

**State Laws
Governing
Local Government
Structure
and Administration**



U.S. Advisory Commission on
Intergovernmental Relations

M-186
March 1993

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Executive Summary

Local governments are key partners in the intergovernmental system. Despite the importance of these governments to our daily lives, many people do not realize that local governments are legally created by the states, established in accordance with state, not federal, constitutions and statutes. In fact, the U.S. Constitution contains no reference to local governments, although it does contain several provisions directly relating to states.

All states provide for the establishment of local governments and determine how much authority may be exercised by each type of government. Many local governments are created by direct state action (e.g., through charters granted by the state). Others are authorized by state statutes that allow citizens of an area needing local services to create their own unit of local government.

Given the preeminent role played by the states in the creation, oversight, and operation of local governments, state laws and constitutional provisions affecting local governments are important. This report, therefore, surveys state laws and constitutional provisions affecting the following elements of municipal and county government: form of government and home rule, boundaries, elections, administrative operations and procedures, financial management, and personnel management. It compares the laws as they stood in 1990 and in 1978.

States Active in Overseeing Local Governments

Between 1978 and 1990, states enacted an average of 16 new laws or constitutional provisions on items in this survey. Most frequently, new laws were adopted for financial and personnel management. At the same time, states repealed an average of eight laws in the study areas. Only in local election law did states eliminate more laws than they enacted.

Montana was the most active state, adding 37 new laws, primarily for personnel management (17) and administrative operations and procedures (11). North Dakota ranked second with 27 new laws, mainly affecting form of government, boundaries, and administrative operations of local governments.

Conversely, Oregon led the states in the number of

local government laws it took off the statute books (17), followed closely by Tennessee and Virginia (16 each).

Diversity of Approach

The diversity in American local government becomes apparent when one discovers that, of the 201 items examined for this study, only in two areas do all states impose a statutory or constitutional requirement on local governments: voter registration procedures and voter qualifications for local elections.

In only a few other areas do more than 90 percent of the states impose a requirement on or restrict local governments. Most of these involve local elections, as the overwhelming majority of states establish a date for local government elections, place campaign finance disclosure requirements on candidates for local office, and authorize absentee voting in local elections.

More than 90 percent of the states also grant home rule to cities, impose open meetings and open records requirements on local governments, set municipal debt limits, and provide the method of property tax assessment that may be used by local governments. In addition, more than 45 states impose personnel training requirements on certain municipal and county employees and mandate workers' compensation coverage for local government employees.

Trends

Several trends were noted, particularly in administrative operations and procedures. Forty-five states impose an open records requirement on local governments, up by 15 from the first survey. Half of the states adopting local government open records laws were in the South.

Between 1978 and 1990, a net 15 states added a statutory requirement that at least one public hearing be held before adoption of a municipal budget. Fourteen states also imposed personnel training requirements for certain municipal and county employees.

A significant increase also appeared in the number of states authorizing initiative and referendum on local ordinances and/or resolutions. Half of the states (26) allow this procedure, a 70 percent rise since the first study.

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The Commission and its staff retain final responsibility for the content of this report.

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Local Governments in the United States

In the American federal system, local governments are legal creatures of the states, established in accordance with state constitutions and statutes. All states provide for the establishment of local governments and determine how much authority may be exercised by each type of government. Some local governments are created by direct state action (e.g., through charters granted by the state). Most, however, are authorized by state enabling statutes that allow citizens of an area needing or desiring local services to create their own unit of local government.

This report examines the extent to which states regulate municipalities and county governments in the conduct of their business or, conversely, the extent to which states allow local governments to manage their own affairs. This chapter gives a brief overview of the types of local government in the United States.¹

Types of Local Governments

States have established five major types of local government either by constitutional provision or statute: (1) counties, (2) cities, (3) towns and townships, (4) school districts, and (5) special districts.

Counties

Counties are administrative arms of the state that provide general government services, such as courts, jails, law enforcement, land records, vital statistics, public health, welfare, and roads. Many counties also provide municipal-type services, such as hospitals, airports, streets and highways, parks, libraries, and environmental protection.²

County governments exist in 48 states (Connecticut and Rhode Island abolished counties as governmental units). Parts of Alaska, Montana, and South Dakota also are not contained within counties. The county designation includes boroughs in Alaska and parishes in Louisiana.

The number of recognized county governments varies dramatically among the states. For example, Texas has 254 counties, while Hawaii has only four (Honolulu is a city-county). County populations also differ tremendously, with 96 counties having less than 2,500 residents and 22 having more than one million.³

Counties are governed by an elected body, usually a board of supervisors or a board of commissioners. More than two-thirds of the county boards consist of three to five members. They may be elected by district or at large and typically are part-time officials. The board chair may be selected by the members or may be elected directly by the voters.⁴ About 400 counties have an appointed county manager or administrator, and about 70 counties have a separately elected county executive.

Many counties also have additional independently elected officials, such as sheriff, prosecuting attorney, or clerk. The trend in recent years, however, has been to make these positions appointive by the county board.

In many states, counties have a dual role, serving both as subunits (or arms) of state government and as local governments in their own right. The role of counties in Maine, Massachusetts, New Hampshire, and Vermont is greatly circumscribed. Vermont counties, for example, exist primarily to maintain the courthouse and county jail. Only a few more functions (i.e., some road maintenance and police responsibilities) are performed by Maine's counties.⁵

Property tax receipts accounted for 73.3 percent of county tax revenues nationally in 1990. Another 18.8 percent of revenues came from general and selective sales and gross receipts taxes. Individual and corporate income taxes accounted for only 3.0 percent of county tax funding in 1990.⁶

Municipalities

Municipal governments provide public services, in addition to those provided by counties and special districts, "for a specific concentration of population in a defined area."⁷ All 50 states have units of municipal government. As with counties, the number of municipalities per state varies greatly. Hawaii, for example, has only one, while Illinois has 1,282 municipalities.

Each state has enacted statutory requirements for municipal incorporation. The criteria for incorporation vary among the states and among different classes of municipalities. Generally, an area must have a minimum population or density before it is eligible for incorporation. Alabama, for example, sets a 300-person population

minimum for incorporation. Florida requires an average of 1.5 persons per acre before a community may incorporate. Georgia requires that any new community seeking incorporation be at least three miles from any existing municipality.⁸

Procedures for incorporation typically include: (1) presentation of a petition from the community describing the boundaries and the population of the proposed municipality, (2) an election to ascertain popular support for the incorporation, and (3) certification by the secretary of state that the election results support creation of the municipality and that all legal requirements for incorporation have been met.

There are three basic forms of municipal government: mayor-council, council-manager, and commission.⁹ Under the mayor-council form, the council is the legislative body. Typically consisting of five to seven members, councils may be elected at large or by district, or a combination. In most communities, council membership is a part-time responsibility.

Mayors may be characterized as either strong or weak. In the strong mayor-council plan, commonly found in large cities, the mayor is the chief executive, is popularly elected, and possesses broad budgetary, administrative, and appointive powers, including veto power over ordinances enacted by the council. Mayors in a weak mayor-council system typically possess few independent powers.

Conceived in 1908, the council-manager form calls for an elected city council (usually nonpartisan) and a professional city manager hired by the council. The council sets tax rates, decides on the budget, and makes policy, and the manager implements policy and administers city affairs. Council-manager municipalities also have mayors, who are members of the council but do not perform executive functions. The mayor is the chief political and policy leader of the city, and may be selected by the council or elected by the voters. Approximately 2,500 municipalities operate under council-manager government.

The commission form, used by less than 5 percent of municipalities, consists of a nonpartisan elected commission of three to five members who perform legislative and executive duties.

Municipal revenues in 1990 came from the following sources: property taxes, 50.9 percent; general and selective sales and gross receipts taxes, 27.9 percent; and individual and corporation income taxes, 13.3 percent.¹⁰

Townships

Townships governments serve the inhabitants of areas of land "without regard to population concentration."¹¹ As used in this report, the term township include towns in Connecticut, Maine (including organized plantations), Massachusetts, Minnesota, New Hampshire (including organized locations), New York, Rhode Island, Vermont, and Wisconsin, and townships in Kansas, Illinois, Indiana, Michigan, Missouri, Nebraska, New Jersey, North Dakota, Ohio, Pennsylvania, and South Dakota.

In seven states—Indiana, Massachusetts, New Hampshire, New Jersey, Pennsylvania, Rhode Island, and Wisconsin—townships comprise all areas of the state,

except, in Indiana, where they are coextensive with cities and have no governmental functions and, in the other states, where municipalities have been incorporated.

Town government in its classic form is distinguished from township government. The New England town is governed by an annual town meeting in which all residents are eligible to participate. Large towns in Connecticut and Massachusetts, however, conduct town meetings using approximately 100-150 representatives elected by the residents. Maine towns commonly hire a town manager, supervised by the selectmen, to administer local government.¹²

During town meetings, residents enact ordinances and establish of the budget. Part-time officials, usually called selectmen, supervise daily operations.

Township governments, if similar to municipalities, utilize a municipal form of government. Otherwise, townships commonly are governed by an elected board of usually three to five part-time supervisors or trustees. Additional township officials, such as the clerk or treasurer, may be elected by the voters.

New England, New Jersey, and Pennsylvania townships have relatively broad powers and perform functions similar to municipalities. Some New England townships run schools. Midwestern townships typically perform limited government functions.¹³

Townships rely almost exclusively on the property tax for tax revenues. In 1990, 92.4 percent of township tax revenues nationwide came from the property tax. Individual and corporate income taxes contributed only 2.4 percent of revenue, and only 0.3 percent came from general and selective sales and gross receipts taxes.¹⁴

School Districts

As defined by the Census Bureau, independent school districts are "organized local entities providing public elementary, secondary, and/or higher education which, under state law, have sufficient administrative and fiscal autonomy to qualify as separate governments."¹⁵ There are 14,556 independent school districts, which are distinguished from the 1,488 dependent public school systems that operate as an arm of county, municipal, township, or state government. Dependent systems are found in 17 states and the District of Columbia.¹⁶

More than 80 percent of all school districts are governed by a nonpartisan elected board. Commonly composed of five to 15 members, the board sets education policy and oversees administration of the schools by a professional superintendent of schools.¹⁷

Of all types of local government, in 1990, school districts placed the heaviest reliance (97.5 percent) on property tax revenue.¹⁸

Special Districts

Special districts are generally "authorized by state law to provide only one or a limited number of designated functions and with sufficient administrative and fiscal autonomy to qualify as separate governments." They may be known by a variety of titles, such as "districts, authorities, boards, [or] commissions . . . as specified in the enabling state legislation."¹⁹

Special districts are the most numerous units of local government. They are created either directly by state legislation or by local action, pursuant to state law. Special districts often overlie county and municipal units or may **cross** state lines. Only one-fourth of all special districts serve an area whose boundaries are coterminous with either a city, county, or a **township**.²⁰

In **1964**, ACIR identified a list of factors promoting creation of special districts.²¹ Among the financial reasons are: (1) debt and tax limitations on general local units; (2) the district's suitability for financing services through service or user charges, as opposed to general tax revenues; and (3) the more suitable financial base that may be available to support a particular service by resort to special boundaries.

Limitations on the powers of general governments also stimulate the creation of special districts. Such limitations include: (1) strict construction of local government powers, (2) lack of power for those governments to establish differential taxing areas within their boundaries, and (3) lack of authority to contract with other local units or to undertake joint responsibility for providing services.

Closely related to these limitations are those imposed by the territorial scope of existing units of government. City and county areas may be too small for efficient and effective management of certain functions (e.g., air pollution control), they may not conform to the natural boundaries needed for a function (e.g., water basins), or they may not match the area in which beneficiaries have agreed to pay more for special services.

Political factors often are involved in the creation of special districts. Citizens may believe that providing a service through a special district removes that service from possible partisan influence. In some other cases, the federal government stimulated the development of special districts, particularly conservation, drainage, **flood** control, and irrigation districts. A few types of special districts existed before general local governments (e.g., fire protection).

Like counties, special districts are governed by a board. In some districts, the board may be elected by the public. More commonly, however, board members are appointed by officials of the states, counties, municipalities, and/or townships that have joined to form the special district.²²

In 1992, almost **92** percent of special districts performed a single function. More than a third (36 percent) of all special districts provide sewer and water services, **16** percent are fire districts, **11** percent provide housing services, **6** percent provide education and library services, **4** percent are health and hospitals districts; and **4** percent are transportation related.²³

Based on financial data, transportation districts dominate the "top 50" list (**18** of 50), followed closely by power districts (**14**) and water and sewer districts (10). The remainder of the **top 50** includes port authorities, housing finance agencies, and an airport authority, a park district, and a bridge and tunnel authority.²⁴

Special districts have several sources of revenue, and some districts have more than one source. Forty-three percent have the authority to levy property taxes (e.g., districts providing libraries, hospitals, health, highways,

airports, fire, natural resources, parks and recreation, and cemeteries, and districts with multiple functions). Close to 25 percent of districts may impose service charges (e.g., sewerage, solid waste disposal, water supply, and other utility districts). Slightly more than 30 percent rely on grants, shared taxes, rentals, and reimbursement from governments (e.g., education, soil and water conservation, and housing and community development districts). Other districts rely on special assessments or other taxes.²⁵

Those without taxing authority include some of the largest special districts, such as the Port Authority of New York and New Jersey and the Chicago Transit Authority. Districts may have more than one source of revenue.

The Overall Pattern of Local Governments

Numbers of Local Governments

According to the U. S. Bureau of the Census, Americans receive services from 3,043 counties, **19,296** municipalities, **16,666** townships, **14,556** independent school districts and 33,131 special districts (see Table 1).²⁶

Frequently, these local jurisdictions overlap (i.e., occupy the same territory), although towns and townships do not overlie municipalities. Towns and townships, as well as most municipalities and special districts, generally lie within counties, although municipalities and special districts sometimes cross county boundaries. There are some exceptions, however.

In Virginia, cities are independent entities, separate from the counties. In Maryland, the constitution makes the City of Baltimore a separate entity. Consolidated city-county governments have been created in several places (e.g., Jacksonville-Duval County, Florida; Nashville-Davidson County, Tennessee; and San Francisco, California).

Local Government Structure

The states vary markedly in their methods of regulating local government structure. One of the principal methods involves restrictions on the forms of local government that citizens may use and the degree, if any, to which they may exercise home rule (i.e., self-government or autonomy over internal affairs).

In many cases, local government structures and the specific duties of local officials are set by the state constitution and laws. In other cases, this power is delegated to communities with home rule privileges, empowering them to select a form of government of their choice, perhaps with a few state-imposed limits on their options.

Montana took a unique approach in its **1972** state constitution. The legislature provides optional or alternative forms of government that the citizens of a local government may adopt, amend, or abandon by majority vote. Within four years of the ratification of the 1972 constitution, each local government was required to review its structure and submit one alternative form to the voters. Thereafter, a local government review was mandatory every ten years. The provision was amended effective in **1979** to require an election once every ten years to determine if a local government will undertake a review procedure.²⁷

Table 1-1
Local Governments in the United States, 1992

| State | Counties | Cities ¹ | Townships | School Districts ² | Special Districts | Total |
|----------------------|--------------|---------------------|---------------|-------------------------------|-------------------|---------------|
| Alabama | 67 | 440 | — | 129 | 497 | 1,133 |
| Alaska | 12 | 149 | — | — | 14 | 175 |
| Arkansas | 15 | 86 | — | 228 | 268 | 597 |
| Arizona | 75 | 489 | — | 324 | 584 | 1,472 |
| California | 57 | 460 | — | 1,080 | 2,897 | 4,494 |
| Colorado | 62 | 266 | — | 180 | 1,317 | 1,825 |
| Connecticut | — | 30 | 149 | 17 | 378 | 574 |
| Delaware | 3 | 57 | — | 19 | 201 | 280 |
| District of Columbia | — | 1 | — | — | 1 | 2 |
| Florida | 66 | 390 | — | 95 | 489 | 1,040 |
| Georgia | 157 | 536 | — | 185 | 442 | 1,320 |
| Hawaii | 3 | 1 | — | — | 16 | 20 |
| Idaho | 44 | 199 | — | 116 | 745 | 1,104 |
| Illinois | 102 | 1,282 | 1,433 | 997 | 2,995 | 6,809 |
| Indiana | 91 | 566 | 1,008 | 310 | 1,000 | 2,806 |
| Iowa | 99 | 953 | — | 445 | 406 | 1,903 |
| Kansas | 105 | 627 | 1,355 | 324 | 1,506 | 3,917 |
| Kentucky | 119 | 438 | — | 177 | 610 | 1,344 |
| Louisiana | 61 | 301 | — | 66 | 32 | 452 |
| Maine | 16 | 22 | 468 | 88 | 204 | 798 |
| Maryland | 23 | 155 | — | — | 237 | 415 |
| Massachusetts | 12 | 39 | 312 | 86 | 401 | 850 |
| Michigan | 83 | 534 | 1,242 | 587 | 280 | 2,726 |
| Minnesota | 87 | 854 | 1,804 | 477 | 393 | 3,615 |
| Mississippi | 82 | 294 | — | 176 | 345 | 897 |
| Missouri | 114 | 933 | 324 | 553 | 1,443 | 3,367 |
| Montana | 54 | 128 | — | 544 | 578 | 1,304 |
| Nebraska | 93 | 534 | 452 | 842 | 1,075 | 2,296 |
| Nevada | 16 | 18 | — | 17 | 160 | 211 |
| New Hampshire | 10 | 13 | 221 | 168 | 118 | 530 |
| New Jersey | 21 | 320 | 247 | 550 | 486 | 1,624 |
| New Mexico | 33 | 99 | — | 94 | 267 | 493 |
| New York | 57 | 620 | 929 | 714 | 998 | 3,318 |
| North Carolina | 100 | 518 | — | — | 335 | 953 |
| North Dakota | 53 | 366 | 1,351 | 284 | 740 | 2,794 |
| Ohio | 88 | 942 | 1,317 | 665 | 521 | 3,533 |
| Oklahoma | 77 | 589 | — | 614 | 541 | 1,821 |
| Oregon | 36 | 240 | — | 340 | 870 | 1,486 |
| Pennsylvania | 66 | 1,022 | 1,548 | 516 | 2,244 | 4,956 |
| Rhode Island | — | 8 | 31 | 4 | 84 | 127 |
| South Carolina | 46 | 270 | — | 91 | 297 | 706 |
| South Dakota | 64 | 310 | 971 | 184 | 273 | 1,802 |
| Tennessee | 93 | 339 | — | 14 | 513 | 959 |
| Texas | 254 | 1,171 | — | 1,101 | 2,392 | 4,918 |
| Utah | 29 | 228 | — | 40 | 337 | 634 |
| Vermont | 14 | 50 | 237 | 278 | 110 | 689 |
| Virginia | 95 | 230 | — | — | 135 | 460 |
| Washington | 39 | 268 | — | 296 | 1,192 | 1,795 |
| West Virginia | 55 | 231 | — | 55 | 366 | 634 |
| Wisconsin | 72 | 583 | 1,267 | 430 | 399 | 2,751 |
| Wyoming | 23 | 97 | — | 56 | 399 | 575 |
| Total | 3,043 | 19,296 | 16,666 | 14,556 | 33,131 | 86,692 |

¹ The Bureau of the Census counts consolidated city-county governments as municipal governments.

² Independent school districts. There also are 1,488 dependent districts.

Source: U.S. Department of Commerce, Bureau of the Census, *Government Organization, 1992 Census of Governments, Volume 1, Number 1, Preliminary Report* (Washington, DC, 1993), p. 4.

Previous studies by ACIR have shown that home rule powers may be exercised in four primary areas: structure, function, fiscal, and/or personnel.²⁸ Structural home rule allows localities to determine their own form of government. Functional home rule enables entities to exercise powers of local self-government. Fiscal home rule authorizes local governments to determine their revenue sources, set tax rates, borrow funds, and engage in other related actions.

Home rule regarding personnel matters allows localities to set rules governing employment, the rates of remuneration, the conditions of employment, and collective bargaining, among other factors. These grants of power usually are limited by general state law.

Local governments that possess discretionary authority may not always use it. Previous ACIR research revealed that the power to draft and adopt a charter frequently is not utilized by local governments, nor do governments amend their charters often. Knowledgeable observers reported that a number of factors contribute to this phenomenon, including federal and state court decisions, federal and state grant-in-aid conditions, and fiscal constraints.²⁹

The Report

The following chapter briefly summarizes the key characteristics of state laws governing the structure and administration of municipal and county governments, examining forms of government and home rule, boundaries, elections, administrative operations and procedures, financial management practices, and personnel management. It also highlights major trends that emerged between an initial study of these areas in 1978 and the review conducted in 1990. Detailed data are displayed by region and by state in the accompanying Appendices.

Notes

¹ For additional information on local governments, see U.S. Advisory Commission on Intergovernmental Relations (ACIR), *State and Local Roles in the Federal System* (Washington, DC, 1982); Parris N. Glendingen and Mavis Mann Reeves, *Pragmatic Federalism: An Intergovernmental view of American Government* (Pacific Palisades, California: Palisades Publishers, 1984); International City/County Management Association (ICMA), *The Municipal Year Book* (Washington, DC, annual); and U.S. Department of Commerce, Bureau of the Census (Census), *Government Organization, 1987 Census of Governments, Volume 1, Number 1* (Washington, DC, 1988), and *Government Organization, 1992 Census of Governments, Volume 1, Number 1* (Washington, DC, forthcoming 1993).

² See also "Counties," *Intergovernmental Perspective*, 17 (Winter 1991): entire issue.

³ ICMA, *The Municipal Year Book 1992*, p. xvi.

⁴ See John Kincaid, "Federalism and State and Local Government," in Godfrey Hodgson, ed., *The United States, Handbooks to the Modern World*, Volume 2 (New York: Facts on File, 1992), p. 1053.

⁵ See Census, *Government Organization, 1957*, pp. A-97, A-105, A-141, and A-212.

⁶ ACIR, *Significant Features of Fiscal Federalism, 1992 Edition, Volume 2, Revenues and Expenditures* (Washington, DC, 1992), p. 127.

⁷ According to the Census Bureau, the term includes all cities, villages, boroughs (except in Alaska), and towns outside the New England states, Minnesota, New York, and Wisconsin.

⁸ See Census, *Government Organization, 1957*, p. B-3.

⁹ See *ibid.*, pp. A-3, A-44, and A-53.

¹⁰ See Kincaid, "Federalism and State and Local Government," pp. 1055-1056.

¹¹ "These governmental units are called towns in the six New England states, New York, and Wisconsin. They may or may not be incorporated. Twenty states, located primarily in the northeast and north central regions, have established towns or townships.

¹² See Kincaid, "Federalism and State and Local Government," p. 1054.

¹³ See Census, *Government Organization, 1957*, p. IX.

¹⁴ ACIR, *Significant Features 1992*, p. 128.

¹⁵ See Census, *Government Organization, 1987*, p. XII.

¹⁶ Of that number, Alaska, Hawaii, Maryland, North Carolina, and Virginia rely solely on dependent systems. A majority of schools in Connecticut, Maine, Massachusetts, Rhode Island, and Tennessee are dependent systems. The vast majority of dependent school systems in North Carolina, Tennessee, and Virginia are run by counties. Counties also run some schools in Alaska, Arizona, California, Maryland, Massachusetts, Mississippi, New Jersey, New York, and Wisconsin. In New Jersey and New England, dependent schools are arms of township government.

¹⁷ See Kincaid, "Federalism and State and Local Government," p. 1056.

¹⁸ ACIR, *Significant Features 1992*, p. 127.

¹⁹ See Census, *Government Organization, 1957*, p. XII.

²⁰ See *ibid.*, p. X.

²¹ ACIR, *The Problem of Special Districts in American Government* (Washington, DC, 1964).

²² See Kincaid, "Federalism and State and Local Government," p. 1057.

²³ See Census, *Government Organization, 1992* (Preliminary Report), pp. 7-8.

²⁴ Amy Lamphere, "Top 50 Special Districts: 3rd Annual Financial Report," *City & State*, March 23, 1992, p. 8.

²⁵ See Census, *Government Organization, 1987*, p. XVI.

²⁶ See *ibid.*, p. B-1, and *Government Organization, 1992* (Preliminary Report), p. 1.

²⁷ Montana Constitution, Article XI, Section 9 (2).

²⁸ ACIR, *Measuring Local Discretionary Authority* (Washington, DC, 1981). See also ACIR, *State Constitutional and Statutory Restrictions Upon the Structural, Functional, and Personnel Powers of Local Government* (1962), and *State Law Foundations of Local Self-Government: Constitutional, Statutory, and Judicial Issues* (forthcoming 1993).

²⁹ See ACIR, *Measuring Local Discretionary Authority*, p. 7-8.

Summary of Findings

Local governments are key partners in the intergovernmental system. Their role in the lives of all Americans is **expanding**, along with the roles of the federal and state governments. This survey (1) provides a snapshot of the legal relationships between state and local governments in key functional areas as they stood in 1990, (2) looks at some of the major changes that have occurred in this relationship **since** 1978, and (3) establishes a point of comparison for future analyses. Sources of data for the report are the state constitutions and statutes, excluding local and special legislation.

The study compares state laws, as of 1978 and 1990, in **six** major categories: form of government, annexation and consolidation, local elections, administrative operations and procedures, financial management, and personnel management.

Seventy-five specific areas of local government operations are included in the report. Data are grouped by **region**, using U.S. Bureau of the Census classifications. The information shown reflects laws passed in the states through June 30, 1990. Citations to these laws are listed in **Appendix D**. The questions on which the data collection is based are in Appendix E.

This information should be used as a general but not absolute guide to state treatment of local affairs. Although constitutions and statutes are the primary sources of state **control** and regulation over local governments, they are not **the only** methods by which the states determine or influence **the** structure and administration of local government.

Some of the **areas** covered by this survey, therefore, may be addressed by state regulations, which also have the force of law. In other instances, an attorney general's opinion or a state **court** ruling on a constitutional or statutory provision may render it unnecessary or impossible for a state to legislate in a given field. Survey responses affected by these or other factors are not listed here.

In addition, enactment of a state law or constitutional provision may not automatically bring about changes in local government structure or administration. For example, state law may authorize local home rule, but it may not become effective until the locality acts affirmatively on it.

Key Developments from 1978 to 1990

National Trends

States vary widely in the degree to which they legislate in areas covered by this study (see Table 2-1).

Ohio has legislation on 113 of the 201 items examined in the survey, followed closely by Florida and Montana (112), Utah (111), Louisiana (110), Nevada (108), Kentucky (107), Oregon (104), Wyoming (103), Colorado (101), and Kansas (100).

At the other end of the spectrum are Rhode Island and Vermont, which have statutes on only 47 of these subjects. Other states with limited legislation on local government structure and operations include Connecticut (51); Delaware, Hawaii, and Maine (61); Alaska (65); and Georgia and New Hampshire (69).

Between 1978 and 1990, states enacted an average of 16 new laws or constitutional provisions on local government subjects. Most frequently, new laws were adopted dealing with financial and personnel management (see Table B-2).

At the same time, states repealed an average of eight laws relating to local government.' In the election field, states removed more laws than they enacted during 1978-1990.

Individual States

Between 1978 and 1990, several states made significant changes in their laws affecting local government structure and administration.

Montana made the greatest number of additions to its state laws (37), mostly in personnel management (17) or administrative operation and procedure (11). North Dakota was the second most active state in this regard, adding 27 new laws, primarily regarding form of government, boundaries, and administrative operations. Kentucky recorded 26 additions, with personnel management the major focus of activity. Following closely with 25 new laws were Oklahoma and Louisiana, with the major changes being in financial management and personnel management.

Table 2-1
Laws in Force, 1990

| State | Forms of Government | Boundaries | Elections | Administration | Financial | Personnel | Total |
|----------------|------------------------|------------|-----------|----------------|-----------|-----------|-------|
| Alabama | 6 | 6 | 11 | 15 | 23 | 14 | 75 |
| Alaska | 11 | 7 | 11 | 7 | 17 | 12 | 65 |
| Arizona | 13 | 6 | 11 | 4 | 34 | 6 | 74 |
| Arkansas | 14 | 9 | 8 | 16 | 27 | 13 | 87 |
| California | 16 | 6 | 12 | 10 | 35 | 16 | 95 |
| Colorado | 16 | 8 | 12 | 12 | 41 | 12 | 101 |
| Connecticut | 6 | 3 | 10 | 5 | 20 | 7 | 51 |
| Delaware | 4 | 2 | 10 | 5 | 22 | 18 | 61 |
| Florida | 14 | 9 | 11 | 21 | 37 | 20 | 112 |
| Georgia | 11 | 7 | 12 | 10 | 20 | 9 | 69 |
| Hawaii | 9 | 0 | 6 | 5 | 25 | 16 | 61 |
| Idaho | 12 | 4 | 11 | 16 | 36 | 12 | 91 |
| Illinois | 13 | 9 | 9 | 9 | 38 | 16 | 94 |
| Indiana | 11 | 8 | 10 | 8 | 21 | 19 | 77 |
| Iowa | 13 | 2 | 9 | 14 | 28 | 23 | 89 |
| Kansas | 14 | 6 | 11 | 12 | 36 | 21 | 100 |
| Kentucky | 12 | 8 | 8 | 15 | 39 | 25 | 107 |
| Louisiana | 14 | 9 | 9 | 17 | 39 | 22 | 110 |
| Maine | 8 | 3 | 9 | 8 | 21 | 12 | 61 |
| Maryland | 11 | 9 | 8 | 7 | 26 | 12 | 73 |
| Massachusetts | 8 | 3 | 6 | 10 | 29 | 25 | 81 |
| Michigan | 14 | 9 | 11 | 7 | 33 | 20 | 94 |
| Minnesota | 17 | 9 | 9 | 7 | 20 | 14 | 76 |
| Mississippi | 10 | 6 | 10 | 14 | 35 | 14 | 89 |
| Missouri | 13 | 5 | 11 | 6 | 38 | 19 | 92 |
| Montana | 18 | 10 | 11 | 15 | 37 | 21 | 112 |
| Nebraska | 8 | 5 | 10 | 8 | 33 | 23 | 87 |
| Nevada | 12 | 5 | 11 | 11 | 46 | 23 | 108 |
| New Hampshire | 8 | 1 | 7 | 4 | 32 | 17 | 69 |
| New Jersey | 7 | 6 | 11 | 10 | 41 | 8 | 83 |
| New Mexico | 11 | 10 | 8 | 10 | 39 | 8 | 86 |
| New York | 15 | 7 | 9 | 9 | 39 | 20 | 99 |
| North Carolina | 6 | 10 | 8 | 10 | 34 | 14 | 82 |
| North Dakota | 13 | 7 | 11 | 11 | 37 | 12 | 91 |
| Ohio | 19 | 10 | 12 | 14 | 37 | 21 | 113 |
| Oklahoma | 10 | 7 | 8 | 10 | 33 | 19 | 87 |
| Oregon | 11 | 11 | 11 | 13 | 41 | 17 | 104 |
| Pennsylvania | 12 | 7 | 8 | 16 | 29 | 19 | 91 |
| Rhode Island | 5 | 1 | 8 | 9 | 17 | 7 | 47 |
| South Carolina | 15 | 9 | 9 | 15 | 23 | 10 | 81 |
| South Dakota | 14 | 9 | 10 | 14 | 39 | 12 | 98 |
| Tennessee | 14 | 9 | 11 | 11 | 22 | 19 | 86 |
| Texas | 12 | 8 | 10 | 8 | 27 | 15 | 80 |
| Utah | 13 | 8 | 9 | 14 | 41 | 26 | 111 |
| Vermont | 0 | 3 | 9 | 6 | 17 | 12 | 47 |
| Virginia | 9 | 7 | 8 | 5 | 41 | 12 | 82 |
| Washington | 15 | 11 | 12 | 13 | 28 | 16 | 95 |
| West Virginia | 12 | 7 | 7 | 11 | 28 | 14 | 79 |
| Wisconsin | 17 | 7 | 12 | 8 | 24 | 20 | 88 |
| Wyoming | 11 | 7 | 10 | 13 | 36 | 26 | 103 |

Arkansas, Idaho, and Indiana took an active interest in local government matters during the survey period, enacting laws in 24 areas. Nebraska (23) and Wisconsin (21) rounded out the ten most active states.

On the other side of the ledger, Oregon repealed laws in 17 areas concerning local government. Tennessee and Virginia followed with 16 deletions each. These three states repealed more local government laws than they enacted, as did Nevada, North Carolina, Ohio, South Carolina, and Utah.

Oklahoma and Indiana, which were active in adopting statutes affecting local government, also removed a significant number of provisions (14 and 13, respectively).

Form of Government and Home Rule

The 1990 survey results show that 37 states provide by general law for optional forms of municipal government.² Since 1978, Arizona added this authority for cities, while Maine, Oregon, and Vermont repealed it.

Only 20 of the 48 states with county governments provide similar flexibility for counties. Arkansas, Massachusetts, and Minnesota authorized optional forms of county government, while Delaware, North Carolina, and Oregon repealed this authority since 1978.

There have been noticeable changes in home rule authority since 1978. States made these changes primarily by general law rather than through the constitutions.

As of 1990, 37 states provide constitutional home rule for cities and 34 states allow home rule by statute (a net increase of 11). By contrast, only 23 states give constitutional home rule powers to counties, and 24 states provide for county home rule by statute (a net increase of ten).

There has been little change with respect to the classes of cities authorized by the states. Thirty states distinguish among classes of cities by statute. In 28 states, the classifications are based on population.

Arizona enacted limitations on the incorporation of new government units, the only change in this category. Overall, 40 states have laws on incorporation. Before a new government unit may be incorporated, it typically must meet minimum standards in population (36 states), area (17 states), distance from existing government units (16 states), and ad valorem tax base (6 states).

Altering Boundaries and Responsibilities

Overall, laws relating to municipal annexation changed only slightly from 1978 to 1990. Forty-four states now authorize municipal annexation in accordance with general law, a net increase of three.³ In 34 states, the process may be initiated by a petition of the property owners in the area to be annexed, a net increase of one state since 1978.⁴

During the same period, ten states authorized annexation via city ordinance or resolution. Two states repealed such laws.⁵ As a result, 32 states now allow the process to be started in this manner.

Twenty-seven states require a public hearing on an annexation proposal, seven more than in 1978.⁶ A referendum and majority approval in the area to be annexed are required in 19 states, down four since 1978.⁷

Laws in 14 states call for referendum and majority approval in the annexing city.⁸ Approval of the county governing body is required by law for municipal annexation in 11 states,⁹ more than double the five states that required this in 1978.

Consolidation of cities is authorized in 42 states.¹⁰ Thirty-four of these states, seven more than in 1978, require a referendum and majority approval in each city. South Dakota and Wyoming allow consolidation with the endorsement of only one city. California, Florida, Louisiana, Massachusetts, Mississippi, and Virginia do not require a referendum in either city to authorize a consolidation.¹¹

Consolidation of cities and counties is authorized in only 14 states, a reduction of two since 1978.¹² For city-county consolidation, a referendum and majority approval are required by six states for the affected city¹³ and by seven states for the county.¹⁴ Ohio mandates that referendum and majority approval also be obtained in unincorporated areas of the county. California does not require any referendum.

Authorizations of intergovernmental service agreements grew slightly between 1978 and 1990, with 42 states now allowing these arrangements.¹⁵ Since 1978, Arizona, Texas, and Vermont endorsed legislation authorizing these agreements.

Local Elections

A comparison of the state laws relating to local elections in force in 1978 and 1990 shows that certain standards for local government elections are becoming universal, or nearly so.

In 1990, all states set voter qualifications for one or more classes of local elections (unchanged since 1978). Without exception, voter registration procedures for local elections are now set by state law. One registration suffices for all elections in 45 states; the exceptions are Arizona, Nevada, North Dakota, West Virginia, and Wisconsin.

With the exception of Hawaii and Massachusetts, states set the date for local elections. This is five more states (Alabama, California, Maryland, Nebraska, and Tennessee) than in 1978. Only half of the states, however, set the same date for city and county elections, down ten from the late 1970s.¹⁶

All states except North Carolina require local governments to provide for absentee voting in local elections, an increase of four (Georgia, Minnesota, New York, and Oklahoma). Local governments must allow write-in votes for local elections in 39 states, an increase of one since 1978.¹⁷

Thirty-seven states still set candidate qualifications for local elections, although this represents a decrease of eight since 1978.¹⁸

Financial disclosure requirements are imposed on candidates for local office in all but four states,¹⁹ an increase of one since the last report.²⁰ Only ten states, however, limit campaign expenditures of candidates for local office, two fewer than in 1978.²¹

Only 23 states have adopted a procedure (i.e., initiative and referendum) for the recall of local elected officials, up three since 1978.²²

Administrative Operations and Procedures

Several trends occurred during the 1980s relating to administrative operations and procedures. Forty-eight states now require that all local government meetings at which official actions are to be taken be open to the public. Only Delaware and Maine do not have such a requirement. This represents an increase of seven states²³ during the past 12 years.

In 45 states, local government records must be open to public inspection at reasonable hours.²⁴ This area showed one of the most marked changes since 1978, with 16 states enacting local government open-records laws since 1978,²⁵ while just one repealed the law. Half of the states enacting open-records laws were in the South.

There was a significant increase in the number of states authorizing initiative and referendum on local ordinances and/or resolutions, from 15 in 1978 to 26 in 1990.²⁶

Thirty-three states have enacted procedures for adoption of local government ordinances and resolutions, up slightly from 29 in 1978. Twenty-two states have such legislation for counties, almost a 60 percent rise since 1978.

Four states enacted and one state repealed ethics laws for local government officials since the last survey,²⁷ bringing to 21 the number of states with such statutory guidelines.²⁸

Just a slight change was found in laws waiving sovereign immunity of local governments. Two-thirds of the states (36) now provide such a waiver, compared to 32 in 1978.²⁹

Only Alabama, Florida, Kentucky, Pennsylvania, and South Carolina authorize impeachment of local government officials under authority of either the state constitution or state law. Over 80 percent of the states (42) establish a procedure to fill vacancies in elected county and municipal offices.

Financial Management

In the past 12 years, states expanded the financial management requirements imposed on local governments.

All states except Florida and Tennessee place debt limits on cities, an increase of two since 1978.³⁰ Forty states place debt limits on counties as well, a net rise of only one.³¹ In most cases, the debt limit is expressed as a percentage of the assessed value of property or as a maximum millage rate amount for both cities and counties.

Statutes in more than 60 percent of the states (32) specify the purposes for which local debt may be incurred. Since the initial survey in 1978, New Hampshire, North Dakota, South Carolina, Texas, and Washington have added legislation in this area. Colorado and Tennessee removed their restrictions.

Thirty-nine states now require a referendum for local bond issues, five more than in 1978. Forty-one states set a maximum life for local bonds (an increase of only one from 1978), and sinking funds for local debt service are allowed in 42 states. Only 24 states regulate interest-rate ceilings for local bonds.

Thirty-seven states (including all the northeastern states) authorize short-term borrowing, compared to 30 in 1978,³² and 37 states restrict local government investment of idle funds, the same number as in 1978.³³

Most states actively oversee local government

property tax programs. Only Alabama and California do not set the method of local property tax assessment. Most states (38) impose property tax limitations on cities; 35 do so on counties.³⁴

On local government budgeting practices and procedures, 43 states set a common fiscal year for all local governments, up from 35 in 1978.³⁵ Thirty-eight states also mandate that cities and counties enact an annual operating budget, reflecting increases of 11 states with municipal budget laws and four with county budget statutes (one was repealed).

Of these states, 31 specify the form of the municipal budget and 32 set standards for the form of county budgets. At least one public hearing prior to passage of the budget is required for cities in 34 states and for counties in 31 states. Since 1978, these figures rose by 15 and 7 states, respectively.

As of 1990, only ten states had a constitutional or statutory provision requiring city governments to maintain a balanced budget. Nine states had such a law for counties.³⁶

Uniform accounting procedures for local governments are imposed by 35 states, a net increase of four.³⁷ Independent post-audit statutes have become popular as well. Since 1978, 11 more states have imposed a post-audit requirement on cities, and 12 additional jurisdictions have passed such laws for county governments, bringing the totals to 38 and 31, respectively. A state audit of city accounts also is authorized or mandated in 29 states. Similarly, 30 states may audit county financial records.

Local government purchasing standards are now set by 39 states, compared to 31 in 1978.³⁸ In 1990, a slightly higher number (22 compared to 19) directed local governments to engage in competitive bidding on purchases above a certain dollar amount. Cooperative purchasing is allowed in 17 states, four more than in 1978.³⁹

Personnel Management

There were varying degrees of change in state regulation of local government collective bargaining, personnel practices, and benefits.

Laws relating to collective bargaining have been on the increase. Thirty-two states give municipalities collective bargaining authority, up from 25 in 1978.⁴⁰ Twenty-eight states have collective bargaining provisions for county employees, a total of six more than in 1978.⁴¹ Generally, the bargaining requirements are broadly written and apply to all employees.

Binding arbitration for municipal employees is mandated in 14 states, reflecting the net addition of four states since 1978.⁴² Fewer states (ten) require counties to arbitrate labor disputes with their employees.⁴³

Overwhelmingly, the states do not authorize strikes by local government employees. Only Hawaii, Louisiana, Montana, and Oregon permit such actions. Alaska repealed its strike statute.

In the benefits area, all but a few states require that municipal and county governments provide workers' compensation for injury or illness caused on the job.⁴⁴ Almost half of the states (24) require cities and counties to establish public employee retirement systems or participate in the state system. Since the last survey, these figures rose only by one for cities and three for counties.⁴⁵

State lawmakers increasingly are mandating local government employee training. A growing number of states have established minimum training standards for certain classes of municipal employees, especially those in public safety occupations. Forty-six states now set minimum training standards for city police officers and 44 apply them to county officers, a 40 percent rise since 1978.⁴⁶ The number of states establishing minimum standards for municipal fire fighters doubled in the 12-year period, although only 14 states now have statutory standards.

With regard to personnel practices, 24 states require cities to adopt a merit system, the same number as in 1978.⁴⁷ Counties in 19 states must have a merit system, up slightly from 17 in 1978.⁴⁸ In most cases, the statutes are limited either to cities or counties above a certain population or to certain types of employees.

Limitations on political activity of local government employees spread slightly during the past dozen years. Twenty-two states restrict this activity, up four from 1978.⁴⁹ A shift has occurred, however, from applying limitations to governments based on population or other factors to broad-based restrictions that cover all employees, regardless of the jurisdiction's size or other features.⁵⁰

From 1978 to 1990, states adopted few other personnel-related changes. As of 1990, only South Carolina required local governments to have affirmative action employment programs for minorities and women. California is the only state to mandate the adoption of local government pay plans based on a comparable worth standard.

Conclusion

For the more than 200 local functional and procedural areas surveyed in this study that were the subject of state law in 1990, there was an increase since 1978 in the number of states legislating on 47 percent of the topics, a decrease on 32 percent, and no change on 6 percent. Questions were asked for the first time in 1990 for 12 percent of the functions, mostly in local elections, financial management, and personnel management. (See Appendix B for details by state; Appendix C, Table C-1, for details by aggregate numbers of states and by region.)

By broad category, there were:

Form of government—12 increases in the number of states legislating, 4 decreases and no change for 6 items;

Altering boundaries and responsibilities—10 increases and 6 decreases;

Local elections—5 increases, 3 decreases, no change on one, and 7 first-time questions;

Administrative operations and procedures—11 increases, 4 decreases, no change on one, and 13 first-time questions;

Financial management—27 increases, 4 decreases, no change on 2, and 32 first-time questions; and

Personnel management—29 increases, 11 decreases, no change on 2, and 9 first-time questions.

As the United States moves toward the 21st century, increasing demands will be placed on local governments to meet the needs of the citizenry. State laws regulating local government structure and administration, therefore, will continue to be a fertile area for study.

Notes

¹ Although the term "repeal" is used, it should not be assumed that state control over a given area has been eliminated if a law or constitutional provision was changed. In certain cases, these laws or provisions may have been replaced by state regulations, which carry the force of law, but are outside the scope of this report. Again, readers are cautioned to use these data as a general but not absolute guide to state actions.

² Alaska, Delaware, Florida, Georgia, Hawaii, Indiana, Maine, Maryland, Michigan, Minnesota, Oregon, Rhode Island, and Vermont do not provide by general law for optional forms of municipal government.

³ Since 1978, annexation legislation has been adopted in Delaware, Massachusetts, and Pennsylvania. Connecticut, Hawaii, Maine, New Hampshire, Rhode Island, and Vermont are the only states without municipal annexation laws.

⁴ Alabama, Alaska, and Pennsylvania passed such legislation, while California and Kansas repealed their statutes on this subject.

⁵ Alaska, Michigan, Nevada, New Jersey, North Dakota, South Dakota, Texas, Utah, Washington, and Wisconsin enacted these laws. Georgia and Ohio repealed their statutes.

⁶ Statutes went on the books in Arizona, Kentucky, Louisiana, North Dakota, Oklahoma, Pennsylvania, South Dakota, and Texas, but were dropped in Virginia.

⁷ California, Georgia, Montana, New Jersey, New Mexico, Ohio, Oklahoma, Oregon, and Wisconsin abolished this requirement since the last survey. Colorado, Delaware, Kentucky, Maryland, and Pennsylvania enacted referendum and majority approval statutes.

⁸ Since 1978, Kentucky, Louisiana, Maryland, Montana, South Dakota, and Wisconsin have adopted this approach. Iowa and New Jersey repealed statutes with this requirement.

⁹ Adding this requirement since 1978 were California, Colorado, Indiana, Montana, New Mexico, North Carolina, North Dakota, South Dakota, and Utah. Nebraska, Nevada, and Virginia repealed this statute.

¹⁰ Consolidation lacks statutory approval in Delaware, Georgia, Hawaii, Iowa, Montana, Nevada, New Hampshire, and Rhode Island.

¹¹ In Virginia, a court decides this issue. Boundary review commissions participate in the process in California and Michigan.

¹² Colorado, Illinois, South Dakota, and Tennessee removed this statutory authority since 1978; it was enacted in Georgia and Ohio. City-county consolidation is allowed in California, Florida, Georgia, Indiana, Minnesota, Montana, New Mexico, North Carolina, Ohio, Oregon, South Carolina, Utah, Virginia, and Washington.

¹³ Georgia, Minnesota, Montana, New Mexico, Ohio, and Oregon.

¹⁴ Florida, Georgia, Montana, North Carolina, Oregon, South Carolina, and Washington.

¹⁵ All states except Alabama, Delaware, Idaho, Iowa, Hawaii, Massachusetts, Minnesota, and North Dakota.

