



**2022 Saskatchewan  
Constituency Boundaries  
Commission**

# **FINAL REPORT**

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# LETTER OF TRANSMITTAL





October 27, 2022

The Honourable Randy Weekes  
Speaker of the Legislative Assembly  
Room 129, Legislative Building  
Regina, SK S4S 0B3

Dear Mr. Speaker:

Pursuant to s. 22(4) of *The Constituency Boundaries Act, 1993*, I am honoured to submit the final report of the Saskatchewan Provincial Constituency Boundaries Commission, duly certified by myself as chairperson.

Respectfully submitted,

Justice Donald Layh

Chairperson, Saskatchewan Provincial Constituency Boundaries Commission 2022

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# LAND ACKNOWLEDGEMENT



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The Saskatchewan Provincial Constituency Boundaries Commission and all who assist it in fulfilling its legislative mandate acknowledge that we are on Treaty 2, 4, 5, 6, 8, & 10 Territory and the Homeland of the Métis Peoples.

We are committed to working together to build positive relationships with First Nations, Métis, and Inuit people while moving forward together in reconciliation.

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# COMPOSITION OF COMMISSION



# Composition of the Saskatchewan Provincial Constituency Boundaries Commission 2022

## Chairperson

The Honourable Justice Donald Layh

Court of King's Bench  
Yorkton, Saskatchewan

## Deputy Chairperson

Frank Quennell, *K.C.*

## Members

Joe Donlevy, *B.A., M.B.A.*

## Boundaries Commission Secretariat

Dr. Michael Boda, *Commission Secretary*

Regina, Saskatchewan

John Marshall, *Commission Deputy Secretary*

Regina, Saskatchewan

Paul McLeod, *Senior Data Analyst, GIS Coordinator*

Regina, Saskatchewan

Clayton Bender, *Data Analyst, GIS Technician*

Regina, Saskatchewan

Lindsay Staples, *Administrative Support*

Regina, Saskatchewan

## Acknowledgements

The Commission wishes to thank Dr. Michael Boda and Elections Saskatchewan for its assistance throughout the Commission's work, in particular Paul McLeod and Clayton Bender for their advance work in preparing tools that facilitated the redistribution process. The Commission also wishes to thank John Marshall for his support throughout.

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# ABOUT THE COMMISSION

In 1972, Saskatchewan established its first independent commission to delimit provincial electoral boundaries. For the previous 67 years of the province's history, the Legislative Assembly set provincial electoral boundaries.

The current commission, established on April 27, 2022 under *The Boundaries Commission Act, 1993* is the seventh provincial boundaries commission.

The Act specifies that the Commission must recommend boundaries for the 59 constituencies south of the line that divides them from the two northern constituencies, Athabasca and Cumberland.

The Commission is guided in its work by the principle that every vote should bear an equal value to the extent practical, subject to those variations considered necessary because of sparsity, density, or relative rates of growth; accessibility, size, shape, or physical features of regions; or special community or diversities of interest, as permitted by the governing legislation.

The Commission is mandated to produce an interim report of new provincial constituency boundaries within three months of being formed. It may then hold public hearings before tabling a final report with the Legislative Assembly three months after the interim report.

<b>Commission</b>	<b>Year of Final Report</b>	<b>Chairperson</b>	<b>Deputy Chairperson</b>	<b>Member(s)</b>	<b>Secretary</b>
1 <sup>st</sup>	1973	The Honourable Justice P. H. Maguire	Dr. John H. Archer	Gordon Barnhart	Donald W. Dell
2 <sup>nd</sup>	1980	The Honourable Justice R. A. MacDonald	Gordon Barnhart	Dr. John H. Archer	Michael B. Ryan
3 <sup>rd</sup>	1988	The Honourable E. M. Culliton	His Honour Judge R. Harvie Allan	Keith Lampard	Dr. John H. Archer
4 <sup>th</sup>	1991	Dr. John H. Archer	Honourable Justice E. C. Malone	Honourable Justice R. L. Barclay	Keith Lampard
5 <sup>th</sup>	2002	The Honourable Madam Justice E. J. Gunn	Stuart G. Pollon	Larry Deters	Janice G. Baker
6 <sup>th</sup>	2012	The Honourable Justice Neil Gabrielson	Stuart G. Pollon	Harry Van Mulligen	David Wilkie
7 <sup>th</sup>	2022	The Honourable Justice Donald Layh	Frank Quennell	Joe Donlevey	Dr. Michael Boda

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# THE COMMISSION'S WORK

## Establishing the Commission

The Constituency Boundaries Commission was established on April 27, 2022. The Honourable Justice Donald Layh was appointed chairperson by the Lieutenant Governor in Council following his nomination by the Chief Justice of Saskatchewan, pursuant to Section 5(2)(b) of *The Constituency Boundaries Act, 1993* (hereafter referred to as “the Act”). Joe Donlevy and Frank Quennell were appointed as members of the Commission by the Lieutenant Governor in Council after consultation with the leader of the opposition in the Legislative Assembly.

The Commission has carried out its work throughout the process under the provisions of the Act. In keeping with these provisions, Dr. Michael Boda, Chief Electoral Officer of Saskatchewan was appointed Secretary to the Commission, providing logistical support for the Commission’s work. Further, the Commission first met in early May to adopt a schedule for its redistricting sessions and for public hearings. The redistricting sessions were conducted in June and were facilitated by the Commission secretary and the staff at Elections Saskatchewan.

## North-South Dividing Line

Section 12 of the Act directs the Commission to prepare a report containing the Commission’s recommendations respecting constituency boundaries for the 59 constituencies lying south of the northern dividing line. Additionally, the Commission is directed to provide boundary descriptions for each of the 59 proposed constituencies and the proposed name for each constituency.

The “dividing line” referred to is defined by Section 2(e) of the Act as follows:

“**dividing line**” means the line that:

- (i) divides Saskatchewan into a northern area and southern area; and
- (ii) is described in the Schedule to this Act.

A map illustrating the dividing line is included in this report as Appendix A.

## Constituency Population Quotient

Provincial boundaries are to be drawn in reference to a constituency population quotient. Section 13(1) of the Act reads:

- (1) In preparing its report respecting proposed constituencies south of the dividing line, a commission shall establish a constituency population quotient in accordance with subsection (2).
- (2) The constituency population quotient is to be calculated in accordance with the following formula:

$$CPQ = \frac{TP - NP}{59}$$

Where:

CPQ is the constituency population quotient;

TP is the total population; and

NP is the northern population.

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The total population is defined by the Act as “... the total population of Saskatchewan that is 18 years of age or older as determined pursuant to the census that a commission is established to consider.” The northern population is defined by the Act as “... that part of the total population which is north of the dividing line as estimated by a commission.”

The Commission is required by Section 3(10) of the Act to base its report on the 2021 census. The rules for drafting constituency boundaries are defined in subsection 14(1) of the Act:

- (1) Subject to subsections (2) and (3), in determining the area to be included in a proposed constituency south of the dividing line and in fixing the boundaries of that constituency, a commission shall ensure that the population of each proposed constituency is, as nearly as possible, equal to the constituency population quotient.
- (2) A commission may depart from the requirements of subsection (1) where, in its opinion, it is necessary to do so because of:
  - (a) special geographic considerations, including:
    - (i) sparsity, density or relative rates of growth of population in various regions south of the dividing line;
    - (ii) accessibility to the regions mentioned in subclause (i); or
    - (iii) the size and shape of the regions described in subclause (i);
  - (b) a special community of interests or diversity of interests of persons residing in regions south of the dividing line; or
  - (c) physical features of regions south of the dividing line.
- (3) A commission shall ensure that the population of each constituency south of the dividing line remains within 5%, either more or less, of the constituency population quotient.

The demographic data which includes those persons who are 18 years of age or older first became available from Statistics Canada on April 27, 2022. The Clerk of Executive Council advised the Chairperson of the Commission on May 20, 2022 of the total population of 867,855.

Applying the formula above, the constituency population quotient was calculated as follows:

$$CPQ = \frac{867,855 - 23,823}{59}$$
$$CPQ = 14,306$$

Therefore, a 5% variance over and under the quotient would mean that all constituencies would have to have a population between 13,590 and 15,021.

As can be seen from the following table of the Constituencies as they existed prior to the Commission’s work, a number of adjustments were required to ensure populations were within the 5% variance prescribed by the Act.

<b>Constituency Name</b>	<b>Population 18+</b>	<b>Variance</b>
Arm River	14,238	-0.5
Batoche	13,741	-3.9
Biggar-Sask Valley	13,872	-3.0
Cannington	12,536	-12.4
Canora-Pelly	12,770	-10.7
Carrot River Valley	12,759	-10.8
Cut Knife-Turtleford	13,440	-6.1
Cypress Hills	13,071	-8.6
Estevan	12,419	-13.2
Humboldt-Watrous	13,344	-6.7
Indian Head-Milestone	14,179	-0.9
Kelvington-Wadena	12,471	-12.8
Kindersley	12,503	-12.6
Last Mountain-Touchwood	13,004	-9.1
Lloydminster	15,191	6.2
Lumsden-Morse	14,190	-0.8
Martensville-Warman	18,453	29.0
Meadow Lake	14,189	-0.8
Melfort	12,693	-11.3
Melville-Saltcoats	13,086	-8.5
Moose Jaw North	13,504	-5.6
Moose Jaw Wakamow	12,938	-9.6
Moosomin	12,921	-9.7
Prince Albert Carlton	14,664	2.5
Prince Albert Northcote	13,281	-7.2
Regina Coronation Park	13,189	-7.8
Regina Douglas Park	14,134	-1.2
Regina Elphinstone-Centre	12,540	-12.3
Regina Gardiner Park	13,654	-4.6
Regina Lakeview	13,088	-8.5
Regina Northeast	13,532	-5.4

<b>Constituency Name</b>	<b>Population 18+</b>	<b>Variance</b>
Regina Pasqua	24,164	68.9
Regina Rochdale	18,101	26.5
Regina Rosemont	13,480	-5.8
Regina University	12,937	-9.6
Regina Walsh Acres	12,277	-14.2
Regina Wascana Plains	20,247	41.5
Rosetown-Elrose	12,726	-11.0
Rosthern-Shellbrook	12,812	-10.4
Saskatchewan Rivers	14,219	-0.6
Saskatoon Centre	13,381	-6.5
Saskatoon Churchill-Wildwood	14,328	0.2
Saskatoon Eastview	12,903	-9.8
Saskatoon Fairview	17,003	18.9
Saskatoon Meewasin	13,609	-4.9
Saskatoon Northwest	12,118	-15.3
Saskatoon Nutana	13,233	-7.5
Saskatoon Riversdale	13,565	-5.2
Saskatoon Silverspring-Sutherland	14,695	2.7
Saskatoon Southeast	16,828	17.6
Saskatoon Stonebridge-Dakota	22,520	57.4
Saskatoon University	13,024	-9.0
Saskatoon Westview	16,701	16.7
Saskatoon Willowgrove	23,210	62.2
Swift Current	13,386	-6.4
The Battlefords	14,082	-1.6
Weyburn-Big Muddy	13,159	-8.0
Wood River	12,705	-11.2
Yorkton	13,025	-9.0



## Preliminary Sessions

The Commission conducted mapping sessions at the Hotel Saskatchewan in Regina from June 6-8. The Chief Electoral Officer's staff provided technical assistance throughout. All constituency boundaries south of the dividing line were considered during the process and changes have been made to all 59 southern constituency boundaries.

Under section 19(1) of *The Constituency Boundaries Act, 1993*, the Commission is required to produce an interim report within three months of the date the Commission was established. That report, containing interim versions of new maps for each of the 59 southern constituencies, was filed with the Clerk of the Executive Council on July 27, 2022. Additionally, electronic versions of the report and the maps were made available at [www.saskboundaries.ca/reports/](http://www.saskboundaries.ca/reports/) and paper copies were circulated to public libraries throughout the province for public viewing.

## Public Comment

Under Section 17(1) of the Act, the Commission may hold hearings at the times and places that it considers appropriate. In the interest of gathering feedback from the public concerning the proposed maps contained in the interim report, the Commission held a number of public hearings throughout the province. The following table contains the dates and locations of these hearings.

September 6, 2022	Saskatoon	Sheraton Cavalier, 612 Spadina Crescent East
September 7, 2022	North Battleford	Comfort Inn & Suites, 601 Carlton Trail
September 8, 2022	Prince Albert	Holiday Inn Express, 3580 2nd Ave West
September 9, 2022	Melfort	Canalta Melfort, 100 Stonegate Hwy 6 South
September 12, 2022	Regina	Ramada Plaza, 1818 Victoria Avenue
September 13, 2022	Swift Current	Home Inn & Suites, 1411 Battleford Trail East
September 14, 2022	Estevan	Best Western Plus, 92 King Street
September 15, 2022	Yorkton	Holiday Inn Express, 63 7th Avenue North
September 16, 2022	Virtual Hearing	Held via Zoom Webinar

In addition to public hearings, the Commission also accepted written submissions through the website, through email, or by regular mail. A full listing of all those who provided public comment either at the public hearings or through written submissions can be found in Appendix I of this report.

## Final Sessions

Upon receiving public comment, the Boundaries Commission conducted final sessions on September 18 at the Hotel Saskatchewan. All submissions from the public hearings as well as all written submissions were considered. The following is a list of the main changes that were implemented in the boundaries:

1. A small portion of Cut Knife-Turtleford north of Gully Creek was moved into Lloydminster
2. A portion of Cut Knife-Turtleford between the city of Battleford and the North Saskatchewan River went to The Battlefords
3. A row of Townships in Kelvington-Wadena south of Highway 3 was moved to Carrot River Valley
4. A portion of the RM of Perdue including the town of Perdue, was moved from Rosetown-Delisle to Kindersley-Biggar
5. A portion of Martensville-Blairmore east of Range Road 3052, and north of Township Road 384, was moved to Warman

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# APPENDICES

Appendix A – Dividing Line

Appendix B – List of Proposed Constituencies

Appendix C – Map of Proposed Southern Constituencies

Appendix D – Maps of Individual Proposed Constituencies

Appendix E – Map of Moose Jaw Proposed Constituencies

Appendix F – Map of Prince Albert Proposed Constituencies

Appendix G – Map of Regina Proposed Constituencies

Appendix H – Map of Saskatoon Proposed Constituencies

Appendix I – List of Individuals Providing Public Comment to the Commission

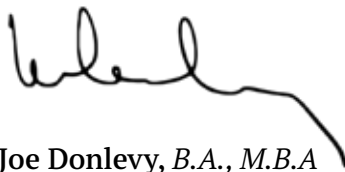
All of which is respectfully submitted.

DATED at the City of Regina, in the Province of Saskatchewan this 27th day of October, 2022.

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**The Honourable Justice Donald Layh**



**Joe Donlevy, B.A., M.B.A**

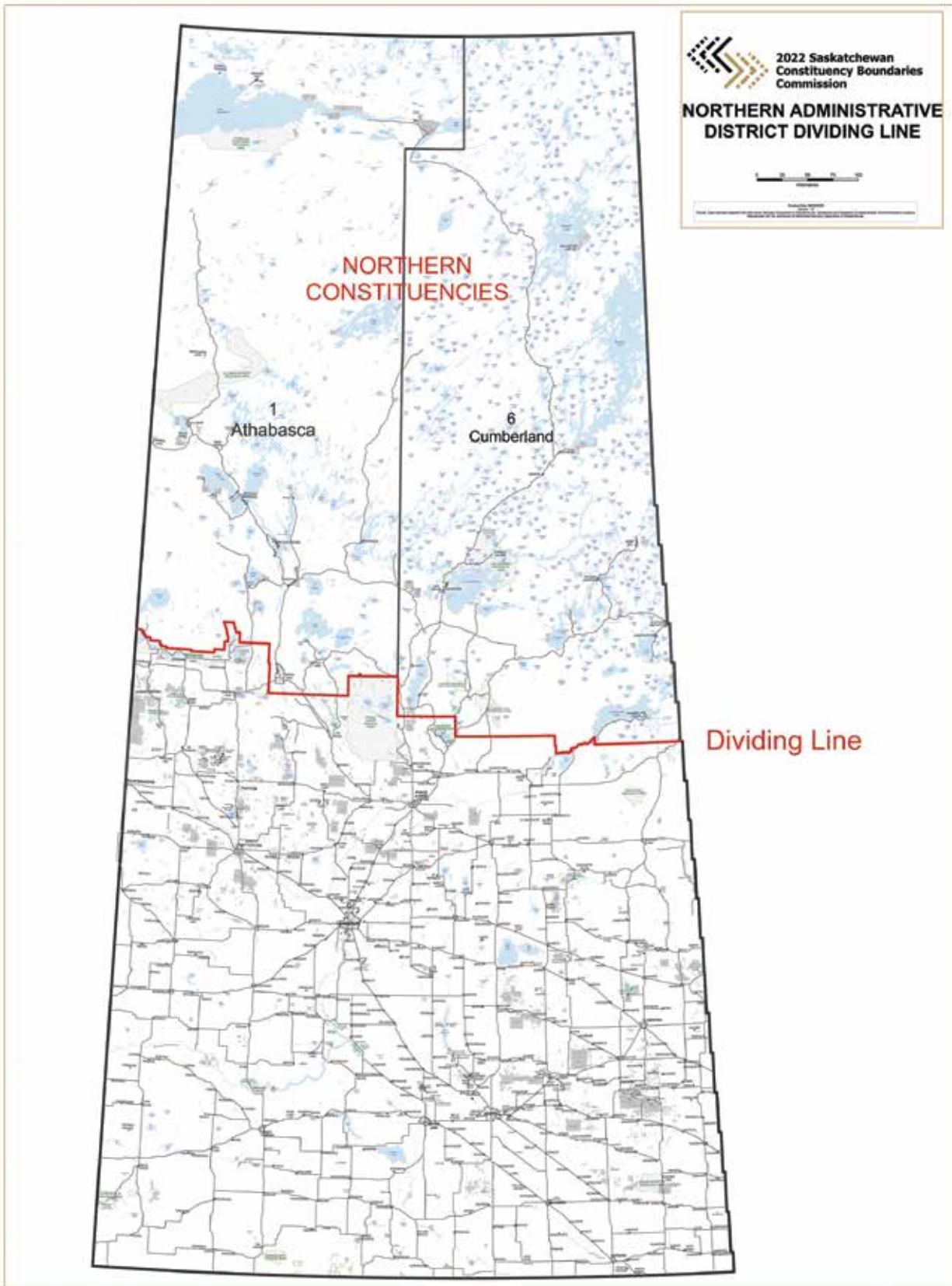


**Frank Quennell, K.C.**

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Copies of this report are available for download from the Saskatchewan Provincial Boundaries Commission 2022 Website at [www.saskboundaries.ca](http://www.saskboundaries.ca).

# APPENDIX A - DIVIDING LINE



## APPENDIX B - LIST OF RECOMMENDED CONSTITUENCIES

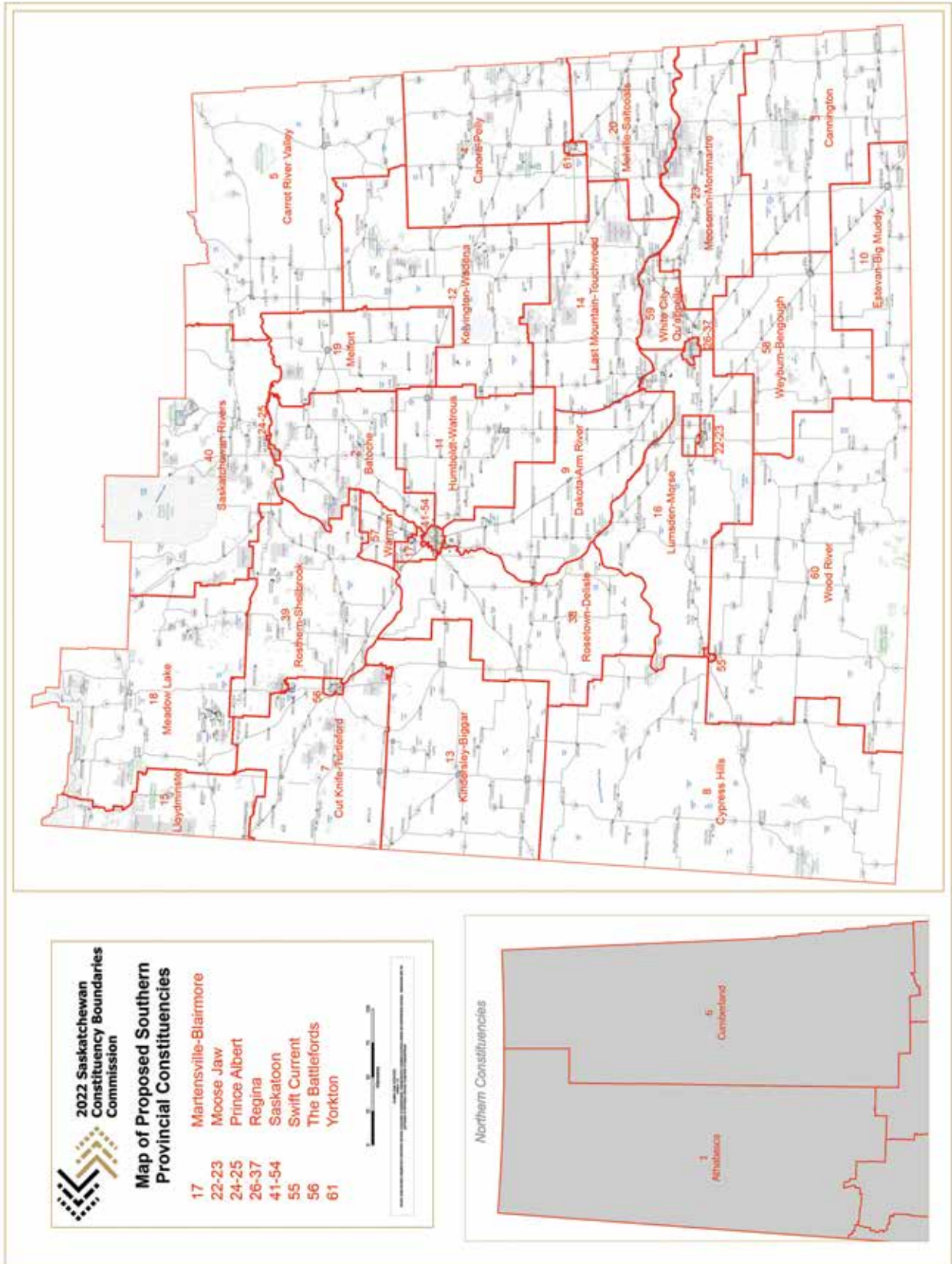
Constituency Name	Population 18+	Percentage Variance from Provincial Quotient
<b>Northern Constituencies</b>		
Athabasca	9,728	Not applicable
Cumberland	14,195	Not applicable
<b>Southern Constituencies</b>		
Batoche	13,908	-2.78
Cannington	14,331	0.17
Canora-Pelly	14,102	-1.43
Carrot River Valley	14,138	-1.17
Cut Knife-Turtleford	14,827	3.64
Cypress Hills	14,663	2.50
Dakota-Arm River	13,660	-4.52
Estevan-Big Muddy	13,659	-4.52
Humboldt-Watrous	14,073	-1.63
Kelvington-Wadena	13,665	-4.48
Kindersley-Biggar	13,944	-2.53
Last Mountain-Touchwood	13,897	-2.86
Lloydminster	14,384	0.55
Lumsden-Morse	14,024	-1.97
Martensville-Blairmore	14,175	-0.92
Meadow Lake	14,036	-1.89
Melfort	13,933	-2.61
Melville-Saltcoats	13,824	-3.37
Moose Jaw North	13,742	-3.94
Moose Jaw Wakamow	13,666	-4.47
Moosomin-Montmartre	14,425	0.83
Prince Albert Carlton	14,086	-1.54
Prince Albert Northcote	13,859	-3.12
Regina Coronation Park	14,974	4.67
Regina Douglas Park	14,868	3.93
Regina Elphinstone-Centre	14,760	3.17
Regina Lakeview	14,954	4.53
Regina Mount Royal	14,461	1.08

Constituency Name	Population 18+	Percentage Variance from Provincial Quotient
Regina Northeast	14,157	-1.04
Regina Pasqua	14,700	2.75
Regina Rochdale	14,709	2.82
Regina South Albert	14,919	4.28
Regina University <sup>1</sup>	14,045	-1.82
Regina Walsh Acres	14,600	2.06
Regina Wascana Plains <sup>2</sup>	15,012	4.93
Rosetown-Delisle	13,959	-2.43
Rosthern-Shellbrook	13,767	-3.77
Saskatchewan Rivers	14,457	1.06
Saskatoon Centre	14,100	-1.44
Saskatoon Chief Mistawasis	14,860	3.87
Saskatoon Churchill-Wildwood	14,742	3.05
Saskatoon Eastview	14,659	2.47
Saskatoon Fairview	14,394	0.62
Saskatoon Meewasin	14,726	2.94
Saskatoon Nutana	14,715	2.86
Saskatoon Riversdale	14,401	0.66
Saskatoon Silverspring	14,886	4.05
Saskatoon Southeast	14,910	4.22
Saskatoon Stonebridge	14,404	0.69
Saskatoon University	14,774	3.27
Saskatoon Westview	14,121	-1.29
Saskatoon Willowgrove	14,706	2.80
Swift Current	13,664	-4.49
The Battlefords	14,109	-1.38
Warman	13,682	-4.36
Weyburn-Bengough	14,646	2.38
White City-Quappelle	14,325	0.13
Wood River	14,141	-1.15
Yorkton	13,604	-4.91

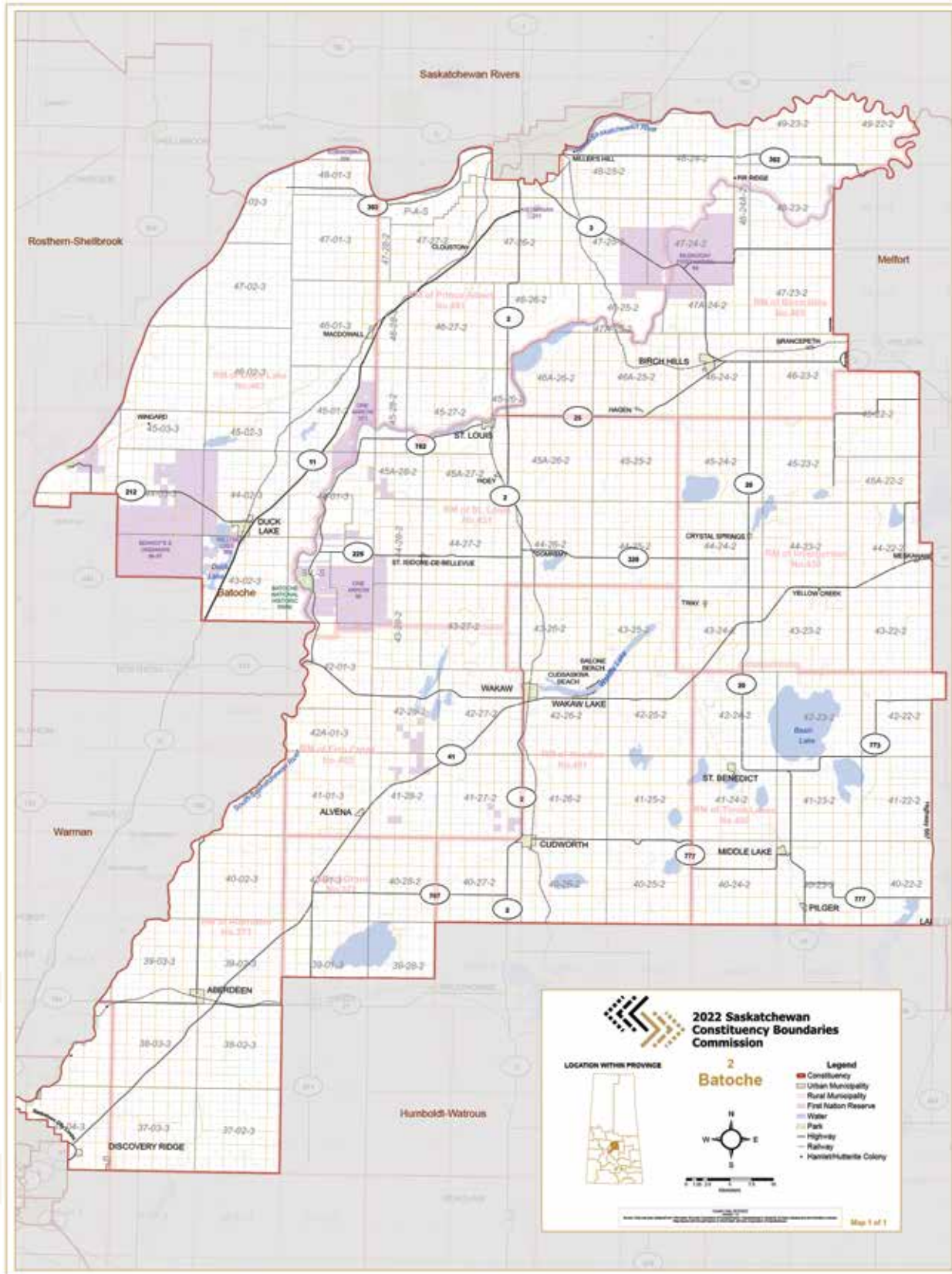
<sup>1</sup> The population of Regina University and its corresponding variance was incorrectly listed in the interim report due to a transcription error. The correct data is included here; no alteration of the boundary has been made since the interim report.

<sup>2</sup> The population of Regina Wascana Plains and its corresponding variance was incorrectly listed in the interim report due to a transcription error. The correct data is included here; no alteration of the boundary has been made since the interim report.

