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The Evolution and Rationale of the ICAO SWord-Spelling Alphabet

Henry M. Moser

Department of Sn

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Technical Report No. 52 Contract No. AF 19(604)-4575

Air Force Cambridge Research Center Operational Applications Laboratory Bedford, Mass.







The Ohio State University Research Foundation Columbus 8, Ohio 1939

CAC	ALPHABET	ICAC	ALPHABET	ICAO	ALPHABET	ICAC	ALPHABE
Α	ALFA	A	ALFA	A .	ALFA	. A	ALFA
8	BRAVO	В	BRAVO	В .	BRAVO	В	BRAVO
C	CHARLIE	C.	CHARLIE	С	CHARLIE	C	CHARLIE
D	DELTA	D	DELTA	D	DELTA	D	DELTA
E	ECHO	E	ECHO	Ε	ECHO	٤	ECHO
F	FOXTROT	F	FOXTROT	F	FOXTROT	F	FOXTROT
Ģ	GOLF	G	GOLF	G	GOLF	G	GOLF
Н	HOTEL	н	HOTEL	H	HOTEL	Н	HOTEL
1	INDIA	ı	INDIA	. · · •	INDIA	i	INDIA
j	JULIETT	J	JULIETT	J	JULIETT	j	JULIETT
K	KILO	K	KILO	K	KILO	K	KILO
L	LIMA	L	LIMA	. L .	LIMA	L	LIMA
M	MIKE	M.	MIKE	M	MIKE	M	MIKE
Ν	NOVEMBER	N	NOVEMBER	N	N:OVEMBER	N	NOVEMB
0	OSCAR	0	OSCAR	• 0	OSCAR	0	OSCAR
P	PAPA	P	PAPA	P	PAPA	P	PAPA
Q	QUEBEC	Q	QUEBEC	Q	QUEBEC	Q	QUEBEC
R	ROMEO	R	ROMEO	R	ROMEO	R	ROMEO
S	SIERRA	\$	SIERRA	S	SIERRA	S	SIERRA
T	TANGO	T	TANGO	T.	TANGO	T	TANGO
U	UNIFORM	U	UNIFORM	U	UNIFORM	บ	UNIFORM
٧	VICTOR	V	VICTOR	V .	VICTOR	٧	VICTOR
W	WHISKEY	W	WHISKEY	· W	WHISKEY	W	WHISKEY
X	X-RAY	X	X-RAY	X	X-RAY	X	X-RAY
Υ	YANKEE	Ÿ	YANKEE	Y	YANKEE	Y	YANKEE
Ż	ZULU	Ž	ZULU	Z	ZULU	Z	ZULU

THE EVOLUTION AND RATIONALE OF THE ICAO WORD-SPELLING ALPHABET

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Technical Report 52-RF Project 882

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AIR RESEARCH AND DEVELOPMENT COMMAND
UNITED STATES AIR FORCE
BEDFORD, MASSACHUSETTS

SUMMARY

The development of the word-spelling alphabet is traced, and research methods and findings which led to the recommendation of the ICAO alphabet as an optimum list for international communications are summarized. Questions regarding the assirability and efficiency of the new alphabet are discussed, with the view to presenting what the alphabet intends to accomplish. Some 200 word alphabets of the world are appended.

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FOREWORD

This report, completed under Contract AF-19 (604) 4575, includes a summary of work accomplished under previous contracts originated by Operational Applications Laboratory, AFCRC, ARDC, with Dr. Karl D. Kryter, Dr. Inwin Pollack and Dr. Herbert Rubenstein serving as project monitors during the period covered by this research. During the period of alphabet evaluation, Dr. John J. Dreher served as principal investigator and Dr. Hans Sperber as foreign language consultant for the project.

assisted in supplying the examples collected in the Appendix, and to them we express our gratitude. In particular, we acknowledge the assistance of members of the Foreign Service of the United States and of foreign embassies in Washington.

The number of alphabets compiled to date has passed beyond the original expectation of how many might be included in this report. Inasmuch as all promising sources known to us have now been investigated, it is haped that this publication will prompt those with knowledge of additional alphabets to direct them to our attention.

THE EVOLUTION AND RATIONALE OF THE ICAO WORD-SPELLING ALPHABET

I INTRODUCTION.

The compilation of word-spelling alphabets was begun during World War II with the idea of tracing the evolution of the systems used by civil organizations and in the military services in the United States, and possibly discovering the original word alphabet. The collection was extended during the period of study and research on an international alphabet to include those of other countries. These alphabets proved of value to indicate working principles, and to provide a large vacabulary of likely words from which possible alternatives might be drawn. Since then additional alphabets have been discovered and a total of 203 different lists are reproduced in the Appendix.