¹⁶ Laws on this subject were added in Alabama, Georgia, Missouri, and Nebraska. Common city/county election dates are no longer set in Illinois, Indiana, Maine, Minnesota,

- Mississippi, New Hampshire, North Dakota, Ohio, Oklahoma, Nevada, South Dakota, Vermont, Wisconsin, and Wyoming.
- ¹⁷ Florida, Hawaii, Indiana, Louisiana, Nevada, Oklahoma, Pennsylvania, Rhode Island, South Dakota, Vermont, and West Virginia do not require that write-in votes be allowed. Since 1978, Florida, Indiana, and Louisiana have repealed their authorization for write-in voting, and Connecticut, Maine, New Jersey, and New Mexico have mandated it.
- ¹⁸ Dropping their statutes during the past dozen years were Arkansas, Hawaii, Kentucky, Louisiana, Nebraska, New Hampshire, North Dakota, Virginia, and West Virginia. Oregon adopted a candidate qualification law.
- ¹⁹ New Hampshire, New Mexico, Oklahoma, and South Dakota.
- ²⁰ Kansas, Minnesota, Utah, and Vermont adopted these statutes. Oklahoma, New Hampshire, and South Dakota repealed theirs, producing the net increase of one.
- ²¹ Although little net change occurred in these figures, only Colorado, Delaware, Florida, Hawaii, New Jersey, and Washington have maintained their laws throughout the 1978-1990 period. Arizona, Maryland, Nevada, North Dakota, Ohio, West Virginia, Wisconsin, and Wyoming repealed laws that had been in force in 1978. Connecticut, Georgia, Indiana, and Texas adopted statutes in this field.
- ²² Since 1978, only Alabama, Georgia, Missouri, New York, and Tennessee have enacted recall statutes. Pennsylvania and Wyoming recall laws were eliminated.
- ²³ Alabama, Idaho, Kentucky, Mississippi, Montana, North Dakota, and Oklahoma.
- ²⁴ All states except Alaska (which repealed the statute it had in effect in 1978), Arizona, Minnesota, New Jersey, and Washington.
- ²⁵ Alabama, Georgia, Kansas, Kentucky, Massachusetts, Mississippi, Montana, North Carolina, North Dakota, Oklahoma, Rhode Island, South Dakota, Tennessee, West Virginia, Wisconsin, and Wyoming.
- ²⁶ Alaska, Arizona, Colorado, Idaho, Illinois, Louisiana, Michigan, Missouri, Montana, Nebraska, North Dakota, Washington, Wisconsin, and Wyoming added laws in this area, while Alabama, New Jersey, and South Carolina repealed relevant statutes.
- ²⁷ New ethics laws went on the books in Arkansas, Colorado, Hawaii, Idaho, Iowa, Louisiana, Mississippi, and New York. Statutes were eliminated in California, New Jersey, North Dakota, and South Dakota.
- ²⁸ In addition to those states listed in note 26, Alabama, Florida, Georgia, Illinois, Massachusetts, Nevada, Ohio, Oregon, Rhode Island, South Carolina, Utah, Washington, and West Virginia have ethics laws for local officials.
- ²⁹ Minnesota, Pennsylvania, and West Virginia repealed their sovereign immunity waiver laws since 1978. Arkansas, Georgia, Illinois, Maryland, Mississippi, Montana, and Oklahoma enacted statutes waiving the immunity.
- ³⁰ Tennessee repealed its statute during the study period. Newly adopted laws in Maryland, Nebraska, and Texas produced the net increase.
- ³¹ Florida, Maine, Massachusetts, Nebraska, Tennessee, Texas, Vermont, and Virginia are the only states without debt restrictions on counties. In 1978, Nebraska and Virginia had such laws. They have subsequently been repealed.
- ³² Kentucky, New Mexico, North Carolina, and Texas no longer have statutes in this area. Arizona, Arkansas, Colorado, Florida, Hawaii, Idaho, Maryland, North Dakota, South Carolina, South Dakota, and Washington adopted local government short-term borrowing limitations.
- ³³ Over the past 12 years, Hawaii, New Hampshire, and North Dakota adopted statutes in this area. Arkansas, Indiana, and Minnesota repealed their restrictions.
- ³⁴ Arizona, Idaho, Massachusetts, New Jersey, Pennsylvania, and Rhode Island adopted property tax limitations for their municipalities, while Delaware, Georgia, Oklahoma, and Wisconsin removed their restrictions. Limitations were imposed on county property taxes by Arizona, Idaho, Massachusetts, New Jersey, and Virginia. An equal number of states abolished restraints (Alaska, Georgia, Oklahoma, Utah, and Wisconsin). Arizona, Idaho, Massachusetts, and New Jersey added restrictions for both cities and counties, and Georgia, Oklahoma, and Wisconsin eliminated their restrictions on both cities and counties.
- ³⁵ All states except Alaska, Georgia, Indiana, Louisiana, Maine, Michigan, and Minnesota set a common fiscal year.
- ³⁶ Balanced budget requirements apply to cities and counties in Colorado, Florida, Georgia, Kansas, Louisiana, New Mexico, North Carolina, and Utah. Kentucky and Missouri cities operate under this constraint, as do counties in California.
- ³⁷ Since 1978, Illinois, Montana, New York, Oklahoma, Oregon, South Carolina, Washington, Vermont, and West Virginia mandated uniform accounting standards. Alabama, New Jersey, New Mexico, Ohio, and South Dakota removed this requirement from their statutes.
- ³⁸ Purchasing laws were enacted in Indiana, Iowa, Missouri, Nebraska, New Hampshire, New York, North Dakota, Oklahoma, Pennsylvania, and South Dakota. Kansas and Maryland repealed their statutes on this subject.
- ³⁹ Authorizations for cooperative purchasing are in force in Arkansas, California, Colorado, Delaware, Florida, Hawaii, Iowa, Kentucky, Montana, Nevada, New Jersey, New Mexico, New York, Pennsylvania, Rhode Island, Vermont, and Virginia.
- ⁴⁰ Due to statutory enactments since 1978, city employees now have the benefits of collective bargaining in Delaware, Hawaii, Illinois, Kentucky, Montana, Nebraska, Oklahoma, Rhode Island, and Texas. That option is no longer available to municipal employees in Indiana and New Mexico.
- ⁴¹ Delaware, Illinois, Maine, Missouri, Montana, Pennsylvania, and Texas authorized county collective bargaining. Indiana repealed its authorization in this area.
- ⁴² Binding arbitration is called for in Connecticut, Delaware, Florida, Louisiana, Maine, Massachusetts, Nevada, New York, Oklahoma, Oregon, Pennsylvania, Rhode Island, Utah, and Wyoming. Statutes were enacted in Delaware, Florida, Louisiana, Oklahoma, and Rhode Island. Alaska repealed its arbitration law.
- ⁴³ Delaware, Florida, Maine, Massachusetts, Nevada, New York, Oregon, Pennsylvania, Utah, and Wyoming treat municipal and county employees similarly by requiring arbitration. The arbitration option in Louisiana and Oklahoma applies only to city workers. Since 1978, Alaska, Hawaii, and Nebraska have repealed arbitration statutes for county employees. The addition of statutes in Delaware, Florida, Maine, and Pennsylvania produced a net increase of one since 1978.
- ⁴⁴ Coverage is optional in Delaware, Mississippi, Tennessee, and Virginia for both municipal and county employees and in Rhode Island for city employees only.
- ⁴⁵ Acting in the municipal pension area were Florida, Kentucky, Massachusetts, Montana, Nebraska, Oklahoma, and Utah. Almost an equal number, however, repealed their mandatory coverage requirements (Arkansas, California, Louisiana, North Dakota, Oregon, and Wisconsin). Arkansas, California, Oregon, and Texas also dropped their pension coverage statutes for county employees. Mandatory coverage laws went

on the books in Florida, Indiana, Kansas, Kentucky, Massachusetts, North Carolina, and Utah.

⁴⁶ City police officers must meet state-mandated training standards in all jurisdictions except Arizona, Hawaii, New Jersey, and West Virginia. County law enforcement officials must comply with state-imposed training requirements in all states except Arkansas, Arizona, Hawaii, and Maine.

⁴⁷ Alabama, Montana, and North Dakota added statutory merit system requirements. Similar statutes were repealed in Minnesota, Oregon, and Virginia.

⁴⁸ Alabama, Iowa, Kansas, Maryland, and Wyoming imposed new merit system requirements on counties. Such requirements were abolished in North Carolina, South Carolina, and Virginia.

⁴⁹ New laws limiting political activity were enacted in Hawaii, Maryland, Montana, Nebraska, North Carolina, North Dakota, and Oklahoma. (Unlike the other states, North Carolina did not apply its law to all jurisdictions.) Illinois, New York, and Oregon dropped their prior constraints on local government employees in this regard.

⁵⁰ Arkansas, Louisiana, Tennessee, and Utah changed their laws to cover all jurisdictions.

Appendices

A

Interpretation of the Tables

Although most of the terms and phrases used in the tables are self-explanatory, some require clarification.

Form of Government

1 and 2. *Cities*. This term is used to denote all units of general local government other than counties (e.g., towns, townships, and boroughs).

3. *Number of forms authorized*. This is a rough estimate of the number of forms of government authorized by general law. It is used to indicate the range of options available to local governments in determining organizational structure.

3c. *Structural home rule authority is granted*. This should be interpreted to mean that local governments have been granted some degree of autonomy in determining their form of government.

3d. *Broad functional home rule authority is granted*. This should be interpreted to mean that local governments have been given a great deal of autonomy in carrying out local government functions, that local government powers are broad and allow for wide local discretion.

3e. *Limited functional home rule authority is granted*. This indicates that local governments have been given little autonomy in carrying out local functions, that local governmental powers are greatly circumscribed, and that limited local discretion is permitted. Consult the statutory and constitutional citations for the justification used to determine a positive response to Questions 3d and 3e.

4c. See "3" above.

4d. See "3d" above.

4e. See "3e" above.

Altering Boundaries and Responsibilities

1. *Municipal annexation*. This term is used to denote the incorporation into a municipality of unincorporated territory.

4. *Interlocal service agreements*. Many jurisdictions cooperate with their neighbors by entering into contractual arrangements that have the effect of shifting responsibilities for delivery of a given service (e.g., police dispatch or fire protection) from one jurisdiction to the other (e.g., city to county).

Administrative Operations and Procedures

2. *Local government records*. This term encompasses not only the minutes of the public meetings of the local governing authority but financial and other public records as well.

5. *Initiative and referendum*. This phrase describes a procedure whereby the electorate may initiate and enact ordinances through a referendum process.

6. *Codification*. This term denotes a comprehensive, cross-indexed code of ordinances and not mere publication of ordinances or compilation of ordinances in one volume.

9. *Sovereign immunity* . . . has been waived. This question refers to general waivers of the defense of sovereign immunity for acts or conduct of local government officials or employees which cause harm or injury to the public. (The doctrine of sovereign immunity holds that public entities cannot be sued without their consent.) In most states, sovereign immunity has been abrogated either by statute or by judicial decision.

Financial Management

1. *Debt limits*. This term refers to the maximum amount of debt authorized to be incurred by a unit of local government. In some states, the term means any obligation in excess of one year; in others, it is defined as only those obligations for which the full faith and credit of the local government is pledged, a definition which would exclude revenue bonds, for example.

The scope of the term "debt" depends on statutory and case law construction in each state. If a limit is imposed, it is usually expressed as a percentage of assessed property value in the political subdivision or as a maximum millage rate.

3. *State law specifies the purposes for which local debt may be incurred*. This means that state law limits the purposes for which debt may be incurred by delineating exactly what is allowed; all purposes not listed are assumed to be prohibited.

4, 5, and 6. *General obligation bonds*. The term "general obligation" denotes all bonds for which the full taxing power of the city or county has been pledged to assure repayment. The term does not reflect the purposes for which the proceeds of the bond will be used.

Interest-rate ceiling refers to the maximum interest rate.

7. *Short-term borrowing*. Loans of limited duration that

are taken out in anticipation of definite revenues soon to be realized constitute short-term borrowing.

8 and 9. *Property tax limits.* This refers to millage limitations on ad valorem property taxes.

15 and 16b. *Independent audits.* This means audits conducted by a certified public accountant or other competent outside accountant or firm of accountants under contract with the local government.

17. *Common fiscal year.* This means that a common fiscal year has been established for cities and one for counties, but not necessarily the same fiscal year. Ordinarily, a fiscal year does not correspond to a calendar year.

18. *Idle funds.* Monies in the public treasury that are available for investment by the local governing authority are idle funds. **An** affirmative response to this question means

that state law limits or prescribes the way in which local governments may invest these funds.

Personnel Management

1. *Merit system.* This term is used in its broadest sense, that is, a comprehensive personnel system in which appointment and promotion of employees in local government are based on merit rather than political affiliation.

* * *

In a few instances, 1978 data have been revised to correct errors that appeared in the original version of this study. The data reflected in the 1978 study were collected between 1976-1978.

B

**State Laws Governing
Local Government Structure
and Administration: 1990**

A. FORM OF GOVERNMENT

1. Optional forms of government in general law for cities

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | X | X | X | X | | | | | X | X | | X | X | X | X | | | X | | | X | X | X | X | X |

(number of forms authorized)

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| 3 | | 3 | 3 | 4 | 3 | 5 | | | | | 2 | 2 | | 6 | 3 | 3 | 3 | | | 6 | | | 5 | 3 | 3 | 3 | 4 |

2. Optional forms of government in general law for counties

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | | | | | X | | | | X | X | X | | | X | | | X | | X | | X | X | | X |

(number of forms authorized)

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | 2 | | | | | 3 | 2 | | | 2 | 2 | 7 | | | 2 | | | | 3 | | 6 | | 2 | 4 | 2 |

3. Home rule authority granted cities

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

a. By state constitution

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | X | | X | X | X | | X | X | X | | X | | X | X | | X | X | X | X | X | X | | X | X | X | |

b. By general law

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | X | X | X | X | X | X | X | X | | X | | X | X | X | X | | X | X | | X | X | X | | X | | X |

c. Structural home rule

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | X | X | X | X | X | X | | X | | X | | X | X | X | X | X | X | X | X | X | X | X | X | | |

d. Broad functional home rule

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | X | X | | X | X | X | | X | | | X | X | X | X | | X | | | X | X | X | X | | |

e. Limited functional home rule

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | | X | | | X | | | | X | | X | X | | | | | X | | | X | X | | | | | X |

4. Home rule authority granted counties

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | X | X | X | X | X | | | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | | X | X | | X |

a. By state constitution

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | | | X | X | | | X | X | X | | X | | X | | | X | | X | | X | X | | X | X | | |

b. By general law

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | X | X | X | | | X | | X | X | | X | X | X | X | | X | X | | | X | | | X | | X |

c. Structural home rule

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | X | X | | | X | X | X | | X | | | | | X | X | | | X | X | | X | X | | |

A. FORM OF GOVERNMENT

1. Optional forms of government in general law for cities

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | | X | | X | X | X | X | X | | X | X | X | X | X | 37 | 39 | -2 |

(number of forms authorized)

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| 5 | 7 | 2 | 4 | 2 | 5 | 3 | 4 | | 5 | | 3 | 3 | 3 | 4 | 3 | | 4 | 3 | 5 | 3 | 2 | - | - | - |

2. Optional forms of government in general law for counties

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | | X | X | | | X | | X | | X | | X | | X | | X | | | 21 | 21 | 0 |

(number of forms authorized)

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | 2 | | 3 | 2 | | | 3 | | 5 | | 2 | | 3 | | 3 | | 2 | | | - | - | - |

3. Home rule authority granted cities

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | 48 | 43 | +5 |

a. By state constitution

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | X | | X | X | X | X | X | X | X | X | X | X | X | | | X | X | X | X | 37 | 37 | 0 |

b. By general law

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | | X | | X | X | | X | | X | X | | | X | | | X | X | X | X | | 34 | 23 | +11 |

c. Structural home rule

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | | | X | X | X | X | 40 | 35 | +5 |

d. Broad functional home rule

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | | X | X | | | | | | X | X | X | X | | | | X | X | X | 28 | 21 | +7 |

e. Limited functional home rule

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | | | | | | X | X | X | X | | | | | | X | X | | | | 17 | 17 | 0 |

4. Home rule authority granted counties

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | | X | X | | X | X | X | | X | | | X | | X | | 37 | 28 | +9 |

a. By state constitution

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | X | | | X | | X | X | | X | X | X | | | | | X | | | | 23 | 23 | 0 |

b. By general law

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|-----|
| X | X | | X | | X | X | | X | | | X | | | | X | | | | | | X | | 25 | 15 | +10 |

c. Structural home rule

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | | X | X | | | X | | X | X | X | | | | | X | | X | | 24 | 25 | -1 |

d. Broad functional home rule

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | X | X | | | X | X | | X | | | X | | X | X | | X | | | | | X | X | | |

e. Limited functional home rule

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | X | | | | | | | | X | | X | X | | X | | | | | | X | X | | | | | X |

5. Classes of cities provided for

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | | | | | | | | X | | X | X | X | | | X | X | X | X | X | X | X | X |

a. Determined by population

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | | | | | | | | | | X | | X | X | X | | | X | X | X | X | X | X | X | X |

b. Determined by area

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

c. Determined in some other way

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | X | X | | | | | | | | | | | | | | | | | | | | | | |

6. Limits imposed on incorporation of new local government units

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | | | X | X | | X | X | X | X | X | X | X | | X | | X | X | X | X | X | X | X |

a. Minimum population required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | | X | X | | | X | X | | X | X | | | X | X | X | | X | | X | X | X | | X | X | X |

b. Minimum area required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | X | | | | | | | X | | | X | X | | | | | | X | X | X | | X | X | |

c. Minimum distance from existing units required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | X | | X | | | X | X | | X | X | X | | | | | | | | | | | | | | |

d. Minimum ad valorem tax base required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | X | | | | | | | | | | | X | | | X | | |

d. Broad functional home rule

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | | X | | | | | | X | X | X | | | | | X | | X | | 21 | 16 | +5 |

e. Limited functional home rule

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | | | | X | | X | X | | | | | | X | | | | | | | 14 | 12 | +2 |

5. Classes of cities provided for

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | | | X | X | | X | | | X | | X | X | | X | X | X | X | X | 30 | 31 | -1 |

a. Determined by population

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | | | X | X | | X | | | X | | X | X | | X | X | X | X | X | 28 | 28 | 0 |

b. Determined by area

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | X | | | | | | | | 1 | na | - |

c. Determined in some other way

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 2 | 2 | 0 |

6. Limits imposed on incorporation of new local government units

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | X | X | X | X | X | X | | | X | X | X | X | X | | X | X | X | X | X | 40 | 39 | +1 |

a. Minimum population required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | X | X | X | X | X | X | | | X | X | X | X | X | | X | X | X | X | X | 36 | 29 | +7 |

b. Minimum area required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | | | X | X | | | | | | X | X | | | | | X | X | X | 17 | 9 | +8 |

c. Minimum distance from existing units required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | X | | X | X | | | | X | X | X | | | | | X | | X | | 16 | 18 | -2 |

d. Minimum ad valorem tax base required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | X | | | | | | | | | | | | | | X | X | 6 | 5 | +1 |

B. ALTERING BOUNDARIES AND RESPONSIBILITIES

1. Municipal annexation authorized by general law

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | X | X | X | X | | X | X | X | | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X |

a. Initiated by a petition of property owners in area to be annexed—percentage of property owners required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | X | X | | X | | | | X | | | X | X | X | | | X | | X | | X | X | | | X | | X | X |

b. Initiated by city ordinance or resolution

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | | X | | | | | X | | | X | X | X | | X | X | X | | X | | X | X | X | X | X | X | X | X |

c. Public hearing required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | X | X | | X | | | | X | | | X | | | X | X | X | | X | | X | X | X | | X | | X | X |

d. Referendum and majority approval in city required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | X | | | | | X | | | | X | | | | X | X | | X | | X | | | | | X | | |

e. Referendum and majority approval (or majority written consent) in area to be annexed required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | | X | | X | | X | X | | | | X | | | | X | X | | X | | X | X | | | | | | |

f. Approval of county governing authority required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | X | X | | | | | | | | X | | | | | | | | | | | | | X | | |

2. Consolidation of cities authorized

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | X | X | X | X | X | | X | | | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | | X | |

a. Referendum and majority approval of only one city required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

b. Referendum and majority approval of each city required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | | X | X | | | | | X | X | X | | X | X | | X | X | | X | X | | X | | X | |

c. No referendum required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | X | | | | X | | | | | | | | | X | | | X | | | X | | | | | |

3. Consolidation of cities and counties authorized

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | X | | | | X | X | | | | X | | | | | | | | | X | | | X | | | |

a. Referendum and majority approval of each city affected required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | X | | | | | | | | | | | | | X | | | X | | | |

b. Referendum and majority approval of county required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | X | X | | | | | | | | | | | | | | | | X | | | |

B. ALTERING BOUNDARIES AND RESPONSIBILITIES

1. Municipal annexation authorized by general law

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | | X | X | X | X | X | 44 | 41 | +3 |

a. Initiated by a petition of property owners in area to be annexed—percentage of property owners required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | | X | X | X | X | X | 34 | 33 | +1 |

b. Initiated by city ordinance or resolution

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | | X | X | | X | X | | | | X | X | X | X | | X | X | | X | X | 32 | 24 | +8 |

c. Public hearing required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | X | X | X | X | X | X | X | | | X | X | X | | | | X | | | X | 27 | 20 | +7 |

d. Referendum and majority approval in city required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | X | | | X | X | X | | | | | | X | X | | 14 | 10 | +4 |

e. Referendum and majority approval (or majority written consent) in area to be annexed required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | | | | | | X | | X | | X | X | | | | X | X | | | 19 | 23 | -4 |

f. Approval of county governing authority required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | | X | X | X | | | | | | X | | | X | | | X | | | | 11 | 5 | +6 |

2. Consolidation of cities authorized

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | 42 | 38 | +4 |

a. Referendum and majority approval of only one city required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | X | | | | | | | | | X | 2 | 5 | -3 |

b. Referendum and majority approval of each city required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | X | X | X | | X | | X | X | X | X | | X | X | X | | 34 | 27 | +7 |

c. No referendum required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | X | | | | | 6 | 4 | +2 |

3. Consolidation of cities and counties authorized

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | | X | | X | | X | | | X | | | | X | | X | X | | | | 14 | 16 | -2 |

a. Referendum and majority approval of each city affected required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | | | | X | | X | | | | | | | | | | | | | | 6 | 10 | -4 |

b. Referendum and majority approval of county required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | X | | | | X | | | X | | | | | | | X | | | | 7 | 8 | -1 |

c. Referendum and majority approval of unincorporated area of county required

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

4. Interlocal service agreements authorized by general law or by state constitution

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | X | X | X | X | X | X | | X | X | | | X | X | | X | X | X | X | X | | X | | X | X | X | X | X |

c. Referendum and majority approval of unincorporated area of county required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|----|
| | | | | | | X | | | | | | | | | | | | | | | | | 1 | 3 | -2 |

4. Interlocal service agreements authorized by general law or by State Constitution

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|----|
| X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 42 | 39 | +3 |

C. LOCAL ELECTIONS

1. State law establishes election date for local elections

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X |

a. One date for cities and counties

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| X | X | X | X | | | | | | X | | X | | | X | X | X | X | | | | | | | X | X | X | |

b. One date for cities only

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | | | | X | X | X | | | | | | X | X | | | | | | | | | X | X | | | | X |

c. One date for counties only

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | | | | X | | | X | X | | | | X | X | | | | | X | X | | X | | X | | | | X |

2. State law sets candidate qualifications for local elections

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| X | X | X | | X | X | X | X | X | X | | X | | X | X | X | | | X | | | X | X | X | X | X | X | | X |

3. State law limits campaign expenditures of candidates for local office

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| | | | | | X | X | X | X | X | X | | | X | | | | | | | | | | | | | | | |

4. State law imposes campaign financing disclosure requirements on candidates for local office

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

5. State law sets voter qualifications for local elections

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

6. State law requires local governments to provide for absentee voting in local elections

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

7. State law requires local governments to allow write-in votes in local elections

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| X | X | X | X | X | X | X | X | | X | | X | X | | X | X | X | | X | X | X | X | X | X | X | X | X | |

8. State law establishes a procedure for recall of local elected officials

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| X | X | X | | X | X | | | X | X | | X | | | | X | | X | | | | X | | | X | X | X | X |

a. Initiative and referendum authorized

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| X | X | X | | X | X | | | X | X | | X | | | | X | | X | | | | X | | | X | X | X | X |

b. Some other method of recall provided for

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

C. LOCAL ELECTIONS

1. State law establishes date for local elections

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|----|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 48 | 43 | +5 |

a. One date for both cities and counties

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | | | | X | X | | X | | | X | X | | X | X | X | | | 25 | 35 | -10 |

b. One date for cities only

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| | | | | | X | X | X | | | X | | X | | | | X | | | | | X | X | 16 | na | - |

c. One date for counties only

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| X | | | | | X | X | X | | | | | X | X | | | X | | | | | X | X | 19 | na | - |

2. State law sets candidate qualifications for local elections

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | | X | | X | X | 37 | 45 | -8 |

3. State law limits campaign expenditures of candidates for local office

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | | | | | | | | | | | X | | | | X | | | | 10 | 12 | -2 |

4. State law imposes campaign financing disclosure requirements on candidates for local office

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | X | X | X | X | | X | X | X | X | | X | X | X | X | X | X | X | X | X | 46 | 45 | +1 |

5. State law sets voter qualifications for local elections

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 50 | 50 | 0 |

6. State law requires local governments to provide for absentee voting in local elections

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 49 | 45 | +4 |

7. State law requires local governments to allow write-in votes in local elections

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | | X | | | X | | X | X | X | | X | X | | X | X | 39 | 38 | +1 |

8. State law establishes a procedure for recall of local elected officials

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | | X | X | | X | | | | X | X | | | | | X | | X | | 23 | 20 | +3 |

a. Initiative and referendum authorized

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | | X | X | | X | | | | X | X | | | | | X | | X | | 23 | na | - |

b. Some other method of recall provided

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 0 | na | - |

9. State law establishes voter registration procedure

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

a. One registration suffices for all elections

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

b. Voter must register for local elections separately

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | | | | | | | | | | | | | | | | | | | | | | | | X |

9. State law establishes voter registration procedure

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 50 | na | — |

a. One registration suffices for all elections

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | | | X | 45 | na | — |

b. Voter must register for local elections separately

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | X | | | | | | | | | | | | | | X | X | | 5 | na | — |

D. ADMINISTRATIVE OPERATIONS AND PROCEDURES

1. State law requires that all local government meetings at which official action is taken be open to the public

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X |

2. State law requires that local government records be open to public inspection at reasonable hours

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X |

3. State law mandates a procedure for adoption of municipal ordinances and/or resolutions

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | | X | X | X | | | X | | | X | | X | X | X | X | X | X | | | X | X | X | | X | | X |

a. All proposed ordinances/resolutions must be in writing

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | | | | | | | X | | | | | | | | X | X | | | | | | X | | X | | X |

b. All proposed ordinances/resolutions must be approved as to form and legality by the city attorney

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

c. All proposed ordinances/resolutions must relate to only one subject

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | | | | | X | | | X | | | X | X | X | X | | | | | | X | | X | | X |

d. All proposed ordinances/resolutions must receive at least two readings and be finally approved on a different day than the day introduced

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | X | | X | | | X | | | X | | X | | X | X | | | | | | | | | | X | | |

e. The final vote on all ordinances/ resolutions must be recorded when so requested by any member

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | X | | | | | | X | | | X | X | X | X | | | | | | | X | | | | |

4. State law mandates a procedure for adoption of county ordinances and/or resolutions

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | X | X | | | X | X | | | X | | X | | | | | X | X | | | | X | X | | X | | X |

5. State law authorizes initiative and referendum on local ordinances and/or resolutions

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | X | X | X | X | | | | | | X | X | | | X | | X | X | | | X | | | X | X | X | X |

6. State law requires codification of municipal ordinances/resolutions

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | X | | | | | | | | | | X | | X | X | | X | X | | X | | | | | | | X | | |

7. State law requires codification of county ordinances/resolutions

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | X | | | | X | X | | X | | | X | | | | X | | | | | | | | | X | | |

8. Local elected officials subject to a state-imposed Code of Ethics

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | X | | X | | | X | X | X | X | X | | X | | | X | | | X | | | X | | | | X |

D. ADMINISTRATIVE OPERATIONS AND PROCEDURES

1. State law requires that all local government meetings at which official action is taken be open to the public

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|----|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 48 | 41 | +7 |

2. State law requires that local government records be open to public inspection at reasonable hours

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | X | 45 | 30 | +15 |

3. State law mandates a procedure for adoption of municipal ordinances and/or resolutions

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | | | X | X | X | X | X | | X | X | X | X | X | | | X | X | | X | 33 | 29 | +4 |

a. All proposed ordinances/resolutions must be in writing

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | | | | | | | | | | X | | | X | | | X | | | X | 13 | 16 | -3 |

b. All proposed ordinances/resolutions must be approved as to form and legality by city attorney

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 0 | 1 | -1 |

c. All proposed ordinances/resolutions must relate to only one subject

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | X | X | | X | | | X | | | | | | X | | | X | 16 | 12 | +4 |

d. All proposed ordinances/resolutions must receive at least two readings and be finally approved on a different day than the day introduced

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | | X | X | | | X | | X | X | X | | | | | | X | | X | 17 | 20 | -3 |

e. The final vote on all ordinances/ resolutions must be recorded when so requested by any member

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | | | X | X | | | X | | | X | | | | | | | | | X | 13 | 18 | -5 |

4. State law mandates a procedure for adoption of county ordinances and/or resolutions

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | | X | | X | | X | X | | X | X | X | | X | | X | | | | | 22 | 14 | +8 |

5. State law authorizes initiative and referendum on local ordinances and/or resolutions

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|-----|
| | | | | | X | X | X | X | | X | | X | | | X | X | | X | | | X | X | 26 | 15 | +11 |

6. State law requires codification of municipal ordinances/resolutions

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | X | | | | | X | | | | X | | | | | | | | | 11 | 8 | +3 |

7. State law requires codification of county ordinances/resolutions

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | X | | | | | | | | | | | 8 | 5 | +3 |

8. Local elected officials are subject to a state-imposed Code of Ethics

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | | | X | | X | | X | X | | | | X | | | X | X | | | 21 | 17 | +4 |

a. Violators subject to fine

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | X | | | | | X | | | X | X | | | | | X | | | X | | | X | | | | |

b. Violators subject to removal from office

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | X | | | | | X | | | | X | | X | | | X | | | X | | | | | | | |

9. Sovereign immunity for local government torts has been waived by the state

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | X | X | | X | | X | X | X | X | X | X | X | X | | X | | X | X | | | X | X | X | X | X |

10. Impeachment of local officials authorized

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | | | | | | X | | | | | | | | X | | | | | | | | | | | |

a. By state constitution

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | | | | | | X | | | | | | | | X | | | | | | | | | | | |

b. By state law

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

c. Grounds enumerated

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | | | | | | X | | | | | | | | | | | | | | | | | | | |

d. Procedure

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | | | | | | X | | | | | | | | X | | | | | | | | | | | |

11. State law establishes procedure to fill vacancies in elected county offices

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | X | X | X | | X | X | X | | X | | | X | X | X | X | X | X | X | X | X | X | | X | X | X |

a. By appointment

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | X | X | X | | | X | X | | X | | | | X | X | X | X | X | X | X | X | X | | X | X | X |

b. By special/general election

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | X | | X | | | | | X | | | | | | | | | | | | | |

12. State law establishes procedure to fill vacancies in elected city offices

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | | X | X | X | X | | X | X | | X | X | | X | X | X | X | X | | X | X | X | X | X | X | X | |

a. By appointment

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | | X | X | | | | X | X | | X | X | | X | X | X | X | X | | X | | X | X | X | X | X | |

b. By special/general election

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | X | X | | | X | | | | | | | | | | | | | | | | | | |

a. Violators subject to fine

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | | | | | X | | X | | | | | X | | | X | X | | | 14 | 12 | +2 |

b. Violators subject to removal from office

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | X | | X | X | | | | X | | | X | X | | | 13 | 13 | 0 |

9. Sovereign immunity for local government torts has been waived by the state

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | X | X | X | X | X | | X | X | X | X | X | X | X | | X | | X | X | 36 | 32 | +4 |

10. Impeachment of local officials authorized

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | X | | X | | | | | | | | | | | 5 | na | - |

a. By state constitution

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 3 | na | - |

b. By state law

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | X | | X | | | | | | | | | | | 2 | na | - |

c. Grounds enumerated

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | X | | | | | | | | | | | | | 3 | na | - |

d. Procedure

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | X | | | | | | | | | | | | | 4 | na | - |

11. State law establishes procedure to fill vacancies in elected county offices

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | | X | X | X | X | 42 | na | - |

a. By appointment

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | | X | X | X | X | 40 | na | - |

b. By special/general election

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | | | | | | | | | | | | | | | | | | | 4 | na | - |

12. State law establishes procedure to fill vacancies in elected city offices

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | 42 | na | - |

a. By appointment

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | | X | | X | | X | X | X | X | | | X | X | X | X | 35 | na | - |

b. By special/general election

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | X | | | X | | X | | X | | | | | | X | | | | | 9 | na | - |

13. State constitution or statutory law authorizes state “take over” of administration of local government

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | X | | | | | | | | | | | | | | | | | | | |

14. State law requires partisan representation on local boards and commissions

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | X | | | | | | | | | X | | | | | | | | | | | | | |

13. State constitution or statutory law authorizes state “take over” of administration of local government

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 1 | na | -- |

14. State law requires partisan representation on local boards and commissions

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 2 | na | -- |

E. FINANCIAL MANAGEMENT

1. Debt limits imposed on cities

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | X | X | | X | X | | X | X | | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X |

b. Limit expressed in some other way

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | | | | X | | | | | | X | | | | | | | X | | | | X | | | | | |

2. Debt limits imposed on counties

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | | X | | X | X | X | X | X | X | X | X | X | | X | | X | X | X | X | X | | X |

a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | X | X | | | X | | X | X | | X | X | X | X | X | X | | X | | X | X | X | X | X | | X |

b. Limit expressed in some other way

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | | | | X | | | | | | X | | | | | | | X | | | | | X | | | | |

3. State law specifies the purposes for which local debt may be incurred

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | | X | X | | X | X | X | | X | X | | | | | | X | X | | X | | X | | X | X | | X |

4. State law requires a referendum for local bond issues

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | | | X | X | | X | X | | | X | X | X | X | | | X | X | X | X | X | X | X |

a. Referendum required for all local bond issues

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | | X | | | | X | X | | | X | | | | X | X | | | | X | X | X | | X | X | X |

b. Referendum required only for general obligation bond issues

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | | X | | | | | | X | | | | X | | | X | | | | | | X | | | |

5. State law establishes a maximum bond life for local bonds

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | X | X | X | X | X | | | X | X | X | X | | X | X | X | X | X | | X | X | X | X | X | | X |

a. Maximum life established for all local bonds

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | | X | X | X | X | | | X | X | X | X | | X | X | X | X | | | X | X | X | X | X | | X |

b. Maximum life established only for general obligation bond issues

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | | | | | | | | | | | | | | | X | | | | | | | | | |

E. FINANCIAL MANAGEMENT

1. Debt limits imposed on cities

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | 48 | 46 | +2 |

a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | | X | X | X | | X | X | X | X | X | X | X | X | 43 | na | - |

b. Limit expressed in some other way

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | X | X | | | | | | | | | | | | | 7 | na | - |

2. Debt limits imposed on counties

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | | X | X | | | X | | | X | X | X | X | 40 | 39 | +1 |

a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | | | | X | X | | | X | | | X | X | X | X | 35 | na | - |

b. Limit expressed in some other way

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | X | X | | | | | | | | | | | | | 7 | na | - |

3. State law specifies the purposes for which local debt may be incurred

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | | | X | | X | | | X | X | X | X | X | X | X | X | 32 | 29 | +3 |

4. State law requires a referendum for local bond issues

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | X | X | X | X | X | | X | X | | X | X | X | X | X | | X | X | X | X | X | 39 | 34 | +5 |

a. Referendum required for all local bond issues

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | X | | | | X | | | X | | X | X | | X | X | | X | | X | X | X | 27 | na | - |

b. Referendum required only for general obligation bond issues

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | X | X | | | X | | | | | X | | | | | X | | | | 12 | na | - |

5. State law establishes a maximum bond life for local bonds

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | | X | | X | X | X | X | X | X | X | X | X | X | X | 41 | 40 | +1 |

a. Maximum life established for all local bonds

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | | X | X | | X | | X | X | X | X | X | X | X | X | X | X | X | 38 | na | - |

b. Maximum life established only for general obligation bonds

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | X | | | | | | | | | | | | | | | | | 3 | na | - |

6. State law establishes interest ceiling(s) for local government bonds

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | X | | | | X | | X | | X | | X | X | X | X | | | | X | | X | X | | | X |

a. For all local bonds

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | X | | | | X | | X | | | | X | X | X | X | | | | X | | X | X | | | X |

b. For general obligation bonds

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | | | | | | | | | X | | | | | | | | | | | | | | | |

7. State law permits short-term borrowing by local units

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | X | | X | X | X | X | X | X | | | | X | X | X | X | X | | X | | X | | X |

a. Prior state approval necessary

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | X |

b. Short-term debt must be repaid within the fiscal year incurred

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | X | | X | | | | | X | | | X | | | | | | X | | | | | | | | | |

8. Property tax limits imposed on cities

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | | | X | | | X | X | X | X | X | X | X | | | X | X | X | X | X | X | X | X |

9. Property tax limits imposed on counties

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | X | X | X | | X | X | | | X | X | X | X | X | X | X | | | X | X | | X | X | X | X | X |

10. State law establishes method of property tax assessment for local governments

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

11. Cities required to adopt an annual operating budget

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | X | | X | | | X | X | X | X | X | X | X | | X | X | X | | X | X | X | X | X |

a. State law specifies budget form

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | | | X | X | | X | | | X | | X | X | X | X | X | | | X | X | | X | X | X | | X |

b. At least one public hearing required prior to budget adoption

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | X | | | X | X | | X | | | X | X | X | X | X | | X | | X | X | X | | X | | | X | X |

c. Additional procedural requirements for budget adoption in state law

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | | X | X | | X | | | | X | | X | X | X | X | | | | X | | X | | X | X | X |

6. State law establishes interest ceiling(s) for local government bonds

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | | X | X | X | X | | | | X | | X | | X | X | | | | | 24 | 25 | -1 |

a. For all local bonds

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | | | X | X | X | | | | X | | X | | X | X | | | | | 21 | na | - |

b. For general obligation bonds

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | X | | | | | | | | | | | | | | | | | 3 | na | - |

7. State law permits short-term borrowing by local units

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | | X | | X | X | | X | X | X | X | X | X | | X | X | X | X | | | X | 37 | 30 | +7 |

a. Prior state approval is necessary

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 1 | 5 | -4 |

b. Short-term debt must be repaid within fiscal year incurred

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | | | | | | | | | | | | | | X | | | | | | 8 | 6 | +2 |

8. Property tax limits imposed on cities

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | | X | X | X | | X | | X | X | | X | X | X | | X | 38 | 36 | +2 |

9. Property tax limits imposed on counties

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | | X | X | | | X | | X | | | X | X | X | | X | 35 | 35 | 0 |

10. State law establishes the method of property tax assessment for local governments

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 48 | 49 | -1 |

11. Cities required to adopt an annual operating budget

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | | X | X | X | | X | | | | X | X | X | X | | X | X | | X | X | 38 | 27 | +11 |

a. State law specifies budget form

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | | | X | X | X | X | X | | | | X | | X | X | | X | X | | X | X | 31 | 19 | +12 |

b. At least one public hearing required prior to budget adoption

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | | X | X | X | X | X | | | | X | X | X | X | | X | X | | X | X | 34 | 19 | +15 |

c. Additional procedural requirements for budget adoption in state law

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | | X | X | X | X | | | | X | | | X | | X | X | | X | X | 25 | na | - |

12. Counties required to adopt an annual operating budget

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | | X | X | | X | X | | X | X | X | X | X | X | X | X | | | X | X | | X | X | X | X | X |

a. State law specifies budget form

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | X | X | | X | X | | | X | X | X | X | X | X | X | | | X | X | | X | X | X | | X |

b. At least one public hearing required prior to budget adoption

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | X | | | X | X | | | X | | X | X | X | | X | | | X | X | | | X | X | X | X |

c. Additional procedural requirements for budget adoption in state law

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | X | X | | X | X | | | | X | | X | X | X | X | | | | X | | | | X | X | X |

13. Local governments required to follow uniform accounting procedures in state law or as established by state agency

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | X | X | X | | X | | | X | X | | X | X | X | X | X | X | X | X | X | X | | X | X | X |

14. State law sets purchasing standards for local governments

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | X | X | | X | X | | X | X | X | X | X | | X | X | | | X | | X | X | X | X | X | X |

a. Competitive bidding on all purchases over a specified amount required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | | | | | | | | X | X | X | | | X | | | | | | | X | | X | X | X |

b. Competitive bidding on all purchases of a designated type required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | X | | | | | X | | | | | | | X | | | | | | | | | | |

c. Preference must be given to local or state businesses whenever possible

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | X | | | | | | X | | | | | | | X | | | | | | | X | | | |

d. The purchasing function required to be centralized in one person or office

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | X | X | | | X | | | | X | | | X | X | | X | |

e. Cooperative purchasing by local units—either jointly or in conjunction with the state—authorized or provided for

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | X | X | | X | X | | X | | | | X | | X | | | | | | | | | X | | X |

15. State law requires cities to conduct an independent post-audit

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | | X | X | | | | | X | X | | | X | X | | X | X | X | X | | X | X | X | X | X |

a. State law specifies audit content

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | X | | X | | | | | | | | | | X | | X | X | | | | | X | | | X | X |

b. Audits must be filed with the state

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | | X | X | | | | | X | X | | | X | X | | X | X | | X | | X | X | | X | X |

12. Counties required to adopt an annual operating budget

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | | X | X | | | X | X | X | X | | X | X | | X | X | 38 | 34 | +4 |

a. State law specifies budget form

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | | X | X | X | | X | X | X | | | X | | X | X | | X | | | X | X | 32 | 25 | +7 |

b. At least one public hearing required prior to budget adoption

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | | X | X | | | | X | X | X | X | | X | X | | X | X | 31 | 24 | +7 |

c. Additional procedural requirements for budget adoption in state law

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | X | | | | X | X | | | | X | X | | X | | X | | | | X | 23 | na | - |

13. Local governments required to follow uniform accounting procedures in state law or as established by state agency

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | X | | | X | X | | X | X | | X | X | X | X | X | X | X | | X | 35 | 31 | +4 |

14. State law sets purchasing standards for local governments

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|----|
| X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | 39 | 31 | +8 |

a. Competitive bidding on all purchases over a specified amount required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | | | | X | X | X | | | X | X | X | | | X | | X | | X | 22 | 19 | +3 |

b. Competitive bidding on all purchases of a designated type required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | X | | | | X | 5 | 6 | -1 |

c. Preference must be given to local or state businesses whenever possible

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | X | | X | | | X | | | | X | | | | | X | | | | | 11 | 8 | +3 |

d. The purchasing function required to be centralized in one person or office

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | | | | X | X | | | | X | | | | X | | | | | | | 12 | 11 | +1 |

e. Cooperative purchasing by local units—either jointly or in conjunction with the state—authorized or provided for

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | | | | | | X | X | | | | | | X | X | | | | | 17 | 13 | +4 |

15. State law requires cities to conduct an independent post-audit

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | X | | X | 38 | 27 | +11 |

a. State law specifies audit content

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | | | | X | X | X | | | X | | X | | X | | X | | X | 21 | 18 | +3 |

b. Audits must be filed with the state

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | | X | X | X | | X | | | | | X | | | | X | | X | 25 | 20 | +5 |

16. State law requires counties to conduct an independent post-audit

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | X | | | X | | X | | | | X | X | | | X | X | | | X | X | X | | | X | X | X | X |

a. State law specifies audit content

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | | X | | | | | | | | | | | | | | X | | | | | | | X | X |

b. Audits must be filed with the state

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | | X | | | | | | X | X | | | X | | | | X | | X | | | X | | X | X |

17. State law establishes a common fiscal year for cities or for counties or for both

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | X | X | X | X | X | X | | X | X | X | | X | X | X | | | X | X | | | X | X | X | X | X |

18. The investment of idle funds by cities and counties prescribed by state law

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | | X | X | X | | X | | X | X | | | | X | X | X | X | | X | X | | X | | X | X | X |

19. State law authorizes state "take over" of the financial administration of the city

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | X | | | | | | | | | | | | | X | | | | | | X |

a. Grounds

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | X | | | | | | | | | | | | | X | | | | | | |

b. Procedure

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

20. State law authorizes state "take over" of the financial administration of the county

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | X | | | | | | | | | | | | | | | | | | | X |

a. Grounds

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | X | | | | | | | | | | | | | | | | | | | |

b. Procedure

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

21. State law provides for marketing of local bonds

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | X | | X | | X | X | | | X | | | | X | X | X | | | | | X | | X | | | |

22. State law provides for maintenance of a "sinking fund" for local debt service

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | | X | | X | | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

a. Mandated

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | | X | | X | | | X | X | X | X | | X | X | | | | | X | X | X | X | X | X | X | |

16. State law requires counties to conduct an independent post-audit

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | X | X | X | X | X | | X | X | X | | X | | X | | X | | X | 31 | 19 | +12 |

a. State law specifies audit content

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | | | | X | X | | | X | | | X | | X | | X | | X | 16 | 12 | +4 |

b. Audits must be filed with the state

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | X | X | X | | X | | X | | | X | X | | | X | | | | X | | X | 21 | 12 | +9 |

17. State law establishes a common fiscal year for cities or for counties or for both

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|----|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 43 | 35 | +8 |

18. The investment of idle funds by cities and counties prescribed by state law

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | | X | X | X | X | X | X | 37 | 37 | 0 |

19. State law authorizes state "take over" of the financial administration of the city

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | X | | | | | | | | | | | | | | | | 4 | na | - |

a. Grounds

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 2 | na | - |

b. Procedure

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 0 | na | - |

20. State law authorizes state "take over" of the financial administration of the county

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | X | | | | | | | | | | | | | | | | 3 | na | - |

a. Grounds

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 1 | na | - |

b. Procedure

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 0 | na | - |

21. State law provides for marketing of local bonds

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | | | | X | | X | X | X | | | X | X | | | X | X | | X | | | 22 | na | - |

22. State law provides for maintenance of a "sinking fund" for local debt service

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | | X | X | X | X | X | X | X | X | X | X | | X | X | | X | X | X | X | X | 42 | na | - |

a. Mandated

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | X | X | X | X | | X | X | X | X | | X | | | | X | X | X | X | 31 | na | - |

b. Discretionary

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | X | | | | | | | | X | X | X | X | | | | | | | | X |

23. Property tax assessment

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

a. State function

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | | | | | | | X | | | | | | | | X |

b. Local function

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X |

24. State constitution or statutory law mandates a balanced budget

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | X | X | | | X | X | | | | | | X | X | X | | | | | | | X | | | |

a. For cities

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | X | | | X | X | | | | | | X | X | X | | | | | | | X | | | |

b. For counties

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | X | X | | | X | X | | | | | | X | | X | | | | | | | | | | |