# APPENDIX C - MAP OF RECOMMENDED SOUTHERN CONSTITUENCIES

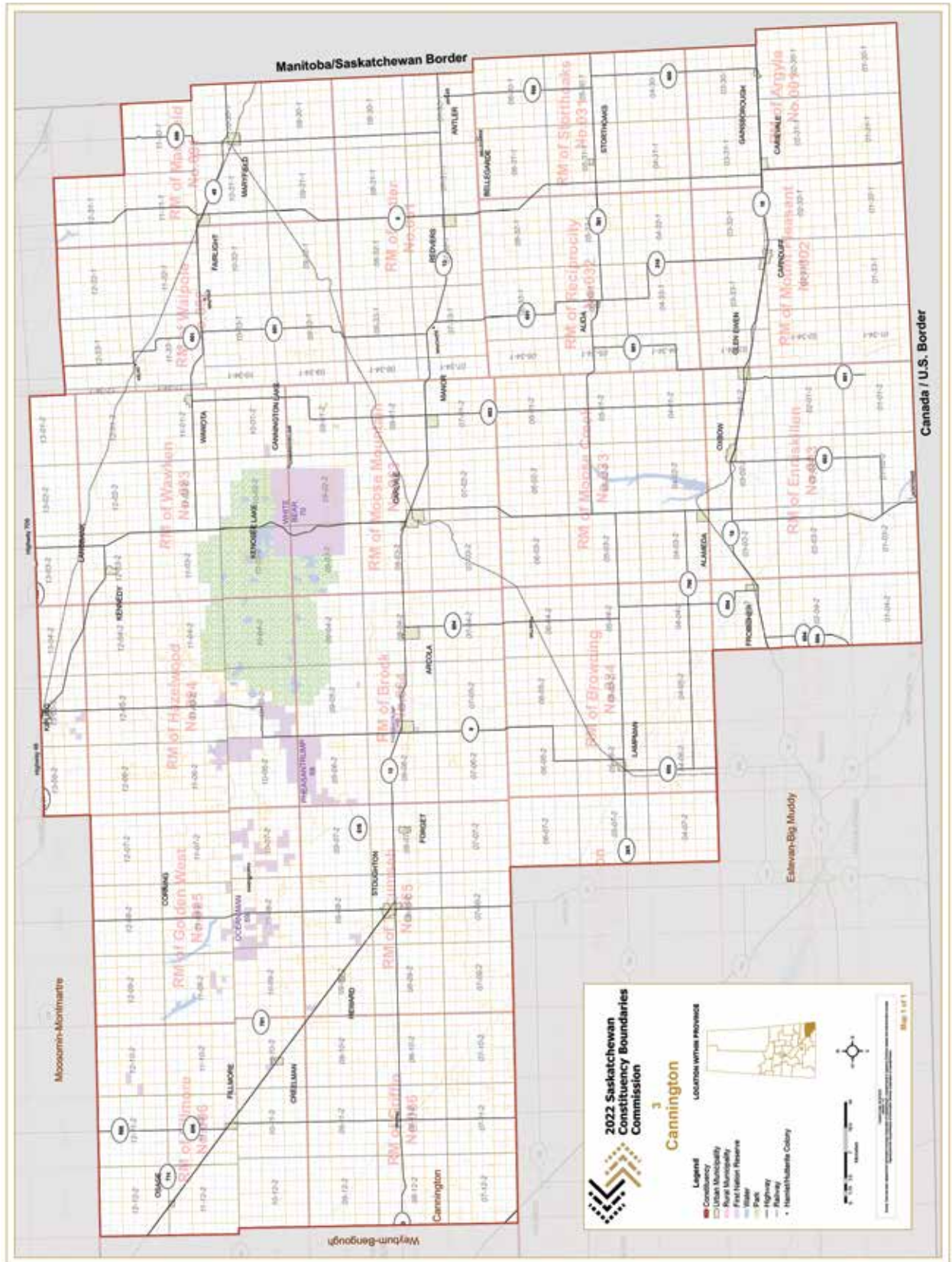


# Batoche

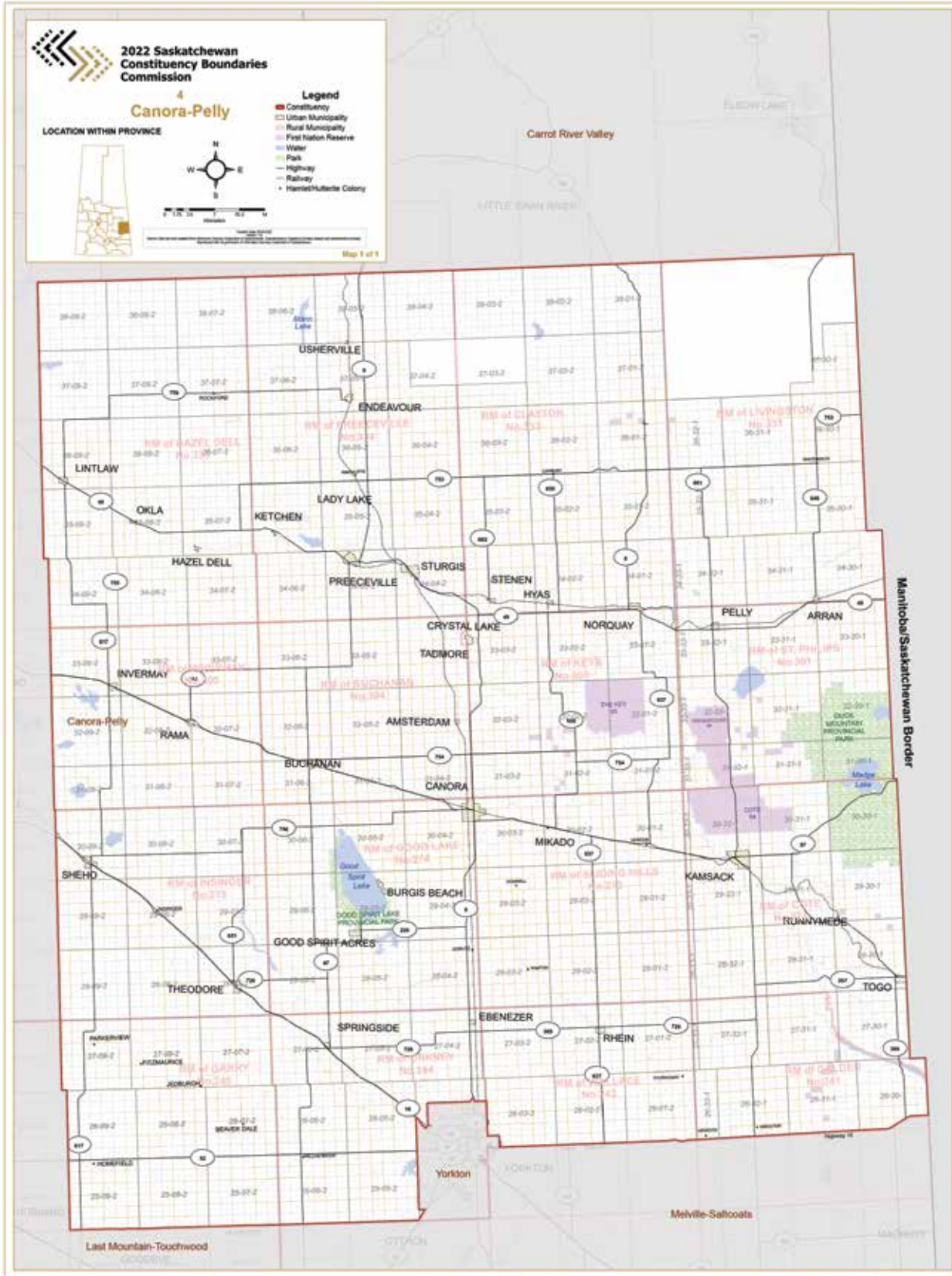




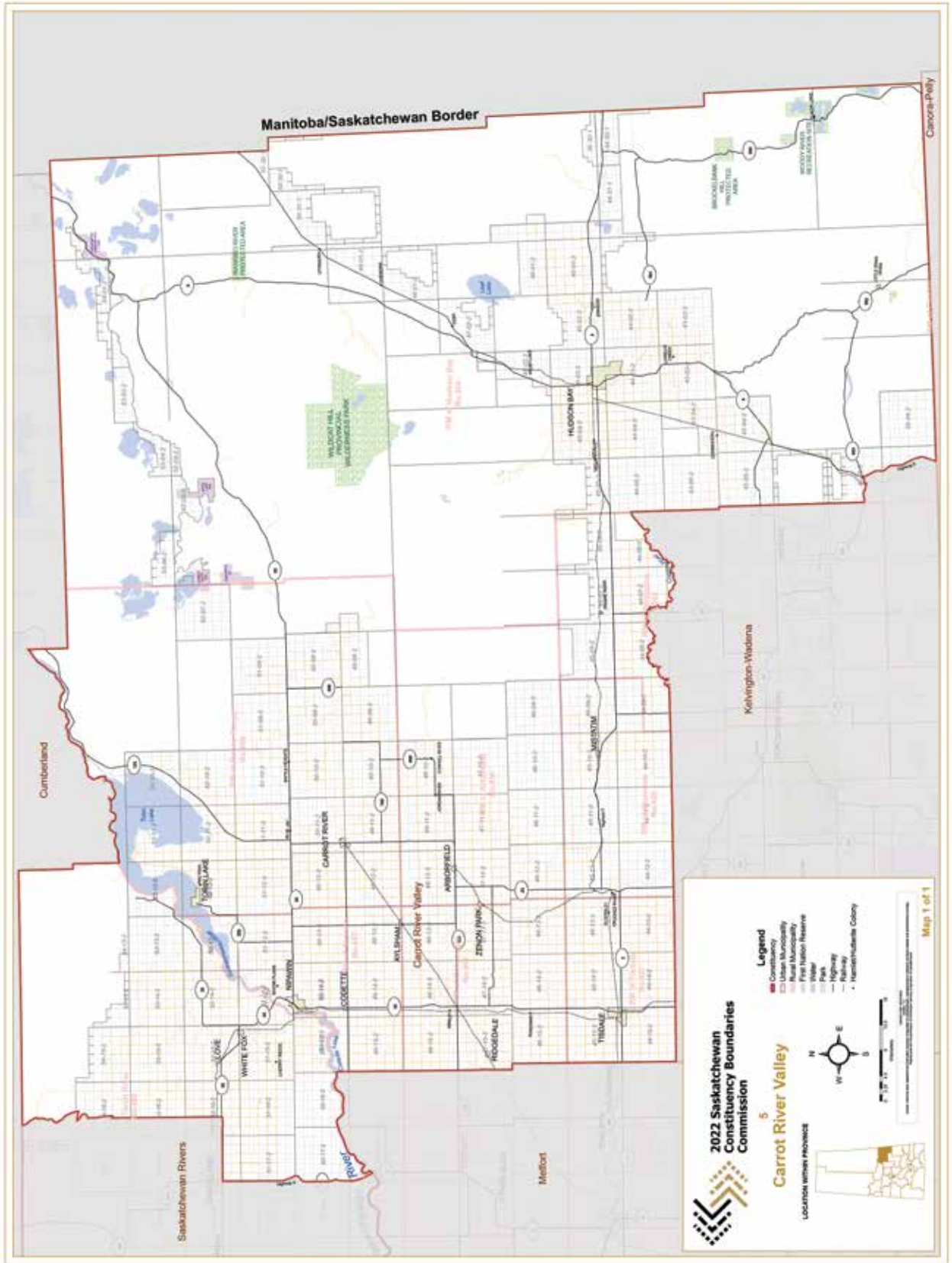
# Cannington



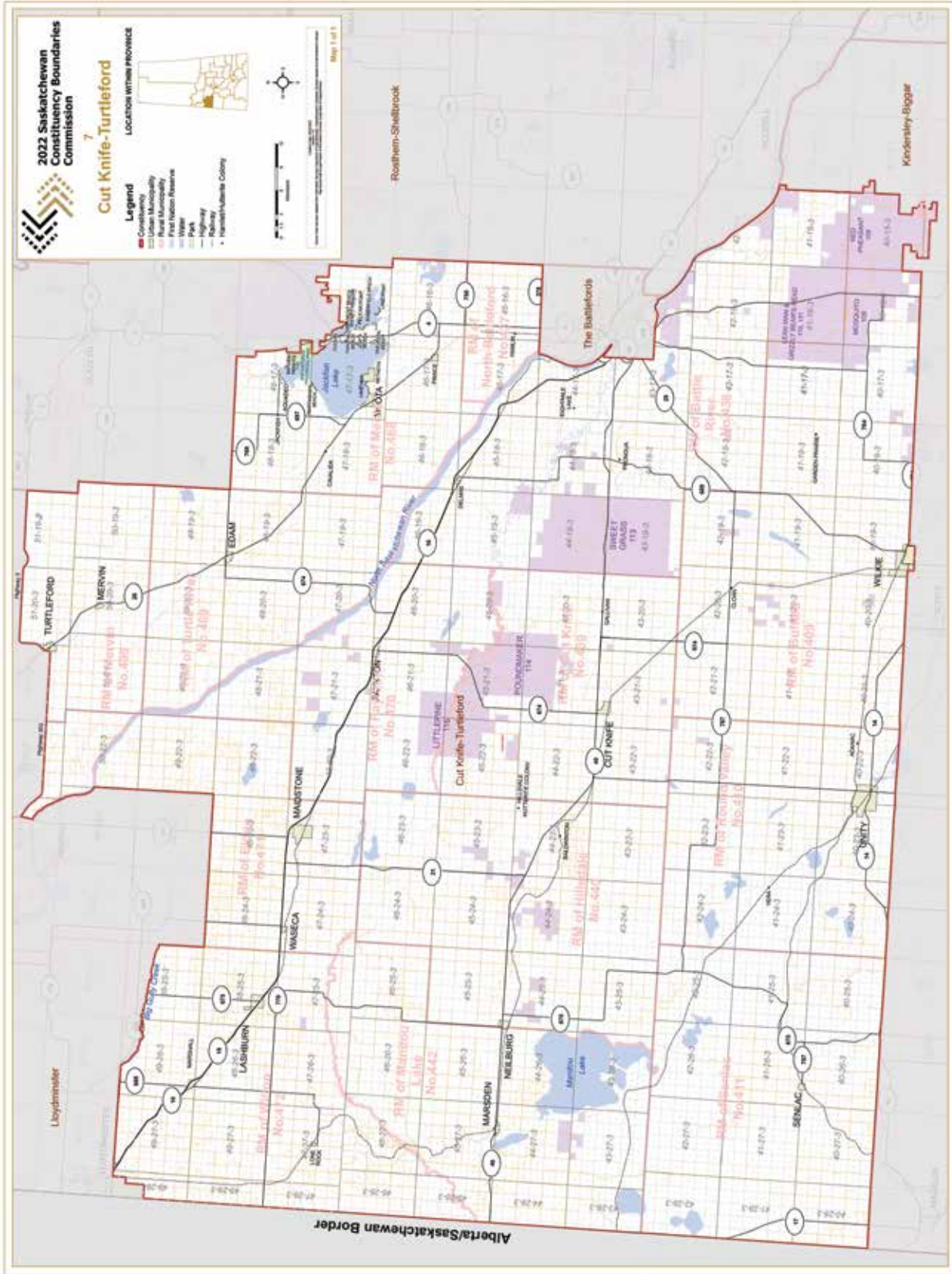
# Canora-Pelly



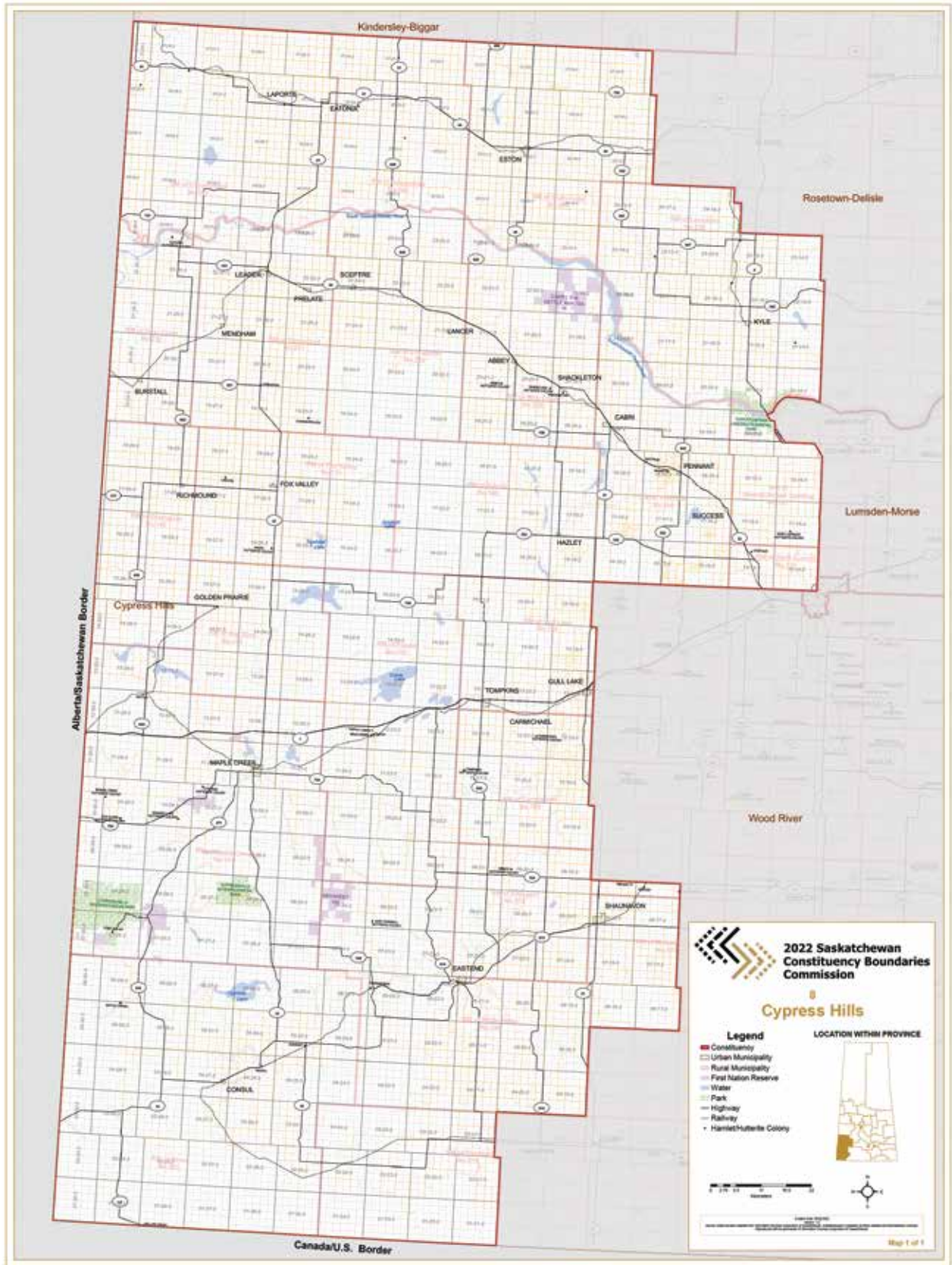
# Carrot River Valley



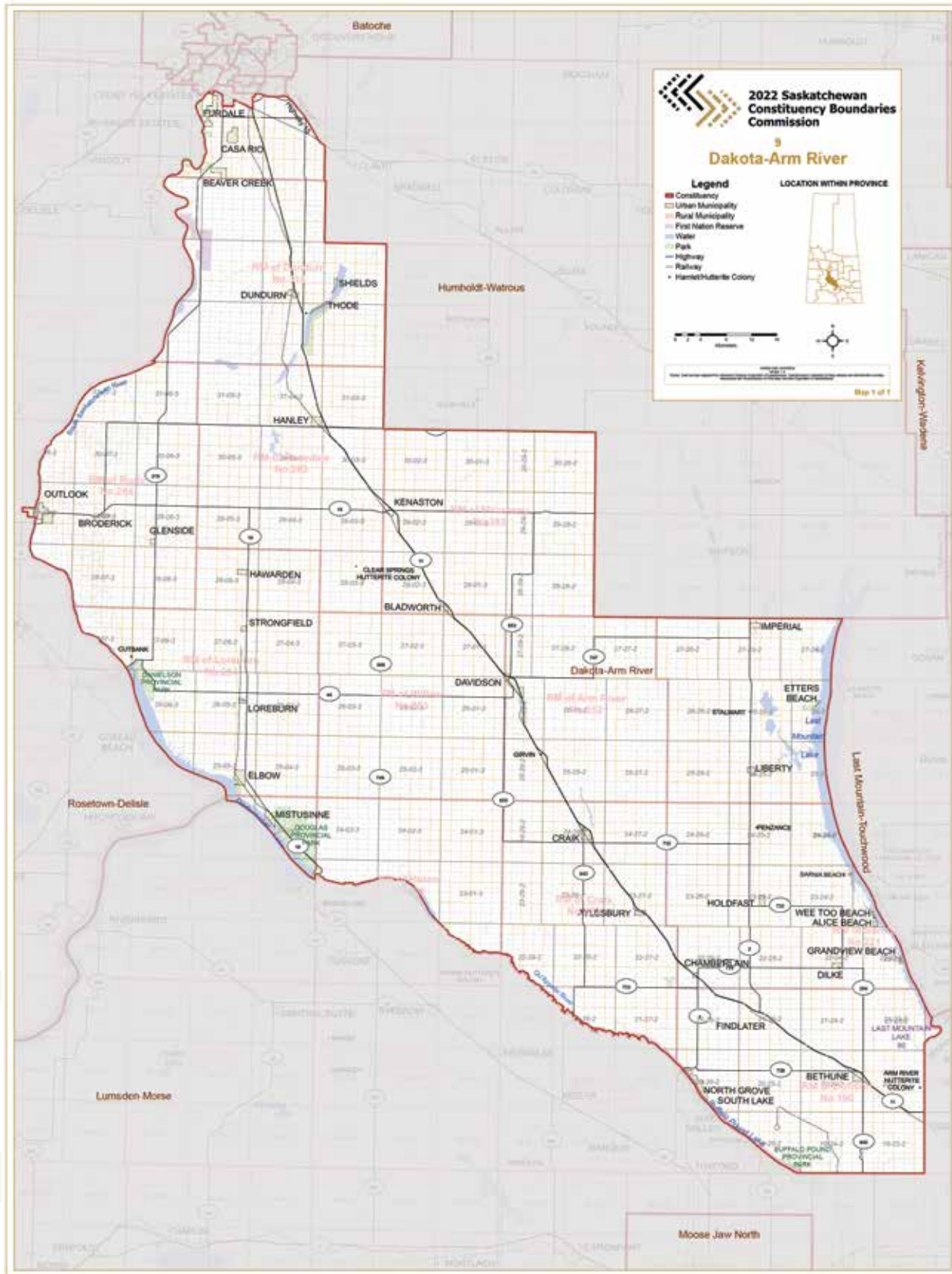
# Cut Knife-Turtleford



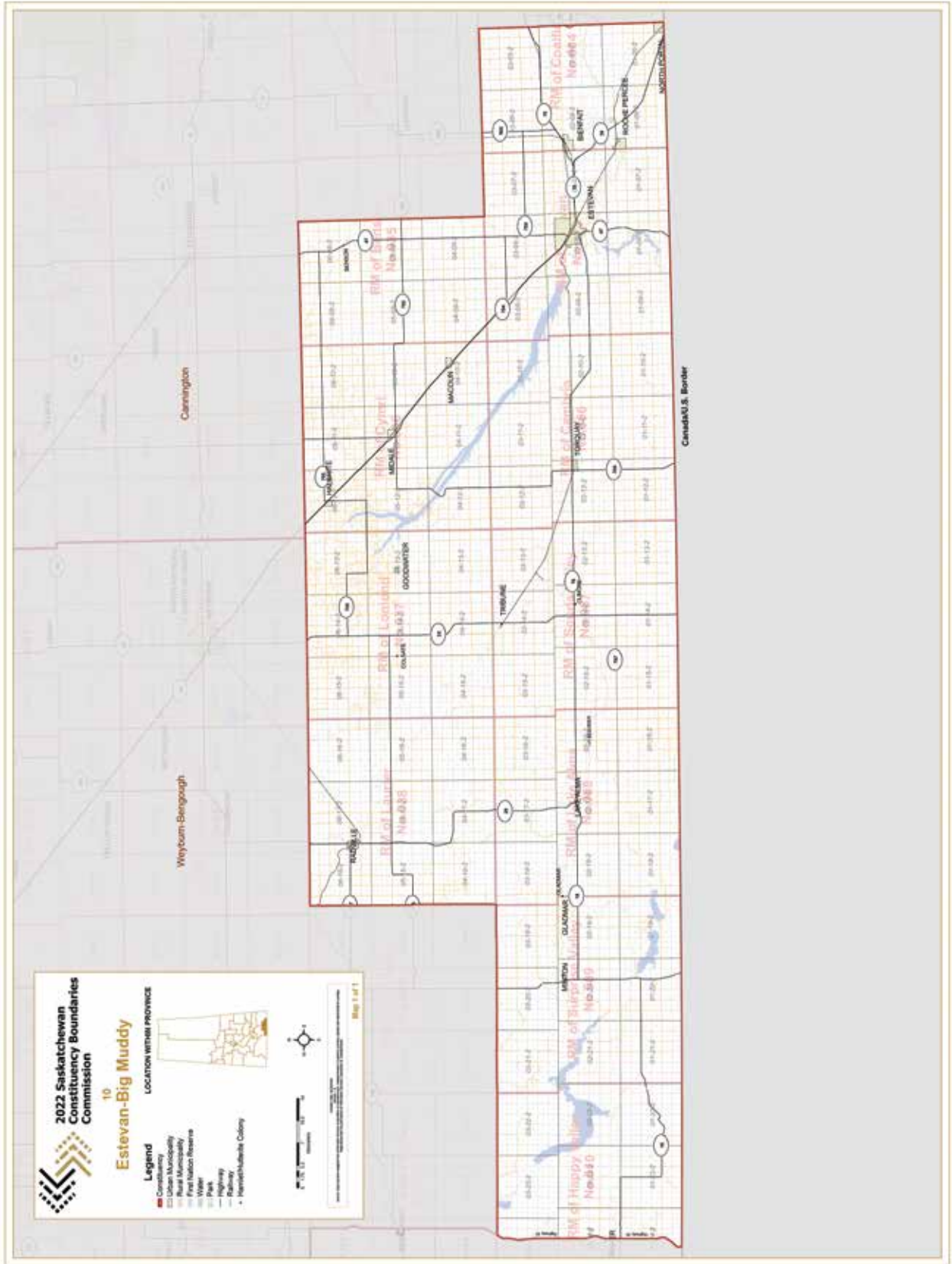
# Cypress Hills



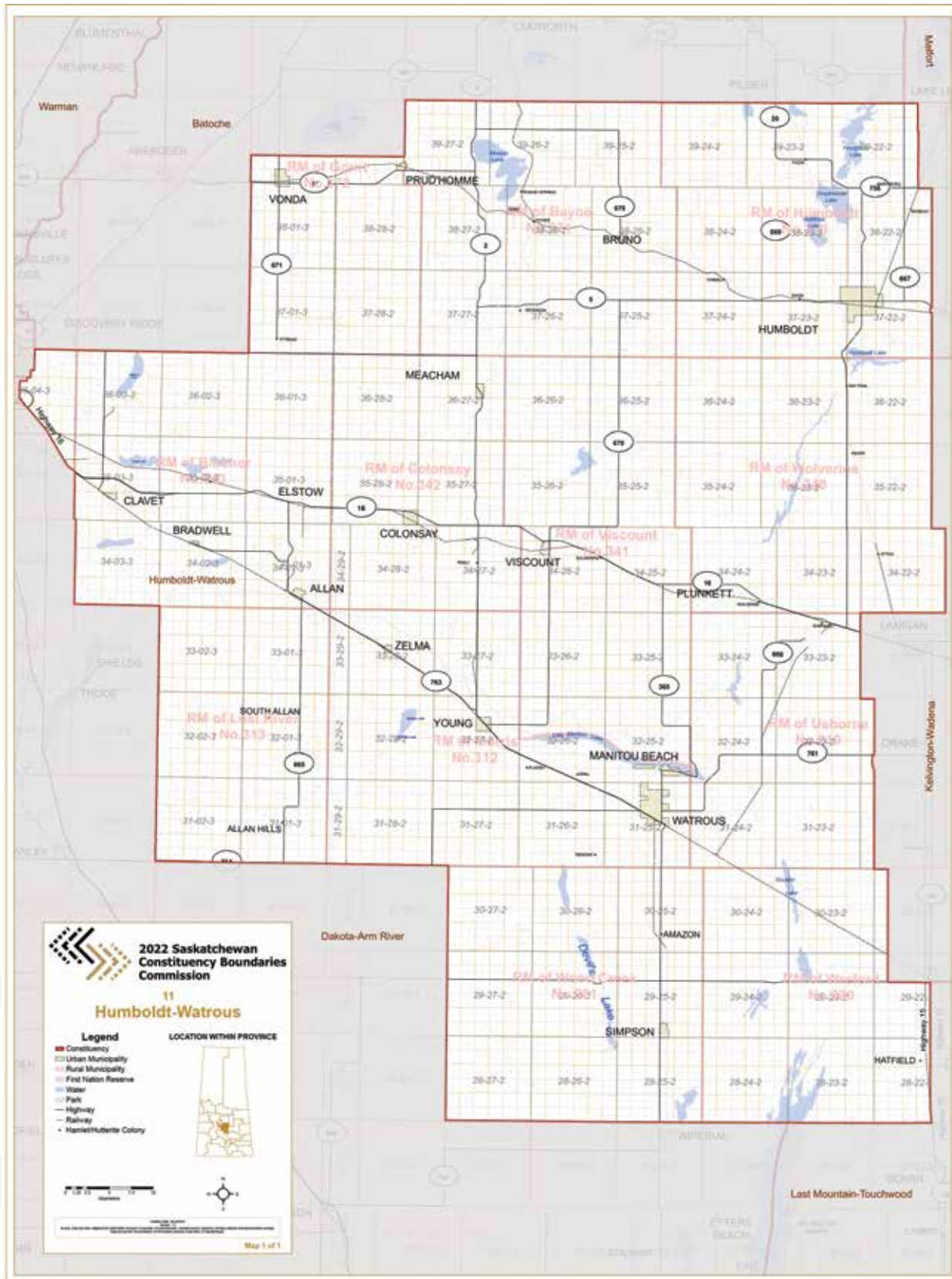
# Dakota-Arm River



# Estevan-Big Muddy

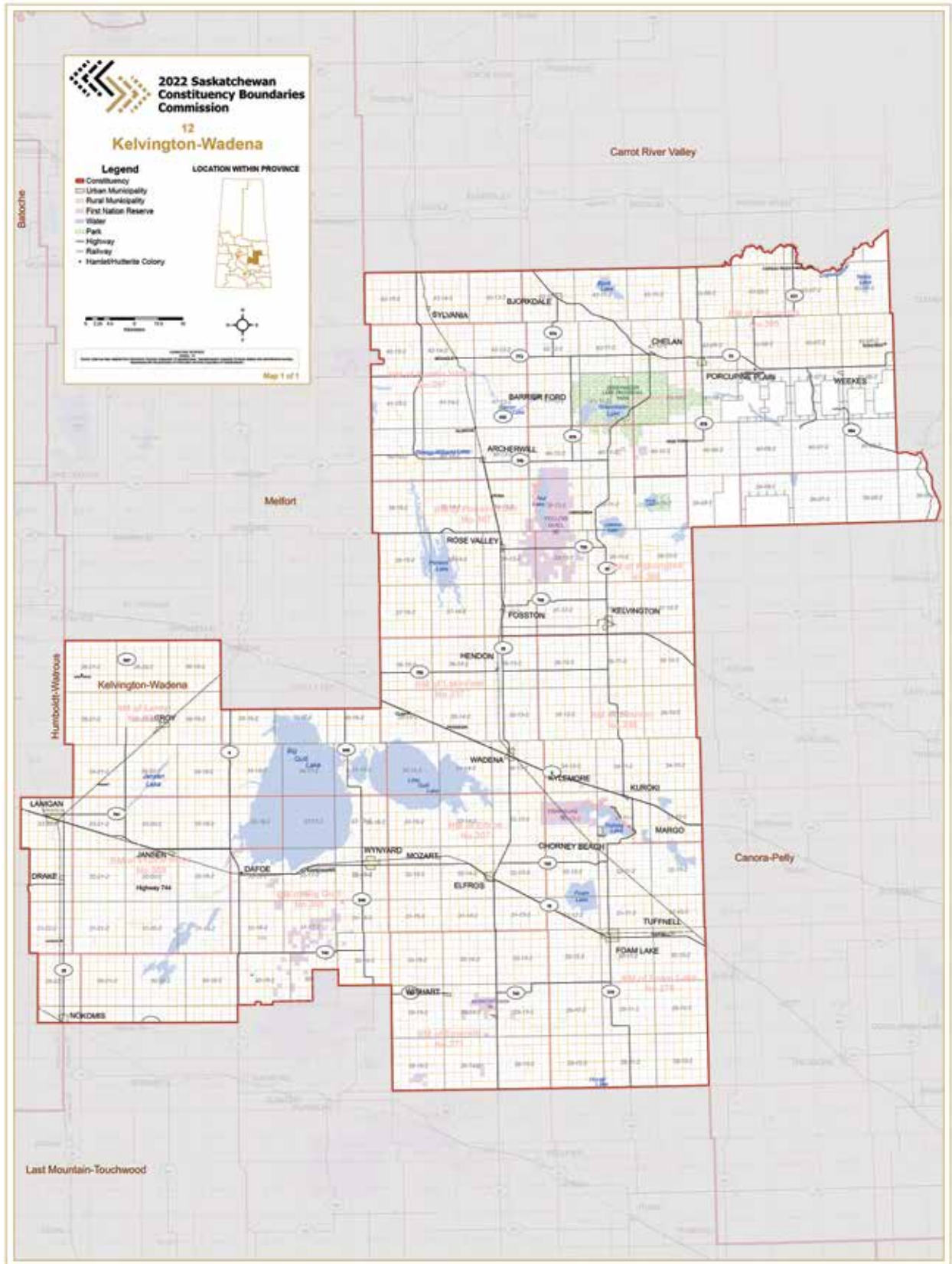


# Humboldt-Watrous

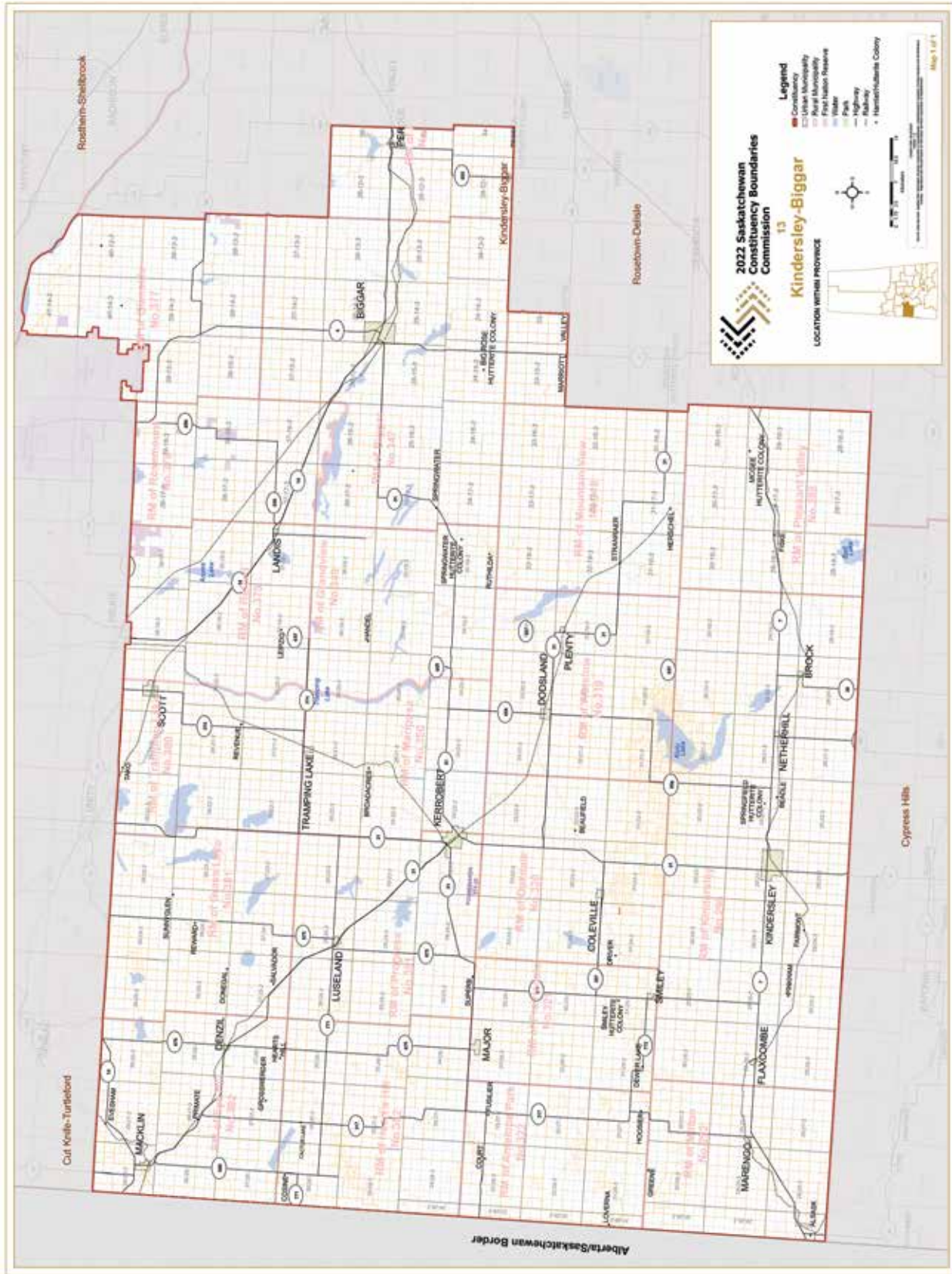




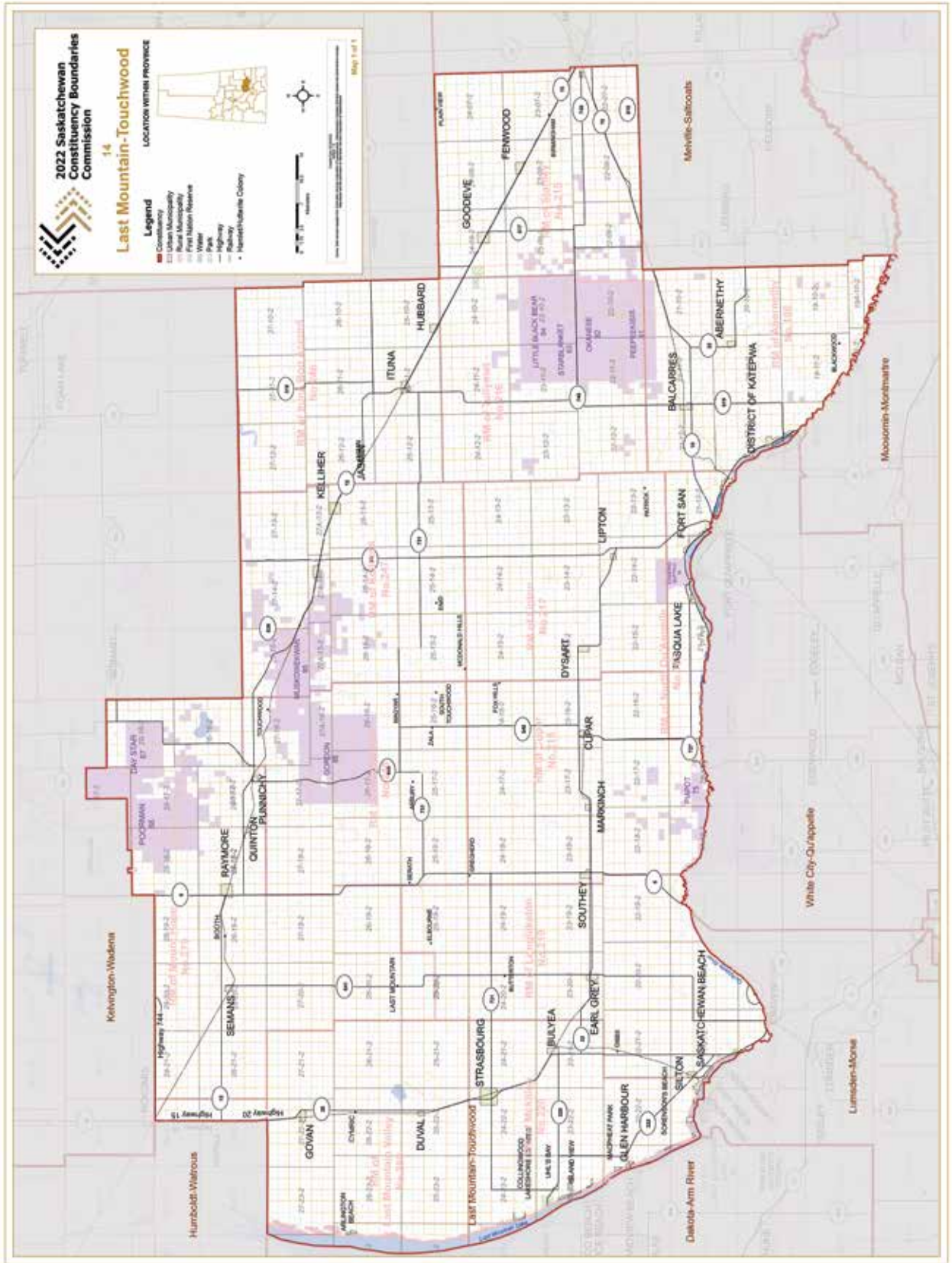
# Kelvington-Wadena



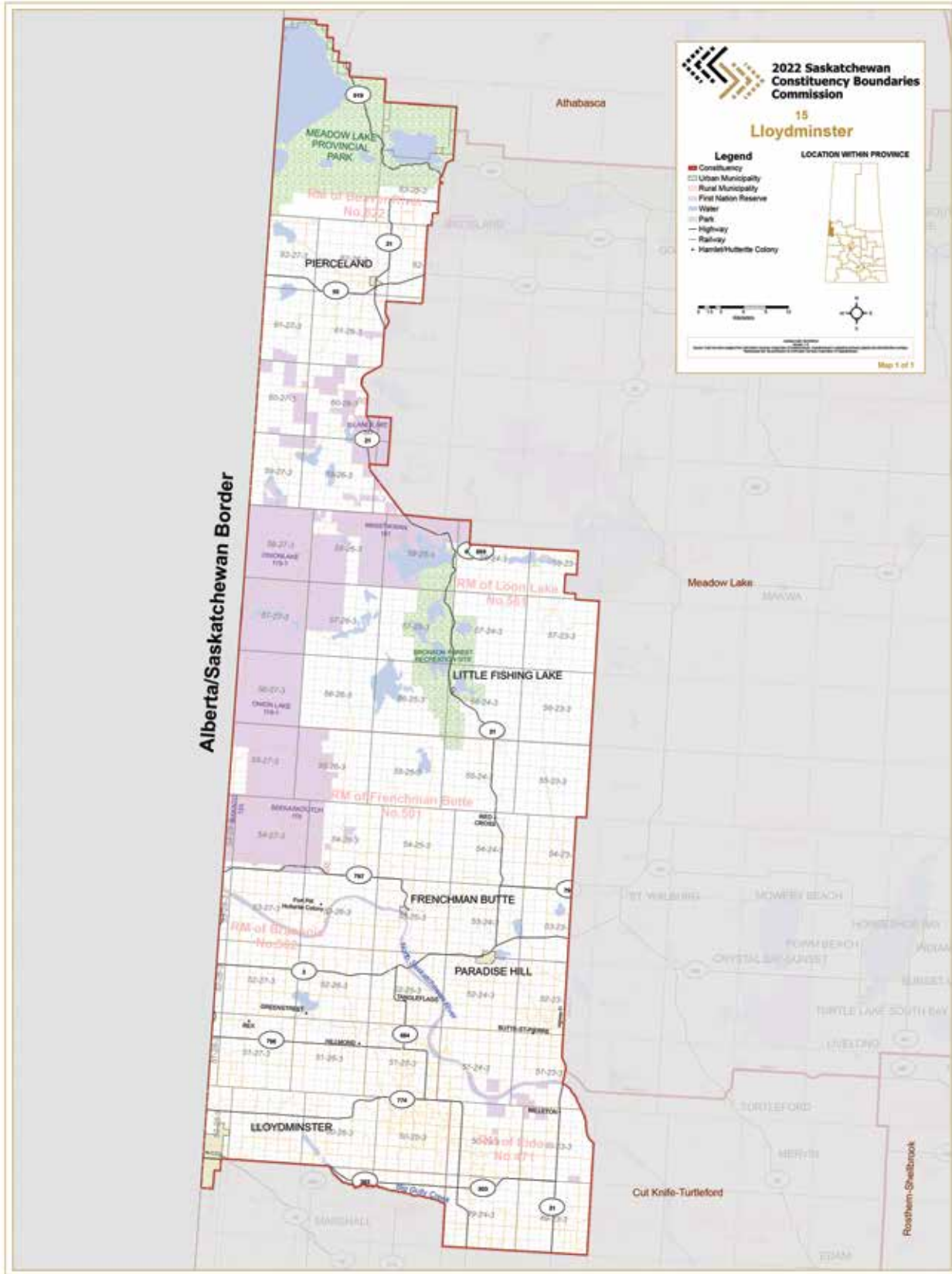
# Kindersley-Biggar



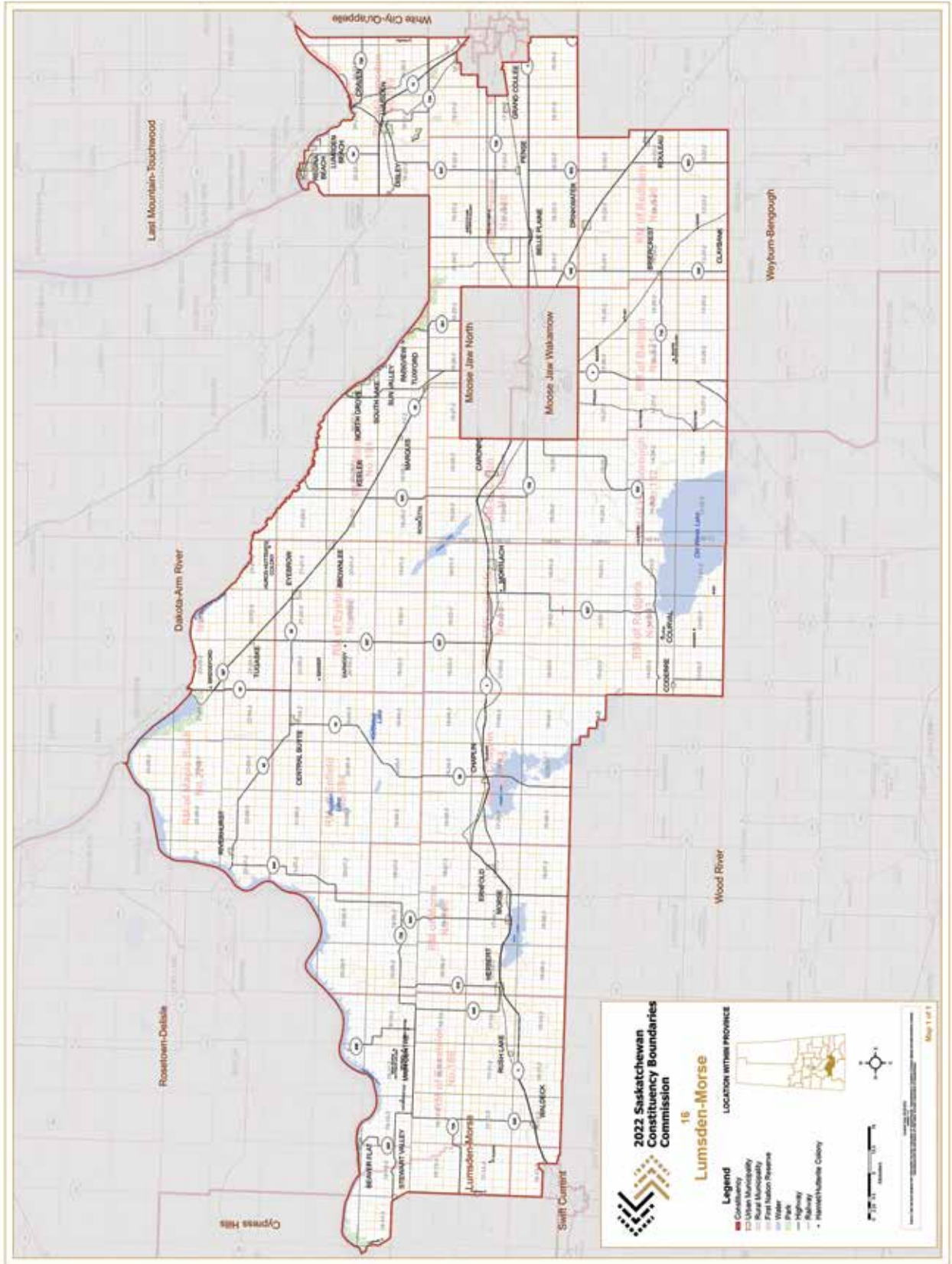
# Last Mountain-Touchwood



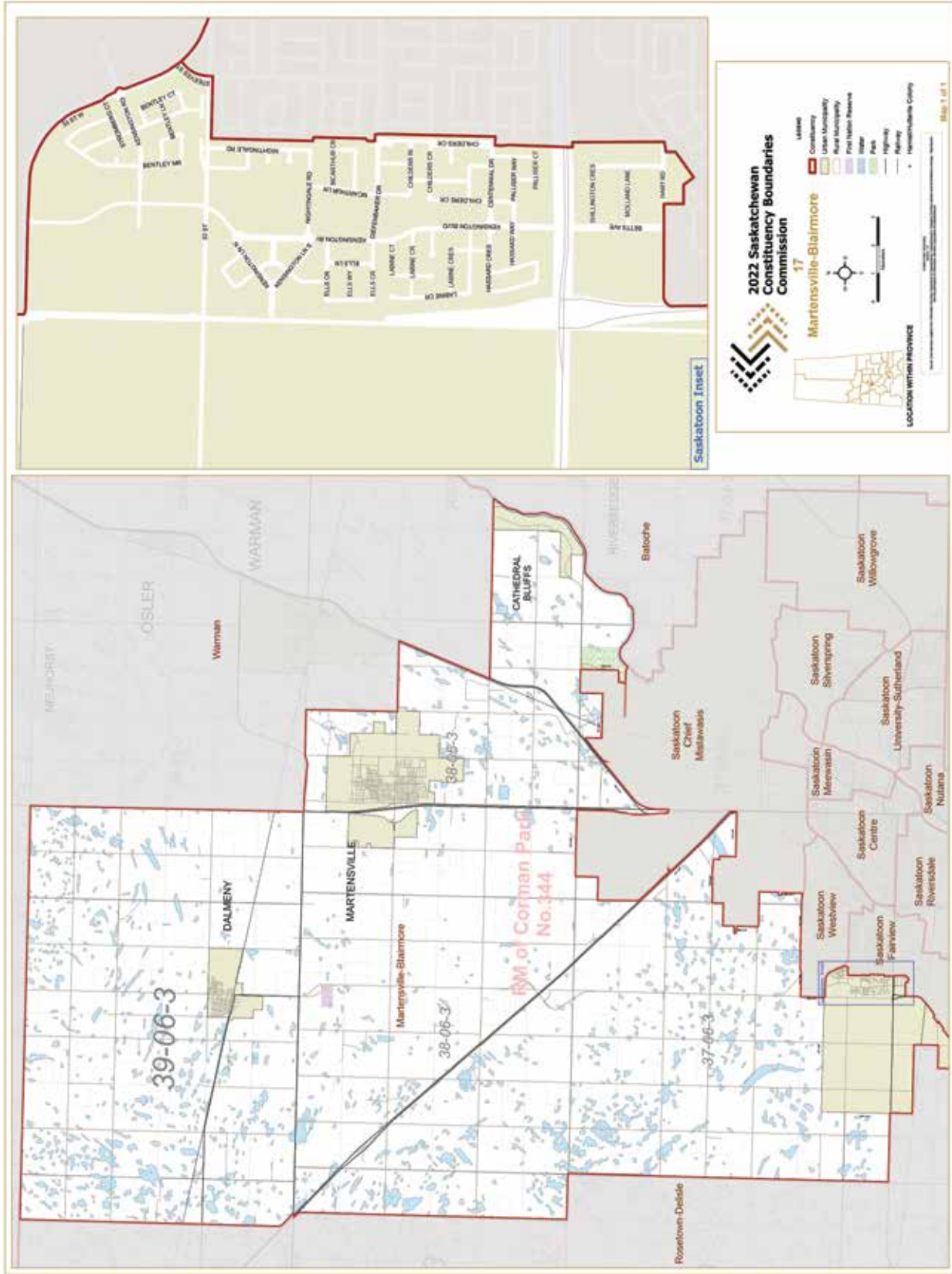
