup> of  |
|                                | surface $^{(1)}$ . Surface area declines by 16%. The reduction   |
|                                | of surface area and the fall in level both continue 2070   |
|                                | regardless of whether the industries continue to operate   |
|                                | or not, albeit at different rates.   |
| Sinkhole Formation             | Large number of new sinkholes form, mainly clustered   |
|                                | along a narrow coastal strips along the western  |
|                                | southern coasts of the Dead Sea, especially in the newly   |
|                                | exposed surfaces   |
| Dead Sea Ecology               | Existing biota (small numbers of salt tolerant unicellular   |
|                                | organisms) eliminated. Occasional blooms after   |
|                                | flooding   |
| Terrestrial Ecology            | Continued decline of small oases in the western hills,   |
|                                | associated with springs.   |
| Infrastructure                 | Damage of the roads, bridges, and drainage channels on   |
|                                | the Dead Sea perimeter due to undercutting by creek  |
|                                | entrenchment. Possible damage due to sinkholes in  |
| Chemical Industries            | roads and agricultural land  |
| Chemical industries            | Continued operation with periodic costs incurred to relocate abstraction points and increased costs of |
|                                | -  |
| Tourism                        | pumping.<br>Costs imposed on the industry to maintain access to the                                    |
| Tourish                        | sea. Such costs, even if fully passed, on are unlikely to  |
|                                | affect the predicted growth in visitor numbers   |
|                                | significantly.   |
| Cultural Heritage Value of the | No significant change in the short or medium term  |
| Area                           |  |
| Groundwater resources in the   | Continued lowering of groundwater levels in all 3 BPs.   |
| Dead Sea Basin                 | 0 0  |
| Social Conditions and          | More employment in tourism, more development   |
| Livelihood                     | around the north east shoreline for leisure, tourism and   |
|                                | recreation.  |
| Potable Water Resources        | Increased water stress in Jordan and the Palestinian   |
|                                | Authority. Inescapable need to develop new water   |
|                                | supplies for Amman, the Palestinian Authority and  |
|                                | surrounding areas.   |
| Microclimate                   | Increasing aridity in the Dead Sea Basin, decline of air   |
|                                | water content (humidity). No evidence for changes in   |
|                                | dust storm frequency or severity.  |

(1) Note that these estimates have been extracted from the latest FS Draft Final Summary Report, dated September 2011. The Final DSMS report dated August 2011, however, suggests a larger decline.

# Figure ES.2 Shrinkage of the Dead Sea in the No-Project Scenario



Note: the estimated 2070 shoreline contour shown in red has been derived from the FS predicted sea level and the interpolation of bathymetric information presented in Hall, J.K. (1996). Topography and bathymetry of the Dead Sea depression. Tectonophysics, 266: 177-185. It is therefore only a provisional approximation based upon available data, awaiting a map from the DSMS derived from detailed bathymetric data held by GSI.

Each phase of consultations was held at three levels. Publicly advertised meetings were held at a 'central level' in each of the Beneficiary Parties to allow all interested parties to hear about and participate in the Scheme. A series of bilateral consultation meetings was also held, with government bodies, statutory consultees, NGOs and research institutions, industries, and other technical groups. Details of meetings, including questions raised and answers given were made available on the study website (www.worldbank.org/rds).

Public concerns during consultation varied markedly between the three Beneficiary Parties, as follows.

• In the Palestinian Authority, there were some technical concerns related to the mixing of the two waters and the impacts on ecology and of seismic/flood risk in the Wadi Araba. However, most concerns related to the current lack of Palestinian access to the Dead Sea, and on Palestinian water rights and control of water resources, and on the implications of this

study and the Scheme on those. Additionally there was concern that acceptance of the RSDSC would foreclose strategic alternatives to managing the Dead Sea level, some of which (ie those that might restore the Jordan Valley) might better serve the needs of current and future residents.

- In Israel, by far the most consistent issue was the lack of a study of alternatives that would address whether other strategic solutions were preferable to the RSDSC. Technical concerns related to the mixing of the two waters; induced development of the desert areas; and, salt water contamination of aquifers close to agricultural production areas in Wadi Araba/Arava Valley. There was also interest in the governance and control of the proposed project, and in the cooperation of the three beneficiaries during the study phase.
- In Jordan, interest focused on the freshwater to be produced the quantities and its distribution and allocation. There was also interest in the precise route, the nature and duration of disturbance during construction, resumption of land distribution halted in anticipation of this project, local employment opportunities from this project, leakage risks, and Jordan's role in a joint project.

In addition a number of issues were raised by groups with specific interests or concerns including the following:

- *Ecology:* it was generally accepted by regional professionals that the risks associated with the Scheme would be manageable but that extra assurance should be provided by taking advantage of opportunities to improve knowledge and increase regional cooperation through establishment of transboundary corridors, studies, and monitoring.
- *Chemical industry planning:* the industries that are extracting Dead Sea water for production of chemicals were concerned that uncertainty about the future mixing regime and hence, the chemical and physical characteristics of their intake water, would hinder their production planning, as well as potentially reducing yields.

### **REGIONAL IMPACT ASSESSMENT**

Regional impacts are defined as those with 'broader environmental and social impacts with reference to both existing and future conditions'. We have determined that the Scheme could have regional impacts as a result of: i) the sheer magnitude of the Scheme; ii) the regional and global geo-political context; iii) the unique cultural context of the region; and iv) the context of severe water scarcity in the region. In other words, regional impacts are those which arise from the presence of the Scheme itself, or which have a bearing on the broader context of the region.

For the purposes of the ESA, regional impacts have been examined under the following broad headings that incorporate relevant potential environmental and social impacts and interpret them in a regional context:

- Regional economic development
- Cultural and natural heritage
- Water demand and water resources
- Energy demand and climate change
- Induced impacts

There may also be implications for regional relations and peace building. This issue is addressed in the Feasibility Study.

### **Regional Economic Impacts**

The wider economic context is one of expectations of reasonably steady growth over twenty years which could bring Jordan to the income level of a middle income country and double per capita income in the Palestinian Authority. Growth prospects for Israeli are also optimistic, with the IMF World Economic Outlook (IMF, 2011) envisaging annual GDP growth of between 3.3% and 3.8% between 2012 and 2016. In terms of resource use, such growth in the region will see a substantial increase in demand for water. The impact of the Scheme will be to enable the increased demand for domestic water supply – particularly in Jordan – to be met without further over exploiting groundwater.

If the Scheme were not to go ahead, the decline in the level of the Dead Sea will undoubtedly have a negative (although not disastrous) impact on tourism. However, the Dead Sea is only one component of the tourism product in the region, and historical sites, heritage and leisure are also important components of the tourism product. Health tourism will bear a greater impact than leisure tourism of a continuing decline in the level of the Dead Sea, as it is directly affected by access to the Sea itself, but in practice it is only makes a small contribution to GDP - less than 0.4%. The present uncertainties about the outcome following implementation of the Scheme (a stabilised Dead Sea level, but with possible algal blooms and gypsum suspension, see below) make the balance between the 'with project' and 'without project' unknown until more analysis establishes the potential effects of the Scheme on Dead Sea water quality with greater confidence.

In the industrial sector, there are potential benefits and disbenefits to industry from the stabilisation of the Dead Sea. The Scheme will have little direct impact on the agricultural sector. This sector is relatively small in terms of economic contribution, and water generated from the project would be unlikely directly to supply the agricultural sector because of the considerably higher cost of SWRO water compared to groundwater, water reuse, etc. So the sector would remain in the same water-constrained position with the Scheme as without it. However, under current policies, any additional

Preliminary Draft ESA

wastewater generated as a result of additional potable water use, especially in the Amman area, would become available to agriculture in the Jordan Valley.

#### Cultural and Natural Heritage

*Figure ES.3* illustrates the amount of land surface in the study area which has a protected status or which is ecologically sensitive.

The Dead Sea is of particular importance at a regional level in terms of both natural and cultural heritage. The criteria used by the World Heritage Organisation for World Heritage status are useful in clarifying the heritage associated with the Dead Sea and the region. The three most relevant criteria are that the resource:

- *"is directly or tangibly associated with events or living traditions, with ideas, or with beliefs, with artistic and literary works of outstanding universal significance"* (criterion vi);
- *"contains superlative natural phenomena or areas of exceptional natural beauty and aesthetic importance"* (criterion vii); and
- "is an outstanding example representing major stages of Earth's history, including the record of life, significant on-going geological processes in the development of landforms, or significant geomorphic or physiographic features" (criterion viii).

The Scheme is proposed to 'save the Dead Sea', but in the process of restoration there is a risk that the attributes reflecting the two latter criteria presented above could be undermined. Although the Dead Sea Modelling Study has been unable to determine their precise likelihood under all possible conditions <sup>(1)</sup>, the effect of visible and persistent gypsum precipitation or future blooms of browny-green algal mass, if dramatic enough, could unacceptably change the nature of the 'exceptional natural beauty'. The changing of the chemical composition of the sea could also change the perception of its representation of major stages of the Earth's history (although it could be argued that the mining of minerals and abstraction of water by industry over the past 40 years has already done that). Because of the uncertainties regarding these effects, their potential impact on cultural and natural heritage is considered to be of major significance.

(1) See DSMS Final Report, August 2011 Executive Summary

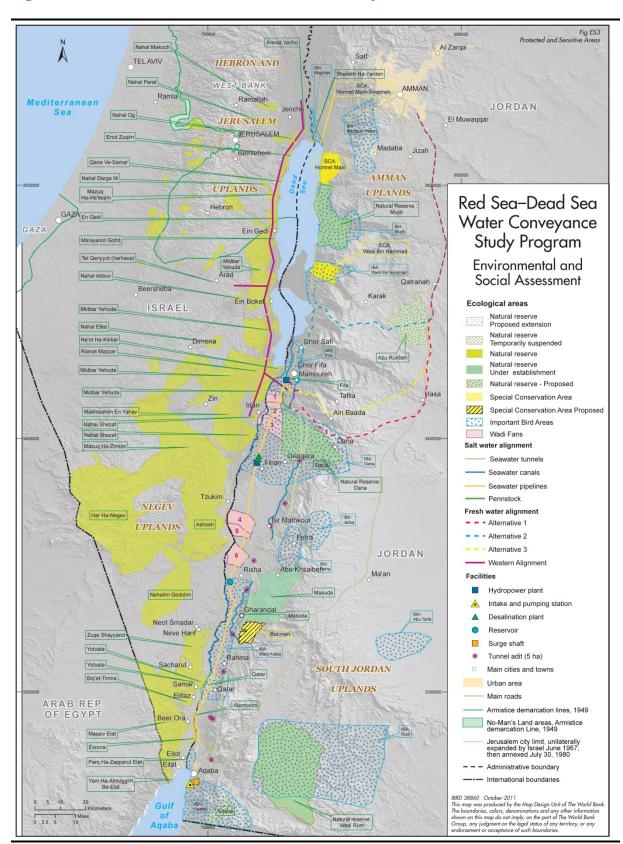


Figure ES.3 Protected and Sensitive Areas in the Study Area

The Dead Sea, lying in the Great Rift Valley, is also very important as a flyway for migratory soaring birds in the Africa-Eurasia flyway system, although the RSDSC is not expected to have any significant impact on this natural heritage issue.

#### Water Resources and Demand

One of the objectives of the Scheme is to address the water deficit in the region and it will clearly be able to do this. The Scheme has been designed to address specifically the water deficit up to the year 2060 in the Amman, Zarqa, Madaba and Karak areas – the areas which are most likely to be able to be economically supplied by the Scheme - as well as supplying water to areas in the Palestinian Authority yet to be identified, and also to as yet unidentified areas in Israel in the Wadi Araba/Arava Valley. The provision of desalinated water to Jordan will relieve pressure on the Jordanian aquifers and will be able to contribute to reducing water stress in the other Beneficiary Parties, a vital and positive impact.

