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China's Nuclear Weapons Modernization

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https://fas.org/issues/nuclear-weapons/

Briefing to seminar on China's Nuclear Modernization and Implications for India Institute of Chinese Studies New Delhi (virtual) March 9, 2022

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Brief overview

- Federation of American Scientists background
- China's evolving nuclear posture
- Land-based missile developments
- Sea-based missile developments
- Bomber developments
- Force projections

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FAS Nuclear Information Project

Empower public debate about status and future of nuclear weapons by providing informative, factual, free resources:

- Track global nuclear force developments
- Status of World Nuclear Forces
- Nuclear Notebook
- SIPRI Yearbook





Estimated Global Nuclear Warhead Inventories, 2021

Hans M. Kristensen, Matt Korda, and Robert Norris, Federation of American Scientists, 2021

Total inventory includes stockpiled + retired warheads

Section 1760

Stockpiled warheads

Include deployed * reserve warheads

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Include those on ballistic missiles, at bomber bases, and, in the case of the U.S., non-strategic bombs in Europe

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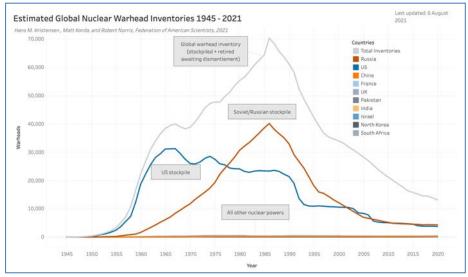
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Evolving Chinese nuclear posture

"Among the nuclear-weapon states, China...
possesses the smallest nuclear arsenal."
Chinese Ministry of Foreign Affairs fact sheet 2004

Then:

- Minimum deterrent
- Small arsenal (compared with US/Russia)
- Will not participate in nuclear arms race
- Slow and modest nuclear modernization
- MONAD of land-based missiles/bombers
- No alert, warheads in storage
- Simple retaliation strategy
- No-first-use policy
- No threat/attack against non-nuclear states/NWZ

Now/future:

- Medium deterrent (officially still minimum)
- Growing arsenal (still smaller than US/Russia)
- Active role in increasing nuclear competition
- Rapid and broad modernization
- Emerging TRIAD
- Increasing alert level, evolving launch-on-warning
- Counterattack strategy (escalation steps?)
- No-first-use policy
- No threat/attack against non-nuclear states/NWZ

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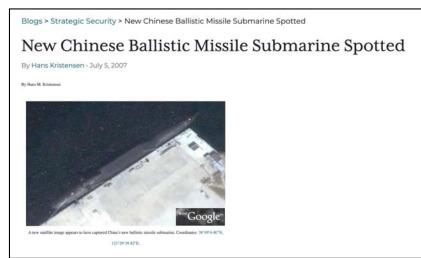
Chinese nuclear discoveries

Silo discovery was not an accident but build on years of previous monitoring and reporting on Chinese nuclear sites:

Discovery of first Chinese Jin-class SSBN

Discovery of extensive missile training area in central China

Most recently of missile silo construction



https://fas.org/blogs/security/2007/07/new_chinese_ballistic_missile/



https://fas.org/blogs/security/2008/05/extensive-nuclear-deployment-area-discovered-in-central-china/

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Current arsenal

- Estimated stockpile of 350 warheads
- Growing ICBM force (mobile and silo)
- ~330 silos under construction (DF-31A, DF-41?)
- Growing MRBM/IRBM force (DF-21E, DF-26)
- Growing SSBN fleet (Type 094/096)
- Emerging bomber force (some old capability)
- Increasing MRV/MIRV (DF-3B, DF-41, JL-3)

Chinese nuclear forces, January 2022

Type/Chinese designation (US designation)	No. of launchers	Year first deployed	Range (km) ^a	Warheads x yield ^b	No. of warheads
Aircraft	20 ^d				20
H-6K (B-6)	10	2009	3,100	1 x bomb	10
H-6N (B-6N)	10	2021	3,100+	l x ALBM	10
H-20 (B-20)	-	[2025+]			-
Land-based missiles	280				258
DF-4 (CSS-3)	6/	1980	5,500	1 x 3,300	6
DF-5A (CSS-4 Mod 2)	10	1981	12,000	1 x 4,000-5,000	10
DF-5B (CSS-4 Mod 3)	10	2015	13,000	5 x 200-300	50
DF-5C (CSS-4 Mod 4)		[2020s]	13,000	[MIRV]	
DF-15 (CSS-6)		1990	600	1 x ?g	
DF-17 (CSS-22)	36h	2020	>1,800	1 x HGV	
DF-21A/E (CSS-5 Mod 2/6)	40 ^j	2000/2016	>2,100 ^k	1 x 200-300	40'
DF-26 (CSS-18)	200	2016	4,000	1 x 200-300	20**
DF-31 (CSS-10 Mod 1)	6	2006	7,200	1 x 200-300	6
DF-31A/AG (CSS-10 Mod 2) ⁿ	72	2007/2018	11,200	1 x 200-300	72
DF-31A/AG (CSS-10 Mod 2) silo		[2025+]	11,200	1 x 200-300	
DF-41 (mobile version) (CSS-20)	18°	2020	12,000	3 x 200-300	54
DF-41 (CSS-X-20A) silo		[2025+]*	12,000	[3 x 200-300]	
Sea-based missiles	6/724				72
JL-2 (CSS-N-14)	72	2016	>7,000	1 x 200-300	72
JL-3 (CSS-N-X-?)		[2020s] ^r	>9,000	[MIRV]	
Total	390				350°