# Lloydminster



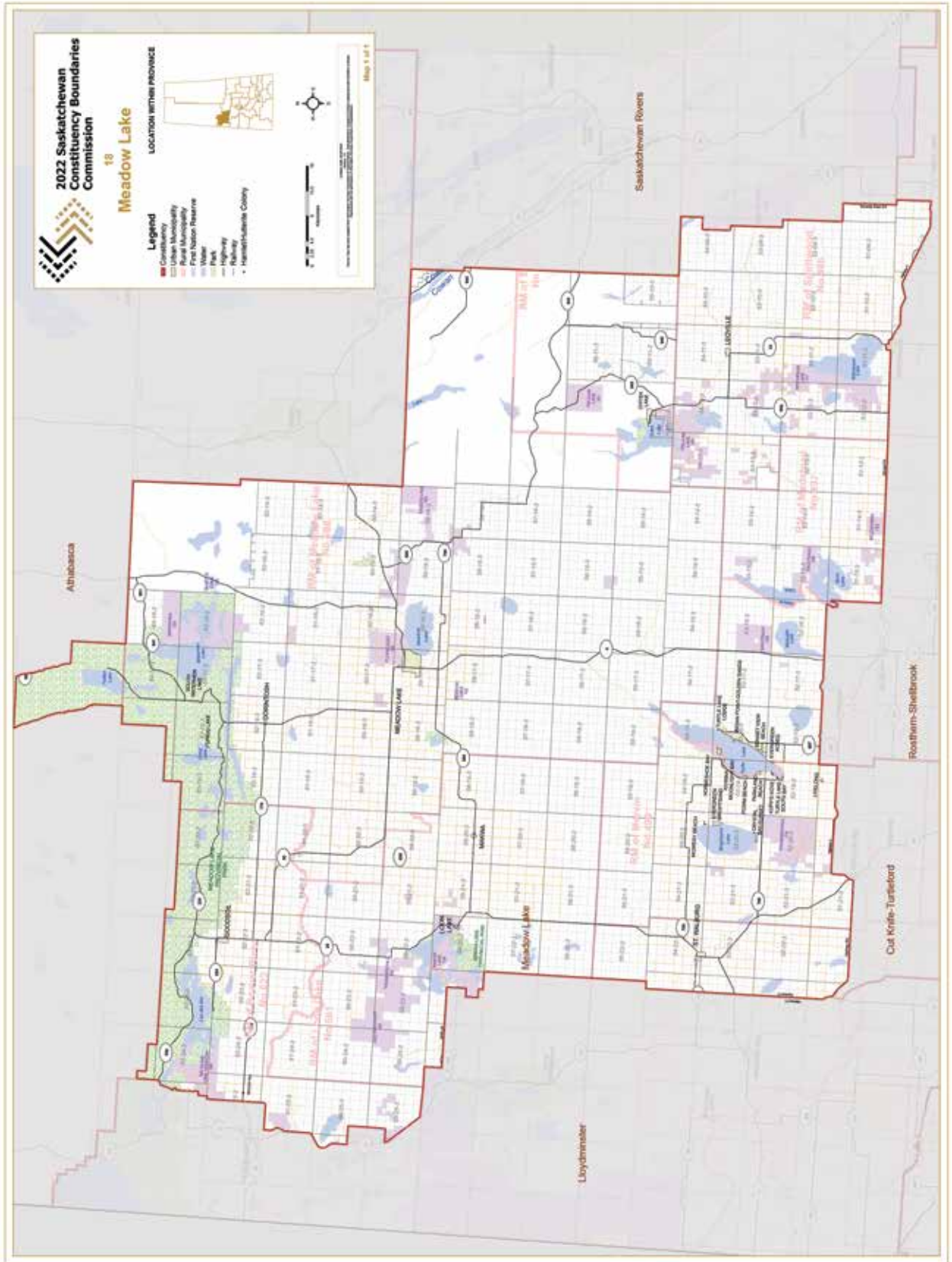
# Lumsden-Morse



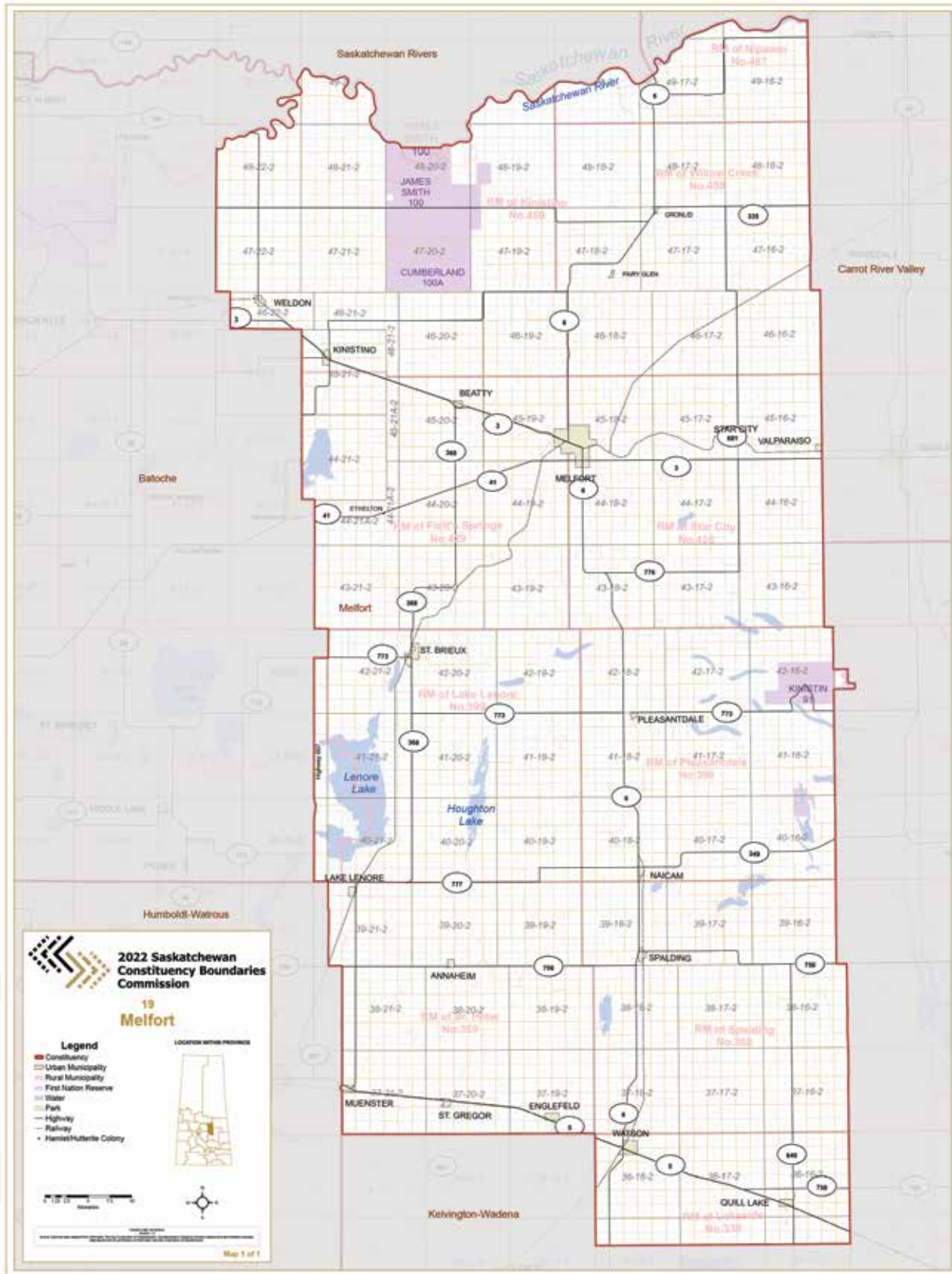
# Martensville-Blairmore



# Meadow Lake

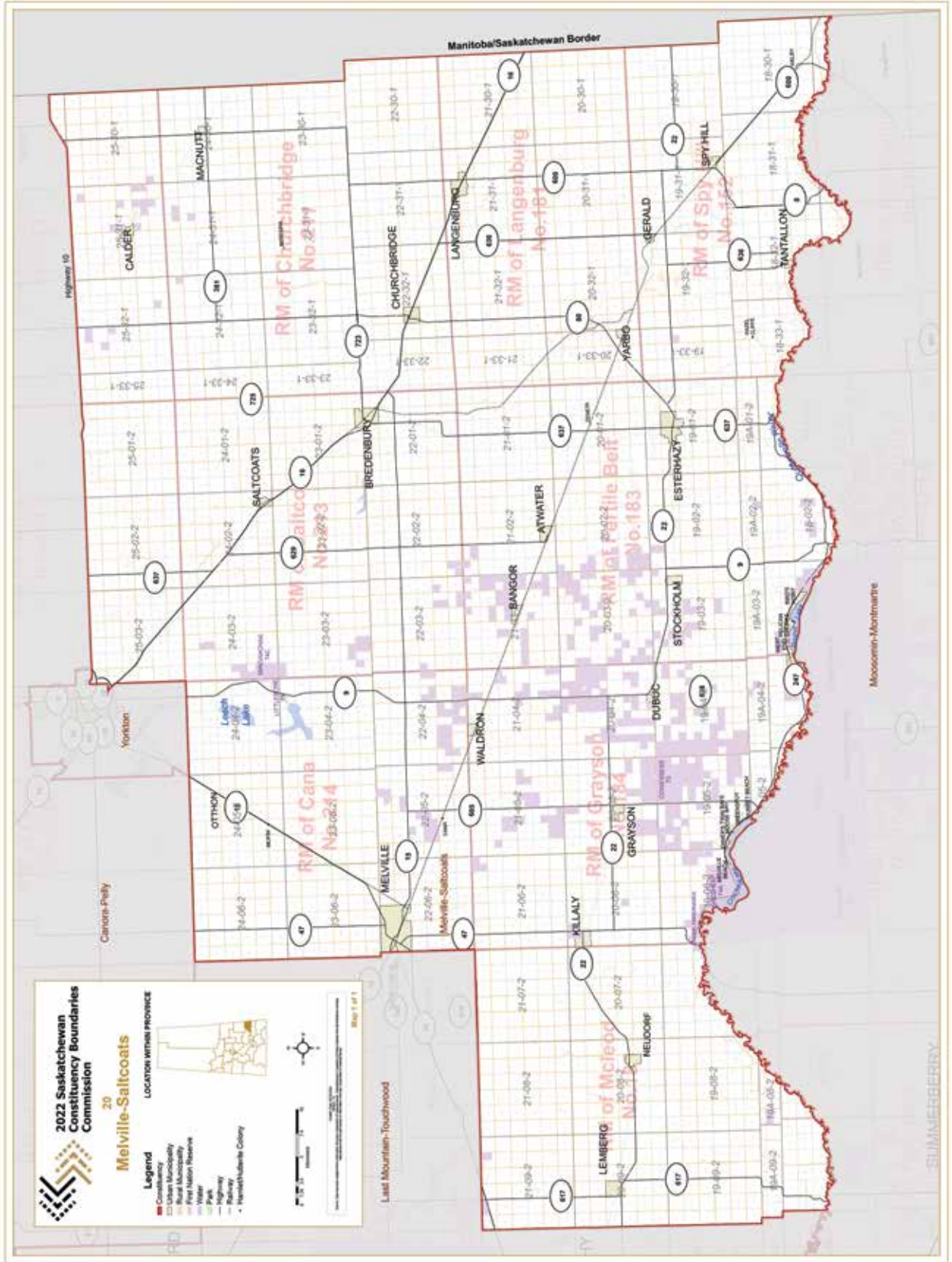


# Melfort





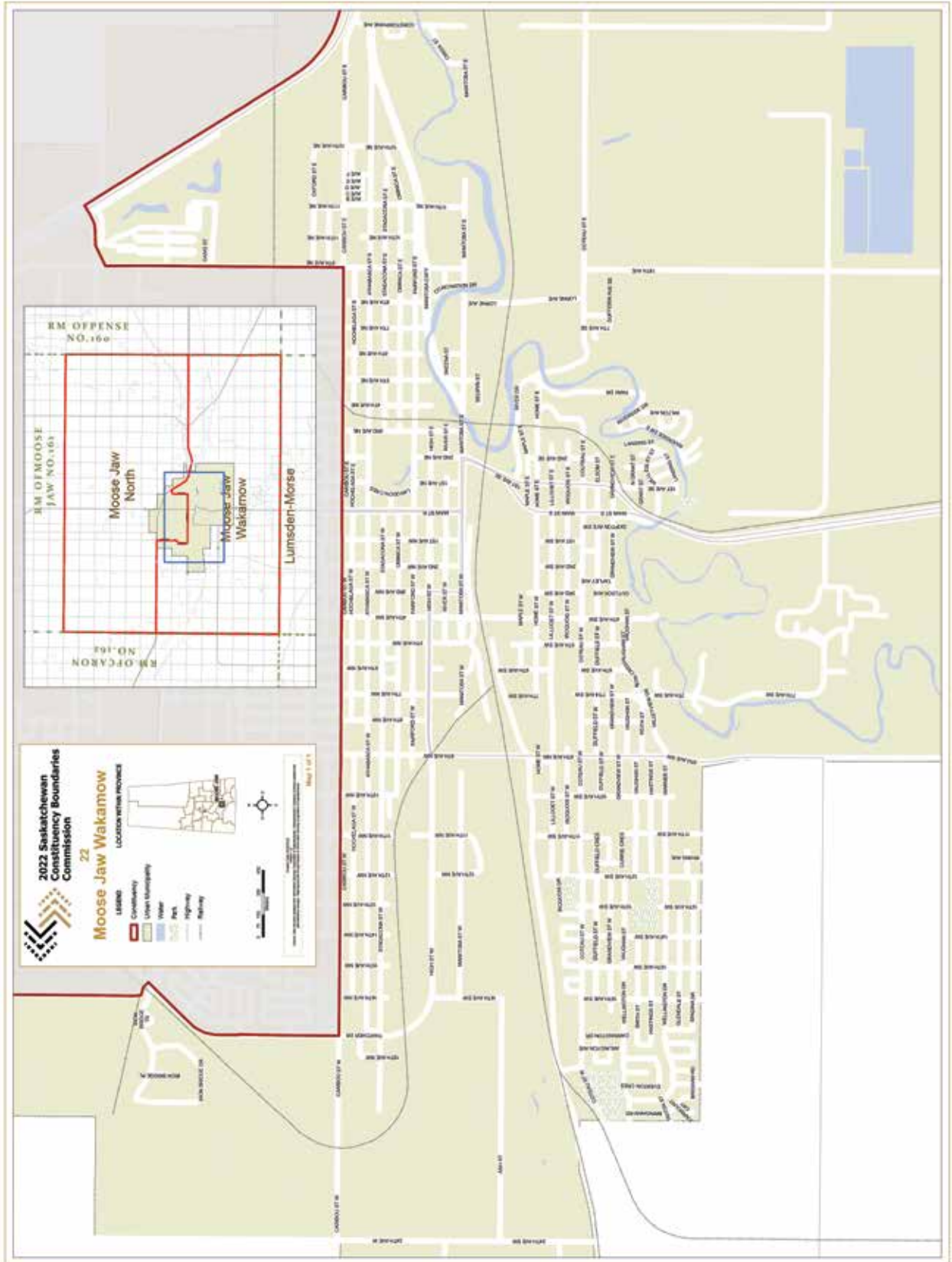
# Melville-Saltcoats



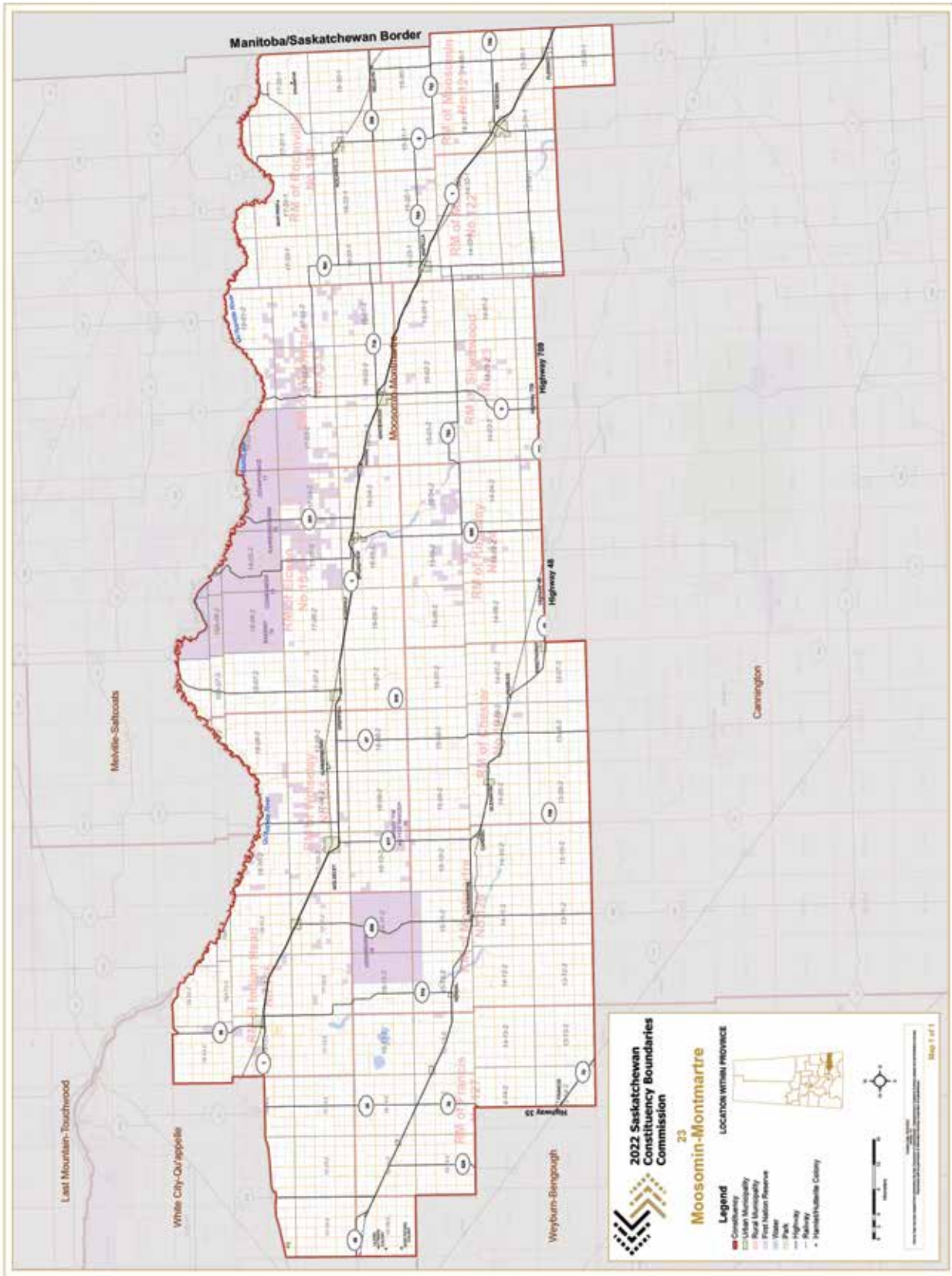
# Moose Jaw North



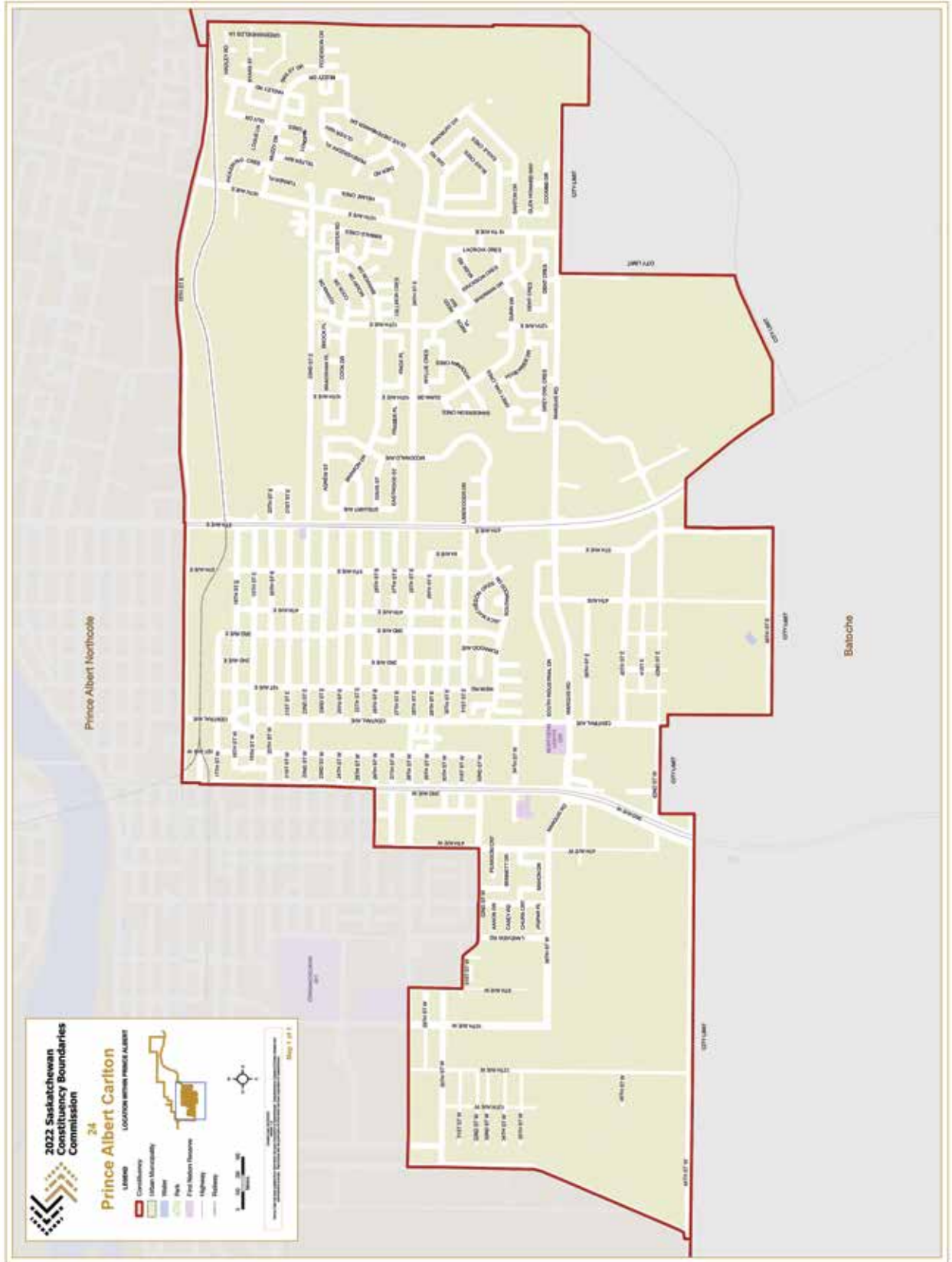
# Moose Jaw Wakamow



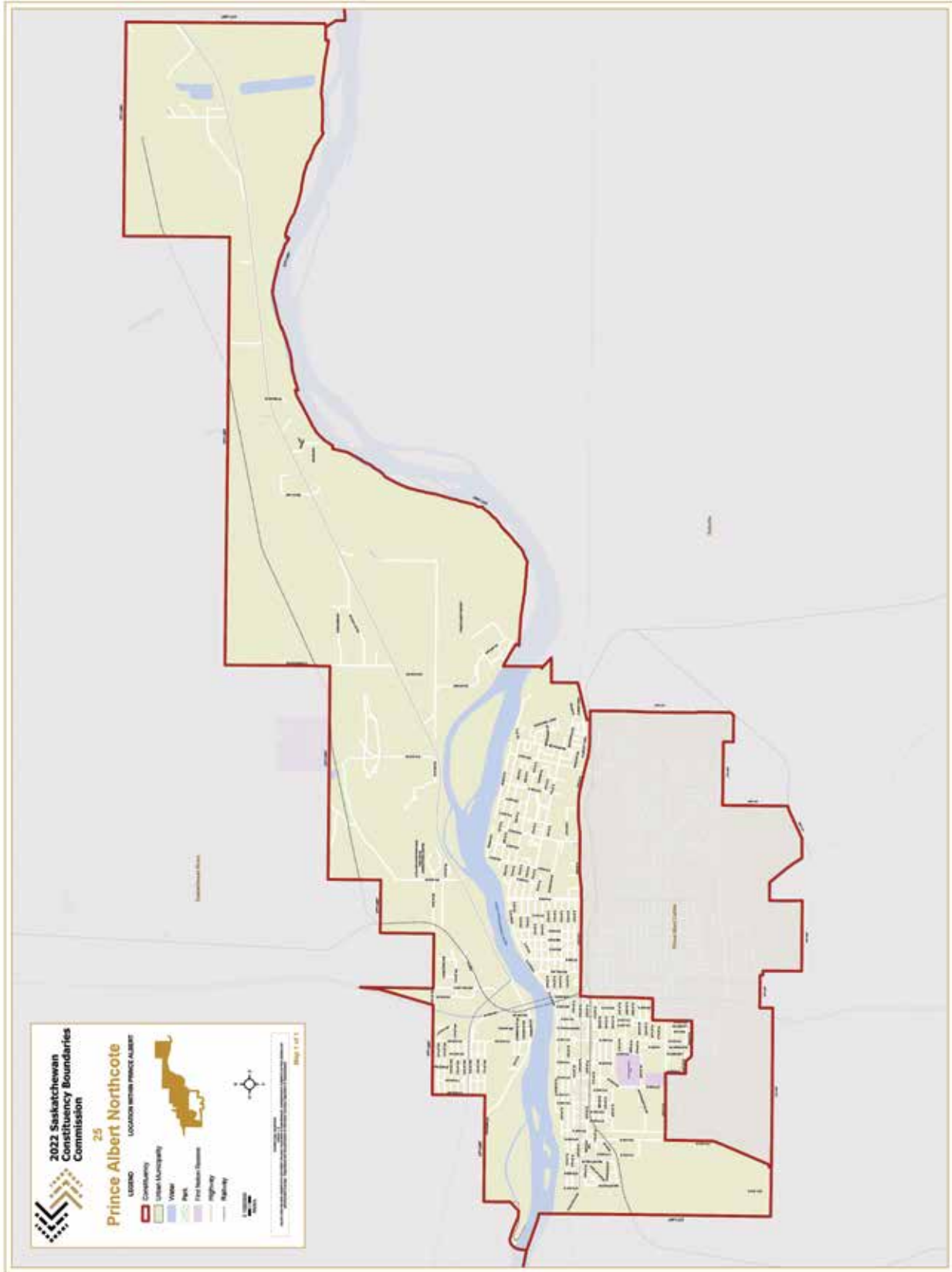
# Moosomin-Montmartre



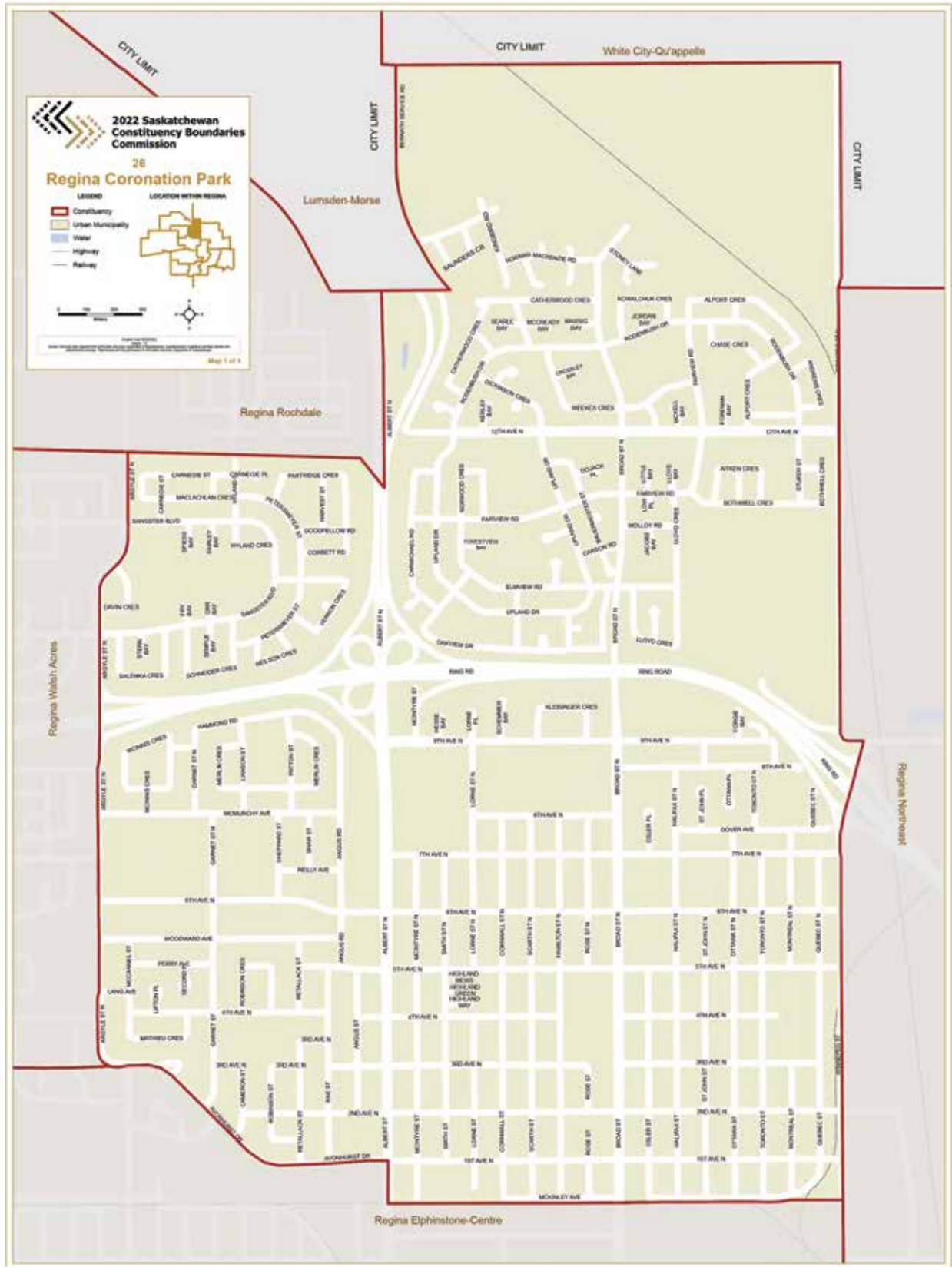
# Prince Albert Carlton



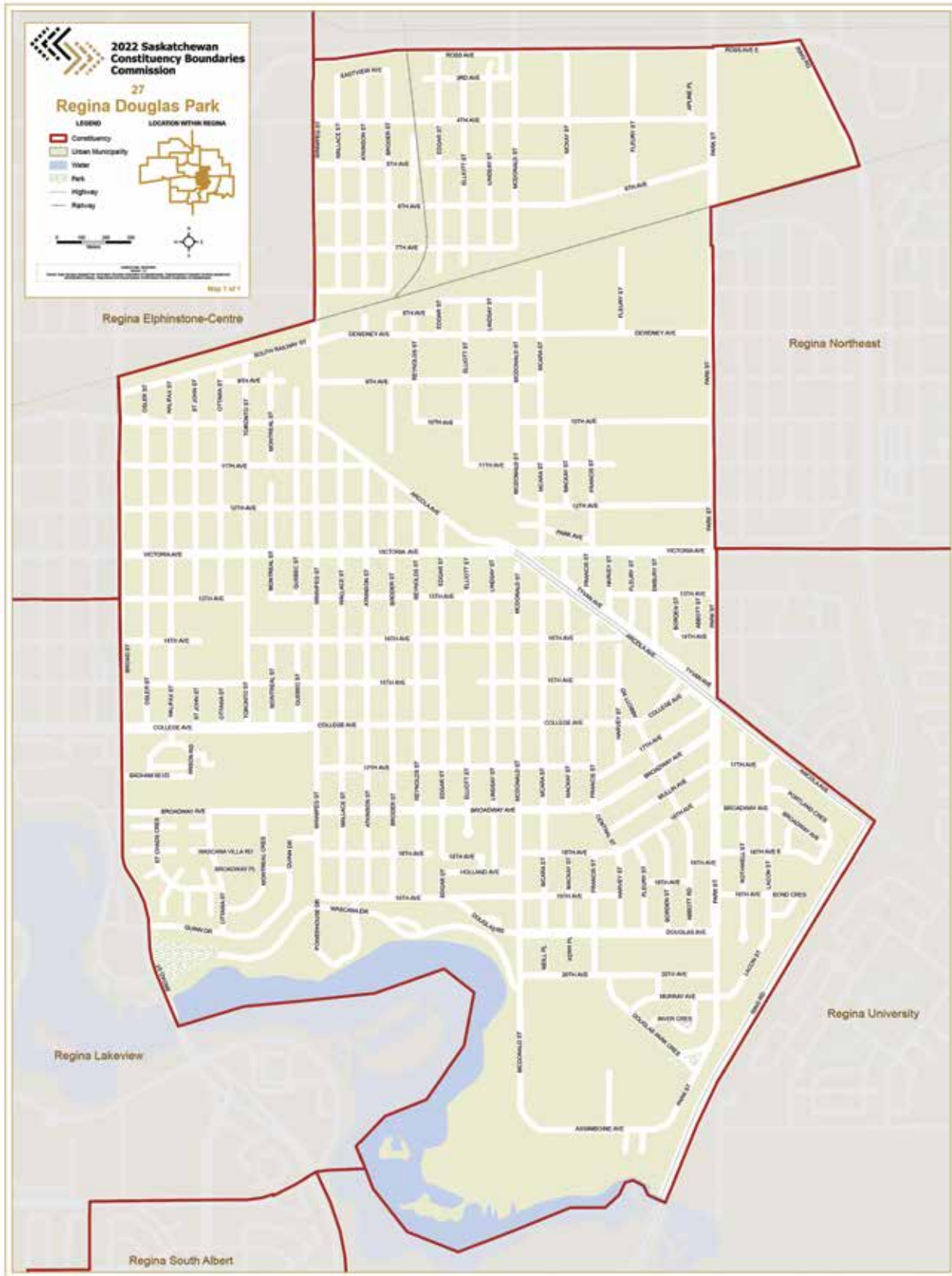
# Prince Albert Northcote



# Regina Coronation Park

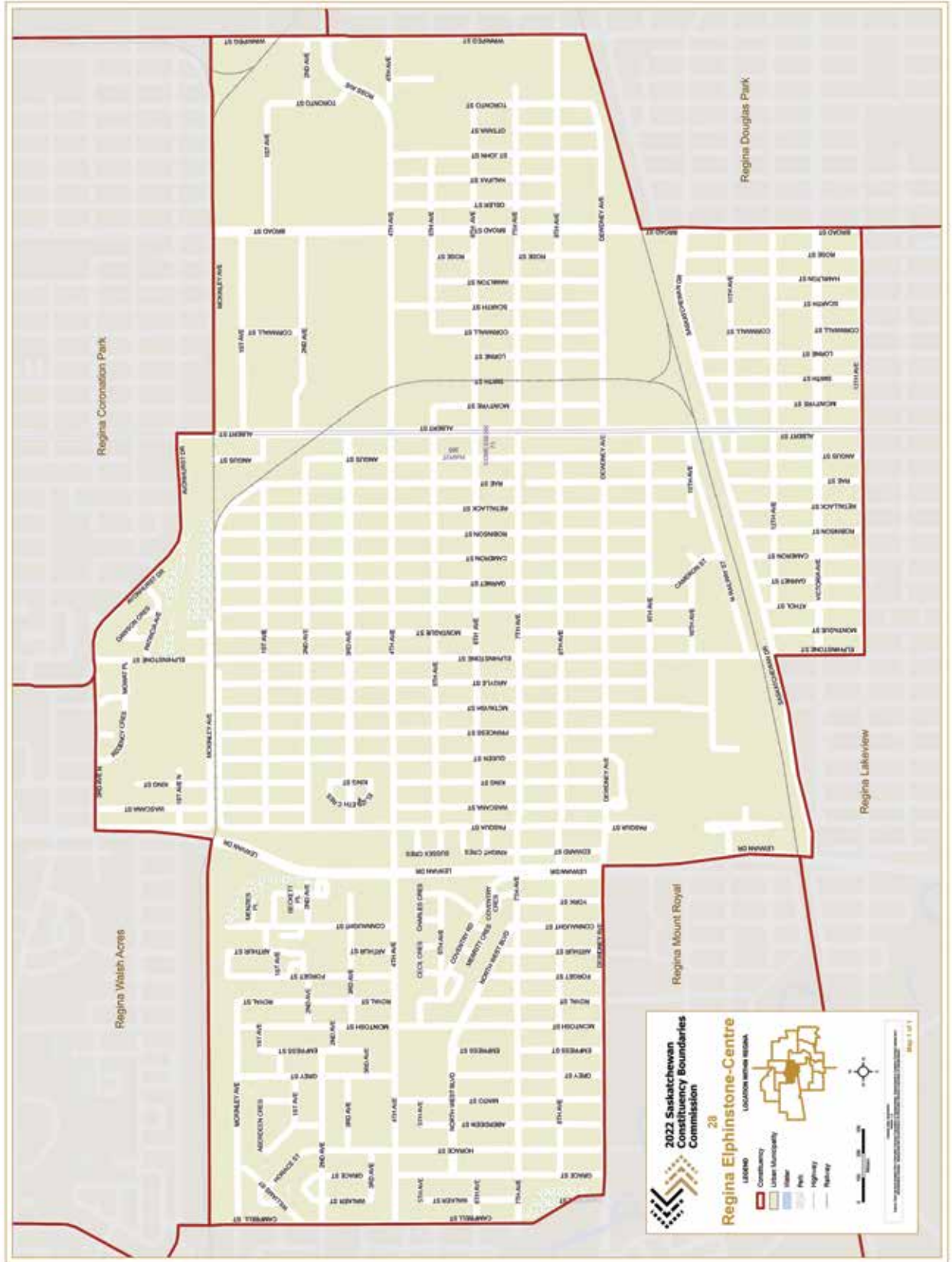


# Regina Douglas Park

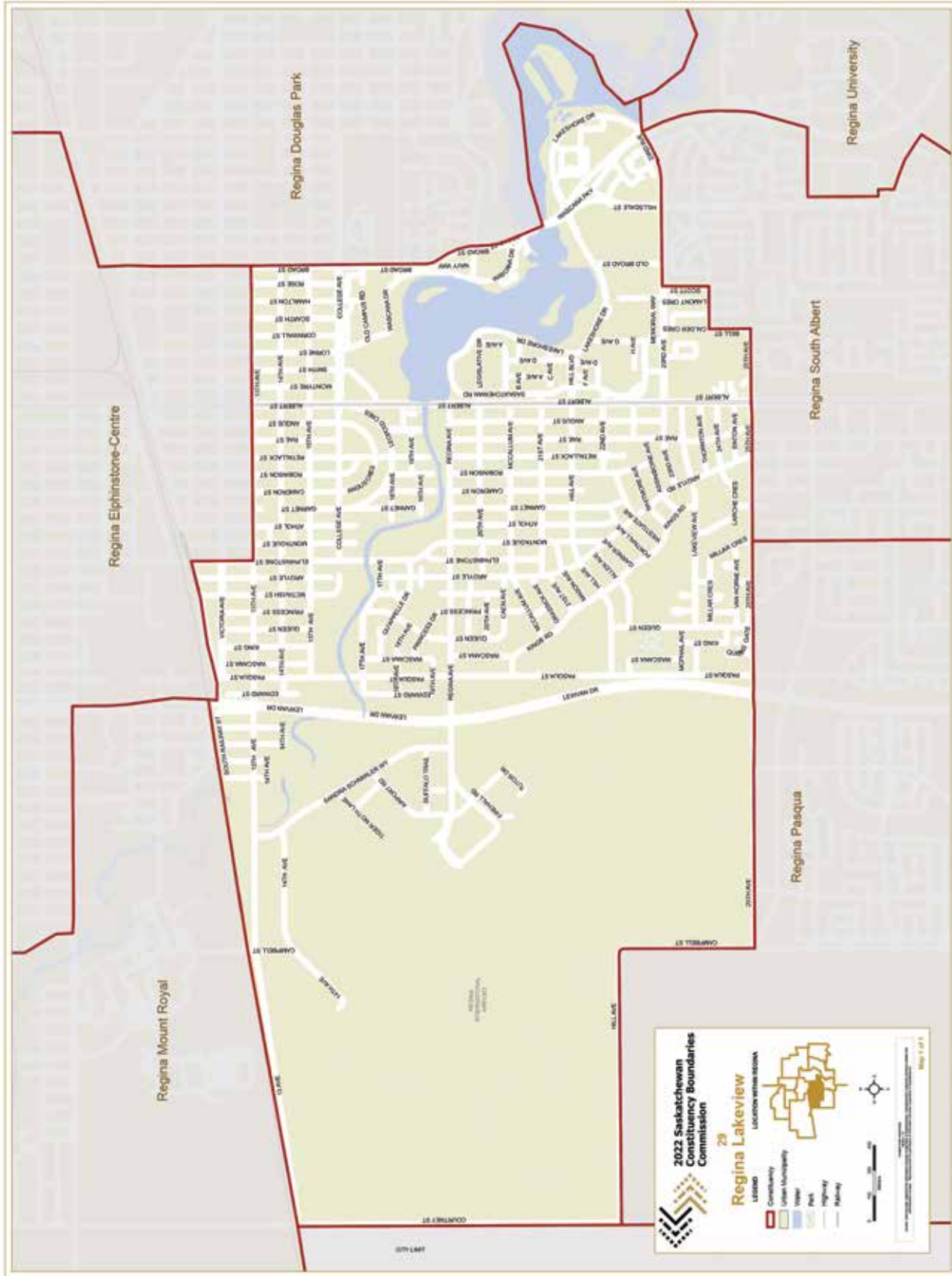




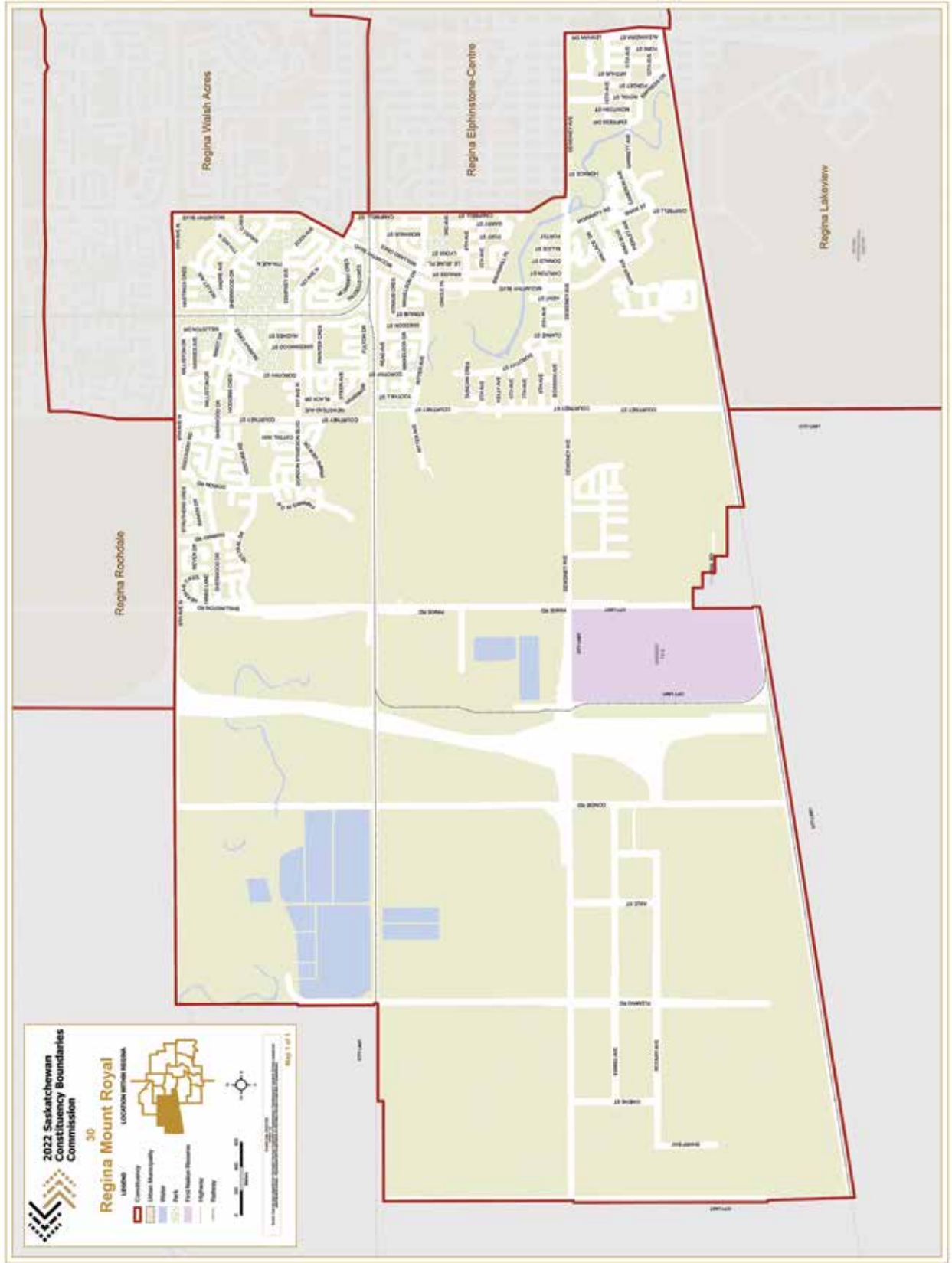
# Regina Elphinstone-Centre



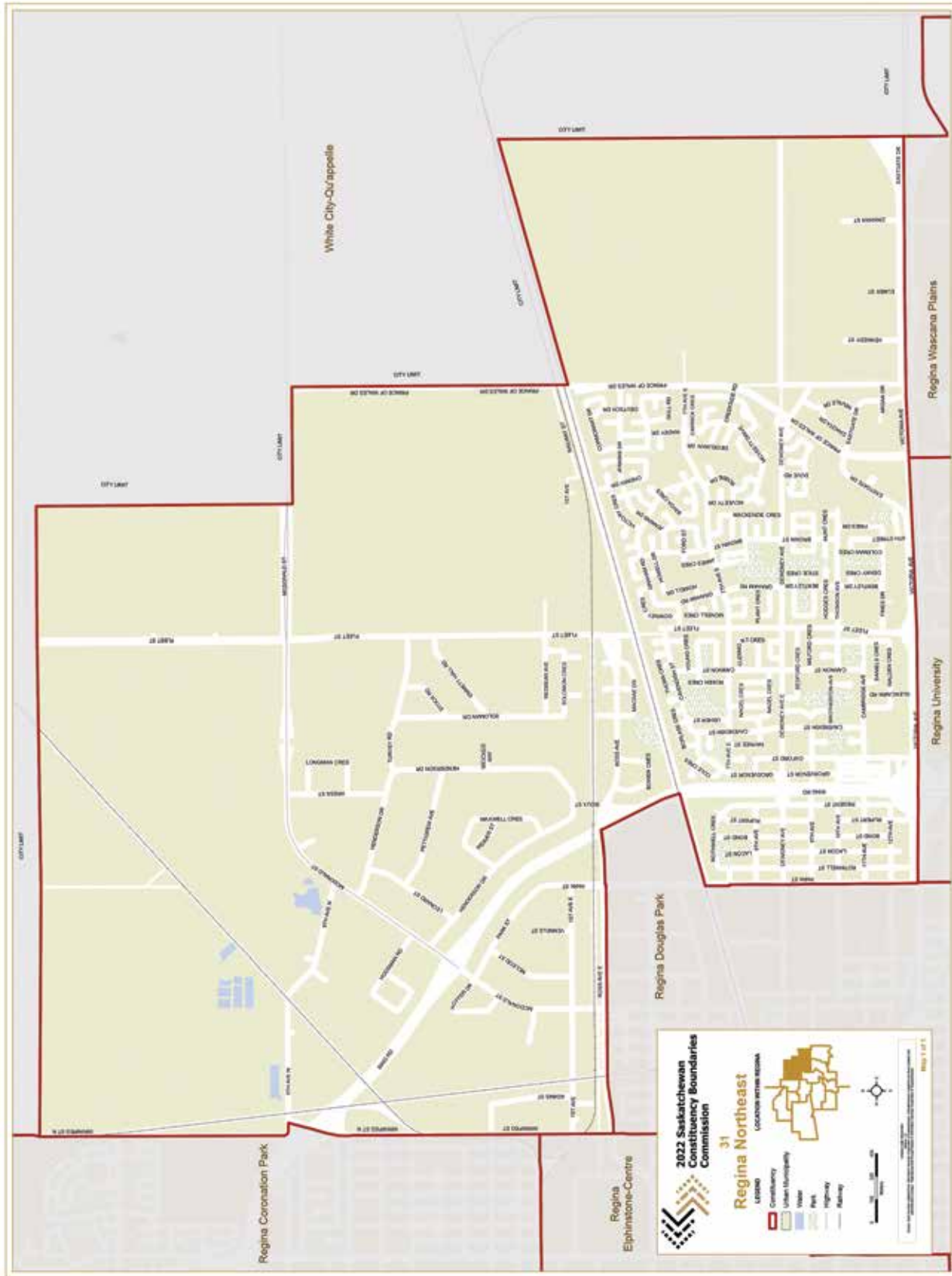