#### **Energy Demand and Climate Change**

The Scheme will require a substantial net increase in power generation, reaching 803 MW by 2060 from 354 MW in 2020, and by 2060 the demand from the Scheme will be about 44% of Jordan's current (2008) energy usage.<sup>1</sup> Although detailed plans have not yet been finalised, preliminary project planning indicates that energy use will be a substantial element of the final cost of fresh water.

In the regional assessment the focus is on the impacts of additional resource use from increased power generation, and consequent emissions and climate change impacts.

The level of resource depletion is likely to be significant; and while efforts to increase the share of renewable energy sources (the target of the energy ministry is to produce 10% of electricity from solar and wind power by 2020) through modernisation of the sector will mitigate the impacts, nonetheless significant non-renewable resources will be used.

In terms of GHG emissions, it is estimated that by 2060 emissions from the power generation needed for the Scheme will range between 2,780 - 4,369 thousand tonnes equivalent of CO<sub>2</sub> per year (depending on the final energy mix). This impact is permanent and irreversible. Although the magnitude is slight in global terms, at between 34 and 53% of Jordan's 2008 GHG output (depending on the final energy mix and efficiency measures), the regional impact is nevertheless of major significance.

<sup>1</sup> The hydropower plants associated with the scheme will have about 300 MW installed which will help offset the total energy requirement. Executive Summary Preliminary

#### **Induced Impacts**

The major induced impact will be the benefit from the reduction of overabstraction of Jordan's aquifers. In addition, there is a concern that overdevelopment in the Wadi Araba/Arava Valley could be detrimental to its integrity. The RSDSC as currently envisaged is unlikely to induce development in the Wadi Araba/Arava Valley, however, since it is not intended to provide freshwater to the area. Planned future development is mostly small-scale quality tourism.

#### **Conclusions of Regional Assessment**

As discussed earlier, the regional assessment has focussed on a number of broad-level issues that incorporate the various environmental and/or social impacts that are relevant to the Scheme at the regional level. These regional impacts, their significance and possible mitigation measures are summarised in *Table ES.4*. In summary, at a regional level the greatest concern and risk lies with the possible change to the nature of the Dead Sea itself which could cause a loss of cultural and natural heritage. This risk is discussed in more detail in the next section, along with other project-level impacts on the various environmental and social receptors in the study area.

#### **PROJECT-LEVEL ENVIRONMENTAL AND SOCIAL ASSESSMENT**

The project-level environmental and social assessment has been structured according to a range of thematic areas in the main PESAR as follows:

- Section C2: The Dead Sea
- Section C3: The Red Sea
- *Section C4*: Hydrology and flood risk
- Section C5: Archaeology and cultural property
- Section C6: Social assessment
- Section C7: Landscape and visual
- Section C8: Terrestrial ecology
- Section C9: Hydrogeology
- Section C10: Public health
- Section C11: Nuisances and disturbances
- Section C12: Major hazards
- *Section C13*: Assessment of alternative configurations

This following sections summarise the assessment of impacts under each of these headings, including their likely significance both before and after the recommended mitigation measures developed for the ESMP.

# Table ES.4Summary of Regional Level Impacts and Mitigation

| Impact   | Significance (pre mitigation)  |        | Mitigation  |
|--|--|--------|---|
|  | Description  | Rating |   |
| Impacts on Regional Economy  |  |        |   |
| Benefits from the availability of  | One of the objectives of the Scheme. A sine qua non of the   |        | -   |
| additional freshwater  | Scheme, and therefore a major positive impact.   | -      |   |
| Impacts of job creation  | Not significant as a regional impact   | Ο      | -   |
| Impacts on tourism   | Not significant as a regional impact except at the Dead<br>Sea. Possibly moderately positive with respect to the No<br>Project Scenario, but risk of major negative.   | •      | Phased approach with further study and information campaign.  |
| Impacts on Industry  |  |        |   |
| Risk to the extraction industries at the   | Possibly major impact, depending on effects on Dead  |        | Phased approach with further study  |
| Dead Sea   | Sea (see project level impacts).   |        | and information campaign.   |
| Benefit to the industries  | A possible net benefit to the industries from the increased water level, assuming negative impacts due to water quality changes are mitigated.   | ٠      | -   |
| Impacts on agriculture   | Risk that additional water availability reduces incentives<br>to increase water use efficiency. Assessed as minor/not<br>significant, since water produced by Scheme is not<br>destined for agricultural usage, and any effect will be<br>indirect (and potentially positive through re-use of<br>treated wastewater). Also, industry is currently going<br>through efficiency improvements. | 0      | -   |
| Impacts on the Dead Sea Basin as a Heri  |  |        |   |
| Changes to the perception of the Dead<br>Sea basin as a regional and international<br>heritage site, due to changes in water<br>quality or appearance      | Potentially a major impact. Future modelling studies<br>informed by results of a pilot ('prototype') project will<br>provide opportunity to investigate and develop<br>management/response measures before critical damage<br>is done.   | •      | Phased approach with further study,<br>including a pilot (prototype) project<br>and information campaign. |
| Impacts on Natural Heritage of the Wad   |  |        |   |
| Impacts on the ecological heritage value,<br>eg from nuisances during construction,<br>breach in ecological connectivity, or<br>impacts on migratory birds | Not regarded as a regional impact due to the temporary<br>nature of the impact sources, and the low magnitude at<br>a regional level   | 0      | -   |
| Impacts from the provision of potable water  | Reduction in the water supply deficit especially in<br>Jordan. Reduction of environmental deficit by reducing<br>pressure from over pumping from the aquifers  | •      |   |
| Energy use and Greenhouse gases  |  |        |   |
| Economic impacts of additional power generation  | The costs of energy provision are factored into the operational cost of the Scheme and therefore the cost of water produced, as determined by the FS. The  |        | See Feasibility Study.  |

| Impact  | Significance (pre mitigation)                              |         | Mitigation                             |
|---|--|---------|--|
|   | Description  | Rating  |  |
|   | financibility of the Scheme and affordability of water are |         |  |
|   | considered vital pre-conditions for the Scheme's           |         |  |
|   | feasibility.   |         |  |
| Impacts from resource depletion                 | Quantities - amounts and proportions to be determined      |         | Maximise energy efficiency in the      |
|   | by the Jordan National Electric Power Company              |         | Scheme design and operational          |
|   | (NEPCO) - of either heavy fuel oil, natural gas or         |         | procedures.                            |
|   | uranium ore will be used up in the energy generation       |         |  |
|   | necessary for the Scheme's operation.                      |         | Conduct a sectoral level Strategic     |
|   |  |         | Environmental Assessment of Jordan's   |
|   |  |         | energy sector and Energy Master Plan.  |
| Impacts from GHG emissions                      | Since the Scheme will have a large energy demand and       |         | Off-setting of GHG emissions in        |
|   | will exceed the IFC Performance Standard threshold for     | -       | detailed design, including energy      |
|   | GHG emissions by between 21 and 34 times, it is            |         | efficiency measures, carbon financing, |
|   | considered a major impact.                                 |         | use of carbon neutral/renewable        |
| To June 1 to one of a                           |  |         | energy sources.                        |
| Induced impacts Induced development of the Wadi | No significant developments have been identified as        |         |  |
| Araba/Arava Valley                              | likely to be induced by the Scheme in its current form.    | 0       |  |
| Araba/ Arava valley                             | No closed areas will become newly accessible as a result   |         |  |
|   | of the Scheme. The local workforce will not be             |         |  |
|   | significantly up-skilled as a result of the Scheme         |         |  |
| Expansion of Jordan's energy and                | Jordan has areas designated for development. No            | 0       |  |
| transmission capacity                           | indications that grid strengthening for Scheme will        | Ο       |  |
| d'anomicoron capacity                           | induce other impacts in those areas.                       |         |  |
| Benefits from restoration of the Jordanian      | One of the most significant benefits of the Scheme is the  |         |  |
| aquifers  | reduction of over-pumping from Jordan's aquifers and       | -       |  |
| 1   | the possibility of their eventual restoration.             |         |  |
| Benefits from the provision of additional       | The Scheme will allow the reduction and removal of         |         |  |
| freshwater                                      | Jordan's water supply deficit, and the meeting of          | -       |  |
|   | various environmental and social objectives in the Water   |         |  |
|   | Strategy. A potentially major positive impact.             |         |  |
| Impacts from the provision of potable           | Reduction in the water supply deficit especially in        |         |  |
| water   | Jordan. A potentially major positive impact.               |         |  |
|   | Key:   |         |  |
|   | = positive; O= slight/none; = moderate;                    | = major |  |

#### The Dead Sea

The potential impacts and mitigation measures identified by the study for the Dead Sea's limnology and surrounding environment are summarised in Table ES.5, together with the likely significance of impacts before and after the proposed mitigation measures <sup>(1)</sup>.

#### Table ES.5 Summary of Dead Sea Impacts and Mitigation

| Potential issue/impact                            | Mitigation  | Signif<br>Pre<br>mitigation | icance<br>Post<br>mitigation |
|---|---|-----------------------------|------------------------------|
| <b>Effects of Construction</b>                    | in the Dead Sea   | 0                           |                              |
| Increase of suspended                             | Good environmental management of  | 0                           | 0                            |
| sediments   | construction  | 0                           | 0                            |
|   | Aesthetics of the Dead Sea  |                             |                              |
| Shore and sea bed<br>uptake                       | Additional measures not necessary   | 0                           | 0                            |
| Stabilisation of the water level                  | Additional measures not necessary   | •                           | •                            |
| Natural and Cultural H                            | eritage of the Dead Sea Area  |                             |                              |
| 'Integrity' of the Dead<br>Sea as a Heritage Site | <ul> <li>Additional study, including analysis of information gained from physical trials etc</li> <li>Effective communication and phased approach with upscaling dependent on clearer understanding of risk and testing of additional mitigation</li> </ul> | •                           | •                            |
| Water Quality<br>(appearance, blooming)           | Additional Study, including analysis     of information gained from physical     trials etc   | •                           | •                            |
| Accumulation of<br>chemicals from<br>desalination | Pollution control of desalination plant effluent  | •                           | 0                            |
| Groundwater and Hydr                              | ogeology  |                             |                              |
| Groundwater<br>availability                       | Additional measures not necessary   | •                           | •                            |
| Surrounding wildlife                              | Additional measures not necessary   | •                           | •                            |
| Tourism and Health Inc                            | dustry  |                             |                              |
| Presence of Dead Sea                              | Additional measures not necessary   | •                           | •                            |
| Conditions for<br>swimming                        | Additional measures not necessary   | 0                           | О                            |
| Visual impacts (Dead<br>Sea colour)               | <ul> <li>Additional Study, including analysis<br/>of information gained from physical<br/>trials etc</li> <li>Effective communication with<br/>industry stakeholders</li> </ul>   | •                           | •                            |
| Dust from mudflats                                | Additional measures not necessary   | •                           | •                            |
| Therapeutic effects                               | Change location of intake   | •                           | 0                            |

Preliminary Draft ESA

<sup>(1)</sup> Note, the assessment of impacts and their significance where appropriate draws upon the results of the DSMS (as detailed in the DSMS Final Report, August 2011). For example, the potential risk of atmospheric hydrogen sulphide releases was considered by the DSMS as unlikely to be significant and only relevant to chemical industry workers as occasional bad odour. **Executive Summary** 

| Potential issue/impact   | Mitigation  | Signif<br>Pre<br>mitigation | icance<br>Post<br>mitigation |
|--|---|-----------------------------|------------------------------|
| Chemical Industry  |   |                             |                              |
| Reduced efficiency of<br>industrial evaporation<br>ponds (gypsum,<br>microclimate) | Additional measures not necessary   | 0                           | 0                            |
| Direct operational costs<br>(associated with<br>moving intakes and<br>pumping)     | Additional measures not necessary   | •                           | ٠                            |
| Uncertainty in planning and design   | <ul> <li>Additional Study, including analysis<br/>of information gained from physical<br/>trials etc</li> <li>Effective communication with<br/>industry stakeholders</li> </ul> | •                           | Ο                            |
| Work environment<br>(odour of Hydrogen<br>Sulphide)                                | Monitoring and potential provision of masks   | 0                           | 0                            |
| Infrastructure and Mate  | erial assets  |                             |                              |
| Sinkholes  | Additional measures not necessary   | •                           | •                            |
| Wadi incision  | Additional measures not necessary   | •                           | •                            |
| Adaption of<br>infrastructure to<br>changing water level                           | Additional measures not necessary   | •                           | •                            |
|  | Key:  |                             |                              |
| <b>•</b> = po  | ositive; $O$ = slight/none; $-$ = moderate;   | = major                     |                              |

The assessment of significance identifies several potentially major negative impacts on the Dead Sea area, all of which arise from the same set of causes that may be summarised as follows:

The mixing of the Red Sea water/brine with the Dead Sea may give rise to changes (chemical, physical and biological) that affect the water quality of the Dead Sea in a way that is perceptible to users and other stakeholders.

