



2019
NT Electoral
Boundary Redistribution

Report on the
redistribution of the
Northern Territory into divisions

Redistribution Committee

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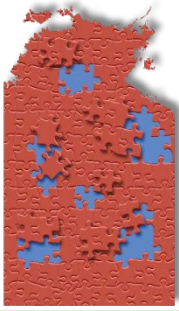
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2019 NT Electoral Boundary Redistribution

2019 Redistribution of Legislative Assembly divisions

The Redistribution Committee has undertaken a redistribution of the Northern Territory into divisions for the Legislative Assembly in accordance with Part 8 of the [Electoral Act 2004](#).

The committee's final report is available to the public along with maps showing the names and boundaries of the redistributed divisions, in compliance with section 148 of the *Electoral Act 2004*.

As part of the redistribution process, the committee invited suggestions and comments from all interested individuals and organisations, and made those submissions publicly available. The key stages in the redistribution process were:

- Publishing a notice inviting written suggestions relating to the redistribution.
- Making the suggestions received available for public inspection.
- Publishing a notice inviting written comments on the suggestions.
- Proposing a first redistribution of the Northern Territory into divisions and providing maps showing the names and boundaries of all proposed divisions.
- Publishing a notice inviting written objections to the first proposed redistribution.
- Considering all objections received and initiating further consultations with relevant stakeholders.
- Proposing a second redistribution of the Northern Territory into divisions and providing maps showing the names and boundaries of all proposed divisions.
- Publishing a notice inviting written objections to the second proposed redistribution.
- Considering all of the objections received to the second redistribution.
- Declaring, by *Gazette* notice, the final names and boundaries of the Legislative Assembly divisions, and providing the report and maps to the public.
- Giving the Speaker the report to be tabled in the Legislative Assembly.

The committee acknowledges with thanks the support it received from the Northern Territory Electoral Commission, other government agencies, and the many individuals and organisations who provided comments during the redistribution process.

Trevor Riley
Chairman
Redistribution Committee
Northern Territory
4 September 2019

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Glossary

ABS	Australian Bureau of Statistics: The federal agency responsible for the collection, collation and dissemination of statistics relating to the Australian community, including population data.
AEC	Australian Electoral Commission: The federal agency responsible for maintaining the electoral roll in the Northern Territory.
APPOINTED MEMBER	See Chairperson.
BOUNDARIES	The borders of a division created for the election of a member to the NT Legislative Assembly.
CHAIRPERSON	A person who has served as, or is qualified for appointment as, a Supreme Court Judge or Local Court Judge, is not a member of a political party and does not have a recent political affiliation. The Administrator appoints the Chairperson of the Redistribution Committee.
THE COMMITTEE	The Redistribution Committee: Consists of the Electoral Commissioner, the Surveyor-General, the Auditor-General and an appointed member (Chairperson).
COMMENTS	The Redistribution Committee invites comments from the public and organisations on redistribution suggestions.
COMMISSION	Northern Territory Electoral Commission (NTEC).
COMMISSIONER	Electoral Commissioner, Chief Executive of the NTEC.
DIVISION	An electoral area (also known as an electorate) represented by a Member of the Legislative Assembly.
ELECTORAL ACT 2004	The <i>Electoral Act 2004</i> provides the legislative framework by which a redistribution must be carried out.
FDEU	Federal Direct Enrolment Update: A program conducted by the Australian Electoral Commission.
FIRST PROPOSED REDISTRIBUTION	The committee considers public suggestions and comments and prepares a first proposed redistribution of the Territory into divisions with proposed names.
JOINT ROLL	The electoral roll or list of electors eligible to vote for Commonwealth and NT parliamentary and local government elections, maintained under a formal arrangement between the Governor-General and the Administrator.
MLA	Member of the Legislative Assembly.
NT	Northern Territory

Glossary

NTEC	Northern Territory Electoral Commission						
NTG	Northern Territory Government						
NT (SELF GOVERNMENT) ACT 1978 (Cth)	The <i>Northern Territory (Self Government) Act 1978</i> (Cth) sets out the basic governance requirements for the NT legislature, including the methodology for determining the average number of electors in each parliamentary division (the quota) and an allowable divergence from that quota [\pm one fifth (20%)].						
OBJECTIONS	The public can lodge objections to proposed boundaries and/or the names of divisions.						
QUOTA	<p>The <i>Northern Territory (Self Government) Act 1978</i> (Cth) specifies that the quota, or average number of electors in each parliamentary division, should be calculated by dividing the number of electors in the Territory by the number of members to be elected. The number in each division can vary by up to \pm one fifth (20%) of the quota.</p> <table><tr><td>Example:</td><td>Enrolment as at 14 June 2019 was</td><td>138,866</td></tr><tr><td></td><td>Number of members</td><td>25</td></tr></table> <p>Therefore 5,555 electors was the quota calculated for the second proposed 2019 NT Electoral Boundary Redistribution.</p>	Example:	Enrolment as at 14 June 2019 was	138,866		Number of members	25
Example:	Enrolment as at 14 June 2019 was	138,866					
	Number of members	25					
REDISTRIBUTION	A redistribution of the Northern Territory into divisions for the election of members to the Legislative Assembly.						
REDISTRIBUTION DECLARATION NOTICE	Notice published in the <i>Gazette</i> declaring: (a) the Territory is redistributed into divisions; and (b) the names and boundaries of the divisions.						
REDISTRIBUTION WEBSITE	ntec.nt.gov.au/Electoral-divisions/2019-NT-Electoral-Boundary-Redistribution Which is hosted on the NT Electoral Commission’s website.						
SA1s	Statistical Areas Level 1 – the smallest area for which a wide range of census data is released, with an average population of about 400.						
SECOND PROPOSED REDISTRIBUTION	The committee considers public objections to the first proposed redistribution and prepares a second proposed redistribution of the Territory into divisions with proposed names.						
SLA	Statistical Local Area: A spatial unit used by the ABS to collect data.						
SUBMISSION	The public can put forward (submit) suggestions, comments and objections for consideration by the Redistribution Committee.						
SUGGESTIONS	At the commencement of redistribution proceedings, suggestions are invited from the public. These are made available for public inspection on the website and at the NTEC Darwin office.						

Overview of the redistribution process

Milestone	Electoral Act
Public suggestions: The Redistribution Committee places notices in the <i>Gazette</i> and Territory newspapers inviting public suggestions. Suggestions are to be given to the committee, in writing, within 30 days after the <i>Gazette</i> notice is published.	s141
Inviting comments on suggestions: The Redistribution Committee must, as soon as practicable after the 30 days, make available for public inspection copies of all suggestions given to it within the 30 days. Notices are placed in the <i>Gazette</i> and Territory newspapers advising of the availability for inspection of the copies of the suggestions. Comments on the suggestions are to be given to the committee, in writing, within 14 days after the notice is published in the <i>Gazette</i> .	s142
Preparing first proposed redistribution: The committee considers the public suggestions and comments and prepares a first proposed redistribution of the Territory into divisions with proposed names.	s143
Maps showing first proposed redistribution: As soon as practicable after the Redistribution Committee has prepared the first proposed redistribution, it must make available for public inspection, without fee, maps showing the names and boundaries of all proposed divisions.	s144
Inviting objections against first proposed redistribution: The Redistribution Committee must publish a notice in accordance with section 137: (a) advising the availability for inspection of the maps of the first proposed redistribution; and (b) stating that any objection on the first proposed redistribution must be made in writing to the Redistribution Committee within 30 days after the notice is published in the <i>Gazette</i> .	s145
Preparing second proposed redistribution: After giving proper consideration to all objections, the Redistribution Committee, as soon as practicable after the 30 days, must prepare the second proposed redistribution of the Territory into divisions. The second proposed redistribution must include names for the proposed divisions.	s145A
Inviting objections to second proposed redistribution: (1) If a second proposed redistribution would result in the sum of the following being greater than 15% of the total number of electors in a division at the time the quota is calculated under section 140B(2)(b), the Redistribution Committee must invite objections to the second proposed redistribution: (a) the number of electors added to the division by the second proposed redistribution as compared to the first proposed redistribution; and (b) the number of electors removed from the division by the second proposed redistribution as compared to the first proposed redistribution. (2) Despite the above, the Redistribution Committee is not required to invite objections to the second proposed redistribution if the Redistribution Committee is of the opinion that: (a) holding a second objection period would cause major inconvenience or have other serious consequences, such as causing a delay to a scheduled general election; or (b) the second proposed redistribution is the only feasible option because there has been a natural disaster or another event causing extraordinary demographic movement.	s145B

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Milestone	Electoral Act
<p>(3) If, in the opinion of the Redistribution Committee, a second proposed redistribution involves a significant change in a matter to which the Redistribution Committee must give consideration under section 140(2)(a), (c), (e), (f) or (g), the Redistribution Committee may invite objections to the second proposed redistribution.</p> <p>(4) If the Redistribution Committee invites objections to a second proposed redistribution under subsection (1) or (3), the Redistribution Committee must:</p> <p>(a) make available, for public inspection, without fee, maps showing the names and boundaries of all proposed divisions; and</p> <p>(b) publish a notice in accordance with section 137:</p> <p>(i) advising of the availability for inspection of the maps mentioned in paragraph (a); and</p> <p>(ii) stating that any objection on the second proposed redistribution must be made in writing to the Redistribution Committee within 14 days after the notice is published in the <i>Gazette</i>.</p>	
Considering objections: The Redistribution Committee must give proper consideration to any objections made under section 145B(4)(b)(ii).	s146
Deciding redistribution: The Redistribution Committee must, by <i>Gazette</i> notice (a redistribution declaration notice), redistribute the Territory into divisions and declare the division names and boundaries.	s147
<p>Report about redistribution: As soon as practicable after publication of the redistribution declaration notice, the Redistribution Committee must prepare a report about the redistribution (a <i>redistribution report</i>). The report must:</p> <ul style="list-style-type: none"> include details of all suggestions, comments and objections given or made; and contain a map or number of maps together showing the names and boundaries of all divisions; state the reasons for redistributing the Territory into the divisions set out in the redistribution declaration notice; and state the reasons that the Redistribution Committee did or did not invite objections on the second proposed redistribution under section 145B. <p>The Electoral Commissioner must, as soon as practicable after the receipt of the redistribution report:</p> <ul style="list-style-type: none"> make the report available for public inspection (including by electronic publication); and give the Speaker a copy of the report. <p>The Speaker must table a copy of the report in the Legislative Assembly within three sitting days after receiving the report.</p>	s148
When redistribution takes effect: The redistribution takes effect for the next general election after publication of the redistribution declaration notice.	s150
Decisions are final: A decision of the Redistribution Committee made, or purporting to be made, is final and conclusive. The decision cannot be challenged, appealed against, reviewed, quashed, set aside or called into question in any court or tribunal on any ground and is not subject to any proceeding for an injunction, declaration or order for prohibition or mandamus.	s151

1. Background

1.1 Legislative base

The requirements for redistributing the electoral boundaries for the 25 divisions of the Northern Territory Legislative Assembly are contained within two statutes:

- The [Northern Territory \(Self-Government Act\) 1978 \(Cth\)](#) section 13.
- The [Electoral Act 2004](#) (the Act) Parts 3, 8 and 16.

Section 13 of the *Northern Territory (Self-Government Act) 1978* (Self-Government Act) provides for a distribution of the Territory into as many electoral divisions as there are members to be elected. A quota of electors for each division is to be calculated by dividing the number of electors in the Northern Territory, ‘as nearly as can be ascertained’, by the number of members to be elected. The number of electors in each division cannot exceed or fall short of the quota by more than one fifth (20%).

Part 3 (section 9) of the Act provides for a Legislative Assembly of 25 members, Part 8 (sections 137 – 151) outlines the redistribution objectives and processes, and Part 16 (sections 331 – 343) regulates the establishment, composition, functions, powers and procedures of the Redistribution Committee.

1.2 Legislative changes

The first report on proposed boundaries outlined the principal changes made by the *Electoral Amendment Act 2018* which updated and clarified certain redistribution provisions of the 2004 Act.

Under the previous criteria, the second proposed boundaries were the final boundaries and were *Gazetted*. The 2018 amending legislation provided a new stipulation that a second round of written objections must be invited by the committee if the sum of the number of electors now being added to and removed from any division is greater than 15% of the total enrolment in that division under the first proposal. As the second set of proposed boundary changes to both Arnhem and Katherine exceeded the statutory 15% elector transfer tolerance, the committee was required to invite objections to its second proposed redistribution.