25. State law authorizes/mandates state audit of local accounts

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | | X | X | | X | X | X | X | X | X | | X | | X | X | X | X | X | | X | | X | X | X | X |

a. For cities

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | X | | X | X | | | X | X | X | X | X | | X | | | X | X | X | X | | X | | X | X | X | X |

b. For counties

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | X | | X | X | | X | X | X | X | X | X | | X | | X | | | X | X | | X | | X | X | X | X |

c. Enumerated conditions

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | X | | | | X | | | X | | | | | X | | | | | | | X | X | X | X |

b. Discretionary

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | | | | | X | | | | | | | X | | X | | | | | 11 | na | — |

23. Property tax assessment

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 50 | na | — |

a. State function

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | X | | X | | | | | | | | | | | | | | | | 4 | na | — |

b. Local function

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| X | X | X | X | | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 46 | na | — |

24. State constitution or statutory law mandates a balanced budget

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | | X | | | | | | | | | | | X | | | | | | | 11 | na | — |

a. For cities

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | | X | | | | | | | | | | | X | | | | | | | 10 | na | — |

b. For counties

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | X | | X | | | | | | | | | | | X | | | | | | | 9 | na | — |

25. State law authorizes/mandates state audit of local accounts

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | | X | X | X | X | | | | X | | | X | | X | | | | | 32 | na | — |

a. For cities

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | | X | X | X | X | | | | X | | | X | | X | | | | | 29 | na | — |

b. For counties

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | | X | X | X | X | | | | X | | | X | | X | | | | | 30 | na | — |

c. Enumerated conditions

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | | | | X | | X | | | | | | | | | | | | | | | 12 | na | — |

F. PERSONNEL MANAGEMENT

1. State law requires cities to adopt a merit system

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| X | | | X | | | | | | | | | | X | X | X | X | X | | | X | | | X | X | X | X | X |

a. Requirement applies only to cities over a certain population, of a certain class or of a specified form of government

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | | | X | | | | | | | | | | X | X | | X | X | | | X | | | X | X | X | | |

b. Requirement applies only to certain municipal employees

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| X | | | | | | | | | | | | | X | X | X | | X | | | | | | | | X | | X |

c. Cities required to adopt a job classification and pay plan

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| X | | | | | | | | | | | | | X | | | X | X | | | | X | | | | | X | |

d. Cities required to provide for at least an annual evaluation of employee job performance

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

e. Cities required to establish an employee grievance procedure for municipal workers

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

2. State law requires counties to adopt a merit system

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| X | | X | | | | | X | | | X | | | X | X | X | X | X | | X | X | | | | | | | X | X |

a. Requirement applies only to counties over a certain population or of a specified form of government

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| | | | | | | | X | | | | | | X | | X | | | | | | X | | | | | | X | X |

b. Requirement applies only to certain county employees

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| X | | X | | | | | | | | | | | | X | | X | X | | X | | | | | | | | X | |

3. State law authorizes cities to engage in collective bargaining with public employee representatives

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | X | | | X | | X | X | X | | X | X | X | | X | X | X | X | X | | | X | X | | X | X | X | X |

a. Broad authority applies to all municipal employees

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| | X | | | X | | X | | X | | X | | X | | X | X | | | X | | | X | X | | | | X | X | X |

b. Limited authority applies to certain groups or classes of municipal employees

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | | | | | | | X | | | | X | | | | | X | X | | | | | | | | X | | |

c. In the event of impasse, binding arbitration mandated

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| | | | | | | X | X | X | | | | | | | | | X | X | | | X | | | | | | | X |

4. State law authorizes counties to engage in collective bargaining with public employee representatives

| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| | X | | | X | | | X | X | | X | X | X | | X | X | X | | X | | | X | X | | X | X | X | X |

F. PERSONNEL MANAGEMENT

1. State law requires cities to adopt a merit system

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | X | X | X | X | | X | | | | X | X | X | | | | X | X | X | 24 | 24 | 0 |

a. Requirement applies only to cities over a certain population, of a certain class or of a specified form of government

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | X | | X | | X | | | | X | | X | | | | | X | X | 16 | 19 | -3 |

b. Requirement applies only to certain municipal employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | X | | | | | | | | | X | | | | | | X | 10 | 12 | -2 |

c. Cities required to adopt a job classification and pay plan

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | X | | | | | | | | | | X | X | | X | | X | X | | 12 | 13 | -1 |

d. Cities required to provide for at least an annual evaluation of employee job performance

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | X | | | | | | | | | 1 | na | - |

e. Cities required to establish an employee grievance procedure for municipal workers

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | X | | | | | 1 | 5 | -4 |

2. State law requires counties to adopt a merit system

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | X | | | X | | | | | | X | | | | X | X | X | 19 | 17 | +2 |

a. Requirement applies only to counties over a certain population or of a specified form of government

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | X | | | X | | | | | | X | | | | | X | X | 11 | 12 | -1 |

b. Requirement applies only to certain county employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | X | | | | | | | | | | X | | X | 10 | 7 | +3 |

3. State law authorizes cities to engage in collective bargaining with public employee representatives

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | | | | X | X | X | X | | X | | X | X | X | | X | | X | X | 32 | 25 | +7 |

a. Broad authority applies to all municipal employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | | | | | X | X | | | X | | | | X | | X | | X | | 22 | 19 | +3 |

b. Limited authority applies to certain groups or classes of municipal employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | X | | | X | | | | X | X | | | | | | X | 10 | 6 | +4 |

c. In the event of impasse, binding arbitration is mandated

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | | | | X | X | X | X | | | | | X | | | | | | X | 14 | 10 | +4 |

4. State law authorizes counties to engage in collective bargaining with public employee representatives

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | | | | | X | X | | | X | | X | X | X | | X | | X | X | 28 | 22 | +6 |

a. Broad authority applies to all county employees

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | X | | | X | | | | X | | X | | X | | X | X | | | X | | X | X | | | | X | X | X |

b. Limited authority applies to certain groups or classes of county employees

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | X | | | | X | | | | | X | | | | | | | | X | | | |

c. In the event of impasse, binding arbitration is mandated

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | X | X | | | | | | | | | | X | | | X | | | | | | X |

5. State law permits strikes by certain designated public employee groups

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | X | | | | | | | X | | | | | | | | | X | |

6. State law requires that local governments actively and affirmatively seek out minority and women candidates for available local government positions

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

7. State law requires that city employees reside in the city

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

8. State law requires that county employees reside in the county

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | |

9. State law imposes personnel training requirements on certain municipal employees

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

a. Minimum training for city policemen required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

b. Minimum training for city fire fighters required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | | | X | | | | | | X | | | | | | | X | | | | | X | X | | | X | | |

c. Minimum training for other city employees required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | | X | | | | | | | | | | | | | | X |

10. State law imposes personnel training requirements on certain county employees

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | | X | X | X | | X | X | X | | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X |

a. Minimum training for county policemen required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| X | X | | | X | X | | X | X | X | | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X |

a. Broad authority applies to all county employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | | | | | X | X | | | X | | | | X | | X | | X | | 21 | 19 | +2 |

b. Limited authority applies to certain groups or classes of county employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | X | X | | | | | | X | 7 | 3 | +4 |

c. In the event of impasse, binding arbitration is mandated

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | | | | | X | X | | | | | | X | | | | | | X | 10 | 9 | +1 |

5. State law permits strikes by certain designated public employee groups

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | X | | | | | | | | | | | | | | 4 | 3 | +1 |

6. State law requires that local governments actively and affirmatively seek out minority and women candidates for available local government positions

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | X | | | | | | | | | | | 1 | 0 | +1 |

7. State law requires that city employees reside in the city

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 0 | 1 | -1 |

8. State law requires that county employees reside in the county

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | | | | | | | | | | 0 | 2 | -2 |

9. State law imposes personnel training requirements on certain municipal employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | 46 | 32 | +14 |

a. Minimum training for city policemen required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | 46 | 32 | +14 |

b. Minimum training for city fire fighters required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | | | X | | X | | | | | X | X | | | | | | X | | 14 | 7 | +7 |

c. Minimum training for other city employees required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | X | X | | | | X | | X | | | | | | | X | | 7 | 9 | -2 |

10. State law imposes personnel training requirements on certain county employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | 45 | 31 | +14 |

a. Minimum training for county policemen required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | 44 | 30 | +14 |

b. Minimum training for other county employees required

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | | | | | | | | | | X | | X | | | | | | X | X | | | | | X |

11. State law requires cities to establish a municipal retirement system or to participate in the state retirement system

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | X | | | X | | X | | X | X | X | X | X | | | | | X | X | X | X | X | X | X | X |

a. Requirement applies to all cities

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | X | | | X | | X | | | | X | X | | | | | | X | X | X | | X | X | X | X |

b. Requirement applies to all city employees

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | | | | | | X | | | | X | | | | | | | X | | | | |

12. State law requires all counties to establish a county retirement system or to participate in the state retirement system

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | X | | X | X | | X | | X | X | X | X | X | X | | | | X | X | X | | X | | X | X |

a. Requirement applies to all county employees

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | X | X | | X | | X | | X | | X | X | | | | | X | | X | | X | X |

b. Requirement applies only to police and/or fire department personnel

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | X | | | | | | | | X | | X | | | | | | X | X | | | | | |

13. City employees covered by Workers' Compensation

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

a. Coverage mandated by state law

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | X | X |

b. Coverage optional for each city

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | X | | | | | | | | | | | | | | | | X | | | | |

14. County employees covered by Workers' Compensation

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X |

a. Coverage mandated by state law

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| X | X | X | X | X | X | | | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | | X | X | X | X |

b. Coverage optional for each county

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | | | | | X | | | | | | | | | | | | | | | | X | | | | |

15. State law prohibits political activity by city or county employees

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | X | | | | X | | X | | | | X | | X | X | | X | X | X | | X | | X | X | |

b. Minimum training for other county employees required

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | X | | | X | X | X | | | | | X | | | | | | X | X | | 13 | 8 | +5 |

11. State law requires cities to establish a municipal retirement system or to participate in the state retirement system

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | | | X | X | | | | | | | | X | | X | X | | | X | 24 | 23 | +1 |

a. Requirement applies to all cities

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | | | X | | | | | | | X | | X | | | | | | X | 18 | 15 | +3 |

b. Requirement applies to all city employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | X | | | | | X | | | | 5 | 2 | +3 |

12. State law requires all counties to establish a county retirement system or to participate in the state retirement system

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | X | | X | | | | | | | | | X | | X | X | | | X | 24 | 21 | +3 |

a. Requirement applies to all county employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | X | | X | | | | | | | X | | | | | | | | | 14 | 9 | +5 |

b. Requirement applies only to police and/or fire department personnel

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | | | X | | | | | | | | | | | | X | | | X | | | X | 10 | 8 | +2 |

13. City employees covered by Workers' Compensation

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 50 | 50 | 0 |

a. Coverage mandated by state law

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | | X | X | | X | X | X | | X | X | X | X | 45 | 44 | +1 |

b. Coverage optional on the part of each city

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | X | | | X | | | | X | | | | | 5 | 6 | -1 |

14. County employees covered by Workers' Compensation

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | | X | X | X | X | X | X | X | X | X | X | X | 48 | 47 | +1 |

a. Coverage mandated by state law

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| X | X | X | X | X | X | X | X | X | X | | X | X | | X | X | X | | X | X | X | X | 44 | 42 | +2 |

b. Coverage optional on the part of each county

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | | | | | | | | | | X | | | | X | | | | | 4 | 5 | -1 |

15. State law prohibits political activity by city or county employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | X | X | X | X | | | | | | X | | X | | | | X | | X | 22 | 18 | +4 |

a. Prohibition general and applies to all cities and counties

| | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV |
| | | | X | X | | | | X | | X | | | | | X | X | | X | X | | | X | | X | X | | |

b. Prohibition applies only to certain types or classes of employees

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | | | | | | X | X | | | | | | X | | | | | | | |

16. State law mandates that local government adopt pay plans

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | X | | | | | | | | | | | | | | | | | | | | | | | | |

a. Equal pay for equal work

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

b. Comparable worth

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | X | | | | | | | | | | | | | | | | | | | | | | | | |

17. State law authorizes specific benefits for local government workers

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

a. Health insurance

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

b. Family leave

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

c. Day care

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

d. Other

| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|--|
| AL | AK | AZ | AR | CA | CO | CT | DE | FL | GA | HI | ID | IL | IN | IA | KS | KY | LA | ME | MD | MA | MI | MN | MS | MO | MT | NE | NV | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

a. Prohibition general and applies to all cities and counties

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | | | | X | X | X | | | | | | | X | | X | | | | X | | | 17 | 7 | +10 |

b. Prohibition applies only to certain types or classes of employees

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|
| | X | | | X | | | X | | | | | | | | | | | | X | | X | 8 | 13 | -5 |

16. State law mandates that local government adopt pay plans

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| | | | | | | | | | | | | | | | | | | | | | | | 1 | na | - |

a. Equal pay for equal work

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| | | | | | | | | | | | | | | | | | | | | | | | 0 | na | - |

b. Comparable worth

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| | | | | | | | | | | | | | | | | | | | | | | | 1 | na | - |

17. State law authorizes specific benefits for local government workers

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| | | | | | | | | | | | | | | | | | | | | | | | 0 | na | - |

a. Health insurance

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| | | | | | | | | | | | | | | | | | | | | | | | 0 | na | - |

b. Family leave

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| | | | | | | | | | | | | | | | | | | | | | | | 0 | na | - |

c. Day care

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| | | | | | | | | | | | | | | | | | | | | | | | 0 | na | - |

d. Other

| NH | NJ | NM | NY | NC | ND | OH | OK | OR | PA | RI | SC | SD | TN | TX | UT | VT | VA | WA | WV | WI | WY | 1990 | 1978 | Change | |
|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|------|------|--------|---|
| | | | | | | | | | | | | | | | | | | | | | | | 0 | na | - |

C

How the State Laws Changed: 1978-1990

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Table C1
The 50 States—Changes between 1978 and 1990

| State | Section | | | | | | | | | | | | Total | |
|-----------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-------|----|
| | A | | B | | C | | D | | E | | F | | + | - |
| | + | - | + | - | + | - | + | - | + | - | + | - | + | - |
| Southern Region | | | | | | | | | | | | | | |
| Alabama | 0 | 0 | 2 | 1 | 3 | 0 | 3 | 3 | 2 | 3 | 8 | 2 | 18 | 9 |
| Arkansas | 9 | 0 | 0 | 0 | 0 | 1 | 5 | 1 | 3 | 2 | 7 | 6 | 24 | 10 |
| Delaware | 0 | 1 | 2 | 0 | 0 | 0 | 0 | 0 | 2 | 1 | 9 | 2 | 13 | 4 |
| Florida | 1 | 2 | 1 | 1 | 0 | 1 | 0 | 0 | 4 | 0 | 6 | 1 | 12 | 5 |
| Georgia | 0 | 1 | 3 | 2 | 4 | 0 | 2 | 0 | 0 | 3 | 0 | 0 | 9 | 6 |
| Kentucky | 5 | 1 | 4 | 1 | 0 | 1 | 3 | 1 | 3 | 3 | 11 | 2 | 26 | 9 |
| Louisiana | 0 | 0 | 3 | 1 | 0 | 2 | 5 | 0 | 9 | 1 | 8 | 2 | 25 | 6 |
| Maryland | 0 | 1 | 3 | 1 | 1 | 1 | 3 | 0 | 8 | 2 | 4 | 0 | 19 | 5 |
| Mississippi | 4 | 0 | 0 | 0 | 0 | 1 | 7 | 0 | 2 | 1 | 5 | 2 | 18 | 4 |
| North Carolina | 2 | 2 | 1 | 0 | 0 | 0 | 1 | 3 | 1 | 2 | 5 | 5 | 10 | 12 |
| Oklahoma | 2 | 3 | 1 | 1 | 1 | 2 | 5 | 0 | 9 | 6 | 7 | 2 | 25 | 14 |
| South Carolina | 1 | 2 | 0 | 1 | 0 | 0 | 1 | 3 | 5 | 3 | 1 | 2 | 8 | 11 |
| Tennessee | 1 | 1 | 1 | 3 | 2 | 0 | 2 | 3 | 4 | 8 | 4 | 1 | 14 | 16 |
| Texas | 0 | 5 | 3 | 0 | 1 | 0 | 0 | 1 | 8 | 2 | 6 | 4 | 18 | 12 |
| Virginia | 1 | 0 | 2 | 4 | 0 | 1 | 0 | 0 | 7 | 3 | 2 | 8 | 12 | 16 |
| West Virginia | 1 | 0 | 0 | 0 | 0 | 2 | 1 | 1 | 7 | 1 | 2 | 2 | 11 | 6 |
| Total | 27 | 19 | 26 | 16 | 12 | 12 | 38 | 16 | 74 | 41 | 85 | 41 | | |
| Western Region | | | | | | | | | | | | | | |
| Alaska | 1 | 0 | 3 | 2 | 0 | 0 | 1 | 1 | 1 | 1 | 4 | 3 | 10 | 7 |
| Arizona | 6 | 3 | 2 | 0 | 0 | 1 | 1 | 0 | 6 | 0 | 0 | 0 | 15 | 4 |
| California | 4 | 1 | 2 | 5 | 1 | 0 | 0 | 4 | 4 | 0 | 4 | 2 | 15 | 12 |
| Colorado | 4 | 2 | 2 | 1 | 1 | 0 | 3 | 0 | 3 | 2 | 5 | 0 | 18 | 5 |
| Hawaii | 1 | 0 | 0 | 0 | 0 | 1 | 1 | 0 | 5 | 2 | 5 | 2 | 12 | 5 |
| Idaho | 8 | 0 | 0 | 0 | 0 | 0 | 7 | 0 | 5 | 2 | 4 | 0 | 24 | 2 |
| Montana | 4 | 1 | 2 | 1 | 0 | 0 | 11 | 0 | 3 | 2 | 17 | 2 | 37 | 6 |
| Nevada | 1 | 1 | 1 | 1 | 0 | 2 | 0 | 3 | 1 | 0 | 0 | 1 | 3 | 8 |
| New Mexico | 2 | 2 | 1 | 2 | 1 | 0 | 0 | 0 | 8 | 2 | 0 | 4 | 12 | 10 |
| Oregon | 1 | 4 | 0 | 1 | 1 | 0 | 1 | 0 | 1 | 2 | 0 | 10 | 4 | 17 |
| Utah | 1 | 4 | 2 | 0 | 1 | 0 | 0 | 1 | 0 | 2 | 7 | 5 | 11 | 12 |
| Washington | 1 | 0 | 1 | 1 | 1 | 0 | 2 | 1 | 6 | 1 | 5 | 0 | 16 | 3 |
| Wyoming | 2 | 1 | 0 | 0 | 0 | 3 | 3 | 1 | 8 | 3 | 4 | 2 | 17 | 10 |
| Total | 36 | 19 | 16 | 14 | 6 | 7 | 30 | 11 | 51 | 19 | 55 | 31 | | |
| North Central Region | | | | | | | | | | | | | | |
| Illinois | 0 | 0 | 0 | 1 | 0 | 1 | 3 | 0 | 6 | 2 | 4 | 2 | 13 | 6 |
| Indiana | 6 | 1 | 2 | 1 | 1 | 2 | 3 | 1 | 7 | 3 | 5 | 5 | 24 | 13 |
| Iowa | 5 | 0 | 0 | 1 | 0 | 0 | 3 | 1 | 2 | 4 | 6 | 1 | 16 | 7 |
| Kansas | 3 | 2 | 1 | 2 | 1 | 0 | 1 | 0 | 1 | 4 | 5 | 0 | 12 | 8 |
| Michigan | 0 | 1 | 1 | 0 | 0 | 0 | 2 | 0 | 8 | 1 | 6 | 0 | 17 | 2 |
| Minnesota | 9 | 0 | 0 | 0 | 2 | 1 | 2 | 1 | 0 | 5 | 3 | 4 | 16 | 11 |
| Missouri | 0 | 0 | 1 | 1 | 2 | 0 | 1 | 0 | 8 | 0 | 7 | 0 | 19 | 1 |
| Nebraska | 1 | 0 | 0 | 1 | 2 | 1 | 1 | 4 | 8 | 3 | 11 | 1 | 23 | 10 |
| North Dakota | 6 | 0 | 5 | 0 | 0 | 3 | 3 | 3 | 9 | 0 | 4 | 2 | 27 | 8 |
| Ohio | 0 | 0 | 3 | 2 | 0 | 2 | 0 | 1 | 3 | 5 | 3 | 1 | 9 | 11 |
| South Dakota | 0 | 0 | 5 | 3 | 0 | 2 | 2 | 3 | 9 | 1 | 0 | 0 | 16 | 9 |
| Wisconsin | 6 | 2 | 2 | 1 | 0 | 2 | 2 | 0 | 7 | 2 | 4 | 2 | 21 | 9 |
| Total | 36 | 6 | 20 | 13 | 8 | 14 | 23 | 14 | 68 | 30 | 58 | 18 | | |
| Northeast Region | | | | | | | | | | | | | | |
| Connecticut | 0 | 0 | 0 | 0 | 2 | 0 | 0 | 0 | 4 | 1 | 1 | 1 | 7 | 2 |
| Maine | 5 | 2 | 2 | 0 | 1 | 1 | 2 | 0 | 1 | 1 | 3 | 3 | 14 | 7 |
| Massachusetts | 2 | 0 | 3 | 0 | 0 | 0 | 1 | 0 | 10 | 2 | 4 | 2 | 20 | 4 |
| New Hampshire | 4 | 0 | 0 | 0 | 0 | 3 | 0 | 0 | 10 | 0 | 1 | 0 | 15 | 3 |
| New Jersey | 0 | 0 | 1 | 2 | 2 | 0 | 0 | 4 | 2 | 1 | 2 | 0 | 7 | 7 |
| New York | 0 | 0 | 0 | 0 | 1 | 1 | 2 | 0 | 11 | 1 | 2 | 2 | 16 | 4 |
| Pennsylvania | 0 | 0 | 4 | 0 | 0 | 0 | 2 | 1 | 7 | 2 | 3 | 0 | 16 | 3 |
| Rhode Island | 1 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 3 | 0 | 3 | 0 | 8 | 0 |
| Vermont | 0 | 1 | 1 | 0 | 1 | 1 | 0 | 0 | 3 | 0 | 2 | 2 | 7 | 4 |
| Total | 12 | 3 | 11 | 2 | 7 | 6 | 8 | 5 | 51 | 8 | 21 | 10 | | |

Note: A—Form of Government, B—Altering Boundaries and Responsibilities, C—Local Elections, D—Administrative Operations and Procedures, E—Financial Management, and F—Personnel Management.

Table C2
Regional Comparison, 1978 and 1990

Key

- X applicable law in effect in 1990 and 1978 surveys (if the question was asked in 1978)
- + applicable law enacted after 1978 survey
- applicable law in effect at time of 1978 survey repealed or otherwise rendered inapplicable before 1990
- * see note in citation section
- na question not asked

| | South | | west | | North-Central | | Northeast | | Total | | Change | |
|--|-------|------|------|------|---------------|------|-----------|------|-------|------|-----------|----|
| | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1978-1990 | |
| A. Form of Government | | | | | | | | | | | | |
| 1. Optional forms of government in general law for cities | 12 | 12 | 10 | 10 | 9 | 9 | 6 | 8 | 37 | 39 | -2 | |
| 2. Optional forms of government in general law for counties | 7 | 8 | 3 | 4 | 7 | 6 | 3 | 2 | 21 | 21 | 0 | |
| 3. Home rule authority granted to cities | 15 | 12 | 13 | 12 | 12 | 11 | 8 | 8 | 48 | 43 | +5 | |
| a. By state constitution | 9 | 9 | 11 | 11 | 11 | 11 | 6 | 6 | 37 | 37 | 0 | |
| b. By general law | 11 | 9 | 9 | 6 | 8 | 4 | 6 | 4 | 34 | 23 | +11 | |
| c. Structural home rule | 12 | 9 | 10 | 11 | 10 | 10 | 8 | 5 | 40 | 35 | +5 | |
| d. Broad functional home rule | 10 | 9 | 8 | 4 | 8 | 6 | 2 | 2 | 28 | 21 | +7 | |
| e. Limited functional home rule | 3 | 0 | 5 | 7 | 3 | 4 | 6 | 6 | 17 | 17 | 0 | |
| 4. Home rule authority granted to counties | 9 | 7 | 12 | 11 | 11 | 7 | 5 | 3 | 37 | 23 | +9 | |
| a. By state constitution | 6 | 7 | 8 | 9 | 7 | 5 | 2 | 2 | 23 | 23 | 0 | |
| b. By general law | 5 | 3 | 9 | 6 | 7 | 4 | 4 | 2 | 25 | 15 | +10 | |
| c. Structural home rule | 6 | 7 | 6 | 9 | 8 | 7 | 4 | 3 | 24 | 25 | -1 | |
| d. Broad functional home rule | 8 | 8 | 6 | 4 | 5 | 2 | 2 | 2 | 21 | 16 | +5 | |
| e. Limited functional home rule | 0 | 1 | 6 | 5 | 6 | 5 | 2 | 1 | 14 | 12 | +2 | |
| 5. Classes of cities provided for | 9 | 10 | 9 | 8 | 9 | 9 | 3 | 4 | 30 | 31 | -1 | |
| a. Determined by population | 9 | 8 | 7 | 8 | 9 | 9 | 3 | 3 | 28 | 28 | 0 | |
| b. Determined by area | 1 | na | 0 | na | 0 | na | 0 | na | 1 | na | | |
| c. Determined in some other way | 0 | 2 | 2 | 0 | 0 | 0 | 0 | 0 | 2 | 2 | 0 | |
| 6. Limits imposed on incorporation of new local government units | 15 | 15 | 12 | 11 | 12 | 12 | 1 | 1 | 40 | 39 | +1 | |
| a. Minimum population required | 14 | 14 | 12 | 8 | 9 | 6 | 1 | 1 | 36 | 29 | +7 | |
| b. Minimum area required | 5 | 4 | 4 | 2 | 7 | 2 | 1 | 1 | 17 | 9 | +8 | |
| c. Minimum distance from existing units required | 8 | 9 | 3 | 5 | 5 | 4 | 0 | 0 | 16 | 18 | -2 | |
| d. Minimum ad valorem tax base required | 0 | 2 | 3 | 0 | 3 | 3 | 0 | 0 | 6 | 5 | +1 | |
| B. Altering Boundaries and Responsibilities | | | | | | | | | | | | |
| 1. Municipal annexation authorized by general law | 16 | 15 | 12 | 12 | 12 | 12 | 4 | 2 | 44 | 41 | +3 | |
| a. Initiated by a petition of property owners in area to be annexed—percentage of property owners required | 12 | 11 | 10 | 10 | 9 | 10 | 3 | 2 | 34 | 33 | +1 | |
| b. Initiated by city ordinance or resolution | 12 | 12 | 9 | 5 | 1 | 0 | 7 | 1 | 0 | 32 | 24 | +8 |
| c. Public hearing required | 10 | 7 | 8 | 7 | 7 | 5 | 2 | 1 | 27 | 20 | +7 | |
| d. Referendum and majority approval in city required | 8 | 5 | 2 | 1 | 4 | 3 | 0 | 1 | 14 | 10 | +4 | |
| e. Referendum and majority approval (or majority written consent) in area to be annexed required | 11 | 10 | 3 | 6 | 3 | 5 | 2 | 2 | 19 | 23 | -4 | |
| f. Approval of county governing authority required | 1 | 1 | 6 | 2 | 4 | 2 | 0 | 0 | 11 | 5 | +6 | |
| 2. Consolidation of cities authorized | 14 | 13 | 10 | 10 | 11 | 10 | 7 | 5 | 42 | 38 | +4 | |
| a. Referendum and majority approval of only one city required | 0 | 2 | 1 | 2 | 1 | 1 | 0 | 0 | 2 | 5 | -3 | |
| b. Referendum and majority approval of each city required | 10 | 7 | 8 | 8 | 1 | 0 | 7 | 6 | 5 | 34 | 27 | +7 |
| c. No referendum required | 4 | 2 | 1 | 0 | 0 | 2 | 1 | 0 | 6 | 4 | +2 | |
| 3. Consolidation of cities and counties authorized | 5 | 5 | 6 | 7 | 3 | 4 | 0 | 0 | 14 | 16 | -2 | |
| a. Referendum and majority approval of each city affected required | 1 | 4 | 3 | 5 | 2 | 1 | 0 | 0 | 6 | 10 | -4 | |
| b. Referendum and majority approval of county required | 4 | 3 | 3 | 4 | 0 | 1 | 0 | 0 | 7 | 8 | -1 | |
| c. Referendum and majority approval of unincorporated area of county required | 0 | 2 | 0 | 1 | 1 | 0 | 0 | 0 | 1 | 3 | -2 | |
| 4. Interlocal service agreements authorized by general law or by state constitution | 14 | 13 | 11 | 10 | 9 | 9 | 8 | 7 | 42 | 39 | +3 | |
| C. Local Elections | | | | | | | | | | | | |
| 1. State law establishes date for local elections | 16 | 13 | 12 | 11 | 12 | 11 | 8 | 8 | 48 | 43 | +5 | |
| a. One date for cities and counties | 10 | 10 | 8 | 10 | 4 | 9 | 3 | 6 | 25 | 35 | -10 | |
| b. One date for cities only | 2 | na | 4 | na | 7 | na | 3 | na | 16 | na | | |
| c. One date for counties only | 6 | na | 3 | na | 7 | na | 3 | na | 19 | na | | |

Table C2 (cont.)
Regional Comparison, 1978 and 1990

| | South | | West | | North-Central | | Northeast | | Total | | Change 1978- 1990 |
|--|-------|------|------|------|---------------|------|-----------|------|-------|------|-------------------------|
| | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | |
| 2. State law sets candidate qualifications for local elections | 10 | 15 | 12 | 12 | 9 | 11 | 6 | 7 | 37 | 45 | -8 |
| 3. State law limits campaign expenditures of candidates for local office | 4 | 4 | 3 | 4 | 1 | 3 | 2 | 1 | 10 | 12 | -2 |
| 4. State law imposes campaign financial disclosure requirements on candidates for local office | 15 | 16 | 12 | 11 | 11 | 10 | 8 | 8 | 46 | 45 | +1 |
| 5. State law sets voter qualifications for local elections | 16 | 16 | 13 | 13 | 12 | 12 | 9 | 9 | 50 | 50 | 0 |
| 6. State law requires local governments to provide for absentee voting in local elections | 15 | 13 | 13 | 13 | 12 | 11 | 9 | 8 | 49 | 45 | +4 |
| 7. State law requires local governments to allow write-in votes in local elections | 12 | 14 | 11 | 10 | 10 | 11 | 6 | 3 | 39 | 38 | +1 |
| 8. State law establishes a procedure for recall of local elected officials | 5 | 2 | 9 | 10 | 8 | 7 | 1 | 1 | 23 | 20 | +3 |
| a. Initiative and referendum authorized | 5 | na | 9 | na | 8 | na | 1 | na | 23 | na | |
| b. Some other method of recall provided | 0 | na | 0 | na | 0 | na | 0 | na | 0 | na | |
| 9. State law establishes voter registration procedure | 16 | na | 13 | na | 12 | na | 9 | na | 50 | na | |
| a. One registration suffices for all elections | 15 | na | 11 | na | 10 | na | 9 | na | 45 | na | |
| b. Voter must register for local elections separately | 1 | na | 2 | na | 2 | na | 0 | na | 5 | na | |
| D. Administrative Operations and Procedures | | | | | | | | | | | |
| 1. State law requires that all local government meetings at which official action is taken be open to the public | 15 | 11 | 13 | 11 | 12 | 11 | 8 | 8 | 48 | 41 | +7 |
| 2. State law requires that local government records be open to public inspection at reasonable hours | 16 | 8 | 10 | 9 | 11 | 7 | 8 | 6 | 45 | 30 | +15 |
| 3. State law mandates a procedure for adoption of municipal ordinances and/or resolutions | 11 | 11 | 11 | 9 | 8 | 7 | 3 | 2 | 33 | 29 | +4 |
| a. All proposed ordinances/resolutions must be in writing | 4 | 7 | 7 | 7 | 1 | 1 | 1 | 1 | 13 | 16 | -3 |
| b. All proposed ordinances/resolutions must be approved as to form and legality by city attorney | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 1 | -1 |
| c. All proposed ordinances/resolutions must relate to only one subject | 6 | 4 | 5 | 2 | 4 | 5 | 1 | 1 | 16 | 12 | +4 |
| d. All proposed ordinances/resolutions must receive at least two readings and be finally approved on a different day than the day introduced | 6 | 7 | 4 | 4 | 5 | 7 | 2 | 2 | 17 | 20 | -3 |
| e. The final vote on all ordinances/resolutions must be recorded when so requested by any member | 3 | 7 | 4 | 5 | 5 | 5 | 1 | 1 | 13 | 18 | -5 |
| 4. State law mandates a procedure for adoption of county ordinances and/or resolutions | 9 | 7 | 7 | 5 | 4 | 2 | 2 | 0 | 22 | 14 | +8 |
| 5. State law authorizes initiative and referendum on local ordinances and/or resolutions | 3 | 4 | 11 | 4 | 9 | 3 | 3 | 4 | 26 | 15 | +11 |
| 6. State law requires codification of municipal ordinances/resolutions | 5 | 4 | 3 | 2 | 2 | 1 | 1 | 1 | 11 | 8 | +3 |
| 7. State law requires codification of county ordinances/resolutions | 5 | 4 | 2 | 1 | 1 | 0 | 0 | 0 | 8 | 5 | +3 |
| 8. Local elected officials subject to a state-imposed Code of Ethics | 8 | 5 | 7 | 5 | 3 | 4 | 3 | 3 | 21 | 17 | +4 |
| a. Violators subject to fine | 6 | 3 | 4 | 5 | 1 | 2 | 3 | 2 | 14 | 12 | +2 |
| b. Violators subject to removal from office | 6 | 3 | 3 | 4 | 2 | 3 | 2 | 3 | 13 | 13 | 0 |
| 9. Sovereign immunity for local government torts has been waived by the state | 12 | 8 | 9 | 8 | 10 | 10 | 5 | 6 | 36 | 32 | +4 |
| 10. Impeachment of local officials authorized | 4 | na | 0 | na | 0 | na | 1 | na | 5 | na | |
| a. By state constitution | 3 | na | 0 | na | 0 | na | 0 | na | 3 | na | |
| b. By state law | 1 | na | 0 | na | 0 | na | 1 | na | 2 | na | |
| c. Grounds enumerated | 2 | na | 0 | na | 0 | na | 1 | na | 3 | na | |
| d. Procedure | 3 | na | 0 | na | 0 | na | 1 | na | 4 | na | |
| 11. State law establishes procedure to fill vacancies in elected county offices | 15 | na | 11 | na | 9 | na | 7 | na | 42 | na | |
| a. By appointment | 14 | na | 11 | na | 8 | na | 7 | na | 40 | na | |
| b. By special/general election | 2 | na | 0 | na | 1 | na | 1 | na | 4 | na | na |
| 12. State law establishes procedure to fill vacancies in elected city offices | 14 | na | 10 | na | 11 | na | 7 | na | 42 | na | |
| a. By appointment | 11 | na | 9 | na | 10 | na | 5 | na | 35 | na | |
| b. By special/general election | 5 | na | 1 | na | 0 | na | 3 | na | 9 | na | |
| 13. State constitution or statutory law authorizes state "takeover" of administration of local government | 1 | na | 0 | na | 0 | na | 0 | na | 1 | na | |
| 14. State law requires partisan representation on local boards and commissions | 0 | na | 1 | na | 1 | na | 0 | na | 2 | na | |

Table C2 (cont.)
Regional Comparison, 1978 and 1990

| | South | | West | | North-Central | | Northeast | | Total | | Change | |
|--|-------|------|------|------|---------------|------|-----------|------|-------|---------------|-----------|-----|
| | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1978-1990 | |
| E. Financial Management | | | | | | | | | | | | |
| 1. Debt limits imposed on cities | 14 | 13 | 13 | 13 | 12 | 11 | 9 | 9 | 48 | 46 | +2 | |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | 13 | na | 10 | na | 12 | na | 8 | na | 43 | na | | |
| b. Limit expressed in some other way | 2 | na | 4 | na | 0 | na | 1 | na | 7 | na | | |
| 2. Debt limits imposed on counties | 12 | 12 | 13 | 11 | 11 | 12 | 4 | 4 | 40 | 39 | +1 | |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | 12 | na | 9 | na | 11 | na | 3 | na | 35 | na | | |
| b. Limit expressed in some other way | 2 | na | 4 | na | 0 | na | 1 | na | 7 | na | | |
| 3. State law specifies purposes for which local debt may be incurred | 9 | 8 | 10 | 10 | 5 | 4 | 8 | 7 | 32 | 29 | +3 | |
| 4. State law requires a referendum for local bond issues | 13 | 12 | 12 | 11 | 10 | 9 | 4 | 2 | 39 | 34 | +5 | |
| a. Referendum required for all local bond issues | 10 | na | 8 | na | 7 | na | 2 | na | 27 | na | | |
| b. Referendum required only for general obligation bond issues | 3 | na | 4 | na | 3 | na | 2 | na | 12 | na | | |
| 5. State law establishes a maximum bond life for local bonds | 14 | 14 | 10 | 11 | 10 | 10 | 7 | 5 | 41 | 40 | +1 | |
| a. Maximum life established for all local bonds | 12 | na | 10 | na | 9 | na | 7 | na | 38 | na | | |
| b. Maximum life established only for general obligation bond issues | 2 | na | 0 | na | 1 | na | 0 | na | 3 | na | | |
| 6. State law establishes interest ceiling(s) for local government bonds | 8 | 8 | 5 | 7 | 8 | 8 | 3 | 2 | 24 | 25 | -1 | |
| a. For all local bonds | 7 | na | 5 | na | 6 | na | 3 | na | 21 | na | | |
| b. For general obligation bonds | 1 | na | 0 | na | 2 | na | 0 | na | 3 | na | | |
| 7. State law permits short-term borrowing by local units | 10 | 9 | 11 | 7 | 7 | 5 | 9 | 9 | 37 | 30 | +7 | |
| a. Prior state approval necessary | 0 | 3 | 1 | 1 | 0 | 0 | 0 | 1 | 1 | 5 | -4 | |
| b. Short-term debt must be repaid within fiscal year incurred | 1 | 3 | 3 | 0 | 1 | 3 | 3 | 0 | 8 | 6 | +2 | |
| 8. Property tax limits imposed on cities | 10 | 13 | 12 | 10 | 11 | 12 | 5 | 1 | 38 | 36 | +2 | |
| 9. Property tax limits imposed on counties | 11 | 12 | 10 | 10 | 10 | 11 | 4 | 2 | 35 | 35 | 0 | |
| 10. State law establishes method of property tax assessment for local governments | 15 | 16 | 12 | 12 | 12 | 12 | 9 | 9 | 48 | 49 | -1 | |
| 11. Cities required to adopt an annual operating budget | 11 | 8 | 12 | 10 | 11 | 8 | 4 | 1 | 38 | 27 | +11 | |
| a. State law specifies budget form | 9 | 4 | 9 | 7 | 9 | 7 | 4 | 1 | 31 | 19 | +12 | |
| b. At least one public hearing required prior to budget adoption | 9 | 4 | 1 | 1 | 9 | 10 | 5 | 4 | 34 | 19 | +15 | |
| c. Additional procedural requirements for budget adoption in state law | 6 | na | 8 | na | 9 | na | 2 | na | 25 | na | | |
| 12. Counties required to adopt an annual operating budget | 10 | 11 | 12 | 11 | 11 | 9 | 5 | 3 | 38 | 34 | +4 | |
| a. State law specifies budget form | 9 | 6 | 9 | 9 | 9 | 7 | 5 | 3 | 32 | 25 | +7 | |
| b. At least one public hearing required prior to budget adoption | 8 | 5 | 1 | 0 | 9 | 9 | 4 | 3 | 31 | 24 | +7 | |
| c. Additional procedural requirements for budget adoption in state law | 7 | na | 8 | na | 6 | na | 2 | na | 23 | na | | |
| 13. Local governments required to follow uniform accounting procedures in state law or as established by state agency | 13 | 11 | 9 | 7 | 6 | 7 | 7 | 6 | 35 | 31 | +4 | |
| 14. State law sets purchasing standards for local governments | 12 | 12 | 11 | 11 | 9 | 4 | 7 | 4 | 39 | 31 | +8 | |
| a. Competitive bidding on all purchases over a specified amount required | 8 | 7 | 6 | 7 | 4 | 3 | 4 | 2 | 22 | 19 | +3 | |
| b. Competitive bidding on all purchases of a designated type required | 2 | 2 | 3 | 3 | 0 | 1 | 0 | 0 | 5 | 6 | -1 | |
| c. Reference must be given to local or state businesses whenever possible | 3 | 3 | 4 | 5 | 3 | 0 | 1 | 0 | 11 | 8 | +3 | |
| d. The purchasing function required to be centralized in one person or office | 4 | 4 | 2 | 3 | 5 | 3 | 1 | 1 | 12 | 11 | +1 | |
| e. Cooperative purchasing by local units—either jointly or in conjunction with the state—authorized or provided for | 5 | 6 | 6 | 3 | 1 | 0 | 5 | 4 | 17 | 13 | +4 | |
| 15. State law requires cities to conduct an independent post-audit | 12 | 8 | 11 | 8 | 8 | 6 | 7 | 5 | 38 | 27 | +11 | |
| a. State law specifies audit content | 4 | 7 | 5 | 1 | 5 | 5 | 4 | 21 | 18 | +3 | | |
| b. Audits must be filed with the state | 6 | 4 | 8 | 6 | 6 | 5 | 5 | 5 | 25 | 20 | +5 | |
| 16. State law requires counties to conduct an independent post-audit | 9 | 5 | 1 | 0 | 9 | 8 | 3 | 4 | 2 | 31 | 19 | +12 |
| a. State law specifies audit content | 4 | 2 | 7 | 6 | 2 | 2 | 3 | 2 | 16 | 12 | +4 | |
| b. Audits must be filed with the state | 4 | 2 | 8 | 6 | 7 | 2 | 2 | 2 | 21 | 12 | +9 | |

Table C2 (cont.)
Regional Comparison, 1978 and 1990

| | South | | West | | North-Central | | Northeast | | Total | | Change 1978- 1990 |
|---|-------|------|------|------|---------------|------|-----------|------|-------|------|-------------------------|
| | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | |
| 17. State law establishes a common fiscal year for cities or for counties or for both | 14 | 12 | 12 | 10 | 9 | 5 | 8 | 8 | 43 | 35 | +8 |
| 18. The investment of idle funds by cities and counties prescribed by state law | 11 | 12 | 11 | 10 | 7 | 8 | 8 | 7 | 37 | 37 | 0 |
| 19. State law authorizes state "takeover" of the financial administration of the city | 1 | na | 1 | na | 1 | na | 1 | na | 4 | na | |
| a. Grounds | 1 | na | 0 | na | 0 | na | 1 | na | 2 | na | |
| b. Procedure | 0 | na | 0 | na | 0 | na | 0 | na | 0 | na | |
| 20. State law authorizes state "takeover" of the financial administration of the county | 1 | na | 1 | na | 1 | na | 0 | na | 3 | na | |
| a. Grounds | 1 | na | 0 | na | 0 | na | 0 | na | 1 | na | |
| b. Procedure | 0 | na | 0 | na | 0 | na | 0 | na | 0 | na | |
| 21. State law provides for marketing of local bonds | 9 | na | 4 | na | 5 | na | 4 | na | 22 | na | |
| 22. State law provides for maintenance of a "sinking fund" for local debt service | 13 | na | 10 | na | 11 | na | 8 | na | 42 | na | |
| a. Mandated | 8 | na | 7 | na | 11 | na | 5 | na | 31 | na | |
| b. Discretionary | 5 | na | 3 | na | 0 | na | 3 | na | 11 | na | |
| 23. Property tax assessment | 16 | na | 13 | na | 12 | na | 9 | na | 50 | na | |
| a. State Function | 2 | na | 1 | na | 1 | na | 0 | na | 4 | na | |
| b. Local function | 14 | na | 12 | na | 11 | na | 9 | na | 46 | na | |
| 24. State constitution or statutory law mandates a balanced budget | 5 | na | 4 | na | 2 | na | 0 | na | 11 | na | |
| a. For cities | 5 | na | 3 | na | 2 | na | 0 | na | 10 | na | |
| b. For counties | 4 | na | 4 | na | 1 | na | 0 | na | 9 | na | |
| 25. State law authorizes/mandates state audit of local accounts | 9 | na | 10 | na | 8 | na | 5 | na | 32 | na | |
| a. For cities | 6 | na | 10 | na | 8 | na | 5 | na | 29 | na | |
| b. For counties | 8 | na | 10 | na | 8 | na | 4 | na | 30 | na | |
| c. Enumerated conditions | 3 | na | 3 | na | 4 | na | 2 | na | 12 | na | |
| F. Personnel Management | | | | | | | | | | | |
| 1. State law requires cities to adopt a merit system | 10 | 10 | 4 | 4 | 8 | 8 | 2 | 2 | 24 | 24 | 0 |
| a. Requirement applies only to cities over a certain population, of a certain class, or of a specified form of government | 6 | 10 | 3 | 2 | 5 | 5 | 2 | 2 | 16 | 19 | -3 |
| b. Requirement applies only to certain municipal employees | 2 | 5 | 2 | 2 | 6 | 5 | 0 | 0 | 10 | 12 | -2 |
| c. Cities required to adopt a job classification and pay plan | 7 | 7 | 2 | 3 | 2 | 2 | 1 | 1 | 12 | 13 | -1 |
| d. Cities required to provide for at least an annual evaluation of employee job performance | 1 | na | 0 | na | 0 | na | 0 | na | 1 | na | |
| e. Cities required to establish an employee grievance procedure for municipal workers | 1 | 1 | 0 | 4 | 0 | 0 | 0 | 0 | 1 | 5 | -4 |
| 2. State law requires counties to adopt a merit system | 6 | 7 | 5 | 4 | 6 | 4 | 2 | 2 | 19 | 17 | +2 |
| a. Requirement applies only to counties over a certain population or of a specified form of government | 1 | 5 | 3 | 2 | 5 | 3 | 2 | 2 | 11 | 12 | -1 |
| b. Requirement applies only to certain county employees | 5 | 3 | 2 | 1 | 2 | 1 | 1 | 2 | 10 | 7 | +3 |
| 3. State law authorizes cities to engage in collective bargaining with public employee representatives | 6 | 2 | 10 | 9 | 8 | 7 | 8 | 7 | 32 | 25 | +7 |
| a. Broad authority applies to all municipal employees | 1 | 1 | 7 | 5 | 7 | 6 | 7 | 7 | 22 | 19 | +3 |
| b. Limited authority applies to certain groups or classes of municipal employees | 5 | 1 | 3 | 4 | 1 | 1 | 1 | 0 | 10 | 6 | +4 |
| c. In the event of impasse, binding arbitration mandated | 4 | 0 | 4 | 5 | 0 | 0 | 6 | 5 | 14 | 10 | +4 |
| 4. State law authorizes counties to engage in collective bargaining with public employee representatives | 4 | 2 | 10 | 9 | 8 | 7 | 6 | 4 | 28 | 22 | +6 |
| a. Broad authority applies to all county employees | 1 | 1 | 7 | 7 | 7 | 7 | 6 | 4 | 21 | 19 | +2 |
| b. Limited authority applies to certain groups or classes of county employees | 3 | 1 | 3 | 2 | 1 | 0 | 0 | 0 | 7 | 3 | +4 |
| c. In the event of impasse, binding arbitration mandated | 2 | 0 | 4 | 6 | 0 | 1 | 4 | 2 | 10 | 9 | +1 |
| 5. State law permits strikes by certain designated public employee groups | 1 | 0 | 3 | 3 | 0 | 0 | 0 | 0 | 4 | 3 | +1 |
| 6. State law requires that local governments actively and affirmatively seek out minority and women candidates for available local government positions | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | +1 |
| 7. State law requires that city employees reside in the city | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 1 | -1 |
| 8. State law requires that county employees reside in the county | 0 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 2 | -2 |

