# Report to Congress Pursuant to Section 241 of the Countering America's Adversaries Through Sanctions Act of 2017 Regarding Senior Foreign Political Figures and Oligarchs in the Russian Federation and Russian Parastatal Entities

#### January 29, 2018

Section 241 of the Countering America's Adversaries Through Sanctions Act of 2017 (CAATSA) requires the Secretary of the Treasury, in consultation with the Director of National Intelligence and the Secretary of State, to submit to the appropriate congressional committees 180 days after enactment a detailed report on senior political figures and oligarchs in the Russian Federation (Section 241(a)(1)) and on Russian parastatal entities (Section 241(a)(2)). Pursuant to Section 241(b), the report shall be submitted in an unclassified form but may have a classified annex. This is the unclassified portion of the report.

# Section 241(a)(1) - Senior Foreign Political Figures and Oligarchs in the Russian Federation

As required by Section 241(a)(1)(A) of CAATSA, the Department of the Treasury is providing in this unclassified report a list of senior foreign political figures and oligarchs in the Russian Federation, as determined by their closeness to the Russian regime and their net worth. For purposes of this unclassified portion of the report, this determination was made based on objective criteria related to individuals' official position in the case of senior political figures, or a net worth of \$1 billion or more for oligarchs.

To determine the list of senior political figures, the Department of the Treasury considered the definition in CAATSA Section 241(c)(2), which incorporates by reference the definition of "senior foreign political figure" in section 1010.605, title 31 of the Code of Federal Regulations. For purposes of this unclassified portion of the report, such names consist of: i) senior members of the Russian Presidential Administration; ii) members of the Russian Cabinet, Cabinet-rank ministers, and heads of other major executive agencies; iii) other senior political leaders, including the leadership of the State Duma and Federation Council, other members of the Russian Security Council, and senior executives at state-owned enterprises. These individuals are listed in Appendix 1 of this report.

To determine the list of oligarchs, the Department of the Treasury enumerated those individuals who, according to reliable public sources, have an estimated net worth of \$1 billion or more. Those individuals who meet this criterion are listed in Appendix 2 of this report.

The Department of the Treasury is also providing in a classified annex to this report additional information required pursuant to Section 241(a)(1). The classified annex may include individuals who are not included in Appendices 1 and 2 to this unclassified report, and such persons may hold a position below those included in the unclassified report or have a net worth below \$1 billion.

This report has been prepared and provided exclusively in response to Section 241 of CAATSA. It is not a sanctions list, and the inclusion of individuals or entities in this report, its appendices, or its annex does not and in no way should be interpreted to impose sanctions on those individuals or entities. Inclusion in this report also does not constitute the determination by any agency that any of those individuals or entities meet the criteria for designation under any sanctions program. Moreover, the inclusion of individuals or entities in this report, its appendices, or its classified annexes does not, in and of itself, imply, give rise to, or create any other restrictions, prohibitions, or limitations on dealings with such persons by either U.S. or foreign persons. Neither does inclusion on the unclassified list indicate that the U.S. Government has information about the individual's involvement in malign activities. Named individuals and entities who are separately subject to sanctions pursuant to sanctions programs established in U.S. law are denoted with an asterisk (\*).

#### Section 241(a)(2) - Russian Parastatal Entities

CAATSA Section 241(a)(2)-(5) requires a report on Russian parastatal entities, including an assessment of their role in the economy of the Russian Federation; an overview of key U.S. economic sectors' exposure to Russian persons and entities; an analysis of the potential effects of imposing additional debt and equity restrictions on parastatal entities; and the possible impact of additional sanctions against oligarchs, senior political figures, and parastatals on the U.S. and Russian economies.

Russian parastatals have origins in the Soviet Union's command economy. After the dissolution of the Soviet Union, the Russian government conducted large-scale privatization of these entities; in the early 2000s, it began to renationalize large companies. The Russian government has responded to economic shocks, including the financial crisis in 2008 and the imposition of sanctions in 2014, by increasing its role in the economy and ownership of parastatals. As of 2016, Russian parastatals accounted for one-third of all jobs in Russia and 70 percent of Russia's GDP.