In particular, based upon the findings of the DSMS <sup>(1)</sup> there is still some degree of uncertainty about the likely scale and duration of the following potential impacts on the biophysical characteristics of the Dead Sea, which may occur separately or in combination.

- Gypsum (solid Calcium Sulphate) will be precipitated in a powdery or a colloidal form and may rise to the surface of the Dead Sea or persist in the water column, imparting a 'milky' appearance to the water.
- There may be occasional blooms of green algae and cyanobacteria, successively imparting green and red colouring to the Dead Sea water (as in experimental ponds, albeit with added phosphate), and in some cases

(1) As detailed in DSMS Final Report, August 2011. Executive Summary forming masses of floating brownish-green polysaccharide slime that accumulate in the water.

The DSMS has not been able to definitively predict the likelihood or extent of these effects over the full range of inflow conditions that will be encountered during the Scheme. The study results <sup>(1)</sup> suggest that when gypsum is precipitated, essential nutrients (phosphate, iron) may be co-precipitated and thus not be available for biological processes in the upper layer of the Dead Sea. In this case it is possible that the extent of algal and archaeal blooms in the Dead Sea would be rarer than hitherto.

Nevertheless, it is likely that some whitening and some blooming will be observed for periods during the lifetime of RSDSC.

Despite the uncertainty, the possible dimensions and consequences of some of the effects arising from the DSMS indicate the following.

- There will be precipitation of gypsum causing increased turbidity of the water column, in severe cases appearing as whitening of the Dead Sea (depending on the physical characteristics of the gypsum particles).
- The most acute affects may be near the mixing interface, the entire Dead Sea may not always be affected at any one time, but there can be rapid lateral mixing in the surface layer, so that, the effects may span most or all of its surface area.
- Biological effects (blooming of algae and cyanobacteria) may occur if stratification develops and the upper mixed layer is diluted by at least 10%, which becomes more likely as greater volumes of seawater/reject brine are introduced into the Dead Sea <sup>(1)</sup>.
- Unusual events such as extreme weather and non-routine operating conditions may trigger any of these effects, with a magnitude and in circumstances that modelling might not have foreseen.

Such effects would be different from the current situation and the 'No Project' scenario; however, in large part they represent a return to the situation as it was before the 1979 Dead Sea turnover, when it was permanently stratified and experienced more pronounced seasonal blooms than today. Additionally, the negative effects would be offset by positive consequences of water level stabilisation (shore closer to hotels and roads, reduced area of mudflat, reduced damage to infrastructure, reduced area prone to sinkholes, reduced drainage of groundwater and springs).

<sup>(1)</sup> In this respect, the DSMS Final Report concludes that the addition of up to 400 MCM/year of seawater/reject brine should have no discernible affect on the limnology of the Dead Sea, particularly in regard to dilution and biological blooming; however the report recommends that further monitoring and research is required to determine the effects of higher inflow volumes. **Executive Summary** 

Acknowledging the aforementioned uncertainty, we may still summarise that the potential effects are occasional deterioration of water quality, sometimes covering all or most of the Dead Sea, manifested in changes in water colour, turbidity, and possibly floating slimy deposits in the waters. This might not be sufficient to significantly affect the current uses of the Dead Sea by visitors. The disturbances would probably be periodic and transitory, or avoidable to visitors by relocating or using the evaporation ponds for bathing (as currently happens at the Israeli Dead Sea tourism centre of Ein Bokek). Hotels might also respond by maintaining pools of Dead Sea water for guests' use (as some already do) or by relocating the intakes for thereapeutic facilities. Other key aspects valued by visitors (the setting, the history, etc) would be unchanged.

The Dead Sea is valued as a heritage site, and for intangible qualities such as peacefulness, health-giving, connection with history, etc (see Section B4 of ESA Report). The UNESCO Guidelines <sup>(1)</sup> for management of such sites place emphasis on the importance of maintaining their 'integrity' as manifested by their aesthetic qualities, and the preservation of their ecological and biophysical characteristics. The physical and biological changes potentially induced by the RSDSC (or even - perhaps wrongly - perceived to have been induced) could thus damage the integrity of the Dead Sea. If the changes covered a wide area, were readily apparent to the naked eye, and persisted for longer that a few weeks, the perception of the wider community, including people who have never and do not intend to visit the Dead Sea, could be that it had been damaged by the RSDSC – even though the phenomena have sometimes occurred in the past.

'End-of-pipe' options for mitigation of the effects resulting from the altered biophysical characteristics of the Dead Sea water are highly uncertain. Options such as seeding the inflowing brine with gypsum crystals (to increase the grain size of the precipitated material and speed its deposition to the bottom of the Dead Sea) are plausible but would need to be fully investigated in future studies. Pre-mixing the Red Sea water/desalination plant brine and Dead Sea waters is another option that requires further study (dependent for its effectiveness on, for example, the nucleation time of the gypsum crystals, and of uncertain efficacy against algal blooming) and would require the establishment of large mixing ponds in areas that are already heavily environmentally and socially constrained.

It is therefore essential that further detailed studies are undertaken in followup to the DSMS and in advance of construction of the full Scheme. Study of the effects on the Dead Sea should continue, using the results of the pilot ('prototype') project and other physical trials and experiments to further develop and calibrate the numerical models that have been developed <sup>(2)</sup>. If necessary (that is, if the results of the pilot indicate a significant risk of adverse environmental effects) end-of-pipe mitigation measures should be developed and tested. As a further precaution, the development of the Scheme should be phased so that after each phase the accuracy of the modelling preditions

(1) Operational Guidelines for the Implementation of the World Heritage Convention, UNESCO, 2008 (2) The proposed scope for his research is discussed in detail in the DSMS Final Report, August 2011 **Executive Summary** 

Preliminary Draft ESA

and/or the efficacy of the mitigation measures can be assessed and the subsequent phase of the Scheme adjusted accordingly. Assuming that the above measures are properly implemented, the potential effect of RSDSC on the 'Integrity' of the Dead Sea as a Heritage Site, the quality of the Dead Sea water, and the visual appearance to visitors, have been assessed as 'moderate'.

### The Red Sea

Executive Summary

The potential impacts and mitigation measures identified by the study for the Red Sea's marine and coastal environment are summarised in *Table ES.6*, together with the likely significance of impacts before and after the proposed mitigation measures.

# Table ES.6Summary of Red Sea Impacts and Mitigation

| Potential issue/ impact                         | Mitigation                                 | Significance |            |  |  |
|---|--|--------------|------------|--|--|
|   | -  | Pre          | Post       |  |  |
|   |  | mitigation   | mitigation |  |  |
| Impact of water abstraction on                  | Location for the intake is fixed           | Ο            | 0          |  |  |
| water quality in the entire Gulf                | in an area and at a depth                  | U            | U          |  |  |
| of Aqaba  | where any potential effects are minimised. |              |            |  |  |
| Impact of water abstraction on                  | Location for the intake to be              |              | 0          |  |  |
| local water quality of the upper                | fixed in an area and at a depth            |              | U          |  |  |
| Gulf of Aqaba                                   | where any potential effects are            |              |            |  |  |
|   | minimised.                                 |              |            |  |  |
| Impact of water abstraction on                  | None required                              | 0            | 0          |  |  |
| water level in the Gulf of Aqaba                |  | U            | 0          |  |  |
| Impact of turbidity during                      | Good environmental                         |              | 0          |  |  |
| construction activities                         | management of construction                 |              | U          |  |  |
| Impact of noise/vibration                       | Good environmental                         |              | 0          |  |  |
| induced by construction                         | management of construction                 |              | U          |  |  |
| Destruction of benthic habitats,                | Good environmental                         |              | 0          |  |  |
| including coral colonies due to                 | management of construction                 |              | U          |  |  |
| physical presence of the intake                 | and coral transplantation                  |              |            |  |  |
|   | where appropriate                          |              |            |  |  |
| Impact of water abstraction on                  | Sensitive location of the intake,          |              | 0          |  |  |
| Gulf of Aqaba coral population                  | monitoring                                 |              | U          |  |  |
| dynamics  |  |              |            |  |  |
| Colonization of pipelines by                    | Selection of materials and                 |              |            |  |  |
| corals and other fixed benthos                  | design to enhance this effect              | -            | -          |  |  |
| (and protections if applicable)                 |  |              |            |  |  |
| Impacts on local fishing                        | Good environmental                         |              | $\circ$    |  |  |
| activities                                      | management of construction                 |              | U          |  |  |
| Key:  |  |              |            |  |  |
| = positive; O= slight/none; = moderate; = major |  |              |            |  |  |

Impacts on the marine environment that could arise during construction of RSDSC result from:

- the installation of the intake structure and possible destruction of (coral and benthic) habitat;
- the establishment of a temporary exclusion zone around the marine working area;

Preliminary Draft ESA

- the formation of turbidity plumes during dredging and pipe laying; and
- the generation of noise and vibration.

The concerns during the operational period arise from:

- the abstraction of a large volume of water with potential alteration of marine circulation patterns;
- the effect on the quality and physical characteristics of the water body (primarily temperature and salinity) with consequent damage to marine life; and
- the entrainment of aquatic organisms in the abstracted water.

Assuming that, as described in the FS Draft Sub-Study Report, the outcome of the RSMS is used to fix a location for the intake in an area and at a depth where any potential effects are minimised, no significant effect is anticipated on the circulation in the Gulf, either on the water level or on the quality of the water. However, given the level of concern and the incomplete knowledge efforts should continue to understand and model the currents and drivers. A continued monitoring effort is recommended.

Construction impacts can be effectively mitigated by good practice construction methods and modification of the Scheme footprint, where practicable, during detailed design.

The potential for impact of water abstraction on marine life is also small because of the avoidance measures already included in the Scheme design. If need be, additional mitigation measures could further minimize fauna entrainment in the abstracted water.

Compensation for residual damage is recommended by transplanting the coral colonies that would be destroyed and by making sure that, where practicable, the Scheme footprint and structures can provide a habitat for biota.

# Hydrology and Flood Risk

The potential impacts and mitigation measures relating to inland surface water hydrology identified by the study are summarised in *Table ES.7*, together with the likely significance of impacts before and after the proposed mitigation measures.