An intensive search has been made of the published literature, old records and files, and interviews have been held with persons having some knowledge of other work in this field. Inquiries have been made of foreign embassies in Washington, as well as of members of the foreign diplomatic services of the United States. It is surprising, considering the number of alphabets reported and the research that must have been involved in their preparation, that so little is known. No mention of this communication device has been found in any of the numerous histories that have been written on radio, telephone, and other communication operations. It seems strange, too, that no consideration of this basic communication tool is contained in any textbook on speech.

A. Word-Spelling Alphabet Defined

A word-spelling alphabet is a conventional code of highly intelligible and non-confusable words for use in identifying letters of the alphabet. The fundamental idea is to employ letter-word association such as M-MIKE, or V-VICTOR. It is a common experience in oral spelling and in the ever-increasing use of letters for identifying products and organizations that letters alone may sound very much alike, and that certain groups, particularly A, H, J, and K; B, C, D, E, G, P, T. V, and Z; F, S, and X; I, R, and Y; L, M, and N; Q, U, and W are easily confused. The problem becomes especially acute in noise, or when communicators are not in face-to-face contact, or when the speaker and the listener come from different regional or language backgrounds. Today certain civil and communical organizations have official lists of code words, and many countries have several of these codes in use. These are variously designated as analogy, signal, identifying, or guard words; word lists; phonetic codes, alphabets, or equivalents.

B. Origin of the Word-Spelling Alphabet

Where and how the word-spelling alphabet was originated appears to be unknown. The further back we go the more confused are the records and the scantier they become. Its invention is variously associated with shipping, the telephone, and the telegraph. Claims are made for those who worked with the deaf and the hard-of-hearing. There are those who credit its invention to specific persons, and no doubt some of these men in all honesty claim the distinction. Some maintain it is a natural, spontuneous reaction of anyone experiencing difficulty in communication. It may be apparent to some that there is a certain similarity and possibly an association with the type of childrens' book that has been with us for many generations to teach children their letters. Henry Eckford in a series of 8 papers under the title Wonders of the Alphabet, published in ST. NICHOLAS MAGAZINE, Volume XIII, in 1886 writes:

"... nations like the Phoenicians, when adopting a new series of letters, name these letters according to their own fancy, just as we semetimes teach children their alphabets by saying, 'A was an Archer' (or we may prefer to have A stand for an Apple, or some other word beginning with A); and 'B was a Butcher', or 'a Bear', or some other word beginning with B. There is no doubt that both the Romans and the Greeks had lists of words useful to remind children of their letters."

C. History of Word-Spelling Alphabets in the United States

An interesting example of the early use of the word alphabet in the United States appeared as the frontispiece of the American Book Company calendar for 1958. It is token from the first New England Primer published in 1690 and is reproduced in Plate 1.



Plate 1

Perhaps the most complete account of any phonetic code is that of The Western Union Telegraph Company. The first reference appears in the Journal of the Telegraph, issue of November 1910:

"SPELLING DOUBTFUL WORDS: -

"Words, names and places concerning which there may be doubt, should be carefully spelled, special attention being given to those letters of the alphabet between which there is a similarity of sound. The letters B-C-D-E-F-G-H-M-N-P-S-T-V-X-Y and Z, are the ones which are most likely to be misunderstood, and should be verified in accordance with one of the following methods when occurring as an initial, the first letter of a name, or in any combination where a misunderstanding is likely to occur:

"(1) By following the name of a letter with some frequently used proper name beginning with the letter in question.

"(2) By repeating the name of the letter after the two preceding letters of the alphabet.

"In selecting the method of verification to follow, the clerk should be governed in part by the letter concerned, and in part by her own preference, or the practice laid down by the local operating Telephone Company.

"When one method is used for part of a word, it should be used throughout for the particular word concerned.

"Example of Method 1: -- The word 'Drown' should be spelled 'D' for Dora, R-O-W-N.' The letter 'D' immediately suggests a number of frequently used proper names and the two preceding letters of the alphabet, 'B' and 'C' sound more or less like it,' therefore, the first method is followed.

"Example of Method 2: — The name 'Z'. Flood' should be spelled 'Z', X-Y-Z', F, D-E-F, L-double C-D.' The letter 'Z' does not immediately suggest frequently used proper names, and consequently in the case of 'Z' and 'F', the second method is followed."