Table C2 (cont.)
Regional Comparison, 1978 and 1990

| | South | | West | | North-Central | | Northeast | | Total | | Change 1978- 1990 |
|--|-------|------|------|------|---------------|------|-----------|------|-------|------|-------------------------|
| | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | 1990 | 1978 | |
| 9. State law imposes personnel training requirements on certain municipal employees | 15 | 11 | 11 | 5 | 12 | 8 | 8 | 8 | 46 | 32 | +14 |
| a. Minimum training for city police required | 15 | 11 | 11 | 5 | 12 | 8 | 8 | 8 | 46 | 32 | +14 |
| b. Minimum training for city fire fighters required | 6 | 5 | 2 | 1 | 4 | 1 | 2 | 0 | 14 | 7 | +7 |
| c. Minimum training for other city employees required | 3 | 4 | 1 | 3 | 3 | 0 | 0 | 2 | 7 | 9 | -2 |
| 10. State law imposes personnel training requirements on certain county employees | 16 | 12 | 11 | 5 | 12 | 8 | 6 | 6 | 45 | 31 | +14 |
| a. Minimum training for county police required | 15 | 11 | 11 | 5 | 12 | 8 | 6 | 6 | 44 | 30 | +14 |
| b. Minimum training for other county employees required | 4 | 4 | 2 | 4 | 6 | 0 | 1 | 0 | 13 | 8 | +5 |
| 11. State law requires cities to establish a municipal retirement system or to participate in the state retirement system | 5 | 4 | 7 | 7 | 9 | 10 | 3 | 2 | 24 | 23 | +1 |
| a. Requirement applies to all cities | 2 | 1 | 6 | 3 | 7 | 9 | 3 | 2 | 18 | 15 | +3 |
| b. Requirement applies to all city employees | 3 | 1 | 1 | 0 | 1 | 1 | 0 | 0 | 5 | 2 | +3 |
| 12. State law requires all counties to establish a county retirement system or to participate in the state retirement system | 6 | 5 | 6 | 7 | 9 | 7 | 3 | 2 | 24 | 21 | +3 |
| a. Requirement applies to all county employees | 6 | 2 | 2 | 2 | 6 | 5 | 0 | 0 | 14 | 9 | +5 |
| b. Requirement applies only to police and/or fire department personnel | 0 | 0 | 4 | 4 | 3 | 2 | 3 | 2 | 10 | 8 | +2 |
| 13. City employees covered by workers' compensation | 16 | 16 | 13 | 13 | 12 | 12 | 9 | 9 | 50 | 50 | 0 |
| a. Coverage mandated by state law | 12 | 13 | 13 | 13 | 12 | 12 | 8 | 6 | 45 | 44 | +1 |
| b. Coverage optional for each city | 4 | 3 | 0 | 0 | 0 | 0 | 1 | 3 | 5 | 6 | -1 |
| 14. County employees covered by workers' compensation | 16 | 15 | 13 | 13 | 12 | 12 | 7 | 7 | 48 | 47 | +1 |
| a. Coverage mandated by state law | 12 | 11 | 13 | 13 | 12 | 12 | 7 | 6 | 44 | 42 | +2 |
| b. Coverage optional for each county | 4 | 4 | 0 | 0 | 0 | 0 | 0 | 1 | 4 | 5 | -1 |
| 15. State law prohibits political activity by city or county employees | 10 | 7 | 5 | 4 | 5 | 4 | 2 | 3 | 22 | 18 | +4 |
| a. Prohibition general and applies to all cities and counties | 9 | 4 | 4 | 1 | 3 | 1 | 1 | 1 | 17 | 7 | +10 |
| b. Prohibition applies only to certain types or classes of employees | 4 | 5 | 1 | 3 | 2 | 3 | 1 | 2 | 8 | 13 | -5 |
| 16. State law mandates that local government adopt pay plans | 0 | na | 1 | na | 0 | na | 0 | na | 1 | na | |
| a. Equal pay for equal work | 0 | na | 0 | na | 0 | na | 0 | na | 0 | na | |
| b. Comparable worth | 0 | na | 1 | na | 0 | na | 0 | na | 1 | na | |
| 17. State law authorizes specific benefits for local government workers | 0 | na | 0 | na | 0 | na | 0 | na | 0 | na | |
| a. Health insurance | 0 | na | 0 | na | 0 | na | 0 | na | 0 | na | |
| b. Family leave | 0 | na | 0 | na | 0 | na | 0 | na | 0 | na | |
| c. Day care | 0 | na | 0 | na | 0 | na | 0 | na | 0 | na | |
| d. Other | 0 | na | 0 | na | 0 | na | 0 | na | 0 | na | |

Table C3
Southern Region

Key
 X applicable law in effect in 1990 and 1978 surveys (if question was asked in 1978)
 + applicable law enacted after 1978 survey
 - applicable law in effect at time of 1978 survey repealed or otherwise rendered inapplicable before 1990
 * see note in citation section
 na question not asked

| | AL | AR | DE | FL | CA | KY | LA | MD | MS | NC | OK | SC | TN | TX | VA | WV | Total 1990 | + | - | Total 1978 | Change 1978 -1990 |
|--|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| A. Form of Government | | | | | | | | | | | | | | | | | | | | | |
| 1. Optional forms of government in general law for cities (number of forms authorized) | X | X | | | * | X | X | | X | X | X | X | X | X | X | X | 12 | 0 | 0 | 12 | 0 |
| 2. Optional forms of government in general law for counties (number of forms authorized) | 3 | 3 | | | | 3 | 3 | | 5 | 2 | 4 | 3 | 3 | 4 | 4 | 5 | 7 | 1 | 2 | 8 | -1 |
| 3. Home rule authority granted cities | | | | X | | | X | | | | | 5 | 2 | | 3 | 2 | | | | | |
| a. By state constitution | | + | X | X | X | X | X | X | + | + | * | X | X | X | X | X | 15 | 3 | 0 | 12 | +3 |
| b. By general law | | | | X | X | | X | X | | | | X | X | X | X | X | 9 | 0 | 0 | 9 | 0 |
| c. Structural home rule | | + | X | X | X | + | | X | + | | - | X | | | | | 11 | 3 | 1 | 9 | +2 |
| d. Broad functional home rule | * | + | X | X | | + | X | X | + | | X | X | X | X | | X | 12 | 3 | 0 | 9 | +3 |
| e. Limited functional home rule | | + | X | + | X | + | X | X | + | | - | + | X | X | + | X | 10 | 3 | 2 | 9 | +1 |
| 4. Home rule authority granted counties | | | | | | | | | | | | | | | | | 3 | 3 | 0 | 0 | +3 |
| a. By state constitution | | + | | X | X | + | X | X | | + | * | X | X | - | | | 9 | 3 | 1 | 7 | +2 |
| b. By general law | | | | X | X | | X | X | | | | X | X | - | | | 6 | 0 | 1 | 7 | -1 |
| c. Structural home rule | | + | | X | | + | | X | | | | X | | | | | 5 | 2 | 0 | 3 | +2 |
| d. Broad functional home rule | | + | | X | X | | X | - | | | | X | X | - | | | 6 | 1 | 2 | 7 | -1 |
| e. Limited functional home rule | | + | | X | X | X | X | X | | | | X | X | - | | | 8 | 1 | 1 | 8 | 0 |
| 5. Classes of cities provided for | | | | | | | | | | | | | | | | | 0 | 0 | 1 | 1 | -1 |
| a. Determined by population | X | X | | - | | X | X | * | X | | X | | | X | X | X | 9 | 0 | 1 | 10 | -1 |
| b. Determined by area | X | X | | | | X | X | | X | | + | | | X | X | X | 9 | 1 | 0 | 8 | +1 |
| c. Determined in some other way | | | | | | | | | | | | | | X | X | X | 1 | | | | na |
| 6. Limits imposed on the incorporation of new local government units | | | | | | | | | | | | | | | | | 0 | 0 | 2 | 2 | -2 |
| a. Minimum population required | X | X | | X | X | X | X | X | X | X | X | X | X | X | X | X | 15 | 0 | 0 | 15 | 0 |
| b. Minimum area required | X | | | X | X | X | X | X | X | X | X | X | X | X | X | X | 14 | 0 | 0 | 14 | 0 |
| c. Minimum distance from existing units required | | | | X | X | | | X | | X | + | - | + | X | | 5 | 3 | 2 | 4 | +1 | |
| d. Minimum ad valorem tax base required | X | X | | X | X | | | | | X | X | X | X | - | | | 8 | 0 | 1 | 9 | -1 |
| | | | | | | | | | | | | | | | | | 0 | 0 | 2 | 2 | -2 |
| B. Altering Boundaries and Responsibilities | | | | | | | | | | | | | | | | | | | | | |
| 1. Municipal annexation authorized by general law | | | | | | | | | | | | | | | | | | | | | |
| a. Initiated by a petition of property owners in area to be annexed—percentage of property owners required | X | X | + | X | X | X | X | X | X | X | X | X | X | X | X | X | 16 | 1 | 0 | 15 | +1 |
| b. Initiated by city ordinance or resolution | + | X | | | X | | X | X | | X | X | X | X | X | X | X | 12 | 1 | 0 | 11 | +1 |
| c. Public hearing required | X | X | | X | - | | X | X | X | X | X | X | + | X | | | 12 | 1 | 1 | 12 | 0 |
| d. Referendum and majority approval in city required | | X | | X | + | + | + | X | X | + | | X | + | - | X | | 10 | 4 | 1 | 7 | +3 |
| e. Referendum and majority approval (or majority written consent) in area to be annexed required | | X | | X | | | + | + | + | | X | X | | | | | 8 | 3 | 0 | 5 | +3 |
| f. Approval of county governing authority required | X | X | + | X | - | | + | X | + | | + | - | X | X | X | X | 11 | 3 | 2 | 10 | +1 |
| | | | | | | | | | | | | | | | | | 1 | 1 | 1 | 1 | 0 |

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Table C3 (cont.)
Southern Region

| | AL | AR | DE | FL | GA | KY | LA | MD | MS | NC | OK | SC | TN | TX | VA | WV | Total 1990 | + | - | Total 1978 | Change 1978 -1990 |
|--|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 2 Consolidation of cities authorized | x | x | | x | | x | x | x | x | x | x | x | x | x | + | x | 14 | 1 | 0 | 13 | +1 |
| a. Referendum and majority approval of only one city required | - | | | | | - | | | | | | | | | | | 0 | 0 | 2 | 2 | -2 |
| b. Referendum and majority approval of each city required | + | x | | | | + | - | + | | x | x | x | + | x | | x | 10 | 4 | 1 | 7 | +3 |
| c. No referendum required | | | | + | | | + | - | | x | | | | | + | | 4 | 3 | 1 | 2 | +2 |
| 3 Consolidation of cities and counties authorized | | | | x | + | | | | | x | | x | - | | x | | 5 | 1 | 1 | 5 | 0 |
| a. Referendum and majority approval of each city affected required | | | | - | + | | | | | | | - | - | | - | | 1 | 1 | 4 | 4 | -3 |
| b. Referendum and majority approval of county required | | | | x | + | | | | | x | | x | | | | | 4 | 1 | 0 | 3 | +1 |
| c. Referendum and majority approval of unincorporated area of county required | | | | | | | | | | | | | - | | - | | 0 | 0 | 2 | 2 | -2 |
| 4. Interlocal service agreements authorized by general law or by state constitution | | x | | x | x | x | x | x | x | x | x | x | x | + | x | x | 14 | 1 | 0 | 13 | +1 |
| C. Local Elections | | | | | | | | | | | | | | | | | | | | | |
| 1. State law establishes date for local elections | + | x | x | x | x | x | x | + | x | x | x | x | + | x | x | x | 16 | 3 | 0 | 13 | +3 |
| a. One date for cities and counties | + | x | | | + | x | x | | - | x | - | | x | x | x | x | 10 | 2 | 2 | 10 | 0 |
| b. One date for cities only | | | | | | | | | x | | x | | | | | | 2 | | | na | |
| c. One date for counties only | | | x | x | | | | x | x | | x | | x | | | | 6 | | | na | |
| 2 State law sets candidate qualifications for local elections | x | - | x | x | x | - | - | * | x | x | x | x | x | x | - | - | 10 | 0 | 5 | 15 | -5 |
| 3. State law limits campaign expenditures of candidates for local office | | | x | x | + | | | - | | | | | | + | | - | 4 | 2 | 2 | 4 | 0 |
| 4. State law imposes campaign financing disclosure requirements on candidates for local office | x | x | x | x | x | x | x | x* | x | x | - | x | x | x | x | x | 15 | 0 | 1 | 16 | -1 |
| 5. State law sets voter qualifications for local elections | x | x | x | x | x | x | x | x | x | x | x | x | x | x | x | x | 16 | 0 | 0 | 16 | 0 |
| 6. State law requires local governments to provide for absentee voting in local elections | x | x | x | x | + | x | x | x | x | * | + | x | x | x | x | x | 15 | 2 | 0 | 13 | +2 |
| 7. State law requires local governments to allow write-in votes in local elections | x | x | x | - | x | x | - | x | x | x | | x | x | x | x | | 12 | 0 | 2 | 14 | -2 |
| 8. State law establishes a procedure for recall of local elected officials | + | | | x | + | | x | | | | | | + | | | | 5 | 3 | 0 | 2 | +3 |
| a. Initiative and referendum authorized | x | | | x | x | | x | | | | | | x | | | | 5 | | | na | |
| b. Some other method of recall provided | | | | | | | | | | | | | | | | | 0 | | | na | |
| 9. State law establishes voter registration procedure | x | x | x | x | x | x | x | x | x | x | x | x | x | x | x | x | 16 | | | na | |
| a. One registration suffices for all elections | x | x | x | x | x | x | x | x | x | x* | x | x | x | x | x | | 15 | | | na | |
| b. Voter must register for local elections separately | | | | | | | | | | | | | | | x | | 1 | | | na | |
| D. Administrative Operations and Procedures | | | | | | | | | | | | | | | | | | | | | |
| 1. State law requires that all local government meetings at which official action is taken be open to the public | + | x | | x | x | + | x | x | + | x | + | x | x | x | x | x | 15 | 4 | 0 | 11 | +4 |
| 2. State law requires that local government records be open to public inspection at reasonable hours | + | x | x | x | + | + | x | x | + | + | + | x | + | x | x | + | 16 | 8 | 0 | 8 | +8 |
| 3. State law mandates a procedure for the adoption of municipal ordinances and/or resolutions | x | x | | x | | x | x | * | x | - | + | x | x | x | | x | 11 | 1 | 1 | 11 | 0 |
| a. All proposed ordinances/resolutions must be in writing | - | | | x | | + | x | | x | | | - | - | - | | | 4 | 1 | 4 | 7 | -3 |
| b. All proposed ordinances/resolutions must be approved as to form and legality by city attorney | | | | | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |

Table C3 (cont.)
Southern Region

| | AL | AR | DE | FL | GA | KY | LA | MD | MS | NC | OK | SC | TN | TX | VA | WV | Total 1990 | + | - | Total 1978 | Change 1978 -1990 |
|--|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|----|---------------|-------------------------|
| c. All proposed ordinances/resolutions must relate to only one subject | | x | | x | | x | x | | + | | + | | | | | | 6 | 2 | 0 | 4 | +2 |
| d. All proposed ordinances/resolutions must receive at least two readings and be finally approved on a different day than the day introduced | | x | | x | | x | | | | - | | x | x | | | x | 6 | 0 | 1 | 7 | -1 |
| e. The final vote on all ordinances/resolutions must be recorded when so requested by any member | - | - | | | | x | x | | x | - | | - | | | | | 3 | 0 | 4 | 7 | -4 |
| 4. State law mandates a procedure for the adoption of county ordinances and/or resolutions | | x | x | x | | - | | + | + | x | | x | + | | x | | 9 | 3 | 1 | 7 | +2 |
| 5. State law authorizes initiative and referendum on local ordinances and/or resolutions | - | ✕ | | | | | + | | | | x | - | | | | | 3 | 1 | 2 | 4 | -1 |
| 6. State law requires codification of municipal ordinances/resolutions | * | ✕ | | | | | + | | | x | | - | x | * | * | * | 5 | 1 | 0 | 4 | +1 |
| 7. State law requires codification of county ordinances/resolutions | | + | x | x | | | + | | | * | | x | - | | * | | 5 | 2 | 1 | 4 | +1 |
| 8. Local elected officials subject to a state-imposed Code of Ethics | x | + | | x | x | | + | | + | | | x | | * | | x | 8 | 3 | 0 | 5 | +3 |
| a. Violators subject to fine | + | + | | x | | | + | | + | | | - | | | | x | 6 | 4 | 1 | 3 | +3 |
| b. Violators subject to removal from office | x | + | | x | | | + | | | | | + | | | | x | 6 | 3 | 0 | 3 | +3 |
| 9. Sovereign immunity for local government torts has been waived by the state | x | + | | x | + | | x | + | + | x | + | x | x | x | * | ✕ | 12 | 5 | 1 | 8 | +4 |
| 10. Impeachment of local officials authorized | x | | | x | | x | | | | | | x | * | | | | 4 | | | | na |
| a. By state constitution | x | | | x | | x | | | | | | | | | | | 3 | | | | na |
| b. By state law | | | | | | | | | | | | x | | | | | 1 | | | | na |
| c. Grounds enumerated | x | | | x | | | | | | | | | | | | | 2 | | | | na |
| d. procedure | x | | | x | | x | | | | | | | | | | | 3 | | | | na |
| 11. State law establishes procedure to fill vacancies in elected county offices | x | x | x | x | x | x | x | x | x | x | x | x | x | x | | x | 15 | | | | na |
| a. By appointment | x | x | | x | x | x | x | x | x | x | x | x | x | x | | x | 14 | | | | na |
| b. By special/general election | | | x | | x | | | | | | | | | | | | 2 | | | | na |
| 12. State law establishes procedure to fill vacancies in elected city offices | x | x | | x | x | x | x | | x | x | x | x | x | x | x | x | 14 | | | | na |
| a. By appointment | x | x | | x | x | x | x | | x | x | | | x | x | | x | 11 | | | | na |
| b. By special/general election | | | | | x | | | | | x | x | x | | | x | | 5 | | | | na |
| 13. State constitution or statutory law authorizes state "takeover" of administration of local government | | | | x | | | | | | | | | | | | | 1 | | | | na |
| 14. State law requires partisan representation on local boards and commissions | | | | | | | | | | | | | | | | | 0 | | na | | |
| E. Financial Management | | | | | | | | | | | | | | | | | | | | | |
| 1. Debt limits imposed on cities | x | x | x | | x | x | x | + | x | x | x | x | - | + | x | x | 14 | 2 | 1 | 13 | +1 |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | x | x | x | | x | x | x | | x | x | x | x | | x | x | x | 13 | | | | na |
| b. Limit expressed in some other way | | | | | | | | x | x | | | | | | | | 2 | | | | na |
| 2. Debt limits imposed on counties | x | x | x | | x | x | + | x | x | x | x | x | | | * | x | 12 | 1 | 1 | 12 | 0 |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | x | x | x | | x | x | x | x | x | x | x | x | | | | x | 12 | | | | na |
| b. Limit expressed in some other way | | | | | | | | x | x | | | | | | | | 2 | | | | na |

Table C3 (cont.)
Southern Region

| | AL | AR | DE | FL | GA | KY | LA | MD | MS | NC | OK | SC | TN | TX | VA | WV | Total 1990 | + | - | Total 1978 | Change 1978 -1990 |
|--|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 3. State law specifies the purposes for which local debt may be incurred | | X | X | X | | | X | | | X | | + | - | + | X | X | 9 | 2 | 1 | 8 | +1 |
| 4. State law requires a referendum for local bond issues | X | X | | X | X | X | X | | + | X | - | * | X | X | + | X | 13 | 2 | 1 | 12 | +1 |
| a. Referendum required for all local bond issues | X | | | X | X | X | X | | X | | | X | | X | X | X | 10 | | | na | |
| b. Referendum required only for general obligation bond issues | | X | | | | | | | | X | | | | X | | | 3 | | | na | |
| 5. State law establishes a maximum bond life for local bonds | X | X | X | | - | X | X | X | X | X | X | X | X | + | X | X | 14 | 1 | 1 | 14 | 0 |
| a. Maximum life established for all local bonds | X | | X | | | X | X | | X | X | X | X | X | X | X | X | 12 | | | na | |
| b. Maximum life established only for general obligation bond issues | | X | | | | | | X | | | | | | | | | 2 | | | na | |
| 6. State law establishes interest ceiling(s) for local government bonds | * | X | | X | | + | + | X | * | X | - | - | + | X | - | * | 8 | 3 | 3 | 8 | 0 |
| a. For all local bonds | | | | X | | X | X | X | | X | | | | X | X | | 7 | | | na | |
| b. For general obligation bonds | | X | | | | | | | | | | | | X | X | | 1 | | | na | |
| 7. State law permits short-term borrowing by local units | X | + | | + | X | - | X | + | X | - | | + | X | - | X | | 10 | 4 | 3 | 9 | +1 |
| a. Prior state approval necessary | | | | | | | - | | | - | | | | - | | | 0 | 0 | 3 | 3 | -3 |
| b. Short-term debt must be repaid within fiscal year incurred | - | | | | X | | | | | | | | | - | | | 1 | 0 | 2 | 3 | -2 |
| 8. Property tax limits imposed on cities | X | X | - | X | - | X | X | * | X | X | - | | | X | X | X | 10 | 0 | 3 | 13 | -3 |
| 9. Property tax limits imposed on counties | X | X | X | X | - | X | X | * | X | X | - | | | X | + | X | 11 | 1 | 2 | 12 | -1 |
| 10. State law establishes method of property tax assessment for local governments | - | X | X | X | X | X | X | X | X | X | X | X | X | X | X | X | 15 | 0 | 1 | 16 | -1 |
| 11. Cities required to adopt an annual operating budget | + | X | | + | | X | + | X | X | X | - | * | | + | X | X | 11 | 4 | 1 | 8 | +3 |
| a. State law specifies budget form | + | | | + | | X | + | | X | X | + | | | + | X | | 9 | 5 | 0 | 4 | +5 |
| b. At least one public hearing required prior to budget adoption | | | | + | | + | | X | + | X | + | | + | X | X | | 9 | 5 | 0 | 4 | +5 |
| c. Additional procedural requirements for budget adoption in state law | | | | X | | X | X | | X | | X | | | | X | | 6 | | | na | |
| 12. Counties required to adopt an annual operating budget | X | - | X | X | | X | + | | X | X | -* | | X | X | X | | 10 | 1 | 2 | 11 | -1 |
| a. State law specifies budget form | | | | + | X | | + | | X | X | + | | - | + | X | | 9 | 4 | 1 | 6 | +3 |
| b. At least one public hearing required prior to budget adoption | | | | + | X | | + | | | X | + | | + | X | X | | 8 | 4 | 1 | 5 | +3 |
| c. Additional procedural requirements for budget adoption in state law | | | | X | X | | X | X | | | X | | X | | X | | 7 | | | na | |
| 13. Local governments required to follow uniform amounting procedures in state law or as established by state agency | - | X | | X | | X | X | X | X | X | + | + | X | X | X | + | 13 | 3 | 1 | 11 | +2 |
| 14. State law sets purchasing standards for local governments | | X | X | X | | X | X | - | * | X | | + | X | X | X | X | 12 | 1 | 1 | 12 | 0 |
| a. Competitive bidding on all purchases over a specified amount required | | X | | | | X | | | X | | + | | X | X | X | X | 8 | 1 | 0 | 7 | +1 |
| b. Competitive bidding on all purchases of a designated type required | | | | | | | X | | - | | | | | | + | | 2 | 1 | 1 | 2 | 0 |
| c. Reference must be given to local or state businesses whenever possible | | X | | | | | X | | | | | | | | + | | 3 | 1 | 1 | 3 | 0 |
| d. The purchasing function required to be centralized in one person or office | | | | | | X | | X | | + | X | - | | | | | 4 | 1 | 1 | 4 | 0 |
| e. Cooperative purchasing by local units—either jointly or in conjunction with the state—authorized or provided for | + | X | X | | | X | | - | | | | | | | + | | 5 | 2 | 3 | 6 | -1 |

Table C3 (cont.)
Southern Region

| | AL | AR | DE | FL | GA | KY | LA | MD | MS | NC | OK | SC | TN | TX | VA | WV | Total 1990 | + | - | Total 1978 | Change 1978 -1990 | |
|---|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|---|
| 15. State law <i>requires</i> cities to conduct an independent post-audit | x | x | | * | | x | * | + | x | x | x | x | x | + | + | + | 12 | 4 | 0 | 8 | +4 | |
| a. State law specifies audit content | | + | | | | x | + | + | x | + | - | | x | | + | + | 8 | 5 | 1 | 4 | +4 | |
| b. Audits must be filed with the state | | | | | | + | + | + | x | x | x | | - | | | + | 6 | 3 | 1 | 4 | +2 | |
| 16. State law <i>requires</i> counties to conduct an independent pt-audit | | | | x | * | + | + | | | x | + | x | + | - | x | + | 9 | 5 | 1 | 5 | +4 | |
| a. State law specifies audit content | | | | | | | + | | | x | | | | | x | + | 4 | 2 | 0 | 2 | +2 | |
| b. Audits must be filed with the state | | | | | | | + | | | x | | + | | | - | + | 4 | 3 | 1 | 2 | +2 | |
| 17. State law establishes a common fiscal year for cities or for counties or for both | x | x | x* | x* | | x | | x | x | x | x | + | * | x* | x* | + | 14 | 2 | 0 | 12 | +2 | |
| 18. The investment of idle funds by cities and counties prescribed by state law | x | - | | x | * | x | x | | x | x | x | x | x | | x | x | 11 | 0 | 1 | 12 | -1 | |
| 19. State law authorizes state "takeover" of the financial administration of city | | | * | | | | | | | | | * | | | | | 1 | | | na | | |
| a. Grounds | | | | x | | | | | | | | | | | | | 1 | | | na | | |
| b. Procedure | | | | | | | | | | | | | | | | | 0 | | | na | | |
| 20. State law authorizes state "takeover" of the financial administration of county | | | | | | | x | | | | | | | | | | 1 | | | na | | |
| a. Grounds | | | | x | | | | | | | | | | | | | 1 | | | na | | |
| b. Procedure | | | | | | | | | | | | | | | | | 0 | | | na | | |
| 21. State law provides for marketing of local bonds | | x | x* | x | | x | x | | | | x | | x | | x | x | 9 | | | na | | |
| 22. State law provides for maintenance of a "sinking fund" for local debt service | x | | | x | x | x | x | x | x | x | x | x | | x | x | x | 13 | | | na | | |
| a. Mandated | x | | | | x | | | | x | x | x | x | | x | | x | 8 | | | na | | |
| b. Discretionary | | | | x | | x | x | x | | | | | | | x | | 5 | | | na | | |
| 23. Property tax assessment | x | x | x | x | x | x | x | x | x | x | x | x | x | x | x | x | 16 | | | na | | |
| a. State function | | | | | | | | x | | x | | | | | | | 2 | | | na | | |
| b. Local function | x | x | x | x | x | x | x | | x | | x | x | x | x | x | x | 14 | | | na | | |
| 24. State constitution or statutory law mandates a balanced budget | | | | x | x | x | x | | | x | | | | | | | 5 | | | na | | |
| a. For cities | | | | x | x | x | x | | | x | | | | | | | 5 | | | na | | |
| b. For counties | | | | x | x | | x | | | x | | | | | | | 4 | | | na | | |
| 25. State law authorizes/mandates state audit of local accounts | x | | x* | x | x | x | x | x | | | x* | | | | x* | | 9 | | | na | | |
| a. For cities | | | | x | x | | x | x | | | x | | | | x | | 6 | | | na | | |
| b. For counties | x | | x | x | x | x | x | | | | x | | | | x | | 8 | | | na | | |
| c. Enumerated conditions | | | | | x | | x | | | | x | | | | | | 3 | | | na | | |
| F. Personnel Management | | | | | | | | | | | | | | | | | | | | | | |
| 1. State law requires cities to adopt a merit system | + | x | * | | | x | x | * | x | x | x | * | x | x | -* | x | 10 | 1 | 1 | 1 | 0 | 0 |
| a. Requirement applies only to cities over a certain population, of a certain class, or of a specified form of government | | x | | | | x | x | | x | - | x | | x | - | - | - | 6 | 0 | 4 | 10 | -4 | |
| b. Requirement applies only to certain municipal employees | + | | | | | - | x | | | | | | | - | - | - | 2 | 1 | 4 | 5 | - | 3 |
| c. Cities required to adopt a job classification and pay plan | + | - | | | | x | x | | - | + | - | | | x | x | + | 7 | 3 | 3 | 7 | 0 | |

Table C3 (cont.)
Southern Region

| | AL | AR | DE | FL | GA | KY | LA | MD | MS | NC | OK | SC | TN | TX | VA | WV | Total 1990 | + | - | Total 1978 | Change 1978 -1990 |
|---|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| d. Cities required to provide for at least an annual evaluation of employee job performance | | | | | | | | | | | | | x | | | | 1 | | | na | |
| e. Cities required to establish employee grievance procedure for municipal workers | | | | | | | | | | | | | | | x | | 1 | 0 | 0 | 1 | 0 |
| 2. State law requires counties to adopt a merit system | + | | x | | | x | x | + | | * | | * | | | * | x | 6 | 2 | 3 | 7 | -1 |
| a. Requirement applies only to counties over a certain population or of a specified form of government | | | x | | | - | | | | - | | - | | | | | 1 | 0 | 4 | 5 | -4 |
| b. Requirement applies only to certain county employees | + | | | | | x | x | + | | | | | | | | x | 5 | 2 | 0 | 3 | +2 |
| 3. State law authorizes cities to engage in collective bargaining with public employee representatives | | * | + | x | | + | x | | | * | + | | | + | | | 6 | 4 | 0 | 2 | +4 |
| a. Broad authority applies to all municipal employees | | | | x | | | | | | | | | | | | | 1 | 0 | 0 | 1 | 0 |
| b. Limited authority applies to certain groups or classes of municipal employees | | | + | | | + | x | | | | + | | | + | | | 5 | 4 | 0 | 1 | +4 |
| c. In the event of impasse, binding arbitration mandated | | | + | + | | | + | | | | + | | | | | | 4 | 4 | 0 | 0 | +4 |
| 4. State law authorizes counties to engage in collective bargaining with public employee representatives | | * | + | x | | x | | | | * | | | | + | | | 4 | 2 | 0 | 2 | +2 |
| a. Broad authority applies to all county employees | | | | x | | | | | | | | | | | | | 1 | 0 | 0 | 1 | 0 |
| b. Limited authority applies to certain groups or classes of county employees | | | + | | | x | | | | | | | | + | | | 3 | 2 | 0 | 1 | +2 |
| c. In the event of impasse, binding arbitration mandated | | | + | + | | | | | | | | | | | | | 2 | 2 | 0 | 0 | +2 |
| 5. State law permits strikes by certain designated public employee groups | • | | * | * | * | | + | | | * | * | | | | * | | 1 | 1 | 0 | 0 | +1 |
| 6. State law requires that local governments actively and affirmatively seek out minority and women candidates for available local government positions | | | | * | | | | | | | | + | * | | | | 1 | 1 | 0 | 0 | +1 |
| 7. State law requires that city employees reside in the city | | | | | * | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 8. State law requires that county employees reside in the county | | | | | | | | | | - | | | | | | | 0 | 0 | 1 | 1 | -1 |
| 9. State law imposes personnel training requirements on certain municipal employees | x | + | x | x | x | + | + | x | + | x | x | x | x | x | x | x | 15 | 4 | 0 | 11 | +4 |
| a. Minimum training for city police required | x | + | x | x | x | + | + | x | + | x | x | x | x | x | x | x | 15 | 4 | 0 | 11 | +4 |
| b. Minimum training for city fire fighters required | + | + | | - | x | + | | | | - | | x | x | x | | | 6 | 3 | 2 | 5 | +1 |
| c. Minimum training for other city employees required | | | | | | | | | | - | x | x | x | | | | 3 | 0 | 1 | 4 | -1 |
| 10. State law imposes personnel training requirements on certain county employees | x | + | x | x | x | + | + | x | + | x | x | x | x | x | x | x | 15 | 4 | 0 | 12 | +4 |
| a. Minimum training for county police required | x | | x | x | x | + | + | x | + | x | x | x | x | x | x | + | 15 | 4 | 0 | 11 | +4 |
| b. Minimum training for other county employees required | | + | | | | | | | | - | x | | x | | | x | 4 | 1 | 1 | 4 | 0 |
| 11. State law requires cities to establish a municipal retirement system or to participate in the state retirement system | * | - | | + | * | + | - | * | * | x | * | + | | | * | | 5 | 3 | 2 | 4 | +1 |
| a. Requirement applies to all cities | | | | + | | | | | | | | | + | | * | | 2 | 2 | 0 | 0 | +2 |
| b. Requirement applies to all city employees | | | | | + | | | + | | | | | + | | - | | 3 | 3 | 1 | 1 | +2 |
| 12. State law requires all counties to establish a county retirement system or to participate in the state retirement system | * | - | x | + | * | + | x | * | | + | | | • | -* | x | | 6 | 3 | 2 | 5 | +1 |

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**Table C3 (cont.)
Southern Region**

| | AL | AR | DE | FL | GA | KY | LA | MD | MS | NC | OK | SC | TN | TX | VA | WV | Total 1990 | + | - | Total 1978 | Change 1978 -1990 | |
|---|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|----|
| a. Requirement applies to all county employees | | - | + | + | | + | + | | | + | | | + | - | * | | 6 | 6 | 2 | 2 | +4 | |
| b. Requirement applies only to police and/or fire department personnel | | | | | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 | |
| 13. City employees covered by workers' compensation | x | x | x | x | x | x | x | x | x | x | x | x | x | x | x | x | 16 | 0 | 0 | 16 | 0 | |
| a. Coverage mandated by state law | + | x | - | | x | x | x | x | x | x | x | x | | x | - | | x 12 | 1 | 2 | 1 | 3 | -1 |
| b. Coverage optional for each city | - | | + | | | | | | x | | | | x | | + | | 4 | 2 | 1 | 3 | +1 | |
| 14. County employees covered by workers' compensation | x | x | x | x | x | x | x | x | x | x | x | x | x | + | x | x | 16 | 1 | 0 | 15 | +1 | |
| a. Coverage mandated by state law | + | + | - | | x | x | x | x | x | x | x | x | | + | - | x | 12 | 3 | 2 | 11 | +1 | |
| b. Coverage optional for each county | - | - | + | | | | | | x | | | | x | | + | | 4 | 2 | 2 | 4 | 0 | |
| 15. State law prohibits political activity by city or county employees | | x | | x | | x | x | + | x | + | + | | x | * | | x | 10 | 3 | 0 | 7 | +3 | |
| a. Prohibition general and applies to all cities and counties | | + | | x | | x | + | + | x | | + | | + | | | x | 9 | 5 | 0 | 4 | +5 | |
| b. Prohibition applies only to certain types or classes of employees | | - | | | | x | - | | | + | + | | - | | | x | 4 | 2 | 3 | 5 | - 1 | |
| 16. State law mandates that local government adopt pay plans | | | | | | | | | | | | | | | | | 0 | | | | na | |
| a. Equal pay for equal work | | | | | | | | | | | | | | | | * | 0 | | | | na | |
| b. Comparable worth | | | | | | | | | | | | | * | | | | 0 | | | | na | |
| 17. State law authorizes specific benefits for local government workers | | | | | | * | | | * | | | | | * | | * | 0 | | | | na | |
| a. Health insurance | | | | | | | | | * | | | | | | | * | 0 | | | | na | |
| b. Family leave | | | | | | | | | | | | | | | | | 0 | | | | na | |
| c. Day care | | | | | | | | | | | | | * | | | | 0 | | | | na | |
| d. Other | | | | | | | | | | | | | | | | | 0 | | | | na | |

Table C4
Western Region

Key

- X applicable law in effect in 1990 and 1978 surveys (if question was asked in 1978)
- + applicable law enacted after 1978 survey
- applicable law in effect at time of 1978 survey repealed or otherwise rendered inapplicable before 1990
- * see note in citation section
- na question not asked

| | AK | AZ | CA | CO | HI | ID | MT | NV | NM | OR | UT | WA | WY | Total 1990 | + | - | Total 1978 | Change 1978- 1990 | |
|--|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|----|
| A. Form of Government | | | | | | | | | | | | | | | | | | | |
| 1. Optional forms of government in general law for cities (number of forms authorized) | * | + | x | * | x | x | x | x | x | -* | x | x | x | 10 | 1 | 1 | 1 | 0 | 0 |
| | | 3 | 4 | 3 | | 2 | 3 | 4 | 2 | | 3 | 3 | 2 | | | | | | |
| 2. Optional forms of government in general law for counties (number of forms authorized) | | | * | * | | | x | x | | - | x | * | | 3 | 0 | 1 | 4 | - | 1 |
| | | | | | | | 4 | 2 | | | 3 | | | | | | | | |
| 3. Home rule authority granted cities | x | x | x | x | x | + | x | x | x | x | x | x | x | 13 | 1 | 0 | 12 | +1 | |
| a. By state constitution | x | x | x | x | x | | x | | x | x | x | x | x | 11 | 0 | 0 | 1 | 1 | 0 |
| b. By general law | + | x | x | + | + | + | x | | x | - | | x | | 9 | 4 | 1 | 6 | +3 | |
| c. Structural home rule | | x | x | x | x | x | - | | x | x | x | x | x | 10 | 0 | 1 | 1 | 1 | -1 |
| d. Broad functional home rule | | x | x | x | | x | + | | + | + | + | + | | 8 | 4 | 0 | 4 | +4 | |
| e. Limited functional home rule | x | | | | x | | + | - | | x | - | | x | -5 | 1 | 3 | 7 | - | 2 |
| 4. Home rule authority granted counties | x | x | x | x | x | + | x | x | x | x | x | x | | 12 | 1 | 0 | 11 | +1 | |
| a. By state constitution | x | - | + | x | x | | x | | x | x | - | x | | 8 | 1 | 2 | 9 | - | 1 |
| b. By general law | | x | x | x | + | + | + | x | | x | x | | | 9 | 3 | 0 | 6 | +3 | |
| c. Structural home rule | | - | x | x | x | | x | | x | - | - | x | | 6 | 0 | 3 | 9 | - | 3 |
| d. Broad functional home rule | | - | x | + | | + | x | | + | - | | + | | 6 | 4 | 2 | 4 | +2 | |
| e. Limited functional home rule | x | + | | - | x | | x | | + | x | | | | 6 | 2 | 1 | 5 | +1 | |
| 5. Classes of cities provided for | x | + | x | x | * | | x | x | | | x | x | x | 9 | 1 | 0 | 8 | +1 | |
| a. Determined by population | x | + | - | - | | | x | x | | | x | x | x | 7 | 1 | 2 | 8 | -1 | |
| b. Determined by area | | | | | | | | | | | | | | 0 | | | na | | |
| c. Determined in some other way | | | + | + | | | | | | | | | | 2 | 2 | 0 | 0 | +2 | |
| 6. Limits imposed on incorporation of new local government units | x | + | x | x | | x | x | x | x | x | x | x | x | 12 | 1 | 0 | 11 | +1 | |
| a. Minimum population required | x | + | + | + | | + | x | x | x | x | x | x | x | 12 | 4 | 0 | 8 | +4 | |
| b. Minimum area required | | | + | | | + | x | | | | | x | | 4 | 2 | 0 | 2 | +2 | |
| c. Minimum distance from existing units required | | | | x | | x | - | | - | | | x | | 3 | 0 | 2 | 5 | - | 2 |
| d. Minimum ad valorem tax base required | | | | | | + | + | | | | | + | | 3 | 3 | 0 | 0 | +3 | |
| B. Altering Boundaries and Responsibilities | | | | | | | | | | | | | | | | | | | |
| 1. Municipal annexation authorized by general law | x* | x | x | x | | x | x | x | x | x | x | x | x | 12 | 0 | 0 | 12 | 0 | |
| a. Initiated by a petition of property owners in area to be annexed— percentage of property owners required | + | x | - | x | | | x | x | x | x | x | x | x | 10 | 1 | 1 | 1 | 0 | 0 |
| b. Initiated by city ordinance or resolution | + | | | | | x | x | + | x | x | + | + | x | 9 | 4 | 0 | 5 | +4 | |
| c. Public hearing required | | + | | x | | | x | x | x | x | | x | x | 8 | 1 | 0 | 7 | +1 | |
| d. Referendum and majority approval in city required | | | | | | + | | | | | | | | 2 | 1 | 0 | 1 | +1 | |
| e. Referendum and majority approval (or majority written consent) in area to be annexed required | x | | - | + | | | - | - | - | - | + | x | | 3 | 1 | 4 | 6 | - | 3 |
| f. Approval of county governing authority required | | | + | + | | + | - | + | - | + | x | | | 6 | 5 | 1 | 2 | +4 | |

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Table C4 (cont.)
Western Region

| | AK | AZ | CA | CO | HI | ID | MT | NV | NM | OR | UT | WA | WY | Total 1990 | + | - | Total 1978 | Change 1978- 1990 | |
|--|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|--|
| 2. Consolidation of cities authorized | x | x | x | x | | x | | | x | x | x | x | x | 10 | 0 | 0 | 10 | 0 | |
| a. Referendum and majority approval of only one city required | - | | | | | | | | | | | | x | 1 | 0 | 1 | 2 | -1 | |
| b. Referendum and majority approval of each city required | + | x | - | | x | | | x | x | x | x | x | | 8 | 1 | 1 | 8 | 0 | |
| c. No referendum required | | | + | | | | | | | | | | | 1 | 1 | 0 | 0 | +1 | |
| 3. Consolidation of cities and counties authorized | | | | x | - | | x | | x | x | x | x | | 6 | 0 | 1 | 7 | -1 | |
| a. Referendum and majority approval of each city affected required | | | | - | | | x | | x | x* | | - | | 3 | 0 | 2 | 5 | -2 | |
| b. Referendum and majority approval of county required | | | | - | | + | x | | | x | | x | | 3 | 0 | 1 | 4 | -1 | |
| c. Referendum and majority approval of unincorporated area of county required | | | | | | | | | - | | | | | 0 | 0 | 1 | 1 | -1 | |
| 4. Interlocal service agreements authorized by general law or by state constitution | x | + | x | x | | | x | x | x | x | x | x | x | 11 | 1 | 0 | 10 | +1 | |
| C. Local Elections | | | | | | | | | | | | | | | | | | | |
| 1. State law establishes election dates for local elections | x | x | + | x | | x | x | x | x | x | x | x | x | 12 | 1 | 0 | 11 | +1 | |
| a. One date for cities and counties | x | x | | | | x | x | - | x | x | x | x | - | 8 | 0 | 2 | 10 | -2 | |
| b. One date for cities only | | | x | x | | | | x | | | | | x | 4 | | | na | | |
| c. One date for counties only | | | x | | | | | x | | | | | x | 3 | | | na | | |
| 2. State law sets candidate qualifications for local elections | x | x | x | x | - | x | x | x | x | + | x | x | x | 12 | 1 | 1 | 12 | 0 | |
| 3. State law limits campaign expenditures of candidates for local office | | - | | x | x | | | - | | | | x | - | 3 | 2 | 3 | 4 | -1 | |
| 4. State law imposes campaign financing disclosure requirements on candidates for local office | x | x | x | x | x | x | x | x | | x | + | x* | x | 12 | 1 | 0 | 11 | +1 | |
| 5. State law sets voter qualifications for local elections | x | x | x | x | x | x | x | x | x | x | x | x | x | 13 | 0 | 0 | 13 | 0 | |
| 6. State law requires local governments to provide for absentee voting in local elections | x | x | x | x | x | x | x | x | x | x | x | x | x | 13 | 0 | 0 | 13 | 0 | |
| 7. State law requires local governments to allow write-in votes in local elections | x | x | x | x | | x | x | | + | x | x | x | x | 11 | 1 | 0 | 10 | +1 | |
| 8. State law establishes a procedure for recall of local elected officials | x | x | x | x | | x | x | x | | x | | x | - | 9 | 0 | 1 | 10 | -1 | |
| a. Initiative and referendum authorized | x | x | x | x | | x | x | x | | x | | x | | 9 | | | na | | |
| b. Some other method of recall provided | | | | | | | | | | | | | | 0 | | | na | | |
| 9. State law establishes voter registration procedure | x | x | x | x | x | x | x | x | x | x | x | x | x | 13 | | | na | | |
| a. One registration suffices for all elections | x | | x | x | x | x | x | | x | x | x | x | x | 11 | | | na | | |
| b. Voter must register for local elections separately | | x | | | | | | x | | | | | | 2 | | | na | | |
| D. Administrative Operations and Procedures | | | | | | | | | | | | | | | | | | | |
| 1. State law requires that all local government meetings at which official action is taken be open to the public | x | x | x | x | x | + | + | x | x | x | x | x | x | 13 | 2 | 0 | 11 | +2 | |
| 2. State law requires that local government records be open to public inspection at reasonable hours | - | | x | x | x | x | + | x | x | x | x | | + | 10 | 2 | 1 | 9 | +1 | |
| 3. State law mandates a procedure for adoption of municipal ordinances and/or resolutions | x | | x | x | | x | + | x | x | + | x | x | x | 11 | 2 | 0 | 9 | +2 | |
| a. All proposed ordinances/resolutions must be in writing | x | | - | | | | + | x | x | | x | x | x | 7 | 1 | 1 | 7 | 0 | |
| b. All proposed ordinances/resolutions must be approved as to form and legality by city attorney | | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 | |
| c. All proposed ordinances/resolutions must relate to only one subject | | | | | | + | + | x | | | + | x | | 5 | 3 | 0 | 2 | +3 | |
| d. All proposed ordinances/resolutions must receive at least two readings and be finally approved on a different day than the day introduced | | | | x | | x | + | - | | | | x | | 4 | 1 | 1 | 4 | 0 | |
| e. The final vote on all ordinances/resolutions must be recorded when so requested by any member | | | | x | | x | | - | x | | - | - | + | 4 | 2 | 3 | 5 | -1 | |