For purposes of this requirement, Russian parastatals are defined as companies in which state ownership is at least 25 percent and that had 2016 revenues of approximately \$2 billion or more. A list of such parastatals and the required analysis specified in Section 241(a)(2)-(5) are included in the classified annex of this report.

# Appendix A: List of Senior Political Figures

# **Presidential Administration**

Presidential Administration	
1. Anton Vayno	Head, Presidential Administration
<ol><li>Aleksey Gromov*</li></ol>	First Deputy Head, Presidential Administration
<ol><li>Sergey Kiriyenko</li></ol>	First Deputy Head, Presidential Administration
4. Magomedsalam Magomedov	Deputy Head, Presidential Administration
5. Vladimir Ostrovenko	Deputy Head, Presidential Administration
6. Dmitriy Peskov	Deputy Head, Presidential Administration; Presidential Press Secretary
7. Vladislav Kitayev	Chief of Presidential Protocol
8. Andrey Belousov	Aide to the President
9. Larisa Brycheva	Aide to the President
<ol><li>Vladislav Surkov*</li></ol>	Aide to the President
11. Igor Levitin	Aide to the President
12. Vladimir Kozhin*	Aide to the President
13. Yuriy Ushakov	Aide to the President
14. Andrey Fursenko*	Aide to the President
15. Nikolay Tsukanov	Aide to the President
16. Konstantin Chuychenko	Aide to the President
17. Yevgeniy Shkolov	Aide to the President
18. Igor Shchegolev*	Aide to the President
19. Aleksandr Bedritskiy	Adviser to the President , Special Presidential Representative on Climate Issues
20. Sergey Glazyev*	Adviser to the President
21. Sergey Grigorov	Adviser to the President
22. German Klimenko	Adviser to the President
23. Anton Kobyakov	Adviser to the President
24. Aleksandra Levitskaya	Adviser to the President
25. Vladimir Tolstoy	Adviser to the President
26. Mikhail Fedotov	Adviser to the President, Chairman of the Presidential Council for Civil Society and Human Rights
27. Venyamin Yakovlev	Adviser to the President
28. Artur Muravyev	Presidential Envoy to the Federation Council
29. Garry Minkh	Presidential Envoy to the State Duma
30. Mikhail Krotov	Presidential Envoy to the Constitutional Court
31. Anna Kuznetsova	Presidential Commissioner for Children's Rights
32. Boris Titov	Presidential Commissioner for Entrepreneurs' Rights
33. Mikhail Babich	Plenipotentiary Representative to the Volga Federal District

Plenipotentiary Representative to the Northwestern 34. Aleksandr Beglov Federal District Plenipotentiary Representative to the North 35. Oleg Belaventsev\* Caucasus Federal District Plenipotentiary Representative to the Central 36. Aleksey Gordeyev Federal District Plenipotentiary Representative to the Siberian 37. Sergev Menyavlo\* Federal District Deputy Prime Minister – Plenipotentiary 38. Yuriy Trutnev Representative to the Far Eastern Federal District Plenipotentiary Representative to the Southern 39. Vladimir Ustinov Federal District Plenipotentiary Representative to the Urals Federal 40. Igor Kholmanskikh District 41. Aleksandr Manzhosin Head, Foreign Policy Directorate Head, Directorate for Interregional and Cultural 42. Vladimir Chernov Ties to Foreign Countries Head, Directorate for Social and Economic 43. Oleg Govorun Relations with the Commonwealth of Independent States, Abkhazia, and South Ossetia Cabinet of Ministers Prime Minister 44. Dmitriy Medvedev 45. Igor Shuvalov First Deputy Prime Minister Deputy Prime Minister and Head of the 46. Sergey Prikhodko Government Apparatus 47. Aleksandr Khloponin Deputy Prime Minister 48. Vitaliy Mutko Deputy Prime Minister 49. Arkadiy Dvorkovich Deputy Prime Minister 50. Olga Golodets Deputy Prime Minister 51. Dmitriy Kozak\* Deputy Prime Minister 52. Dmitriy Rogozin\* Deputy Prime Minister Minister for Liaison with Open Government 53. Mikhail Abyzov 54. Aleksandr Tkachev Minister of Agriculture