The key surface water issues associated with the RSDSC include:

• the impacts of construction, mainly relating to potential impacts on water drainage, sedimentation, erosion and water quality due to excavation and construction works;

- the impacts during operation, when the interaction between above-ground permanent infrastructure and wadi drainage paths could affect local hydrological regimes; and
- the risk of the uncontrolled release of sea water (or brine) from conveyance breaches due to inadequate or poorly designed cross-drainage structures or indundation of above-ground facilities, and the consequent risk of saline intrusion into downstream aquifers.

| Implementation of standard   | Pre<br>mitigation  | Post<br>mitigation   |
|--|--|--|
| Implementation of standard   |  | miligation   |
| environmental controls during<br>construction, particularly prior to and<br>during seasonal rainfall periods.  | •  | 0  |
| Appropriate design coupled with site<br>Investigation to verify/ calibrate design<br>flood calculations to observed conditions<br>wherever possible. | •  | 0  |
| Detailed hydrogeological investigations<br>to identify sensitive wells/zones, and<br>possible drilling of monitoring/<br>interceptor wells.          | •  | 0  |
| -  | ٠  | •  |
|  | during seasonal rainfall periods.<br>Appropriate design coupled with site<br>Investigation to verify/ calibrate design<br>flood calculations to observed conditions<br>wherever possible.<br>Detailed hydrogeological investigations<br>to identify sensitive wells/zones, and<br>possible drilling of monitoring/ | during seasonal rainfall periods.<br>Appropriate design coupled with site<br>Investigation to verify/ calibrate design<br>flood calculations to observed conditions<br>wherever possible.<br>Detailed hydrogeological investigations<br>to identify sensitive wells/zones, and<br>possible drilling of monitoring/<br>interceptor wells. |

# Table ES.7 Summary of Surface Water Impacts and Mitigation

All of the construction related impacts can be mitigated very effectively at source by the implementation of standard best practices in terms of environmental controls and management practices, particularly prior to and during seasonal rainfall periods. These would include regular checking and maintenance of all plant and machinery to minimise the risk of fuel or lubricant leakages, the use of dedicated, lined and bunded storage areas for all fuel, oil or chemical stockpiles and the installation of effective site drainage measures. With regard to operations, the detailed engineering design will afford a very high level of flood protection to all of the above-ground facilities and wadi cross drainage structures constructed for the Scheme such that risks relating to the flood indundation or failure will be very small. In addition, there are potential positive impacts due to the stabilisation of bridge and culvert structures in close proximity to the Dead Sea shoreline as the channel bed erosion potential of wadis is stabilised as sea level falls are arrested.

# Archaeology and Cultural Property

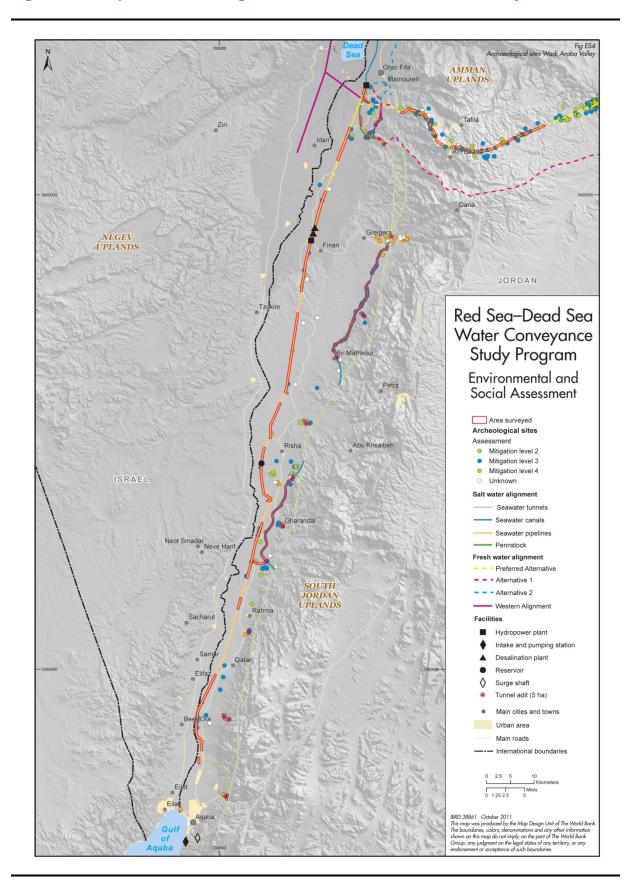
The potential impacts and mitigation measures relating to archaeology and cultural property that were identified by the study are summarised in *Table* 

*ES.8*, together with the likely significance of impacts before and after the proposed mitigation measures. *Figure ES.4* shows the category 2, 3 and 4 archaeological sites in the Wadi Araba/Arava Valley.

# Table ES.8 Summary of Archaeological and Cultural Property Impacts and Mitigation

| Potential Issue/Impact   | Mitigation                    | Significance      |                    |  |  |
|--|-------------------------------|-------------------|--------------------|--|--|
|  | C .                           | Pre<br>mitigation | Post<br>mitigation |  |  |
| Eastern Intake   |                               | U                 | 0                  |  |  |
| Construction activities are not <b>c</b> lose                                    | Chance find procedures in     | 0                 | 0                  |  |  |
| to any known archaeological sites  | place                         | U                 | U                  |  |  |
| Construction Activities are not <b>c</b> lose                                    | Good construction practice to | 0                 | 0                  |  |  |
| to any other culturally important  | prevent disturbance           | U                 | U                  |  |  |
| sites  |                               |                   |                    |  |  |
| Sea Water Pipeline   |                               |                   |                    |  |  |
| Construction activities close to 15  | Detailed assessment of all    |                   |                    |  |  |
| Category 3 archaeological sites  | sites followed by either      |                   |                    |  |  |
| (mainly ancient cemeteries and   | sampling or full excavation   |                   |                    |  |  |
| campsites)   |                               |                   |                    |  |  |
| Construction activities close to four  | Collection of samples and     |                   | 0                  |  |  |
| Category 2 archaeological sites (two   | recording of the sites        |                   | U                  |  |  |
| flint scatters and two enclosures in   |                               |                   |                    |  |  |
| poor condition)  |                               |                   |                    |  |  |
| Construction activities are not <b>c</b> lose                                    | Good construction practice to | Ο                 | Ο                  |  |  |
| to any other culturally important  | prevent disturbance           | U                 | U                  |  |  |
| sites, but major graveyard in vicinity   |                               |                   |                    |  |  |
| Freshwater Pipelines   |                               |                   |                    |  |  |
| Construction activities Close to 29  | Detailed assessment of all    |                   |                    |  |  |
| Category 3 archaeological sites  | sites followed by either      |                   |                    |  |  |
| (mainly ancient cemeteries, towers,  | sampling or full excavation   |                   |                    |  |  |
| stone circles and enclosures)  |                               |                   |                    |  |  |
| Construction activities close to 13  | Collection of samples and     |                   | 0                  |  |  |
| Category 2 archaeological sites  | recording of the sites        |                   | C                  |  |  |
| (mainly walls and enclosures, also   |                               |                   |                    |  |  |
| some flint and pottery scatters)   | <u> </u>                      |                   |                    |  |  |
| Near the village of Ain Baida, the   | Good construction practice to |                   | Ο                  |  |  |
| alignment is close to 4 modern   | prevent disturbance           |                   | -                  |  |  |
| graveyards   |                               |                   |                    |  |  |
| Dead Sea Basin<br>Construction Activities close to four                          | Detailed assessment of -11    |                   |                    |  |  |
|  | Detailed assessment of all    |                   | •                  |  |  |
| Category 3 archaeological sites  | sites followed by either      | _                 |                    |  |  |
| (water channelling system, cemetery,   | sampling or full excavation   |                   |                    |  |  |
| stone circles)<br>3 mosques located and 2 graveyards                             | Good construction practice to |                   |                    |  |  |
| in the vicinity but not close  | prevent disturbance           | -                 | O                  |  |  |
| In the vicinity but not close  | Key:                          |                   |                    |  |  |
| $\bullet$ = positive; $O$ = slight/none; $\bullet$ = moderate; $\bullet$ = major |                               |                   |                    |  |  |

The area through which the RSDSC passes is of great archaeological and cultural significance. There are archaeological remains dating back to the earliest times of human residence in the Middle East and traces of many major civilisations from pre-historic dates up until the modern era. The route will, therefore, pass close to sites of archaeological or other cultural significance and will therefore need to be carefully planned to prevent physical damage or disturbance to these sites. The main potential for impacts is in Jordan: the areas of construction in Israel and the Palestinian Authority are much smaller and are expected to lie within an existing road corridor.



# Figure ES.4 Important Archaeological Sites in the Wadi Araba/Arava Valley

Important sites were identified through a literature survey, field surveys and consultation with experts and local people. The academic and heritage value of each site was independently assessed by each member of the field team and assigned a consensus impact assessment value on a scale from 1 to 4 (taking into account the distribution and abundance of this type of site, the condition, inherent value, policy and legal status in the region etc). Each number on the scale corresponds to the value of the site and is linked to commensurate measures recommended to mitigate any potential damage.

Actions that need to be taken to manage and mitigate potential impacts to known sites may be summarised as: avoidance; excavation; mapping and recording; and good practice management of construction activities. In addition, measures must be taken to identify previously unknown sites if the alignment is shifted for any reason and to manage sites that are encountered unexpectedly during construction activities.

#### Social Assessment

The potential social impacts and associated mitigation measures identified by the study for the RSDSC are summarised in *Table ES.9*, together with the likely significance of impacts before and after the proposed mitigation measures.

An extensive series of community consultations was conducted for the social assessment, as described in Annexes III to V of the Main Report, covering almost all of the villages close to the alternative conveyance and pipeline routes. In addition, discussions were held with social/community experts with experience in the area, academic researchers and NGOs. Research was undertaken of the body of academic work available on the subject. Local and central government agencies were also consulted, as were professional land sales agents with experience in land trading in the area.

Three rounds of local consultations were conducted in all: the first between June and December 2008; the second (conducted in conjunction with the FS Social Sub-Study) between July and December 2009; and the third between July and December 2010. The ESA team's understanding of the social baseline and the various communities in the project area, including issues related to tribal identity and land ownership and allocation, was built up from discussions and structured interviews carried out during these rounds of consultation. Moreover, specific steps were taken to access potentially vulnerable groups such as women, Bedouin, Sab'awi and gypsy groups and afford them the opportunity to engage in the study and make contributions.

There is wide variation in social context over the study area. Aqaba and Eilat are busy, developing tourist resorts centred on the weather, water, beaches and corals of the Gulf of Aqaba, with ports and industries (especially in Aqaba). The Jordanian side of the Wadi Araba/Arava Valley and Dead Sea Basin is relatively poor, and is sparsely populated with, tribal, settled Bedouin families. Herding is the main activity in the valley, with significant irrigated agriculture in the Southern Ghors. In contrast, the Israeli side of the valley has a number of wealthy agricultural communities, with extensive, high return groundwater-fed agriculture.

# Table ES.9Summary of Social Impacts and Mitigation

| Potential issue/  | Mitigation   | Eastern    | intake     | Sea wate   | r pipeline | Dead S     | ea Basin   | Freshwate  | er pipeline            |
|---|--|------------|------------|------------|------------|------------|------------|------------|------------------------|
| impact  |  | Pre        | Post       | Pre        | Post       | Pre        | Post       | Pre        | Post                   |
| <b>x</b> , , , , , , , , , , , , , , , , , , ,  |  | mitigation             |
| Impacts affecting com   |  |            |            |            |            |            |            |            |                        |
| Impacts on<br>employment and the<br>local economy during<br>construction                              | Employment/procurement<br>policy, staff training,<br>stakeholder engagement<br>plan and Grievance<br>Mechanism | •          | •          | •          | •          | 0          | •          | 0          | •                      |
| Employment during<br>Scheme operation   | Employment/procurement<br>policy, staff training,<br>stakeholder engagement<br>plan and Grievance<br>Mechanism | Ο          | 0          | •          | •          | •          | •          | 0          | 0                      |
| Impacts on local<br>marine livelihoods<br>during construction   | Stakeholder engagement<br>plan, Construction<br>management plan and<br>Grievance Mechanism                     | •          | 0          | 0          | 0          | 0          | 0          | 0          | 0                      |
| Impacts of a migrant<br>workforce on<br>community health and<br>wellbeing during<br>construction      | Health risk assessment,<br>workforce management<br>plan, Grievance mechanism                                   | •          | Ο          | •          | •          | •          | •          | •          | 0                      |
| Impacts on<br>groundwater resulting<br>from leakage during<br>operation                               | See 'hydrogeology'   | 0          | 0          | •          | 0          | 0          | 0          | 0          | 0                      |
| Impacts of land take<br>and changes in land<br>use activities during<br>construction and<br>operation | Land acquisition and<br>resettlement action plan,<br>stakeholder engagement<br>plan and Grievance<br>Mechanism | •          | 0          | •          | •          | •          | 0          | •          | •                      |
| Impacts affecting com   |  |            |            |            |            |            |            |            |                        |
| Impacts on<br>groundwater resulting<br>from leakage during<br>operation                               | See 'hydrogeology'   | Ο          | Ο          | •          | О          | 0          | Ο          | 0          | Ο                      |
| Impacts of land take<br>and changes in land   | Land acquisition and resettlement action plan,   | -          | -          | -          | -          | -          | -          |            | ssed since<br>ot known |