In 1912, Western Union's practice with respect to issuance of operating instructions was changed, and separate instructions dealing with individual operating methods were established. As one phase of the instruction dealing with the handling of telegrams by telephone, a phanetic code was standardized. (See Appendix, p. 25) The employee who prepared that instruction in 1912 had previously used a phonetic code while working as an employee of the American Telephone and Telegraph Company. The standardized list issued for official use by Western Union employees was the result of combining and revising the optional examples used by telephone and telegraph employees up to that time. The telephone company employees had been using the principle for a number of years prior to 1909 in their long-distance circuit handling operations.

Shortly after the Western Union list was issued as a standard instruction, a change was made in the use of the word example for the letter "I" - IRELAND. This was changed to IDA, due presumably to confusion resulting from the distinctive manner of speech in AHRLAND. The general letter authorizing the change, issued late in 1912, called attention to the possibility of confusion between "I" and "R", and the consequent advisability of the change from IRELAND to IDA.

A subsequent list, issued in 1918, (See Appendix, p. 25) made the following changes:

From	To
J for JERSEY	J for JOHN
N for NEWARK	N for NEW YORK
T for TEXAS	T for THOMAS
V for VIOLET	V for VICTOR
Y for YALE	Y for YOUNG

In January of 1942, "V" for VICTOR was changed to VICTORY. The Western Union list has remained unchanged since that time.

Much information on the early use of methods to identify letters of the alphabet over the telephone appeared to have been lost, and has only recently come to light. A search made in the libraries of the Bell Telephone Laboratories and the American Telephone and Telegraph Company revealed no articles on the subject. An historian who spent several years going through old files and records did not recall seeing any mention of letter teiling. One official of A T & T expressed the opinion that the words and pronunciations used in "Operating Practices" represented a natural evolution based on the accumulated experience of 82 years of trying to give the best telephone service possible. He assumed the use of names to identify letters was as old as the first telephone conversation on which there was difficulty in hearing. It would seem to have been an entirely spontaneous reaction, if not sure of a letter to ask, "Was that 'J' as in JOHN?" or "Jack", or "James", or "Jerry", using his own name or that of an acquaintance, or that of the individual in question if it were known. This informant pointed out that all of the AT& T words are familiar first names of people excepting the letters Q, U, X, Y, and Z, for which familiar first names do not readily come to mind.

Ten years ago a vereran executive in the troffic department of A T & T reported that the system then in use had remained unchanged since 1913, and this statement has been quoted in earlier reports $^{1-2}$ from our laboratory. He recalled a number of earlier informal discussions with experienced operators in regard to the selection of words, and the practice of posting instruction charts with the words accompanied by accent marks and symbols to indicate inflection and the degree of emphasis to be placed on each syllable. He could not recall the existence of an earlier list. One executive, apparently in his enthusiasm for the personalized services of telephone operators characterized by the slogan "The Voice with the Smile," stated that the words shown in "Operating Practices" are merely illustrative and are not in any sense restrictive. Another

executive, while stressing the importance of natural expression of the personality, insisted that no deviations from "Operating Practices" would be tolerated.

Through the intervention of an executive of the Ohio Bell Telephone Company, experienced company personnel secured the cooperation of officials in the Operating and Engineering Department of the AT&T. Their access to personal files made it possible to construct a chronological history of the methods used by the telephone company to identify letters of the alphabet.

On December 1, 1904, The American Telephone and Telegraph Company issued a bulletin called "Operating Rules." Among the general rules was the following:

"Passing Names. In passing and repeating the names of all persons and the names of places concerning the spelling of which there may be doubt, these words shall be spelled. In spelling names and in passing initials, a letter concerning which there may be any doubt shall be given at the end of the two next preceding letters of the alphabet. Special attention should be given to the passing of those letters of the alphabet between which there is a similarity of sound when passed by telephone. The letters, B, C, D, F, H, M, N, P, S, T, V, X, Y, and Z are the ones which are most likely to be misunderstood, and should when occurring ∞ an initial or the first letter of the name of the person always be repeated.

8 - ab	M - klm	V - tuv
C - obc	N - lmn	X - vwx
D - bcd	P - nop	Y - wxy
F - def	S - grs	Z - xyz"
H - fgh	T - rst	

In 1908 a modification of the rule was issued to include the use of proper names, but no list was provided. The operator used any name with which she was familiar. An example, "D as in Dora", was furnished. She also used the alphabet method.