1.3 The Redistribution Committee

Pursuant to Part 16 of the Act, the redistribution process is managed by the Redistribution Committee which consists of the following members:

- the Electoral Commissioner;
- the Surveyor-General;
- the Auditor-General;
- the appointed member (a person who has served as, or is qualified for appointment as, a Supreme Court Judge or Local Court Judge, is not a member of a political party, and does not have a recent political affiliation).

The appointed member is the Chairperson of the Redistribution Committee.

This committee must:

- calculate the quota under section 13(4) of the *Northern Territory (Self-Government Act) 1978*;
- invite suggestions relating to the redistribution;
- publish those suggestions and invite comments on those suggestions;
- publish draft boundaries (first proposed redistribution) after considering the suggestions and comments received;
- call for objections to the draft boundaries;
- prepare amended draft boundaries (second proposed redistribution) and invite objections if required;
- decide final boundaries and prepare a redistribution report.

The Redistribution Committee's decision is final.

The redistribution is an impartial and transparent process, free of political interference and provides several opportunities for public participation. Any individual or organisation has the opportunity to present suggestions, comments or objections to the committee.

1.4 Object of redistribution

Section 139 of the Act states that the object of a redistribution is to ensure that, at the time of the next general election, the number of electors in each proposed division is as near to equal as practicable.

1.5 Principles of redistribution

Section 139A of the Act states that to satisfy the object of redistribution, the Redistribution Committee must have regard to the following principles:

- (a) the physical area of a division containing rural and remote areas should be as small as practicable;
- (b) the demographic characteristics of a division should be as uniform as practicable;
- (c) the geographic features of a division should be as uniform as practicable;
- (d) each identifiable community should be included in only one division if practicable;
- (e) subject to paragraphs (a) to (d), changes to existing divisions should minimise the number of electors being transferred from one division to another.

1.6 Matters to be considered

The committee must consider the following matters as set out in section 140 of the Act:

- (1) The number of electors in each proposed division meets the requirement of section 13 of the *Northern Territory (Self-Government Act) 1978* by not exceeding, or falling short of, the quota by more than one-fifth of the quota.
- (2) In addition, the Redistribution Committee must give proper consideration to the following:
 - (a) community of interests in each proposed division, including economic, social and regional interests;

- (b) types of communication and travel in each proposed division, with special reference to disabilities arising out of remoteness or distance;
- (c) the trend of population changes in the Territory;
- (d) the density of population in each proposed division;
- (e) the area of each proposed division;
- (f) the physical features of each proposed division;
- (g) the existing boundaries of the following:
 - divisions
 - local government areas and wards under the [Local Government Act 2008](#) and suburbs and towns
 - divisions and subdivisions under the [Commonwealth Electoral Act 1918](#)
 - areas of Aboriginal Land Councils established by or under the [Aboriginal Land Rights \(Northern Territory\) Act 1976](#) (Cth)
- (h) all suggestions and comments given to the committee.

1.7 Timetable

Section 138 of the Act stipulates that a redistribution must be conducted as soon as practicable after two years and six months have passed following the polling day for the general election, and be completed as soon as practicable. The last general election was held on 27 August 2016. The 2019 NT Electoral Boundary Redistribution commenced on 27 February 2019.

Table 1: 2019 NT Electoral Boundary Redistribution timetable

Stage	Dates	Electoral Act
Suggestions invited from public.	27 February 2019	s141
Public suggestions close (30 days).	29 March 2019	s141
Comments invited on suggestions.	01 April 2019	s142
Comments on suggestions close (14 days).	15 April 2019	s142
First proposed redistribution (including maps) prepared and published.	13 May 2019	ss143, 144
Objections to first proposed redistribution invited.	15 May 2019	s145
Objections to Redistribution Committee's first proposed boundaries close (30 days from publication of report).	14 June 2019	s145
Second proposed boundaries published and objections invited.	31 July 2019	ss145A, 145B
Objections to Redistribution Committee's second proposed boundaries close (14 days from publication of notice).	14 August 2019	s145B
Redistribution Committee final report <i>Gazetted</i> and provided to Speaker for tabling.	4 September	ss147, 148
Redistribution takes effect at the next general election.	Scheduled for 22 August 2020	s150

1.8 Calculation of the quotas

Section 13 of the Self-Government Act requires that a quota of electors for each division be calculated by dividing the total number of electors in the Territory, '*as nearly as can be ascertained*', by the number of members to be elected. The 2018 amendments to the Electoral Act (s140B) stipulate that a quota is now to be calculated twice during the redistribution process. The first calculation must occur as soon as practicable after the establishment of the redistribution committee, which was 15 February 2019. The second calculation occurs at the end of the 30-day period for the submission of objections to the first proposed redistribution, which was 14 June 2019.

The first quota calculation (using elector numbers as at 15 February 2019) produced a quota of 5,511 electors: 137,780 electors/25 divisions. The second quota calculation (using elector numbers as at 14 June 2019) produced a quota of 5,555 electors: 138,866 electors/25 divisions. Between the calculations of the two quotas, the Territory's electoral roll increased by 1,084 electors, largely attributable to the federal election held on 18 May 2019.

Recent amendments to section 9 of the Act state that the sole object of the redistribution is to ensure that, at the time of the next general election, the number of electors in each proposed division is as near to equal as practicable. By convention, a margin of plus or minus 5% of the quota is desired, unless special circumstances exist such as projections of future elector increases (or decreases), or to maintain community of interest. The Self-Government Act stipulates an acceptable margin of 20%. The final boundaries have resulted in just two divisions outside the 5% margin: Mulka, formerly Nhulunbuy, (8.7%) and Wanguri (5.7%).

Appendix A shows enrolment at both quota dates and the Australian Bureau of Statistics (ABS) projections for 22 August 2020, the scheduled date for the next NT general election.

1.9 The 2015 Redistribution revisited

The Redistribution Committee examined the 2015 Redistribution and noted that some of the determinations, though not considered ideal by the previous committee members, were necessary to balance elector numbers. The 2019 Redistribution Committee considered opportunities to address the impacts of some of those determinations in the following areas:

- Coconut Grove being split between the divisions of Fannie Bay, Johnston and Nightcliff
- Ludmilla being split between the divisions of Fannie Bay and Fong Lim
- Alawa being split between the divisions of Casuarina and Johnston
- Suburbs close to Darwin (Eaton, The Narrows and Winnellie) being in the division of Spillett, predominantly a Palmerston division
- Moulden being split between the divisions of Blain and Drysdale
- Rosebery being split between the divisions of Blain and Brennan
- The division of Arnhem taking in a small number of Yolngu communities (in particular Gapuwiyak) when all other Yolngu communities are located in the division of Nhulunbuy
- The continued 'stretching' of the division of Stuart
- The remote division of Namatjira containing some urban and rural areas of Alice Springs.

1.10 Methodology

Attention was given to a number of potential boundary configurations, for example suburb, local government and land council boundaries, as well as SA1 boundaries. Wherever possible, the committee attempted to keep suburbs within the same division and maintain a correlation with local government boundaries; however, the latter was difficult due to the elector growth in Alice Springs and Katherine (see first redistribution report, section 3.1). The current Commonwealth boundaries of Solomon and Lingiari were noted; however, as the 2017 federal redistribution moved a number of Palmerston suburbs from Solomon to Lingiari it was difficult to retain any correlation.

The committee also decided, where possible, to avoid splitting SA1s and to re-join SA1s that are currently divided.

The modelling process commenced in Alice Springs and moved north through the surrounding remote divisions; it then recommenced from the division of Port Darwin through the divisions to the east and south to cover the Territory.

Based on the elector numbers, the major considerations for the committee were:

- How to accommodate the growth in elector numbers in the still developing suburbs of Muirhead, Northcrest and Zuccoli
- How to address the lower elector numbers in remote divisions without making these divisions too large in area
- How to address the elector growth in Katherine
- How to address the imbalance of elector numbers in Alice Springs where the divisions of Araluen and Braitling are well in excess of quota.

2. Community consultations

2.1 Suggestions received

All community consultation periods were advertised in the *Gazette*, NT News, Katherine Times, Tennant and District Times, Centralian Advocate, and Alice Springs Online. Information about the consultation periods was sent directly to about 240 stakeholders (listed in the first redistribution report appendices), and promoted on the redistribution website and the NTEC's social media platforms.

Suggestions were invited from the public over a 30-day period from 27 February to 29 March 2019. Seventeen suggestions were submitted and are summarised across the three tables below. The suggestions are available in full on the [redistribution website](#).

Table 2: Suggestions received that considered all divisions

Submitted by	Region	Suggestions
Country Liberals	Darwin/Palmerston	<ul style="list-style-type: none"> Minor changes only, except to Spillett, which is to lose many of its areas located outside of Palmerston to Nelson.
	Darwin rural areas	<ul style="list-style-type: none"> Nelson to gain The Narrows, Eaton, the airport/RAAF base, Winnellie, and much of Berrimah and Muirhead. Goyder would take Girraween and Herbert from Nelson.
	Remote northern divisions and Katherine	<ul style="list-style-type: none"> Arafura to gain large, less populated areas from Nelson and Goyder. Arnhem to gain areas south of its current boundary, including Jilkminggan and Minyerri. Daly to gain some rural areas from Goyder, with no changes to Nhulunbuy or Katherine.
	Central Australia and Alice Springs	<ul style="list-style-type: none"> Namatjira to gain some suburban areas of Alice Springs from Araluen and Braitling, and consequently lose areas around the Sandover Highway to Barkly, and a large area west of the Stuart Highway to Stuart. Stuart would now extend south to the South Australian border. Barkly to gain areas to its south, but lose areas to its north to Arnhem.
Territory Labor	Darwin/Palmerston	<ul style="list-style-type: none"> Minor changes only, except to Spillett, which is to lose many of its areas located outside Palmerston to Nelson.
	Darwin rural areas	<ul style="list-style-type: none"> Nelson to gain The Narrows, Eaton, Winnellie, and much of Berrimah. Goyder to gain some parts of Nelson, but lose Marrakai to Arnhem.
	Top End remote and Katherine	<ul style="list-style-type: none"> Arafura to gain Kakadu and Jabiru from Arnhem. Significant changes to boundaries between Arnhem and Nhulunbuy. Arnhem to gain areas to its south up to the Roper Highway, including Jilkminggan and Mataranka, and a small part of the outskirts of Katherine. Daly to gain some remote areas to its south, up to the Victoria Highway, including Timber Creek.

Submitted by	Region	Suggestions
Territory Labor cont.	Central Australia and Alice Springs	<ul style="list-style-type: none"> Namatjira to gain some suburban areas of Alice Springs from Araluen, as well as large areas west of Alice Springs to the WA border, and consequently lose areas around the Sandover Highway to Barkly. Stuart to gain some suburban areas of Alice Springs from Araluen and Braitling, but lose areas to Namatjira. Rename Stuart to Gwoya. Barkly to gain areas to its south, but lose areas in the north to Arnhem.
M. Gordon	Darwin/Palmerston	<ul style="list-style-type: none"> Minor changes only except that Spillett to contract significantly toward Palmerston, with its western areas going predominantly to Fong Lim.
	Darwin rural areas	<ul style="list-style-type: none"> No changes.
	Top End remote and Katherine	<ul style="list-style-type: none"> Arafura to gain Kakadu and Jabiru from Arnhem. Arnhem to gain some areas of Nhulunbuy including Ramingining, Milingimbi and Galiwinku, but lose Groote Eylandt to Nhulunbuy. Daly to gain a small part of the outskirts of Katherine.
	Central Australia and Alice Springs	<ul style="list-style-type: none"> Araluen and Braitling to be redrawn such that they cover western and northern parts of Alice Springs respectively. Namatjira to cover southern and eastern portions of Alice Springs and immediate surrounds of the town, but its south-western boundary would no longer extend past the Stuart Highway. Stuart to change significantly to take on a more east-west focus (aligned with eastern part of MacDonnell Regional Council and all of Central Desert Regional Council). Tanami Desert to become northern boundary of Stuart. Barkly consequently to take a more east-west alignment, losing areas to its south to Stuart, but gaining areas to its west (within Victoria Daly Regional Council) all the way to Western Australian border.