| Potential issue/      | Mitigation                                      | Eastern    | intake     | Sea water  | pipeline   | Dead S     | ea Basin   | Freshwate  | er pipeline |
|-----------------------|---|------------|------------|------------|------------|------------|------------|------------|-------------|
| impact                |   | Pre        | Post       | Pre        | Post       | Pre        | Post       | Pre        | Post        |
|                       |   | mitigation  |
| use activities during | stakeholder engagement                          |            |            |            |            |            |            |            |             |
| construction and      | plan and Grievance                              |            |            |            |            |            |            |            |             |
| operation             | Mechanism                                       |            |            |            |            |            |            |            |             |
| Impacts affecting com | munities in the Palestinian Au                  | athority   |            |            |            |            |            |            |             |
| Impacts on            | Employment/procurement                          | 0          | 0          | $\cap$     | 0          | 0          | 0          | 0          |             |
| employment and the    | policy, staff training,                         | U          | U          | U          | U          | U          | U          | U          | -           |
| local economy during  | stakeholder engagement                          |            |            |            |            |            |            |            |             |
| construction          | plan and Grievance                              |            |            |            |            |            |            |            |             |
|                       | Mechanism                                       |            |            |            |            |            |            |            |             |
| Impacts of land take  | Land acquisition and                            | -          | -          | -          | -          | -          |            | Not asses  | ssed since  |
| and changes in land   | resettlement action plan,                       |            |            |            |            |            |            | route no   | ot known    |
| use activities during | stakeholder engagement                          |            |            |            |            |            |            |            |             |
| construction and      | plan and Grievance                              |            |            |            |            |            |            |            |             |
| operation             | Mechanism                                       |            |            |            |            |            |            |            |             |
| -                     |   |            | Key        | 7 <b>:</b> |            |            |            |            |             |
|                       | = positive; O= slight/none; = moderate; = major |            |            |            |            |            |            |            |             |

The southern Dead Sea Basin is dominated by the chemical works on both sides of the border with significant local employment. Dead Sea based tourism in Israel is centred on Ein Bokek on the southern basin, with a small but important spa at Ein Gedi, whereas Jordanian tourism is centred on the north eastern shoreline. Masada and Qumran are important tourism sites in the Basin. The freshwater route in Jordan lies along Jordan's main north-south trunk road, in a largely rural area, home to large tribes of scattered Bedouin, with some towns and villages, before entering the semi-urban outskirts of south Amman. The Jericho area suffers from water scarcity and high unemployment, with livelihoods largely focused on agriculture.

The social assessment identified that most negative impacts will occur during the construction period, and arise either from nuisance and disturbances – discussed elsewhere – or from the influx of foreign workers into a sparsely populated, conservative, poor area. There will be potential benefits from employment during construction, but the tendency of rural Jordanians to shun labour employment may limit this benefit. During operation, there will be almost no local project-specific impacts from the Scheme, since the benefits provided from the freshwater will be felt mostly outside the Scheme area. However, with appropriate mitigation measures as described in the ESMP there may be some employment opportunities in Jordan at the desalination and hydropower plants during operation which, if offered and taken up by local people, could have a substantial impact on their income and livelihoods.

A key concern from local communities that was expressed during the consultation programme is the risk to wells as a result of the leakage of seawater. However, significant safeguards have already been built into the Scheme to mitigate this (as discussed under 'hydrogeology' below).

#### Land acquisition and resettlement

A lands assessment was conducted that identified the amount of land area needed by the Scheme, and assessed the impacts on local communities and livelihoods. The assessment was necessarily based upon the provisional alignments and locations of infrastructure as set out in the FS. It concluded that the vast majority of the land take required will be in rural areas, most of which is not used for local livelihoods, and that almost no direct resettlement of people will be required. Nevertheless, in accordance with World Bank OP 4.12, a *Land Acquisition and Resettlement Policy Framework* has been developed (Main Report Section D6) which provides the basis for the subsequent development of a Resettlement Action Plan (RAP) during the detailed design of the Scheme when the precise component alignments, locations and hence land-takes are known. In accordance with OP 4.12, the final RAP will have specific provisions for the loss of land and assets, loss of livelihood, prior information and disclosure, and an entitlement policy and framework.

Executive Summary

## Indigenous Peoples

The ESA team also carried out an assessment of whether the ethnic groups identified in the community baseline survey should be categorised as Indigenous Peoples (IPs) according to the four-fold characterisation in World Bank OP 4.10. The assessment is presented in detail in *Annex V*. The conclusion is that, according to the OP 4.10 definitional characteristics, the people located in the project area are not identifiable as IPs. Based on this assessment, the ESA therefore recommends that the OP 4.10 safeguard should not be triggered and that separate IP plans for the Bedouin in Jordan are not prepared. The tribal people in the study area should, rather, be engaged, consulted and information disclosed to them and all other stakeholders under the umbrella of an integrated Public Consultation and Communication Plan (PCCP) and ESMP.

It should be noted that the ESMP and PCCP procedures will provide a framework under which the project owner can identify the most appropriate mechanisms to consult with different types of people (eg on the grounds of gender, age, or location), as is best practice in any ESMP. Moreover, the social assessment has identified groups of people who may be more vulnerable than others, and tailored mitigation measures accordingly. Therefore, although not being identified as meeting the definition of 'Indigenous Peoples', the ESMP ensures that characteristics that make certain sub-groups of populations more vulnerable to specific impacts will be re-evaluated and considered during detailed design and implementation of the project.

## **Terrestrial Ecology**

The potential impacts and mitigation measures that were identified by the study relating to terrestrial ecology are summarised in *Table ES.10*, together with the likely significance of impacts before and after the proposed mitigation measures.

Potential impacts on terrestrial ecology arise mainly from the construction of RSDSC, and in particular, the disturbance or fragmentation of the fragile desert ecosystem of the Wadi Araba/Arava Valley. Key concerns included the following.

- Impacts during the construction phase associated with increased potential for disturbance of the estimated 1.2 million migratory birds that pass through the Dead Sea Basin, Wadi Araba/Arava Valley and the Gulf of Aqaba area as part of their migration route, the African-Eurasia flyway system.
- Impacts associated with increased nuisances, land take and influx of workers within close proximity to protected areas (existing and proposed) that include: Dana Biosphere Nature Reserve; Fifa Proposed Protected Area; Qatar Proposed Protected Area; other Special Conservation Areas; and Important Bird Areas.

Executive Summary

# Table ES.10 Summary of Terrestrial Ecology Impacts and Mitigation

| Potential issue/impact  | Mitigation   |                   | e (aggregated<br>heme) |  |  |  |
|---|--|-------------------|------------------------|--|--|--|
|   |  | Pre<br>mitigation | Post<br>mitigation     |  |  |  |
| Ecological connectivity - barrier<br>to animal movement in WAAV<br>during pipeline construction.                        | Limitation of working fronts, use<br>of earthen ramps, trench<br>inspections etc.                                | •                 | 0                      |  |  |  |
| Migratory birds – hunting,<br>disturbance due to vehicles,<br>noise, light, dust etc.                                   | Site controls, further research and<br>restrictions on activities during<br>migration seasons etc.               | •                 | •                      |  |  |  |
| Protected areas – landtake in the<br>WAAV for the right of way and<br>facility sites                                    | Avoidance where possible and<br>restrictions on access to/from<br>sites. Habitat restoration where<br>necessary. | •                 | •                      |  |  |  |
| Endangered/threatened species <ul> <li>landtake and/or disturbance</li> </ul>   | As for ecological connectivity.  | •                 | •                      |  |  |  |
| Sensitive/unique habitat-<br>landtake   | Avoidance of Acacia stands, with<br>habitat restoration where<br>necessary.                                      | •                 | •                      |  |  |  |
| Resident birds- disturbance   | As above for migratory birds,<br>including controls during<br>breeding and nesting seasons.                      | •                 | 0                      |  |  |  |
| Diversity and resilience of the<br>desert habitat –physical<br>disturbance from construction<br>and induced development | Restricted access to/from sites,<br>plus habitat restoration where<br>necessary.                                 | •                 | 0                      |  |  |  |
| Key:<br>= positive; O= slight/none; = moderate; = major   |  |                   |                        |  |  |  |

- The effects on ecological connectivity, especially in situations where eastwest movement is limited due to construction activities or permanent structures such as the above surface pipeline or canal.
- Impacts during the construction phase on the desert crust that is the basis of the desert ecosystem characteristic of Wadi Araba/Arava Valley.
- Impacts during construction activities that involve land take and associated accesses on threatened/endangered species such as the Sand Cat that may inhabit the Wadi Araba/Arava Valley.

The impact assessment predicts that after the recommended mitigation and enhancement measures have been effectively implemented, no major negative impacts on the terrestrial ecology will be caused by construction and operation of RSDSC. There will be moderate impacts arising mainly from the construction of the seawater conveyance, these can be minimised by control of the construction phase, in particular, by minimising the amount of land that is disturbed an any one time; and by control of the movements of vehicles, management of workers' accommodation and activities. Variants of the Scheme such as the tunnel conveyance option, or the phased construction option, pose a significantly greater risk either because they disturb more valuable areas (the tunnel) or entail repeated disturbances (the phased option).

Executive Summary

# Hydrogeology

The potential impacts and mitigation measures relating to hydrogeology identified by the study are summarised in *Table ES.11*, together with the likely significance of impacts before and after the proposed mitigation measures.

| Construction Activities -       Good environmental       O         temporary lowering of the       management of construction,       O         groundwater table or pollution       and licensing of any proposed       O         by disposal of wastewater       abstractions.       O         Insidious leakage from sea water       In addition to existing Scheme       O         conveyance leading to       design safeguards, further       O         contamination of aquifers       hydrogeological research and       O         for additional mitigation (eg       isolation of sensitive zones,       O         compensation etc).       In addition to above,       O         Catastrophic failure of sea water       In addition to above,       O         conveyance leading to       preparation of emergency       O | Potential issue/impact                                   | Mitigation  | Signif | icance             |
|---|--|---|--------|--------------------|
| temporary lowering of the<br>groundwater table or pollution<br>by disposal of wastewater       management of construction,<br>and licensing of any proposed<br>abstractions.         Insidious leakage from sea water<br>conveyance leading to<br>contamination of aquifers       In addition to existing Scheme<br>design safeguards, further<br>hydrogeological research and<br>monitoring to identify need<br>for additional mitigation (eg<br>isolation of sensitive zones,<br>compensation etc).       O         Catastrophic failure of sea water<br>conveyance leading to<br>contamination of aquifers       In addition to above,<br>preparation of emergency<br>action plans and emergency<br>response unit that may<br>include drilling and pumping<br>of temporary 'curtain' wells to                                      |  |   |        | Post<br>mitigatior |
| Insidious leakage from sea water<br>conveyance leading to<br>contamination of aquifers<br>Mydrogeological research and<br>monitoring to identify need<br>for additional mitigation (eg<br>isolation of sensitive zones,<br>compensation etc).<br>Catastrophic failure of sea water<br>conveyance leading to<br>contamination of aquifers<br>Catastrophic failure of sea water<br>conveyance leading to<br>contamination of aquifers<br>Catastrophic failure of sea water<br>conveyance leading to<br>contamination of aquifers<br>Cation plans and emergency<br>response unit that may<br>include drilling and pumping<br>of temporary 'curtain' wells to   | temporary lowering of the groundwater table or pollution | management of construction,<br>and licensing of any proposed  | •      | 0                  |
| conveyance leading to preparation of emergency<br>contamination of aquifers action plans and emergency<br>response unit that may<br>include drilling and pumping<br>of temporary 'curtain' wells to   | Insidious leakage from sea water conveyance leading to   | design safeguards, further<br>hydrogeological research and<br>monitoring to identify need<br>for additional mitigation (eg<br>isolation of sensitive zones, | •      | 0                  |
|   | conveyance leading to                                    | preparation of emergency<br>action plans and emergency<br>response unit that may<br>include drilling and pumping<br>of temporary 'curtain' wells to         | •      | •                  |

#### Table ES.11 Summary of Hydrogeological Impacts and Mitigation

The major concern identified by the assessment is the potential contamination of groundwater in the Wadi Araba/Arava Valley by leakage from the seawater pipeline. In an area of highly constrained water resources availability and cultural attachment to farming, stakeholder concern over this issue is very high, particularly amongst farmers on the western side of the valley. This concern includes the risk of major pipeline breaches, such as may be caused by catastrophic events, or insidious leaks that, it is thought, may be undetected for many years causing irreparable damage. The uppermost aquifer - the Araba Fill aquifer - is most at risk from such effects.