56. Nikolay Nikiforov57. Mikhail Men

55. Vladimir Puchkov

58. Vladimir Medinskiy59. Sergey Shoygu

60. Maksim Oreshkin

Minister of Construction, Housing, and Public

Minister of Civil Defense, Emergencies, and

Minister of Communications and Mass Media

Utilities

Minister of Culture

Natural Disasters

Minister of Defense

Minister of Economic Development

61. Olga Vasilyeva Minister of Education and Science

62. Aleksandr Novak Minister of Energy

63. Aleksandr Galushka Minister of Far East Development

64. Anton Siluanov Minister of Finance

65. Sergey Lavrov Minister of Foreign Affairs

66. Veronika Skvortsova Minister of Health

67. Denis Manturov Minister of Industry and Trade 68. Vladimir Kolokoltsev Minister of Internal Affairs

69. Aleksandr Konovalov Minister of Justice

70. Maksim Topilin Minister of Labor and Social Protection
71. Sergey Donskoy Minister of Natural Resources and Ecology

72. Lev Kuznetsov Minister of North Caucasus Affairs

73. Pavel Kolobkov Minister of Sports

74. Maksim Sokolov Minister of Transportation

## **Other Senior Political Leaders**

75. Valentina Matviyenko\* Chairwoman, Federation Council

76. Sergey Naryshkin\* Director, Foreign Intelligence Service (SVR)

77. Vyacheslav Volodin\* Chairman, State Duma

78. Sergey Ivanov\*

Presidential Special Representative for the

Environment, Ecology, and Transport

79. Nikolay Patrushev Secretary, Security Council

80. Vladimir Bulavin Head, Federal Customs Service

81. Valeriy Gerasimov First Deputy Minister of Defense and Chief of the

General Staff

82. Igor Korobov\*

Chief, Main Intelligence Directorate General Staff

(GRU), Ministry of Defense

83. Rashid Nurgaliyev Deputy Secretary, Security Council

84. Georgiy Poltavchenko Governor of Saint Petersburg

85. Sergey Sobyanin Mayor of Moscow 86. Yuriy Chayka Prosecutor General

87. Aleksandr Bastrykin\* Head, Investigative Committee

88. Viktor Zolotov Director, Federal National Guard Service 89. Dmitriy Kochnev Director, Federal Protection Service

90. Aleksandr Bortnikov Director, Federal Security Service (FSB)

91. Andrey Artizov Head, Federal Archive Agency

92. Yuriy Chikhanchin Head, Financial Monitoring Federal Service

93. Aleksandr Linets Head, Presidential Main Directorate for Special

Programs

94. Aleksandr Kolpakov Head, Presidential Property Management

Directorate

95. Valeriy Tikhonov	Head, State Courier Service
96. Aleksey Miller	Chief Executive Officer, Gazprom
97. Igor Sechin*	Chief Executive Officer, Rosneft
98. German Gref	Chief Executive Officer, Sberbank
99. Oleg Belozerov	General Director, Russian Railways
100. Andrey Kostin	Chairman-Management Board, VTB
101. Sergey Chemezov*	Chief Executive Officer, Rostec
102. Oleg Budargin	Chief Executive Officer, Rosseti
103. Boris Kovalchuk	Chief Executive Officer, Inter RAO
104. Aleksey Likhachev	General Director, Rosatom
105. Nikolay Tokarev	Chief Executive Officer, Transneft
106. Andrey Akimov	Chief Executive Officer, Gazprombank
107. Nail Maganov	General Director, Tatneft
108. Vitaliy Savelyev	Chief Executive Officer, Aeroflot
109. Andrey Shishkin	Chief Executive Officer, ANK Bashneft
110. Yuriy Slyusar	Chief Executive Officer, United Aircraft
111 Nikolay Shulainay	Corporation Chief Executive Officer, RusHydro
111. Nikolay Shulginov	
112. Sergey Gorkov	Chief Executive Officer, Vneshekonombank
113. Sergey Ivanov (Jr)	Chief Executive Officer, ALROSA
114. Roman Dashkov	Chief Executive Officer, Sakhalin Energy