Table 3: Suggestions received that considered Alice Springs and Central Australia

Submitted by	Suggestions
Country Liberals (Alice Springs branch)	<ul style="list-style-type: none"> Reinstate third electorate for Alice Springs, to be named Battarbee, to take up extra elector numbers from Araluen and Braitling, and take areas from Namatjira to make up the rest of the numbers. To accommodate the extra division in Alice Springs, Arafura is to be re-allocated.
R. Lambley MLA	<ul style="list-style-type: none"> Araluen to retain The Gap, Gillen and most of Araluen suburb. Araluen and Braitling to retain mix of town camps, public housing and suburban areas.
MacDonnell Regional Council	<ul style="list-style-type: none"> All of MacDonnell Regional Council area to be in the division of Namatjira, in particular Hermannsburg where descendants of Mr Namatjira reside.
S. McConnell MLA	<ul style="list-style-type: none"> Division of Stuart's name should change to something more reflective of the division and its constituents. Suggests the name Gwoya, after Gwoya Tjungarrayi, a Walpiri-Anmatyerre man who survived the Coniston Massacre and was involved in mining, pastoralism and tourism.

Submitted by	Suggestions
C. Paech MLA	<ul style="list-style-type: none"> No further suburban areas from Alice Springs be moved to Namatjira, rather Namatjira regain remote communities of Kintore, Hermannsburg, Papunya, Haasts Bluff, Areyonga and Mt Liebig. Division of Stuart instead gains suburban areas of Alice Springs required to reduce the elector numbers in Araluen and Braitling.
D. and J. Ryan	<ul style="list-style-type: none"> Reinstate third electorate for Alice Springs, similar to previous boundaries, which included former division of Grotorex, while still maintaining Namatjira, Stuart and Barkly. To accommodate the extra division in Alice Springs, redistribute the remote divisions in the Top End.
J. Waddell	<ul style="list-style-type: none"> Move suburbs of Larapinta and Irlpme to Namatjira.

Table 4: Suggestions received that considered other divisions – grouped by division

Submitted by	Suggestions
K. Brown (Fannie Bay)	<ul style="list-style-type: none"> Coconut Grove electors in Fannie Bay to move out of this division. All Ludmilla electors should be in Fannie Bay. Many confused with current boundaries.
K. Purick MLA (Goyder/Nelson)	<ul style="list-style-type: none"> Rural divisions of Goyder and Nelson should remain rural in character.
J. Grotorex (Nhulunbuy)	<ul style="list-style-type: none"> Gapuwiyak to be moved into division of Nhulunbuy (from Arnhem) – however understands that elector numbers do not support this. Therefore no changes to Nhulunbuy, as division sits entirely on Yolngu land, with all communities part of the Yolngu Matha language group.
Y. Guyula MLA (Nhulunbuy)	<ul style="list-style-type: none"> Division of Nhulunbuy's name should change as the current name refers to a locality that is now a smaller part of a much larger division. Suggests the name Mulka, a Yolngu word meaning "dry area," but is used to describe a diplomatic space where people are welcome to visit and bring business and discussions. No changes to Nhulunbuy's boundaries, as the division sits entirely on Yolngu land, with all communities part of the Yolngu Matha language group. Gapuwiyak to be moved into division of Nhulunbuy (from Arnhem) – however understands that elector numbers do not support this.
K. Trudgen (Nhulunbuy)	<ul style="list-style-type: none"> No changes to Nhulunbuy's boundaries. Name should change as the current name refers to a locality that is now a smaller part of a much larger division. Suggests the name Wonggu, after an elder involved in the Caledon Bay crisis, this name would also commemorate the role of Donald Thompson in the matter.
J. Collins MLA (Spillett)	<ul style="list-style-type: none"> Spillett to contract towards Palmerston with The Narrows, Eaton and the airport moving to Sanderson, and Winnellie and Charles Darwin National Park moving to Fong Lim. Otherwise, only minor adjustments required for Darwin and Palmerston.
J. Waddell (Spillett)	<ul style="list-style-type: none"> To reduce Spillett's numbers, suggests moving suburb of Johnston to Nelson. To balance this impact, move Herbert from Nelson to Goyder.
B. White (Spillett)	<ul style="list-style-type: none"> Stability needed for the suburb of The Narrows (currently in Spillett) which has been constantly moved between divisions. All Darwin divisions should be converted to hybrid divisions containing urban and remote areas to improve representation for remote electors.

2.2 Comments on suggestions

Following the four week period for submitting suggestions for the redistribution process, the suggestions received were made public on the website and comments on these suggestions were invited over a two week period from 1 to 15 April 2019. Nine submissions were received, and these were a mix of comments on the suggestions, as well as new suggestions put forward. The nine comments are summarised below; the comments are available in full on the [redistribution website](#):

Table 5: Summary of all comments received

Submitted by	Comments
G. Brown	<ul style="list-style-type: none"> Objected to being in the Johnston electorate when the Casuarina electorate office was the closest to his residence.
J. Collins MLA	<ul style="list-style-type: none"> Added further suggestions to accompany his previous submission. Suggested adding parts of Berrimah to Karama from Spillett, similar to the Territory Labor suggestion. The defence establishment (Coonawarra) and 'Northcrest' to remain in Spillett.
M. Gordon	<ul style="list-style-type: none"> Made a number of comments on both the Country Liberals and Territory Labor submissions, going through their suggestions for every division. Commented on suggestions by C. Paech MLA.
J. Greateorex	<ul style="list-style-type: none"> Suggested to maintain current boundaries of Nhulunbuy. Commented that suggestions to move Yolngu Matha speaking communities from Nhulunbuy goes against the principles of the redistribution, as they are one community of people. Supported the suggestion to change the name of Nhulunbuy to Mulka.
V. Jeisman	<ul style="list-style-type: none"> Commented on suggestions from Country Liberals Alice Springs branch noting that their suggestion relied on percentages that were incorrect.
G. Marlow	<ul style="list-style-type: none"> Suggested that the division of Barkly should follow the Barkly Regional Council boundaries as much as possible, so representatives can work together for Barkly constituents.
C. Paech MLA	<ul style="list-style-type: none"> Commented that the Country Liberals' suggestions for Stuart would result in this division being too large. Commented that the Country Liberals' suggestions for Namatjira would combine highly urban with very remote areas, as well as separate communities of Titjikala and Finke from other Pitjantjatjara and Yankunytjatjara language speaking areas.
Territory Labor	<ul style="list-style-type: none"> Did not accept the Country Liberals' suggestions for changes to Sanderson and Wanguri. Agreed with Country Liberals' suggestions to make Nelson both urban and rural, but did not accept moving Muirhead into Nelson. Did not accept suggestions for Central Australia and Alice Springs arguing they did not meet the community of interest principle.
G. Wood MLA	<ul style="list-style-type: none"> Commented on suggestions from Country Liberals and Territory Labor to move urban areas into Nelson, but maintained that Nelson should be kept rural in character.

2.3 Objections received to first proposed boundaries

A total of 15 submissions were received during the objection period from 15 May to 14 June 2019. A summary of all objections (grouped by region) is provided below, and the objections are available in full on the [redistribution website](#).

Table 6: Summary of all submitted objections to first proposed boundaries

Submitted by	Objections
Alice Springs and Central Australia	
Dr J. Barnes	<ul style="list-style-type: none"> Supported renaming Stuart electorate; however suggested using Gwoja, the customary phonetic spelling of the name in Anmatjere and Arrernte languages Informed the committee that the 1957 <i>Government Gazette</i> records the name as Gwoja Jungarrayi.
Dr J. Gibson	<ul style="list-style-type: none"> One Pound Jimmy's Aboriginal name was recorded as Gwoja which phonetically approximates the Anmatyerre/Arrernte word for water or rain (Kwaty/Kwatye) The name Kwatye/Gwoja refers to his Dreaming association and is less often used as a personal name for this historic individual.
M. Gordon	<ul style="list-style-type: none"> In broad agreement with all proposed changes and notes comparatively small variances in enrolments Had concerns with extreme elongation of Stuart Suggested using northern boundary of North Tanami Ward (Central Desert Regional Council) as boundary for Stuart. Also to include the Anmatjere Ward (Central Desert Regional Council) in Stuart rather than Barkly, and therefore exclude Victoria Daly Regional Council areas from Stuart.
C. Paech MLA	<ul style="list-style-type: none"> Namatjira as a predominantly urban seat reduces the voice of remote Aboriginal electors whose concerns differ from their urban counterparts Suggested Finke and Titjikala communities be moved to Stuart to keep Pitjantjatjara speaking people together Also suggested Namatjira include the areas of Nelson Terrace and Zeil Street, while the Mount Johns estate moves to Araluen Suggested different and more inclusive application by AEC of FDEU program in remote areas to improve roll accuracy.
PAW Media et al (6 signatories): S. Japangardi Fisher; J.J. Jampijinpa; J. Bruer; E. Napaljarri Katarinja; Dr J. Gibson; Dr L. Campbell	<ul style="list-style-type: none"> Suggested correct spelling of Stuart's proposed new name is Gwoja Provided informed references to support the use of Gwoja Provided a video link to PAW Media's interview with Johnny Jack Jampijinpa who gives correct pronunciation of Gwoja.
Katherine	
Binjari Community Aboriginal Corporation	<ul style="list-style-type: none"> Binjari has always been located within the Katherine electorate and community members have close cultural and family ties to Katherine, not Arnhem.
A. Bracey	<ul style="list-style-type: none"> Move properties from the south eastern end of Katherine Town Council, closer to Mataranka, into Arnhem rather than Binjari and Cossack electors.

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Katherine Town Council (KTC)	<ul style="list-style-type: none"> Binjari community is a group of electors with identifiable similarities to others in the current division; should be retained in the Katherine electorate KTC acknowledged the increase in elector numbers means that the alignment between local and NT government boundaries will cease Suggested excluding RAAF Base Tindal or perimeter areas.
P. McDougall	<ul style="list-style-type: none"> Boundaries are confusing for people in Cossack and Manbulloo (Florina Road) Suggested electors in communities of Binjari and Rockhole remain in the Katherine electorate.
T. Tapp Coutts	<ul style="list-style-type: none"> First proposal removed electors in rural area close to Katherine who live and work in the township and have nothing in common with Arnhem Suggested electors towards the outer boundaries be removed first, like Edith Farms and the large stations and properties. Then continue to shrink the boundaries closer to the municipality area as required to come close to quota.
Remote northern divisions	
D. Burton	<ul style="list-style-type: none"> Gapuwiya, a Yolngu community, should move to division of Nhulunbuy to maintain connectedness with all other Yolngu communities, otherwise boundary should remain as is Supported Mulka as new name.
G. Higgins MLA	<ul style="list-style-type: none"> Interests of electors in newly proposed added areas around Victoria Highway and Timber Creek (from division of Stuart) are dissimilar to Daly electors and considerable travel will be required to service this part of the electorate. These areas should remain within Stuart or move to Arnhem Suggested rural areas north of Katherine River (e.g. Edith Farms) would be more appropriate for Daly.
G. Tongatua	<ul style="list-style-type: none"> Suggested Gapuwiya moves to the division of Nhulunbuy with other Yolngu speaking communities Queried whether consideration could be given to increasing the quota Supported Mulka as new name.
Other divisions	
T. Porter	<ul style="list-style-type: none"> Suggested Wanguri northern boundary be Aldenham Rd to keep Muirhead in one division.
Territory Labor	<ul style="list-style-type: none"> Broad support for realignments to Darwin, Palmerston and rural areas, Katherine, and Alice Springs divisions as fair, reasonable and cognisant of community of interests Requested Finke and Titjikala move to Stuart from Namatjira to keep Pitjantjatjara language communities together Agreed with proposed renaming of Nhulunbuy and Stuart Commented on lack of effective remote enrolment programs and urged NTEC to take up the matter with the AEC.

2.4 Consultations initiated following objections received

The committee reviewed the objections and suggestions received during the objection period and pursued further consultation with those who submitted objections and other associated stakeholders. A summary of these consultations is below.