The assessment concluded that, in the unlikely event that the design safeguards fail and that seawater succeeds in passing the protective systems without being detected, it still has to infiltrate to a depth of on average 75 m to reach the deeper aquifer. During infiltration, the water is subject to ongoing processes of evaporation and retention by the subsoil skeleton. It may also be trapped on top of impervious layers. Once the aquifer is reached – which could take from months to years - a steady process of dilution will start, which will to a certain extent attenuate the effects of the leakage. The impact could at worst affect several wells, and would last for a long time. However the magnitude of the event and the risk of the event occurring are rated as very

low. Stakeholder concern about aquifer contamination may be vocal, but is not supported by the available data.

During construction it is possible that there will be temporary lowering of the groundwater table, or pollution by disposal of wastewater. Apart from in the Wadi Araba/Arava Valley, where contractors may seek permission to establish wells, use of sound environmental management measures will ensure that any effects are temporary and of little concern to stakeholders. Where water is abstracted, monitoring will be necessary to ensure that license conditions are met and/or there is no detrimental impact on local groundwater conditions.

Complete elimination of risk (installation of monitoring wells, addition of a tracer to the seawater and hydrogeological isolation of sensitive zones) would most likely incur costs disproportionate to the value of the resource. Instead, a good level of confidence can be obtained by monitoring existing abstraction wells before deciding upon any more comprehensive response strategy (potentially including compensation to farmers) in the unlikely event that an issue develops.

#### **Public Health**

The potential impacts and mitigation measures relating to public health identified by the study are summarised in *Table ES.12*, together with the likely significance of impacts before and after the proposed mitigation measures.

| Potential issue/ impact   | Mitigation   | Significance      |                    |  |  |  |  |
|---|--|-------------------|--------------------|--|--|--|--|
|   |  | Pre<br>mitigation | Post<br>mitigation |  |  |  |  |
| Risk of HIV/AIDS  | Ensure that all foreign workers<br>undertake required HIV test for<br>work permits. Incorporate<br>HIV/AIDS management planning<br>in contractor controls.                                       | Ο                 | Ο                  |  |  |  |  |
| Risk of introduction of<br>communicable diseases (eg<br>Tuberculosis) | Good practice management<br>of worker employment, health and<br>living conditions. Ensure that all<br>foreign workers undertake TB test.<br>Notify local authorities in event of<br>an outbreak. | 0                 | 0                  |  |  |  |  |
| Health and water issues   | Good practice management<br>of worker employment, health and<br>living conditions.   | ٠                 | ٠                  |  |  |  |  |
| Health impacts of<br>construction activities<br>(traffic)             | Incorporiate effective traffic<br>management planning into<br>contractor controls.   | •                 | 0                  |  |  |  |  |
| = posit   | Key:<br>= positive; O= slight/none; = moderate; = major  |                   |                    |  |  |  |  |

## Table ES.12Summary of Public Health Impacts and Mitigation



Potential impacts on the health of the public arise primarily from the influx and movements of large numbers of workers from foreign countries who may bring communicable diseases and, due to the circumstances of their employment and living conditions, may engage in the types of risky behaviour known to spread diseases such as HIV/AIDS. It is also possible that an influx of workers may put additional strain on limited medical facilities available within the Scheme area. In addition, the construction phase will involve generation of dust and vehicle exhaust (associated with respiratory disease), and the potential for traffic accidents.

Potential impacts are mainly in Jordan (activities in the PA and Israel are much smaller-scale and will probably utilise locally recruited workers). Jordan already has effective controls and, when good practice controls on construction are implemented, the overall health risks are slight.

#### **Nuisances and Disturbances**

*Table ES.13* summarises the potential significance of noise, dust, traffic and waste related impacts of the Scheme as identified by the study, both before and after the specific mitigation measures that are recommended by this assessment.

The components of the RSDSC will, for the most part, be located in uninhabited and used areas, far away from the nearest communities. During operation of the Scheme in particular there is little potential for disturbance to any community. The ESA has focused, therefore, on the key nuisances and disturbances that are likely to arise from the Scheme during construction. The issue of operational noise from pumping and desalination are also addressed since they were raised as a concern during stakeholder consultation. Potential impacts relating to air quality (dust), noise, traffic and waste were examined separately and the impacts resulting from the inter-relationship between all of these issues was then assessed. The only major potential impacts arise from construction noise where the alignment is close to inhabited areas. These and other potential impacts are readily abated by good construction practices.

#### Major Hazards

*Table ES.14* summarises the potential significance of major environmental hazards associated with the Scheme as identified by the study, both before and after the specific mitigation measures that are recommended by this assessment.

The risk of sea water transport along the RSDSC is considered to be high for certain failure mechanisms. The consequences of a major failure along the sea water pipeline system, ie a rupture event, are deemed to be significant and it is assumed that the effects of a rupture would cause long term damage affecting an extensive area. The failure mechanism judged to give the highest levels of risk (within the high risk bracket) is *"intentional external impact"*, essentially sabotage. This risk can be significantly reduced by installation of

shock-resistant composite materials above the pipeline and vibration detection, with guards patrolling the area. It is not clear that the value of groundwater resource is sufficient to warrant such costly measures and further study at the detailed design stage, including hydrogeological damage assessment, is recommended.

# Table ES.13 Summary of Nuisance and Disturbance Related Impacts and Mitigation

| Impact               | Mitigation   | Significance      |                    |  |  |  |  |
|----------------------|--|-------------------|--------------------|--|--|--|--|
|                      |  | Pre<br>mitigation | Post<br>mitigation |  |  |  |  |
| Aqaba/Eilat Urban an | d Coastal Area   | 0                 |                    |  |  |  |  |
| Noise disturbance    | Good environmental management of construction.   | O/ 🗕              | 0                  |  |  |  |  |
| Dust nuisance        | Good environmental management of construction.   | 0                 | 0                  |  |  |  |  |
| Traffic Management   | Implementation of Traffic Control Plan   | •                 | 0                  |  |  |  |  |
| Waste management     | Good environmental management of<br>construction and provision of new landfill<br>to serve area  | •                 | ٠                  |  |  |  |  |
| Wadi Araba/Arava Va  | illey  |                   |                    |  |  |  |  |
| Noise disturbance    | Good environmental management of construction.   | O/ 🔴              | O/ 🗕               |  |  |  |  |
| Dust nuisance        | Good environmental management of construction.   | 0                 | 0                  |  |  |  |  |
| Traffic Management   | Implementation of Traffic Control Plan   | 0                 | 0                  |  |  |  |  |
| Waste management     | Good environmental management of<br>construction and provision of new landfill<br>to serve area. | •                 | ٠                  |  |  |  |  |
| Freshwater Pipeline  |  |                   |                    |  |  |  |  |
| Noise disturbance    | Good environmental management of construction.   | O/ ●              | 0/•                |  |  |  |  |
| Dust nuisance        | Good environmental management of construction.   | 0/ <b>•</b>       | 0                  |  |  |  |  |
| Traffic Management   | Implementation of Traffic Control Plan   | 0                 | 0                  |  |  |  |  |
| Waste management     | Good environmental management of construction.   | 0                 | О                  |  |  |  |  |
| Dead Sea Surrounds   |  |                   |                    |  |  |  |  |
| Noise disturbance    | Good environmental management of construction.   | 0/ <mark>-</mark> | 0                  |  |  |  |  |
| Dust nuisance        | Good environmental management of construction.   | 0                 | 0                  |  |  |  |  |
| Traffic Management   | Implementation of Traffic Control Plan   | 0                 | 0                  |  |  |  |  |
| Waste management     | Good environmental management of construction.   | 0                 | 0                  |  |  |  |  |
| •=                   | Key:<br>= positive; O= slight/none; = moderate; = major  |                   |                    |  |  |  |  |

The second highest potential failure mechanism is attributed to 'natural hazards', essentially ground movement associated with earthquakes, particularly at points where the conveyance crosses seismic faults. The risk from such failures can be significantly reduced through modern pipeline design, such as those presented in the DS Draft Sub-Studies Report (December

2010). If the project moves on to the next phase, it is recommended that the risk of failure at the seismic faults is investigated in greater detail, such that appropriate seismic fault crossing design can be established and modelled.

# Table ES.14Summary of Major Environmental Hazards

| Impact  | Mitigation  | Signi      | ficance    |  |  |  |  |
|---|---|------------|------------|--|--|--|--|
| •   | ů.  | Pre        | Post       |  |  |  |  |
|   |   | mitigation | mitigation |  |  |  |  |
| Intentional external<br>impact  | Further study at detailed design stage<br>including hydrogeological damage<br>assessment. If required, placement of<br>a grid system of a resistant composite<br>material above the pipeline and<br>vibration detection | •          | Ο          |  |  |  |  |
| Natural hazards<br>(principally ground<br>movement due to<br>earthquakes)   | Appropriate seismic fault crossing design   | •          | 0          |  |  |  |  |
| Mechanical defects<br>(includes pipeline<br>manufacture, weld<br>failures, poor external<br>coating and internal lining<br>(relevant to corrosion),<br>poor pipeline joints | Employment of appropriate<br>international quality systems (such as<br>ISO 9001) during pipeline design and<br>construction.  | •          | Ο          |  |  |  |  |
| Accidental external<br>impact   | Marker posts along the RoW, and at<br>road and rail crossings; concrete<br>slabbing above the pipeline at road<br>crossings; marker tape above the<br>pipeline, control of landuse in the<br>RoW                        | •          | 0          |  |  |  |  |
| Operational failure   | Good operational controls, training of<br>personnel in proactive and reactive<br>operations, particularly if the<br>operational parameters are exceeded,<br>such as water pressure                                      | •          | 0          |  |  |  |  |
| Corrosion (external,<br>internal and stress<br>corrosion cracking)  | External coating and cathodic protection, an internal lining  |            | 0          |  |  |  |  |
| Risk from Chlorine<br>Storage   | Use of a less hazardous material for<br>control of biofouling, such as<br>hypochlorite  | •          | 0          |  |  |  |  |
| = posit   | Key:<br>= positive; O= slight/none; = moderate; = major   |            |            |  |  |  |  |

With regard to all other failure mechanisms, it is judged that the risk can be reduced to levels that may be in the 'medium risk' bracket, where the risk is considered tolerable if reduced to a level that is as low as reasonably practicable (ALARP) by the use of best practices, such as those outlined here. The risk from the potable water conveyance system is considered minimal. There would be a higher risk of illegal connections being made to the system in this section, but the consequences of such failure modes are not high.

If chlorine is used to control biofouling at the intake pumping station, this may present some significant risks to people in the local area because of the volume of gas required. If an alternative (inherently safe) means to control Executive Summary Preliminary Draft ESA biofouling, is used (as currently outlined in the FS Draft Sub-studies Report) this would significantly reduce these risks.