Bulletin 10, which superseded "Operating Rules" of 1904, was issued in 1910. The example was changed to "D as in David". No list of names was provided.

In 1914 a modification was issued canceling the alphabet method and recommending only the use of proper names. No list was provided.

Bulletin 10 was reissued in 1917, and a list of proper names was provided for the first time.

In 1922, the "Toll Operating Practice" was issued by the Operating and Engineering Department. It superseded Bulletin 10, but no change was made in either the method or the list of words.

The change of the example "D" from DORA to DAVID suggests the possibility of an earlier unofficial list. One wonders why telephone engineers who pioneered the development of procedures for the investigation of the intelligibility of speech did not apply these techniques toward the development of an alphabet. Possibly the answer is that it may be the wiser course of action to get along with a somewhat inferior system that is thoroughly standardized and established than to risk all of the confusion and antagonism involved with the introduction of a new system. At any rate, the AT&T list is one of the best known and was adopted by the American Association of Railroads as recently as 1957, replacing the Western Union list.

Alphabets used by the military services are not difficult to trace with the frequently published pamphlets, technical and field manuals, and handbooks. However, there is a noticeable lack of consistency in the alphabet presentations from year to year. Military procedures were the concern of the individual services before World War II and then became the responsibility of a Joint Board. The Joint Army and Navy Procedure prepared by the Joint Board November 13, 1940 and effective March 1, 1941 preserved certain alternatives to be used by the Army and Navy in their individual activities. A Combined Communication Board was established following the entrance of the United States into World War II. The first combined procedure (W/T, R/T, Combined Operating Signals, etc.) was worked out during 1942 by the CCB "Methods and Procedures" committee.

Old-time Navy men insist that the alphabet originated in the Navy as a means of identifying flag signals. Two alphabets appear in the same publication, Navy Boat Book, for the year 1908. (See Appendix, p. 22) The introduction of two alphabets suggests the possibility that two different systems might have been in use and both warranted recognition. Apparently the Navy must have learned quickly that confusion results from the use of two alphabets, as shortly afterwards a new alphabet appeared first in a footnote, and subsequently alone. Perhaps an entirely new single alphabet was introduced to avoid antagonizing the proponents of either of the original lists. In the years that followed there were changes, and some differences are noted in the printed representations of the longer words; i.e., AFERMATIVE, INTERROGATORY, NEGATIVE, OPTIONAL and PREPARATORY. For example, INTERROGATORY appears in full, again as invite, and other times as INT. (See Appendix, pp. 22, 23) Some publications state that the shortened

words are to be pronounced in full; in some this instruction may be implied, but later aditions clearly state the use of AFIRM (usual spelling), INTER, NEGAT, OPTION, and PREP.

Another source of intrimution on communication and alphabets in particular is The American Radio Relay League. Founded in 1914 to keep pace with the technical progress of amateur radio, the organization has a large membership including outstanding authorities in the field, and a record of distinguished service to the nati. The League publishes The Radio Amateur's Handbook and the monthly QST. F. E. hundy, who is credited with preparing the first edition of the Handbook; has served as Communication Manager of ARRL both before and after his service in the Directorate of Communications of the U.S. Army Air Forces during World War II.

The earlier Handbooks presented a word list of three- to five-letter words, with no phonetic involications, for the purpose of expanding initials or sending messages containing radio calls. Likewise other lists were presented from time to time for information, including the International Radiotelephone list, the Murtary list, and that of Western Union. In the seventh edition (January 1930) Handbook, the League's choice among available lists was that of Western Union and it became known as the ARRL List. During the years 1938–1939 the Official Phone Station Operators, a group of the League, made a study of a large number of word lists which led to a reconfirmation of the Western Union list.

Early in 1946 the ARRL List was invalidated by an FCC regulation which announced a complete new text for Part 12 of Rules and Regulations governing the Amateur Radio Service. Phonetic aids to identify might be used, but to prevent confusion these were not to embrace the names of countries, states, or cities. As a service to all amateurs the ARRL List was studied by a committee and revised to eliminate large city names. To insure that no amateur would be cited because of the possibility that at some remote spot on earth a city with one of the alphabet names exists, the FCC was asked to review the list. (See Appendix, p. 26) This was declared to be in compliance with the new regulation. The new list, by eliminating geographical names, actually overcome what had been regarded by some as a fundamental weakness. When the FCC regulations withdrew the 1946 ban on geographical names, the revised alphabet was continued and at the present time enjoys wide amateur acceptance.