Table 7: Consultations pursued grouped by main objection topic

Stakeholders consulted	Method of consultation	Matters discussed
Arnhem and Katherine – proposed boundaries		
Katherine Town Council (five alderman and a council staff member) S. Nelson MLA , Member for Katherine	Face to face meeting in Katherine 26 June 2019	<ul style="list-style-type: none"> Member and Aldermen understood Katherine was over quota by approx. 500 - 600 electors Argued Cossack, Florina Road areas, Binjari and Rockhole should remain in Katherine electorate Discussed other options from the KTC area to be moved to Arnhem, including Tindal.
D. Aloisi , CEO Binjari Community Aboriginal Corporation	Face to face meeting in Binjari 26 June 2019	<ul style="list-style-type: none"> Binjari community has close family ties to Katherine and is serviced by KTC While there are some Jawoyn links (in Arnhem), people of Binjari more connected to Kalkarinji, Pigeon Hole and Lajamanu.
T. Ferrell , Wing Commander, RAAF Base Tindal	Email and telephone 28 June 2019	<ul style="list-style-type: none"> Suggestion from KTC that Tindal be moved from Katherine electorate to Arnhem.
P. Champion , RAAF Chief of Staff, Air Force HQ (Canberra)	Email and reply letter 28 June 2019	<ul style="list-style-type: none"> Advised that the Defence does not comment on proposed electoral boundary changes.
S. Uibo MLA , Member for Arnhem	Telephone 1 July 2019	<ul style="list-style-type: none"> Proposed movement of Katherine rural areas, plus Binjari and Rockhole, into Arnhem, and the objections received Discussed suggestion from KTC to move Tindal to Arnhem.
F. Miller	Face to face meeting in Darwin 16 July 2019	<ul style="list-style-type: none"> Alternative proposals and modelling for movement of electors between Katherine and Arnhem.
Daly – proposed boundaries		
G. Higgins MLA , Member for Daly	Face to face meeting in Darwin 27 June 2019	<ul style="list-style-type: none"> Member's objections to proposal for areas around Victoria Highway, including Timber Creek, to be moved to Daly from Stuart Member's preference to move areas north of Katherine River, currently in Katherine division, like Edith Farms, to Daly.

Stakeholders consulted	Method of consultation	Matters discussed
Namatjira and Stuart – proposed boundaries		
C. Paech MLA , Member for Namatjira A. Brereton , Territory Labor Party Secretary	Face to face meeting in Darwin 20 June 2019	<ul style="list-style-type: none"> Moving Finke and Titjikala from Namatjira to Stuart, as they are the only Pitjantjatjara speaking communities that were not moved over in first redistribution Moving electors in Nelson Terrace and Zeil Street to Namatjira from Araluen, and moving Mount Johns to Araluen from Namatjira Inadequacy of AEC's FDEU program in remote NT and avenues for advocacy to AEC for improvements to the program.
R. Lambley MLA , Member for Araluen	Email and telephone 21 June 2019	<ul style="list-style-type: none"> First proposed changes to Araluen and Namatjira.
S. McConnell MLA , Member for Stuart	Email 21 June 2019	<ul style="list-style-type: none"> Moving Finke and Titjikala, Pitjantjatjara speaking communities, into Stuart.
Stuart – proposed name change to Gwoya		
Dr L. Campbell , Warlpiri Youth Development Aboriginal Corporation	Email 21 May 2019	<ul style="list-style-type: none"> Committee requested audio of correct pronunciation of Gwoja.
S. McConnell MLA , Member for Stuart	Email 18 June 2019	<ul style="list-style-type: none"> Using Gwoja as replacement name for Stuart, rather than the Member's original suggestion of Gwoya.
M. Rancon , Central Land Council	Email and telephone 10 July 2019	<ul style="list-style-type: none"> Confirmation of correct spelling and pronunciation of Gwoja Tjungarrayi's name.

2.5 Objections received to second proposed boundaries

The second proposed redistribution included two divisions (Arnhem and Katherine) with changes exceeding the allowable 15% movement of electors in or out of a division, as compared to the first redistribution. Therefore, the Redistribution Committee was required to invite objections to the second proposed redistribution (rather than the second proposed boundaries becoming the final boundaries as happened in the past). This second objection period was open from 31 July – 14 August 2019. Seven objections were received in this time and are summarised in the table below. These objections are available in full on the [redistribution website](#).

Table 8: Summary of all submitted objections to second proposed boundaries

Submitted by	Objections
Country Liberals	<ul style="list-style-type: none"> • Objected to moving Tindal and Venn from Katherine to Arnhem, as they are intrinsically linked to Katherine • Accepted electors near Florina Road and Binjari community are also closely tied to Katherine • Suggested revisiting boundaries of Daly, Katherine and Arnhem.
Dr S. McMahon (Katherine branch – Country Liberals)	<ul style="list-style-type: none"> • Objected to moving Tindal and Venn from Katherine to Arnhem, as they have close ties to Katherine community and no ties to Arnhem • Electors in Tindal and Venn should be represented in an electorate they identify with • Believed the committee's decision that 'any movement of electors out of Katherine would go to just one division' leaves no acceptable options.
C. Paech MLA	<ul style="list-style-type: none"> • Objected to further urban and rural residents being moved to remote division of Namatjira as this results in a division with hugely opposing needs • Encouraged committee to revisit his earlier suggestion to move Finke and Titjikala to Stuart with other Pitjantjatjara speaking communities.
T. Porter	<ul style="list-style-type: none"> • Objected to moving portion of Muirhead from Wanguri to Casuarina. • Suggested Wanguri's northern divisional boundary be Aldenham Road to keep Muirhead in one division.
M. Reed	<ul style="list-style-type: none"> • Objected to moving Tindal to Arnhem, as these residents have no links to Arnhem whereas electors from Florina Road/Victoria Highway areas, including Binjari and Rockhole communities, do. • Tindal RAAF Base and Katherine businesses have worked hard to include Tindal within the Katherine community; the redistribution may have a negative impact.
L. Reilly	<ul style="list-style-type: none"> • Objected to moving more urban areas into remote division of Namatjira as this disadvantages the representation of remote residents as urban and remote electors have competing interests and needs • Suggested potentially reconstituting division of Greaterex if urban numbers warrant greater representation in Alice Springs • Remote populations of Central Australia deserve two seats in parliament
Territory Labor	<ul style="list-style-type: none"> • Believed Binjari and Rockhole communities have stronger communities of interest with Arnhem than Tindal does, but accepted one of these two areas needs to move to Arnhem • Accepted changes to Fong Lim, Karama and Nelson due to updated enrolments • Reiterated concern for enrolment numbers in remote areas, and inadequacy of the AEC's FDEU program

2.6 Consideration of objections to second proposed boundaries

Consideration of objections to proposed boundaries of Katherine

Since the FDEU was belatedly introduced to Katherine in 2017, there has been a sharp increase in the number of electors. The division is now over quota by about 600 electors. The first redistribution proposed to move electors in the rural part of Cossack, including Florina Road, plus the communities of Binjari and Rockhole, to the division of Arnhem. The committee received multiple objections from electors residing in Cossack, the Binjari community and the Katherine Town Council, who stated that these electors were intrinsically linked to the community of Katherine and therefore wanted to remain within the Legislative Assembly boundaries for Katherine.

Arguably, all electors within the Katherine Town Council local government boundaries (also the Legislative Assembly boundaries for the past decade) are intrinsically linked to Katherine. It is difficult to definitively state that any of the electors in the outer areas of the division have stronger or weaker ties to Katherine. Katherine is the regional centre, providing work, education, services and community events for electors throughout the division and for electors in the neighbouring divisions of Arnhem, Barkly, Daly and Gwoja (formerly Stuart).

Following the first round of objections, the committee looked at alternative groups of electors (of approximately 600 electors) to move from Katherine into its neighbouring divisions. The committee modelled moving electors in the rural suburbs of Edith and Florina to the division of Daly (as per the objection from the Member for Daly), however the electors in this area total less than 200. The rural suburb of Cossack has about 460 electors, but is located closer to the Katherine town centre, and objections received from Cossack residents strongly argued their desire to stay in the division of Katherine. The only other groups of electors not in the town centre are in the rural areas to the north and west of Katherine. These areas are further away from Daly and border the division of Arnhem. Moving the suggested portion of electors to Daly would therefore lead to moving further electors to a different division (most likely Arnhem). This would split the electors that reside in the Katherine Town Council area across three Legislative Assembly divisions, a scenario the committee did not support.

Further reasons why the division of Daly was the less preferred option to receive Katherine electors is that the Member for Daly is based in Berry Springs, whereas the Member for Arnhem is based in Katherine. The division of Daly is already gaining electors from the division of Gwoja, as Gwoja is impacted by changes to the divisions that cover Alice Springs. Gwoja's southern boundary has moved to the South Australian border and one of the committee's considerations was the geographic size of remote divisions. Therefore, the committee determined that Gwoja would lose electors from its north and east to its neighbouring divisions, including Daly. For these reasons, the committee deemed the division of Arnhem as the most suitable division to gain electors from Katherine.

Due to the large number of electors required to bring the divisions of Arnhem and Katherine close to quota, the committee decided the best two options were either the first proposed option (electors from Cossack, Binjari and Rockhole moving to Arnhem) or the suggestion by Katherine Town Council of moving Tindal electors (over 500) to Arnhem. Following the written objections received in response to the first proposed boundaries, the committee met with the Katherine Town Council, the current Member for Katherine and the Binjari Community Aboriginal Corporation. The committee heard that electors in Cossack, Binjari and Rockhole are permanent, long-term residents with a strong desire to stay in the division of Katherine. The electors based in Tindal collectively are more transient and usually only reside in the division temporarily. Correspondence from Tindal RAAF Base stated it was not appropriate for the Base to provide input into the redistribution of NT electoral boundaries.

Any electors moved out of the division of Katherine to the division of Arnhem will still be part of the Katherine community, remain within the Katherine Town Council boundary and still have access to their Legislative Assembly representative in the town centre. In deciding which portion of Katherine electors needed to move to Arnhem, the committee determined that the strong desires of the permanent residents in Cossack, Binjari and Rockhole to remain in the division of Katherine were significant. The submission from the Binjari Community Aboriginal Corporation stated that they were long-term residents of the Katherine region with established social, economic and cultural links with the town. Whilst noting the concerns about moving Tindal electors to Arnhem, the committee did not agree that relationships between Defence and local businesses would be negatively impacted by the boundary change.

Consideration of objections to proposed boundaries of Namatjira

The elector numbers of the five divisions that cover Alice Springs and Central Australia equate to 5.2 divisions: two remote divisions, two urban divisions based in Alice Springs, and one hybrid division, Namatjira, that encompasses remote, rural and urban electors in Central Australia. Namatjira has been a hybrid division since the 2015 redistribution. While there has been an increase in elector numbers in Alice Springs since the FDEU was belatedly introduced in May 2017, the increase in elector numbers in Alice Springs' township does not warrant an additional seat. The committee concedes that the balance of remote, rural and urban electors in the final boundaries of Namatjira has changed, with the division receiving more urban electors in this redistribution. However, the elector numbers in the Central Australia region do not support three distinctly remote divisions, nor three distinctly urban divisions. Therefore the committee determined that the division of Namatjira remain a hybrid division, losing some remote communities but gaining electors from Alice Springs suburban areas.

Consideration of objections to proposed boundaries of Wanguri and Casuarina

The division of Wanguri is well over quota and elector numbers continue to increase, largely due to the still developing suburb of Muirhead. The committee proposed to move a small portion of Muirhead to the division of Casuarina. This portion is bordered by Aldenham Road, Bridge Street, Thorne Street, and Lee Point Road. An objection was received that suggested the area to the north of Aldenham Road was more appropriate to move rather than the area immediately south of Aldenham Road.

The division of Wanguri is made up of three whole suburbs: Leanyer, Muirhead and Wanguri. As Muirhead is the newest suburb, and still developing and growing, the committee determined that moving a small portion of this suburb, the most likely to receive additional electors, was the preferred option. The suggested area north of Aldenham Road currently contains no electors. Moving this area out of the division of Wanguri would have no impact on bringing the division closer to quota prior to the election. While the committee concedes this area will develop eventually, the object of the 2019 NT Electoral Boundary redistribution is to have the number of electors in each division as close to quota as possible for August 2020. Therefore, the committee has determined that moving the described portion of Muirhead electors from the division of Wanguri to the division of Casuarina is the best option for balancing the electors between these two divisions.