Table C4 (cont.)
Western Region

| | AK | AZ | CA | CO | HI | ID | MT | NV | NM | OR | UT | WA | WY | Total 1990 | + | - | Total 1978 | Change 1978- 1990 | |
|---|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|--|
| 4. State law mandates a procedure for the adoption of county ordinances and/or resolutions | | | x | | | + | + | x | x | x | x | | | 7 | 2 | 0 | 5 | +2 | |
| 5. State law authorizes initiative and referendum on local ordinances and/or resolutions | + | + | x | + | | + | + | x | | x | x | + | + | 11 | 7 | 0 | 4 | +7 | |
| 6. State law requires codification of municipal ordinances/resolutions | x | | | | | + | + | | | | * | * | - | 3 | 2 | 1 | 2 | +1 | |
| 7. State law requires codification of county ordinances/resolutions | | | | | x | | + | | | | | | | 2 | 1 | 0 | 1 | +1 | |
| 8. Local elected officials subject to a state-imposed Code of Ethics | | | - | + | + | + | * | x | | x | x | x | | 7 | 3 | 1 | 5 | +2 | |
| a. Violators subject to fine | | | - | | | + | | - | | x | x | x | | 4 | 1 | 2 | 5 | -1 | |
| b. Violators subject to removal from office | | | - | | | | | | | x | x | x | | 3 | 0 | 1 | 4 | -1 | |
| 9. Sovereign immunity for local government torts has been waived by the state | | | x | * | x | x | + | x | | x | x | x | x | 9 | 1 | 0 | 8 | +1 | |
| 10. Impeachment of local officials authorized | | | | | | | | | | | | | | 0 | | | na | | |
| a. By state constitution | | * | | * | * | | | | | | | * | | 0 | | | na | | |
| b. By state law | | | | | | | | | | | | | | 0 | | | na | | |
| c. Grounds enumerated | | | | | | | | | | | | | | 0 | | | na | | |
| d. Procedure | | | | | | | | | | | | | | 0 | | | na | | |
| 11. State law establishes procedure to fill vacancies in elected county offices | | x | x | x | | x | x | x | x | x | x | x | x | 11 | | | na | | |
| a. By appointment | | x | x | x | | x | x | x | x | x | x | x | x | 11 | | | na | | |
| b. By special/general election | | | | | | | | | | | | | | 0 | | | na | | |
| 12. State law establishes procedure to fill vacancies in elected city offices | x | | x | x | | x | x | * | x | x | x | x | x | 10 | | | na | | |
| a. By appointment | x | | x | | | x | x | | x | x | x | x | x | 9 | | | na | | |
| b. By special/general election | | | | x | | | | | | | | | | 1 | | | na | | |
| 13. State constitution or statutory law authorizes state "takeover" of administration of local government | | | | | | | | | | | | | | 0 | | | na | | |
| 14. State law requires partisan representation on local boards and commissions | | | | x | | | | | | | | | | 1 | | | na | | |
| E. Financial Management | | | | | | | | | | | | | | | | | | | |
| 1. Debt limits imposed on cities | x | x | x | x | x | x | x | x | x | x | x | x | x | 13 | 0 | 0 | 13 | 0 | |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | | x | x | | x | | x | x | x | x | x | x | x | 10 | | | na | | |
| b. Limit expressed in some other way | x | | | x | | x | | | | x | | | | 4 | | | na | | |
| 2. Debt limits imposed on counties | x | x | x | x | x | + | x | x | x | x | x | + | x | 13 | 2 | 0 | 11 | +2 | |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | | x | x | | x | | x | x | x | | x | x | x | 9 | | | na | | |
| b. Limit expressed in some other way | x | | | x | | x | | | | x | | | | 4 | | | na | | |
| 3. State law specifies purposes for which local debt may be incurred | x | | x | - | | x | x | x | x | x | x | + | x | 10 | 1 | 1 | 10 | 0 | |
| 4. State law requires a referendum for local bond issues | x | x | x | x | | x | x | x | x | x | x | + | x | 12 | 1 | 0 | 11 | +1 | |
| a. Referendum required for all local bond issues | x | x | x | | | | x | x | x | | x | | x | 8 | | | na | | |
| b. Referendum required only for general obligation bond issues | | | | x* | | x | | | | x | | x* | | 4 | | | na | | |
| 5. State law establishes a maximum bond life for local bonds | | | x | x | x | x | x | x | x | - | x | x | x | 10 | 0 | 1 | 11 | -1 | |
| a. Maximum life established for all local bonds | | | x | x | x | x | x | x | x | | x | x | x | 10 | | | na | | |
| b. Maximum life established only for general obligation bond issues | | | | | | | | | | | | | | 0 | | | na | | |

Table C4 (cont.)
Western Region

| | AK | AZ | CA | CO | HI | ID | MT | NV | NM | OR | UT | WA | WY | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|--|----|----|----|----|----|----|----|----|----|----|----|----|-----|---------------|---|---|---------------|-------------------------|
| 6. State law establishes interest ceiling(s) for local government bonds | | | x | | | x | - | x | x | x | | | - | 5 | 0 | 2 | 7 | -2 |
| a. For all local bonds | | | x | | x | | | x | x | x | | | | 5 | | | na | |
| b. For general obligation bonds | | | | | | | | | | | | | | 0 | | | na | |
| 7. State law permits short-term borrowing by local units | x | + | x | + | + | + | x | x | - | x | x | + | | 11 | 5 | 1 | 7 | +4 |
| a. Prior state approval necessary | | | | | | | | x | | | | | | 1 | 0 | 0 | 1 | 0 |
| b. Short-term debt must be repaid within fiscal year incurred | + | + | + | | | | | | | | | | | 3 | 3 | 0 | 0 | +3 |
| 8. Property tax limits imposed on cities | x | + | x | x | | + | x | x | x | x | x | x | x | 12 | 2 | 0 | 10 | +2 |
| 9. Property tax limits imposed on counties | - | + | x | x | | + | x | x | x | x | - | x | x | 10 | 2 | 2 | 1 | 0 |
| 10. State law establishes method of property tax assessment for local governments | x | x | | x | x | x | x | x | x | x | x | x | x | 12 | 0 | 0 | 1 | 2 |
| 11. Cities required to adopt an annual operating budget | x | x | + | x | | x | x | x | + | x | x | x* | x | 12 | 2 | 0 | 10 | +2 |
| a. State law specifies budget form | | x | | x | | + | x | x | | x | x | x | + | 9 | 2 | 0 | 7 | +2 |
| b. At least one public hearing required prior to budget adoption | x | x | | + | | x | x | x | + | x | x | x | x | 11 | 1 | 0 | 9 | +2 |
| c. Additional procedural requirements for budget adoption in state law | x | x | | x | | | x | x | | x | x | x | x | 8 | | | na | |
| 12. Counties required to adopt an annual operating budget | x | x | x | x | x | x | x | x | + | x | x | x | x | 12 | 1 | 0 | 11 | +1 |
| a. State law specifies budget form | x | x | x | | | x | x | x | | x | x | - | + | 9 | 1 | 1 | 9 | 0 |
| b. At least one public hearing required prior to budget adoption | x | x | | | | x | x | x | + | x | x | x | x | 10 | 1 | 0 | 9 | +1 |
| c. Additional procedural requirements for budget adoption in state law | x | x | x | | | | x | x | | x | x | | | 8 | | | na | |
| 13. Local governments required to follow uniform accounting procedures in state law or as established by state agency | | | x | x | | x | + | x | - | + | x | + | x | 9 | 3 | 1 | 7 | +2 |
| 14. State law sets purchasing standards for local governments | | | x | x | x | x | x | x | x | x | x | x | x | 11 | 0 | 0 | 1 | 1 |
| a. Competitive bidding on all purchases over a specified amount required | | | | | - | x | x | x | x | | | | x | 6 | 0 | 1 | 7 | - 1 |
| b. Competitive bidding on all purchases of a designated type required | | | | x | + | | | | | | | | x | 3 | 1 | 1 | 3 | 0 |
| c. Preference must be given to local or state businesses whenever possible | | | + | - | + | | | | x | x | | | - | 4 | 2 | 3 | 5 | - 1 |
| d. The purchasing function required to be centralized in one person or office | | | | | | | | | x | | x | | - | 2 | 0 | 1 | 3 | - 1 |
| e. Cooperative purchasing by local units—either jointly or in conjunction with the state—is authorized or provided for | | | + | + | + | | x | + | x | - | | | | 6 | 4 | 1 | 3 | +3 |
| 15. State law requires cities to conduct an independent post-audit | x | x | * | x | | x | + | x | + | x | x | x* | + | 11 | 3 | 0 | 8 | +3 |
| a. State law specifies audit content | | + | | x | | - | | x | + | x | x | | + | 7 | 3 | 1 | 5 | +2 |
| b. Audits must be filed with the state | | x | | x | | x | | x | + | x | x | | + | 8 | 2 | 0 | 6 | +2 |
| 16. State law requires counties to conduct an independent post-audit | x | x | * | x | - | x | + | x | + | x | x | - | * + | 10 | 3 | 2 | 9 | +1 |
| a. State law specifies audit content | | x | | x | | - | | x | + | x | x | | + | 7 | 2 | 1 | 6 | +1 |
| b. Audits must be filed with the state | | x | | x | | x | | x | + | x | x | | + | 8 | 2 | 0 | 6 | +2 |
| 17. State law establishes a common fiscal year for cities or for counties or for both | + | | x | x | x | x | x | x | x | x* | x* | + | x | 12 | 2 | 0 | 10 | +2 |
| 18. The investment of idle funds by cities and counties prescribed by state law | | | x | x | + | x | x | x | x | x | x | x | x | 11 | 1 | 0 | 10 | +1 |
| 19. State law authorizes state "takeover" of the financial administration of city | | | | | | | | x | | | | | | 1 | | | na | |
| a. Grounds | | | | | | | | | | | | | | 0 | | | na | |
| b. Procedure | | | | | | | | | | | | | | 0 | | | na | |
| 20. State law authorizes state "takeover" of the financial administration of county | | | | | | | | x | | | | | | 1 | | | na | |
| a. Grounds | | | | | | | | | | | | | | 0 | | | na | |
| b. Procedure | | | | | | | | | | | | | | 0 | | | na | |
| 21. State law provides for marketing of local bonds | x | | x | | x | | | | | x | | | | 4 | | | na | |

Table C4 (cont.)
Western Region

| | AK | AZ | CA | CO | HI | ID | MT | NV | NM | OR | UT | WA | WY | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|---|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 22. State law provides for maintenance of a "sinking fund" for local debt service | | x | x | | x | x | x | | | x | x | x | x | 10 | | | | na |
| a. Mandated | | x | x | | x | x | x | | | | | x | x | 7 | | | | na |
| b. Discretionary | | | | | | | | x | | x | | | x | 3 | | | | na |
| 23. Property tax assessment | x | x | x | x | x | x | x* | x | x* | x | x* | x | x | 13 | | | | na |
| a. State function | | | | | | | | x | | | | | | 1 | | | | na |
| b. Local function | x | x | x | x | x | x | x | | x | x | x | x | x | 12 | | | | na |
| 24. State constitution or statutory law mandates a balanced budget | | | x* | x | | | | | x | | x | | | 4 | | | | na |
| a. For cities | | | | | | | | | x | | x | | | 3 | | | | na |
| b. For counties | | | x | x | | | | | x | | x | | | 4 | | | | na |
| 25. State law authorizes/mandates state audit of local accounts | | x | x | x | x | x* | x* | x* | x | x | x | | | 10 | | | | na |
| a. For cities | | x | x | x | x | x | x | x | x | x | x | | | 10 | | | | na |
| b. For counties | | x | x | x | x | x | x | x | x | x | x | | | 10 | | | | na |
| c. Enumerated conditions | | | | x | | | x | x | | | | | | 3 | | | | na |
| F. Personnel Management | | | | | | | | | | | | | | | | | | |
| 1. State law requires cities to adopt a merit system | * | | * | * | * | + | x | * | - | x | | x | x | 4 | 1 | 1 | 4 | 0 |
| a. Requirement applies only to cities over a certain population, of a certain class, or of a specified form of government | | | | | | | | + | | | x | x | x | 3 | 1 | 0 | 2 | +1 |
| b. Requirement applies only to certain municipal employees | | | | | | | | | - | + | | x | x | 2 | 1 | 1 | 2 | 0 |
| c. Cities required to adopt a job classification and pay plan | | | | | | | | + | | - | x | | - | 2 | 1 | 2 | 3 | -1 |
| d. Cities required to provide for at least an annual evaluation of employee job performance | | | | | | | | | | | | | | 0 | | | | na |
| e. Cities required to establish an employee grievance procedure for municipal workers | | | | | | | | - | - | - | | - | - | 0 | 0 | 4 | 4 | -4 |
| 2. State law requires counties to adopt a merit system | * | x | * | | x | | | x | | x | | + | + | 5 | 1 | 0 | 4 | +1 |
| a. Requirement applies only to counties over a certain population or of a specified form of government | | | | | | | | x | | x | | + | + | 3 | 1 | 0 | 2 | +1 |
| b. Requirement applies only to certain county employees | | x | | | | | | | | | | + | + | 2 | 1 | 0 | 1 | +1 |
| 3. State law authorizes cities to engage in collective bargaining with public employee representatives | x | | x | | + | x | + | x | - | x | x | x | x | 10 | 2 | 1 | 9 | +1 |
| a. Broad authority applies to all municipal employees | x | | x | | + | | + | x | | x | | x | x | 7 | 2 | 0 | 5 | +2 |
| b. Limited authority applies to certain groups or classes of municipal employees | x | | x | | + | | | x | - | | x | x | x | 3 | 0 | 1 | 4 | -1 |
| c. In the event of impasse, binding arbitration mandated | - | | | | | | | x | | x | x | x | x | 4 | 0 | 1 | 5 | -1 |
| 4. State law authorizes counties to engage in collective bargaining with public employee representatives | x | | x | | x | x | + | x | | x | x | x | x | 10 | 1 | 0 | 9 | +1 |
| a. Broad authority applies to all county employees | x | | x | | x | | + | x | | x | - | x | | 7 | 1 | 1 | 7 | 0 |
| b. Limited authority applies to certain groups or classes of county employees | x | | x | | x | x | | | | + | | x | | 3 | 1 | 0 | 2 | +1 |
| c. In the event of impasse, binding arbitration mandated | - | | | | - | | | x | | x | x | | x | 4 | 0 | 2 | 6 | -2 |
| 5. State law permits strikes by certain designated public employee groups | - | | | | x | | + | * | | x | | | | 3 | 1 | 1 | 3 | 0 |
| 6. State law requires that local governments actively and affirmatively seek out minority and women candidates for available local government positions | | | | | | | | | | * | | * | | 0 | 0 | 0 | 0 | 0 |
| 7. State law requires that city employees reside in the city | | | | | | | | - | | | | * | | 0 | 0 | 1 | 1 | -1 |
| 8. State law requires that county employees reside in the county | | | | | | | | - | | | | | | 0 | 0 | 1 | 1 | -1 |

Table C4 (cont.)
Western Region

| | AK | AZ | CA | CO | HI | ID | MT | NV | NM | OR | UT | WA | WY | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|--|----|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 9. State law imposes personnel training requirements on certain municipal employees | + | | + | + | | + | + | x | x | x | x | + | x | 11 | 6 | 0 | 5 | +6 |
| a. Minimum training for city police required | + | | + | + | | + | + | x | x | x | x | + | x | 11 | 6 | 0 | 5 | +6 |
| b. Minimum training for city fire fighters required | | | | | | + | | | | x | | | | 2 | 1 | 0 | 1 | +1 |
| c. Minimum training for other city employees required | | | | | | | | x | - | | - | | | 1 | 0 | 2 | 3 | -2 |
| 10. State law imposes personnel training requirements on certain county employees | + | | + | + | | + | + | x | x | x | x | + | x | 11 | 6 | 0 | 5 | +6 |
| a. Minimum training for county police required | + | | + | + | | + | + | x | x | x | x | + | x | 11 | 6 | 0 | 5 | +6 |
| b. Minimum training for other county employees required | | | | | | | | x | - | x | - | | | 2 | 0 | 2 | 4 | -2 |
| 11. State law requires cities to establish a municipal retirement system or to participate in the state retirement system | | | -* | x | x | + | x | | - | + | x* | x | | 7 | 2 | 2 | 7 | 0 |
| a. Requirement applies to all cities | | | | + | x | + | x | | - | + | + | + | | 6 | 4 | 1 | 3 | +3 |
| b. Requirement applies to all city employees | | | | | | | | | | | + | | | 1 | 1 | 0 | 0 | +1 |
| 12. State law requires all counties to establish a county retirement system or to participate in the state retirement system | | | -* | x | x | | | x | | - | + | x | x | 6 | 1 | 2 | 7 | -1 |
| a. Requirement applies to all county employees | | | | | + | | | x | | - | | | | 2 | 1 | 1 | 2 | 0 |
| b. Requirement applies only to police and/or fire department personnel | | | | x | - | | | | | + | x | x | | 4 | 1 | 1 | 4 | 0 |
| 13. City employees covered by workers' compensation | x | x | x | x | x | x | x | x | x | x | x | x | x | 13 | 0 | 0 | 13 | 0 |
| a. Coverage mandated by state law | x | x | x | x | x | x | x | x | x | x | x | x | x | 13 | 0 | 0 | 13 | 0 |
| b. Coverage optional on the part of each city | | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 14. County employees covered by workers' compensation | x | x | x | x | x | x | x | x | x | x | x | x | x | 13 | 0 | 0 | 13 | 0 |
| a. Coverage mandated by state law | x | x | x | x | x | x | x | x | x | x | x | x | x | 13 | 0 | 0 | 13 | 0 |
| b. Coverage optional on the part of each county | | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 15. State law prohibits political activity by city or county employees | | | x | | + | | + | | | - | x | | x | 5 | 2 | 1 | 4 | +1 |
| a. Prohibition general and applies to all cities and counties | | | x | | + | | + | | | | + | | | 4 | 3 | 0 | 1 | +3 |
| b. Prohibition applies only to certain types or classes of employees | | | | | | | | | | - | | - | x | 1 | 0 | 2 | 3 | -2 |
| 16. State law mandates that local government adopt pay plans | | | x | | | | | | | | | | | 1 | | | na | |
| a. Equal pay for equal work | | | | | | | | | | | | | | 0 | | | na | |
| b. Comparable worth | | | x | | | | | | | | | | | 1 | | | na | |
| 17. State law authorizes specific benefits for local government workers | | | | | | | | | | | | | | 0 | | | na | |
| a. Health insurance | | | | | | | | | | | | | | 0 | | | na | |
| b. Family leave | | | | | | | | | | | | | | 0 | | | na | |
| c. Day care | | | | | | | | | | | | | | 0 | | | na | |
| d. Other | | | | | | | | | | | | | | 0 | | | na | |

Table C5
North-Central Region

Key
 X applicable law in effect in 1990 and 1978 surveys (if question was asked in 1978)
 + applicable law enacted after 1978 survey
 - applicable law in effect at time of 1978 survey repealed or otherwise rendered inapplicable before 1990
 * see note in citation section
 na question not asked

| | IL | IN | IA | KS | MI | MN | MO | NE | ND | OH | SD | WI | Total 1990 | + | - | Total 1978 | Change 1978- 1990 | |
|--|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|----|
| A. Form of Government | | | | | | | | | | | | | | | | | | |
| 1. Optional forms of government are set forth in general law for cities (number of forms authorized) | x | | x | x | | | x | x | x | x | x | x | 9 | 0 | 0 | 9 | 0 | |
| | 2 | | 6 | 3 | | | 3 | 3 | 5 | 3 | 3 | 3 | | | | | | |
| 2. Optional forms of government are set forth in general law for counties (number of forms authorized) | x | x | x | | * | + | x | | x | x | | * | 7 | 1 | 0 | 6 | +1 | |
| | 2 | 2 | 7 | | | 6 | 2 | | 3 | 2 | | | | | | | | |
| 3. Home rule authority granted cities | x | + | x | x | x | x | x | x | x | x | x | x | 12 | 1 | 0 | 11 | +1 | |
| a. By state constitution | x | | x | x | x | x | x | x | x | x | x | x | 11 | 0 | 0 | 11 | 0 | |
| b. By general law | | + | x | + | x | x | | | + | x | | + | 8 | 4 | 0 | 4 | +4 | |
| c. Structural home rule | x | | x | x | x | x | x | | x | x | x | x | 10 | 0 | 0 | 10 | 0 | |
| d. Broad functional home rule | | | x | + | | x | x | | x | x | x | + | 8 | 2 | 0 | 6 | +2 | |
| e. Limited functional home rule | x | + | | - | x | | | | | | | - | | 3 | 1 | 2 | 4 | -1 |
| 4. Home rule authority granted counties | x | + | + | x | x | + | x | | + | x | x | x | 11 | 4 | 0 | 7 | +4 | |
| a. By state constitution | x | | + | | x | + | x | | | x | x | | 7 | 2 | 0 | 5 | +2 | |
| b. By general law | | + | + | x | - | + | | | + | x | | x | 7 | 4 | 1 | 4 | +3 | |
| c. Structural home rule | x | | | - | | x | + | x | + | x | x | x | 8 | 2 | 1 | 7 | +1 | |
| d. Broad functional home rule | | | + | | | | x | | + | | x | + | 5 | 3 | 0 | 2 | +3 | |
| e. Limited functional home rule | x | + | | x | x | + | | | | x | | - | 6 | 2 | 1 | 5 | +1 | |
| 5. Classes of cities are provided for | | x | | x | x | x | x | x | | x | x | x | 9 | 0 | 0 | 9 | 0 | |
| a. Determined by population | | x | | x | x | x | x | x | | x | x | x | 9 | 0 | 0 | 9 | 0 | |
| b. Determined by area | | | | | | | | | | | | | 0 | | | na | | |
| c. Determined in some other way | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 | |
| 6. Limits imposed on incorporation of new local government units | x | x | x* | x | x* | x | x | x | x | x | x | x | 12 | 0 | 0 | 12 | 0 | |
| a. Minimum population required | x | | | x | x | + | | x | + | x | x | + | 9 | 3 | 0 | 6 | +3 | |
| b. Minimum area required | | | + | + | x | + | | + | | x | | + | 7 | 5 | 0 | 2 | +5 | |
| c. Minimum distance from existing units required | x | x | | | | | | | | x | x | + | 5 | 1 | 0 | 4 | +1 | |
| d. Minimum ad valorem tax base required | | - | | | | + | | | | x | | x | 3 | 1 | 1 | 3 | 0 | |
| B. Altering Boundaries and Responsibilities | | | | | | | | | | | | | | | | | | |
| 1. Municipal annexation authorized by general law | x | x | x | x | x | x | x | x | x | x | x | x | 12 | 0 | 0 | 12 | 0 | |
| a. Initiated by a petition of property owners in area to be annexed—percentage of property owners required | x | x | x | - | | x | x | | x | x | x | x | 9 | 0 | 1 | 10 | -1 | |
| b. Initiated by city ordinance or resolution | x | x | | x | + | x | x | x | + | - | + | + | 10 | 4 | 1 | 7 | +3 | |
| c. Public hearing required | x | | | x | x | x | | | + | x | + | + | 7 | 2 | 0 | 5 | +2 | |
| d. Referendum and majority approval in city required | x | | - | | x | | | | | | + | + | 4 | 2 | 1 | 3 | +1 | |
| e. Referendum and majority approval (or majority written consent) in area to be annexed required | x | | | | x | x | | | | - | | - | 3 | 0 | 2 | 5 | -2 | |
| f. Approval of county governing authority required | | + | | | ▪ | | | - | + | x | + | | 4 | 3 | 1 | 2 | +2 | |

Table C5 (cont.)
North-Central Region

| | IL | IN | IA | KS | MI | MN | MO | NE | ND | OH | SD | WI | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|--|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|----|---------------|-------------------------|
| 2. Consolidation of cities authorized | x | x | | x | x | x | x | x | + | x | x | x | 11 | 1 | 0 | 10 | +1 |
| a. Referendum and majority approval of only one city required | | | | | | | - | | | | + | | 1 | 1 | 1 | 1 | 0 |
| b. Referendum and majority approval of each city required | x | + | | + | x | x | + | x | + | x | - | x | 10 | 4 | 1 | 7 | +3 |
| c. No referendum required | | - | | - | | | | | | | | | 0 | 0 | 2 | 2 | -2 |
| 3. Consolidation of cities and counties authorized | - | x | | | | x | | | | + | - | | 3 | 1 | 2 | 4 | -1 |
| a. Referendum and majority approval of each city affected required | | | | | | x | | | | + | | | 2 | 1 | 0 | 1 | +1 |
| b. Referendum and majority approval of county required | | | | | | | | | | | - | | 0 | 0 | 1 | 1 | -1 |
| c. Referendum and majority approval of unincorporated area of county required | | | | | | | | | | + | | | 1 | 1 | 0 | 0 | +1 |
| 4. Interlocal service agreements authorized by general law or by state constitution | x | x | | x | x | | x | x | | x | x | x | 9 | 0 | 0 | 9 | 0 |
| C. Local Elections | | | | | | | | | | | | | | | | | |
| 1. State law establishes election dates for local elections | x | x | x | x | x | x | x | + | x | x | x | x | 12 | 1 | 0 | 11 | +1 |
| a. One date for cities and counties | - | - | x | x | | - | + | + | - | - | - | - | 4 | 2 | 7 | 9 | -5 |
| b. One date for cities only | x | x | | | | x | | | x | x | x | x | 7 | | | na | |
| c. One date for counties only | x | x | | | x | | | | x | x | x | x | 7 | | | na | |
| 2. State law sets candidate qualifications for local elections | | x | x | x | x | x | x | - | - | x | x | x | 9 | 0 | 2 | 11 | -2 |
| 3. State law limits campaign expenditures of candidates for local office | | + | | | | | | - | - | - | - | - | 1 | 1 | 3 | 3 | -2 |
| 4. State law imposes campaign financing disclosure requirements on candidates for local office | x | x | x | + | x | + | x | x | x | x | - | * | 11 | 2 | 1 | 10 | +1 |
| 5. State law sets voter qualifications for local elections | x | x | x | x | x | x | x | x | x | x | x | x | 12 | 0 | 0 | 12 | 0 |
| 6. State law requires local governments to provide for absentee voting in local elections | x | x | x | x | x | + | x | x | x | x | x | x | 12 | 1 | 0 | 11 | +1 |
| 7. State law requires local governments to allow write-in votes in local elections | x | - | x | x | x | x | x | x | x | x | x | 10 | 0 | 1 | 11 | -1 | |
| 8. State law establishes a procedure for recall of local elected officials | | | | x | x | | + | x | x | x | x | x | 8 | 1 | 0 | 7 | 1 |
| a. Initiative and referendum authorized | | | | x | x | | x | x | x | x | x | x | 8 | | | na | |
| b. Some other method of recall provided | | | | | | | | | | | | | 0 | | | na | |
| 9. State law establishes voter registration procedure | x | x | x | x | x | x | x | x | x | x | x | x | 12 | | | na | |
| a. One registration suffices for all elections | x | x | x | x | x | x | x | x | | x | x | | 10 | | | na | |
| b. Voter must register for local elections separately | | | | | | | | x* | | | | x | 2 | | | na | |
| D. Administrative Operations and Procedures | | | | | | | | | | | | | | | | | |
| 1. State law requires that all local government meetings at which official action is taken be open to the public | x | x | x | x | x | x | x | x | + | x | x | x | 12 | 1 | 0 | 11 | +1 |
| 2. State law requires that local government records be open to public inspection at reasonable hours | x | x | x | + | x | | x | x | + | x | + | + | 11 | 4 | 0 | 7 | +4 |
| 3. State law mandates a procedure for the adoption of municipal ordinances and/or resolutions | | x | x | x | + | + | | - | x | x | x | | 8 | 2 | 1 | 7 | +1 |
| a. All proposed ordinances/resolutions must be in writing | | | | | | | | | | - | + | | 1 | 1 | 1 | 1 | 0 |
| b. All proposed ordinances/resolutions must be approved as to form and legality by city attorney | | - | | | | | | | | | | | 0 | 0 | 1 | 1 | -1 |
| c. All proposed ordinances/resolutions must relate to only one subject | | | x | x | | | | - | | x | x | | 4 | 0 | 1 | 5 | -1 |
| d. All proposed ordinances/resolutions must receive at least two readings and be finally approved on a different day than the day introduced | x | - | | x | | | - | x | x | x | | | 5 | 0 | | | |
| e. The final vote on all ordinances/resolutions must be recorded when so requested by any member | | | + | x | | | - | x | x | x | | | 5 | 1 | 1 | 5 | 0 |

Table C5 (cont.)
North-Central Region

| | IL | IN | IA | KS | MI | MN | MO | NE | ND | OH | SD | WI | Total 1990 | + | - | Total 1978 | Change 1978-1990 |
|---|----|----|----|----|----|----|----|----|----|----|----|----|---------------|----|---|---------------|---------------------|
| 4. State law mandates a procedure for the adoption of county ordinances and/or resolutions | | + | | | | + | | | | x | x | | 4 | 2 | 0 | 2 | +2 |
| 5. State law authorizes initiative and referendum on local ordinances and/or resolutions | + | | | x | + | | + | + | + | x | x | + | 9 | 6 | 0 | 3 | +6 |
| 6. State law requires codification of municipal ordinances/resolutions | | + | x | | | | | | | | | | 2 | 1 | 0 | 1 | +1 |
| 7. State law requires codification of county ordinances/resolutions | | + | | | | | | | | | | | 1 | 1 | 0 | 0 | +1 |
| 8. Local elected officials subject to a state-imposed Code of Ethics | x | | + | | | | | | - | x | - | | 3 | 1 | 2 | 4 | - 1 |
| a. Violators subject to fine | + | | | | | | | | - | | - | | 1 | 1 | 2 | 2 | - 1 |
| b. Violators subject to removal from office | x | | + | | | | | | - | | - | | 2 | 1 | 2 | 3 | - 1 |
| 9. Sovereign immunity for local government torts has been waived by the state | + | x | x | x | | - | x | x | x | x | x | x | 10 | 1 | 1 | 1 | 0 |
| 10. Impeachment of local officials authorized | | | | | | | | | | | | | 0 | | | | na |
| a. By state constitution | | | | | | | | | | | | | 0 | | | | na |
| b. By state law | | | | | | | | | | | | | 0 | | | | na |
| c. Grounds enumerated | | | | | | | | | | | | | 0 | | | | na |
| d. Procedure | | | | | | | | | | | | | 0 | | | | na |
| 11. State law establishes procedure to fill vacancies in elected county offices | | | | x | x | x | x | | x | x | x | x | 9 | | | | na |
| a. By appointment | | | | | x | x | x | | x | x | x | x | 8 | | | | na |
| b. By special/general election | | | | x | | | | | | | | | 1 | | | | na |
| 12. State law establishes procedure to fill vacancies in elected city offices | x | | x | x | x | x | x | x | x | x | x | x | 11 | | | | na |
| a. By appointment | x | | x | x | | x | x | x | x | x | x | x | 10 | | | | na |
| b. By special/general election | | | | | | | | | | | | | 0 | | | | na |
| 13. State constitution or statutory law authorizes state "takeover" of administration of local government | | | | | | | | | | | | | 0 | | | | na |
| 14. State law requires partisan representation on local boards and commissions | * | | x* | | | | | | | | | | 1 | | | | na |
| E. Financial Management | | | | | | | | | | | | | | | | | |
| 1. Debt limits imposed on cities | x | x | x | x | x | x | x | + | x | x | x | x | 12 | 1 | 0 | 11 | + 1 |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | x | x | x | x | x | x | x | x | x | x | x | x | 12 | | | | na |
| b. Limit expressed in some other way | | | | | | | | | | | | | 0 | | | | na |
| 2. Debt limits imposed on counties | x | x | x | x | x | x | x | - | | x | x | x | 11 | 0 | 1 | 1 | 2 |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | x | x | x | x | x | x | x | | | x | x | x | 11 | | | | na |
| b. Limit expressed in some other way | | | | | | | | | | | | | 0 | | | | na |
| 3. State law specifies purposes for which local debt may be incurred | | | | | | x | x | + | x | | | x | 5 | 1 | 0 | 4 | + 1 |
| 4. State law requires a referendum for local bond issues | x | | - | x | x | x | + | x | x | x | x | + | 10 | 2 | 1 | 9 | + 1 |
| a. Referendum required for all local bond issues | x | | | | x | x | | x | | x | x | x | 7 | | | | na |
| b. Referendum required only for general obligation bond issues | | | | | x | | | x | | | | | 3 | | | | na |
| 5. State law establishes a maximum bond life for local bonds | x | x | x | x | x | x | x | x | x | x | 10 | 0 | 0 | 10 | 0 | | |
| a. Maximum life established for all local bonds | x | x | | x | x | x | x | | | x | x | x | 9 | | | | na |
| b. Maximum life established only for general obligation bond issues | | | | | | | | | x | | | | 1 | | | | na |

Table C5 (cont.)
North-Central Region

| | IL | IN | IA | KS | MI | MN | MO | NE | ND | OH | SD | WI | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|--|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 6. State law establishes interest ceiling(s) for local government bonds | + | - | x | x | x | - | | x | + | x | x | | 8 | 2 | 2 | 8 | 0 |
| a. For all local bonds | | | | x | x | | x | | | x | x | | 6 | | | na | |
| b. For general obligation bonds | x | | | | | | | | x | | | | 2 | | | na | |
| 7. State law permits short-term borrowing by local units | x | x | | | x | | | | + | x | + | x | 7 | 2 | 0 | 5 | +2 |
| a. Prior state approval necessary | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| b. Short-term debt must be repaid within fiscal year incurred | x | - | | | | | | | | - | | | 1 | 0 | 2 | 3 | -2 |
| 8. Property tax limits imposed on cities | x | x | x | x | x | x | x | x | x | x | x | - | 11 | 0 | 1 | 12 | -1 |
| 9. Property tax limits imposed on counties | x | x | x | x | x | | x | x | x | x | x | - | 10 | 0 | 1 | 11 | -1 |
| 10. State law establishes method of property tax assessment for local governments | x | x | x | x | x | x | x | x | x | x | x | x | 12 | 0 | 0 | 12 | 0 |
| 11. Cities required to adopt an annual operating budget | + | x | x | x | + | | x | x | x | x | x | + | 11 | 3 | 0 | 8 | +3 |
| a. State law specifies budget form | | + | x | x | + | | x | - | x | x | x | + | 9 | 3 | 1 | 7 | +2 |
| b. At least one public hearing required prior to budget adoption | + | + | x | x | + | | | x | x | x | + | + | 10 | 5 | 0 | 5 | +5 |
| c. Additional procedural requirements for budget adoption in state law | x | | x | x | x | | | x | x | x | x | x | 9 | | | na | |
| 12. Counties required to adopt an annual operating budget | + | x | x | x | + | | x | x | x | x | x | x | 11 | 2 | 0 | 9 | +2 |
| a. State law specifies budget form | + | + | x | x | + | | x | - | | x | - | x | 9 | 4 | 2 | 7 | +2 |
| b. At least one public hearing required prior to budget adoption | | + | x | x | + | | x | x | x | - | x | + | 9 | 3 | 1 | 7 | +2 |
| c. Additional procedural requirements for budget adoption in state law | x | | x | x | x | | | x | | | x | | 6 | | | na | |
| 13. Local governments required to follow uniform accounting procedures in state law or as established by state agency | + | | x | x | x | x | | x | | - | - | | 6 | 1 | 2 | 7 | -1 |
| 14. State law sets purchasing standards for local governments | x | + | + | - | | x | + | + | + | x* | + | | 9 | 6 | 1 | 4 | +5 |
| a. Competitive bidding on all purchases over a specified amount required | x | + | | | | - | | + | | - | + | | 4 | 3 | 2 | 3 | +1 |
| b. Competitive bidding on all purchases of a designated type required | | | | | | - | | | | | | | 0 | 0 | 1 | 1 | -1 |
| c. Preference must be given to local or state businesses whenever possible | | | | | | | + | | + | | + | | 3 | 3 | 0 | 0 | +3 |
| d. The purchasing function required to be centralized in one person or office | x | + | | - | | - | + | + | | + | | | 5 | 4 | 2 | 3 | +2 |
| e. Cooperative purchasing by local units—either jointly or in conjunction with the state—is authorized or provided for | | | + | | | | | | | | | | 1 | 1 | 0 | 0 | +1 |
| 15. State law requires cities to conduct an independent post-audit | x | | - | x | x | * | + | x | + | x | + | * | 8 | 3 | 1 | 6 | +2 |
| a. State law specifies audit content | - | | - | - | - | | | x | | | | | 1 | 0 | 4 | 5 | -4 |
| b. Audits must be filed with the state | x | | - | x | x | | + | x | | + | | | 6 | 2 | 1 | 5 | +1 |
| 16. State law requires counties to conduct an independent post-audit | x | | | x | + | * | + | + | + | x | + | * | 8 | 5 | 0 | 3 | +5 |
| a. State law specifies audit content | - | | | - | | | | + | | | + | | 2 | 2 | 2 | 2 | 0 |
| b. Audits must be filed with the state | x | | | x | + | | + | + | | + | + | | 7 | 5 | 0 | 2 | +5 |
| 17. State law establishes a common fiscal year for cities or for counties or for both | x | | x | + | | | x | + | + | x | x | + | 9 | 4 | 0 | 5 | +4 |
| 18. The investment of idle funds by cities and counties prescribed by state law | | - | | x | x | - | | x | + | x | x | x | 7 | 1 | 2 | 8 | -1 |
| 19. State law authorizes state "takeover" of the financial administration of city | | | | | * | | | | | x | | | 1 | | | na | |
| a. Grounds | | | | | | | | | | | | | 0 | | | na | |
| b. Procedure | | | | | | | | | | | | | 0 | | | na | |
| 20. State law authorizes state "take over" of the financial administration of county | | | | | * | | | | | x | | | 1 | | | na | |
| a. Grounds | | | | | | | | | | | | | 0 | | | na | |
| b. Procedure | | | | | | | | | | | | | 0 | | | na | |

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Table C5 (cont.)
North-Central Region

| | IL | IN | IA | KS | MI | MN | MO | NE | ND | OH | SD | WI | Total 1990 | + | - | Total 1978 | Change 1978- 1990 | |
|---|----|----|----|----|----|----|----|----|----|----|----|----|---------------|----|---|---------------|-------------------------|----|
| 21. State law provides for marketing of local bonds | | | | x | x | | x | | x | | x | | 5 | | | na | | |
| 22. State law provides for maintenance of a "sinking fund" for local debt service | x | | x | x | x | x | x | x | x | x | x | x | 11 | | | na | | |
| a. Mandated | x | | x | x | x | x | x | x | x | x | x | x | 11 | | | na | | |
| b. Discretionary | | | | | | | | | | | | | 0 | | | na | | |
| 23. Property tax assessment | x | x | x | x | x | x | x | x | x | x | x | x | 12 | | | na | | |
| a. State function | | | | | | | | | | | x | | 1 | | | na | | |
| b. Local function | x | x | x | x | x | x | x | x | x | | x | x | 11 | | | na | | |
| 24. State constitution or statutory law mandates a balanced budget | | | | x | | | x | | | | | | 2 | | | na | | |
| a. For cities | | | | x | | | x | | | | | | 2 | | | na | | |
| b. For counties | | | | x | | | | | | | | | 1 | | | na | | |
| 25. State law authorizes/mandates state audit of local accounts | x | | x | | | x | x* | x | x | x | x | | 8 | | | na | | |
| a. For cities | x | | x | | | x | x | x | x | x | x | | 8 | | | na | | |
| b. For counties | x | | x | | | x | x | x | x | x | x | | 8 | | | na | | |
| c. Enumerated conditions | x | | | | | | x* | x | x | | | | 4 | | | na | | |
| F. Personnel Management | | | | | | | | | | | | | | | | | | |
| 82 1. State law requires cities to adopt a merit system | | x | x | x | | -* | x | x | + | x | | x | 8 | 1 | 1 | 8 | 0 | |
| a. Requirement applies only to cities over a certain population, of a certain class, or of a specified form of government | | x | x | | | - | x | | + | | | x | 5 | 1 | 1 | 5 | 0 | |
| b. Requirement applies only to certain municipal employees | | x | x | x | | - | + | x | | + | | | 6 | 2 | 1 | 5 | +1 | |
| c. Cities required to adopt a job classification and pay plan | | + | - | | | | | | | - | | + | 2 | 2 | 2 | 2 | 0 | |
| d. Cities required to provide for at least an annual evaluation of employee job performance | | | | | | | | | | | | | 0 | na | | | 0 | |
| e. Cities required to establish an employee grievance procedure for municipal workers | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 | |
| 2. State law requires counties to adopt a merit system | | x | + | + | | | | x | | x | | x | 6 | 2 | 0 | 4 | +2 | |
| a. Requirement applies only to counties over a certain population or of a specified form of government | | x | | + | | | | + | | x | | x | 5 | 2 | 0 | 3 | +2 | |
| b. Requirement applies only to certain county employees | | | + | | | | | x | | | | | 2 | 1 | 0 | 1 | +1 | |
| 3. State law authorizes cities to engage in collective bargaining with public employee representatives | + | - | | x | x | x | x | t | | | | x | x | 8 | 2 | 1 | 7 | +1 |
| a. Broad authority applies to all municipal employees | + | - | | x | x | x | | + | | | | x | x | 7 | 2 | 1 | 6 | +1 |
| b. Limited authority applies to certain groups or classes of municipal employees | | | | | | | x | | | | | | | 1 | 0 | 0 | 1 | 0 |
| c. In the event of impasse, binding arbitration mandated | | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 4. State law authorizes counties to engage in collective bargaining with public employee representatives | + | - | | x | x | x | + | x | | | | x | x | 8 | 2 | 1 | 7 | +1 |
| a. Broad authority applies to all county employees | + | - | | x | x | x | | x | | | | x | x | 7 | 1 | 1 | 7 | 0 |
| b. Limited authority applies to certain groups or classes of county employees | | | | | | | + | | | | | | | 1 | 1 | 0 | 0 | +1 |
| c. In the event of impasse, binding arbitration mandated | | | | | | | | - | | | | | | 0 | 0 | 1 | 1 | -1 |
| 5. State law permits strikes by certain designated public employee groups | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 | |
| 6. State law requires that local governments actively and affirmatively seek out minority and women candidates for available local government positions | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 | |
| 7. State law requires that city employees reside in the city | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 | |

Table C5 (cont.)
North-Central Region

| | IL | IN | IA | KS | MI | MN | MO | NE | ND | OH | SD | WI | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|---|----|----|----|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 8. State law requires that county employees reside in the county | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 9. State law imposes personnel training requirements on certain municipal employees | x | x | + | x | + | x | + | + | x | x | x | x | 12 | 4 | 0 | 8 | +4 |
| a. Minimum training for city police required | x | x | + | x | + | x | + | + | x | x | x | x | 12 | 4 | 0 | 8 | +4 |
| b. Minimum training for city fire fighters required | | | | | + | + | | | | x | | + | 4 | 3 | 0 | 1 | +3 |
| c. Minimum training for other city employees required | | | + | | | | | | | + | | + | 3 | 3 | 0 | 0 | +3 |
| 10. State law imposes personnel training requirements on certain county employees | x | x | + | x | + | x | + | + | x | x | x | x | 12 | 4 | 0 | 8 | +4 |
| a. Minimum training for county police required | x | x | + | x | + | x | + | + | x | x | x | x | 12 | 4 | 0 | 8 | +4 |
| b. Minimum training for other county employees required | | + | | + | + | + | | | | + | | + | 6 | 6 | 0 | 0 | +6 |
| 11. State law requires cities to establish a municipal retirement system or to participate in the state retirement system | x | x | x | x | x | x | x | + | -* | x | * | - | 9 | 1 | 2 | 10 | -1 |
| a. Requirement applies to all cities | | - | x | x | x | x | x | + | -* | x | | - | 7 | 1 | 3 | 9 | - |
| b. Requirement applies to all city employees | x | | | | | | | | | | | | 1 | 0 | 0 | 1 | 0 |
| 12. State law requires all counties to establish a county retirement system or to participate in the state retirement system | x | + | x | + | x | x | x | x | | x | * | | 9 | 2 | 0 | 7 | +2 |
| a. Requirement applies to all county employees | x | | x | | | + | x | x | | x | | | 6 | 1 | 0 | 5 | +1 |
| b. Requirement applies only to police and/or fire department personnel | | + | | + | x | - | | | | | | | 3 | 2 | 1 | 2 | +1 |
| 13. City employees covered by workers' compensation | x | x | x | x | x | x | x | x | x | x | x | x | 12 | 0 | 0 | 12 | 0 |
| a. Coverage mandated by state law | x | x | x | x | x | x | x | x | x | x | x | x | 12 | 0 | 0 | 12 | 0 |
| b. Coverage optional on the part of each city | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 14. County employees covered by workers' compensation | x | x | x | x | x | x | x | x | x | x | x | x | 12 | 0 | 0 | 12 | 0 |
| a. Coverage mandated by state law | x | x | x | x | x | x | x | x | x | x | x | x | 12 | 0 | 0 | 12 | 0 |
| b. Coverage optional on the part of each county | | | | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 15. State law prohibits political activity by city or county employees | - | | x | | x | | | + | + | x | | | 5 | 2 | 1 | 4 | +1 |
| a. Prohibition general and applies to all cities and counties | | | | | | | | + | + | x | | | 3 | 2 | 0 | 1 | +2 |
| b. Prohibition applies only to certain types or classes of employees | - | | x | | x | | | | | | | | 2 | 0 | 1 | 3 | - |
| 16. State law mandates that local government adopt pay plans | | | | | | | | | | | | | 0 | | | na | |
| a. Equal pay for equal work | | | | | | | | | | | | | 0 | | | na | |
| b. Comparable worth | | | | | | | | | | | | | 0 | | | na | |
| 17. State law authorizes specific benefits for local government workers | | | | | | | | | | | | | 0 | | | na | |
| a. Health insurance | | | | | | | | | | | | | 0 | | | na | |
| b. Family leave | | | | | | | | | | | | | 0 | | | na | |
| c. Day care | | | | | | | | | | | | | 0 | | | na | |
| d. Other | | | | | | | | | | | | | 0 | | | na | |