# Regina Lakeview



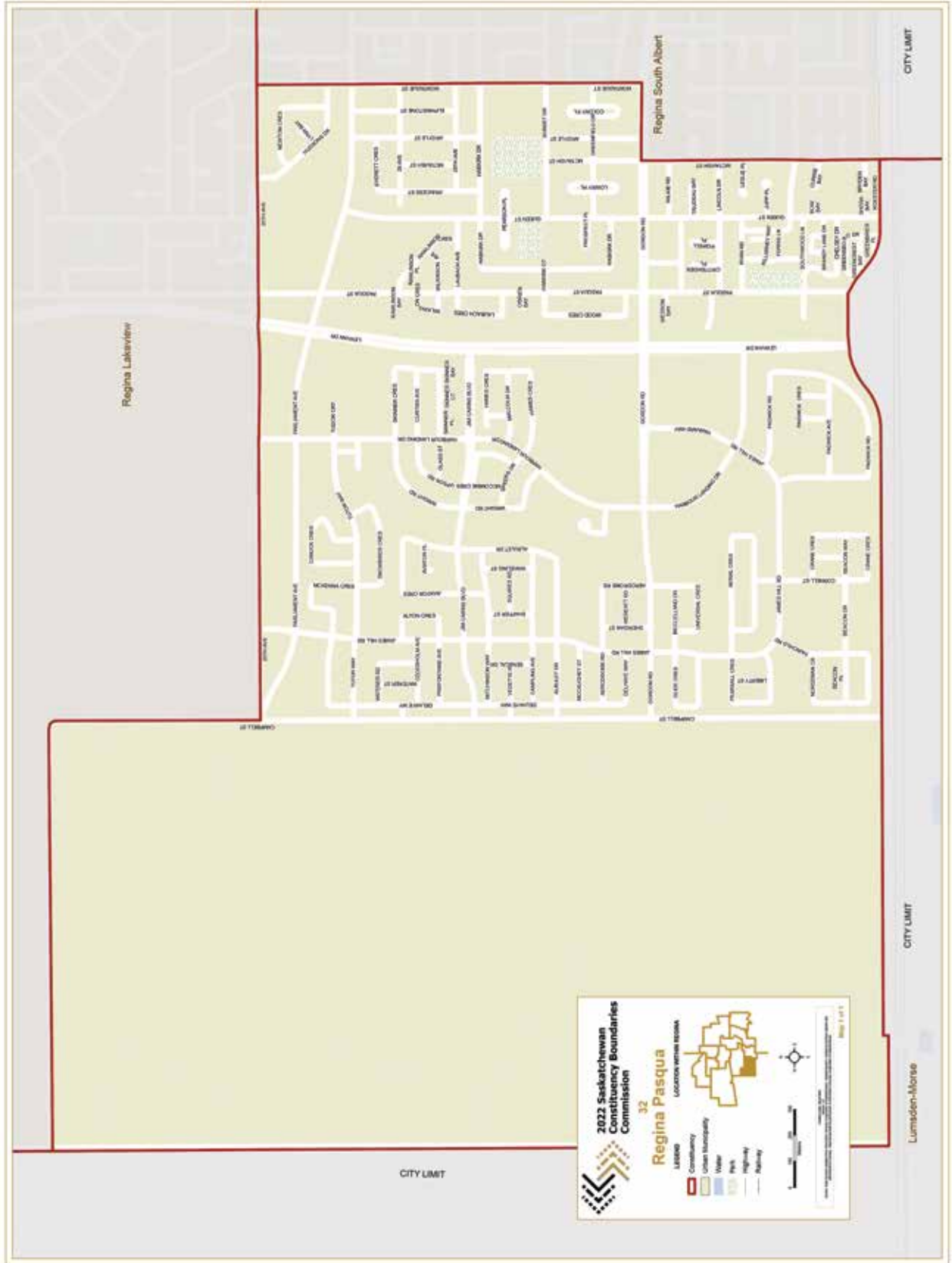
# Regina Mount Royal



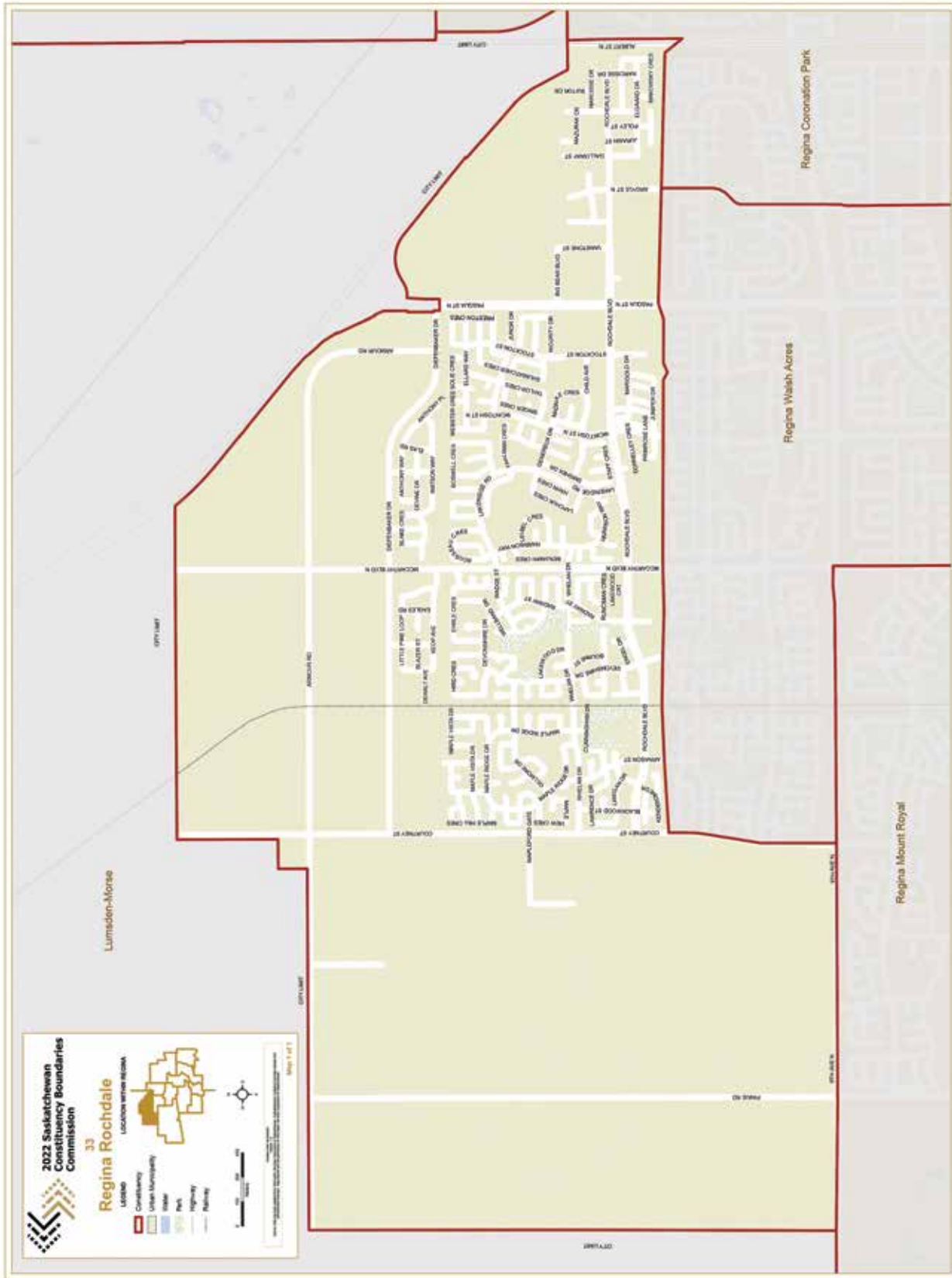
# Regina Northeast



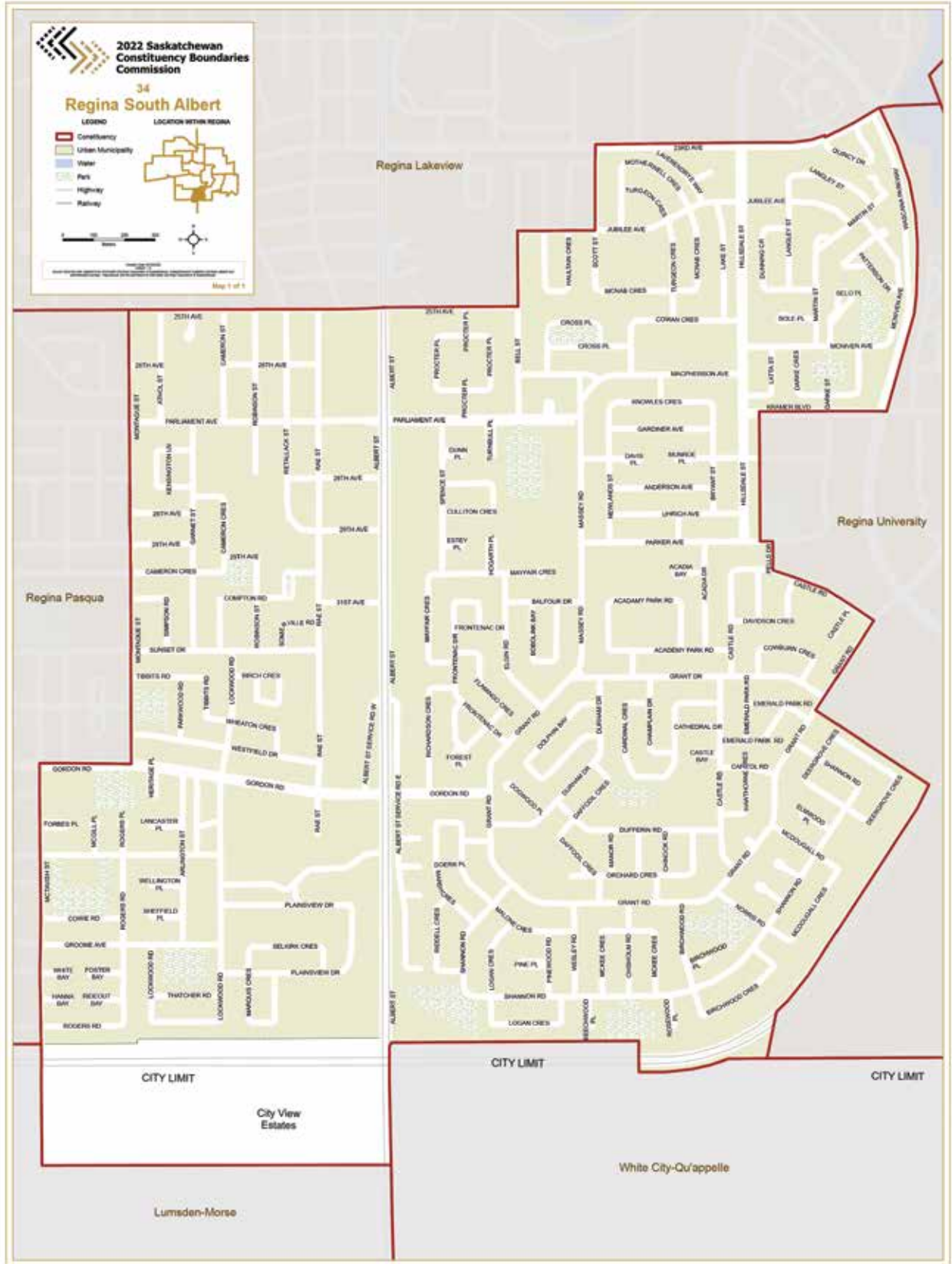
# Regina Pasqua



# Regina Rochdale



# Regina South Albert



# Regina University

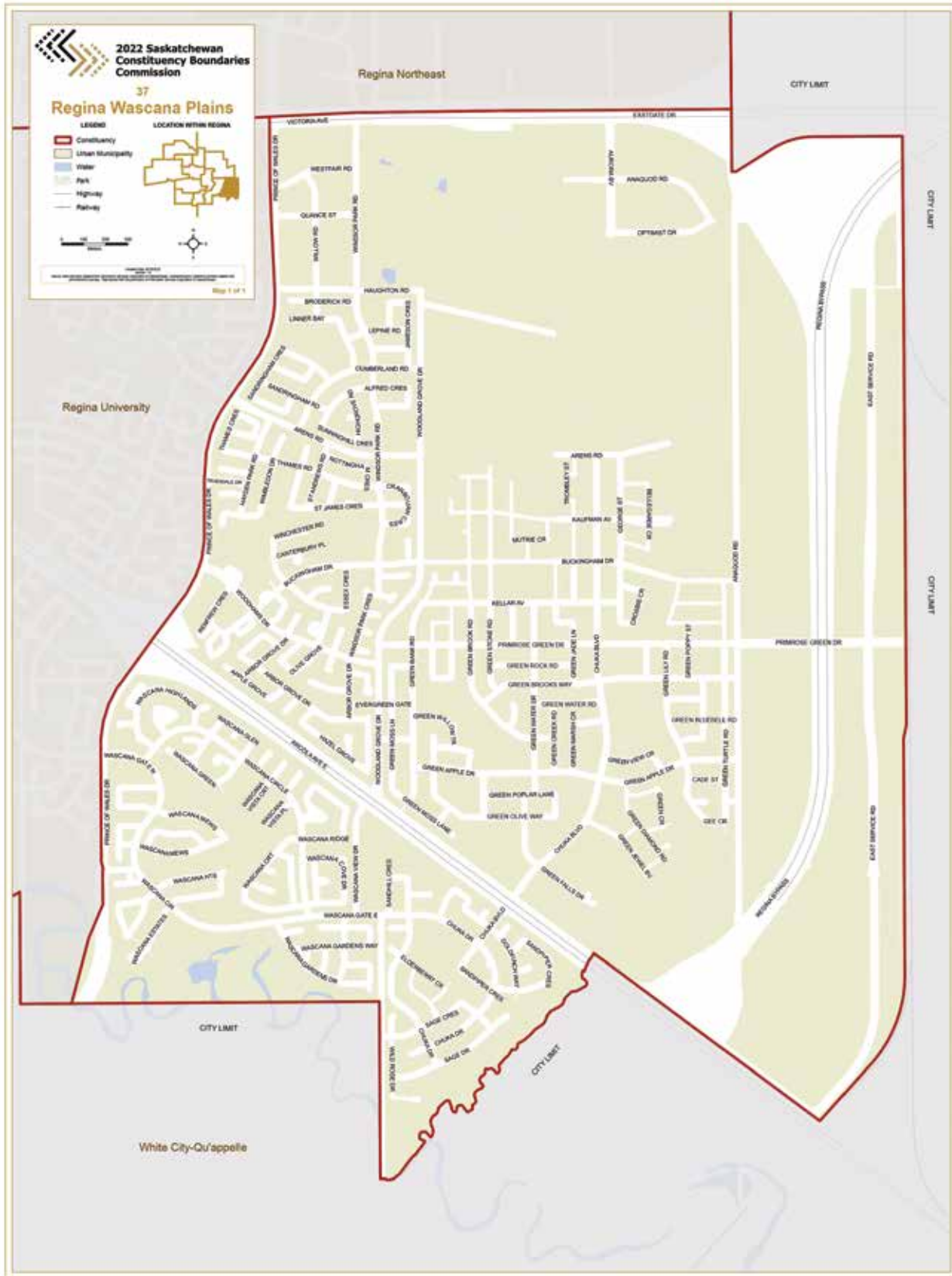




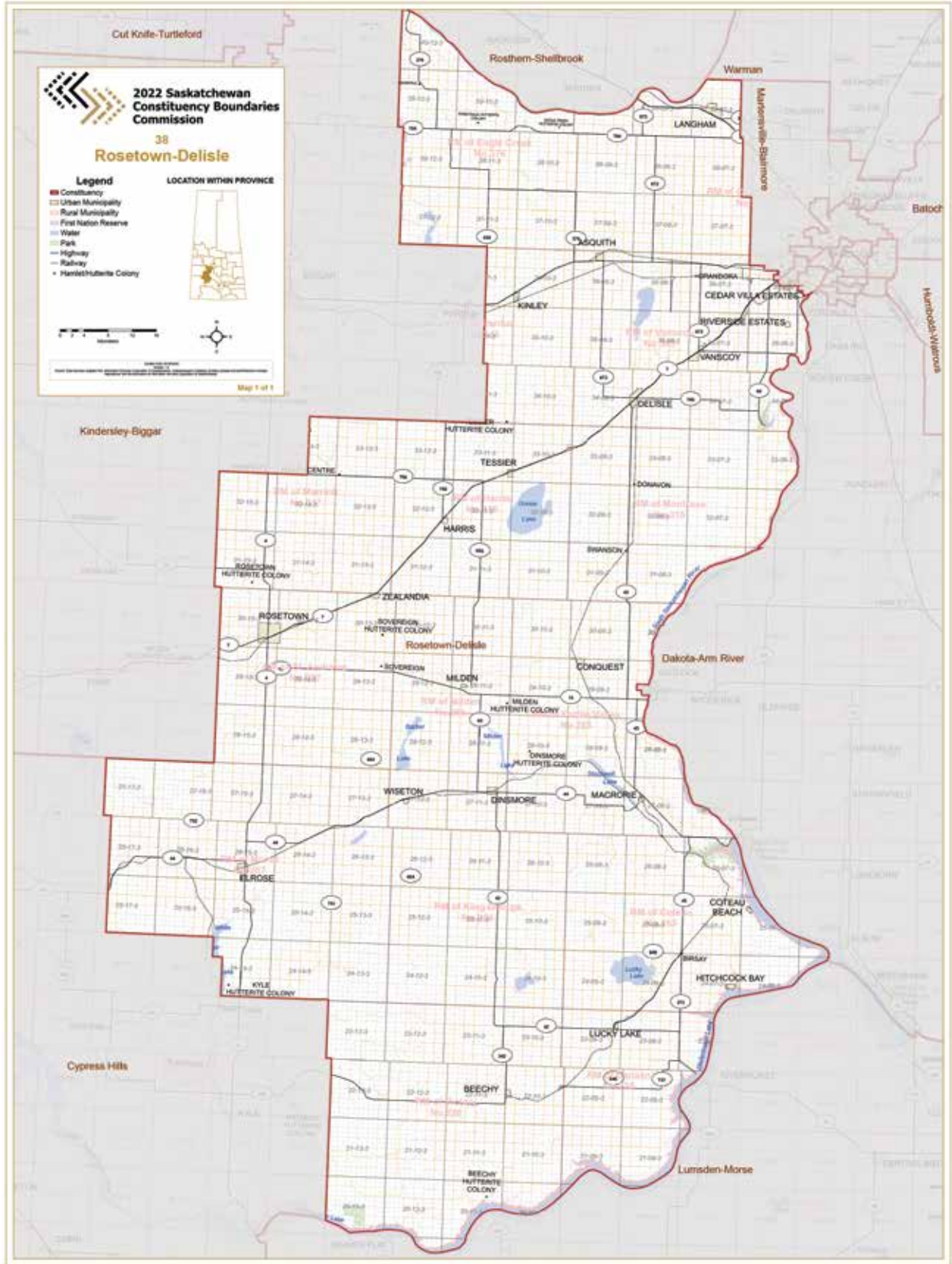
# Regina Walsh Acres



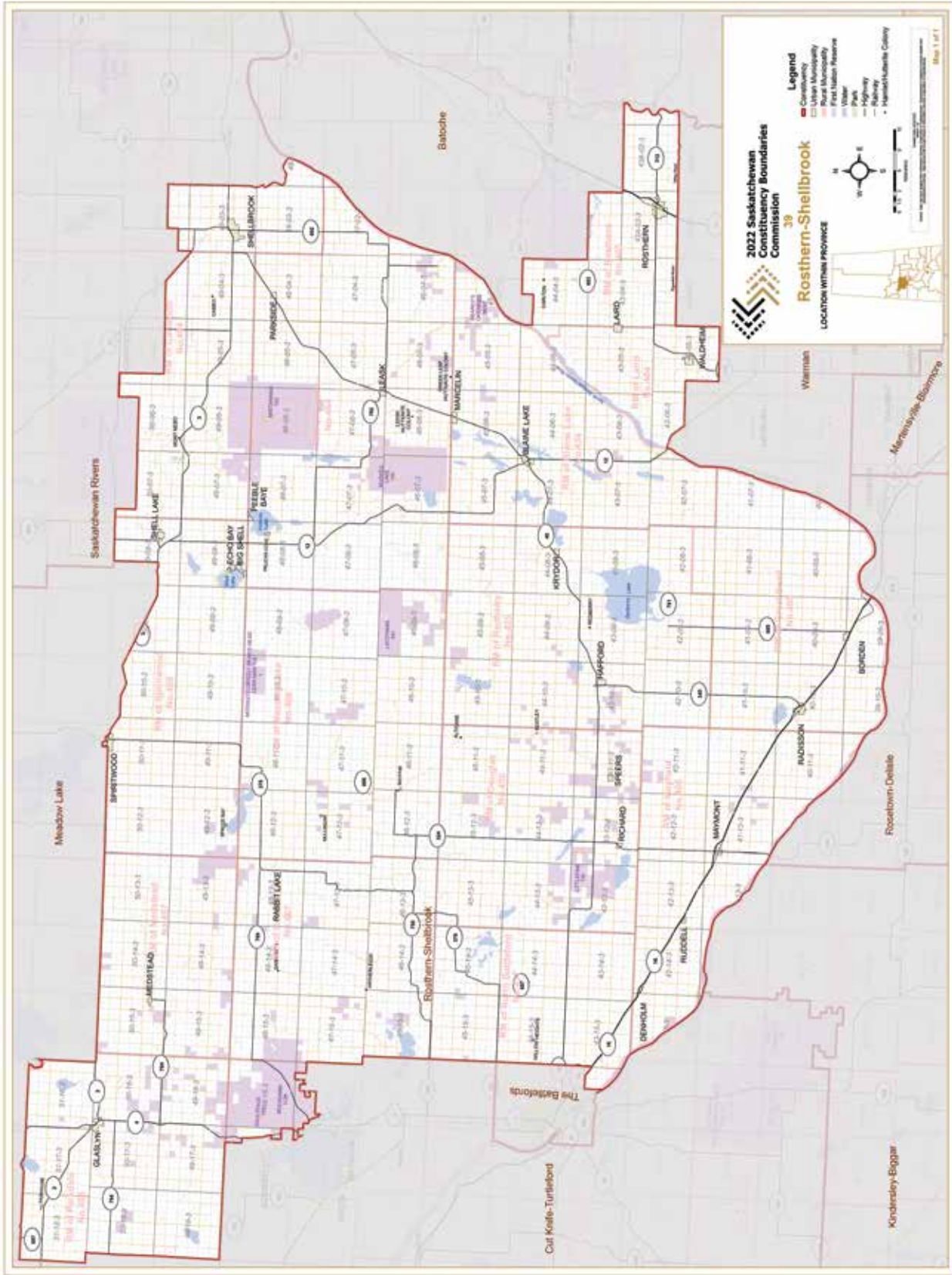
# Regina Wascana Plains



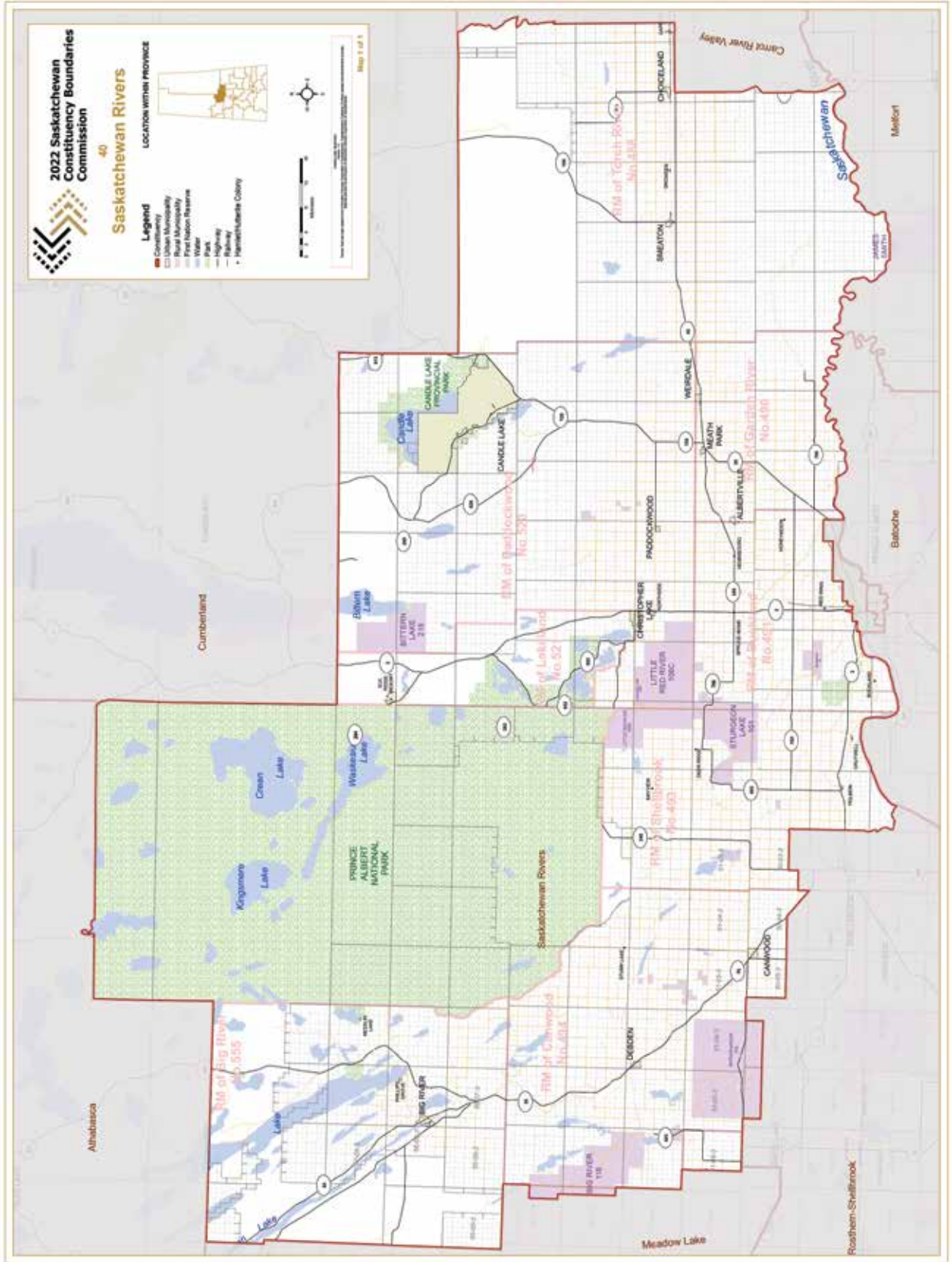
# Rosetown-Delisle



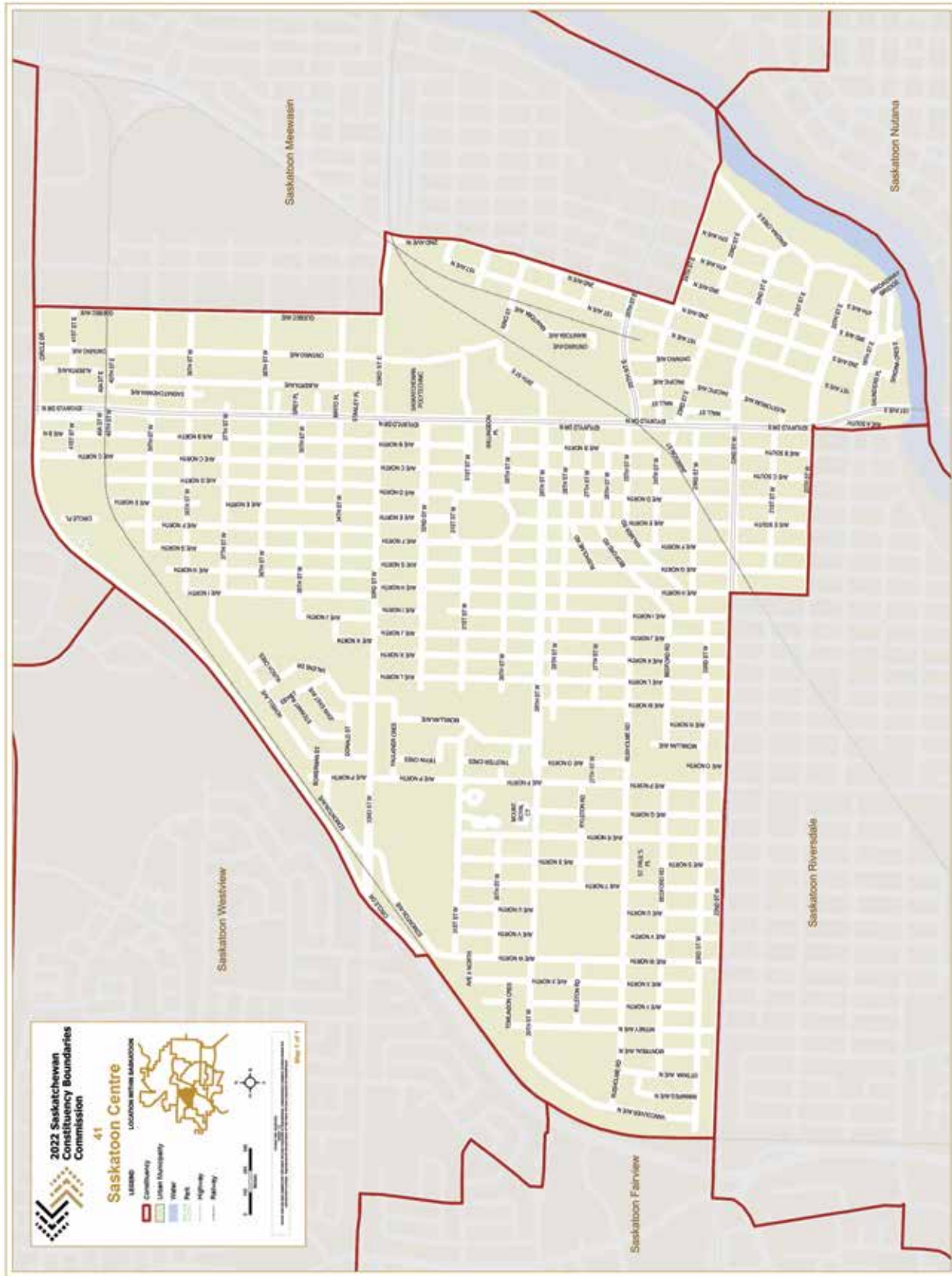
# Rosthern-Shellbrook



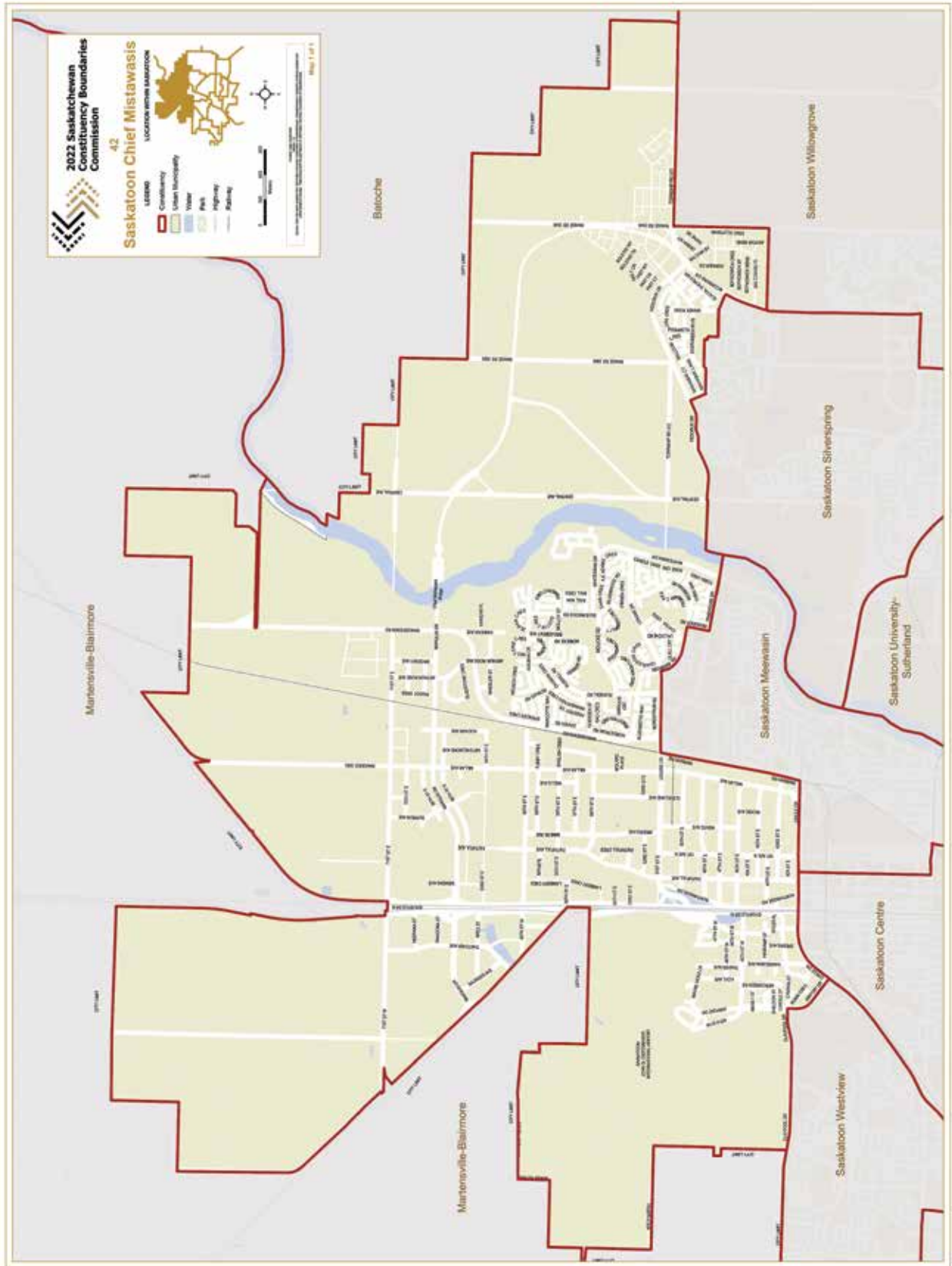
# Saskatchewan Rivers



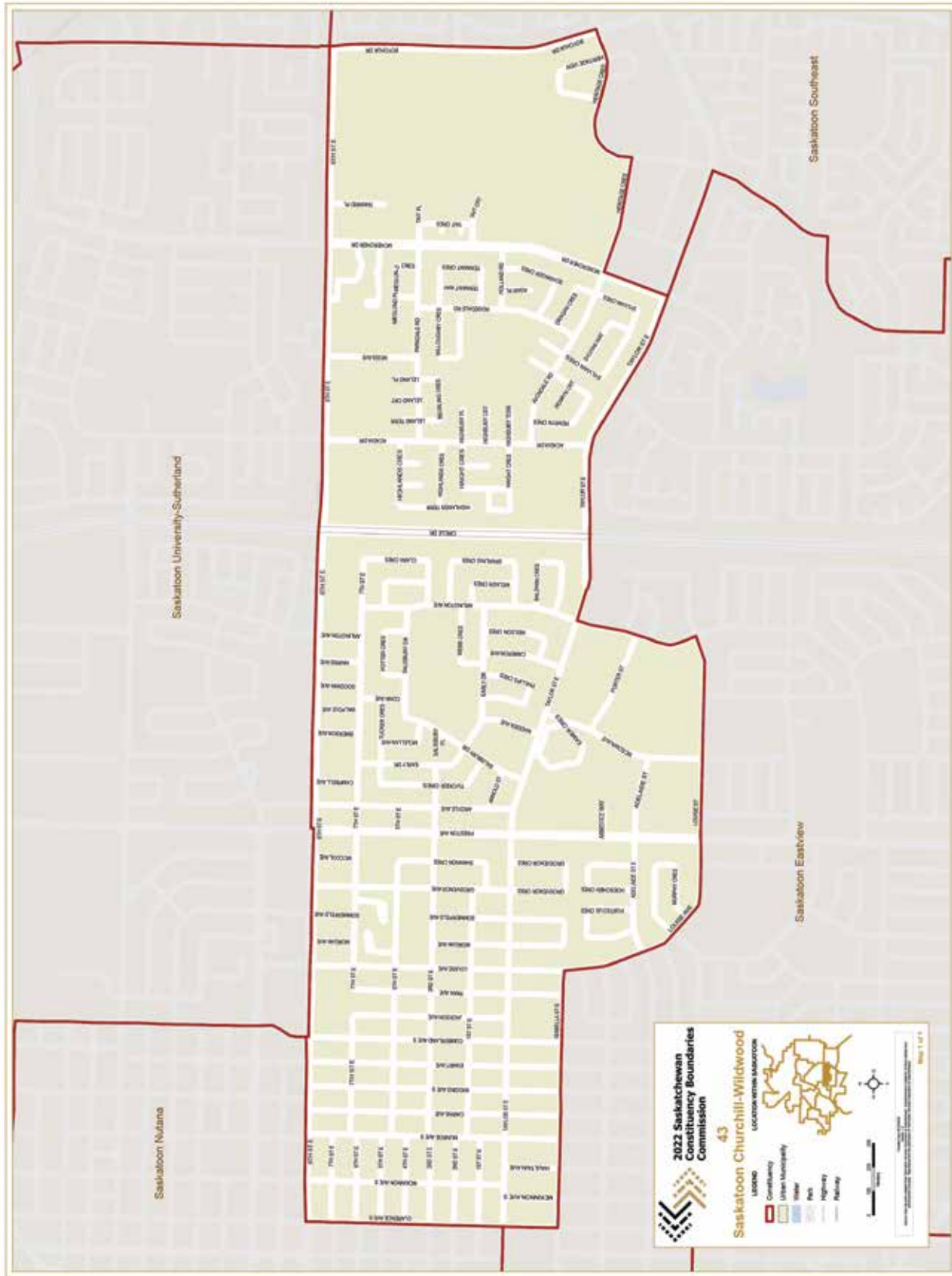
# Saskatoon Centre



# Saskatoon Chief Mistawasis

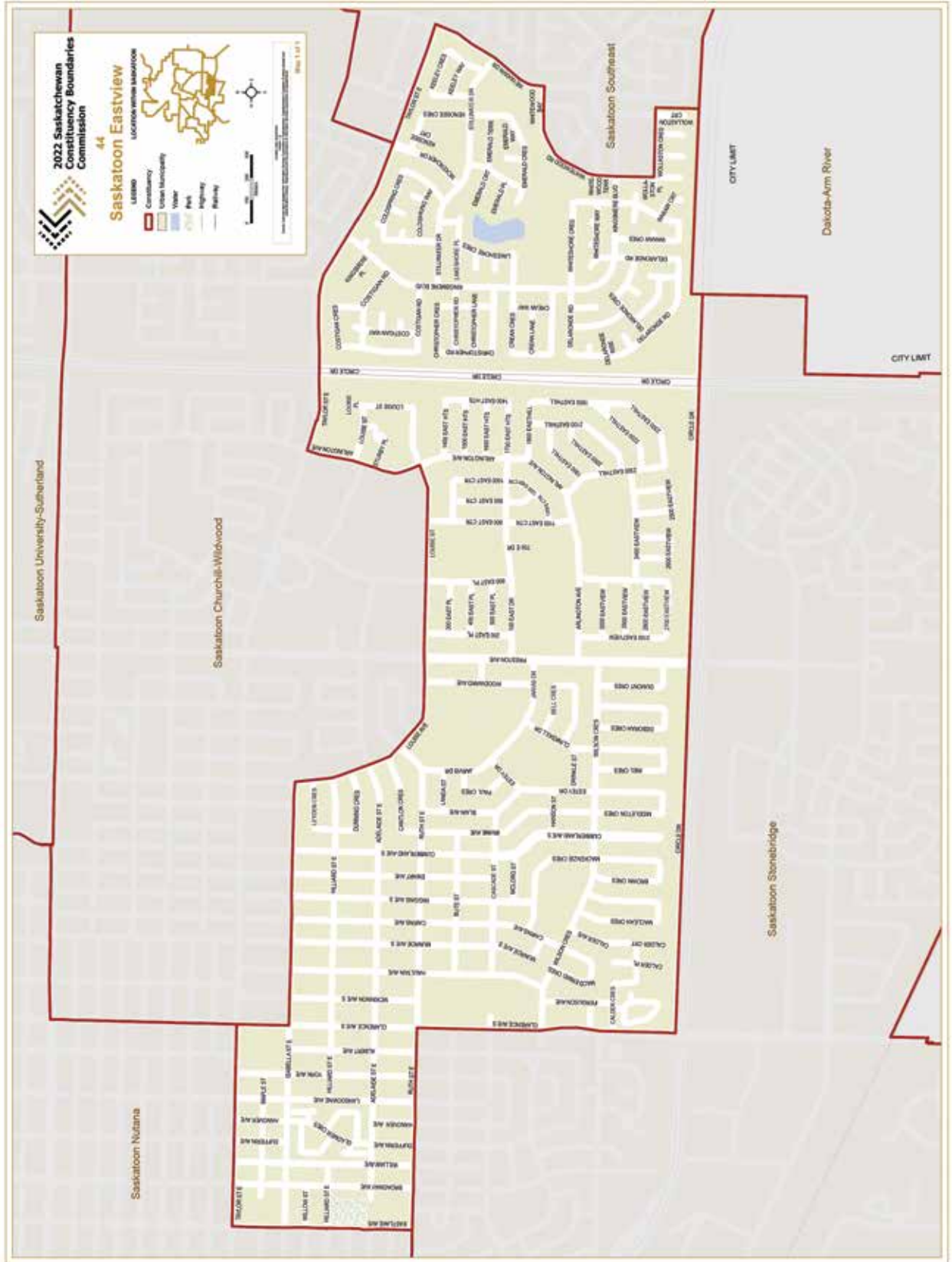


# Saskatoon Churchill-Wildwood

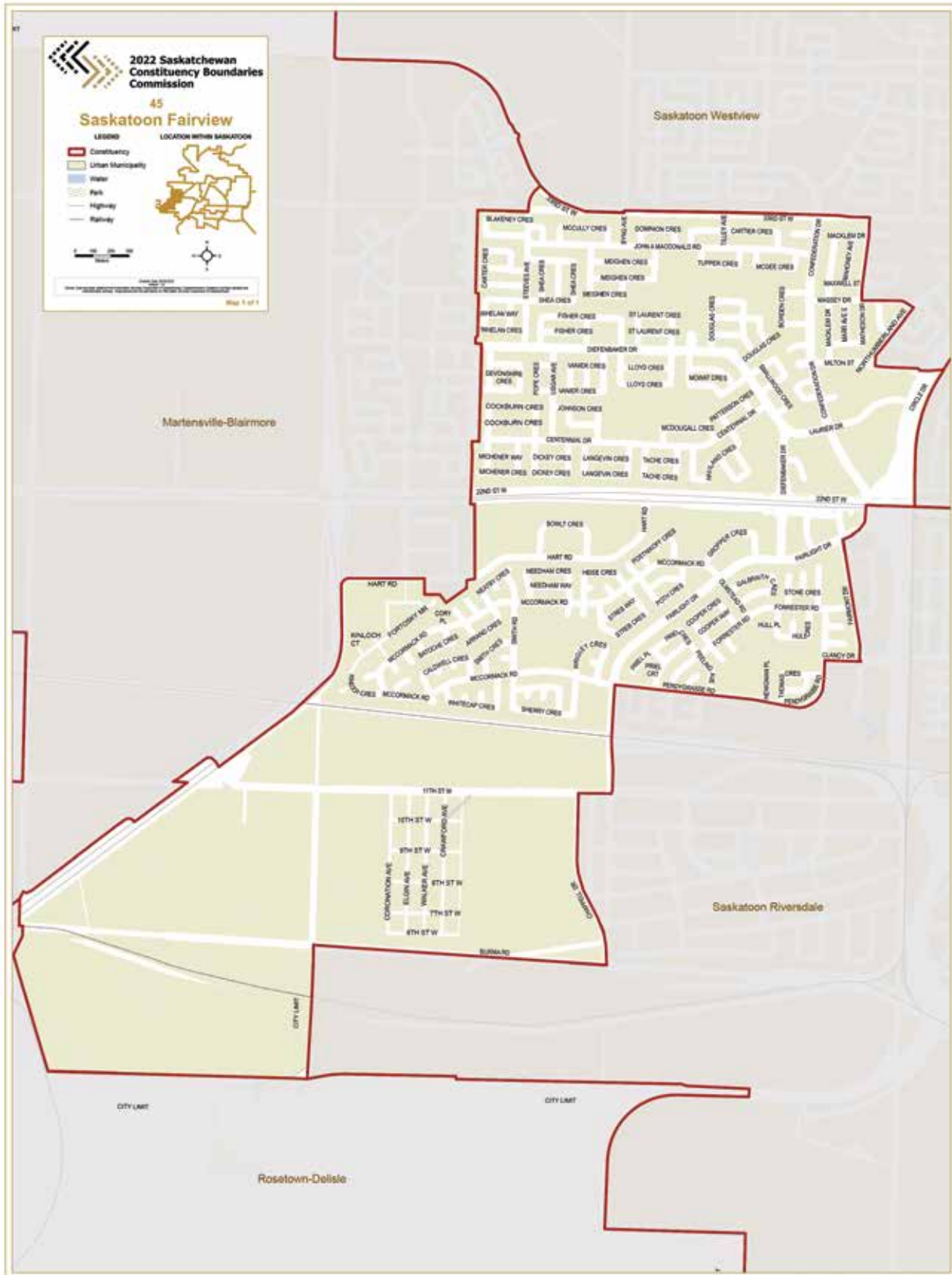




# Saskatoon Eastview



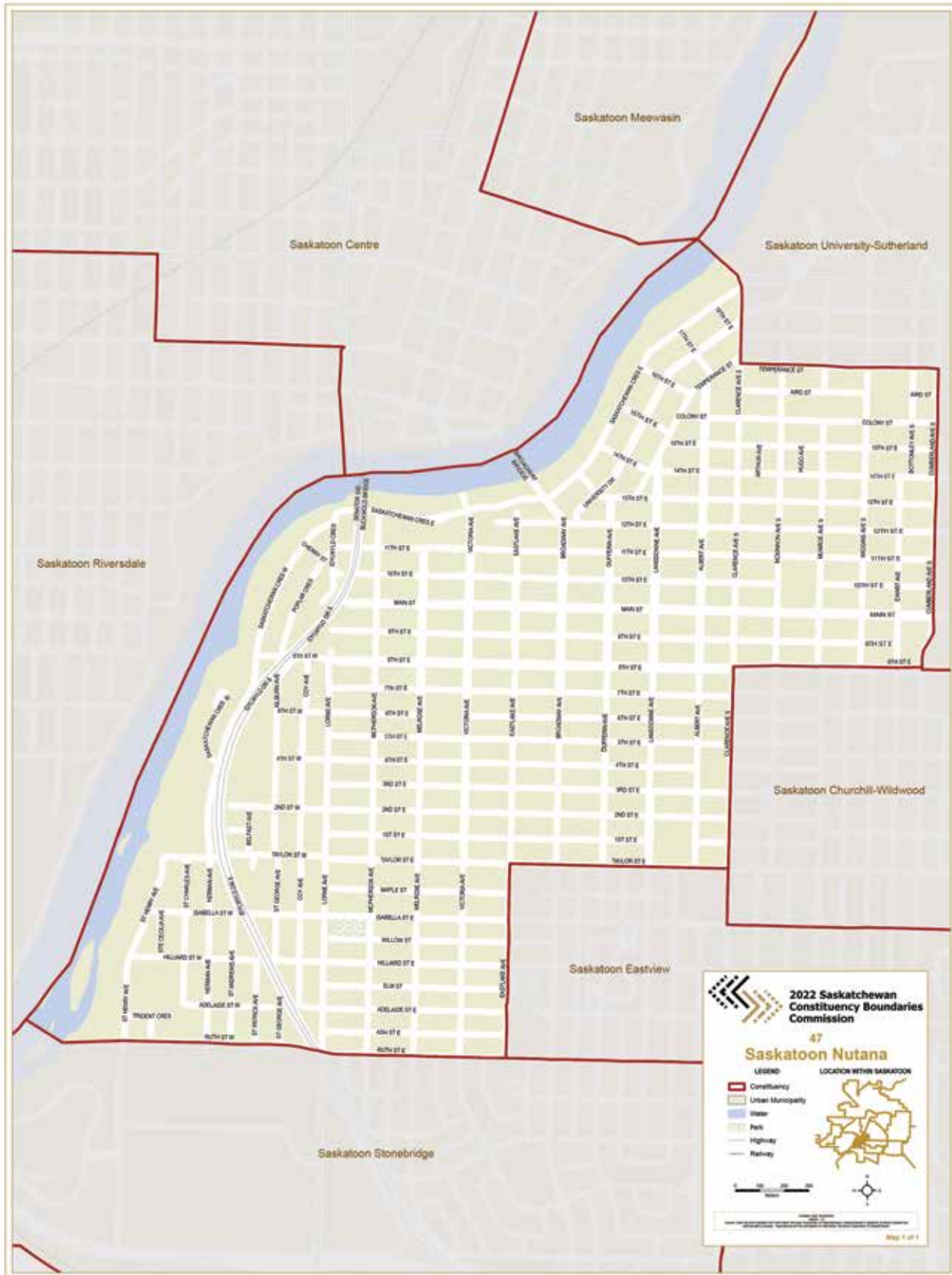