Splitting suburbs is not a preferred action of redistribution committees, but it is done when deemed the best solution to balance elector numbers. At the start of any redistribution process, committees prioritise putting suburbs back together, or at the very least splitting suburbs along strong existent boundaries like major roads, when elector numbers allow. With the growth expected in Muirhead over the next four years, this will certainly be a suburb of focus for the next redistribution.

3. Division names

3.1 Naming requirements and conventions

In addition to proposing boundaries for the Territory's 25 divisions, the Redistribution Committee is required to provide names for its proposed divisions in accordance with the legislation and certain protocols.

Section 139B of the Act states that:

- (1) *The name of a division must not be changed by a redistribution unless the existing name is no longer appropriate.*
- (2) *If a new name is proposed for a division, the use of locality names should be avoided.*

Some principles regarding the naming of divisions commonly applied in other electoral jurisdictions include:

- retaining divisional names for an area unless strong reasons exist to change or transfer the name
- avoiding locality or place names and the names of existing Commonwealth divisions
- naming divisions after deceased persons who have rendered outstanding service to the community
- using and retaining Aboriginal names where appropriate.

3.2 Proposed divisional names

The Redistribution Committee received and considered a number of suggestions and comments on division names from the community. At the first redistribution, the committee proposed to rename the existing divisions of Nhulunbuy and Stuart, to Mulka and Gwoya respectively, after suggestions from the current elected members of those divisions.

Details of the new names first proposed for these two divisions are below:

Gwoya – suggested name for the division of Stuart
Pronounced: 'goy' – 'yah' (the w is very subtle)

(Excerpt from submission from the Member for Stuart, Mr Scott McConnell MLA)

Gwoya Tjungarrayi is the name of a local Aboriginal person, from the electorate, who deserves recognition in his own right. Gwoya was born in the Tanami Desert, survived the Coniston Massacre, became involved in early mining, pastoralism and tourism industries, and was the first Aboriginal person to have his likeness on an Australian postage stamp. Later, his likeness was also utilised to create the image on the Australian \$2 coin.

While Gwoya Tjungarrayi remains a well-recognised elder among communities within the electorate, it is unlikely that his story will continue to be told more widely if his name is not commemorated in some way. Gwoya's story is essential to the telling of a complete history of Australia, where events are examined from the perspectives of all participants.

Gwoya's story is reflective of the lives of many of my constituents, so to commemorate and acknowledge Gwoya in this way will also demonstrate the value we place on people who have lived their entire lives in remote Northern Territory.

Gwoya Tjungarrayi died in the Tanami region on March 28, 1965. More than 54 years later, Gwoya is still a Territorian of esteem within the local region and beyond.

Mulka – suggested name for the division of Nhulunbuy
Pronounced: ‘Muhl’ (close to ‘pull’) – ‘kah’

(Excerpt from submission from the Member for Nhulunbuy, Mr Yingiya Mark Guyula MLA)

I would like to propose the name Mulka. The meaning of Mulka is very welcoming across all clans, Yolngu and balanda. A simple translation of the word is dry area or dry land or the opposite of wet. A deeper translation is when people enter East Arnhem Land or a clan enters another clan's estate we call out to people and say ‘gululu (welcome)’, come and enter the Mulka grounds. It is a diplomatic space where people can feel comfortable and welcome to visit and bring business and discussions. It provides a shelter and comfort. Mulka tells of the past, present and future – it is a place for respect, history, truth, wisdom and knowledge. It is an inclusive name for all members of the electorate, for all clans and for all visitors to our country.

3.3 Objections received regarding ‘Gwoya’

Initially spelt Gwoya in the first redistribution, the committee received three objections concerning the spelling and consequent pronunciation of this name. (See table 6, section 2.3 of this report for these objections, or read them in full on the redistribution website.) The submissions did not object to the use of the name, but did argue that an alternate spelling and pronunciation of the name was more correct and appropriate, and provided additional information.

The committee sought further advice as to the correct spelling and pronunciation from the Central Land Council, which confirmed Gwoja was the correct spelling, with the pronunciation being ‘gwah – jah’. PAW Media included a video clip in its objection which includes the pronunciation of Gwoja. (A direct link to the clip can be found [here](#)). The current Member for Stuart, who initially suggested the name, was also supportive of the amended spelling.

3.4 New divisional names

The Redistribution Committee has determined that the division of Stuart be renamed to Gwoja and, as only supporting comments received, the division of Nhulunbuy be renamed Mulka.

3.5 Future naming of divisions

Given that names of divisions are not to be changed unless the existing one is no longer appropriate, no further division name changes were considered for this redistribution. However, future redistributions may need to consider those divisions named after a suburb or geographical area. As boundaries change over time, divisions may no longer include whole suburbs, (although efforts are made to keep suburbs together where possible), and it would no longer be appropriate to name that division after a suburb not entirely within its boundaries. Similarly, geographical names for rural and remote divisions may become unsuitable as over time these electorates have become larger and taken in surrounding areas to maintain their enrolment against the quota.

Divisions that may need to be considered for renaming in the near future for the above reasons are Araluen, Arnhem, Braitling, Fannie Bay, Johnston, Karama, Nightcliff, and Wanguri.

4. The 2019 electoral boundaries

This section provides details of the redistribution of the Legislative Assembly divisions by the Redistribution Committee. Digital and printed copies of the maps showing the final boundaries accompany this report. Appendix B shows the enrolment numbers and variance on quota for the current divisions (Table A) and for the newly determined divisions (Table B). Appendix C provides a summary of the transfer of electors using ABS Statistical Area Level 1 (SA1) data for each division.

The final boundaries result in twenty-three divisions being within 5% variance of the quota, leaving only two divisions outside this preferred variance; Mulka (6,036 electors, 8.7% over quota) and Wanguri (5,870 electors, 5.7% over quota). The current boundaries, before redistribution, have 15 divisions with over 5% variance of the quota.

4.1 Final boundaries for Darwin suburbs

There are nine divisions fully contained within the Darwin municipal boundaries. Since the 2015 redistribution, these nine divisions have collectively shown an increase of 2,123 electors.

Table 9: Darwin divisions – enrolment and deviation from quota (%)

Division	2015 redistribution enrolment at 16 July		Territory election close of roll 8 August 2016		Current boundaries 14 June 2019		2019 redistributed boundaries 14 June 2019	
Casuarina	5,211	1.4	5,407	-0.2	5,292	-4.7	5,660	1.9
Fannie Bay	5,437	5.8	5,613	3.6	5,714	2.9	5,371	-3.3
Fong Lim	5,243	2.0	5,353	-1.2	5,377	-3.2	5,484	-1.3
Johnston	5,049	-1.8	4,983	-8.1	5,009	-9.8	5,534	-0.4
Karama	5,090	-1.0	5,228	-3.5	5,194	-6.5	5,401	-2.8
Nightcliff	5,235	1.9	5,341	-1.5	5,239	-5.7	5,587	0.6
Port Darwin	4,789	-6.8	5,281	-2.6	5,456	-1.8	5,456	-1.8
Sanderson	5,435	5.7	5,546	2.3	5,363	-3.5	5,372	-3.3
Wanguri	5,026	-2.2	5,567	2.7	5,994	7.9	5,870	5.7
Total	46,515		48,319		48,638		49,735	

The committee decided the main issues for its deliberations in the Darwin suburbs were:

- increasing the number of electors in the divisions of Johnston and Karama
- increasing, to a lesser extent, the number of electors in the divisions of Casuarina and Nightcliff
- decreasing the number of electors in the division of Wanguri
- moving all Coconut Grove electors out of the division of Fannie Bay and into the divisions of Nightcliff and/or Johnston
- removing some of the current electors in the division of Fong Lim (by removing its portion of Ludmilla) in order to take back electors from Spillett (which is well in excess of the quota and will contract towards Palmerston).

Casuarina

The committee determined that the division of Casuarina gain a portion of electors from Alawa closest to Casuarina Shopping Centre, and a portion of electors from Muirhead.

The borders of the portion of Alawa electors moving to the division of Casuarina are Dripstone Road, Trower Road, Alawa Crescent, and Scriven Street.

The borders of the portion of Muirhead electors moving to the division of Casuarina are Aldenham Road, Bridge Street, Thorne Street, and Lee Point Road.

Enrolment	Current boundaries	Final boundaries
	5,292 (4.7% under quota)	5,660 (1.9% over quota)

Fannie Bay

The committee determined that the division of Fannie Bay gain the remaining portion of the suburb of Ludmilla from the division of Fong Lim. This results in suburb of Ludmilla now being entirely within the division of Fannie Bay.

The committee also determined that the division of Fannie Bay lose its Coconut Grove electors to the divisions of Johnston and Nightcliff. The resulting northern boundary of the division of Fannie Bay is Totem Road.

Enrolment	Current boundaries	Final boundaries
	5,714 (2.9% over quota)	5,491 (0.4% under quota)

Fong Lim

The committee determined that the division of Fong Lim continue to be an inner Darwin division, but gain Spillelt electors who reside close to Darwin, in Eaton, The Narrows, Winnellie, Charles Darwin National Park, Coonawarra and a portion of Berrimah.

The borders of the portion of Berrimah electors moving to the division of Fong Lim are Stuart Highway, Pruen Road, Makagon Road, Marlow Road, Tiger Brennan Drive, and Hidden Valley Road.

The committee also determined that the division of Fong Lim lose its portion of Ludmilla electors, resulting in the suburb of Ludmilla being entirely within the division of Fannie Bay.

Enrolment	Current boundaries	Final boundaries
	5,377 (3.2% over quota)	5,484 (1.3% under quota)

Johnston

The committee determined that the division of Johnston gain a portion of Coconut Grove electors from the division of Fannie Bay and lose a portion of Alawa electors (located closest to Casuarina Shopping Centre) to the division of Casuarina.

The borders of the portion of Coconut Grove electors moving to the division of Johnston are Hazell Court, Bagot Road, Totem Road, and Dick Ward Drive.

The borders of the portion of Alawa electors moving out of the division of Johnston to the division of Casuarina are Dripstone Road, Trower Road, Alawa Crescent and Scriven Street.

Enrolment	Current boundaries	Final boundaries
	5,009 (9.8% under quota)	5,534 (0.4% under quota)

Karama

The committee determined that the division of Karama gain the northern portion of Berrimah electors from the division of Spillett. The borders of this area are McMillans Road, Vanderlin Drive, Stuart Highway, and the airport area boundary (including electors around Batten Road).

Enrolment	Current boundaries	Final boundaries
	5,194 (6.5% under quota)	5,401 (2.8% under quota)

Nightcliff

The committee determined that the division of Nightcliff gain the most northerly portion of Coconut Grove electors from the division of Fannie Bay. The borders of this area are Progress Drive, Bagot Road, Hazell Court, and Dick Ward Drive.

Enrolment	Current boundaries	Final boundaries
	5,239 (5.7% under quota)	5,587 (0.6% over quota)

Port Darwin

The committee determined there would be no changes to the division of Port Darwin.

With enrolment numbers steady for some time and a slight decline in enrolment numbers following the 2019 Federal election, there is no reason to change the existing boundaries.

Enrolment	Current boundaries	Final boundaries
	5,456 (1.8% under quota)	5,456 (1.8% under quota)

Sanderson

The committee determined that the division of Sanderson gain the airport area from the division of Spillett.

Enrolment	Current boundaries	Final boundaries
	5,363 (3.5% under quota)	5,372 (3.3% under quota)

Wanguri

The committee determined that the division of Wanguri lose a portion of electors from Muirhead to the division of Casuarina. The borders of this area are Aldenham Road, Bridge Street, Thorne Street, and Lee Point Road.

Enrolment	Current boundaries	Final boundaries
	5,994 (7.9% over quota)	5,870 (5.7% over quota)

4.2 Final boundaries for Palmerston and Darwin rural areas

There are six divisions that cover Palmerston and the Darwin rural areas. Since the 2015 redistribution these six divisions have collectively grown by 3,619 electors.