Table C6
Northeastern Region

Key

- X applicable law in effect in 1990 and 1978 surveys (if question was asked in 1978)
- + applicable law enacted after 1978 survey
- applicable law in effect at time of 1978 survey repealed or otherwise rendered inapplicable before 1990
- * see note in citation section
- na question not asked

| | CT | ME | MA | NH | NJ | NY | PA | RI | VT | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|--|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| A. Form of Government | | | | | | | | | | | | | | |
| 1. Optional forms of government are set forth in general law for cities (number of forms authorized) | X | - | * | X | X | X | X | | -* | 6 | 0 | 2 | 8 | - 2 |
| 2. Optional forms of government are set forth in general law for counties (number of forms authorized) | 5 | | * | 6 | 5 | 7 | 4 | 5 | | 3 | 1 | 0 | 2 | +1 |
| 3. Home rule authority granted cities | | | + | 3 | | 4 | 2 | 3 | | | | | | |
| a. By state constitution | X | X | X | X | X | X | X | X | | 8 | 0 | 0 | 8 | 0 |
| b. By general laws | X | X | X | | | X | X | X | | 6 | 0 | 0 | 6 | 0 |
| c. Structural home rule | X | + | | X | X | X | | + | | 6 | 2 | 0 | 4 | +2 |
| d. Broad functional home rule | X | + | + | + | X | X | X | X | | 8 | 3 | 0 | 5 | +3 |
| e. Limited functional home rule | X | X | X | X | X | X | | | X | 2 | 0 | 0 | 2 | 0 |
| 4. Home rule authority granted counties | | | | | | | | | | 6 | 0 | 0 | 6 | 0 |
| a. By state constitution | | + | | + | X | X | X | | | 5 | 2 | 0 | 3 | +2 |
| b. By general law | | | + | | X | X | | | | 2 | 0 | 0 | 2 | 0 |
| c. Structural home rule | | | + | | X | X | X | | | 4 | 2 | 0 | 2 | +2 |
| d. Broad functional home rule | | | | | X | X | | | | 4 | 1 | 0 | 3 | +1 |
| e. Limited functional home rule | | | | + | X | X | | | | 2 | 0 | 0 | 2 | 0 |
| 5. Classes of cities are provided for | | | | | | | X | | | 2 | 1 | 0 | 1 | +1 |
| a. Determined by population | | - | X | | X | | X | | | 3 | 0 | 1 | 4 | - 1 |
| b. Determined by area | | | X | | X | | X | | | 3 | 0 | 0 | 3 | 0 |
| c. Determined in some other way | | | | | | | | | | 0 | 0 | 0 | na | 0 |
| 6. Limits imposed on incorporation of new local government units | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| a. Minimum population required | | | | | X | | | | | 1 | 0 | 0 | 1 | 0 |
| b. Minimum area required | | | | | X | | | | | 1 | 0 | 0 | 1 | 0 |
| c. Minimum distance from existing units required | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| d. Minimum ad valorem tax base required | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| B. Altering Boundaries and Responsibilities | | | | | | | | | | | | | | |
| 1. Municipal annexation authorized by general law | | | * | + | | X | X | + | | 4 | 2 | 0 | 2 | +2 |
| a. Initiated by a petition of property owners in area to be annexed—percentage of property owners required | | | | | X | X | + | | | 3 | 1 | 0 | 2 | +1 |
| b. Initiated by city ordinance or resolution | | | | | + | | | | | 1 | 1 | 0 | 0 | +1 |
| c. Public hearing required | | | | | | X | + | | | 2 | 1 | 0 | 1 | +1 |
| d. Referendum and majority approval in city required | | | | | - | | | | | 0 | 0 | 1 | 1 | - 1 |
| e. Referendum and majority approval (or majority written consent) in area to be annexed required | | | | | - | X | + | | | 2 | 1 | 1 | 2 | 0 |
| f. Approval of county governing authority required | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 2. Consolidation of cities authorized | X | + | + | | X | X | X | | X | 7 | 2 | 0 | 5 | +2 |
| a. Referendum and majority approval of only one city required | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| b. Referendum and majority approval of each city required | X | + | | | X | X | X | | X | 6 | 1 | 0 | 5 | +1 |
| c. No referendum required | | | + | | | | | | | 1 | 1 | 0 | 0 | +1 |

Table C6 (cont.)
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| | CT | ME | MA | NH | NJ | NY | PA | RI | VT | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|--|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 3. Consolidation of cities and counties authorized | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| a. Referendum and majority approval of each city affected required | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| b. Referendum and majority approval of county required | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| c. Referendum and majority approval of unincorporated area of county required | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 4. Interlocal service agreements authorized by general law or by state constitution | x | x | | x | x | x | x | x | + | 8 | 1 | 0 | 7 | +1 |
| C. Local Elections | | | | | | | | | | | | | | |
| 1. State law establishes election dates for local elections | x | x | | x | x | x | x | x | x | 8 | 0 | 0 | 8 | 0 |
| a. One date for cities and counties | | - | | - | x | x | x | | - | 3 | 0 | 3 | 6 | -3 |
| b. One date for cities only | x | | | | | | | x | x | 3 | | | na | |
| c. One date for counties only | | x | | x | | | | | x | 3 | | | na | |
| 2. State law sets candidate qualifications for local elections | x | x | | - | | x | x | x | x | 6 | 0 | 1 | 7 | -1 |
| 3. State law limits campaign expenditures of candidates for local office | + | | | | x | | | | | 2 | 1 | 0 | 1 | +1 |
| 4. State law imposes campaign financing disclosure requirements on candidates for local office | x | x* | x | - | x | x | x | x | + | 8 | 1 | 1 | 8 | 0 |
| 5. State law sets voter qualifications for local elections | x | x | x | x | x | x | x | x | x | 9 | 0 | 0 | 9 | 0 |
| 6. State law requires local governments to provide for absentee voting in local elections | x | x | x | x | x | + | x | x | x | 9 | 1 | 0 | 8 | +1 |
| 7. State law requires local governments to allow write-in votes in local elections | + | + | x | x | + | x | | | | 6 | 3 | 0 | 3 | +3 |
| 8. State law establishes a procedure for recall of local elected officials | | | | | + | - | | | | 1 | 1 | 1 | 1 | 0 |
| a. Initiative and referendum authorized | | | | | | | | | | 1 | | | na | |
| b. Some other method of recall provided | | | | | | | | | | 0 | | | na | |
| 9. State law establishes voter registration procedure | x | x | x | x | x | x | x | x | x | 9 | | | na | |
| a. One registration suffices for all elections | x | x | x | x | x | x | x | x | x | 9 | | | na | |
| b. Voter must register for local elections separately | | | | | | | | | | 0 | | | na | |
| D. Administrative Operations and Procedures | | | | | | | | | | | | | | |
| 1. State law requires that all local government meetings at which official action is taken be open to the public | x | | x | x | x | x | x | x | x | 8 | 0 | 0 | 8 | 0 |
| 2. State law requires that local government records be open to public inspection at reasonable hours | x | x | + | x | | x | x | + | x | 8 | 2 | 0 | 6 | +2 |
| 3. State law mandates a procedure for the adoption of municipal ordinances and/or resolutions | | + | | | x | | x | | | 3 | 1 | 0 | 2 | +1 |
| a. All proposed ordinances/resolutions must be in writing | | | | | x | | | | | 1 | 0 | 0 | 1 | 0 |
| b. All proposed ordinances/resolutions must be approved as to form and legality by the city attorney | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| c. All proposed ordinances/resolutions must relate to only one subject | | | | | | | x | | | 1 | 0 | 0 | 1 | 0 |
| d. All proposed ordinances/resolutions must receive at least two readings and be finally approved on a different day than the day introduced | | | | | x | | x | | | 2 | 0 | 0 | 2 | 0 |
| e. The final vote on all ordinances/resolutions must be recorded when so requested by any member | | | | | | | x | | | 1 | 0 | 0 | 1 | 0 |
| 4. State law mandates a procedure for the adoption of county ordinances and/or resolutions | | + | | | | | + | | | 2 | 2 | 0 | 0 | +2 |
| 5. State law authorizes initiative and referendum on local ordinances and/or resolutions | | x | | | - | | | x* | x* | 3 | 0 | 1 | 4 | -1 |
| 6. State law requires codification of municipal ordinances/resolutions | | | | | - | | + | | | 1 | 1 | 1 | 1 | 0 |
| 7. State law requires codification of county ordinances/resolutions | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 8. Local elected officials subject to a state-imposed Code of Ethics | | | x | | - | + | | x | | 3 | 1 | 1 | 3 | 0 |
| a. Violators subject to fine | | | x | | | + | | x | | 3 | 1 | 0 | 2 | +1 |
| b. Violators subject to removal from office | | | x | | - | | | x | | 2 | 0 | 1 | 3 | -1 |
| 9. Sovereign immunity for local government torts has been waived by the state | x | | x | * | | x | - | | x | 5 | 0 | 1 | 6 | -1 |

Table C6 (cont.)
Northeastern Region

| | CT | ME | MA | NH | NJ | NY | PA | RI | VT | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|--|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 10. Impeachment of local officials authorized | | | | | | | x | | | 1 | | | na | |
| a. By state constitution | | | | | | | | | | 0 | | | na | |
| b. By state law | | | | | | | ^ | | | 1 | | | na | |
| c. Grounds enumerated | | | | | | | x | | | 1 | | | na | |
| d. Procedure | | | | | | | x | | | 1 | | | na | |
| 11. State law establishes procedure to fill vacancies in elected county offices | | x | x | x | x | x | x | | x | 7 | | | na | |
| a. By appointment | | x | x | x | x | x | x | | x* | 7 | | | na | |
| b. By special/general election | | | | | x | | | | | 1 | | | na | |
| 12. State law establishes procedure to fill vacancies in elected city offices | x | x | x | | x | x | x | x | | 7 | | | na | |
| a. By appointment | | x | x | | x | x | | x | | 5 | | | na | |
| b. By special/general election | x | | | | x | | x | | | 3 | | | na | |
| 13. State constitution <i>or</i> statutory law authorizes state "takeover" of administration of local government | | | | | | | | | | 0 | | | na | |
| 14. State law requires partisan representation on local boards and commissions | | | | | | | | | | 0 | | | na | |
| E. Financial Management | | | | | | | | | | | | | | |
| 1. Debt limits imposed on cities | x | x | x | x | x | x | x | x | x | 9 | 0 | 0 | 9 | 0 |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | x | x | x | x | x | x | | x | x | 8 | | | na | |
| b. Limit expressed in some other way | | | | | | | x* | | | 1 | | | na | |
| 2. Debt limits imposed on counties | | | | x | x | x | x | | | 4 | 0 | 0 | 4 | 0 |
| a. Limit expressed as a percentage of assessed property value or as a maximum millage rate amount | | | | x | x | x | | | | 3 | | | na | |
| b. Limit expressed in some other way | | | | | | | x* | | | 1 | | | na | |
| 3. State law specifies purposes for which local debt may be incurred | x | x | x | + | x | x | x | | x | 8 | 1 | 0 | 7 | +1 |
| 4. State law requires a referendum for local bond issues | | x | | + | * | x | + | * | | 4 | 2 | 0 | 2 | +2 |
| a. Referendum required for all local bond issues | | | | x | | | x | | | 2 | | | na | |
| b. Referendum required only for general obligation bond issues | | x | | | | x | | | | 2 | | | na | |
| 5. State law establishes a maximum bond life for local bonds | + | x | | + | x | x | x | | x | 7 | 2 | 0 | 5 | +2 |
| a. Maximum life established for all local bonds | x | x | | x | x | x | x | | x | 7 | | | na | |
| b. Maximum life established only for general obligation bond issues | | | | | | | | | | 0 | | | na | |
| 6. State law establishes interest ceiling(s) for local government bonds | | | | | x | x | | | + | 3 | 1 | 0 | 2 | +1 |
| a. For all local bonds | | | | | x | x | | | x | 3 | | | na | |
| b. For general obligation bonds | | | | | | | | | | 0 | | | na | |
| 7. State law permits short-term borrowing by local units | x | x | x | x | x | x | x | x | x | 9 | 0 | 0 | 9 | 0 |
| a. Prior state approval necessary | | | | | | - | | | | 0 | 0 | 1 | 1 | -1 |
| b. Short-term debt must be repaid within fiscal year incurred | | + | | + | | | | | + | 3 | 3 | 0 | 0 | +3 |
| 8. Property tax limits imposed on cities | | | + | | + | x | + | + | | 5 | 4 | 0 | 1 | +4 |
| 9. Property tax limits imposed on counties | | | + | | + | x | x | | | 4 | 2 | 0 | 2 | +2 |
| 10. State law establishes method of property tax assessment for local governments | x | x | x | x | x | x | x | x | x | 9 | 0 | 0 | 9 | 0 |
| 11. Cities required to adopt an annual operating budget | + | | + | + | x | | * | | | 4 | 3 | 0 | 1 | +3 |
| a. State law specifies budget form | + | | + | + | x | | | | | 4 | 3 | 0 | 1 | +3 |
| b. At least one public hearing required prior to budget adoption | + | | +* | + | x | | | | | 4 | 3 | 0 | 1 | +3 |
| c. Additional procedural requirements for budget adoption in state law | x | | | | x | | | | | 2 | | | na | |

Table C6 (cont.)
Northeastern Region

| | CT | ME | MA | NH | NJ | NY | PA | RI | VT | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|--|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 12. Counties required to adopt an annual operating budget | | | + | x | x | x | + | | | 5 | 2 | 0 | 3 | +2 |
| a. State law specifies budget form | | | + | x | x | x | + | | | 5 | 2 | 0 | 3 | +2 |
| b. At least one public hearing required prior to budget adoption | | | + | x | x | x | | | | 4 | 1 | 0 | 3 | +1 |
| c. Additional procedural requirements for budget adoption in state law | | | | | x | x | | | | 2 | | | na | |
| 13. Local governments required to follow uniform accounting procedures in state law or as established by state agency | x | x | x | x | - | + | | x | + | 7 | 2 | 1 | 6 | +1 |
| 14. State law sets purchasing standards for local governments | | | x | + | x | + | + | x | x | 7 | 3 | 0 | 4 | +3 |
| a. Competitive bidding on all purchases over a specified amount required | | | - | + | x | + | + | | | 4 | 3 | 1 | 2 | +2 |
| b. Competitive bidding on all purchases of a designated type required | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| c. Preference must be given to local or state businesses whenever possible | | | | | | + | | | | 1 | 1 | 0 | 0 | +1 |
| d. The purchasing function required to be centralized in one person or office | | | x | | | | | | | 1 | 0 | 0 | 1 | 0 |
| e. Cooperative purchasing by local units—either jointly or in conjunction with the state—is authorized or provided for | | | - | | x | + | + | x | x | 5 | 2 | 1 | 4 | +1 |
| 15. State law requires cities to conduct an independent post-audit | x | x* | + | | x | + | x* | x | * | 7 | 2 | 0 | 5 | +2 |
| a. State law specifies audit content | - | x | | | x | + | x | + | | 5 | 2 | 1 | 4 | +1 |
| b. Audits must be filed with the state | x | x | | | x | + | - | x | | 5 | 1 | 1 | 5 | 0 |
| 16. State law requires counties to conduct an independent post-audit | | | + | | x | + | x | | | 4 | 2 | 0 | 2 | +2 |
| a. State law specifies audit content | | | | | x | + | x | | | 3 | 1 | 0 | 2 | +1 |
| b. Audits must be filed with the state | | | | | x | + | - | | | 2 | 1 | 1 | 2 | 0 |
| 17. State law establishes a common fiscal year for cities or for counties or for both | x | - | x | x | x | x* | x | + | x | 8 | 1 | 1 | 8 | 0 |
| 18. The investment of idle funds by cities and counties prescribed by state law | x | x | x | + | * | x | ⓧ | ⓧ | x | 8 | 1 | 0 | 7 | +1 |
| 19. State law authorizes state “takeover” of the financial administration of city | | | x | | | | | | | 1 | | | na | |
| a. Grounds | | | x* | | | | | | | 1 | | | na | |
| b. Procedure | | | | | | | | | | 0 | | | na | |
| 20. State law authorizes state “takeover” of the financial administration of county | | | | | | | * | | | 0 | | | na | |
| a. Grounds | | | | | | | | | | 0 | | | na | |
| b. Procedure | | | | | | | | | | 0 | | | na | |
| 21. State law provides for marketing of local bonds | | | | x | x | | x | | x | 4 | | | na | |
| 22. State law provides for maintenance of a “sinking fund” for local debt service | x | x | x | x | x | x | x | x | | 8 | | | na | |
| a. Mandated | x | | x | | x | | x | x | | 5 | | | na | |
| b. Discretionary | | x | | x | | x | | | | 3 | | | na | |
| 23. Property tax assessment | x | x | x | x | x | x | x | x | x | 9 | | | na | |
| a. State function | | | | | | | | | | 0 | | | na | |
| b. Local function | x | x | x | x | x | x | x | x | x | 9 | | | na | |
| 24. State constitution or statutory law mandates a balanced budget | | | | | | | | | | 0 | | | na | |
| a. For cities | | | | | | | | | | 0 | | | na | |
| b. For counties | | | | | | | | | | 0 | | | na | |
| 25. State law authorizes/mandates state audit of local accounts | | x | x | x | x | x | | | | 5 | | | na | |
| a. For cities | | x | x | x | x | x | | | | 5 | | | na | |
| b. For counties | | | x | x | x | x | | | | 4 | | | na | |
| c. Enumerated conditions | | | | x* | x* | | | | | 2 | | | na | |

Table C6 (cont.)
Northeastern Region

| | CT | ME | MA | NH | NJ | NY | PA | RI | VT | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|---|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| F. Personnel Management | | | | | | | | | | | | | | |
| 1. State law requires cities to adopt a merit system | | | x | | * | | x | | | 2 | 0 | 0 | 2 | 0 |
| a. Requirement applies only to cities over a certain population, of a certain class or of a specified form of government | | | x | | | | x | | | 2 | 0 | 0 | 2 | 0 |
| b. Requirement applies only to certain municipal employees | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| c. Cities required to adopt a job classification and pay plan | | | x | | | | | | | 1 | 0 | 0 | 1 | 0 |
| d. Cities required to provide for at least an annual evaluation of employee job performance | | | | | | | | | | 0 | | | na | |
| e. Cities required to establish an employee grievance procedure for municipal workers | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 2. State law requires counties to adopt a merit system | | | x | | * | | x | | | 2 | 0 | 0 | 2 | 0 |
| a. Requirement applies only to counties over a certain population or of a specified form of government | | | x | | | | x | | | 2 | 0 | 0 | 2 | 0 |
| b. Requirement applies only to certain county employees | | | - | | | | x | | | 1 | 0 | 1 | 2 | - 1 |
| 3. State law authorizes cities to engage in collective bargaining with public employee representatives | x | x | x | x | | x | x | + | x | 8 | 1 | 0 | 7 | +1 |
| a. Broad authority applies to all municipal employees | x | x | x | x | | x | x | | x | 7 | 0 | 0 | 7 | 0 |
| b. Limited authority applies to certain groups or classes of municipal employees | | | | | | | | + | | 1 | 1 | 0 | 0 | +1 |
| c. In the event of impasse, binding arbitration mandated | x | x | x | | | x | x | + | | 6 | 1 | 0 | 5 | +1 |
| ⊗ 4. State law authorizes counties to engage in collective bargaining with public employee representatives | | + | x | x | | x | + | | x | 6 | 2 | 0 | 4 | +2 |
| a. Broad authority applies to all county employees | | + | x | x | | x | + | | x | 6 | 2 | 0 | 4 | +2 |
| b. Limited authority applies to certain groups or classes of county employees | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| c. In the event of impasse, binding arbitration mandated | | + | x | | | x | + | | | 4 | 2 | 0 | 2 | +2 |
| 5. State law permits strikes by certain designated public employee groups | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 6. State law requires that local governments actively and affirmatively seek out minority and women candidates for available local government positions | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 7. State law requires that city employees reside in the city | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 8. State law requires that county employees reside in the county | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 9. State law imposes personnel training requirements on certain municipal employees | x | x | x | x | | x | x | x | x | 8 | 0 | 0 | 8 | 0 |
| a. Minimum training for city police required | x | x | x | x | | x | x | x | x | 8 | 0 | 0 | 8 | 0 |
| b. Minimum training for city fire fighters required | | | | + | | + | | | | 2 | 2 | 0 | 0 | +2 |
| c. Minimum training for other city employees required | | - | - | | | | | | | 0 | 0 | 2 | 2 | - 2 |
| 10. State law imposes personnel training requirements on certain county employees | | - | x | x | + | x | x | | x | 6 | 1 | 1 | 6 | 0 |
| a. Minimum training for county police required | | - | x | x | + | x | x | | x | 6 | 1 | 1 | 6 | 0 |
| b. Minimum training for other county employees required | | | | | | + | | | | 1 | 1 | 0 | 0 | +1 |
| 11. State law requires cities to establish a municipal retirement system or to participate in the state retirement system | | | + | x | | x | * | * | | 3 | 1 | 0 | 2 | +1 |
| a. Requirement applies to all cities | | | + | x | | x | | | | 3 | 1 | 0 | 2 | +1 |
| b. Requirement applies to all city employees | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| 12. State law requires all counties to establish a county retirement system or to participate in the state retirement system | | | + | x | | x | | | | 3 | 1 | 0 | 2 | +1 |
| a. Requirement applies to all county employees | | | | | | | | | | 0 | 0 | 0 | 0 | 0 |
| b. Requirement applies only to police and/or fire department personnel | | | + | x | | x | | | | 7 | 1 | 0 | 2 | +1 |

Table C6(cont.)
Northeastern Region

| | CT | ME | MA | NH | NJ | NY | PA | RI | VT | Total 1990 | + | - | Total 1978 | Change 1978- 1990 |
|---|----|----|----|----|----|----|----|----|----|---------------|---|---|---------------|-------------------------|
| 13. City employees covered by workers' compensation | x | x | x | x | x | x | x | x | x | 9 | 0 | 0 | 9 | 0 |
| a. Coverage mandated by state law | + | x | x | x | x | x | x | | + | 8 | 2 | 0 | 6 | +2 |
| b. Coverage optional on the part of each city | - | | | | | | | x | - | 1 | 0 | 2 | 3 | - |
| 14. County employees covered by workers' compensation | | x | x | x | x | x | x | | x | 7 | 0 | 0 | 7 | 0 |
| a. Coverage mandated by state law | | x | x | x | x | x | x | | + | 7 | 1 | 0 | 6 | +1 |
| b. Coverage optional on the part of each county | | | | | | | | | - | 0 | 0 | 1 | 1 | - |
| 15. State law prohibits political activity by city or county employees | | | | x | x | - | | | | 2 | 0 | 1 | 3 | - |
| a. Prohibition general and applies to all cities and counties | | | x | | | | | | | 1 | 0 | 0 | 1 | 0 |
| b. Prohibition applies only to certain types or classes of employees | | | | | x | - | | | | 1 | 0 | 1 | 2 | - |
| 16. State law mandates that local government adopt pay plans | | | | | | | | | | 0 | | | na | |
| a. Equal pay for equal work | | | | | | | | | | 0 | | | na | |
| b. Comparable worth | | | | | | | | | | 0 | | | na | |
| 17. State law authorizes specific benefits for local government workers | | | | | | | | | | 0 | | | na | |
| a. Health insurance | | | | | | | | | | 0 | | | na | |
| b. Family leave | | | | | | | | | | 0 | | | na | |
| c. Day care | | | | | | | | | | 0 | | | na | |
| d. Other | | | | | | | | | | 0 | | | na | |

D

Citations to State Constitutions and Statutes

ALABAMA

State Code Citation: Code of Alabama, 1975 (Supp. 1990)

A. Form of Government

1. § 11-43A-1; § 11-43B-4; § 11-44-1
2. Only one form is authorized. § 11-1-5
3. Population determines form of government. § 11-47-94
5. § 11-47-94
6. § 11-41-1

B. Altering Boundaries and Responsibilities

1. § 11-42-21; § 11-42-41; § 11-42-47
2. § 11-42-100.1

C. Local Elections

1. § 11-46-21; § 17-2-4
2. § 11-43-1; § 36-2-1
4. § 17-22A-8
5. Const. Art. VIII
6. § 17-10-2; § 17-10-15
7. § 17-8-20
8. § 11-44E-168
9. § 17-4-125

D. Administrative Operations and Procedures

1. § 13A-14-2
2. § 36-12-40
3. § 11-45-2
6. Not required. § 11-45-7
8. § 36-25-1(11); § 36-25-27(a)(1); § 36-25-27(c)
9. § 11-47-24
10. Const. Art. VII para. 173, 175
11. § 11-3-6
12. § 11-43-18

E. Financial Management

1. Const. Amend. No. 268
2. Const. Amend. No. 342
4. Const. Art. XII, § 222
5. § 11-81-6(2)(a); § 11-81-6(1)(a)
6. Local governments are exempt. § 8-8-7
7. Const. Amend. 268
8. Const. Amend. No. 373(c)
9. Const. Amend. No. 373(c)
11. § 11-44E-111
12. § 11-3-13; § 11-8-3
15. § 11-43-85
17. § 11-8-1; § 11-44E-110
18. § 11-8-11
22. § 11-81-15

23. § 40-8-4

25. § 45-5-14

F. Personnel Management

1. § 11-43-182; § 11-43-186
2. § 11-6-5
5. Strikes by fire fighters prohibited. § 11-43-143
9. § 36-21-46(a)(3); § 36-32-8(a)(3)
10. § 36-21-46(a)(3)
11. Discretionary. § 36-27-6
12. Discretionary. § 36-27-6
13. § 25-5-1; § 25-5-50
14. § 25-5-1

ALASKA

State Code Citation: Alaska Statutes 1986 (Supp. 1989)

Note: Alaska presents a unique situation by virtue of the continuing settlement of the state. The state has not established a traditional city-county government system but has divided the state into boroughs. All unorganized territory is encompassed within a single borough, which contains numerous service districts allowing local participation and control. Cities have concurrent powers with boroughs in performing some functions. This section attempts to reconcile the **Alaskan** system with the traditional city-county system and the study profile.

A. Form of Government

3. Const. Art. 10, § 9-11; § 29.04.010; Const. Art. 10, § 11; § 29.10.200
4. Const. Art. 10, § 9-11; Const. Art. 10, § 11
5. § 29.04.040
6. § 29.05.011

B. Altering Boundaries and Responsibilities

1. Subject to approval of local boundary commission. Const. Art. 10, § 12; § 29.06.040(c)(3); § 29.06.040(c)(2); § 29.06.040(c)(1)
2. § 29.06.200; § 29.06.360
4. Const. Art. 10, § 13

C. Local Elections

1. § 29.26.040
2. § 29.20.140; § 29.20.240
4. § 15.13.010; § 15.13.110
5. § 29.26.050
6. § 15.20.010
7. § 15.20.211
8. §§ 29.26.240 et seq.; § 29.26.260
9. § 29.26.050

D. Administrative Operations and Procedures

1. § 29.20.020; § 46.62.310

- 3. § 29.25.020
- 5. J29.26.100
- 6. § 29.25.050
- 12. § 29.20.180

E. Financial Management

- 1. § 29.47.190
- 2. § 29.47.190
- 3. § 29.47.440; § 29.47.180
- 4. § 29.47.190
- 7. § 29.47.010
- 8. § 29.45.090
- 10. § 29.45.110
- 11. § 29.35.100
- 15. § 29.35.120
- 16. § 29.35.120
- 23. § 29.45.110

F. Personnel Management

- 1. All promotions must be by merit, but no formal merit system is required. § 29.20.410
- 2. All promotions must be by merit, but no formal merit system is required. § 29.20.410
- 3. § 23.40.070
- 4. § 23.40.070
- 9. § 18.65.280
- 10. § 18.65.280
- 13. § 23.30.265
- 14. § 23.30.265

ARIZONA

State Code Citation: Arizona Revised Statutes 1956 (1990)

A. Form of Government

- 1. § 9-211; § 9-231; § 9-281
- 3. § 9-219; § 9-240; § 9-271
- 4. § 11-201; Const. Art. 13, § 2
- 5. Const. Art. 13, § 1
- 6. § 9-101; § 9-101.02

B. Altering Boundaries and Responsibilities

- 1. § 9-471; § 9-471(2)
- 2. § 9-121
- 4. § 11-952

C. Local Elections

- 1. Const. Art. 7, § 11; § 9-821
- 2. § 9-232; § 11-211
- 4. § 16-907; § 16-909
- 5. § 16-101; § 9-822
- 6. § 16-541
- 7. § 16-312
- 8. Const. Art. 8, Part 1, § 1; Const. Art. 8, Part 1, § 2
- 9. § 16-105; § 9-823; § 9-824

D. Administrative Operations and Procedures

- 1. § 38-431.01
- 5. Const. Art. 4, Part 1, § 1(8)
- 10. Impeachment applies to state officials only. Const. Art. 8, Part 2, § 2
- 11. § 11-251

E. Financial Management

- 1. Const. Art. 9, § 8
- 2. Const. Art. 9, § 8
- 4. § 9-824; § 35-455
- 7. § 35-465.01; § 35-467.01
- 8. Const. Art. 9, § 19
- 9. Const. Art. 9, § 19
- 10. § 42-221
- 11. § 42-302; § 42-303
- 12. § 42-302; § 42-303
- 15. § 9-481
- 16. § 11-663
- 17. § 42-302
- 21. § 48-597

- 22. § 48-595
- 23. § 42-221
- 25. § 41-1279.04

F. Personnel Management

- 2. § 38-1001; § 11-352
- 13. § 23-901; § 23-962
- 14. § 23-901; § 23-962

ARKANSAS

State Code Citation: Arkansas Code of 1987 Annotated (Supp. 1989)

A. Form of Government

- 1. § 14-46-201; § 14-47-101; § 14-48-101
- 2. § 14-14-502; § 14-14-603
- 3. § 14-43-610; § 14-46-201; § 14-47-101; § 14-48-101
- 4. § 14-14-501; Const. Amend. 55, § 2(b)
- 5. § 14-37-102; § 14-37-103
- 6. Const. Art. 13, § 3; § 14-38-101

B. Altering Boundaries and Responsibilities

- 1. § 14-40-401; § 14-40-402; § 14-40-601; § 14-40-201; § 14-40-403; § 14-40-602; § 14-40-303
- 2. § 14-40-1201; § 14-40-1202
- 4. § 25-20-108

C. Local Elections

- 1. § 7-5-102
- 4. § 7-6-209; § 7-6-208
- 5. Const. Art. 3, § 1; § 7-5-201
- 6. § 7-5-401
- 7. § 7-5-205
- 9. Const. Amend. 51, § 4

D. Administrative Operations and Procedures

- 1. § 14-14-109
- 2. § 14-14-110
- 3. §§ 14-55-201 et seq.; § 14-55-202; § 14-55-203
- 4. § 14-14-907
- 5. Const. Amend. 7
- 6. Not mandatory. § 14-55-701
- 7. § 14-14-903(d)
- 8. § 14-14-1202
- 9. § 21-9-303
- 10. Impeachment limited to state officials. Const. Art. 15, § 1
- 11. § 14-14-1310(a)
- 12. § 14-47-113

E. Financial Management

- 1. Const. Amend. 10; Const. Amend. 62, § 1
- 2. Const. Amend. 62, § 1
- 3. § 14-164-303
- 4. § 14-164-309
- 5. § 14-164-210
- 6. Const. Amend. 62, § 1
- 7. § 14-164-218; § 14-164-218(c)(2)
- 8. Const. Art. 12, § 4; § 26-25-102
- 9. § 26-25-101
- 10. § 26-25-103
- 11. § 14-58-201
- 13. § 14-59-109; §§ 14-25-101 et seq.
- 14. § 14-58-303; § 14-22-104; § 19-11-259(b); § 19-11-249
- 15. § 14-58-101
- 17. § 14-71-101; § 14-71-102
- 19. No specific takeover is authorized, but the Arkansas Community Redevelopment Act authorizes new methods for financing public facilities. § 14-168-201
- 21. Const. Amend. 62, J3 § 14-164-315
- 23. § 6-27-301

F. Personnel Management

- 1. § 14-49-304; § 14-50-304; § 14-51-
- 3. Municipal employees specifically excluded. § 11-4-203
- 4. County employees specifically excluded. § 11-4-203
- 9. § 12-9-106; § 12-13-201
- 10. § 14-15-811; § 14-15-1001

13. § 14-60-101
14. § 14-26-101
15. § 14-49-306; § 14-50-306; § 14-51-303

CALIFORNIA

State Code Citation: West's Annotated California Codes 1988
(Supp. 1990)

Note: All section numbers refer to the Government title unless otherwise specified.

- A. Form of Government
 1. § 34450; § 34851; § 34871; § 36801
 2. The California Constitution authorizes counties and cities to adopt a charter by majority vote of the electors voting on the question. See Constitution, **Art. 11, § 3.**
 3. § 34871; § 34409
 4. § 23004; § 23003; Const. **Art. 11, § 3; § 5; 17j**
 5. § 34101; § 34102; Const. **Art. 11, 13; I 4; § 7j**
 6. § 23306
- B. Altering Boundaries and Responsibilities
 1. § 56112; § 56113
 2. § 56120
 3. Const. **Art. 11, § 6**
 4. § 25210.1
- C. Local Elections
 1. § 2601 (elections); § 2600 (elections)
 2. § 36502
 4. § 84305
 5. § 34884; § 300.5 (elections)
 6. § 1003 (elections)
 7. § 22603 (elections)
 8. §§ 27210 et seq. (elections)
 9. § 301 (elections)
- D. Administrative Operations and Procedures
 1. § 54953
 2. § 6253
 3. §§ 36930 et seq.
 4. § 25122
 5. § 34871
 9. § 815.6
 11. § 1752
 12. § 24204
- E. Financial Management
 1. § 43605
 2. § 29909
 3. § 43762; § 26301
 4. § 43608; § 976.4
 5. Const. **Art. 16, § 18**
 6. § 43610; § 53400
 7. § 53820; 153821
 8. § 97.65 (revenue & taxation)
 9. § 97.65 (revenue & taxation)
 11. § 53901
 12. § 29089; § 29080; § 29088
 13. § 29005
 14. § 54202; § 4331; § 54205
 16. Not mandated but authorized. I26883
 17. § 29080
 18. Const. **Art. 11, § 11; § 53600**
 22. § 43787; § 26307
 23. § 43000
 24. Balanced budget mandated for counties. § 29009
 25. § 10528
- F. Personnel Management
 1. Optional. § 45001
 2. Optional. § 31104
 3. § 54957.6
 4. § 54957.6
 9. § 13510; § 832 (penal)

10. § 13510; § 832 (penal)
11. Cities may opt in. § 45301
12. Counties may opt in. § 31930; § 31500; § 32230
13. § 3300 (labor)
14. § 3300 (labor)
15. §§ 3201 et seq.
16. § 53247; § 53248

COLORADO

State Code Citation: West's Colorado Revised Statutes
Annotated (1989)

- A. Form of Government
 1. § 31-4-101; § 31-4-201; § 31-4-301
 2. Only one form of county government is authorized. § 30-11-103
 3. § 31-4-101; § 31-4-201
 4. Const. **Art. 20, § 1; Const. Art. 20, § 6; Const. Art. 20, § 9j; § 30-11-101**
 5. The classification of cities appears to have no operational effect. § 31-1-201; Const. **Art. 14, § 16**
 6. § 31-2-101
- B. Altering Boundaries and Responsibilities
 1. § 31-12-107; § 31-12-108; § 31-12-112; § 31-12-111
 2. § 31-12-401; § 31-12-402
 4. Const. **Art. 14, § 18; § 29-1-203**
- C. Local Elections
 1. Const. **Art. 14, § 8**
 2. § 31-10-301; Const. **Art. 14, § 10**
 3. § 1-45-112; § 1-45-118
 4. § 1-45-104
 5. § 31-10-201
 6. § 31-10-1001
 7. § 31-10-306
 8. §§ 31-4-501 et seq.; § 31-4-502
 9. § 31-10-203
- D. Administrative Operations and Procedures
 1. § 29-9-101
 2. § 24-72-203
 3. §§ 31-16-101 et seq.; § 31-16-106; § 31-16-108
 5. § 1-40-117
 8. § 24-18-102
 9. Each local government may do this itself. § 24-10-104
 10. Impeachment limited to state officials. Const. **Art. 13, § 2**
 11. Const. **Art. 14, § 9**
 12. § 31-4-103
 14. § Const. **Art. 14, § 9**
- E. Financial Management
 1. Const. **Art. 11, § 6**
 2. Const. **Art. 11, § 6**
 4. Referendum for water bonds not required § 31-15-302(1)(d)(II); Const. **Art. 11, § 6; § 31-21-103**
 5. § 31-21-104
 7. §§ 29-14-101 et seq.
 8. Const. **Art. 10, § 11**
 9. Const. **Art. 10, § 11**
 10. §§ 39-5 et seq.
 11. § 29-1-104; § 29-1-108; § 29-1-110(3)
 12. § 29-1-104; § 29-1-110
 13. §§ 29-1-501 et seq.
 14. Competitive bidding required in certain cases. § 29-1-701; cooperative purchasing authorized. §§ 24-110-101 et seq.
 15. § 29-1-603; § 29-1-606
 16. § 29-1-603; § 29-1-606
 17. § 29-1-103
 18. § 31-20-303
 21. § 31-21-105
 23. Const. **Art. 10, § 15**
 24. § 29-1-107
 25. § 29-1-607
- F. Personnel Management
 1. Cities may opt in. § 31-30-101

9. §§ 24-33.5-301 et seq.
10. §§ 24-33.5-301 et seq.
11. § 31-30-301; § 31-30-401; § 31-30-501; § 31-30-601
12. § 31-30-301; § 31-30-401; § 31-30-501; § 31-30-601
13. § 8-41-105
14. § 8-41-105

CONNECTICUT

State Code Citation: Connecticut General Statutes
Annotated 1988 (Supp. 1990)

Note: This state does not have functional county government.

A. Form of Government

1. § 7-193
3. Const. Art. 10, § 1; 17-188; 17-193; § 7-194

B. Altering Boundaries and Responsibilities

2. § 7-195 to § 7-201; § 7-199
4. J7-339a

C. Local Elections

1. § 9-164
2. § 9-153
3. § 9-333i
4. § 9-153
5. Const. Art. 6, I 1; § 9-12
6. § 9-133f
7. § 9-265
9. § 9-20

D. Administrative Operations and Procedures

1. § 1-21
2. § 1-19
9. § 7-308; § 7-465
10. § 9-220; § 9-221

E. Financial Management

1. § 7-343
3. § 7-369
5. § 7-385
7. § 7-148
10. § 7-203
11. § 7-344
13. § 7-399
15. § 7-392; § 7-395
17. § 7-382; § 7-381
18. § 7-400
22. § 7-148(2)(k)
23. § 12-40

F. Personnel Management

3. I 7-467; § 7-473c
9. § 7-294d
13. § 31-275

DELAWARE

State Code Citation: Delaware Code Annotated
(rev. 1974)(Supp. 1989)

A. Form of Government

2. State law sets the form of government for each of the three countries.
3. Tit. 22, § 802

B. Altering Boundaries and Responsibilities

1. Tit. 22, § 101

C. Local Elections

1. Tit. 15, I 4501
2. Tit. 9, § 7002
3. Tit. 15, I 8001
4. Tit. 15, § 8007
5. Tit. 15, § 1701
6. Tit. 15, § 5502
7. Tit. 15, § 4502
9. Tit. 15, § 1704

D. Administrative Operations and Procedures

2. Tit. 2, § 315
4. Tit. 9, § 1152; Tit. 9, § 7002(m)
7. Tit. 9, § 7002(r); Tit. 9, § 1161
11. Tit. 9, I 303

E. Financial Management

1. Tit. 22, § 107
2. Tit. 9, § 7002(t)(6); Tit. 9, § 1163(a)(7)
3. Tit. 9, § 7002(t)(1); Tit. 9, § 1163(a)(2)
5. Kent County-25 years. Tit. 9, § 4156; Tit. 9, § 1163(a)(4)
9. Tit. 9, § 8002
10. Tit. 9, § 8301
12. Tit. 9, § 8001; Tit. 9, § 1132; Tit. 9, § 7002(n)
14. Tit. 29, § 6804
16. Tit. 9, § 348
17. Common fiscal year set for counties. Tit. 9, § 342
21. Newcastle County must have a public sale.
Tit. 9, § 1163(a)(5)
23. Tit. 9, § 410
25. Kent County is required to have two audits per year.
Tit. 9, § 9305

F. Personnel Management

1. Discretionary. Tit. 29, § 5951
2. Tit. 29, § 5951; Tit. 9, § 7007
3. Tit. 19, § 1301; Tit. 19, § 1301(2)(d); Tit. 19, § 1310
4. Tit. 19, § 1301; Tit. 19, § 1301(2)(d); Tit. 19, § 1310
5. Strikes are specifically prohibited. Tit. 19, § 1312
9. Tit. 29, § 2516; Tit. 29, § 8205
10. Tit. 29, § 2516; Tit. 29, § 8205
12. Tit. 9, § 3101; Tit. 9, § 4302
13. Tit. 19, § 2309
14. Tit. 9, § 311(b)

FLORIDA

State Code Citation: Florida Statutes Annotated 1989

A. Form of Government

2. § 125.60; § 124.01; § 125.81
3. Const. Art. 8, § 2 and I 2(b); § 166.021
4. Const. Art. 8, § 1(g); § 125.01; § 125.60; § 125.80
6. § 165.061

B. Altering Boundaries and Responsibilities

1. § 171.0413
2. § 161.041; § 161.061
3. Const. Art. 8, § 3
4. § 163.01

C. Local Elections

1. Const. Art. 6, § 5
2. § 99.012
3. § 106.11
4. § 106.07
5. Const. Art. 6, § 2; Const. Art. 6, § 4
6. § 101.64
8. § 100.361
9. § 98.041

D. Administrative Operations and Procedures

1. I 286.011
2. § 119.01
3. § 166.041; § 166.041(2); § 166.041(3)(a)
4. § 125.66; § 125.67
7. § 125.68
8. § 112.3145; § 112.317
9. § 768.14; § 768.28
10. Const. Art. 3, § 17; Const. Art. 3, § 17(c)
11. Const. Art. § 4, 1f
12. Const. Art. 10, § 3; § 112.501; § 112.51
13. § 252.38

E. Financial Management

3. § 130.01
4. Const. Art. 7, § 12
6. § 215.84(3)

7. § 215.431
8. Const. Art. 7, § 2
9. Const. Art. 7, § 2
10. § 193.011
11. § 200.065
12. § 129.01; § 129.02; § 129.03(4)(c); § 129.03
13. § 129.06(1)(a)
14. § 163.01
15. Audits conducted by state. § 11.45
16. Audits conducted by state. § 11.45
17. **Cities** and counties, October 1-September 30. § 129.04; § 166.241
18. § 166.261
19. In the event of a financial emergency, cities are authorized to receive a percentage of the sales tax. § 218.61; § 218.503
20. In the event of a financial emergency, counties are authorized to receive a percentage of the sales tax. § 218.61; § 218.503
21. § 218.385
22. § 166.122
23. § 200.001
24. § 166.241; § 129.01(2)(b)
25. § 11.45

F. Personnel Management

3. §§ 447.209 et seq.; § 447.203; § 447.401
4. §§ 447.209 et seq.; § 447.203; § 447.40
5. Strikes are specifically prohibited by the state constitution. Const. Art. 1, § 6
6. Affirmative action law applies to state employees only. § 110.112
9. § 943.10
10. § 943.10
11. § 112.61; § 185.02; § 175.041
12. § 112.61; § 185.02; § 175.041
13. § 440.02(12); § 440.03
14. § 440.02(12); § 440.03(6)
15. § 104.31

GEORGIA

State Code Citation: Official Code of Georgia Annotated (Supp. 1990)

A. Form of Government

1. Form of government is set by local act of the General Assembly. § 36-35-2
2. Form of government is set by an act of the General Assembly. Counties may create the office of county manager. § 36-5-22
3. Const. Art. 9, § 2, para. 2 and 3; § 36-34-1
4. Const. Art. 9, § 2, para. 1 and 3
6. § 36-31-1

B. Altering Boundaries and Responsibilities

1. § 36-36-2; § 36-36-22
3. Const. Art. 9, § 3, para. 2
4. § 36-80-8

C. Local Elections

1. § 21-2-9; § 21-3-12
2. § 45-2-1
3. § 21-5-33
4. § 21-5-1
5. § 21-2-210; § 21-3-125
6. § 21-2-380; § 21-3-281
7. § 21-2-285; § 21-3-362
8. §§ 21-4-3 et seq.; § 21-4-8; § 21-4-13
9. § 21-3-12

D. Administrative Operations and Procedures

1. § 50-14-1
2. § 50-18-70
8. § 45-10-1
9. § 36-33-1
11. § 45-5-1
12. § 45-5-1

E. Financial Management

1. Const. Art. 9, § 5, para. 1
2. Const. Art. 9, § 5, para. 1
4. § 36-82-1
7. Const. Art. 9, § 5, para. 5
10. § 36-44-9
18. No limitations. § 36-80-3
22. Const. Art. 9, § 5, para. 6
23. § 48-5-29
24. § 36-81-3
25. § 36-81-7

F. Personnel Management

5. Strikes are specifically prohibited. § 45-19-1
7. Residency requirements are prohibited. § 45-2-5
8. Residency requirements are prohibited. § 45-2-5
9. § 35-8-8; § 25-4-1
10. § 35-8-8
11. Participation is optional. § 47-5-1
12. Participation is optional. § 47-5-1
13. § 34-9-3
14. § 34-9-3

HAWAII

State Code Citation: Hawaii Revised Statutes Annotated 1988 (Supp. 1989)

Note: There are general provisions applicable to all counties. The individual county sections have been repealed. There are no general provisions for cities and only a few for Honolulu.