# Saskatoon Fairview



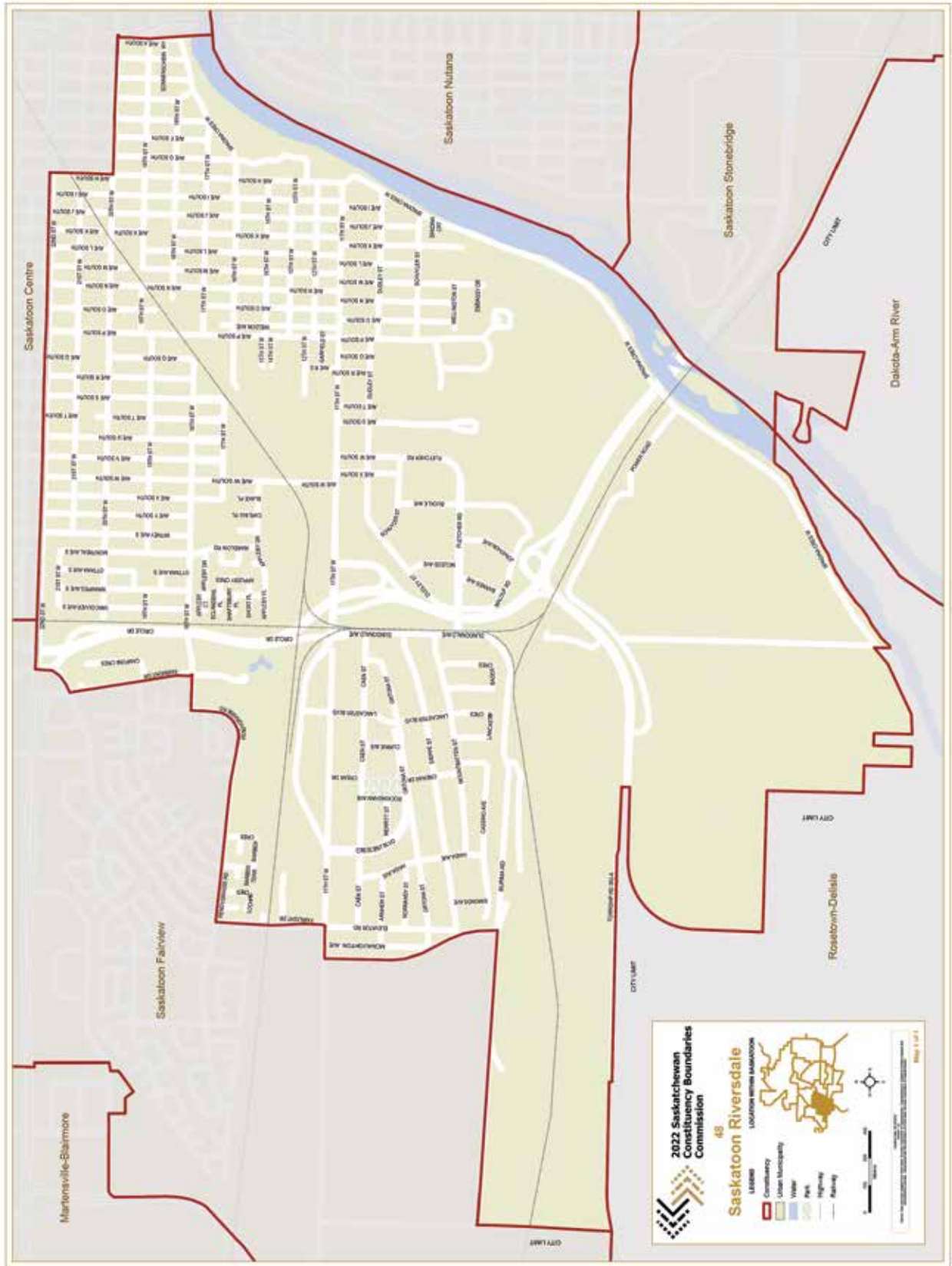
# Saskatoon Meewasin



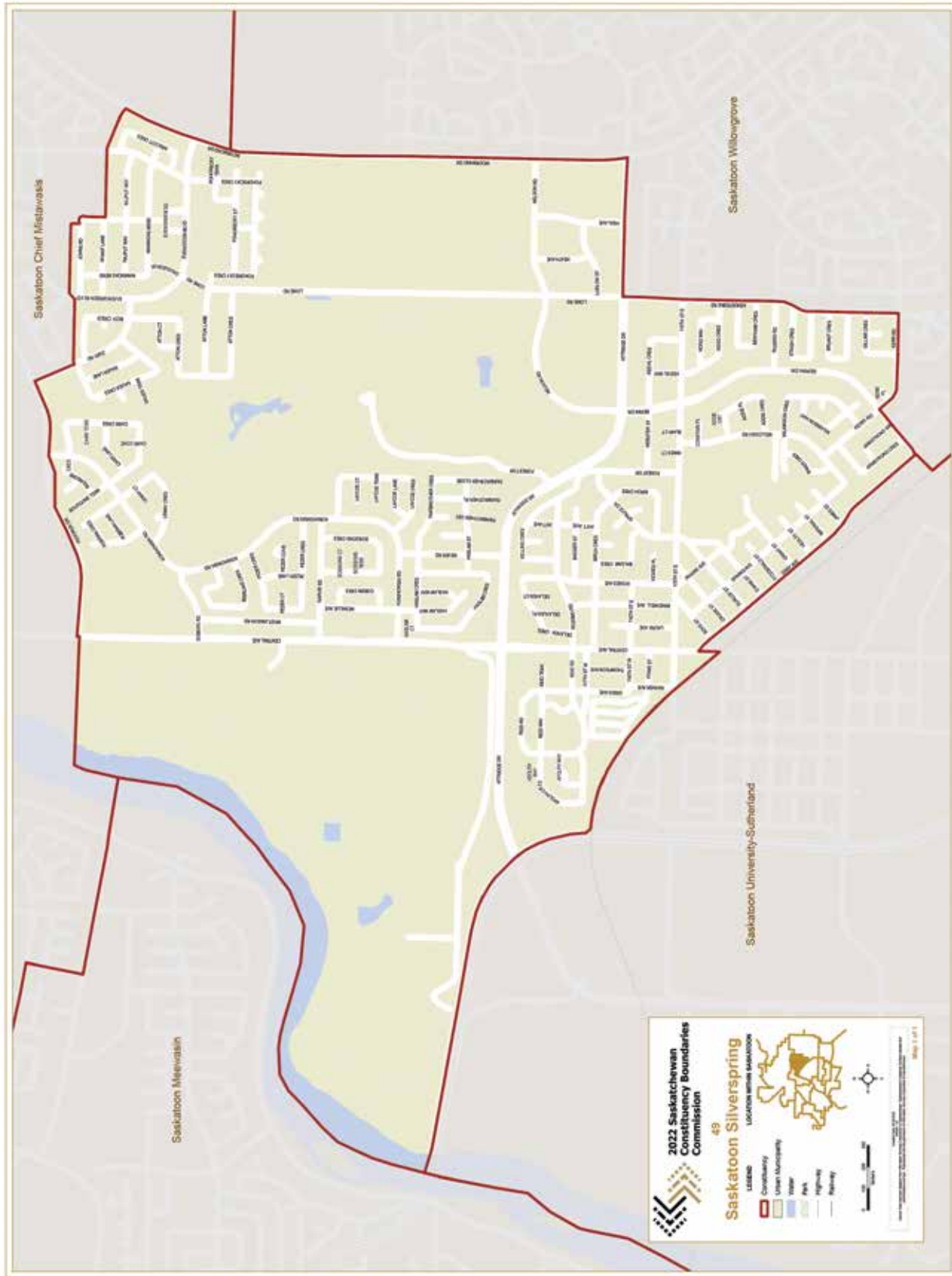
# Saskatoon Nutana



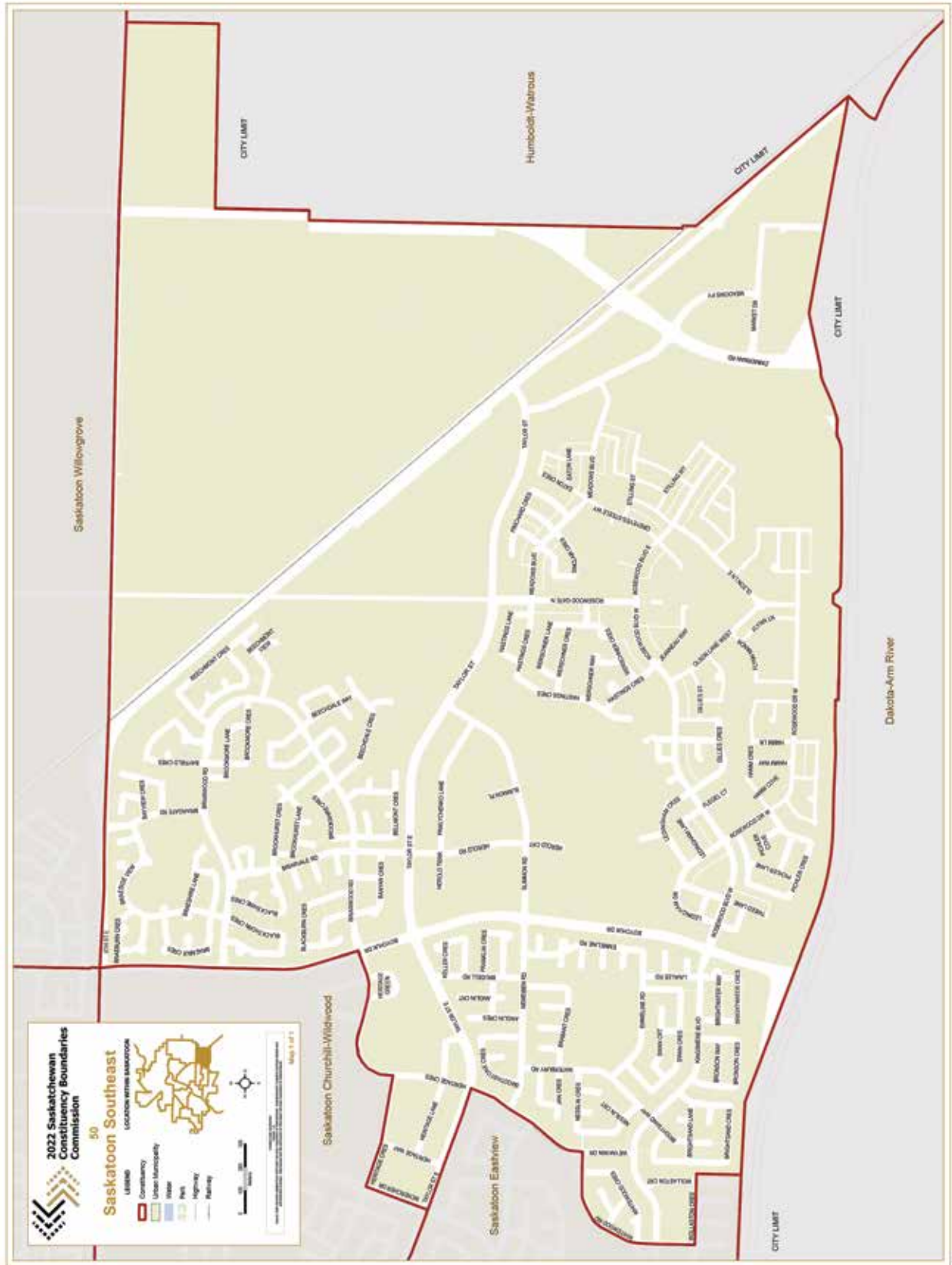
# Saskatoon Riversdale



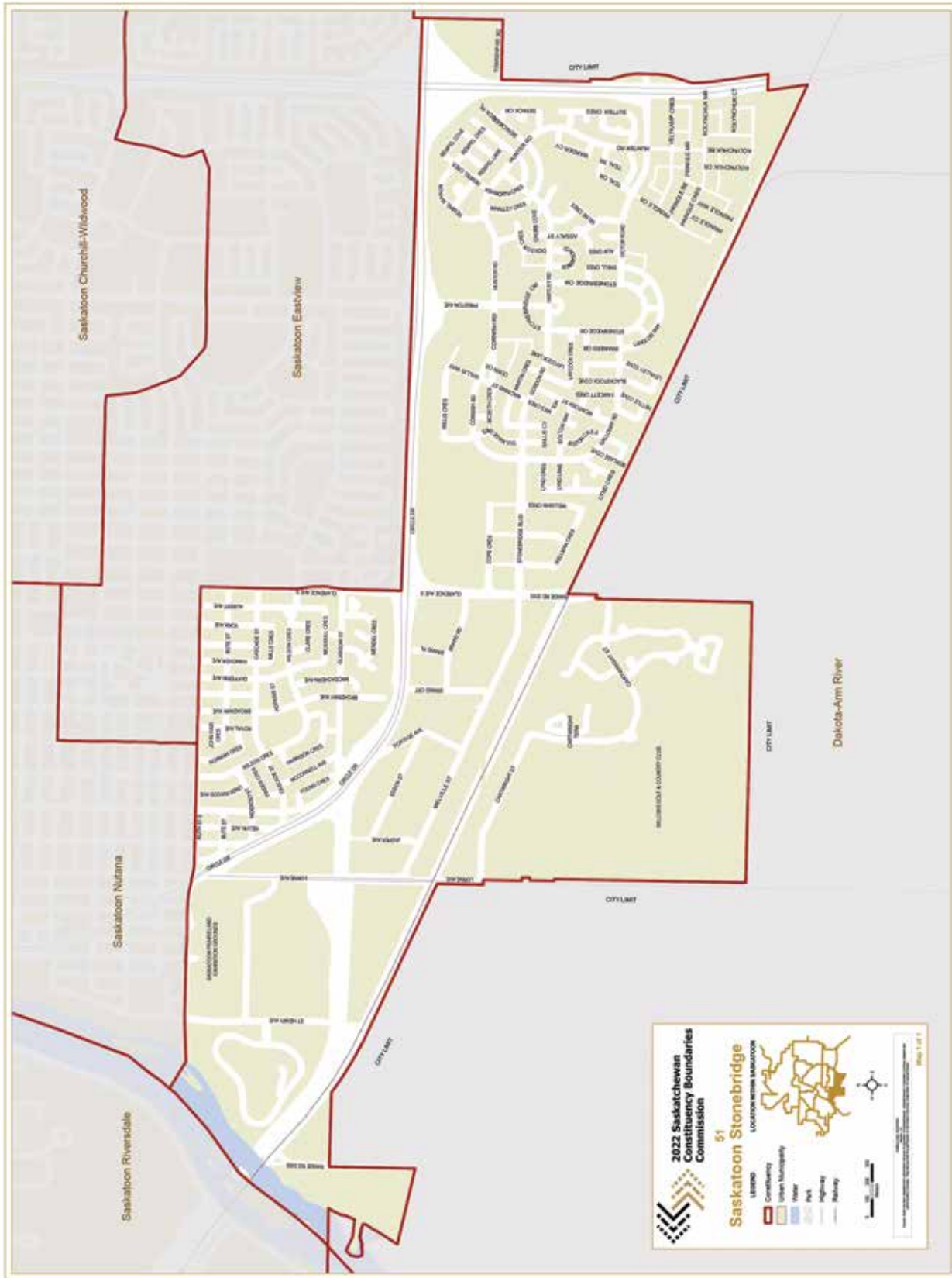
# Saskatoon Silverspring



# Saskatoon Southeast

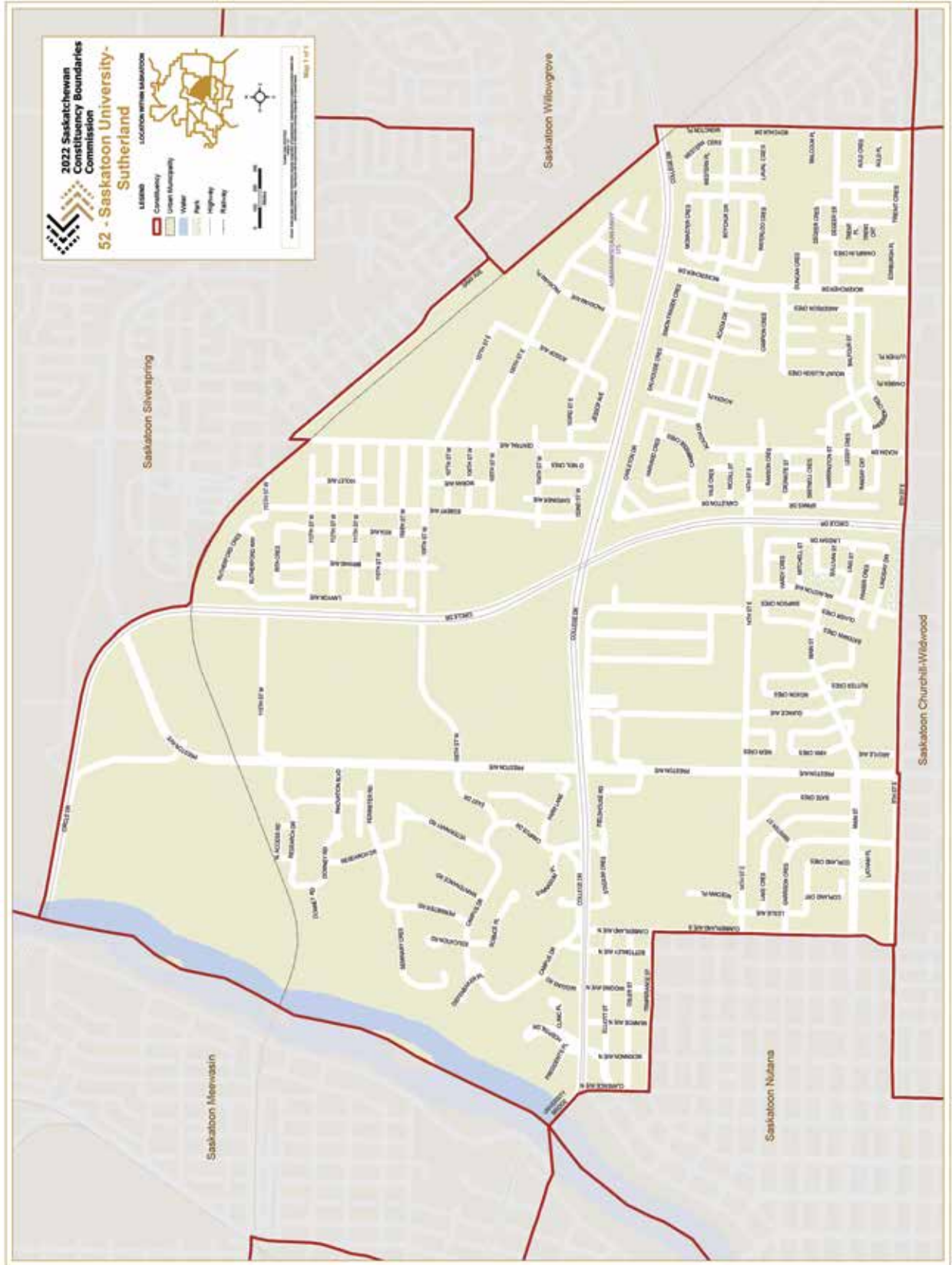


# Saskatoon Stonebridge

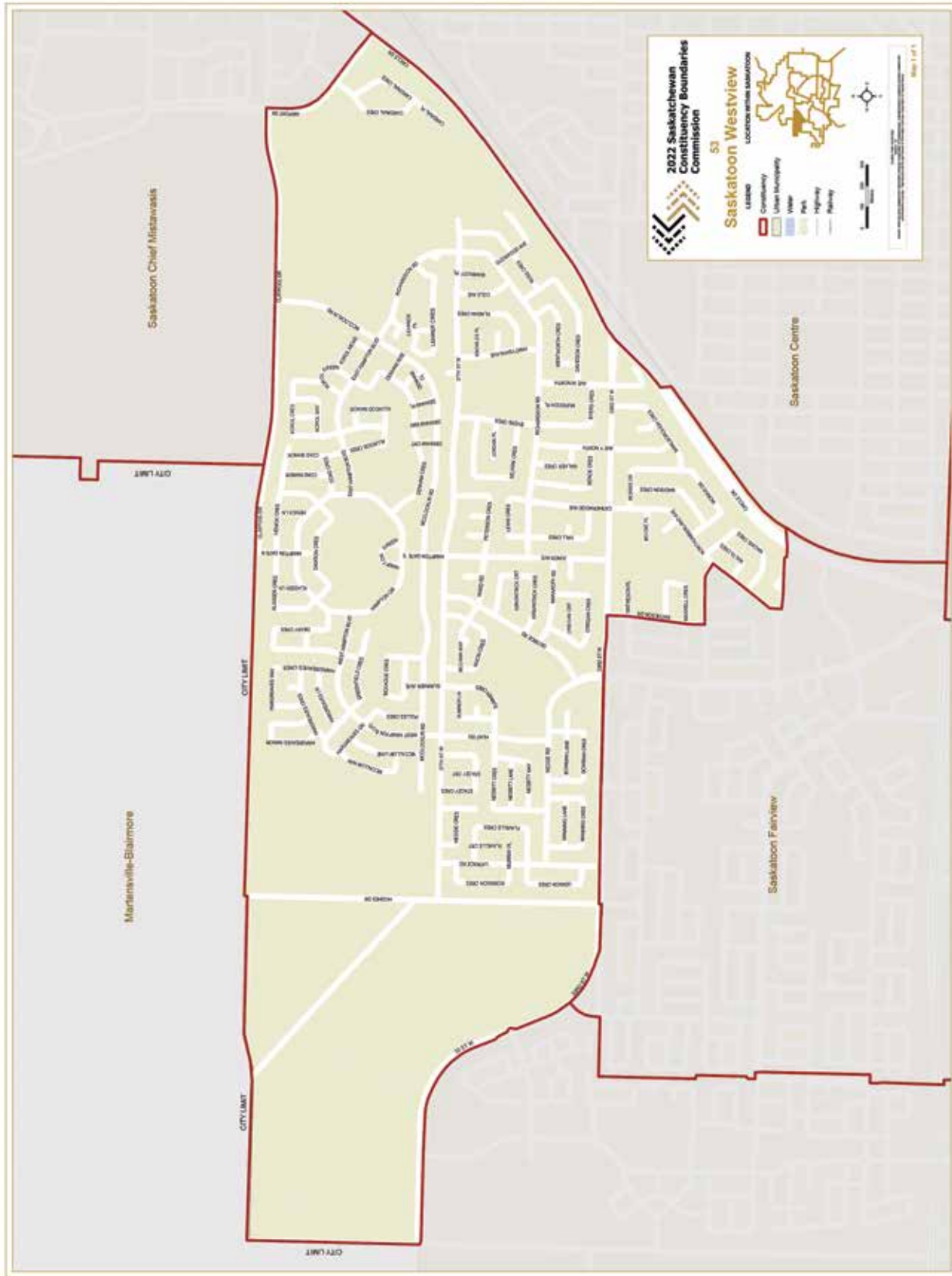




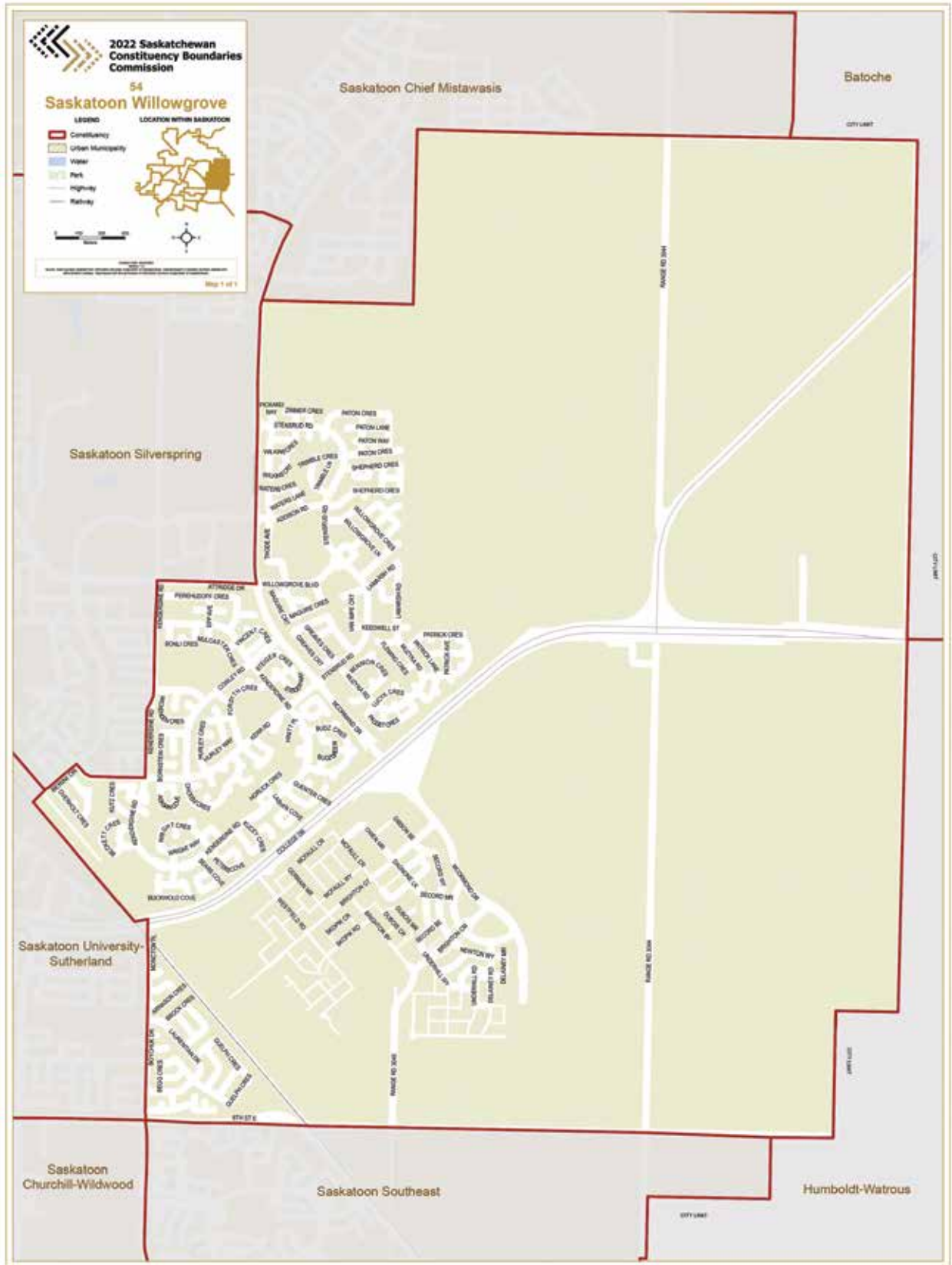
# Saskatoon University-Sutherland



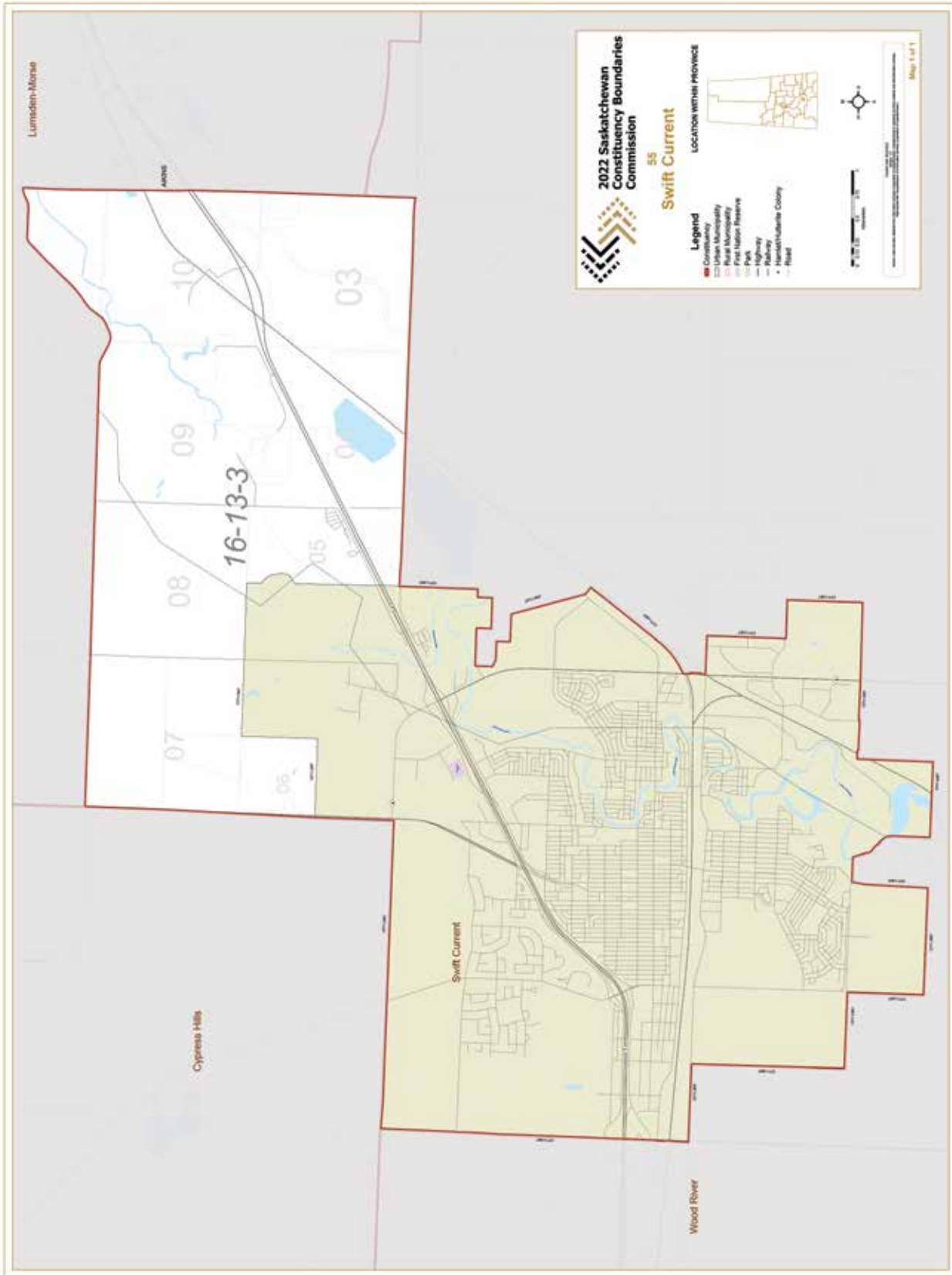
# Saskatoon Westview



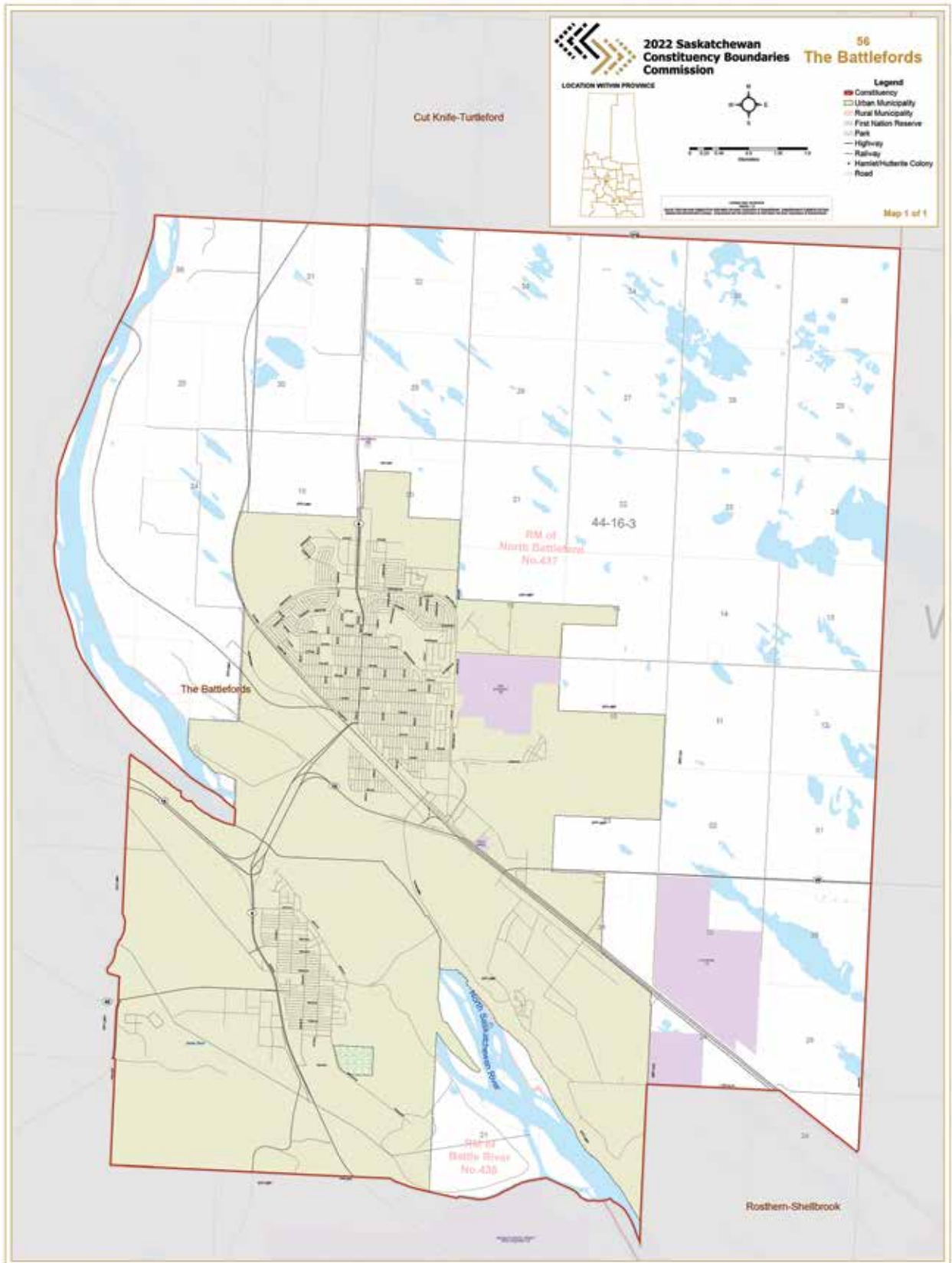
# Saskatoon Willowgrove



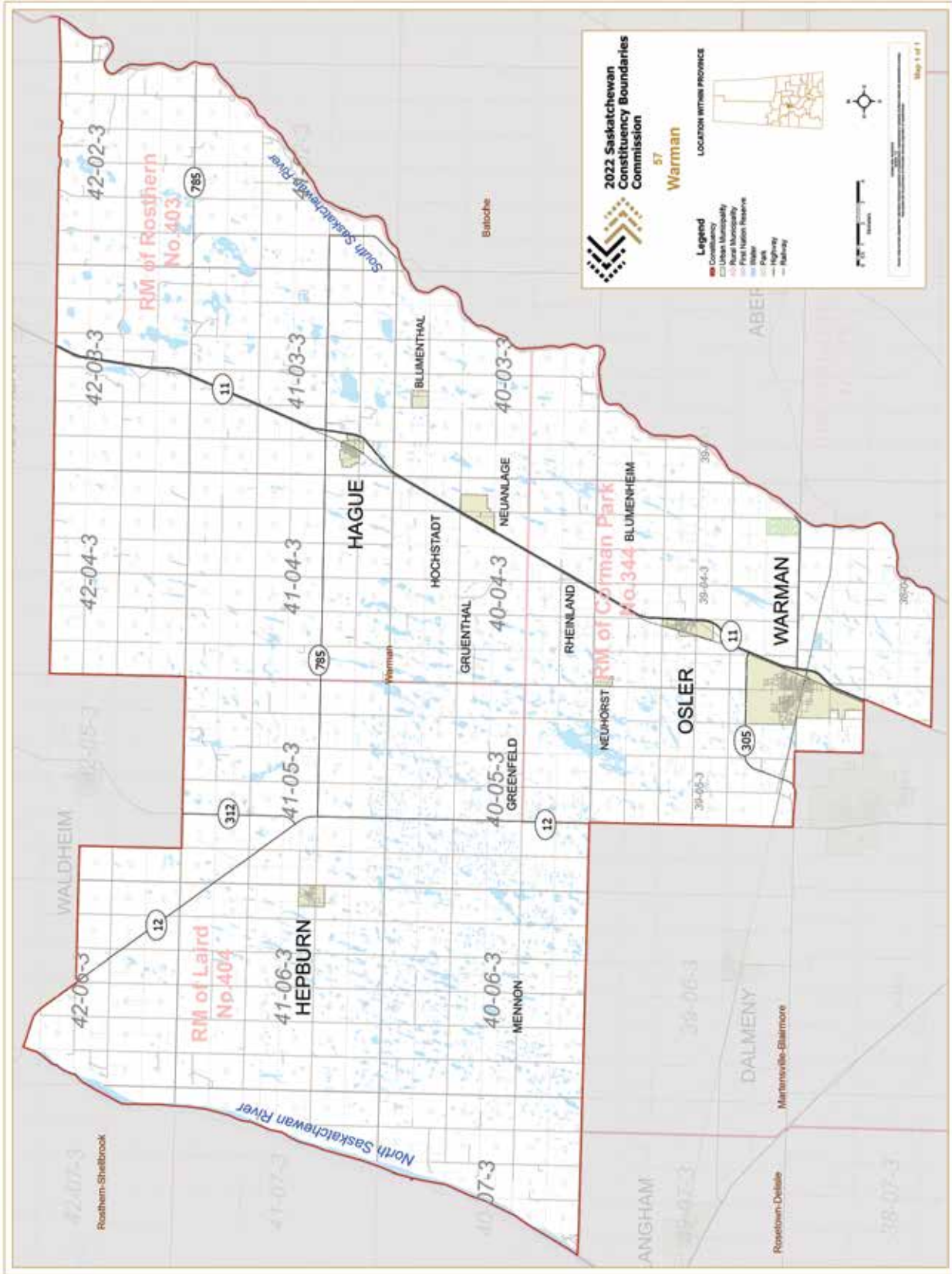
# Swift Current



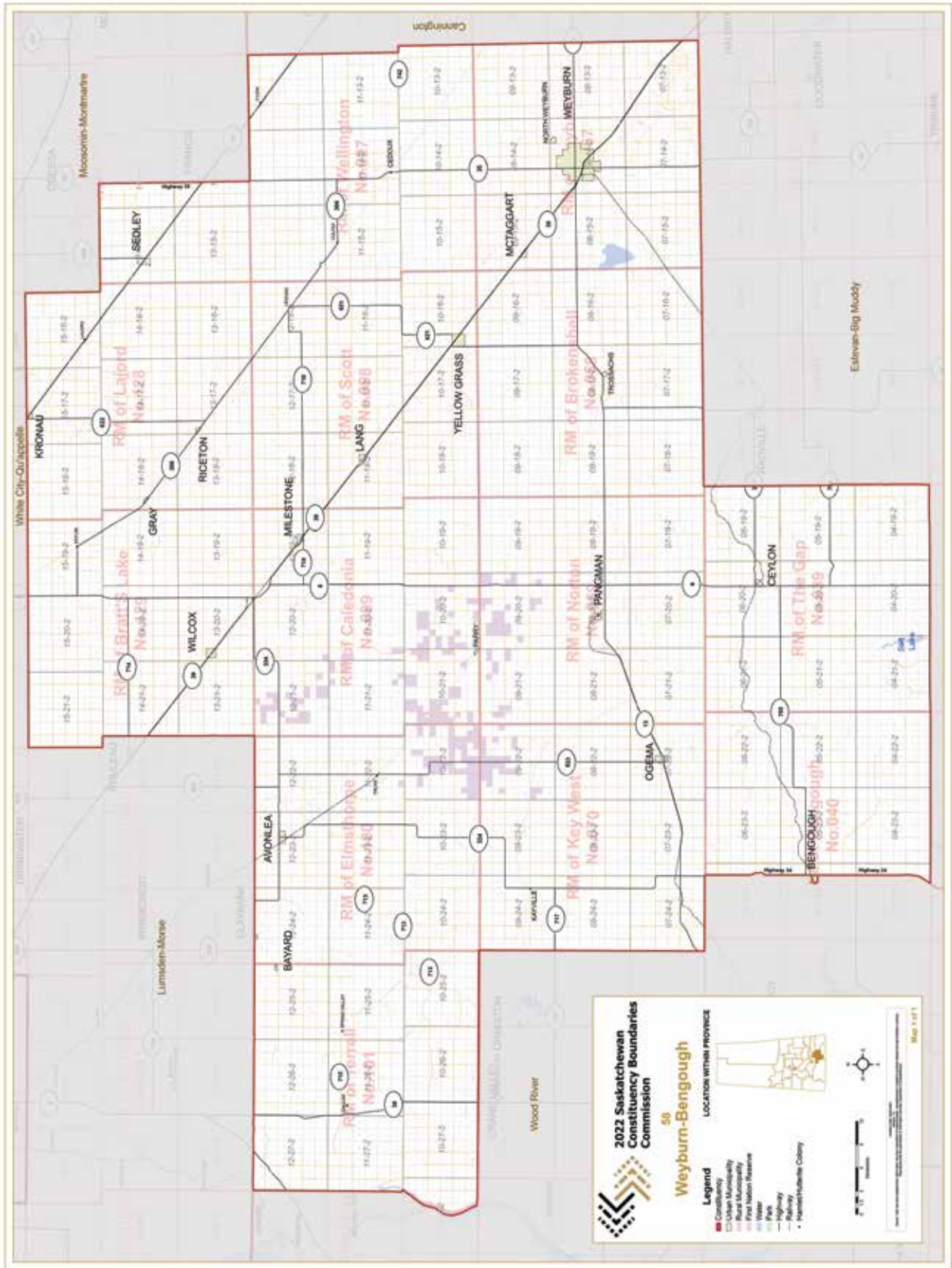
# The Battlefords



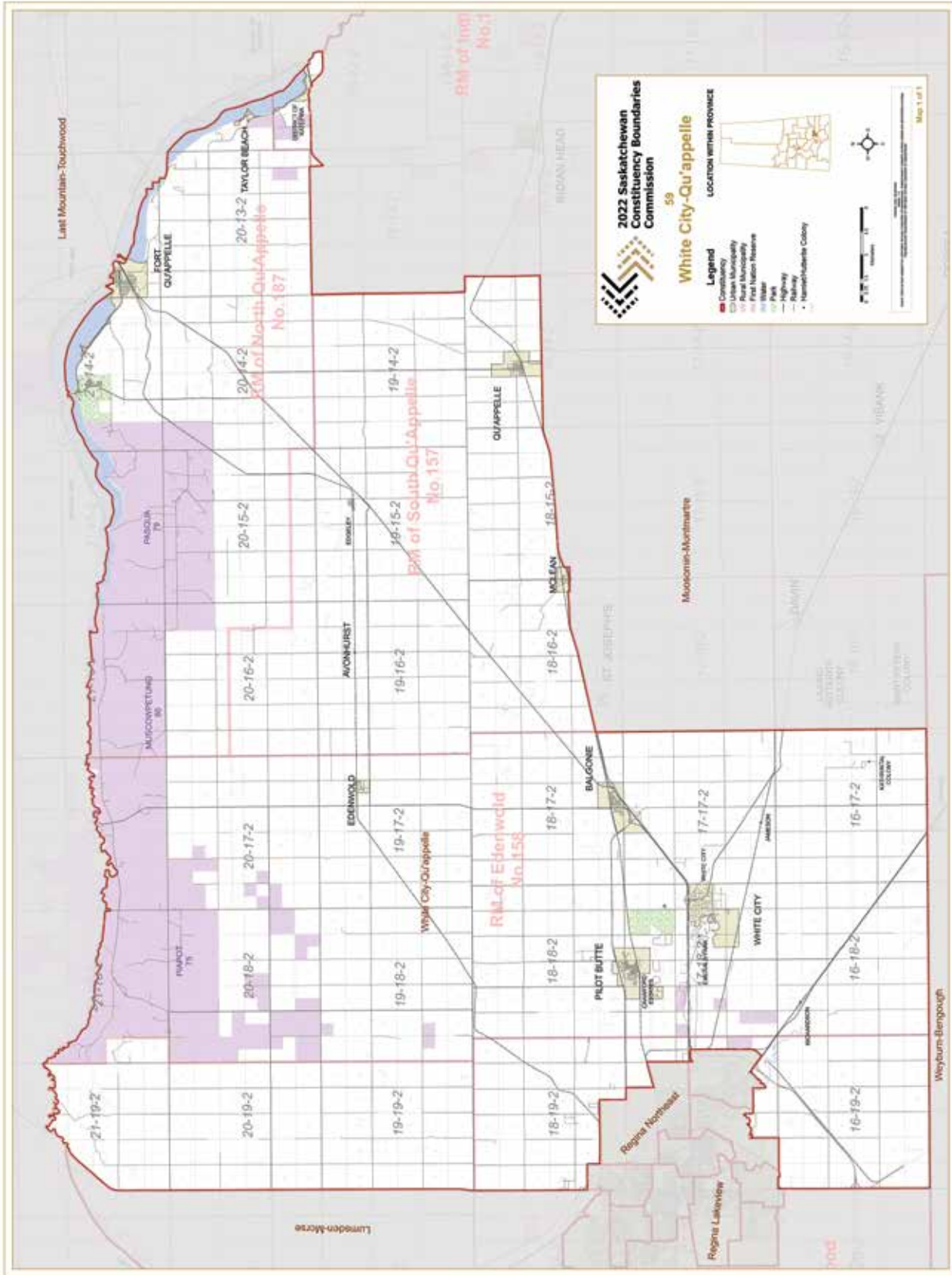
# Warman



# Weyburn-Bengough

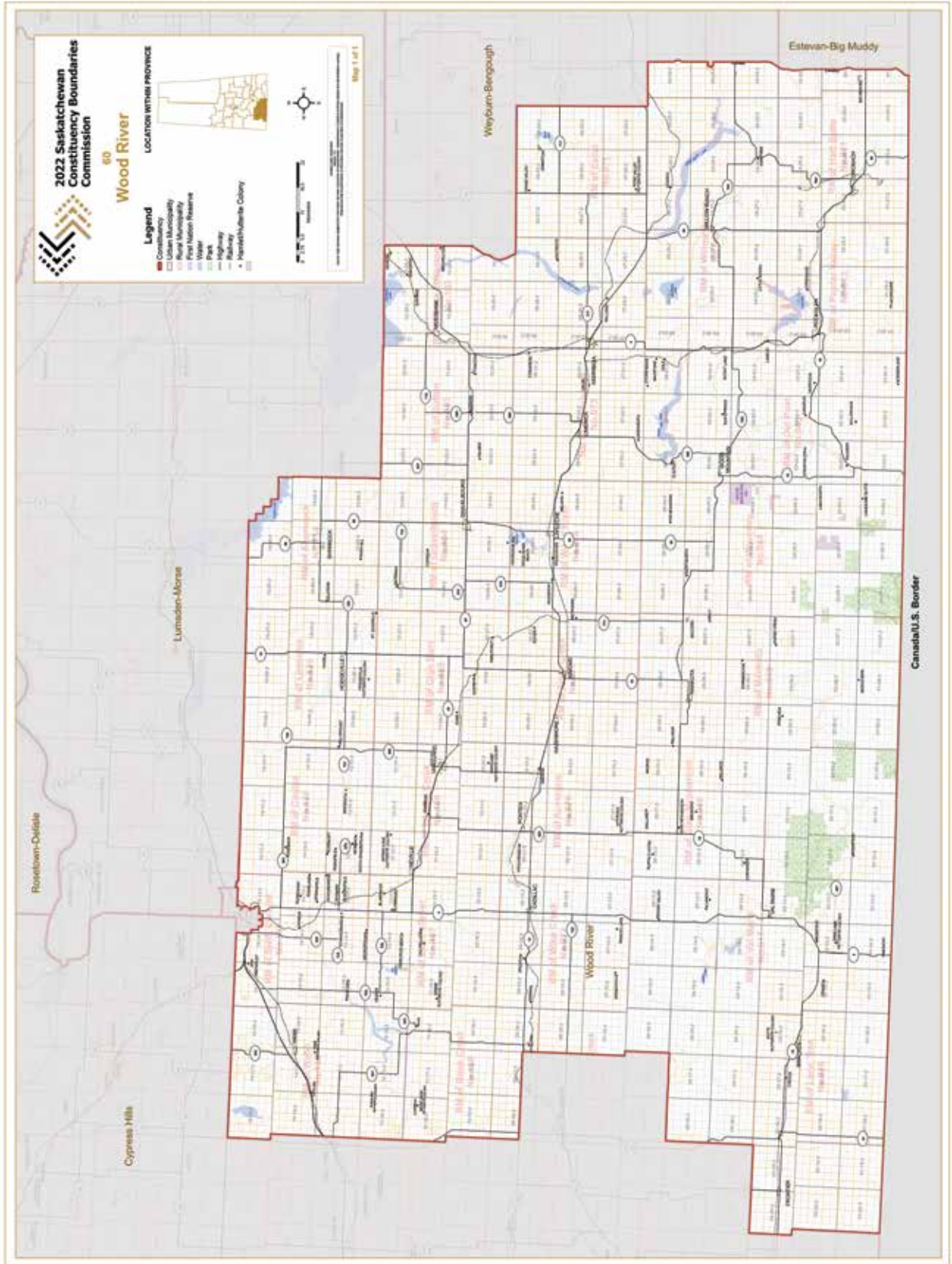