Table 10: Palmerston and Darwin rural areas: enrolment and deviation from quota (%)

Division	2015 redistribution enrolment at 16 July		Territory election close of roll 8 August		Current boundaries 14 June 2019		2019 redistributed boundaries 14 June 2019	
Blain	5,163	0.5	5,576	2.9	5,757	3.6	5,454	-1.8
Brennan	5,219	1.5	5,204	-4.0	5,273	-5.1	5,576	0.4
Drysdale	5,345	4.0	5,460	0.7	5,649	1.7	5,611	1.0
Goyder	5,244	2.0	5,587	3.1	5,567	0.2	5,567	0.2
Nelson	5,325	3.6	5,825	7.5	5,558	0.1	5,558	0.1
Spillett	4,268	-17.0	5,203	-4.0	6,379	14.8	5,320	-4.2
Total	30,564		32,855		34,183		33,086	

The committee decided the main issues for its deliberations in Palmerston and greater Darwin rural areas were:

- decreasing the number of electors in Spillett (well over quota, with continued projected growth) and contracting this division to become more of a Palmerston division rather than one that bridges Darwin and Palmerston
- improving the balance of electors between Blain, Brennan and Drysdale
- putting whole suburbs together in one division where possible (Moulden and Rosebery)
- potentially increasing the electors in Goyder and Nelson, however, updated enrolment figures following the federal election in May indicate that both of these divisions are now close to quota, with stable projected growth.

Blain

The committee determined that the division of Blain lose a portion of its Rosebery electors to the division of Brennan, leaving Rosebery still split between Blain and Brennan, but now along major roads rather than minor roads.

The borders of the portion of Rosebery electors moving out of the division of Blain to the division of Brennan are Odegard Drive, Belyuen Road and Forrest Parade.

Enrolment	Current boundaries	Final boundaries
	5,757 (3.6% over quota)	5,454 (1.8% under quota)

Brennan

The committee determined that the division of Brennan gain a further portion of Rosebery electors from the division of Brennan, leaving Rosebery still split between Blain and Brennan, but now along major roads rather than minor roads.

The borders of the portion of Rosebery electors moving to the division of Brennan are Odegaard Drive, Belyuen Road and Forrest Parade.

Enrolment	Current boundaries	Final boundaries
	5,273 (5.1% under quota)	5,576 (0.4% over quota)

Drysdale

The committee determined that the division of Drysdale lose the entire suburb of Yarrawonga (mostly industrial and commercial) to the division of Spillett.

Enrolment	Current boundaries	Final boundaries
	5,649 (1.7% over quota)	5,611 (1.0% over quota)

Goyder

The committee determined there would be no changes to the division of Goyder.

Enrolment	Current boundaries	Final boundaries
	5,567 (0.2% over quota)	5,567 (0.2% over quota)

Nelson

Following the updated enrolment numbers (post the May federal election) and subsequent increase of electors for this division, the committee determined there would be no changes to the division of Nelson.

Enrolment	Current boundaries	Final boundaries
	5,558 (0.1% over quota)	5,558 (0.1% over quota)

Spillett

The committee determined that the division of Spillett contract towards Palmerston and lose electors from: the airport area to the division of Sanderson; Eaton, The Narrows, Winnellie, Charles Darwin National Park, Coonawarra and a portion of Berrimah to the division of Fong Lim; and the northern portion of Berrimah to the division of Karama. The division of Spillett is to gain the entire suburb of Yarrawonga from the division of Drysdale.

The borders of the portion of Berrimah electors moving to the division of Fong Lim are Stuart Highway, Pruen Road, Makagon Road, Marlow Road, Tiger Brennan Drive, and Hidden Valley Road.

The borders of the portion of Berrimah electors moving to the division of Karama are McMillans Road, Vanderlin Drive, Stuart Highway, and the airport area boundary (including electors around Batten Road).

Consequently, the division of Spillett retains the areas of Berrimah east of the newly determined Fong Lim boundary, which includes Berrimah Farm and the new suburb of Northcrest. The committee has factored in the continued development of a number of suburbs in Spillett (in particular Northcrest and Zuccoli) and determined that the division needs to be under quota to accommodate future growth.

Enrolment	Current boundaries	Final boundaries
	6,379 (14.8% over quota)	5,320 (4.2% under quota)

4.3 Final boundaries for remote northern divisions

There are four remote northern divisions, which since the 2015 redistribution have collectively grown by 966 electors.

Table 9: Remote northern divisions – enrolment and deviation from quota (%)

Division	2015 redistribution enrolment at 16 July		Territory election close of roll 8 August 2016		Current boundaries 14 June 2019		2019 redistributed boundaries 14 June 2019	
Arafura	4,698	-8.6	4,848	-10.5	4,735	-14.8	5,344	-3.8
Arnhem	4,972	-3.3	5,158	-4.8	4,980	-10.4	5,526	-0.5
Daly	5,033	-2.1	5,386	-0.6	5,387	-3.0	5,620	1.2
Mulka (Nhulunbuy)	5,469	6.4	5,895	8.8	6,036	8.7	6,036	8.7
Total	20,172		21,287		21,138		22,526	

The committee decided the main issues for its deliberations in the remote northern divisions were

- significantly increasing the number of electors in the divisions of Arafura and Arnhem
- decreasing the number of electors in the division of Nhulunbuy
- renaming the divisions of Nhulunbuy and Arnhem, as they are both named after geographical areas, but their divisions now encompass areas beyond these namesakes.

Arafura

The committee determined that the division of Arafura gain the area encompassing Jabiru and Kakadu from the division of Arnhem, resulting in Arafura's divisional boundaries matching the boundaries of the West Arnhem and Tiwi Islands regional councils.

Enrolment	Current boundaries	Final boundaries
	4,735 (14.8% under quota)	5,344 (3.8% under quota)

Arnhem

The committee determined that the division of Arnhem's southern boundary move further south to incorporate the communities of Jilkminggan and Minyerri, plus Limmen National Park, from the division of Barkly. The division of Arnhem is to gain the entire suburbs of Tindal (including the RAAF Base) and Venn from the division of Katherine.

The committee also determined that the division of Arnhem lose the area encompassing Kakadu and Jabiru to the division of Arafura.

Enrolment	Current boundaries	Final boundaries
	4,980 (10.4% under quota)	5,526 (0.5% under quota)

Daly

The committee determined that the division of Daly gain a portion of electors from the northern end of the division of Stuart (to be renamed Gwoja). This portion includes the community of Timber Creek and its surrounding homelands, plus a number of Aboriginal land trusts and pastoral properties. See Map Sheet 1 for further details.

Enrolment	Current boundaries	Final boundaries
	5,387 (3.0% under quota)	5,620 (1.2% over quota)

Mulka (previously Nhulunbuy) – pronounced ‘Muhl (rhymes with pull) – kah’

The committee determined that the 2015 boundary realignment resulted in a reduced focus on the Nhulunbuy township, and therefore the division is to be renamed Mulka.

The committee also determined that due to the significant boundary changes made in 2015, and the supported case for the division of Mulka to encompass the majority of Yolngu speaking communities, there would be no changes to this division.

Enrolment	Current boundaries	Final boundaries
	6,036 (8.7% over quota)	6,036 (8.7% over quota)

4.4 Final boundaries for Katherine

The Katherine Town Council boundary has been the boundary for the division of Katherine for a number of years. However, with the Australian Electoral Commission’s Federal Direct Enrolment Update program now active in Katherine, its elector numbers have significantly increased (by 1,192 electors) and the division is now well in excess of the quota.

Table 11: Katherine – enrolment and deviation from quota (%)

Division	2015 redistribution enrolment at 16 July		Territory election close of roll 8 August 2016		Current boundaries 14 June 2019		2019 redistributed boundaries 14 June 2019	
Katherine	5,004	-2.6	5,285	-3.0	6,196	11.5	5,607	0.9

The committee decided the main issues for its deliberations in the division of Katherine were:

- significantly decreasing the numbers of electors in the division of Katherine, most likely by moving them to the neighbouring division of Arnhem, which is under quota by a similar variance to which the division of Katherine is over quota
- keeping the boundary for the division of Katherine as close as possible to the Katherine Town Council boundary
- considering the multiple objections received to the first proposal of moving electors from Cossack, Florina Road, Binjari community and Rockhole community out of the division of Katherine.

Katherine

The committee determined that the division of Katherine lose electors from the entire suburbs of Tindal (including the RAAF Base) and Venn to the division of Arnhem.

Enrolment	Current boundaries	Final boundaries
	6,196 (11.5% over quota)	5,607 (0.9% over quota)

4.5 Final boundaries for Alice Springs and Central Australia

There are five divisions that cover Alice Springs and Central Australia which, since the 2015 redistribution, have collectively grown by 2,472 electors.

Table 12: Alice Springs and Central Australia – enrolment and deviation from quota (%)

Division	2015 redistribution enrolment at 16 July		Territory election close of roll 8 August 2016		Current boundaries 14 June 2019		2019 redistributed boundaries 14 June 2019	
Araluen	5,459	6.2	5,850	7.9	6,421	15.6	5,465	-1.6
Barkly	4,981	-3.1	5,183	-4.4	4,948	-10.9	5,715	2.9
Braitling	5,633	9.6	5,998	10.7	7,134	28.4	5,647	1.7
Gwoja (Stuart)	5,033	-2.1	5,242	-3.3	5,092	-8.3	5,489	-1.2
Namatjira	5,133	-0.1	5,435	0.3	5,116	-7.9	5,596	0.7
Total	26,239		27,708		28,711		27,912	

The 2015 redistribution resulted in major changes to the divisions in Alice Springs, with the division of Grextorex abolished due to declining elector numbers in the township and the large growth in elector numbers in Palmerston in the Top End. As a result, the remote division of Namatjira gained some rural and suburban areas of Alice Springs, making this more of a hybrid division, servicing both urban and remote electors. The elector numbers across the five Central Australian divisions equates to 5.2 divisions.

As stated in the first redistribution report, the FDEU program commenced in Alice Springs in May 2017 after incorrectly excluding eligible electors in the Alice Springs area. Since then elector numbers in Araluen and Braitling have increased substantially with these divisions now well over quota, however it now seems that this growth has steadied.

The committee decided the main issues for its deliberations in the divisions of Alice Springs and Central Australia were:

- significantly decreasing the numbers of electors in the divisions of Araluen and Braitling, most likely by moving appropriate areas to the already hybrid division of Namatjira
- increasing the number of electors in Barkly, Namatjira and Stuart
- keeping the physical size of Barkly, Namatjira and Stuart manageable when increasing the number of electors.

Araluen

The committee determined that the division of Araluen lose its current portions of the suburbs of East Side, Sadadeen and Mount Johns, as well as a portion of the suburb of Araluen to the divisions of Braitling and Namatjira.

The borders of the portion of East Side electors moving out of the division of Araluen to the division of Braitling are Undoolya Road, Stott Terrace and the Todd River. The entire suburb of East Side is now located within the division of Braitling.

The borders of the portion of Sadadeen electors moving out of the division of Araluen to the division of Braitling are Grevillea Drive, Spearwood Road, Sadadeen Road, and Stott Terrace.

The portion of Sadadeen electors moving out of the division of Araluen to the division of Namatjira are located south of Sadadeen Road and to the east of the Braitling divisional boundary. This area includes the town camps of Ilpiye Ilpiye and Hidden Valley.

The Mount Johns electors moving out of the division of Araluen to the division of Namatjira are located west of Maconochie Road. The entire suburb of Mount Johns is now located in the division of Namatjira.

The portion of electors in the suburb of Araluen moving out of the division of Araluen to the division of Namatjira is bordered by the Ciccone-Araluen suburban boundary, Larapinta Drive and Lovegrove Drive. It also includes those electors immediately west of Lovegrove Drive, including Morris Soak town camp and Yipirinya School. Despite this small portion of Araluen suburb moving out of the division, the committee does not consider a name change necessary at this time.

Enrolment	Current boundaries	Final boundaries
	6,421 (15.6% over quota)	5,465 (1.6% under quota)

Barkly

The committee determined the division of Barkly lose areas to its north to the division of Arnhem including the communities of Jilkminggan and Minyerri, plus Limmen National Park, but retains the town of Larrimah. See Map Sheet 1 for further details.

The committee also determined that Barkly gain electors from the division of Namatjira located around the Sandover Highway, including the Utopia outstations and Ampilatwatja. This results in the southern boundary of the division of Barkly now replicating the southern boundary of the Barkly Regional Council.

The division of Barkly is also to gain electors from the division of Stuart (renamed Gwoja) from its southwest corner, which includes the communities of Nturiya, Pmara Jutunta, Ti Tree, and Wilora, plus Ahakeye Aboriginal land trust and a number of pastoral properties. See Map Sheet 1 for further details.