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Land-based missile developments: mobile

- DF-41 ICBM being fielded (2+ brigades?)
- DF-31AG ICBM replacing DF-31A, more brigades
- DF-26 IRBM in significant numbers (dual-capable)
- DF-21E MRBM replacing DF-21A
- DF-4 liquid-fuel ICBM phasing out





Possible DF-41 TELs under tents at integration brigade (644) base at Hanzhong in Shaanxi (33.1321, 106.9361).

Image: September 13, 2021, © Maxar Technologies

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Land-based missile developments: mobile

DF-26 IRBMs fielded in large numbers

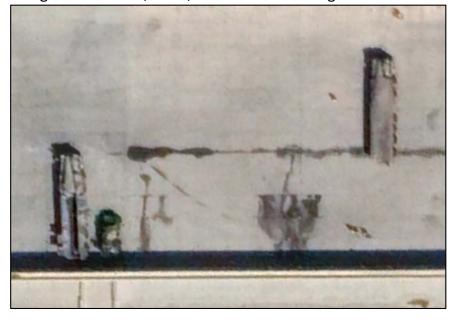
Possible DF-26 launch units at 611 Brigade near Qingyang in Anhui (30.6903, 117.9011). Upgrade from DF-21A?

Image: Airbus 2021/2022 via Google Earth



DF-26 launchers at 646 Brigade in Korla in Xinjiang (41.6946, 86.1734).

Image: October 14, 2021, © Maxar Technologies



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Land-based missile developments: silos

FAS disclosed second missile silo field under construction near Hami

Across China we monitor construction of ~330 apparent silos



https://fas.org/blogs/security/2021/11/a-closer-look-at-chinas-missile-silo-construction/



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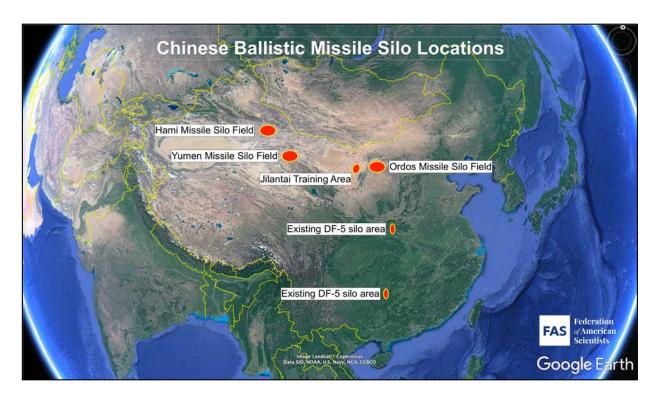
Land-based missile developments: silos

Three large new missile silo fields in northern/central China

Location and numbers very different from Chinas current missile silo force

Further inland potentially to project silos from conventional weapons

Large numbers indicate retaliatory capability is seen as being vulnerable to attack





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Land-based missile developments: silos

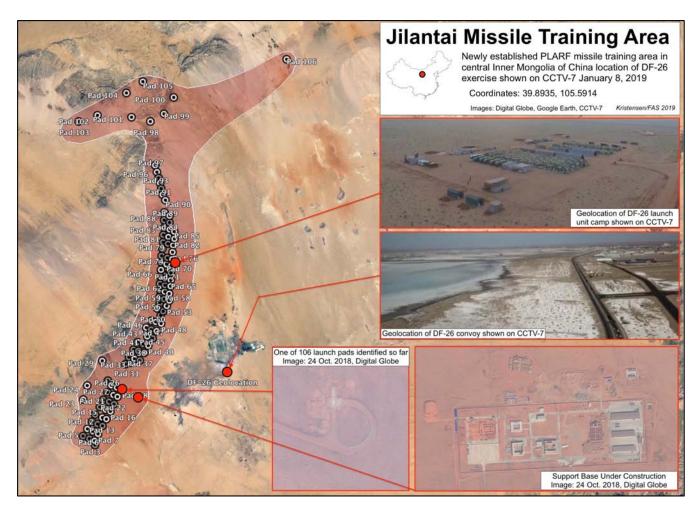
Unique underground facility construction at Hami and Ordos missile fields