D. History of International Alphabets

Since 1927 there has been international agreement on the desirability of a single word-spelling alphabet for use in aeronautical and maritime

radiorelephone communications throughout the world. While the first International Telecommunication Union alphabet, AMSTERDAM, BALTIMORE, CANADA, etc., was selected in 1926, and as amended in 1932* has been available for international use (See Appendix, p. 27), operating experience has indicated that the words were unsuitable because they were unusual in everyday language and because they lacked desirable phonetic qualities.

A new era of alphabet construction was introduced shortly after the entrance of the United States into World War II. Major F. D. Handy, Directorate of Communications, AAF, and member of the working committee of the CCB, submitted lists of alphabetical equivalents to the Psycho-Acoustic Laboratory of Harvard University with the request that it determine the most successful word for each letter for use in communicating over military interphone in the intense noise encountered in modern warfare. Included were the military lists known as USA (See Appendix, p. 31), RAF (p. 21), Royal Navy (p. 21), British Army (p. 21), Proposed London (p. 31), and Suggested US-British (p. 31); the commercial lists employed by American Telephone and Telegraph (p. 24), Bell Telephona of New Jersey (p. 32), RCA Communication (p. 25), and Western Union (p. 25); and the International Telecommunications Convention (p. 27). Also included were additional words under insideration by the CCB. Inasmuch as the laboratory had already conducted extensive experiments, 130 words found to be the most intelligible from a tested population of 2400 words were also considered. In all, 250 different words were tosted.

The results shower that many of the words in the military lists had a low level of intelligibility, but that most of the deficiencies could be remedied by the judicious selection of words from the commercial codes and those tested by the laboratory. In a few instances where none of the 250 words could be regarded as especially satisfactory, it was believed possible to discover suitable replacements. Other words were tested and the most intelligible ones were compared with the more desirable lists. A final NDRC list (See Appendix, p. 30) was assembled and recommended to the CCB.

All efforts up to this time to locate the CCB file have been unsuccessful. The communications chiefs of the respective services were of course the responsible parties represented in this group. The NDRC list was utilized in the working-level deliberations of the communication board. However, it was necessary to contend with prejudices and desires of other services. There were very important operational words used by both U. S. and British services. Some considerations

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The 1932 version of the ITU was confirmed at the Atlantic City Conference in 1947.

were given toward making the words international. Late in 1942 directives from the European theater put pressure on the committed to approve a "common language" to facilitate combined efforts in fighting the war. It is reported that after carefully evaluated decisions had been made on most of the alphabet, there still remained several words on which neither the U.S. nor the British side would yield. Therefore, the Generals and the Admirals went down the list taking first a U.S. and then a U.K. preference to complete the list and act on with the war.

There seems little doubt that the services were impressed with the approach and achievements of laboratory research and that only the urgancy of time considerations terminated the search for an ideal phonetic word list in favor of the arbitrary adoption of a practical compromise designed to give General Eisenhower an immediate, common military-required language tool with which to fight the war. When in 1944 the British insisted on a replacement for NAN accause of confusion with NINE and NINER, the NDRC recommensations were considered and NICKEL was selected.

Near the end of Warld War II, the realization that large-scale exponsion of air transportation would follow the end of hastilities pointed to the need for an international convention to deal with certain aspects of civil aviation as they were related to international air transport operation. The United States assumed the initiative by calling an international conference. Thus, the International Civil Aviation Organization, ICAO, was born in Chicago in 1944, and permanent hadquarters were established in Montreal the following year. When ICAO in 1946 agreed on the need for an international alphabet, the Combined Services alphabet (See Appendix, p. 23), ABLE, BAKER, CHARLIE..., which had become well known throughout the world because of its extensive use in military operations, was adopted and became the first ICAO alphabet. Later ICAO became affiliated with the United Nations as a specialized international body dealing with aviation affairs. ICAO now has a membership of 73 nations which operate civil air transport or provide aviation facilities.

While this first ICAO alphabet (US-UK) had always seemed satisfactory for speakers of British and American English, complaints were promptly registered by users from other nations. Within the year the Spanish-speaking representatives advised that the ABLE, BAKER, CHARLIE. set was unsuited for Spanish users, and a supplementary Spanish alphabet was proposed. (See Appendix, p. 28) This was adopted by ICAO and given equal status for world-wide use in civil aviation.