#### Assessment of Alternative Configurations

The differential impacts of the various component and siting variants considered during the Feasibility Study were independently examined by the ESA team. These included two options for the location of the sea water intake; three sea water conveyance types (pipeline, low level tunnel, high level tunnel; three desalination plant sites; two brine/sea water discharge alignments; and, three freshwater conveyance routes.

An independent study of overall scheme alternatives (The Study of Alternatives) is also available in preliminary draft. The main results of the SoA will be summarised in the next version of the ESA report after public stakeholder consultations in late 2012, and the report itself will be appended.

In choosing amongst the realistic options (which had already been screened for major environmental effects at the Options Screening stage) and determining their preferred configuration, the Feasibility Study Team gave priority to issues of cost and engineering feasibility. The ESA looked at the comparative environmental and social effects of the options to determine whether there were any potential effects that were of sufficient magnitude to warrant revisiting this choice.

The results of this comparative analysis are summarised in *Table ES.15*. Differential impacts arise mainly from the different characteristics of the sites and the physical footprint of the scheme, in which regard the sea water conveyance options are most dissimilar.

In summary, moving along the Scheme configuration from south to north, at the Red Sea it was found (including by the Red Sea Modelling Study) that the Northern Intake option was inferior to the Eastern Intake in most regards as shown in the table. Along the Wadi Araba/Arava Valley (WAAV), the tunnel options were generally inferior to the seawater pipeline, largely because the worksites around the tunnel portals would be located in more sensitive areas than those of the pipeline, which passes up the arid centre of the WAAV. The low level tunnel would, however, pose less risk of groundwater salination, since leakage would likely pass beneath the freshwater aquifers, although the issue of disposal of radioactive spoil associated with the tunnels has not been sufficiently determined to include in this assessment. At the northern end of the WAAV, the low level desalination plant option was considered to be significantly inferior in ecological terms because of the close proximity and potential overlap with the newly established Fifa Protected Area (FPA). Similarly, the restitution canal alignments that pass to the east of the evaporation ponds and close to the FPA also present a more significant ecological risk, in addition to which the potential water quality impacts from a conveyance breach are more significant owing to the close proximity of densely cultivated areas.

| Scheme<br>component               | Variant to<br>'Recommended<br>Scheme'                                    | Dead Sea | Red Sea | Hydrology | Archaeology | Social | Visual and<br>Landscape | Ecology | Hydrogeology | Nuisance and<br>Disturbance |
|-----------------------------------|--|----------|---------|-----------|-------------|--------|-------------------------|---------|--------------|-----------------------------|
| Intake Location                   | Northern<br>Intake (Aqaba<br>north shore<br>close to Israeli<br>border). | 0        | 0       | •         | •           | 0      | •                       | •       | 0            | •                           |
| Seawater<br>Conveyance            | Low Level<br>Tunnel  | 0        | 0       | 0         |             | 0      | •                       |         | •            | Ο                           |
| Type and<br>Alignment             | High Level<br>Tunnel, with<br>canal sections                             | 0        | 0       | •         | •           | 0      | •                       | •       | 0            | 0                           |
| Desalination<br>Plant Site        | Low Level Site<br>at Ghor Fifa   | 0        | 0       | 0         | 0           | 0      | Ο                       |         | 0            | 0                           |
| Thank Once                        | High Level Site<br>(for Tunnel)  | 0        | 0       | Ο         | Ο           | 0      | 0                       | Ο       | 0            | 0                           |
| Restitution<br>Canal<br>Alignment | Alignments 1/2<br>to east of<br>evaporation<br>ponds                     | 0        | 0       |           | 0           | 0      | 0                       | •       |              | •                           |
| Freshwater<br>Conveyance          | Alignment 2,<br>north of Mu'tah  | 0        | 0       | 0         | 0           | 0      | Ο                       | 0       | 0            | 0                           |
| Route                             | Alignment 3,<br>closer to south<br>Taflia                                | 0        | 0       | 0         | 0           | 0      | 0                       | 0       | 0            | 0                           |

# Table ES.15 Relative Impacts of Alternative Configurations (to Recommended Scheme)

## ENVIROMENTAL AND SOCIAL MANAGEMENT PLAN

The ESMP constitutes a critical link between the management and mitigation measures specified in the report and the proper implementation and management of the measures during the construction and operation of the project. It summarises the anticipated environmental and social impacts and provides details on the measures, responsibilities and scheduling to mitigate these impacts; the costs of mitigation; and the ways in which implementation and effectiveness of the measures will be monitored and supervised.

In many areas, the project will have positive impacts on the quality of peoples' lives. Consistent with the scope of the project and the available resources, measures have been proposed that maximize these benefits. The RSDSC is basically an environmental improvement project. From first planning its design has incorporated a significant number of measures directed specifically towards environmental protection and the minimization and/or mitigation of potential environmental impacts. However, there is still potential for some negative impacts due to the nature of project sites or the risk that design

features will not be implemented. These have generally been addressed in three ways, as follows:

- 1. Additional prevention or abatement measures have been incorporated into the design of the facilities or into the specifications of equipment;
- 2. Operating and management procedures will be enforced that specify how staff will carry out their duties at project sites; and
- 3. Capacity development and administrative measures have been developed to ensure the responsible institutions have the legal, administrative and human resources necessary to fulfill their functions.

The measures required by the ESMP will be incorporated in a series of documents that will be linked through the ESMP and the associated Monitoring Plans. These documents are as follows.

- Relevant provisions of the ESMP will be incorporated into the Contract Documents prepared for firms bidding to work on major project construction activities forming a binding contractual obligation that specifies not just design features but, where the ESMP so requires, green public procurement mechanisms, management of workers, vehicles, machinery, operating times, methods of working, complaints management, etc.
- Relevant provisions of the ESMP will also be incorporated into the operational contracts. These binding contractual obligations will specify, where the ESMP so requires, site management and maintenance routines, employment practices, vehicle routes, operating times, methods of working, complaints management, etc.
- Relevant provisions of the ESMP will also be incorporated into the agreement of the entity created to manage the project. This will include: a monitoring plan for noise, dust, and water and a supervision plan to check the progress and effectiveness of the environmental and social mitigation measures; arrangements to implement the provisions of the land acquisition and resettlement policies; and provisions to implement a training program in environmental management, for national and local government officials.

The ESMP allocates responsibility for the various mitigation and management activities to several specific parties. These allocations are tentative. Decisions need to be taken at both political and technical levels during the detailed design process before the institutional framework can be more clearly defined. For the purposes of the ESMP, the following assumptions have been made.

• There will be some form of Government-led body which will steer the planning and implementation of the Scheme. This could take one of many

Executive Summary

forms but will act as a representative agent of the Beneficiary Parties. This body will effectively act as the 'client' for the Scheme. It could be a triparty Governance Committee, possibly with representation from international bodies, funders and donors. In the ESMP, this body is named *Project Owner*, although this does not imply that this body necessarily owns the assets of the Scheme. This role is currently fulfilled by the Technical Steering Committee.

- An entity will be established to take responsibility for the development, design, construction and operation of the infrastructure. This could to be a form of Special Purpose Vehicle (SPV), which would then delegate responsibility to a number of other entities, eg for design, construction, and operation of the various Scheme components. There are many forms which this entity could take, with a range of public private sector involvement. This entity will have overall responsibility to manage the discharge to the Dead Sea, to supply the freshwater system, and to collect revenue. It will operate under agreement to the Project Owner. In the ESMP, this entity is named *Service Provider*.
- In the ESMP, it is useful to differentiate between the responsibilities of the Service Provider for design, construction and operation. The *Contractor* is one or several companies who will undertake to construction the Scheme. The Contractor(s) will report to the Service Provider and will take responsibility for all suppliers and sub-contractors. The *Operator* is the one or several companies who will undertake to operate the various elements of the Scheme.
- There are several scenarios for how the Beneficiary Parties may coordinate the statutory regulation of the Scheme. The Parties could create a tripartite regulator with legal standing, or could adopt a looser cooperative approach, with regulatory sovereignty retained by each Beneficiary Party, or something in between. It is likely that the regulator will evolve gradually over time, as the Scheme develops. For the purposes of the ESMP, the body (or bodies) which provide the regulatory function is termed the *Regulator*. Whatever form this takes, its responsibility will be to ensure the quality of the service, quality of the water, environmental and social protection, etc.

For the purposes of the ESMP, it is assumed that the next steps for the Scheme are as follows.

 Pre-Construction – the period possibly involving additional studies, negotiations between the Beneficiary Parties, consultations with donors and financiers, etc, taking a 'go/no-go decision' to go ahead with the Scheme, fund-raising, procurement of final design and supervision services, additional survey and studies needed for the detailed design and selection of the final alignments and locations of infrastructure, land purchase, set up of the legal and governance framework, consultation with civil society and technical stakeholders and local communities, and land acquisition.

- *Project Construction* the period during which construction of the Scheme will occur.
- *Project Operation* the period following the commissioning of the completed Scheme, when water is discharged to the Dead Sea, and desalinated water is delivered to the appointed demand centres.

If a phased implementation is selected, there will be several phases of construction overlapping with operations.

# **Plan for Pre-Construction Activities**

*Table ES.17* lists some important measures identified as needing to occur in the Pre-Construction period.

# Plan for Control of Construction Activities

The Plan for Control of Construction Activities sets out the sources of environmental and social impact likely to arise as a result of the construction of the Scheme. It also contains general and specific requirements or guidelines to minimize the negative social and environmental impacts from the construction operations. It includes a monitoring aspect whereby every main contractor and sub-contractor has their performance monitored.

The Plan is designed as a provisional document, to be revised and updated in conjunction with the detailed design of the Scheme. The requirement to implement the Plan, and meet the standards therein, will be made a contractual obligation on all contractors.

The Plan addresses general construction issues and controls, and acts as an umbrella management plan to cover all construction activities and contracts. The Plan covers, *inter alia*:

- workforce and local residents' health and safety;
- siting of temporary structures/work locations/materials sourcing (eg for sand dredging);
- timing of certain activities (eg to avoid the rainy season, or the breeding seasons or migratory movements of animals);
- 'good housekeeping' site management practices (eg erosion control, materials storage, maintenance of silt traps and oil separators, waste management, etc);
- surface water flow regimes during construction;
- management of camps and workers;
- management of work sites, site accesses and construction vehicles;
- water supply and wastewater disposal;
- criteria for disposal of excavated material (preliminary identification of potential sites);

- emergency response to significant accidents/pollution incidents;
- site clean-up and restoration of all areas temporarily affected by construction activities, and decommissioning of all construction-related facilities; and
- public communications and complaints management.

This Plan includes a set of General Requirements for Construction Activities, together with several other specific Management Plans, developed to deal with specific components of the construction programme or particularly sensitive receptors. They include the following:

- Land Acquisition Plan;
- Involuntary Resettlement Management Plan;
- Archaeological and Cultural Resources Management Plan;
- Construction Spoils Management Plan;
- Erosion and Sediment Control Management Plan;
- Fugitive Dust Control Management Plan;
- Noise Control Management Plan;
- Wadi Crossings Management Plan;
- Tree Planting and Habitat Restoration Management Plan;
- Traffic Control and Public Communications Management Plan;
- Occupational Health and Safety Management Plan;
- Health/HIV/AIDS Management Plan; and
- Public Consultations and Communications Plan for Construction.

The Plan also refers to a set of Constraint Maps (maps depicting the key sensitive environmental and social receptors along the alignment) that will be provided to contractors.