Enrolment	Current boundaries	Final boundaries
	4,948 (10.9% under quota)	5,715 (2.9% over quota)

Braitling

The committee determined that the division of Braitling gain the remaining portion of East Side and a portion of Sadadeen from the division of Araluen.

The borders of the portion of East Side electors moving to the division of Braitling from the division of Araluen are Undoolya Road, Stott Terrace and the Todd River. The entire suburb of East Side is now located within the division of Braitling.

The borders of the portion of Sadadeen electors moving to the division of Braitling from the division of Araluen are Grevillea Drive, Spearwood Road, Sadadeen Road, and Stott Terrace.

The committee also determined that the division of Braitling lose the entire suburbs of Larapinta and Stuart (including the town camps Basso's and Palmer's camp), as well as a portion of electors in the suburb of Braitling to the division of Namatjira.

The portion of electors from the suburb of Braitling moving out of the division of Braitling to the division of Namatjira are those located in the mostly industrial area north of Dixon Road, as well as Warlpiri town camp. Despite this small portion of Braitling suburb moving out of the division, the committee does not consider a name change necessary at this time.

Enrolment	Current boundaries	Final boundaries
	7,134 (28.4% over quota)	5,647 (1.7% over quota)

Gwoja (previously Stuart) – pronounced ‘Gwah-jah’

In recognition of this division’s remote nature and large number of Warlpiri speakers, and the fact that the name Stuart is used for multiple other features and landmarks, the committee determined that the division of Stuart be renamed Gwoja.

The committee also determined that the division of Gwoja’s southern boundary move further south to the South Australian border gaining the communities of Imanpa, Kaltukatjara, Mutitjulu, and Yulara, from the division of Namatjira. This means the boundaries of the southernmost section of the division are the Western Australian border, the South Australian border and Stuart Highway.

In addition, the committee determined that the division of Gwoja lose electors to its north to the division of Daly, and lose a south-easterly portion to the division of Barkly. The new northern boundary of the division moves south; starting from the Joseph Bonaparte Gulf it follows the Victoria River to the northern border of Gregory National Park, and then follows the northern border of the Walangeri Ward of Victoria Daly Regional Council. This results in Timber Creek and its neighbouring homelands now being located in the division of Daly.

The south-easterly portion of electors moving out of the division of Gwoja to the division of Barkly includes the communities of Nturiya, Pmara Jutunta, Ti Tree and Wilora, as well as Ahakeye Aboriginal land trust and a number of pastoral properties. See Map Sheet 1 for further details.

Enrolment	Current boundaries	Final boundaries
	5,092 (8.3% under quota)	5,489 (1.2% under quota)

Namatjira

The committee determined that the division of Namatjira gain areas from Alice Springs including the entire suburbs of Larapinta and Stuart, as well as portions of the following suburbs:

- Araluen - portion bordered by the Ciccone-Araluen suburban boundary, Larapinta Drive and Lovegrove Drive, as well as electors immediately west of Lovegrove Drive, including Morris Soak town camp and Yipirinya School
- Braitling - mostly industrial portion north of Dixon Road, plus Warlpiri town camp
- Mount Johns - portion west of Maconochie Road (all of Mount Johns now in Namatjira)
- Sadadeen - portion south of Sadadeen Road and east of the Braitling divisional boundary, including Ilpiye Ilpiye and Hidden Valley town camps.

With Namatjira gaining a large number of electors from the Alice Springs divisions, its boundaries need to contract from their current position. Therefore, the committee determined that Namatjira lose electors to its north to the division of Barkly and to its west to the division of Gwoja.

The portion of electors moving from the division of Namatjira to the division of Barkly incorporates the communities located near the Sandover Highway, including the Utopia outstations and Ampilatwatja. This boundary now follows the southern boundary of the Barkly Regional Council.

The portion of electors moving from the division of Namatjira to the division of Gwoja essentially covers the area west of the Stuart Highway to the Western Australia border. This area includes the communities of Imanpa, Kaltukatjara, Mutitjulu and Yulara.

See Map Sheet 1 and Map Sheet 7 for further details.

Enrolment	Current boundaries	Final boundaries
	5,116 (7.9% under quota)	5,596 (0.7% over quota)

5. Future redistributions

Redistributions are complicated and politically sensitive. Amendments to the *Electoral Act 2004* in 2018 enshrined greater independence and transparency to the process. The change to having only one object for the redistribution and changing previous objects to principles provided greater clarity for the committee. The requirement that the appointed chair must have served or is qualified to serve as a judge of the Supreme Court (or a magistrate) is an important safeguard to protect the process from potential political interference.

The most difficult issue faced by previous and future committees is the inaccuracy of the electoral roll, especially in remote areas. There are an estimated 26,000 eligible Territorians not enrolled, with approximately 16,000 of them being Aboriginal people. The enrolment participation rate in the Northern Territory is 84% compared to a national rate of 97%.

The AEC's FDEU program has improved roll accuracy in urban divisions, however, with no ongoing remote enrolment program operating in the Territory there has been a decline in both elector numbers and roll accuracy in remote divisions (despite the recent small surge due to the federal election). FDEU operates only in areas that receive a mail delivery service to a street address, this excludes major communities such as Jabiru, Nhulunbuy and Tennant Creek, as well as rural areas in Darwin, Katherine and Alice Springs that access their mail via PO boxes. To have a real impact on roll accuracy in the Territory, the FDEU business rules need to include towns and communities where there is no mail delivery to street addresses. With no ongoing enrolment program operating in remote divisions, the expansion of FDEU to these areas is the most efficient way to improve roll accuracy.

5.1 Enrolment trends

Since the 2015 redistribution there has been a decline in residential developments in Darwin. There are still areas of high growth in the divisions of Wanguri (Muirhead), Spillett (Johnston and Zuccoli) and Nelson (Coolalinga). The growth in these suburbs is expected to continue with additional growth in Spillett with the Northcrest residential development. It is likely that Spillett will continue to constrict in area at the next redistribution and only contain Palmerston electors.

Nhulunbuy is over quota with some projected elector growth. With the exception of Gapuwiyak, all the Yolngu communities are within this division. Given the boundary changes at the 2015 redistribution the committee opted not to change the boundaries. This may not be possible at future redistributions if the enrolment numbers continue to increase. It was notable that enrolment in the division has increased by 210 electors since the start of redistribution due to targeted enrolment initiatives in a number of communities in the lead up to the federal election.

5.2 Concerns over representation

Without some intervention to enrol the significant number of 'missing' remote electors, the next redistribution is likely to continue the trend of recent redistributions of having to increase the geographic size of remote divisions to bring them close to quota. The other consequence is that remote divisions become more hybrid in nature as they take in more rural and urban electors to reach quota. As it is, Namatjira, and less so Arnhem and Daly, are hybrid divisions, rather than entirely remote divisions. The committee is concerned, as are a number of objectors, that remote, rural and urban electors have highly different and conflicting needs and are challenging to represent in one division. The concern is that remote electors in particular are disempowered by being amalgamated with rural and urban electors. The committee's preference is to avoid hybrid divisions and increasing enrolment participation in remote communities is the best way to achieve this.

6. Publication of boundaries

6.1 Publication

In accordance with section 147 of the Act, the redistribution of boundaries was published by notice in the *Gazette* on 4 September 2019, as well as in the NT News and regional media. The report will also be provided to the Speaker in accordance with section 148 of the Act.

The report and maps are available on the redistribution website, and hard copies are obtainable from the NTEC office in Darwin.

6.2 Acknowledgements

The Redistribution Committee gratefully acknowledges the assistance of staff in the Northern Territory Electoral Commission and the Land Services division of the Department of Infrastructure, Planning and Logistics in undertaking their work. The committee also appreciates the time and effort put in by members of the public and other interested groups who made submissions to assist the 2019 redistribution process.

Appendix A

Enrolment at quota calculation dates and population projections for 2020

Division	(a) Roll data extracted 15 February 2019		(b) Roll data extracted 14 June 2019		(c) ABS projections for 22 August 2020*	
	Enrolment	% Variance on quota	Enrolment	% Variance on quota	Enrolment	% Growth
Arafura	4,579	-16.9	4,735	-14.8	4,710	2.9
Araluen	6,463	17.3	6,421	15.1	6,532	1.1
Arnhem	4,841	-12.2	4,980	-10.4	4,932	1.9
Barkly	4,838	-12.2	4,948	-10.9	4,802	-0.7
Blain	5,883	6.8	5,757	3.6	5,931	0.8
Braitling	7,104	28.9	7,134	28.4	7,019	-1.2
Brennan	5,406	-1.9	5,273	-5.1	5,427	0.4
Casuarina	5,349	-2.9	5,292	-4.7	5,530	3.4
Daly	5,197	-5.7	5,387	-3.0	5,253	1.1
Drysdale	5,746	4.3	5,649	1.7	5,418	-5.7
Fannie	5,886	6.8	5,714	2.9	6,086	3.4
Fong Lim	5,546	0.6	5,377	-3.2	5,624	1.4
Goyder	5,385	-2.3	5,567	0.2	5,692	5.7
Johnston	5,114	-7.2	5,009	-9.8	5,086	-0.5
Karama	5,263	-4.5	5,194	-6.5	5,160	-2.0
Katherine	6,071	10.2	6,196	11.5	6,188	1.9
Namatjira	4,939	-10.4	5,116	-7.9	5,110	3.5
Nelson	5,277	-4.2	5,558	0.0	5,547	5.1
Nhulunbuy	5,726	3.9	6,036	8.7	5,768	0.7
Nightcliff	5,345	-3.0	5,239	-5.7	5,338	-0.1
Port	5,551	0.7	5,456	-1.8	5,924	6.7
Sanderson	5,480	-0.6	5,363	-3.5	5,309	-3.1
Spillett	6,021	9.2	6,379	14.8	6,861	13.9
Stuart	4,910	-10.9	5,092	-8.3	4,738	-3.5
Wanguri	5,860	6.3	5,994	7.9	6,131	4.6
Total	137,780		138,866		140,116	1.7
Quota	5,511		5,555			

* ABS projections by SA1s and associated explanatory documentation are available on the website

Appendix B

Enrolment and quota (%) changes 2015 to 2019

Division	2015 redistribution enrolment at 16 July		Territory election close of roll 8 August 2016		Current boundaries 15 February 2019		Current boundaries 14 June 2019	
	Enrolment	% variance	Enrolment	% variance	Enrolment	% variance	Enrolment	% variance
Arafura	4,698	-8.6	4,848	-10.5	4,579	-16.9	4,735	-14.8
Araluen	5,459	6.2	5,850	7.9	6,463	17.2	6,421	15.6
Arnhem	4,972	-3.3	5,158	-4.8	4,841	-12.2	4,980	-10.4
Barkly	4,981	-3.1	5,183	-4.4	4,838	-12.2	4,948	-10.9
Blain	5,163	0.5	5,576	2.9	5,883	6.8	5,757	3.6
Braitling	5,633	9.6	5,998	10.7	7,104	28.9	7,134	28.4
Brennan	5,219	1.5	5,204	-4.0	5,406	-1.9	5,273	-5.1
Casuarina	5,211	1.4	5,407	-0.2	5,349	-2.9	5,292	-4.7
Daly	5,033	-2.1	5,386	-0.6	5,197	-5.7	5,387	-3.0
Drysdale	5,345	4.0	5,460	0.7	5,746	4.3	5,649	1.7
Fannie Bay	5,437	5.8	5,613	3.6	5,886	6.8	5,714	2.9
Fong Lim	5,243	2.0	5,353	-1.2	5,546	0.6	5,377	-3.2
Goyder	5,244	2.0	5,587	3.1	5,385	-2.3	5,567	0.2
Johnston	5,049	-1.8	4,983	-8.1	5,114	-7.2	5,009	-9.8
Karama	5,090	-1.0	5,228	-3.5	5,263	-4.5	5,194	-6.5
Katherine	5,004	-2.6	5,285	-3.0	6,071	10.2	6,196	11.5
Namatjira	5,133	-0.1	5,435	0.3	4,939	-10.4	5,116	-7.9
Nelson	5,325	3.6	5,825	7.5	5,277	-4.2	5,558	0.1
Nhulunbuy (renamed Mulka)	5,469	6.4	5,895	8.8	5,726	3.9	6,036	8.7
Nightcliff	5,235	1.9	5,341	-1.5	5,345	-3.0	5,239	-5.7
Port Darwin	4,789	-6.8	5,281	-2.6	5,551	0.7	5,456	-1.8
Sanderson	5,435	5.7	5,546	2.3	5,480	-0.6	5,363	-3.5
Spillett	4,268	-17.0	5,203	-4.0	6,021	9.2	6,379	14.8
Stuart (renamed Gwoja)	5,033	-2.1	5,242	-3.3	4,910	-10.9	5,092	-8.3
Wanguri	5,026	-2.2	5,567	2.7	5,860	6.3	5,994	7.9
Total	128,494		135,506		137,780		138,866	
Quota/Average	5,140		5,420		5,511		5,555	