In the next few years attention was again directed to the advisability of a single universal alphabet, and several attempts were made to produce a list of words which sounded substantially the same in the three working languages of ICAO; namely, English, French, and Spanish, Professor Jean Paul Vinay of the University of Montreal was commissioned by ICAO to develop a phonetic alphabet according to logical linguistic principles to be acceptable to international users. To be considered a word must:

- (1) Be a live word in each of the three working languages.
- (2) Be easily pronounced and recognized by airmen of all languages.
- (3) Have good radio transmission and readability characteristics.
- (4) Have a similar spelling in at least English, French, and Spanish, and the initial letter must be the letter the word identifies.
- (5) Be free from any association with objectionable meanings.

A new ICAQ alphabet embodying these criteria was proposed, and during the period of review and comment by ICAO States, two minor changes were proposed. These changes, as well as the basic alphabet, were accepted by the member nations for use as an international standard to be effective. 1 April 1952. This new alphabet (See Appendix, p. 27) figure 1 or prominently as a balancing factor in gaining world-wide acceptance of the English language as the international medium of a rigition communication.

Immediately after its adoption, criticism of the new ICAO word alphabet was registered by pilats and operators accustomed to the ABLE, BAKER, CHARLIE...list. To explore some of the objections, and in the interests of an optimum alphabet for joint and combined operations, not ably with the NATO nations, the USAF directed Operational Applications Laboratory, AFCRC, ARDC, to monitor a project with the Research Foundation of The Ohio State University. The specific problem was to determine by experimental tests which of the two alphabets is better suited for use by American and foreign personnel operating under varying conditions of communication, and whother suitable changes could be determined and should be reade to improve its efficiency. Clearly the expense and inconvenience of changing already established procedures would be justified only if the words utilized by the ICAO alphabet were better adopted than those of the US-UK alphabet to the phonemic habits of international users and would, therefore, prove more effective in combined operations.

II. COMPARISON OF ICAO AND US-UK ALPHABETS

Several reports on comparisons of the ICAO and US-UK alphabets have been submitted by this laboratory through official channels and are summarized below.

A preliminary comparison of the alphabets under one condition of umbient noise with an untrained group of 60 Air Force ROTC senior students at Ohio State as experimental subjects indicated superiority of the ICAO lists. On the basis of this, more specific tasis were designed for more completely trained listening panels and test speakers representing six NATO nations. Listening was accomplished under five different signal-to-noise ratio conditions.

The idea of conducting tests under conditions of high noise interference is to provide a quicker, more economical way of determining the relative effectiveness of alphabet words. Experimental evidence indicates that higher noise levels do not create confusion, but do intensify those confusions already inherent between the words in question, thus enabling the experimenter to pick out more easily the actually and potentially ineffective words. The noise levels and S/N ratics used do not deviate markedly from the levels encountered in air operations when recaption conditions are poor because of distance from the transmitter, static, or equipment malfunction.

Speakers representing the NATO nationalities spoke a number of lists of random three-letter code groups using the two alphabets to be investigated, and tope recordings were made of these lists. Two sets of lists were prepared, one for training purposes to acquaint the listeners with the words of each alphabet, noise interference, and foreign dialects of the speakers, while another set was made for the actual test condition. After approximately twelve hours of listening practice to ensure complete familiarity with both alphabets, the experimental subjects, foreign and American, listened to the test lists under the prescribed conditions of noise interference. Two types of noise generators were employed to introduce interference in the listening lines, and the speech level was attenuated to achieve progressively more difficult reception conditions. The resultant scores were compared and analyzed for differences.

Roth foreign and American listeners showed significantly better results in receiving the ICAO alphabet under reception conditions ranging from fair to very bad (viz., -5 to -16 db S/N ratio). This performance is stutistically significant at a confidence level of one-tenth of one per cent throughout the most discriminative S/N ranges (viz., -10 db and -12 db).

In the course of this alphanet investigation one of the military services requested that the experiment be repeated using subjects of lower academic status than university students. Accordingly, two panels of high-school juniors were used as experimental subjects. Results reflected high motivation and perhaps greater acuity of hearing in that somewhat higher scores were obtained for both alphabets, but with the ICAO list again superior.

III. MODIFICATIONS TOWARD IMPROVEMENT OF ICAO ALPHABET

Norwithstanding the better performance of the 1952 ICAO alphabet, the following questions were raised:

- (I) Can the efficiency of this set be improved?
- (2) Can the confusable words in the ICAO set be replaced with less confusable words?