A. Form of Government

3. Const. Art. 8, § 2
4. Const. Art. 8, § 2; § 46-1.5

C. Local Elections

3. § 11-206; § 11-209
4. § 11-199
5. § 11-11; § 11-12
6. § 15-2
9. III-11

D. Administrative Operations and Procedures

1. § 92-3
2. § 92F-12
7. § 46-2.1
8. Const. Art. 14
9. § 46-72
10. Impeachment applies to state officials only. Const. Art. 3, § 19

E. Financial Management

1. § 47-2; Const. Art. 7, § 13
2. § 47-2; Const. Art. 7, § 13
3. § 47-3
5. Const. Art. 7, § 13; § 47-7
6. § 47-7
7. § 47-2.2
10. §§ 246-1 et seq.
12. § 46-41
14. § 103-22 to § 103-26; § 103-43; § 46-56
17. § 46-41
18. § 46-50
22. § 47-31
23. § 246-2
25. Const. Art. 7, § 10

F. Personnel Management

2. §§ 76-78 et seq.
3. §§ 89-1 et seq.; § 89-2; § 89-11
4. §§ 89-1 et seq.; § 89-2; § 89-11
5. § 89-12
11. § 88-151; § 88-181
12. § 88-151; §§ 88-181 et seq.; § 88-181
13. § 386-1
14. § 386-1
15. § 76-91

IDAHO

State Code Citation: General Laws of Idaho Annotated 1947
(Supp. 1990)

- A. Form of Government
 - 1. §§ 50-601 et seq.; §§ 50-801 et seq.
 - 3. § 50-301
 - 4. § 31-604
 - 6. § 50-101; Const. Art. 18, § 4
- B. Altering Boundaries and Responsibilities
 - 1. § 50-222
 - 2. §§ 50-2101 et seq.; § 50-2105
- C. Local Elections
 - 1. § 50-429; § 34-101
 - 2. § 50-601; § 50-702
 - 4. § 50-477
 - 5. § 50-413
 - 6. § 50-442
 - 7. § 50-439
 - 8. §§ 34-1701 et seq.; § 34-1703
 - 9. § 50-476
- D. Administrative Operations and Procedures
 - 1. § 67-2341
 - 2. § 31-713
 - 3. §§ 50-901 et seq.; § 50-902
 - 4. § 31-715
 - 5. § 50-501
 - 6. § 50-904
 - 8. §§ 59-701 et seq.; § 59-705
 - 9. §§ 6-901 et seq.
 - 11. § 31-817
 - 12. § 50-608; § 50-704
- E. Financial Management
 - 1. Const. Art. 8, I 3
 - 2. Const. Art. 8, § 3
 - 3. § 50-1019; § 31-1901; § 31-1903
 - 4. § 57-203; § 31-1905; § 57-203
 - 5. Const. Art. 8, § 3; § 57-210
 - 7. § 50-237
 - 8. Const. Art. 7, § 9
 - 9. Const. Art. 7, § 9
 - 10. §§ 63-201 et seq.
 - 11. § 50-1002
 - 12. §§ 31-1601 et seq.; § 31-1605; § 31-1603
 - 13. § 50-1012
 - 14. § 50-2620
 - 15. § 50-1010
 - 16. § 31-1701
 - 17. § 50-1001; § 31-1601
 - 18. § 50-1013
 - 21. § 57-215 to 57-217
 - 22. Const. Art. 8, § 3; § 57-222
 - 23. § 63-201
 - 25. State law authorizes state audit of local accounts. § 67-449
- F. Personnel Management
 - 1. Cities may opt in. § 50-1601; § 50-1609
 - 3. § 44-1801
 - 4. § 44-1801
 - 9. §§ 19-5101 et seq.
 - 10. §§ 19-5101 et seq.
 - 13. § 72-205
 - 14. § 72-205
- 4. Const. Art. 7, I 6
- 6. Ch. 24, para. 7-1-1
- B. Altering Boundaries and Responsibilities
 - 1. Ch. 24, para. 7-1-1 et seq.; Ch. 24, para. 7-1-2; Ch. 24, para. 7-1-4
 - 2. Ch. 24, para. 7-1-15; Ch. 24, para. 7-1-16
 - 4. Const. Art. 7, § 10; Ch. 127, § 742
- C. Local Elections
 - 1. Ch. 46, para. 2A-28, 29, 27; Ch. 46, para. 2A-24
 - 4. Ch. 46, para. 9-11
 - 5. Ch. 46, para. 4-10
 - 6. Ch. 46, para. 19-1
 - 7. Ch. 24, para. 3-5-3e
 - 9. Ch. 46, para. 6-29
- D. Administrative Operations and Procedures
 - 1. Ch. 102, para. 41.01; Ch. 102, para. 42
 - 2. Const. Art. 8, § 1
 - 5. Const. Art. 7, § 11; Ch. 46, para. 28-4
 - 8. Ch. 28, § 3-11-1; Ch. 24, § 3-14-5; Ch. 24, § 4-8-2
 - 9. Ch. 85, para. 1-101 et seq.
 - 12. Ch. 24, §§ 3-2-7 et seq.
 - 14. Partisan representation required on Cook County Board only. Const. Art. 7, § 3
- E. Financial Management
 - 1. Ch. 85, § 851; Ch. 24, § 8-5-16
 - 2. Ch. 85, § 851; Ch. 34, § 5-1012
 - 4. Ch. 24, § 8-4-1
 - 5. Ch. 24, § 8-4-15; Ch. 34, § 5-1012
 - 6. Ch. 34, § 5-1012
 - 7. Ch. 24, § 8-1-3.1
 - 8. Const. Art. 9, § 4
 - 9. Const. Art. 9, § 4
 - 10. Ch. 120, § 501a-501m
 - 11. Ch. 85, § 803
 - 12. Ch. 34, § 6-1001; Ch. 34, § 6-1002
 - 13. Const. Art. 8, § 4; Ch. 102, § 20
 - 14. Ch. 24, §§ 8-10-1 et seq.; Ch. 24, § 3-6-4; Ch. 24, § 8-10-15
 - 15. Ch. 85, § 702
 - 16. Ch. 85, § 702; Ch. 34, § 6-31003
 - 17. Ch. 24, § 1-1-2
 - 22. Ch. 24, § 8-4-11; Ch. 24, § 8-4-12
 - 23. Ch. 120, § 501a
 - 25. State may mandate an audit if a local government fails to file one. Ch. 34, § 6-31004; Ch. 85, § 704
- F. Personnel Management
 - 3. Ch. 48, § 1603; Ch. 48, § 1607
 - 4. Ch. 48, § 1603; Ch. 48, § 1607
 - 9. Ch. 85, § 508; Ch. 85, § 508.1
 - 10. Ch. 85, § 508; Ch. 85, § 508.1
 - 11. Ch. 108.5, §§ 8-101 et seq.
 - 12. Ch. 108.5, §§ 9-101 et seq.
 - 13. Ch. 48, § 138.1
 - 14. Ch. 48, § 138.1

INDIANA

State Code Citation: Bums Indiana Statutes Annotated 1971(1990)

- A. Form of Government
 - 2. § 36-2-2-1; § 36-3-4-1
 - 3. §§ 36-1-3-1 et seq.; § 36-1-3-8
 - 4. §§ 36-1-3-1 et seq.; § 36-1-3-8
 - 5. § 36-4-1-1
 - 6. § 36-5-1-7
- B. Altering Boundaries and Responsibilities
 - 1. §§ 36-4-3-1 et seq.; § 36-4-3-5; § 36-4-3-3; § 36-4-3-9.1
 - 2. § 36-4-1-1 to 36-4-1-9; § 36-4-1-2
 - 3. § 36-3-1-1 to 36-3-1-12
 - 4. §§ 36-1-7-1 et seq.
- C. Local Elections
 - 1. § 3-10-6-5; § 3-10-2-13; § 3-10-2-1

ILLINOIS

State Code Citation: Smith Hurd. Illinois Annotated Statutes
1971(1990)

- A. Form of Government
 - 1. Ch. 24, para. 4-4-1; Ch. 24, para. 5-5-1
 - 2. Ch. 34, § 401, § 901
 - 3. Const. Art. 7, § 6

2. § 3-8-1-2; § 36-3-4-2
3. §§ 3-9-3-1 et seq.
4. §§ 3-9-5-1 et seq.
5. Const. Art. 2, § 2
6. § 3-11-4-1
9. § 3-7-3-1

D. Administrative Operations and Procedures

1. § 5-14-1-5-1
2. § 5-14-3-2
3. § 36-4-6-13
4. § 36-2-4-8
6. § 36-1-5-1
7. J36-1-5-1
9. § 34-4-16.5-4

E. Financial Management

1. Const. Art. 13, § 1
2. § 36-2-6-18
5. § 36-2-6-18
7. § 36-2-6-18
8. § 6-1.1-18-3
9. § 6-1.1-18-3
10. §§ 6-1.1-4 et seq.
11. § 36-4-7-6; § 6-1.1-17-2; § 6-1.1-17-3
12. § 6-1.1-17-2; § 6-1.1-17-3
14. §§ 36-1-9-1 et seq.; § 36-1-9-3; J36-1-9-2
23. § 6-1.1-35.2-2

F. Personnel Management

1. § 36-8-3.5-1; § 36-8-3.5-15
2. § 36-8-3.5-1
9. §§ 5-2-8-1 et seq.; § 6-1.1-35.2-2
10. §§ 5-2-8-1 et seq.; § 6-1.1-35.2-2
11. § 36-8-8-3
12. § 36-8-8-1
13. § 22-3-2-2; § 22-3-6-1
14. § 22-3-2-2; § 22-3-6-1

6. § 380.8
8. §§ 68B.1 et seq.; § 68B.7
9. § 613A.7
11. § 69.13
12. § 69.8
14. Partisan representation required on all appointive boards and commissions. § 69.16

E. Financial Management

1. Const. Art. 11, § 3
2. Const. Art. 11, f 3; J346.24
6. Ch. 74A; Ch. 75
8. § 444.23
9. § 444.23
10. § 441.21
11. § 384.16
12. § 331.434
13. § 11.5
14. § 28E.20
17. § 24.2; § 384.2
22. § 384.4; § 331.430
23. § 441.1
25. § 331.401; §§ 11.6 et seq.

F. Personnel Management

1. § 400.6
2. §§ 341A.1 et seq.
3. §§ 20.1 et seq.
4. §§ 20.1 et seq.; § 331.324
9. §§ 80B.1 et seq.
10. §§ 80B.1 et seq.
11. §§ 97B.1 et seq.
12. §§ 97B.1 et seq.
13. § 85.61
14. § 85.61
15. § 400.29

KANSAS

State Code Citation: Kansas Statutes Annotated Official (Supp. 1989)

A. Form of Government

1. § 12-104
3. Const. Art. 12, § 5; § 12-101
4. § 19-101; § 19-101a
5. § 13-101; § 14-101; § 15-101
6. § 15-116; Const. Art. 9, § 1

B. Altering Boundaries and Responsibilities

1. Const. Art. 12, § 5; § 12-519; § 12-520a
2. § 12-301; § 12-302
4. §§ 12-2901 et seq.; §§ 12-3901 et seq.

C. Local Elections

1. § 25-101; § 25-2102
2. § 13-1801; § 14-205; § 13-305
4. §§ 25-4143 et seq.; §§ 25-901 et seq.
5. § 25-2306
6. Const. Art. 5, § 1
7. § 25-2116
8. § 25-4318; § 25-4319
9. § 25-2302

D. Administrative Operations and Procedures

1. § 75-4317
2. § 45-215
3. §§ 12-3001 et seq.; § 12-3004; § 12-3002
5. §§ 12-3013 et seq.
9. § 75-6101
11. § 25-312
12. § 13-305

E. Financial Management

1. § 10-308; § 10-309
2. § 10-306; § 10-307
4. § 10-120; § 10-202; § 39-714
5. § 10-103
6. § 10-1009

IOWA

State Code Citation: Iowa Code Annotated 1949 (Supp. 1990)

A. Form of Government

1. §§ 3721, et seq.
2. JJ331.231 et seq.
3. Iowa has reversed the presumption of Dillon's Rule in the Constitution. The rule or proposition of law that a municipal corporation possesses and can exercise only those powers granted in express words is not a part of the law of this state (1968) Const. Art. 3 § 38 A; 1372.9; § 372.10
4. The proposition or rule of law that a county or joint county-municipal corporation government possesses and can exercise only those powers granted in express words is not a part of the law of this state (1978) Const. Art. 3, § 39A
6. Approval of the city development board is required. Const. Art. 11, § 2; Approval of the county development board is required. § 368.17

B. Altering Boundaries and Responsibilities

1. § 368.7

C. Local Elections

1. Const. Art. 2, § 7
2. § 376.4
4. § 56.4
5. § 48.2
6. §§ 53.1 et seq.
7. § 376.11
9. § 48.2

D. Administrative Operations and Procedures

1. §§ 21.1 et seq.
2. §§ 22.1 et seq.
3. § 380.1; § 381.4

8. § 79-1945
9. § 79-1945
10. Const. Art. 11, § 1
11. §§ 79-2925 et seq.; § 79-2926; § 79-2929; § 79-2929a
12. §§ 79-2925 et seq.; § 79-2926; § 79-2929; § 79-2929a
13. § 75-1120; § 75-1120a
15. § 75-1120; § 75-1124
16. § 75-1120; § 75-1124
17. § 75-3002
18. § 12-1675
21. § 10-106
22. § 1-113; § 10-118
23. § 19-425
24. § 79-2927

F Personnel Management

1. § 13-771
2. § 19-4301; § 19-4303
3. §§ 75-4321 et seq.
4. §§ 75-4321 et seq.
9. §§ 74-5602 et seq.
10. §§ 74-5602 et seq.; § 19-432; § 79-1411b
11. § 13-14a02
12. § 13-14a02
13. § 44-508a
14. § 44-508a

KENTUCKY

State Code Citation: Kentucky Revised Statutes Annotated (1989)

A. Form of Government

1. § 83.420; § 83A.030
3. §§ 83.460 et seq.; § 83A.030; § 83.420
4. § 67.083
5. Const. § 156
6. § 81.060

B. Altering Boundaries and Responsibilities

1. Ch. 81A; § 81A.010; § 81A.050; § 81A.420
2. § 81.410
4. § 65.210-§ 65.300

C. Local Elections

1. Const. § 158
4. §§ 121.100 et seq.
5. Const. § 145
6. § 117.075
7. § 117.265
9. § 116.045

D. Administrative Operations and Procedures

1. § 68.805
2. § 61.870
3. § 83A.060; § 83A.060(2); § 83A.060(1); § 83A.060(4); § 83A.060(8)
6. § 83A.060(11)
10. Const. § 66-§ 68; § 63.030; §§ 63.030 et seq.
11. Const. § 152
12. Const. § 152

E. Financial Management

1. Const. § 158
2. Const. § 158
4. § 66.040
5. § 58.235
6. § 58.040; § 58.170; § 58.235
8. Const. § 157
9. Const. § 157
10. §§ 132.440 et seq.
11. § 91A.030
12. § 68.260
13. § 91A.020
14. § 45A.005; § 45A.070; § 45.365; § 45A.420
15. § 91A.040
16. § 68.150
17. Const. § 169

18. § 66.480
21. § 66.330; § 66.045
22. § 66.370
23. § 91.320 to § 91.350
24. § 91A.030(8)(b)
25. State law mandates state audit of county accounts. § 43.070

F Personnel Management

1. § 90.310; § 90.110; § 90.380
2. § 78.425
3. § 345.010
4. § 78.470
9. § 15.310; § 95A.040
10. § 15.310
11. § 79.080
12. § 78.531
13. § 342.630
14. § 342.630
15. § 90.390; § 90.220; § 78.435
17. Authorized but not mandated. § 79.080

LOUISIANA

State Code Citation: Louisiana Revised Statutes 1979 (Supp. 1990)

A. Form of Government

1. § 33:321; § 33:501; § 33:611
2. § 33:1221; § 33:1271
3. Const. Art. 6, § 5
4. Const. Art. 6, § 8
5. § 33:341
6. § 33:1

B. Altering Boundaries and Responsibilities

1. § 33:151; § 33:171; § 33:172; § 33:157; § 33:155
2. § 33:191; § 33:192
4. Const. Art. 6, § 20

C. Local Elections

1. § 18:402
4. § 18:1484
5. § 18:101
6. Const. Art. 11, § 2
8. § 18:1300.1; § 18:300.2
9. § 18:101

D. Administrative Operations and Procedures

1. § 424.2
2. § 44:1; § 44:31
3. § 33:643; § 33:644; § 33:643
5. § 33:553
6. Const. Art. 6, § 10; § 33:1361
7. Const. Art. 6, § 10; § 33:1361
8. § 421:102; § 421:153
9. Const. Art. 12, § 10
11. Const. Art. 6, § 13
12. Const. Art. 5, § 13

E. Financial Management

1. § 39:561
2. § 39:561
3. § 39:553
4. § 39:787
5. § 39:563
6. § 39:1424
7. § 39:1471
8. Const. Art. 6, § 27; § 33:2801
9. Const. Art. 6, § 26
10. § 47:2321
11. § 39:1302; § 39:1304; § 39:1306; §§ 39:1304 et seq.
12. § 39:1302; § 39:1304; § 39:1306; §§ 39:1304 et seq.
13. § 24:515
14. § 33:747; § 38:2184; § 38:2253
15. Legislative auditor may audit books of political subdivisions, but it is not mandated. § 24:513
18. § 39:1271; § 33:2955
21. § 39:1426

- 22. § 39:1104
- 23. Const. Art. 6, § 26; Const. Art. 6, § 27
- 24. § 39:1302
- 25. § 24:513; § 24:513C

- F. Personnel Management
 - 1. § 33:2391; §§ 33:2471 et seq.; § 33:2406
 - 2. §§ 33:2531 et seq.
 - 3. § 23:890; § 23:890E
 - 5. § 23:900
 - 9. §§ 40:2402 et seq.
 - 10. §§ 40:2402 et seq.
 - 11. Not mandated. § 33:1761; § 33:1781
 - 12. §§ 33:6101 et seq.
 - 13. § 23:1034
 - 14. § 23:1034
 - 15. § 33:2429

MAINE

State Code Citation: Maine Revised Statutes Annotated 1985
(Supp. 1990)

- A. Form of Government
 - 1. Only one form is set forth for cities. Title 30A, § 2103
 - 2. Only one form is set forth for counties. Title 30A, § 61
 - 3. Const. Art. 8, para. 2, § 1; Ch. 111, Title 30A, § 2101
 - 4. Title 30A, § 1301
- B. Altering Boundaries and Responsibilities
 - 1. Municipal boundaries are re-drawn once every five years. Title 30A, § 2851
 - 2. Title 30A, § 2151; Title 30A, § 2152
 - 4. Title 30A, § 107
- C. Local Elections
 - 1. Title 21A, § 1
 - 2. Title 30A, § 2526
 - 4. Applies only to municipalities with a population of 10,000 or more. Title 30a, § 2501
 - 5. Title 21A, § 111
 - 6. Title 30A, § 2529
 - 7. Title 21A, § 601, § 602
 - 9. Title 21A, § 156
- D. Administrative Operations and Procedures
 - 2. Title 30A, § 1703
 - 3. Title 30A, § 3002
 - 4. Title 30A, § 3002
 - 5. Title 30a, § 2504
 - 11. Title 30A, § 63
 - 12. Title 30A, § 2602
- E. Financial Management
 - 1. Title 30A, § 5702
 - 3. Title 30A, § 5721 to § 5728
 - 4. Title 30A, § 5404
 - 5. Title 30A, § 5404; Title 30A, § 5772
 - 7. Title 30A, § 5771
 - 10. Title 36, § 331
 - 13. Title 30A, § 5821
 - 15. A municipality may choose an independent auditor or an audit by the state. Title 30A, § 5823
 - 18. Title 30A, § 5706; Title 30A, § 5711 to § 5716
 - 22. Title 30A, § 5801
 - 23. Title 30A, § 701
 - 25. Title 30A, § 5823
- F. Personnel Management
 - 3. Title 30A, § 2703; Title 26, § 962; Title 26, § 965
 - 4. Title 26, § 962; Title 26, § 965
 - 9. Title 25, § 2805, § 2805A
 - 13. Title 39, § 2, § 21A
 - 14. Title 39, § 2, § 21A

MARYLAND

State Code Citation: Annotated Code of Maryland 1957 (Supp. 1989)

- A. Form of Government
 - 2. Only one form is set forth for counties. Art. 25, § 1
 - 3. Const. Art. XI-E, § 3; Art. 23A, § 9
 - 4. Const. Art. XI-A and F; Art. 25A, § 5; Art. 25B, § 3
 - 5. Only one class is provided. Art. 23A, § 10
 - 6. Art. 23A, § 20
- B. Altering Boundaries and Responsibilities
 - 1. Art. WA, § 19(b)(c)(d)(g)(h)
 - 2. Art. 23A, § 19A(a)(h)
 - 4. Art. 23A, § 8C
- C. Local Elections
 - 1. Const. Art. XVII, § 3
 - 2. Candidate qualifications are set by charter for primaries. Art. 33, § 4A-1(a)
 - 4. Each local government is required to adopt campaign finance disclosure requirements. Art. 40A, § 6-201
 - 5. Art. 23B, § 25; Art. 23B, § 1(d)
 - 7. Art. 33, § 14-1(i)
 - 9. Art. 33, § 3-3
- D. Administrative Operations and Procedures
 - 1. Art. 23A, § 8; Art. 25, § 5
 - 2. SG § 0-611(f)
 - 3. Method of adoption of ordinances controlled by charter. Art. 23B, § 14
 - 4. Art. 25, § 3(r)
 - 6. Art. 23A, § 17D
 - 9. C.J. § 5-401 to § 5-404
 - 11. Art. 17, § 3; Art. 2, § 11
- E. Financial Management
 - 1. Art. XI-E, § 5; Art. 23A, § 40
 - 2. Art. 25A, § 5(P); Art. 25B, § 19(e)
 - 5. Art. 25B, § 16
 - 7. Art. UA, § 31; Art. 25B, § 14
 - 8. Property tax limits are set by voters. Const. Art. XI-E, § 5; Art. 23A, § 40
 - 9. Discretionary by legislature. Art. 25B, § 22
 - 10. Tax-Prop § 6-401
 - 11. Art. 23B, § 47; Art. UB, § 48
 - 13. Art. 19, § 36
 - 14. Charters set purchasing standards.
 - 15. Art. 19, § 40; Art. 19, § 40(b)(f)
 - 16. Art. 19, § 40; Art. 19, § 40(b)(f)
 - 17. Art. 19, § 35; Art. 24, § 1-102
 - 22. Art. 23A, § 37; Art. 25B, § 19
 - 23. State legislature sets rates. § 6-302; § 6-303
 - 25. Art. 19, § 40
- F. Personnel Management
 - 1. Discretionary. Art. WA, § 2(19)
 - 2. Art. 25, § 3(f)
 - 9. Art. 41, § 4-201; Art. 38A, § 42
 - 10. Art. 41, § 4-201
 - 11. Discretionary. Art. 23B, § 71
 - 12. Discretionary. Art. 25, § 3(g)
 - 13. Art. 101, § 21(a)(2)
 - 14. Art. 101, § 21(a)(2)
 - 15. Art. 33, § 27-1
 - 17. Optional. Art. 64A, § 48

MASSACHUSETTS

State Code Citation: Massachusetts General Law Annotated
(Supp. 1990)

- A. Form of Government
 - 1. Art. 41, § 1; Art. 43A, § 1; Art. 43, § 1; Art. 39, § 9; Art. 39, § 1
 - 2. Art. 34A, § 17-§ 19
 - 3. Const. Amend. Art. 2; Const. Amend. Art. 2, § 2 Const. Amend. Art. 2, § 7
 - 5. Const. Amend. Art. 2, § 8

- B. Altering Boundaries and Responsibilities
 1. Art. 3, § 5
 2. Art. 3, § 5
- C. Local Elections
 4. Ch. 55
 5. Art. 51, § 1
 6. Art. 54, § 86
 7. Art. 54, § 42
 9. Art. 51, 137
- D. Administrative Operations and Procedures
 1. Art. 39, § 23B
 2. Art. 39, § 23B
 8. Art. 268A, § 1
 9. Art. 84, § 15
 11. Art. 34A, § 18
 12. Art. 41, § 11
- E. Financial Management
 1. Art. 44, § 2
 3. Art. 44, § 7; Art. 44, § 8; Art. 35, § 37A
 7. Art. 44, § 4; Art. 35, § 37
 8. Art. 59, § 21C
 9. Art. 59, § 21C
 10. Ch. 59
 11. b. A public hearing is required if requested by at least ten registered voters. Art. 44, § 32
 12. Art. 35, § 28
 13. Art. 35, § 45; Art. 44, § 38
 14. Art. 41, § 104
 15. Art. 44, § 40
 16. Art. 35, § 45
 17. Art. 44, § 56, 56A
 18. Art. 44, § 55B
 19. Grounds: inability to pay interest or principal on bonds. Art. 44, § 19A
 22. Art. 44, § 41
 23. Art. 41, §§ 24 et seq.
 25. Art. 44, § 40; Art. 35, § 45
- F. Personnel Management
 1. Art. 31, § 5
 2. Art. 31, § 5
 3. Art. 150E, § 2; Art. 150E, § 9
 4. Art. 150E, § 2; Art. 150E, § 9
 9. Art. 6, §§ 116 et seq.
 10. Art. 6, §§ 116 et seq.
 11. Ch. 32
 12. Ch. 32
 13. Art. 152, § 74
 14. Art. 152, § 74
 15. Art. 56, § 36-§ 37

MICHIGAN

State Code Citation: Michigan Compiled Laws Annotated 1948
(Supp. 1990)

- A. Form of Government
 2. The Michigan Constitution authorizes counties to elect a charter commission and adopt a new form of government. Const. Art. 7, § 7
 3. Const. Art. 7, § 20; Const. Art. 7, § 22; § 78.26
 4. Const. Art. 7, § 2
 5. § 61.2; § 81.1
 6. Proposal must be processed through state boundary commission. § 61.2; § 81.1
- B. Altering Boundaries and Responsibilities
 1. f. Proposed annexation must be approved by state boundary commission. §§ 123.1001a et seq.; § 123.10011a; § 123.1
 2. §§ 123.1012 et seq.; § 123.1014
 4. §§ 124.1 et seq.

- C. Local Elections
 1. § 168.643
 2. § 168.321; § 168.381
 4. Ch. 169
 5. § 168.492
 6. § 168.720
 7. § 168.706
 8. § 168.852
 9. § 168.491
- D. Administrative Operations and Procedures
 1. §§ 15.261 et seq.
 2. § 15.231
 3. § 89.1; § 41.184
 5. § 168.707
 11. § 201.35
 12. § 201.37
- E. Financial Management
 1. § 110.20; § 78.26
 2. Const. Art. 7, § 11
 4. § 110.21
 5. § 141.61; § 135.3
 6. § 133.1a
 7. § 141.251
 8. § 211.203
 9. § 211.203
 10. §§ 211.24 et seq.
 11. § 141.434; § 141.412; § 141.436
 12. § 141.434; § 141.412; § 141.436
 13. § 21.41 to § 21.53
 15. § 141.424
 16. § 141.424
 18. § 331.79
 19. Local emergency financial assistance helps local government in financial distress. §§ 141.932 et seq.
 20. Local emergency financial assistance helps local government in financial distress. §§ 141.932 et seq.
 21. § 133.2
 22. § 78.26
 23. § 211.10d
- F. Personnel Management
 3. §§ 423.201 et seq.; §§ 423.231 et seq.
 4. §§ 423.201 et seq.; §§ 423.231 et seq.
 9. §§ 28.601 et seq.; §§ 29.361 et seq.
 10. §§ 28.601 et seq.; §§ 29.361 et seq.
 11. § 38.1502c; § 38.601; § 38.551
 12. § 38.1502c; § 38.601; § 38.551
 13. § 418.115
 14. § 418.115
 15. § 38.419

MINNESOTA

State Code Citation: Minnesota Statutes Annotated 1945
(Supp. 1990)

- A. Form of Government
 2. §§ 375.01 et seq.; § 375A.01
 3. Const. Art. 12, § 4; § 410.04
 4. Const. Art. 12, § 4; § 373.01; § 375A.01
 5. § 410.01
 6. § 370.01
- B. Altering Boundaries and Responsibilities
 1. § 414.031; § 414.09; § 414.031
 2. § 414.041
 3. Const. Art. 12, § 4
- C. Local Elections
 1. § 205.20; § 205.07
 2. Const. Art. 7, § 6
 4. § 211A.02
 5. § 201.014
 6. §§ 203B.001 et seq.
 7. § 204B.36
 9. f201.021

D. Administrative Operations and Procedures

1. § 471.705
3. § 412.191
4. § 375.51
11. § 382.02
12. § 412.02

E. Financial Management

1. § 475.53
2. § 475.53
3. § 475.52
4. § 475.59
5. § 475.54
8. § 412.251
10. §§ 273.01et seq.
13. § 6.47
14. § 471.35
15. Registered voters or governing body may petition state for an independent post-audit. § 6.54 § 6.55
16. Governing body may petition state for an independent post-audit. § 6.55
22. § 475.66
23. § 273.061
25. § 6.49 § 6.48

F. Personnel Management

1. Optional. 44.02
9. § 626.84 § 299F.051
10. § 626.84 § 299F.051
11. §§ 353.01et seq.
12. §§ 353.01et seq.
13. § 176.04
14. § 176.04

MISSISSIPPI

State Code Qotation: Mississippi Code 1972 Annotated (Supp. 1990)

A. Form of Government

1. § 21-3-1; § 21-5-1; § 21-7-1; § 21-9-1 § 21-8-1
3. § 21-17-5; § 21-3-1 § 21-5-1; § 21-7-1 § 21-8-1; § 21-9-1
5. § 21-1-1
6. § 21-1-1; Const. Art. 14, § 260

B. Altering Boundaries and Responsibilities

1. § 21-1-27; § 21-1-33
2. § 21-1-43
4. § 19-3-101 §§ 17-13-1et seq.

C. Local Elections

1. § 23-15-173; § 23-15-193
2. § 23-15-309
4. § 23-15-801
5. § 23-15-11; Const. Art. 12, § 244; Const. Art. 12, § 251
6. § 23-15-449
7. § 23-15-265
9. § 23-15-14

D. Administrative Operations and Procedures

1. § 21-7-9
2. § 25-61-5
3. §§ 21-13-1et seq.; § 21-13-3 § 21-13-7
4. § 21-13-1
8. § 25-4-3; § 25-4-31
9. § 11-46-16
11. Const. Art. 4, § 103
12. Const. Art. 4, § 103

E. Financial Management

1. § 21-33-303
2. § 19-9-5
4. § 21-33-307
5. § 19-9-19 § 21-33-315
6. § 21-33-315; § 19-9-19 § 75-17-101
7. § 19-9-27 § 19-9-28 § 21-33-325; § 21-33-326
8. Const. Art. 4, § 112
9. Const. Art. 4, § 112

10. § 21-33-9

11. § 21-35-5 § 21-35-9
12. § 19-11-7; § 19-11-9
13. § 19-11-13 § 21-35-11
14. § 31-7-101 § 31-7-105
15. § 21-35-31
17. § 21-35-3 § 19-11-5
18. § 21-33-323 § 19-9-29
22. § 19-11-9
23. § 21-33-9

F. Personnel Management

1. § 21-31-1
9. § 45-5-3
10. § 45-5-3
11. § 21-29-3
13. § 71-3-5
14. § 71-3-5
15. § 21-9-71

MISSOURI

State Code Citation: Vernon's Annotated Missouri Statutes 1949
(Supp. 1990)

A. Form of Government

1. Ch. 78; Ch. 79
2. § 65.010
3. Const. Art. 6, § 19
4. Const. Art. 6, § 18
5. § 72.030 § 72.040 § 72.050
6. § 72.080

B. Altering Boundaries and Responsibilities

1. § 81.080 § 82.090
2. §§ 72.150et seq.; § 72.180
4. Const. Art. 6, § 16; § 70.220

C. Local Elections

1. § 115.121
2. § 77.230 § 77.380
4. §§ 130.101et seq.
5. § 115.133
6. § 115.277
7. § 115.237
8. § 77.650; § 78.260
9. § 115.137

D. Administrative Operations and Procedures

1. § 610.010
2. § 610.010
5. § 78.200; § 78.573
9. § 71.185
12. § 78.080

E. Financial Management

1. Const. Art. 6, § 26b
2. Const. Art. 6, § 26b
3. § 95.123 § 95.345
4. § 108.040; § 95.145
5. § 95.155
6. § 95.155
8. Const. Art. 10, § 11b; Const. Art. 10, § 11c; Const. Art. 10, § 12a
10. §§ 137.010et seq.
11. Const. Art. 6, § 24; §§ 67.010et seq.; § 67.010
12. Const. Art. 6, § 24; § 50.540
14. § 50.780 § 50.753
15. Const. Art. 6, § 24
16. Const. Art. 6, § 24
17. § 50.010
21. § 108.170
22. § 95.330
23. § 81.280
24. a. 67.010
25. State audit of local accounts required on petition. § 29.230

F. Personnel Management

1. § 85.010
3. § 105.510
4. § 105.510
9. § 590.105
10. § 590.105
11. § 70.600; § 85.350; §§ 87.010 et seq.
12. § 70.600; § 86.350; §§ 87.010 et seq.
13. § 287.030
14. § 287.030

MONTANA

State Code Citation: Montana Code Annotated (1989)

A. Form of Government

1. § 7-1-114; § 7-3-4301; § 7-3-4202
2. § 7-3-201; § 7-3-301; § 7-3-401; § 7-3-501
3. Const. Art. 11, § 4; §§ 7-3-701 et seq.; § 7-1-4124; Const. Art. 11, § 5; Const. Art. 11, § 4
4. Const. Art. 11, § 4; Const. Art. 11, § 5; §§ 7-3-701 et seq.
5. § 7-1-4111
6. § 7-2-4103; § 7-2-2202

B. Altering Boundaries and Responsibilities

1. § 7-2-4601; § 7-2-4302; § 7-2-4314
3. § 7-3-1201; § 7-3-1204
4. Const. Art. 11, § 7

C. Local Elections

1. § 13-1-104
2. § 7-4-4401; § 7-4-2201; § 7-4-2202; § 7-4-2701
4. § 13-37-225
5. § 13-1-111; Const. Art. 4, § 2
6. § 13-3-213
7. § 13-17-103
8. § 2-16-603; § 2-16-612
9. § 13-2-601

D. Administrative Operations and Procedures

1. § 7-1-4144
2. § 7-1-4144
3. §§ 7-5-101 et seq.; § 7-5-103
4. § 7-5-103
5. Const. Art. 11, § 8; §§ 7-5-101 et seq.
6. § 7-5-107
7. § 7-5-107
8. **This** is provided for in the Constitution, but **as** enacted by the legislature, local governments are excluded. Const. Art. 13, § 4; § 2-2-102
9. § 7-1-41-25
11. § 10-3-603
12. § 10-3-604; § 10-3-603

E. Financial Management

1. § 7-7-4201
2. § 7-7-2101
3. § 7-7-2201; § 7-7-4101
4. § 7-7-105
5. § 7-7-2206
7. § 7-7-2401
8. § 15-10-412
9. § 15-10-412
10. §§ 15-8 et seq.
11. § 7-6-4231; §§ 7-6-4201 et seq.
12. § 7-6-2320; §§ 7-6-2316 et seq.
13. § 7-6-4205; § 7-6-2302
14. § 7-5-2301; § 7-11-101
15. § 7-6-2409
16. § 7-3-1305
17. § 7-3-1302; § 7-6-2201; § 7-6-4101
18. § 7-7-4102
22. § 7-7-4261
23. Property tax assessment is a county function. § 15-8-102

25. State can mandate audit of local accounts if statement is not filed on time. § 7-6-4113; § 2-7-508

F. Personnel Management

1. §§ 7-3-4401 et seq.; § 7-3-4264; § 7-3-4407
3. § 39-31-201
4. § 39-31-201
5. § 39-31-201
9. § 7-32-301; § 7-33-2313
10. § 7-32-301
11. § 19-9-103; § 19-11-105
13. § 39-71-117
14. § 39-71-117
15. § 7-3-1254

NEBRASKA

State Code Citation: Revised Statutes of Nebraska (Supp. 1990)

A. Form of Government

1. § 14.201; § 15.401; § 16.301; § 17.104; § 17.210; § 19.401
3. Const. Art. 11, § 2; Const. Art. 11, § 5
5. § 14.201; § 15.401; § 16.301; § 17.104; § 17.210; § 19.401
6. § 16-101; § 17-101; Const. Art. 9, § 1

B. Altering Boundaries and Responsibilities

1. § 16-117; § 17-405; § 16-122; § 17-405
2. § 15-111; §§ 17-401 et seq.
4. Const. Art. 15, § 8; §§ 13-801 et seq.

C. Local Elections

1. § 32-4; § 146-32-601
4. §§ 49-1445 et seq.
5. Const. Art. 6, § 1; Const. Art. 6, § 2
6. § 32-827
7. § 32-428.06
8. §§ 32-1401 et seq.; § 32-1403
9. § 32-216

D. Administrative Operations and Procedures

1. §§ 84-1408 et seq.
2. § 84-712.01
5. §§ 18-2501 et seq.
9. §§ 13-906 et seq.
11. § 32-1040
12. § 32-4,152

E. Financial Management

1. § 14-525
4. § 14-527
8. § 14-514; § 16-203; § 17-702
9. Const. Art. 8, § 5
10. Ch. 77
11. § 13-504; § 13-506
12. § 13-504; § 13-506
13. 523-1611
14. §§ 23-3101 et seq.; § 23-3108; § 23-3106
15. §§ 19-2901 et seq.; § 19-2905
16. § 23-1608; § 23-1609; § 23-1610
17. § 84-701
18. § 77-2315
22. § 14-517
23. § 13-509
25. § 19-2907; § 23-1610

F. Personnel Management

1. §§ 19-1826 et seq.
2. §§ 23-2501 et seq.; § 23-2517 et seq.; §§ 23-1721 et seq.
3. § 48-838
4. § 48-838
9. §§ 81-1401 et seq.
10. §§ 81-1401 et seq.
11. § 16-1001; § 16-1020
12. §§ 23-2301 et seq.
13. § 48-114; § 48-106
14. § 48-114; § 48-106
15. § 20-160

NEVADA

State Code Citation: Nevada Revised Statutes (1987)

- A. Form of Government
 - 1. 267.020; 269.016; 266.015; 269.024
 - 2. 244.010; 244.125
 - 3. 268.005; 266.010; 268.008; 266.010
 - 4. Ch. 244; 150 et seq.; Const. Art. 8, § 8
 - 5. 266.055
 - 6. 265.010
- B. Altering Boundaries and Responsibilities
 - 1. 268.582; 268.586
 - 4. Ch. 277
- C. Local Elections
 - 1. 293.630; 293.12755
 - 2. 244.020; 266.215; 266.170
 - 4. Ch. 294A
 - 5. 293.485
 - 6. 293.310 et seq.
 - 8. Ch. 306; 306.015
 - 9. 293.660
- D. Administrative Operations and Procedures
 - 1. 241.020
 - 2. 239.010
 - 3. 266.115; 266.110
 - 4. 244.100
 - 5. 295.085; 295.200
 - 8. 281.411
 - 9. 41.0305 et seq.
 - 3. 288.010; 288.033; 288.190; 288.200
 - 11. 245.170
 - 12. Procedures to fill vacancies are to be set by council.
266.390
- E. Financial Management
 - 1. 266.600
 - 2. 244A.059
 - 3. 244.230; 266.600
 - 4. 350.070
 - 5. 244A.715
 - 6. 350.2011
 - 7. 354.430
 - 8. Const. Art. 10, § 2
 - 9. Const. Art. 10, § 2
 - 10. Ch. 361
 - 11. 354.596; 354.598
 - 12. 354.596; 354.598
 - 13. 354.624
 - 14. Ch. 332; 332.035; 332.195
 - 15. 354.624
 - 16. 354.624
 - 17. 354.526
 - 18. 355.170
 - 19. 354.5988
 - 20. 354.5988
 - 22. 350.202
 - 23. 360.010
 - 25. State may mandate an audit if local government doesn't do one. 354.624
- F. Personnel Management
 - 1. 288.010
 - 2. 245.213
 - 4. 288.010; 288.033; 288.190; 288.200
 - 5. Strikes are prohibited. 288.230
 - 9. 216.135; 360.215
 - 10. 216.135; 360.215
 - 11. 286.070; 286.293
 - 12. 286.070; 286.293
 - 13. 616.090; 616.275
 - 14. 616.090; 616.275

NEW HAMPSHIRE

State Code Citation:

New Hampshire Revised Statutes Annotated (Supp. 1989)

- A. Form of Government
 - 1. Ch. 40; 49B:2
 - 3. 49-B; 49-B:2; 3139
 - 4. 23:1
- B. Altering Boundaries and Responsibilities
 - 4. 53-A:1-3
- C. Local Elections
 - 1. 653:7
 - 5. 654:1
 - 6. 654:16
 - 7. 659:17
 - 9. 654:7
- D. Administrative Operations and Procedures
 - 1. 91-A:2
 - 2. 91-pC4
 - 9. Sovereign immunity has not been waived by the state.
29-A: 1
 - 11. 6619
- E. Financial Management
 - 1. 33:4-a
 - 2. 33:4
 - 3. 33:3; 33:3-b
 - 4. 33:8
 - 5. 33:2
 - 7. 31:10; 31:13
 - 10. Ch. 76
 - 11. 32:1 et seq.; 325
 - 12. 24:21; X21-a; 24:23
 - 13. 21-J:17
 - 14. 28:8 et seq.
 - 17. 31:94; 31:94-a
 - 18. Counties. 23:16; Cities. 3125
 - 21. Counties. 28:24
 - 22. 35A:9
 - 23. 48:12
 - 25. c. On petition. 21-J:19
- F. Personnel Management
 - 3. 273-A
 - 4. 273-A
 - 9. 188-F:27; 21-P:29
 - 10. 188-F:27
 - 11. 100-A; 102; 103
 - 12. 100-A; 102; 103
 - 13. 281-A:2
 - 14. 281-A:2

NEW JERSEY

*State Code Citation: New Jersey Statutes Annotated
(Supp. 1990-1991)*

Note: New Jersey townships are considered incorporated municipalities.

- A. Form of Government
 - 1. 40:69A-1 to 10
 - 3. 40:69A-29; 40:69A-30
 - 4. 40:41A-1 to 149
 - 5. 40A:6-4
- B. Altering Boundaries and Responsibilities
 - 1. 40A:7-12; 40A:7-13
 - 2. 40:43-66.35 et seq.; 40:43-66.59
 - 4. 40.8A-1 et seq.
- C. Local Elections
 - 1. Const. Art. 2, § 1
 - 3. 19:44A-2
 - 4. 19:44A-16
 - 5. Const. Art. 2, § 3
 - 6. 19:57-3

7. 19:15-28
8. 40:69A-168 et seq.
9. 1931-1

D. Administrative Operations and Procedures

1. 10:4-6
3. 40:49-2; 40:49-1
11. 40A:16-1 et seq.; 40A:16-4
12. 40A:16-4

E. Financial Management

1. 40A2-6
2. 40A:2-6
3. 40A:2-3
4. A bond ordinance requires a two-thirds vote of the full governing body, with the proviso that the bond ordinance may be challenged within 20 days of adoption. 40A:2-17
5. 40A:2-26
6. 40A:2-23
7. 40A:2-8; 40A:4-51
8. 40A:4-45.2
9. 40A4-45.2
10. 54:4-1
11. 40A:4-3; 40A:4-21 to 42; 40A:4-8; 40A:4-4 to 10
12. 40A:4-3; 40A:4-21 to 42; 40A:4-8; 40A:4-4 to 10
14. 40A:11-3; 40A:11-10
15. 40A:5-4; 40A:5-5; 40A:5-6
16. 40A:5-4; 40A:5-5; 40A:5-6
17. 40A:1-1; 40A:5-3
18. 40A:5-15.1
21. 40A:2-27
22. 40A:2-60
23. 40A:9-146 et seq.
25. State will **do** an audit of local accounts if local unit doesn't do one itself. 40A:5-8

F. Personnel Management

1. Cities may adopt a merit system. 11:20-1
2. Counties may adopt a merit system. 11:20-1
10. 40A:14-106.1
13. 34:15-43
14. 34:15-43
15. 11:7-2

NEW MEXICO

State Code Citation: New Mexico Statutes Annotated 1978
(Supp. 1990)

A. Form of Government

1. § 3-10-1; § 3-11-1; § 3-14-1
3. Const. Art. 10, § 6
4. Const. Art. 10, § 5
6. Const. Art. 10, § 5; § 3-2-2

B. Altering Boundaries and Responsibilities

1. §§ 3-7-1 et seq.; § 3-7-17; § 3-7-5; § 3-7-14; § 3-7-10
2. § 3-5-1
3. §§ 3-16-1 et seq.; § 3-16-2
4. §§ 11-2-1 et seq.

C. Local Elections

1. § 3-8-25
2. Const. Art. 7, § 2
5. Const. Art. 7, § 1
6. § 3-9-4
7. § 3-8-28
9. § 3-8-6

D. Administrative Operations and Procedures

1. § 10-15-1.1
2. § 14-2-1
3. § 3-17-2; § 3-17-4
4. § 4-37-6
11. § 10-3-3
12. § 10-3-3

E. Financial Management

1. Const. Art. 9, § 12
2. Const. Art. 9, § 12
3. Const. Art. 9, § 10; § 3-30-5
4. 53-30-7
5. 53-31-10
6. § 3-31-10
8. Const. Art. 8, § 2
9. Const. Art. 8, § 2
10. Ch. 7 Art. 36
11. §§ 6-6-1 et seq.; § 6-6-2
12. §§ 6-6-1 et seq.; § 6-6-2
14. § 13-1-104; § 13-1-21; § W-1-97; § 13-1-135
15. § 12-6-3; § 12-6-5
16. § 12-6-3; § 12-6-5
17. § 6-10-1
18. § 6-8-9
23. Property tax assessment is a county function. § 7-36-2
24. § 6-6-2
25. § 12-6-3

F. Personnel Management

1. Optional. § 3-13-4
9. § 29-7-6
10. § 29-7-6
13. § 52-1-3
14. § 52-1-3

NEW YORK

State Code Citation: McKinney's Consolidated Laws of New York
(Supp. 1990)

A. Form of Government

1. 23 Art. 5-J5, § 119-u
2. Book 11 Art. 4, § 150, § 150-a
3. Const. Art. 9, § 2
4. Const. Art. 9, § 2
6. Village § 2-200

B. Altering Boundaries and Responsibilities

1. General Municipal § 700; § 703; § 705; § 713
2. Village § 18-1806; Town § 79(b)0
4. Const. Art. 9, § 1(c)

C. Local Elections

1. Election § 8-100; Town § 80; Election § 15-100
2. Title 63, Art. 3, § 300
4. Election §§ 14-100 et seq.
5. Const. Art. 2, § 1; Election § 5-102
6. Election § 15-100
7. Election § 7-104
9. Const. Art. 2, § 5

D. Administrative Operations and Procedures

1. Public Officials § 100
2. Public Officials § 106
8. General Municipal §§ 810 et seq.; § 813
9. Book 11, Art. 2, § 53
11. County § 400
12. Public Officials § 43

E. Financial Management

1. Const. Art. 8, § 4; Local Finance § 15.20
2. Const. Art. 8, § 4; Local Finance § 15.20
3. Const. Art. 8, § 2; Local Finance § 10-100
4. Local Finance § 35, § 31
5. Local Finance § 21
6. Local Finance § 57
7. Local Finance § 2
8. Const. Art. 8, § 10
9. Const. Art. 8, § 10
10. Real Property Tax §§ 500 et seq.
12. County §§ 354 et seq.; § 355, § 359, § 360
13. General Municipal § 36
14. General Municipal §§ 100 et seq.; § 101; § 103-(a); § 104
15. General Municipal §§ 30 et seq.