Appendix C

Current (a) and final (2020) division enrolment (b) and variance on quota

Table (a) Current division enrolment and variance on quota			Table (b) Final (2020) divisions, enrolment and variance on quota		
Current division	Enrolment 14 June 2019	% Variance on quota	2020 division	Enrolment 14 June 2019	% Variance on quota
Arafura	4,735	-14.8	Arafura	5,344	-3.8
Araluen	6,421	15.6	Araluen	5,465	-1.6
Arnhem	4,980	-10.4	Arnhem	5,526	-0.5
Barkly	4,948	-10.9	Barkly	5,715	2.9
Blain	5,757	3.6	Blain	5,454	-1.8
Braitling	7,134	28.4	Braitling	5,647	1.7
Brennan	5,273	-5.1	Brennan	5,576	0.4
Casuarina	5,292	-4.7	Casuarina	5,660	1.9
Daly	5,387	-3.0	Daly	5,620	1.2
Drysdale	5,649	1.7	Drysdale	5,611	1.0
Fannie Bay	5,714	2.9	Fannie Bay	5,371	-3.3
Fong Lim	5,377	-3.2	Fong Lim	5,484	-1.3
Goyder*	5,567	0.2	Goyder*	5,567	0.2
Johnston	5,009	-9.8	Johnston	5,534	-0.4
Karama	5,194	-6.5	Karama	5,401	-2.8
Katherine	6,196	11.5	Katherine	5,607	0.9
Namatjira	5,116	-7.9	Namatjira	5,596	0.7
Nelson*	5,558	0.1	Nelson*	5,558	0.1
Nhulunbuy**	6,036	8.7	Mulka**	6,036	8.7
Nightcliff	5,239	-5.7	Nightcliff	5,587	0.6
Port Darwin*	5,456	-1.8	Port Darwin*	5,456	-1.8
Sanderson	5,363	-3.5	Sanderson	5,372	-3.3
Spillett	6,379	14.8	Spillett	5,320	-4.2
Stuart#	5,092	-8.3	Gwoja#	5,489	-1.2
Wanguri	5,994	7.9	Wanguri	5,870	5.7
Total	138,866		Total	138,866	
Quota	5,555		Quota	5,555	

* 4 unchanged divisions – Goyder, Nelson, Nhulunbuy (Mulka) and Port Darwin

2 renamed divisions – Mulka (formerly Nhulunbuy) and Gwoja (formerly Stuart)

Appendix D

Summary of transfers across divisional boundaries

There are no boundary changes to the divisions of Goyder, Nelson, Nhulunbuy (renamed Mulka), and Port Darwin and therefore no transfers of electors into or out of these divisions.

SA1s can be split and therefore the same number SA1 can be found in two or more divisions. Splitting SA1s is only done where necessary and SA1s are kept wholly in one division where possible. SA1s will be split along an existing border of some kind, such as a road, river, property line or other. SA1s split in previous redistributions can be joined together to make one whole SA1 again.

Zero electors are recorded in some SA1s: this indicates an area where no electors are enrolled and can be due to a number of factors for example, undeveloped land or commercial and industrial areas.

Arafura			
From	To	SA1	Electors
Starting enrolment			4.735
Transfers in			
Arnhem	Arafura	7105701	46
		7105705	183
		7105706	73
		7105707	118
		7105712	53
		7105715	12
		7105717	124
Total			609
Transfers out – Nil			
Final enrolment			5.344

Araluen			
From	To	SA1	Electors
Starting enrolment			6.421
Transfers in – Nil			
Transfers out			
Araluen	Braitling	7104602	218
		(Re-join SA1) 7104610	17
		(Split SA1) 7104613	94
Araluen	Namatjira	(Split SA1) 7104613	7
		7104614	120
		7104816	159
		7104817	1
		7104820	187
		7104905	153
Total			956
Final enrolment			5.465

Arnhem			
From	To	SA1	Electors
Starting enrolment			4,980
Transfers in			
Barkly	Arnhem	7106507	177
		(Split SA1) 7106508	26
		(Split SA1) 7106605	19
		7106606	344
Katherine	Arnhem	7106717	558
		(Split SA1) 7106722	31
Total			1,155
Transfers out			
Arnhem	Arafura	7105701	46
		7105705	183
		7105706	73
		7105707	118
		7105712	53
		7105715	12
		7105717	124
Total			609
Final enrolment			5,526

Barkly			
From	To	SA1	Electors
Starting enrolment			4,948
Transfers in			
Namatjira	Barkly	7105209	252
		7105210	60
		7105211	53
		7105212	28
		7105213	430
		7105214	29
Stuart (renamed Gwoja)	Barkly	7105406	89
		7105407	117
		7105408	74
		7105409	77
		(Split SA1) 7105410	124
Total			1,333
Transfers out			
Barkly	Arnhem	7106507	177
		(Split SA1) 7106508	26
		(Split SA1) 7106605	19
		7106606	344
Total			566
Final enrolment			5,715

Blain			
From	To	SA1	Electors
Starting enrolment			5,757
Transfers in – nil			
Transfers out			
Blain	Brennan	(Re-join SA1) 7104307	88
		(Re-join SA1) 7104318	215
Total			303
Final enrolment			5,454

Braitling			
From	To	SA1	Electors
Starting enrolment			7,134
Transfers in			
Araluen	Braitling	7104602	218
		(Re-join SA1) 7104610	17
		(Split SA1) 7104613	94
Total			329
Transfers out			
Braitling	Namatjira	7104506	78
		7104507	177
		7104801	0
		7104802	313
		7104808	212
		7104813	0
		7104814	257
		7104815	187
		7104818	331
		7104819	261
Total			1,816
Final enrolment			5,647

Brennan			
From	To	SA1	Electors
Starting enrolment			5,273
Transfers in			
Blain	Brennan	(Re-join SA1) 7104307	88
		(Re-join SA1) 7104318	215
Total			303
Transfers out – nil			
Final enrolment			5,576

Casuarina			
From	To	SA1	Electors
Starting enrolment			5,292
Transfers in			
Johnston	Casuarina	7101005	244
Wanguri	Casuarina	(Split SA1) 7102113	124
Total			368
Transfers out – nil			
Final enrolment			5,660

Daly			
From	To	SA1	Electors
Starting enrolment			5,387
Transfers in			
Stuart (renamed Gwoja)	Daly	7106802	147
		(Split SA1) 7106808	86
Total			233
Transfers out – nil			
Final enrolment			5,620

Drysdale			
From	To	SA1	Electors
Starting enrolment			5,649
<i>Transfers in – nil</i>			
<i>Transfers out</i>			
Drysdale	Spillett	7104104	38
Total			38
Final enrolment			5,611

Fannie Bay			
From	To	SA1	Electors
Starting enrolment			5,714
Transfers in			
Fong Lim	Fannie Bay	7100603	121
		7100605	237
		7100606	416
Total			774
Transfers out			
Fannie Bay	Johnston	7101605	247
		7101607	241
		7101608	281
Fannie Bay	Nightcliff	7101601	348
Total			1,117
Final enrolment			5,371

Fong Lim			
From	To	SA1	Electors
Starting enrolment			5,377
Transfers in			
Spillett	Fong Lim	7101501	1
		7100607	494
		7100608	131
		7100906	152
		7101204	5
		7101209	98
Total			881
Transfers out			
Fong Lim	Fannie Bay	7100603	121
		7100605	237
		7100606	416
Total			774
Final enrolment			5,484

Goyder – no change (final enrolment: 5,567)

Johnston			
From	To	SA1	Electors
Starting enrolment			5,009
Transfers in			
Fannie Bay	Johnston	7101605	247
		7101607	241
		7101608	281
Total			769
Transfers out			
Johnston	Casuarina	7101005	244
Total			244
Final enrolment			5,534

Karama			
From	To	SA1	Electors
Starting enrolment			5,194
Transfers in			
Spillett	Karama	7101207	200
		7102208	7
Total			207
Transfers out – nil			
Final enrolment			5,401

Katherine			
From	To	SA1	Electors
Starting enrolment			6,196
Transfers in – nil			
Transfers out			
Katherine	Arnhem	7106717	558
		(Split SA1) 7106722	31
Total			589
Final enrolment			5,607

Namatjira			
From	To	SA1	Electors
Starting enrolment			5,116
Transfers in			
Araluen	Namatjira	(Split SA1) 7104613	7
		7104614	120
		7104816	159
		7104817	1
		7104820	187
		7104905	153
Braitling	Namatjira	7104506	78
		7104507	177
		7104801	0
		7104802	313
		7104808	212
		7104813	0
		7104814	257
		7104815	187
		7104818	331
		7104819	261
Total			2,443

Namatjira			
From	To	SA1	Electors
Transfers out			
Namatjira	Barkly	7105209	252
		7105210	60
		7105211	53
		7105212	28
		7105213	430
		7105214	29
Namatjira	Stuart (renamed Gwoja)	7105001	108
		7105003	228
		7105004	232
		7105005	104
		7105007	113
		7105010	92
		7105011	65
		7105012	169
Total			1,963
Final enrolment			5,596

Nelson – no change (final enrolment: 5,558)

Nhulunbuy (renamed Mulka) – no change (final enrolment: 6,036)

Nightcliff			
From	To	SA1	Electors
Starting enrolment			5,239
Transfers in			
Fannie Bay	Nightcliff	7101601	348
Total			348
Transfers out – nil			
Final enrolment			5,587

Port Darwin – no change (final enrolment: 5,456)

Sanderson			
From	To	SA1	Electors
Starting enrolment			5,363
Transfers in			
Spillett	Sanderson	7100101	9
Total			9
Transfers out – nil			
Final enrolment			5,372

Spillett			
From	To	SA1	Electors
Starting enrolment			6,379
Transfers in			
Drysdale	Spillett	7104104	38
Total			38
Transfers out			
Spillett	Fong Lim	7101501	1
		7100607	494
		7100608	131
		7100906	152
		7101204	5
		7101209	98
Spillett	Karama	7101207	200
		7102208	7
Spillett	Sanderson	7100101	9
Total			1,097
Final enrolment			5,320

Stuart (renamed Gwoja)			
From	To	SA1	Electors
Starting enrolment			5,092
Transfers in			
Namatjira	Stuart (renamed Gwoja)	7105001	108
		7105003	228
		7105004	232
		7105005	104
		7105007	113
		7105010	92
		7105011	65
		7105012	169
Total			1,111
Transfers out			
Stuart (renamed Gwoja)	Barkly	7105406	89
		7105407	117
		7105408	74
		7105409	77
		(Split SA1) 7105410	124
Stuart (renamed Gwoja)	Daly	7106802	147
		(Split SA1) 7106808	86
Total			714
Final enrolment			5,489

Wanguri			
From	To	SA1	Electors
Starting enrolment			5,994
Transfers in – nil			
Transfers out			
Wanguri	Casuarina	(Split SA1) 7102113	124
Total			124
Final enrolment			5,870

Total enrolment 138,866

Appendix E

Superseded Legislative Assembly division names (1974 to 2016 elections)

Name	Election years when name applied												
	1974	1977	1980	1983	1987	1990	1994	1997	2001	2005	2008	2012	2016
Alice Springs													
Berrimah													
Elsey													
Flynn													
Gillen													
Greatorex													
Jingili													
Koolpinyah													
Leanyer													
Ludmilla													
MacDonnell													
Millner													
Nhulunbuy													
Palmerston													
Sadadeen													
Stuart													
Stuart Park													
Tiwi													
Victoria River													
Wagaman													