In order to evaluate the effectiveness of each word in the ICAO list, an international linguist selected a number of alternate words which he considered as good or better than those in the original set. He followed the principles established by Vinay and studied the critical comments of operators. He was assisted by panels of foreign students. The original words and the alternatives were tested with international robjects for audibility, familiarity, acceptability, and uniformity of pronunciation. Series of articulation tests were then conducted to determine the best choices, and these in turn were tested individually in the context of the entire alphabet. The final stages of testing involved foreign and American air personnel from U.S. air bases.

There are two basic considerations in the development of a restricted vocabulary such as the phonetic alphabet. In the first place, the articulation score for each individual word must be considered. Due to their phonemic composition, certain words are intrinsically unintelligible and are to be avoided. Of equal importance, however, is the factor of confusability. Phonetic similarity, which is not always immediately apparent, may lead to one word being heard, when another word was actually spoken. For example, the word FOOTBALL was considered at one stage of the investigation as an excellent prospect for an "F" word, particularly when it showed a slightly higher articulation score than FOXTROT. However, FOOTBALL (Figure 3) was heard when other words, especially HOTEL and VICTOR, were spoken. The over-all effectiveness of the alphabet was raised by the continued use of FOXTROT.

Accordingly, to answer the question about improving an alphabet, a detailed item analysis of both arriculation and confusion scores must be effected. A porvenient method is to resert to a visual display such as that represented in

Figures 1, 2, and 3. The articulation score of the individual word may be read in the extreme right column; it represents the percentage of the times the word is correctly identified when spoken. The column total at the bottom under each letter gives the confusability score and represents the number of times the word is heard when another is spoken. The ideal word would have a maximum articulation value and a minimum confusability score. To isolate trouble spots we need only look for large error scores. In the figures all error cells exceeding an arbitrary value have been circled. The number of circles gives a rough comparison of the two alphabets. The line of attack for improvement is indicated in removing as many of the circles as possible by the judicious substitution of alternate words.

Obviously, the first step was to select for replacement a limited number of words exhibiting high error density. Three words, COCA, METRO, and EXTRA, were first replaced by three others: CHARLIE, MIKE, and X-RAY. The rationale for this selection was twofold: the obove-average performance of these words in the US-UK set, and the opinion of the project's foreign-language consultant that they were phonemically adopted to NATO users.

Articulation scores of the listening panels reflected a significant improvement in the efficiency of the modified 121. As a further check, additional tapes were prepared, new subjects were trained, and a different noise generator was substituted in the resting program. While the raw percentage scores on both the original and modified sets were of somewhat higher magnitude, the modified ICAO alphabet again showed an increase with high statistical significance. Further research indicated that the higher scores could be attributed to the fact that the subjects worked during the first phase with two alphabets while keeping but one in mind during the latter series of tests.

As the next step in the modification, three more words were changed, FOOTBALL, UNIFORM, and ZEBRA were selected for insertion in the alphabet and a new series of tapes, training, and test sessions were instituted. As previously mentioned, the intelligibility of a word is seriously affected by the company it keeps, and it is therefore necessary to test a substitution in the context of the entire alphabet. Articulation scores for individual words should be used only as indicators of the word's performance in a given context.

A study of the comparative scores on the two modifications and the original ICAO alphabet showed that although the six-ward modification is superior to the original alphabet, it falls short in performance when compared with the first three-word modification—more confusions were introduced than were removed by the second three-word modification, although those confusions cropped out in unexpected parts of the matrix. The problem is not unlike that of

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FIGURE 2 - - ICAO (Original) S/N Barlo = 412 d.

0,312 Imperos 712 per word

These words, COCA, METEO, and EXTRA, were changed to CHARLES, MIKE, and X-RAY. The offset of this 3-ward modification was to raise the off-Canary of the ICAO set from 78.0 to 83.8 per cent.

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12 NATO Spections 24 International Listeners FIGURE 3 -- ICAO (6-ward modification)
S/N Rata =-12ab

22, 464 Rasparass

Another complete series of touts confirmed script results. The de-word modification (\$4.3) while superior to the original ICAO set (\$1.3) failed to reach the level of the 3-roand spellit setten (\$7.0). Higher scene in this series are attributed to the use of a different notes generator and that listeness worked with only one alphabet.

pushing a dent out of child's celluloid ball -- even a successful push leaves a small dent in another place.

Inspection of the analysis for the second series of tests (Figure 3) offered evidence that the word UNIFORM has outstandingly good transmission characteristics in the ICAO environment and hence should receive further consideration, since the analysis clearly indicated that the correspondingly inferior scores of the second modification were not caused by this word. It has subsequently been incorporated in the recommended ICAO alphabet.