16. General Municipal §§ 30 et seq.
17. Common fiscal year set for counties, towns, and villages. County § 352; Town § 101; Village § 5-500
18. General Municipal § 11
19. Special provisions for New York City. Pub. A. §§ 3030 et seq.
22. General City § 20
23. Real Property Tax § 500
25. General Municipal § 35

F. Personnel Management

3. Civ. S. §§ 200 et seq.
4. Civ. S. §§ 200 et seq.
9. General Municipal § 209q; General Municipal § 209(w)
10. General Municipal § 209q; General Municipal § 209(w)
11. General Municipal § 207(e)
12. General Municipal § 207(e)
13. Workmen's Compensation § 2(3)
14. Workmen's Compensation § 2(3)

17. § 159-8
18. § 159-30
22. § 159-7
23. § 105-284
24. § 159-13

F. Personnel Management

1. § 126-1; § 160A-162
2. State law does not require counties to adopt a merit system. § 126-1
3. Prohibited. § 95-98
4. Prohibited. § 95-98
5. Prohibited. § 95-98.1
9. § 160A-289
10. § 17A-7
11. Not required. § 160A-163
12. § 97-2
13. § 97-2
14. § 97-2
15. § 126-13

NORTH CAROLINA

State Code Citation: General Statutes of North Carolina
(Supp. 1990)

A. Form of Government

1. § 160A-101; § 153A-58
2. Only one form of county government is authorized. § 153A-58
3. Home rule is very limited. Const. Art. 7, § 1
4. Home rule is very limited. Const. Art. 7, § 1
6. § 120-167; § 120-166

B. Altering Bondaries and Responsibilities

1. § 160A-31; § 160A-31(g); § 160A-31(c)
2. § 153A-401; § 153A-405
3. § 153A-401; § 153A-405
4. § 160A-460

C. Local Elections

1. § 163-1; § 163-279
2. § 163-294.2(b)
4. § 163-278.8ff.
5. Const. Art. 7, § 4; § 163-55
6. Absentee voting is not required for local elections. § 163-302
7. § 163-170
9. Municipal corporations may use county registration records. § 163-63; § 163-71

D. Administrative Operations and Procedures

1. § 143-318.10
2. § 132-6
4. § 153A-45
6. § 160A-77
7. State law does not require the codification of county ordinances/resolutions.
9. § 153A-435; § 160A-485
11. § 153A-27.1
12. § 160A-63

E. Financial Management

1. Const. Art. 5, § 4; § 159-54
2. Const. Art. 5, § 4; § 159-54
3. § 159-48
4. Const. Art. 5, § 4
5. § 159-122
6. Interest ceilings are set by a Local Government Commission. § 159-65
8. § 160A-209
9. § 153A-149
10. § 105-284
11. § 159-11; § 159-13; § 159-12
12. § 159-11; § 159-13; § 159-12
13. § 159-26
15. § 159-34
16. § 159-34

NORTH DAKOTA

State Code Citation: North Dakota Century Code Annotated
1985 (Supp. 1989)

A. Form of Government

1. 40-086; 40-04.1; 40-05.1; 40-10; 40-09
2. Const. Art. 7, § 6; 11-08; 11-09
3. Const. Art. 7, § 1; 40-05.1-01; 40-05.1-06
4. 11-09.1-01 et seq.; 11-09.1-01; 11-09.1-05
6. 40-02-01; 11-02-01

B. Altering Boundaries and Responsibilities

1. f. Proposed annexation must be approved by the annexation review commission. 40-51.2-01 et seq.; 40-51.2-03; 40-51.2-08; 40-51.2-11; 40-51.2-13
2. 40-53.2-01 et seq.; 40-53.2-03

C. Local Elections

1. 40-21-02; 16.1-13-01
4. 16.1-08.1-01 et seq.
5. Const. Art. 2, § 1; 40-21-01
6. 40-21-13
7. 16.1-13-25; 16.1-13-26
8. 44-08-21
9. b. Local governing body may require separate registration. 40-21-10

D. Administrative Operations and Procedures

1. Const. Art. 11, § 5
2. Const. Art. 11, § 6
3. 40-11-01 et seq.; 40-11-02; 40-11-03
5. 40-12-01
9. 40-42-01 et seq.
11. 44-02-04
12. 40-13-08

E. Financial Management

1. 21-03-04; Const. Art. 10, § 15
2. 21-03-04; Const. Art. 10, § 15
3. 21-03-06
4. 21-03-07
5. 21-03-08
6. 21-03-08
7. 21-02-02
8. 57-15-08
9. 57-15-06
10. 57-02-01 et seq.
11. 40-40-01 et seq.; 40-40-05; 40-40-06; 40-40-04 et seq.
12. 11-23-01; 11-23-02; 11-23-04
14. 44-08-01
15. 54-10-14
16. 54-10-14
17. 40-40-03
18. 21-04-01 et seq.
21. 21-03-25

- 22. ~~21-03-42~~
- 23. ~~40-14-04~~; ~~40-14-05~~; 11-10.1-05
- 25. ~~54-10-14~~

F. Personnel Management

- 1. ~~40-44-01~~
- 9. 12-62-08
- 10. 12-62-08
- 11. Optional. 40-46-01; 54-52-01; 40-45-01
- 12. 54-52-01
- 13. 65-01-02
- 14. 65-01-02
- 15. 44-08-19

OHIO

State Code Citation: Baldwin's Ohio Revised Code Annotated
(Supp. 1990)

A. Form of Government

- 1. 705.1; 705.51; 705.71
- 2. 302.02
- 3. Const. Art. 18, § 3; Const. Art. 18, § 7
Ch. 715; Ch. 717
- 4. Const. Art. 10, § 1; Const. Art. 10, § 3
302.12; 302.01
- 5. Const. Art. 18, § 1
- 6. 707.02; 707.04

B. Altering Boundaries and Responsibilities

- 1. Ch. 709; 709.02; 709.031; 709.033
- 2. 709.44; 709.45
- 3. 709.44; 709.45
- 4. 715.02; 307.15

C. Local Elections

- 1. Const. Art. 17, § 1
- 2. 705.12; Const. Art. 15, § 4
- 4. 3517.10
- 5. Const. Art. 5, § 1; 3503.01
- 6. 3509.01
- 7. 3513.041
- 8. 705.92
- 9. 3503.11

D. Administrative Operations and Procedures

- 1. 121.2
- 2. 149.43
- 3. 731.17; 731.19
- 4. 305.08; 305.10
- 5. 705.91; 731.28
- 8. Ch. 102
- 9. 307.44; 307.441
- 11. 305.02
- 12. 705.42; 705.52

E. Financial Management

- 1. 133.05
- 2. 133.07
- 3. Ch. 133
- 4. 133.18
- 5. 133.20
- 6. 133.26
- 7. 133.24
- 8. Const. Art. 12, § 2; 5705.02
- 9. Const. Art. 12, § 2; 5705.02
- 10. Ch. 5713
- 11. 705.17
- 12. 5705.28
- 14. Purchasing requirements are mandatory for counties, but optional for cities. 715.18; 302.13; 307.86
- 15. 117.38
- 16. 117.38
- 17. 9.34
- 18. Ch. 135
- 19. Ch. 118
- 20. Ch. 118

- 22. Const. Art. 8, § 7; Ch. 739
- 23. Ch. 5703
- 25. 117.13

F. Personnel Management

- 1. 124.40
- 2. 124.40
- 9. 109.71; 124.42; 737.08; 737.23; 117.44
- 10. 109.71; 117.44
- 11. Ch. 145
- 12. Ch. 145
- 13. 4123.01
- 14. 4123.01
- 15. 124.57

OKLAHOMA

State Code Citation: Oklahoma Statutes Annotated 1988(1990 Supp.)

A. Form of Government

- 1. Art. 11, § 9-101; Art. 11, § 10-101; Art. 11, § 11-101;
Art. 11, § 12-101
- 3. Art. 18, § 2; Art. 18, § 3(a); Art. 11, § 18-101
- 5. Art. 11, § 1-102
- 6. Art. 19, § 11; Art. 11, § 2-101

B. Altering Boundaries and Responsibilities

- 1. Art. 11, § 21-101; Art. 11, § 21-105; Art. 11, § 21-103;
Art. 11, § 21-104
- 2. Art. 11, § 6-101
- 4. Art. 74, § 1001

C. Local Elections

- 1. Art. 26, § 1-101
- 2. Art. 11, § 16-109
- 5. Art. 26, § 4-101
- 6. Art. 26, § 14-101
- 9. Art. 26, § 4-102

D. Administrative Operations and Procedures

- 1. Art. 25, §§ 30 et seq.
- 2. Art. 51, §§ 24A.1 et seq.
- 3. Art. 11, § 14-102; Art. 11, § 14-104
- 5. Art. 11, § 15-103
- 9. Art. 51, §§ 151 et seq.
- 11. Art. 11, § 8-109
- 12. Art. 19, § 449

E. Financial Management

- 1. Art. 10, § 26
- 2. Art. 10, § 26
- 4. No referendum required, but bonds must be approved by attorney general. Art. 62, § 415; Art. 62, § 425
- 5. Art. 62, § 353; Art. 62, § 411; Art. 62, § 421
- 6. Art. 62, § 498.1
- 10. Art. 68, § 2475
- 11. Cities are not required to adopt an annual operating budget, but if they do, they must meet the conditions specified. Art. 11, § 17-206; Art. 11, § 17-208; Art. 11, § 17-209
- 12. Counties are not required to adopt an annual operating budget, but if they do, they must meet the conditions specified. Art. 19, § 1401; Art. 19, § 1411; Art. 19, § 1412;
Art. 19, § 1413
- 13. Art. 19, § 1405
- 14. Art. 19, § 1500; Art. 19, § 1501; Art. 11, § 11-116; Art. 11, § 10-116
- 15. Art. 11, § 17-105
- 16. Art. 19, § 117.5
- 17. Art. 10, § 1
- 18. Art. 62, § 348.1
- 19. State established antirecession fiscal assistance fund.
Art. 62, § 278.2
- 21. Art. 62, §§ 351 et seq.
- 22. Art. 62, § 431
- 23. Art. 68, § 2457
- 25. Audit of county accounts mandated in counties over

200,000 population; authorized in cities on petition by 25 percent of the voters. Art. 74, § 212

F. Personnel Management

1. Art. 11, § 12-114; Art. 11, § 10-120
3. Art. 11, § 51-103; Art. 11, § 51-106
5. Strikes by public employees are prohibited. Art. 11, § 51-101
9. Art. 70, § 3311; Art. 11, § 52-101
10. Art. 70, § 3311; Art. 19, § 1500
11. Art. 11, § 49-100.2; Art. 11, § 50-101
13. Art. 85, § 3; Art. 85, § 2b
14. Art. 85, § 3; Art. 85, § 2b
15. Art. 11, § 22-101.1; Art. 11, § 11-123

OREGON

State Code Citation: Oregon Revised Statutes 1989

A. Form of Government

1. Only one form of government for cities is authorized. 221.120
3. Const. Art. 4, § 1; Const. Art. 11, § 2; Const. Art. 11, § 13; 221.410
4. Const. Art. 7, § 10; 203.010
6. 221.031

B. Altering Boundaries and Responsibilities

1. 222.111; 222.120; 222.210
2. 222.210; 222.260
3. a. Referendum required only in most populous city. 199.735; 199.715; Const. Art. 11, § 2a
4. 190.007 et seq.

C. Local Elections

1. 254.035
2. 203.230; 204.016; 221.907
4. 260.058 et seq.
5. Const. Art. 2, § 2
6. 253.040
7. 254.500
8. 249.865 et seq
9. 247.012

D. Administrative Operations and Procedures

1. 221.908
2. 192.420
3. 221.912
4. 203.045
5. 250.155; 250.255
8. 244.020; 244.040; 244.350
9. 30.265
11. 198.320; 236.210
12. 222.904

E. Financial Management

1. 287.004; 221.410
2. Const. Art. 11, § 10
4. 287.056
6. 288.520
7. 287.047
8. Const. Art. 11, § 11
9. Const. Art. 11, § 11
10. Ch. 308
11. 294.305 et seq.; 294.352; 294.430; 294.416; 294.418
12. 294.305 et seq.; 294.352; 294.430; 294.416; 294.418
13. 294.445
14. 279.011 et seq.; 279.021
15. 297.425; 297.425(6); 297.425
16. 297.425; 297.425(6)
17. Established for local governments having the power to tax 294.311(13)
18. 294.035
21. 288.805 et seq.
22. 288.520
23. 306.005
25. 297.030

F. Personnel Management

3. 243.650; 243.742
4. 243.650; 243.742
5. 243.726
6. This is required at the state level only. 243.305
9. 181.640; 476.030; 476.815; 476.850
10. 181.640; 306.150
13. 656.023
14. 656.023

PENNSYLVANIA

State Code Citation: Purdon's Pennsylvania Statutes Annotated (Supp. 1990)

Note: Pennsylvania's diverse statutory scheme, due to numerous forms of local government, makes it difficult to consolidate information for the purposes of this study. The answers given reflect general trends, and there are exceptions to most items checked or left unchecked.

A. Form of Government

1. Title 53, § 1-501; § 1-601; § 1-701; § 1-801; § 1-901
2. Const. Art. 9, § 4
3. Const. Art. 9, § 2
4. Const. Art. 9, § 2
5. Title 53, § 101

B. Altering Boundaries and Responsibilities

1. Const. Art. 9, § 8; Title 53, §§ 171 et seq.; Title 53, § 172; Title 53, § 174
2. Const. Art. 9, f 8; Title 53, § 221
4. Title 53, § 481; Const. Art. 9, § 5

C. Local Elections

1. Const. Art. 7, § 3
2. Title 53, § 36201
4. Title 25, § 3246
5. Const. Art. 7, § 1
6. Title 7, § 14; Title 25, § 2602
9. Title 25, § 623-21

D. Administrative Operations and Procedures

1. Title 65, §§ 271 et seq.; Title 53, § 12527
2. Title 65, § 66.1
3. Title 53, § 12526
4. Title 16, § 509
6. Title 53, § 41609
10. Title 53, § 22331; Title 53, §§ 22332 et seq.
11. Title 16, § 409
12. Title 25, § 2778.1

E. Financial Management

1. b. Debt limits are calculated using a formula Title 53, § 6780-52; Const. Art. 9, § 10
2. b. Debt limits are calculated using a formula Const. Art. 9, § 10
3. Title 53, § 6780-2
4. Title 53, § 6780-103
5. Title 53, § 6780-252
7. Title 53, § 5403
8. Title 72, § 4750.322
9. Title 72, § 4750-322
10. Title 72, §§ 5020.1 et seq.
11. This varies depending on the type or class of local government.
12. Title 16, § 1781
14. Title 53, § 5432; Title 53, § 5431
15. Townships and boroughs are required to prepare an audit. Title 53, § 56003; Title 53, § 46041
16. Title 16, § 1720; Title 16, § 1721
17. Title 16, § 1780; Title 53, § 25651
18. Title 53, § 5410; Title 16, § 1706
19. Provisions are made for financially distressed municipalities. Title 53, §§ 11701.101 et seq.
20. Provisions are made for financially distressed counties. Title 53, §§ 11701.101 et seq.

21. Title 53, § 6780-301
22. Title 53, § 6780-451
23. Title 72, § 5010.1

F. Personnel Management

1. Title 53, §§ 12621 et seq.; Title 53, § 22188; Title 53, §§ 23431 et seq.; Title 53, §§ 23491 et seq.; Title 53, § 30451; Title 53, § 39402
2. Title 16, §§ 42221.1 et seq.
3. Title 43, §§ 1101.101 et seq.;
4. Title 43, §§ 1101.101 et seq.; Title 43, § 1101.801
9. Title 53, §§ 740 et seq.
10. Title 53, §§ 740 et seq.
11. Optional. Title 53, § 881.107
13. Title 77, § 22; Title 77, 1701
14. Title 77, § 21; Title 77, § 701

RHODE ISLAND

State Code Citation: General Laws of Rhode Island (Supp. 1990)

Note: This state does not have functional county government.

A. Form of Government

1. § 45-3-1
3. Const. Art. 13, § 1; § 45-2-1; §§ 45-2-1 et seq.

B. Altering Boundaries and Responsibilities

4. §§ 45-40.1-1 et seq.

C. Local Elections

1. § 45-3-1
2. Const. Art. 3, § 2
4. Const. Art. 4, § 9; § 17-25-1 to § 17-25-29
5. Const. Art. 2, § 1; § 17-1-3
6. Const. Art. 2, § 2; § 17-6-4
9. § 17-9-19

D. Administrative Operations and Procedures

1. § 42-46-2
2. § 38-2-3
5. Town meeting form of government satisfies this provision.
8. Const. Art. 3, § 8; §§ 36-14-1 et seq.; § 36-14-19; § 36-14-14
9. § 9-31-1
12. § 45-4-16

E. Financial Management

1. § 45-12-2
4. Bond issues must be authorized by state statute. § 45-12-19
7. § 45-12-18
8. § 44-5-2
10. §§ 44-5-1 et seq.
13. § 45-10-5.1
14. § 37-2-7; § 45-5-2
15. § 45-10-4; § 45-10-6; § § 45-10-5
17. § 35-2-2
18. § 35-10-11
22. § 45-12-8
23. § 44-5-2

F. Personnel Management

3. § 28-9.5-4; § 28-9.2-7
9. § 42-28.2
11. Optional. See § 45-21-4
13. § 28-29-6

SOUTH CAROLINA

State Code Citation: South Carolina Code Annotated (1990)

A. Form of Government

1. § 5-5-10
2. § 4-9-20
3. Const. Art. VIII, § 9; § 5-5-10; § 5-7-10
4. Const. Art. VIII, § 7; § 4-9-10; § 4-9-30
6. § 5-1-30

B. Altering Boundaries and Responsibilities

1. § 5-3-20; § 5-3-150; § 5-3-70; § 5-3-80
2. § 5-3-30
3. Const. Art. VIII, § 12
4. § 5-7-60; § 6-1-20

C. Local Elections

1. § 7-13-10
2. Const. Art. XVII, § 1A
4. § 7-11-230; § 8-13-620
5. § 7-5-110 to § 7-5-120
6. § 7-15-320; § 7-13-1020
7. § 7-13-1120
9. § 7-5-160

D. Administrative Operations and Procedures

1. § 30-3-10
2. § 30-3-10
3. § 5-7-270
4. § 4-9-120
7. § 4-9-120
8. § 8-13-20; § 8-13-1010; § 16-9-1010
9. § 15-78-40; § 15-78-60
10. § 51-15-200
11. § 4-11-20
12. § 5-7-200

E. Financial Management

1. Const. Art. X, § 5
2. Const. Art. X, § 5
3. Const. Art. X, § 6
4. § 4-9-30; § 5-21-220
5. § 4-15-70; § 5-2-340
7. § 11-17-20
10. Title 12 Chapter 37
13. § 11-3-180
14. § 4-9-170
15. § 5-7-240
16. § 4-9-150
17. § 4-9-140
18. § 11-1-50
22. § 5-21-400; § 4-15-150
23. Property tax assessment is a county function. § 12-37-90

F. Personnel Management

1. Optional, except for grant-in-aid agencies existing in 1962. § 8-17-110; § 8-19-10
2. Required only for grant-in-aid agencies existing in 1962. § 8-19-10
6. § 1-13-10 to § 1-13-110
9. § 23-23-40; § 12-37-110
10. § 23-23-40
13. § 42-1-130
14. § 42-1-130

SOUTH DAKOTA

State Code Citation: South Dakota Codified Laws
1985 Revision (Supp. 1990)

A. Form of Government

1. Ch. 9-8; Ch. 9-7; Ch. 9-9
3. Const. Art. 9, § 2
4. Const. Art. 9, § 2
5. 9-2-1
6. Ch. 9-3; 9-3-1; 9-3-2

B. Altering Boundaries and Responsibilities

1. Ch. 9-4; 9-4-1; 9-4.4.2; 9-4-4.4; 9-4-4.7; 9-4-5
2. Ch. 9-5; 9-5-5
4. Const. Art. 9, § 3

C. Local Elections

1. 9-13-1; 12-2-2
2. 9-7-1; 9-8-1; 9-9-2
4. Municipal government may choose to come under the state campaign finance disclosure provisions. 12-25-6.1
5. Const. Art. 7, § 2; 12-3-1

6. Const. ~~Art.~~ 7, § 3; Ch. 12-19
8. 9-13-30; 9-13-31
9. 12-4-1

D. Administrative Operations and Procedures

1. 1-25-1
2. 1-27-1
3. 9-19-7; 9-19-6; 9-19-5; 9-19-9
4. Ch. 7-18A
5. 7-18A-11
9. Ch. 9-24
11. 3-4-4
12. 9-8-2; 9-9-6

E. Financial Management

1. Const. Art. 13, § 4
2. Const. Art. 13, § 4
4. 6-8B-2
5. 6-8B-9
6. 6-8B-12
7. 6-8B-26; 9-21-17
8. 10-12-8
9. 10-12-8
10. Ch. 10-6
11. Ch. 9-22; 9-10-15; 9-21-2
12. 7-21-2; 7-21-6
14. Ch. 5-18; Ch. 5-19; 7-28-1
15. 4-11-4
16. 7-10-4
17. 9-21-1; 7-21-1
18. 6-8B-54
21. 6-8B-10
22. 6-8B-54
23. 10-6-25.2
25. 4-11-4

F. Personnel Management

3. 3-18-1
4. 3-18-1
9. Ch. 23-3
10. Ch. 23-3
11. Optional. 9-16-1; 3-12-67
12. Optional. 3-12-67
13. 62-1-2
14. 62-1-2

TENNESSEE

State Code Citation: Tennessee Code Annotated (1990 Supp.)

A. Form of Government

1. Title 6, Chapters 1, 18, 30
2. Const. Art. 7, § 1; 5-1-203; 5-15-101
3. Const. Art. 11, § 9
4. Const. Art. 11, § 9
6. Const. Art. 10, § 4

B. Altering Boundaries and Responsibilities

1. Title 6, Chapter 51; 6-51-102
2. 6-51-401
4. 12-9-101; 5-1-113; 5-1-114

C. Local Elections

1. 2-3-202
2. 5-5-102; 6-53-109
4. 2-10-105
5. 6-53-102
6. 2-6-102
7. 2-5-219
8. 6-53-108; 6-31-301
9. 2-2-105

D. Administrative Operations and Procedures

1. 8-44-102
2. 10-7-503
3. 6-20-215
4. 5-1-211

6. 6-2-102
9. 29-20-201
10. Impeachment applies to state officials only. Const. Art. 5, § 4
11. 6-53-107
12. Const. Art. 7, § 2

E. Financial Management

4. 9-21-207
5. 9-21-213
7. 9-21-501
10. Title 67, Chapter 5
11. 6-56-203; 6-56-206
12. 5-12-109; 5-12-108
13. 5-8-501
14. 6-56-304
15. 6-56-101
16. 8-15-101
17. Common fiscal year established for counties. 5-12-105
18. 6-56-106; 6-56-107
21. 9-21-302
23. 6-55-601; 6-55-604

F. Personnel Management

1. 6-35-403; 6-35-405
9. 38-8-102; 4-24-201; 67-1-509
10. 38-8-102; 67-1-509
11. Cities are not required to establish a retirement system, but all that do so must meet the conditions specified. 8-35-201; 8-35-217; 8-35-203s
12. Counties are not required to establish a retirement system, but all that do so must meet the conditions specified. 8-35-201; 8-35-217; 8-35-203
13. 50-6-106
14. 50-6-106
15. 6-35-413; 6-21-106
17. Discretionary. 6-35-409 "Cafeteria plan" is authorized. 8-25-305; "Profit-sharing" is authorized. 8-25-301

TEXAS

State Code Citation: VTCA, Local Government Code 1988
(Supp. 1990) except where otherwise noted

A. Form of Government

1. 22; 24; 25; 26
3. Const. Art. 11, § 5; 26.021
5. 5.901
6. 5.901; Const. Art. 9, § 1

B. Altering Boundaries and Responsibilities

1. 43.023; 43.024; 43.052
2. 61.001; 61.004
4. Vernon's Ann Civ St. Article 4413(32c)

C. Local Elections

1. VTCA Elections Code 41.001
2. VTCA Elections Code 141.001; 141.00
3. VTCA Elections Code 253.002
4. VTCA Elections Code 254.031; 254.061
5. VTCA Elections Code 11.001
6. VTCA Elections Code 81.002
7. VTCA Elections Code 146.021
9. VTCA Elections Code 11.003

D. Administrative Operations and Procedures

1. Vernon's Ann. Civ. St. Article 6252-17
2. 201.008
3. 52.001 et seq
6. Not required. 53.001
8. Code of Ethics doesn't apply to local governments. Vernon's Ann. Civ. St. 6252-9b
9. VTCA Civ Prac. & Rem. 101.001; 101.021
11. VTCA Local Government 87.041; 87.042
12. 22.010; 23.002; 24.026; 26.043

E. Financial Management

1. Vernon's Ann. Civ. 835k-1
3. Vernon's Ann. Civ. 823

4. Vernon's Ann. Civ. 701
5. Vernon's Ann. Civ. 823; 717k-2
6. Vernon's Ann. Civ. 835r
8. VTCA Tax 26.05(c)
9. VTCA Tax 26.05(c)
10. VTCA Tax 26.05(a)
11. VTCA **Local** Government 102.002; 102.003; 102.006
12. 111.003; 111.033; 111.004; 111.034; 111.007; 111.038
13. Vernon's Ann. Civ. St. 1113b
14. 252.001 et seq; 262.001 et seq; 252.021; 262.0233
15. 103.001
16. 115.022
17. Common fiscal year established for counties. 112.010
22. Vernon's Ann. Civ. 707
23. Tax 6.21; 6.22

F. Personnel Management

1. 141.033
3. Vernon's Ann. Civ. 5154c-1
4. Vernon's Ann. Civ. 5154c-1
5. Strikes by public employees are prohibited. Vernon's Ann. Civ. 5154c-1(2)
7. Municipal residence requirement specifically prohibited. 150.021
9. Gov. 415.010; 416.007
10. Gov. 415.010
12. Discretionary. Gov. 842.001; Vernon's Ann. Civ. 6228d
13. Vernon's Ann. Civ. 8309h
14. Vernon's Ann. Civ. 8309h
15. **Law** doesn't apply to local governments. Vernon's Civ. Ann. St. 6252-9f

UTAH

State Code Citation: Utah Code Annotated 1986 (Supp. 1990)

A. Form of Government

1. 10-1-104
2. 17-35a-14; 17-5-81; 17-35a-15.5
3. Const. Art. 11, § 5
4. 17-4-3
5. 10-2-301
6. 10-2-102.6

B. Altering Boundaries and Responsibilities

1. 10-2-415; 10-2-416
2. 10-2-601; 10-2-610
3. 17-35a-1
4. 11-13-1 et seq.

C. Local Elections

1. 17-16-6; 20-1-1
2. 20-5-9; 10-3-301
4. 10-3-208
5. 20-5-6
6. Optional. 20-5-54
7. 20-5-37
9. 20-2-11

D. Administrative Operations and Procedures

1. 10-3-601
2. 10-30603
3. 10-3-704
4. 17-15-1
5. 20-11-21
6. Optional. 10-3-707
8. 10-3-1301 et seq.; 10-3-1310
9. 63-30-1 et seq.
11. 17-5-21
12. 10-3-302

E. Financial Management

1. Const. ~~Art.~~ 14, § 4
2. Const. Art. 14, § 4
3. 11-14-1
4. 11-14-2
5. 11-14-14

7. Const. Art. 14, § 3; 11-14-14; 17-4-4
8. 10-6-133
10. 59-2-301 et seq.
11. 10-6-101 et seq.; 10-6-110; 10-6-113; 10-6-114
12. 17-36-1 et seq.; 17-36-10; 17-36-13
13. 10-6-107; 17-36-7
14. 17-36-20
15. 10-6-150; 51-2-3
16. 17-36-39; 51-2-1; 51-2-3
17. Cities 10-6-105; Counties 17-36-3
18. 51-7-1 et seq.
22. 11-14-17.5
23. Property tax assessment is a county function. 59-2-301
24. 10-6-117; 17-36-17
25. 51-2-3.3

F. Personnel Management

1. 10-3-1001; 10-3-1002
2. 17-33-1 et seq.
3. 34-20a-1 et seq.; 34-20a-9
4. 34-20a-1 et seq.; 34-20a-9
9. 67-15-1 et seq.
10. 67-15-1 et seq.
11. 49-3-203; 49-4-204; 49-5-204
12. 49-3-203; 49-4-204; 49-5-204
13. 35-1-42
14. 35-1-42
15. 17-33-11

VERMONT

State Code Citation: Vermont Statutes Annotated (Supp. 1990)

A. Form of Government

1. In the absence of a municipal charter providing otherwise, the town meeting form of government is the standard form. Title 17, § 2630, § 2640, § 2646. A town manager may be hired by the town selectmen if authorized by the people in a referendum. Title 24, §§ 1231 et seq. Also, the town clerk, selectmen, and justices residing in a town constitute the board of civil authority. Title 24, § 801, § 871, § 872
2. Only one form of government is authorized for counties. Title 24, §§ 131 et seq.

B. Altering Boundaries and Responsibilities

2. Title 24, §§ 1421 et seq.; Title 24, §§ 1481 et seq.; Title 24, § 1426
4. Title 24, § 4901

C. Local Elections

1. Title 17, § 2640; Const. Ch. II, § 50
2. Title 17, § 2646; Title 24, § 1233
4. Title 17, § 2821; Title 17, § 2822
5. Title 17, § 2121
6. Title 17, §§ 2531 et seq.
9. Title 17, § 2121

D. Administrative Operations and Procedures

1. Title 1, §§ 311 et seq.
2. Title 1, § 312
5. Town meeting form of government satisfies this provision.
9. Title 29, § 1403
11. a. Vacancies are filled by the governor, after recommendations are submitted by the political party of the vacating officer. Title 17, § 2623

E. Financial Management

1. Title 24, § 1762
3. Title 24, § 1753
5. Title 24, § 1759
6. Title 24, § 1759
7. Title 24, § 1773
10. Title 32, §§ 4601 et seq.
13. Title 24, § 1575
14. Title 29, § 952
15. Town auditors are required to prepare an annual audit report. Ch. 24, I 1681; Citizens may petition for an

independent audit. Ch. 24, § 1690

17. Title 24, § 1683

21. Title 24, § 1765

23. Title 32, § 3761

F. Personnel Management

3. Title 21, § 1721

4. Title 21, § 1721

9. Title 24, § 1936; Title 20, 12358

10. Title 24, § 1936; Title 20, § 2358

13. Title 21, 1601

14. Title 21, § 601

F. Personnel Management

1. Cities are not required to adopt a full merit system, but they are required to adopt a job classification and an employee grievance procedure. 2.1-116; 15.1-7.1

2. Counties are exempt. 2.1-116

9. 9-180

10. 9-180

11. Required only for **cities** over 5,000 population. 51.1-800

12. Required only for counties over 5,000 population. 51.1-800

13. 65.1-4

14. 65.1-4

17. Not mandated. 15.1-7.3

VIRGINIA

State Code Citation: Code of Virginia 1989 Rept. Volume (1990 Supp.)

WASHINGTON

State Code Citation: Revised Code of Washington Annotated 1950 (1990)

A. Form of Government

1. 15.7-37.4; 15.1-917; 15.1-921; 15.1-925

2. 15.1-669; 15.1-588; 15.1-122

3. 15.1-13

5. 15.1-965.16

6. 15.1-967

B. Altering Boundaries and Responsibilities

1. 15.1-10322; 15.1-1032 et seq.; 15.1-1034; 15.1-1033

2. 15.1-1099; 15.1-1103

3. 15.1-1130.1

4. 15.1-20.1

C. Local Elections

1. Const. Art. VII, § 4

4. 24.1-257

5. 24.1-41

6. 24.1-227

7. 24.1-217

9. 24.1-41

D. Administrative Operations and Procedures

1. 2.1-343

2. 42.1-76 et seq.; 2.1-342

4. 15.1-504

6. Not required. 15.1-37.3

7. Not required. 15.1-37.3

10. Impeachment is limited to state officials. Const. Art. IV, § 17

12. 15.1-816

E. Financial Management

1. Const. Art. VII, § 10, 15.1-176

2. Optional. 15.1-185.1

3. 15.1-185; 15.1-175

4. 15.1-180

5. 15.1-200

6. 2.1-326.1; 15.1-200

7. 15.1-222

8. 58.1-3200

9. 58.1-3200

10. 58.1-3280

11. 15.1-160; 15.1-161; 15.1-162

12. 15.1-160; 15.1-161; 15.1-162

13. 2.1-167

14. 11-35 et seq.; 11-35; 11-47; 11-40

15. 15.1-167

16. 15.1-167

17. Common fiscal year established for cities. 15.1-13.2; 15.1-159.8

18. 2.1-328

21. 15.1-205

22. 2.1-327

23. 58.1-3370

25. Local governments must contract for an annual audit. Auditor of public accounts must perform an audit at least one every **two** years. 15.1-167; 2.1-165

A. Form of Government

1. 35.17.370; 35.18.230; 35A.12.010 et seq

2. Only one form of county government is authorized. Const. Art. 11, § 5

3. Const. Art. 11, § 10; 35.21.010

4. Const. Art. 11, § 4; Const. Art. 11, § 4

5. 35.01.010 to 35.01.040

6. Const. Art. 11, § 3; 35.21.010

B. Altering Boundaries and Responsibilities

1. 35.13.030; 35.13.015; 35.13.070; 35.13.001

2. 35.10.410

3. Const. Art. 11, § 16

4. 39.34.010 et seq.

C. Local Elections

1. 29.13.010

2. 35.23.030; 35.27.080; 35.24.030; 35A.12.030

3. 42.17.070

4. Requirement applies only to candidates in cities and counties with more than 5,000 registered voters. 42.17.080

5. Const. Art. 6, § 1

6. 29.36.010

7. 29.04.180

8. 29.82.010 et seq.

9. 29.07.010

D. Administrative Operations and Procedures

1. 42.30 et seq.

3. 35.27.290; 35.23.300; 35.21.570

5. 35.17.230 et seq.

6. Optional. 35-21-510

8. 42.23.010 et seq.; 42.23.050

9. 35.31.010 to 35.31.070; 36.45.010 to 36.45.040

10. Impeachment applies to state officials only. Const. Art. 5, § 2

11. Const. Art. 11, § 6

12. 35A.08.050; 35.27.140; 35.23.240; 35.24.100

E. Financial Management

1. Const. Art. 8, § 6

2. Const. Art. 8, § 6

3. Const. Art. 8, § 6

4. b. Referendum is required only for bonds exceeding the debt limit. 35.37.050

5. 35.45.020; 35.41.030

7. 39.50 et seq.

8. 84.52.050; 36.40.090

9. 84.52.050; 36.40.090

10. 84.40 et seq.

11. Cities must adopt a biennial budget. 35.34.010; 35.34.070; 35.34.110; 35.34.120

12. 36.40 et seq.; 36.40.070; 36.40.071

13. 43.09.200

14. 36.32.240

15. This requirement applies to commission form of city government. 35.17.170

16. An audit is required to be conducted by the county auditor. 36.22.060; 36.29.020

17. 1.16.030;35A.21.170
18. 39.59.010 et seq.
22. 35.37.010
23. 36.21.020

F. Personnel Management

3. 41.56.010
4. 41.56.010
7. Cities may require residence by ordinance. 35.21.200
9. 43.100.110
10. 43.100.110
11. This is mandatory for first class cities and optional for all others. 41.20.005; 41.44.50
12. 41.20.005
13. 51.12 et seq.
14. 51.12 et seq.

WEST VIRGINIA

State Code Citation: West Virginia Code Annotated 1966
(1990 Repl. Vol.)

A. Form of Government

2. Const. **Art. 9, § 9**; Const. **Art. 9, § 13**
 1. § 8-3-2
3. Const. **Art. 6, § 39(a)**; § 8-12-2; § 8-3-2; § 8-3-9; § 8-4-7; § 8-12-2
 5. § 8-1-3
 6. **I** 8-2-1; Const. **Art. 9, § 8**

B. Altering Boundaries and Responsibilities

1. §§ 8-6-1 et seq.; § 8-6-2; § 8-6-4
2. § 8-8-1; § 8-8-3
4. § 8-23-1; § 8-23-3

C. Local Elections

1. § 8-5-5; § 3-1-17
4. § 3-8-5a
5. § 3-2-2
6. § 3-3-13
9. § 3-2-19

D. Administrative Operations and Procedures

1. § 6-9A-2
2. §§ 29B-1-2 et seq.
3. § 8-11-4
6. Not mandated. § 8-11-4(b)
8. § 6B-1-1; §§ 61-5A-1 et seq.
10. Impeachment applies to state officials only.
Const. **Art. 4, § 9**
11. § 3-10-7
12. § 8-3-9

E. Financial Management

1. Const. **Art. 10, § 8**
2. Const. **Art. 10, § 8**
3. § 13-1-2
4. Const. **Art. 10, § 8**
5. Const. **Art. 10, § 8**
6. Local government bonds are specifically exempt.
§ 13-1-1a
8. Const. **Art. 10, § 1**
9. Const. **Art. 10, § 7**
10. §§ 11-3-1 et seq.
13. § 6-9-2
14. § 7-1-11
15. § 8-13-18; § 6-9-7
16. § 6-9-7
17. § 2-2-4
18. § 8-13-22a; § 12-6-1
21. § 13-1-21
22. § 7-3-9; §§ 13-3-1 et seq.
23. Const. **Art. 10, § 7**

F. Personnel Management

1. § 8-14-6; § 8-15-11; § 8-5-12

2. § 7-14-1
10. § 7-7-14; § 7-7-2
11. **Not** mandated. § 8-22-1
13. § 23-2-1a
14. § 23-2-1a
15. § 8-15-24; § 8-14-19; § 7-14-15
16. Local government exempt from “equal pay for equal work” requirement. § 21-5B-1
17. Authorized but not mandated. § 7-5-20

WISCONSIN

State Code Citation: West’s Wisconsin Statutes Annotated
(Supp. 1990)

A. Form of Government

1. Ch. 62; 64.25 et seq.; 64.01 et seq.
2. Only one form of county government is authorized.
59.001
3. Const. **Art. 11, 13**; 66.01
4. 59.025
5. 62.05; 66.011; 66.015
6. 66.014; 66.016; 66.015

B. Altering Boundaries and Responsibilities

1. 66.021; 66.021(2)(a); 66.021(7); 66.021(5)
2. 66.02
4. 59.083

C. Local Elections

1. Ch. 10
2. 64.09
4. 11.01
5. Const. **Art. 3, § 1**; 6.02
6. 7.15
7. 5.58
2. 63.01
8. 9.10
9. 6.27; 6.275

D. Administrative Operations and Procedures

1. 59.04; 19.81 et seq.
2. 19.35
5. 66.01
9. 62.25; 893.80
11. 17.21
12. 17.23

E. Financial Management

1. Const. **Art. 11, § 3**
2. Const. **Art. 11, § 3**
3. 67.04
4. 67.05
5. 67.07
7. 67.12
10. Ch. 70
11. Ch. 65; 65.04; 65.05
12. 65.90
15. The state requires certain financial information to be reported. 73.10
16. The state requires certain financial information to be reported. 73.10
17. 62.12
18. 219.01
22. 67.11
23. 70.05

F. Personnel Management

1. 63.18; 63.11
3. 111.70; 15.587
4. 111.70; 15.587
9. 165.85; 38.12; 111.71
10. 165.85; 111.71
13. 102.02; 102.07
14. 102.03; 102.07

WYOMING

State Code Citation: Wyoming Statutes 1977 (Supp. 1990)

A. Form of Government

1. § 15-4-101; § 15-4-201
3. Const. Art. 13, § 1
5. § 15-3-101
6. Const. Art. 12, § 2; § 18-1-303

B. Altering Boundaries and Responsibilities

1. §§ 15-1-402 et seq.; § 15-1-403; § 15-1-405
2. Const. Art. 13, § 1
4. § 16-1-101

C. Local Elections

1. § 22-2-104; Const. Art. 6, § 17
2. Const. Art. 6, § 15
4. § 22-25-106
5. Const. Art. 6, § 2; § 22-1-102(k); § 22-3-102
6. § 22-9-105
7. § 22-13-110; § 22-6-120; § 22-23-304
9. § 22-3-101

D. Administrative Operations and Procedures

1. § 16-4-401
2. § 16-4-201
3. § 15-1-115
5. §§ 22-23-1001 et seq.
9. § 15-1-104
11. § 22-18-111
12. § 22-18-111

E. Financial Management

1. Const. Art. 16, § 5

2. Const. Art. 16, § 3; Const. Art. 16, § 4
3. § 15-4-220
4. §§ 22-21-101 et seq.
5. § 15-4-220
8. Const. Art. 15, § 6
9. Const. Art. 15, § 5
10. Const. Art. 15, § 11; §§ 39-2-301 et seq.
11. §§ 16-4-101 et seq.; § 16-4-104; § 16-4-109; § 16-4-111
12. §§ 16-4-101 et seq.; § 16-4-104; § 16-4-109; § 16-4-111
13. § 16-4-120
14. § 15-1-113; § 15-6-202
15. § 16-4-121; § 16-4-122
16. § 16-4-121; § 16-4-122
17. § 15-2-201; § 15-4-212
18. § 9-4-831
22. § 15-4-217
23. § 39-2-301

F. Personnel Management

1. § 15-5-102
2. § 15-5-102
3. § 27-10-101; § 27-10-105
4. § 27-10-101; § 27-10-105
9. § 9-1-704
10. § 9-1-704
11. § 15-5-201; § 15-5-301
12. § 15-5-201; § 15-5-301
13. § 27-14-102
14. § 27-14-102
15. § 15-5-116

E

Survey Questions for 1978 and 1990

When first conducted in 1978, this study of state laws governing local government structure and administration surveyed the following areas:

Form of Government

1 and 2. Are optional municipal charters or optional forms of county government set forth in general law?

3 and 4. Do local governments have home rule authority? If so, does it allow them to determine their own form of government? Does it give them broad or limited powers of self-government?

5. Does state law distinguish between "classes" of cities? How are these classes determined?

6. Does state law impose limitations on the incorporation of new governmental units? What types of limitations are imposed?

Annexation and Consolidation

1. Does state law allow cities to annex adjacent property? What method of annexation is authorized?

2 and 3. Is consolidation of cities or of cities and counties permitted? How is it effected?

4. May cities and counties contract with one another for the provision of services?

Local Elections

1. Does state law establish a common election date for city elections and/or for county elections?

2. Are qualifications of candidates for local elections established by general law?

3 and 4. Are campaign expenditures of candidates for local office limited by state law? Are there state-imposed campaign financing disclosure requirements?

5. Are voter qualifications for local elections established by state law?

6 and 7. Are local governments required to allow absentee voting in local elections? Write-in votes?

8. Is there a procedure for initiative, referendum, and recall of local elected officials set forth in state law?

Administrative Operations and Procedures

1 and 2. Is there a "sunshine law" in effect requiring local governments to conduct open meetings and to maintain open records?

3 and 4. Is there a state-mandated procedure for adoption of local ordinances and resolutions? If so, what is required?

5. Does state law authorize initiative and referenda on local ordinances?

6 and 7. Is the codification of local ordinances and/or resolutions required?

8. Are local elected officials subject to a state-imposed code of ethics? If so, what penalties are provided for?

9. Has sovereign immunity for local government torts been waived by the state?

Financial Management

1 and 2. Is there any constitutional or statutory limitation on the amount of debt that may be incurred by cities? Counties?

3. Are there any limitations on the purposes for which such debt may be incurred?

4. Is a referendum required before general obligation bonds may be issued?

5 and 6. Is there any maximum bond life for such bonds established by state law? Is there an interest ceiling?

7. Is there any state regulation over short-term borrowing? Is prior state approval necessary for short-term debt?

8 and 9. Is there any constitutional or statutory limitation on the amount of property tax that may be levied by local governments?

10. Is the method of property tax assessment set by state law?

11 and 12. Are cities required to adopt an annual operating budget? Are counties?

13. Are local governments required to follow uniform accounting procedures as either set forth in state law or established by state agency?

14. What controls on purchasing are imposed? Is competitive bidding on all purchases of a designated type or over a specified monetary amount required? Is cooperative purchasing in conjunction with other governmental units authorized?

15. Does state law require cities and counties to conduct an independent post-audit?

16 and 17. Is there a common fiscal year for all local governments?

18. Is the investment of idle funds by cities and counties limited by state law?

Personnel Management

1 and 2. Are local governments required to adopt a merit system? A job classification and pay plan? An employee grievance procedure?

3, 4, and 5. Is collective bargaining with public employee representatives authorized? Is binding arbitration provided for? Are strikes allowed?

6. Does state law require local governments to adopt an "affirmative action" plan?

7 and 8. Are city/county employees required to reside within the city/county limits?

9 and 10. What personnel training requirements are imposed on police officers? Firemen? Other personnel of the city or county?

11 and 12. What requirements are imposed with respect to retirement plans for city and county employees? Are local governments obligated to establish their own retirement system or to participate in the state system?

13 and 14. Are city and county employees covered by workmen's compensation?

15. Is political activity by city and county employees prohibited by state law?

Several new questions were added to the 1990 version of this report, some as a result of a "critics session" held at the U.S. Advisory Commission on Intergovernmental Relations in October 1990. The new questions are as follows

Local Elections

9. Does state law establish voter registration procedures for local elections? Does one registration suffice for all elections, or must a voter register separately for local elections?

Administrative Operations and Procedures

10. Is impeachment of local officials authorized? Under what authority (Constitution or statute)? Are grounds and procedures specified?

11 and 12. Does state law establish a procedure to fill vacancies in elected county offices? In elected city offices?

13. Does state law authorize state "takeover" of administration of local government?

14. Does state law require partisan representation on local boards and commissions?

Financial Management

19 and 20. Does state law authorize the state to "take over" the financial administration of a county or city in the face of bankruptcy, vacancies in office, etc.? If so, on what grounds? By what procedure?

21 and 22. Does state law provide for the marketing of local bonds? For a sinking fund for local debt service?

23. Is property tax assessment a state or local function? [This is a companion question to E8.]

24. Does constitutional or statutory law mandate a balanced budget for cities? Counties?

25. Does state law authorize or mandate a state audit of local accounts for cities? For counties? Under what conditions?

Personnel Management

16. Does state law mandate that local governments adopt "equal pay for equal work" pay plans? "Comparable worth" plans?

17. Does state law mandate specific benefits (e.g., health insurance, family leave, day care, or other) for local government workers?

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What Is ACIR

The U.S. Advisory Commission on Intergovernmental Relations (ACIR) was created by the Congress in 1959 to monitor the operation of the American federal system and to recommend improvements. ACIR is an independent, bipartisan commission composed of 26 members—nine representing the federal government, 14 representing state and local government, and three representing the general public.

The President appoints 20 members—three private citizens and three federal executive officials directly, and four governors, three state legislators, four mayors, and three elected county officials from slates nominated by the National Governors' Association, the National Conference of State Legislatures, the National League of Cities, U.S. Conference of Mayors, and the National Association of Counties. The three Senators are chosen by the President of the Senate and the three Representatives by the Speaker of the House of Representatives.

Each Commission member serves a two-year term and may be reappointed.

As a continuing body, the Commission addresses specific issues and problems the resolution of which would produce improved cooperation among federal, state, and local governments and more effective functioning of the federal system. In addition to examining important functional and policy relationships among the various governments, the Commission extensively studies critical governmental finance issues. One of the long-range efforts of the Commission has been to seek ways to improve federal, state, and local governmental practices and policies to achieve equitable allocation of resources, increased efficiency and equity, and better coordination and cooperation.

In selecting items for research, the Commission considers the relative importance and urgency of the problem, its manageability from the point of view of finances and staff available to ACIR, and the extent to which the Commission can make a fruitful contribution toward the solution of the problem.

After selecting intergovernmental issues for investigation, ACIR follows a multistep procedure that assures review and comment by representatives of all points of view, all affected governments, technical experts, and interested groups. The Commission then debates each issue and formulates its policy position. Commission findings and recommendations are published and draft bills and executive orders developed to assist in implementing ACIR policy recommendations.