# White City-Qu'Appelle

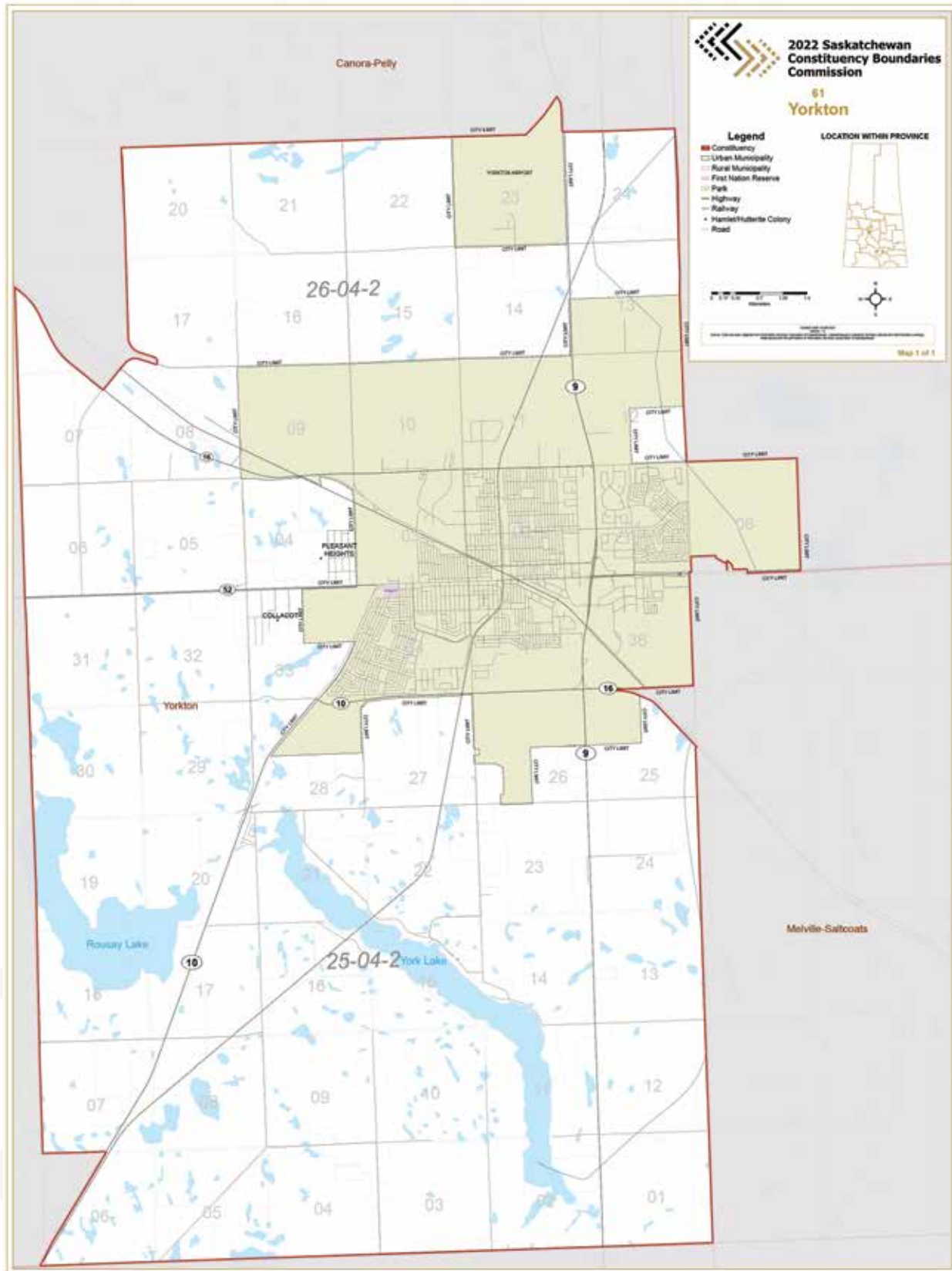




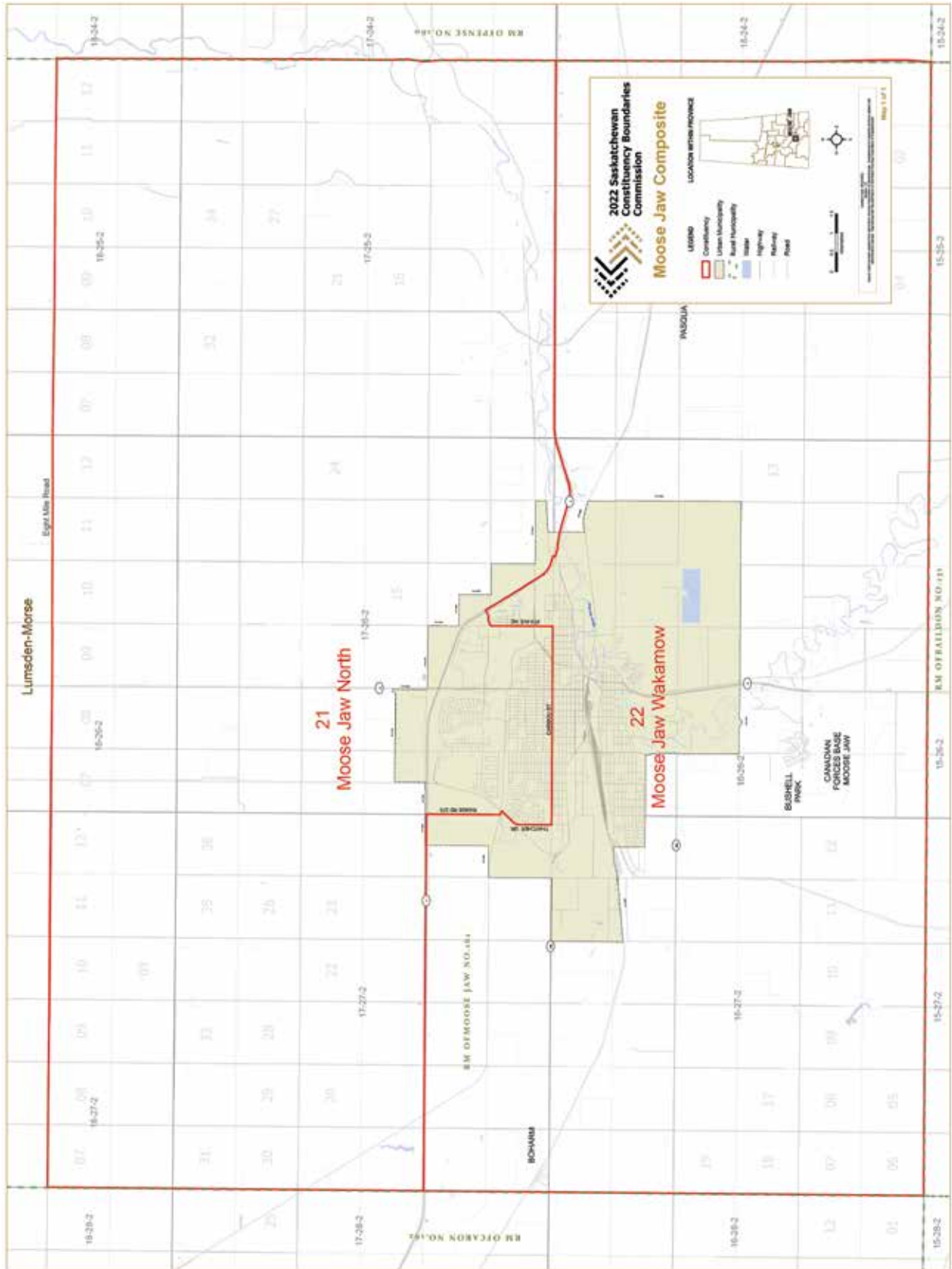
# Wood River



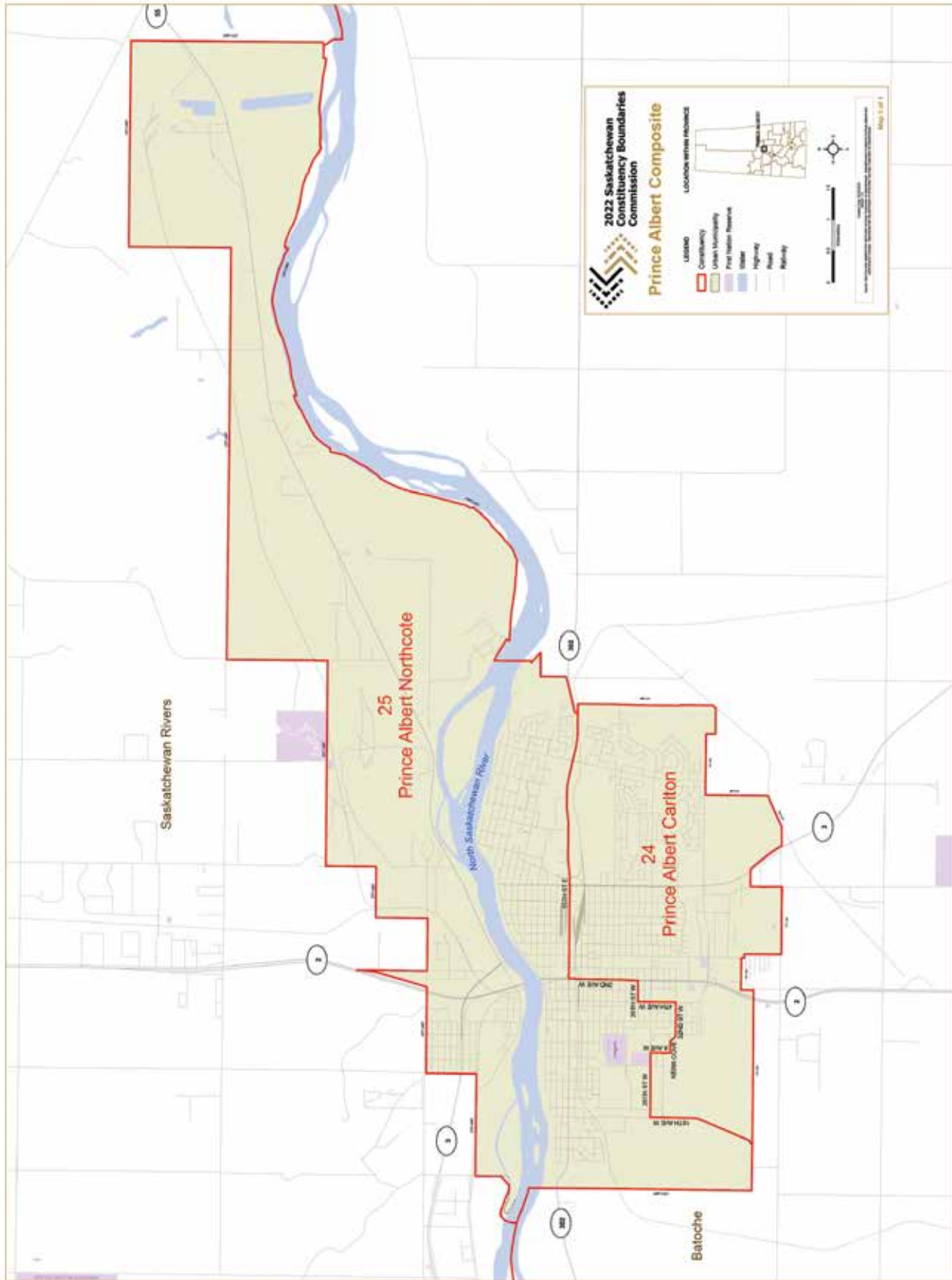
# Yorkton



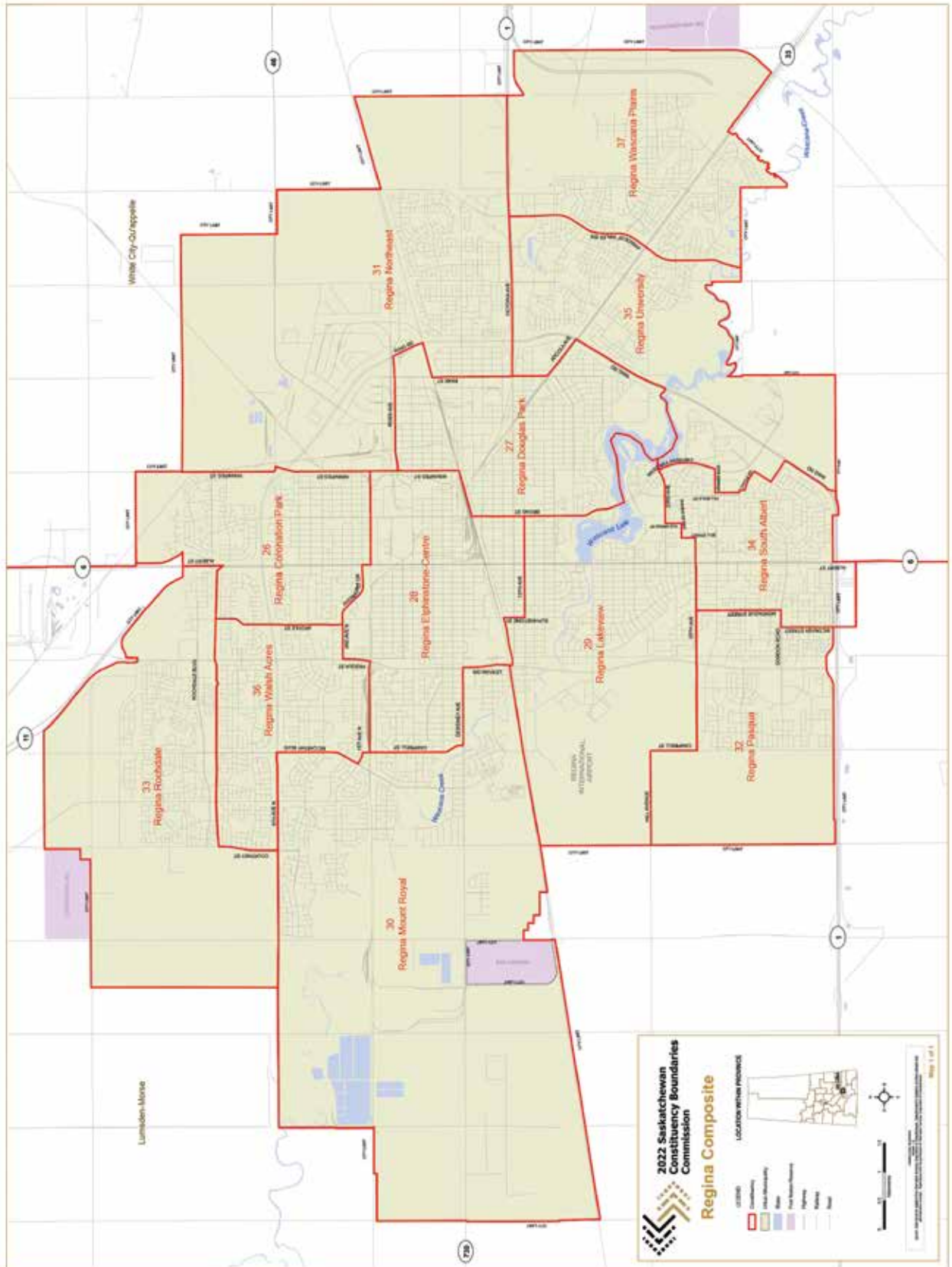
# APPENDIX E - MAP OF MOOSE JAW RECOMMENDED CONSTITUENCIES



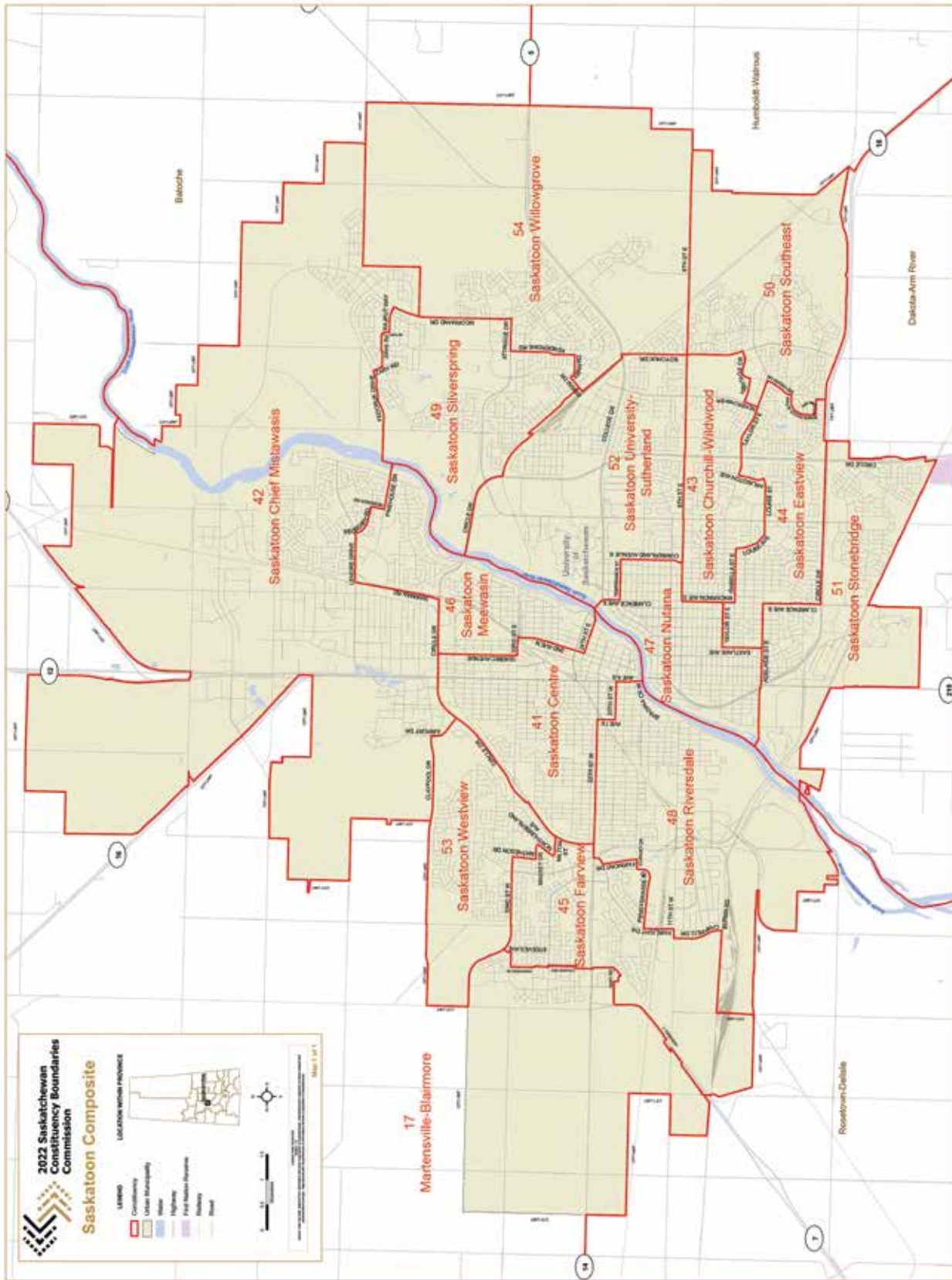
# APPENDIX F - MAP OF PRINCE ALBERT RECOMMENDED CONSTITUENCIES



# APPENDIX G - MAP OF REGINA RECOMMENDED CONSTITUENCIES



# APPENDIX H - MAP OF SASKATOON RECOMMENDED CONSTITUENCIES



## Public Hearings

### Saskatoon, September 6, 2022

Robert Clipperton	Private Individual	Saskatoon Nutana
Darian Deschner	Private Individual	Martensville-Blairmore
Randy Klein	Vice President, Saskatoon Stonebridge-Dakota Constituency Association, Saskatchewan Party	Saskatoon Stonebridge-Dakota

### North Battleford, September 7, 2022

Thorsteinson, James	President, Saskatchewan Party	Lloydminster