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Land-based missile developments: training areas

In particular, the structures that made the discovery of the Chinese silos possible were first documented in the new PLARF training area near Jilantai in central China





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Land-based missile developments: training areas



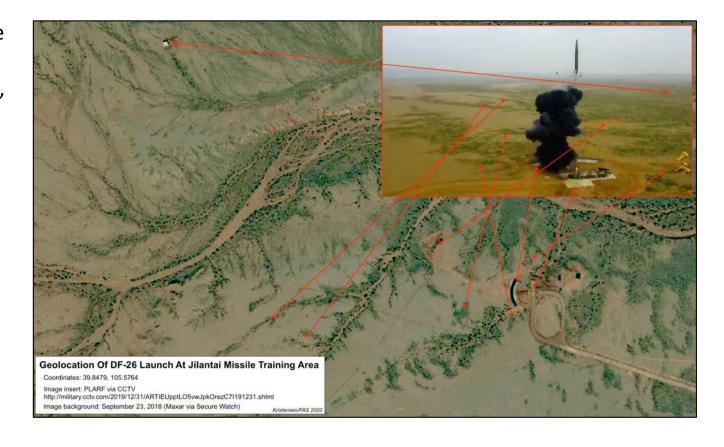


At Jilantai we could observe new missile launchers training and compare dimensions with launchers seen on other photos. Although most focus on silos right now, these roadmobile launchers make up most of China's nuclear force today

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Land-based missile developments: training areas

We could also geo-locate individual missile test launches of new missiles, such as this DF-26 IRBM, by matching landscape features seen on video with those seen on satellite images



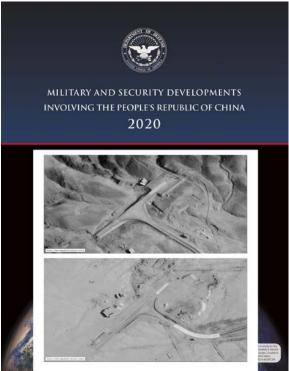


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Land-based missile developments: silos

Jilantai is where we first discovered China's work on new types of missile silos. Our report from 2019 was included in the Pentagon's 2020 China report





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Land-based missile developments: silos

Jilantai is also where we first observed the unique bubbles or inflatable tents that China used to protect and conceal silos details. It was these bubbles that made the discoveries of the large missile silo fields possible: their grid-pattern was easy to see with 3-meter resolution satellite images





Hans M. Kristensen, Federation of American Scientists, 2022 | Slide 16



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Land-based missile developments: silos

And, yes, they're silos. Not windmills. When bubble comes down, it shows silo hatch and other features



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Submarine developments

- After first experimental Xin-class (Type 092) SSBN, fleet of 6 Jin-class (Type 094) SSBNs is now in service
- Each can carry up to 12 JL-2 SLBMs; possibly upgrading to JL-3 SLBM
- New class (Type 096) in development;
 will carry JL-3 SLBM with MRV/MIRV





4 Jin-class (Type 094) SSBNs and 2 Chang-class (Type 095) SSNs at Hainan base.

Image: February 20, 2021 (Maxar via Google Earth)

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Bomber developments

Bomber force has been reassigned nuclear role

H-6N with ALBM operational

Possible first base Neixiang Air Base in Henan (32.9737, 111.8850)



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Force projections

We're monitoring more than 330 silos under construction

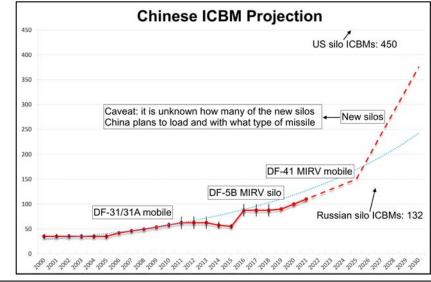
If all are loaded with ICBMs, China could exceed Russian ICBMs and approach US ICBMs by 2030s

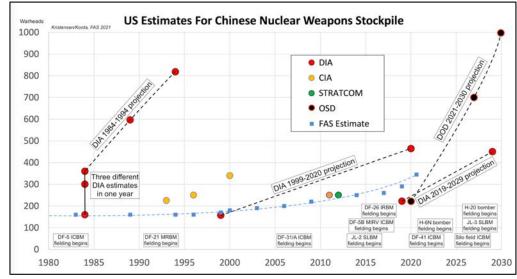
US military projects 700 warheads by 2027 and more than 1,000 by 2030

Projection depends on new plutonium and warheads production

It is unknown how China plans to arm the new silos: all, some?

What missile? DF-31A and/or DF-41?





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QUESTIONS?