The level of effort applied to designing construction mitigation reflects both the scale of the Scheme and the social and ecological sensitivity of the area in which it will be constructed. These management plans recognize the possible effects of the six-year, multi-site, multi-activity construction programme, and the need to reduce the effects of the programme to levels acceptable to the stakeholders and the Beneficiary Parties.

| Issue  | Mitigating/Monitoring Activity  | Indicators  | Responsibility              | Timing   |
|--|---|---|-----------------------------|--|
| Lack of data on risk to<br>water quality,<br>economic usage and                                      | Comprehensive Monitoring Programme for Dead<br>Sea (described more fully in the ESMP)   | Existence of monitoring contract, field data and reports          | Project Owner to commission | To commence immediately<br>following submission of<br>DSMS Report              |
| heritage value of Dead<br>Sea  | Development and Verification of Dead Sea Model  | Existence of 3D model verified against field data                 | Project Owner to commission | To commence immediately<br>following submission of<br>DSMS Report              |
|  | Implement a Pilot Project or Phased Approach  | TSC/Project Owner<br>decision, recorded in TSC<br>minutes         | Project Owner               | Immediately following<br>submission of Feasibility<br>Study                    |
| Lack of data on risk to<br>wells from sea water<br>leakage   | Commission hydrogeological study of Wadi<br>Araba/Arava Valley  | Existence of monitoring<br>contract, field data and<br>reports    | Project Owner to commission | To commence immediately<br>following submission of<br>Feasibility Study Report |
| C  | Review results of hydrogeological study in Wadi<br>Araba/Arava Valley and implement additional<br>measures to protect groundwater at sensitive areas,<br>where necessary  |   |                             |  |
| Lack of data on<br>ecological components<br>in the Wadi<br>Araba/Arava Valley<br>and their behaviour | <ul> <li>Commission ecological studies in Wadi</li> <li>Araba/Arava Valley including:</li> <li>joint research on east-west crossings</li> <li>research on feeding and roosting behaviour of birds</li> <li>research at Qatar mudflats</li> <li>research at Fifa forest</li> </ul> | Existence of monitoring<br>contract(s), field data and<br>reports | Project Owner to commission | To commence immediately<br>following submission of<br>Feasibility Study Report |
| Impacts of intake and<br>pumping on marine<br>environment  | Implement design recommendations for intake   |   |                             |  |
| Impacts of pipeline<br>construction on social,<br>cultural and ecological<br>context                 | Revise the pipeline alignment and avoidance of<br>villages, built up areas, significant archaeological<br>sites, and significant ecological areas including<br>Ghweiba, Qatraneh, areas of dense acacia stands,<br>Fifa forest  |   |                             |  |

# Table ES.17 Recommended Pre-Construction Activities

# **Capacity Building Recommendations**

Five specific, targeted capacity building interventions have been defined as follows:

- *Activity 1.* Assistance in the creation of a Dead Sea Basin Regulatory Body;
- *Activity 2.* Assistance in the procurement of an Environmental Management Advisor (EMA) to the Technical Steering Committee/Project Owner;
- *Activity 3.* Assistance to the Department of Antiquities in Jordan on development of procedures for decision-making and rapid assessment of sites uncovered during excavations, and in outsourcing of construction monitoring survey teams;
- *Activity 4.* Assistance to the Ministry of Environment (Jordan) for the establishment of a Scheme Construction Monitoring Unit; and
- *Activity 5.* Up to date needs assessment of Palestinian Authority capability for ESMP Implementation.

# Plan for Operation of the Scheme

The operation of the Scheme will be a major, ongoing intervention, with the continuous pumping of 2,000 MCM/year of seawater over a distance of over 190 km, and the pumping of up to 850 MCM of potable water over a distance of more than 200 km. The DSP will be the largest in the world, and the power generation needs will be equivalent to around 44% of the national demand of Jordan.

There are several areas where the impacts on the social and environmental fabric will not be known with certainty until the operation commences. These include:

- impacts on the marine environment in the Red Sea;
- impacts on the water quality and perception of the Dead Sea; and
- leakage of seawater from the Scheme.

Executive Summary

For these reasons, the ongoing monitoring of the Scheme and its effects is an important component of the Scheme implementation.

The Plan for Operational Mitigation and Monitoring sets out the activities, procedures and monitoring arrangements which are required to ensure that the effects of the Scheme are understood and managed adequately. It includes six specific Management Plans which recommend a series of specific activities, with estimated costs. These are:

1. Marine and Coastal Zone Management Plan;

- 2. Wadi Araba/Araba Valley Ecology Management Plan;
- 3. Dead Sea Management Plan;
- 4. Habitat Restoration Programme;
- 5. Dead Sea Environment and Social Management Plan; and
- 6. Groundwater Protection Management Plan.

This Plan will need to be revised and finalized following detailed design of the final RSDSC Scheme.

#### Summary of ESMP Actions and Estimated Costs

*Table ES.18* summarises the actions recommended in the ESMP, together with their costs, and the phase in which they should be implemented.

## Table ES.18 Recommended ESMP Actions and Costs

| Activity   | Responsibility          | Cost Est<br>(USD)                 | Phase |
|--|-------------------------|-----------------------------------|-------|
| <b>Environmental and Social Management Plan f</b>                            | or Pre-Construction Act | ivities                           |       |
| Comprehensive Monitoring Programme for<br>Dead Sea                           | Project Owner/TSC       | 5 M                               | Ι     |
| Development and Verification of Dead Sea<br>Model                            | Project Owner/TSC       | 2 M                               | Ι     |
| Implement a Pilot Project or Phased Approach                                 | Project Owner/TSC       | Feasibility<br>Study              | Ι     |
| Hydrogeological study of Wadi Araba/Arava<br>Valley                          | Project Owner/TSC       | 3 M                               | Ι     |
| Additional measures to protect groundwater to be included in detailed design | Project Owner/TSC       | TBD during<br>detailed<br>design  | Р     |
| Ecological studies in Wadi Araba/Arava<br>Valley                             | Project Owner/TSC       | 2 M                               | Ι     |
| Implement design recommendations for intake                                  | Project Owner           | TBD during<br>detailed<br>design  | Р     |
| Revise the pipeline alignment in detailed design                             | Project Owner           | TBD during<br>detailed<br>design  | Р     |
| Archaeological and Cultural Resources Manag                                  | ement Plan (Constructi  |                                   |       |
| Walkover archaeological survey of final alignments                           | Project Owner           | 100k                              | Р     |
| Revise the design to avoid Category 4 sites<br>and Category 3 sites          | Project Owner           | Included in<br>design fees        | Р     |
| Excavate all Category 3 sites which cannot be avoided.                       | Project Owner           | Estimate 10k<br>per site.         | С     |
| Take steps to protect sites lying close to the Scheme, including;            | Project Owner           | Included in<br>contract<br>price. | С     |
| Construction controls to prevent damage to archaeological sites              | Project Owner           | Included in<br>contract<br>price  | С     |
| Implement Chance Finds Procedures – see<br>below                             | Project Owner           | Included in<br>contract<br>price  | С     |
| ESMP for Marine and Coastal Zone during Co                                   | nstruction              |                                   |       |
| Construction controls to protect marine<br>environment – general             | Contractor              | Included in<br>contract<br>price  | С     |

| Activity   | Responsibility                                       | Cost Est<br>(USD)                   | Phase       |
|--|--|-------------------------------------|-------------|
| Construction controls to protect marine environment - specific                             | Contractor   | Included in<br>contract<br>price    | С           |
| Working procedures for marine plant  | Contractor   | Included in<br>contract<br>price    | С           |
| Prohibit anchoring over coral reef   | Contractor   | Included in<br>contract<br>price    | С           |
| Implement Red Sea Monitoring Programme<br>(Construction)                                   | Project Owner  | 200 k<br>annually,                  | С           |
| ESMP for Wadi Araba/Arava Valley during O  |  |                                     | -           |
| Attach 2 experienced ecologists to the EIU for<br>the entire pipeline construction period, | Project Owner  | 600 k over 4<br>years               | С           |
| EIU communication protocols - construction   | Contractor   | Included in<br>contract<br>price    | С           |
| Tree Planting and Restoration of Natural Hab   | itats Plan   |                                     |             |
| Site restoration actions   | Contractor,  | Included in<br>contract<br>price    | С           |
| Environmental and Social Management Plan f   | or Marine and Coastal Z                              | one during Or                       | eration     |
| Red Sea Monitoring Programme   | Project Owner,                                       | 200k<br>annually – to<br>be revised | Ι           |
| Environmental and Social Management Plan f   | or Wadi Araba/Arava Va                               | alley - Operati                     | on          |
| EIU communication protocols - operation  | Operator to establish                                | Included in<br>operation<br>costs   | 0           |
| Environmental and Social Management Plan f   | or Dead Sea  |                                     |             |
| Implement Dead Sea Monitoring Programme – see below.                                       |  | 300 k USD<br>annually               | I,P,C,O     |
| Messaging strategy Scheme – see PCCP.  | Project Owner  | Included in<br>PCCP                 | I,P,C,O     |
| Zero discharge protocol for operation  | Operator   | Included in<br>operation<br>costs   | Р           |
| River Jordan nutrient reduction programme  | Beneficiary Parties                                  | 3 M                                 | Р           |
| Remedial actions at Dead Sea Hotels and Spas   | 3 <sup>rd</sup> parties – hotels and spa facilities, | TBD during<br>detailed<br>design    | Р           |
| Dead Sea monitoring and communication with chemical industries                             | Project Owner and<br>Operator                        | None                                | С,О         |
| Groundwater Monitoring Plan  |  |                                     |             |
| Groundwater Monitoring Programme   | Operator   | Included in<br>operation<br>cost    | I,P,C,O     |
| Emergency Response Plan  | Operator   | Included in operation cost          | I,P,C,O     |
| Capacity Building Activities   |  |                                     |             |
| Assistance in the creation of a regulatory body for the Dead Sea                           | Project Owner/TSC                                    | 4.5 M                               | I,P         |
| Provision of ESMP Monitoring Advisor (EMA)<br>to Project Owner                             | Project Owner/TSC                                    | 4.9 M                               | I,P,C,O     |
| Assistance to Department of Antiquities<br>(Jordan)  | Project Owner  | 1.1 M                               | P,C         |
| Assistance to Ministry of Environment for<br>Scheme Construction Monitoring Unit           | Project Owner  | 3 M                                 | P,C         |
| Needs Assessment of Palestinian Authority<br>capacity for ESMP implementation              | Project Owner  | 0.3 M for<br>study                  | P,C         |
| Executive Summary  |  | Preliminary                         | v Draft ESA |
| EACCULIVE JUILIIIIII y   |  | Tremmary                            | Dialt ESA   |

Manual Street, or

| Activity   | Responsibility                  | Cost Est<br>(USD)                | Phase   |
|--|---------------------------------|----------------------------------|---------|
| Health and HIV Management Plan                                   |                                 | , /                              |         |
| Ensure implementation of commitment to maximise local employment | Project Owner                   | Included in<br>contract<br>price | С       |
| Provide daily transport to site                                  | Contractor                      | Included in<br>contract<br>price | С       |
| Health checks for workers  | Project Owner                   | Included in<br>contract<br>price | С       |
| HIV testing for all employees                                    | Contractor and Project<br>Owner | Included in<br>contract<br>price | С       |
| Worker education and training on HIV/AIDS.                       | Contractor                      | Included in<br>contract<br>price | С       |
| Closed construction camps – strictly enforced.                   | Contractor                      | Included in<br>contract<br>price | С       |
| Code of Conduct for workers                                      | Contractor                      | Included in<br>contract<br>price | С       |
| Health Risk Assessment:  | Contractor                      | Included in<br>contract<br>price | С       |
| Provision of health care on construction camps                   | Contractor                      | Included in<br>contract<br>price | С       |
| Worker screening for TB  | Contractor                      | Included in<br>contract<br>price | С       |
| Ongoing consultation and stakeholder engagement                  | Project Owner                   | -                                | I,P,C,O |

*Key for phases: I = immediately, P = pre-construction, C = construction, O = operation.* 

Estimated costs for these items were developed and are set out in Part D of the Main Report. The total cost of these actions is 35.1 M USD. However, it should be noted that these are additional environmental and social mitigation costs, over and above the significant investments already integrated within the project design as a consequence of having carried out the Feasibility Study and ESA in close coordination. The ESMP also recommends setting aside a provisional sum of around 40 M USD for a social development fund. This brings the total additional expenditure on environmental and social mitigation measures to 75.1 M USD.

(Note that an estimate for land acquisition and resettlement costs was also made in the ESA, but this has been passed to the FS for use in their costings, and is therefore not included in this ESMP cost.)