## Appendix B: List of Oligarchs

- 1. Aleksandr Abramov
- 2. Roman Abramovich
- 3. Araz Agalarov
- 4. Farkhad Akhmedov
- 5. Vagit Alekperov
- 6. Igor Altushkin
- 7. Aleksey Ananyev
- 8. Dmitriy Ananyev
- 9. Vasiliy Anisimov
- 10. Roman Avdeyev
- 11. Petr Aven
- 12. Yelena Baturina
- 13. Aleksey Bogachev
- 14. Vladimir Bogdanov
- 15. Leonid Boguslavskiy
- 16. Andrey Bokarev
- 17. Oleg Boyko
- 18. Nikolay Buynov
- 19. Oleg Deripaska
- 20. Aleksandr Dzhaparidze
- 21. Leonid Fedun
- 22. Gleb Fetisov
- 23. Mikhail Fridman
- 24. Aleksandr Frolov
- 25. Filaret Galchev
- 26. Sergey Galitskiy
- 27. Valentin Gapontsev
- 28. Sergey Gordeyev
- 29. Andrey Guryev
- 30. Yuriy Gushchin
- 31. Mikhail Gutseriyev
- 32. Sait-Salam Gutseriyev
- 33. Zarakh Iliyev
- 34. Dmitriy Kamenshchik
- 35. Vyacheslav Kantor
- 36. Samvel Karapetyan
- 37. Yevgeniy Kasperskiy
- 38. Sergey Katsiyev
- 39. Suleyman Kerimov
- 40. Igor Kesavev
- 41. Danil Khachaturov
- 42. German Khan
- 43. Viktor Kharitonin
- 44. Aleksandr Klyachin
- 45. Petr Kondrashev

- 46. Andrey Kosogov
- 47. Yuriy Kovalchuk\*
- 48. Andrey Kozitsyn
- 49. Aleksey Kuzmichev
- 50. Lev Kvetnoy
- 51. Vladimir Lisin
- 52. Anatoliy Lomakin
- 53. Ziyavudin Magomedov
- 54. Igor Makarov
- 55. Iskander Makhmudov
- 56. Aleksandr Mamut
- 57. Andrey Melnichenko
- 58. Leonid Mikhelson
- 59. Yuriy Milner
- 60. Boris Mints
- 61. Andrey Molchanov
- 62. Aleksey Mordashov
- 63. Vadim Moshkovich
- 64. Aleksandr Nesis
- 65. God Nisanov
- 66. Aleksandr Ponomarenko
- 67. Sergey Popov
- 68. Vladimir Potanin
- 69. Mikhail Prokhorov
- 70. Dmitriy Pumpyanskiy
- 71. Megdet Rakhimkulov
- 72. Andrey Rappoport
- 73. Viktor Rashnikov
- 74. Arkadiy Rotenberg\*
- 75. Boris Rotenberg\*
- 76. Dmitriy Rybolovlev
- 77. Ayrat Shaymiyev
- 78. Radik Shaymiyev
- 79. Kirill Shamalov
- 80. Yuriy Shefler
- 81. Albert Shigabutdinov
- 82. Mikhail Shishkhanov
- 83. Leonid Simanovskiy
- 84. Andrey Skoch
- 85. Aleksandr Skorobogatko
- 86. Rustem Sulteyev
- 87. Aleksandr Svetakov
- 88. Gennadiy Timchenko\*
- 89. Oleg Tinkov
- 90. Roman Trotsenko
- 91. Alisher Usmanov

- 92. Viktor Vekselberg 93. Arkadiy Volozh 94. Vadim Yakunin

- 95. Vladimir Yevtushenkov
- 96. Gavril Yushvayev