Domotor, Ryan	MLA for Cut Knife-Turtleford	Cut Knife-Turtleford
Knibbs, Al	Saskatchewan Party Constituency Association of The Battlefords	The Battlefords

### Prince Albert, September 8, 2022

No Submissions

### Melfort, September 9, 2022

No Submissions

### Regina, September 12, 2022

Patrick, Gloria	Private Individual	Regina Mount Royal
Hanson, Luke	Private Individual	Regina Walsh Acres

### Swift Current, September 13, 2022

Deg, Bruce	Saskatchewan Party Constituency Association of Swift Current	Swift Current
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### Estevan, September 14, 2022

No Submissions

### Yorkton, September 15, 2022

No Submissions

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## Virtual Hearing, September 16, 2022

Williams, Tim	Provincial Secretary/CEO, Saskatchewan New Democrats	General Comments
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## Written Submissions

Bundrock, Patrick	Executive Director, Saskatchewan Party	General Comments
Carr, Lori	Private Individual	Estevan-Big Muddy
Derenoski, Garry	Private Individual	Saskatoon Stonebridge-Dakota
Elliott, Trish	Private Individual	Regina Elphinstone-Centre
Fyson, Terry	Mayor of Perdue, Saskatchewan	Kindersley-Biggar
Grozell, K. Joan	Private Individual	Saskatoon Stonebridge-Dakota
Jenson, Terry	MLA Martensville-Warman	Warman
Linn, Robert	Private Individual	Saskatoon Stonebridge-Dakota
Longmoore, Rosalee	Regina Metro NDP Constituency Association	Regina Mount Royal
Olson, Greg	Private Individual	Saskatoon Stonebridge-Dakota
Renaud, Andy	NDP Carrot River Valley Executive	Carrot River Valley
Sadler, Ray	Former Mayor of Biggar, Saskatchewan	Kindersley-Biggar



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