One further change seemed to be called for. The British research group, under that direction of Dr. George Eric Bell, whose results gave striking confirmation to the U.S. research, had noted a confusion between NECTAR and VICTOR, both experimentally and operationally. To resolve this objection both British and American research teams conducted experiments for suitable Nrand/or V words. A solid preference by American air personnel for retaining VICTOR, which agreed with the choice of the United Kingdom, led to the decision to concentrate on a suitable replacement for NECTAR.

Preliminary intelligibility, confusion, and pronunciation trials involving international speakers and listeners reduced the list of available possibilities to two words as the most likely pair from which to choose: NOVEMBER and NUGGET. Inosmuch as there was agreement on the same ICAO alphabet framework with C, M, U, and X modifications to CHARLIE, MIKE, UNIFORM, and X-RAY, the real issue in question was the selection of an N-word. Arrangements were made that a final decision would be sought by joint tests conducted at The Ohio State University. On the basis of the joint tests it was concluded that the word NOVEMBER is the most suitable replacement for N in the modified ICAO list. Therefore, it was the consensus of both the British and American research teams that, as finally recommended in 1956, the ICAO alphabet should stand as:

ALFA	FOXTROT	KILO	QUEBEC	VICTOR
BRAVO	GOLF	LIMA	ROMEO	WHISKEY
CHARLIE	HOTEL	MIKE	SIERRA	X-RAY
DELTA	INDIA	NOVEMBER	TANGO	YANKEE
ECHO	JULIETT	OSCAR	UNIFORM	えいし
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IV. PROBLEMS RELATED TO WORD-SPELLING ALPHABETS

In addition to the task of determining the better of the two alphabets and the substitution of suitable alternate words for the "trouble mosts" in the

better one, attention was directed to other considerations related to the alphabets.

One step in the investigation was to examine the extent and stability of attitudes towards the individual words of the old and the new alphabet by testing both American and foreign untrained subjects to determine if any prejudices existed. Before receiving any training, the subjects rated all words in both sets on a 7-point preference scale using any criteria they chose. A rating of 1 meant top acceptance while 7 stood for strong repugnance for the word, with intermediate ratings implying varying degrees of like and dislike of the word in question. These ratings indicated a wide difference between the foreign and American groups, with the former preferring the ICAO words, the latter strongly in favor of the US-UK set. After a six-week period of daily work on each alphabet, they were retested to measure any shift in attitude. Neither group showed a significant preference. The prejudice had vanished after the newness had worn off. Does an unfavorable attitude toward a word operate to handicap that word's performance? Comparison of pre-training rating and the subsequent articulation scores of individual words showed no significant correlation of the two variables, thereby perhaps implying that sufficient use of an alphabet serves to ameliorate a prior unfriendly attitude.

One possibly important factor in the success of a word-spelling alphabet is the degree of confidence users have in it over another alphabet in which they have been trained. To investigate this aspect, initially untrained subjects were thoroughly trained equally and alternately with the ICAO and US-IJK words until scores showed no differences on retest and neither group showed a preference for either alphabet. At this point it was assumed that they might evince more confidence in the use of one than in the other when acting under duress. Accordingly, a series of tests requiring oral production of three-word code groups indicated by tachistoscopic presentation of three random letters was devised and administered

Subjects were instructed that either alphabet or any mixture was acceptable as an answer, and that only speed of production was to be measured. Their responses, made at top speed and recorded by a microphone, indicated consistent and significantly greater use of ICAO words, regardless of the subject's nationality.

One other device which was particularly striking in demonstrating the difference in effectiveness between the two alphabets for international use warrants special mention. This was a 20-minute tape recording to show first-hand the mutilation of alphabet words when spoken by foreign speakers. This recording and the results of the experimental tests of the two alphabets were used as a demonstration that was presented to communication ruthorities*, pilots and control tower

^{*}Air Coordinating Committee, Joint Communications-Electronics Committee, Air Navigation Commission of ICAO, British Ministry of Civil Aviation, among others.

eperators, as well as training officers concerned with military and NATO personne. Crainwrily the recording was heard following the statistical comparison of the alphabets.

Listeners were given a form to use for participation. In the first part of the tope recording they were told that a native Uruguayan speaker would read a written script with three 3-letter code groups in the US-UK alphabet. He had received no coaching on pronunciation on these, or on the three groups that would follow which would be in the ICAO alphabet. The listeners were to imagine that it was vital for them to receive the exact letters transmitted, and were to write down their best guesses. It is impossible to describe the recording, but the following orthography represents the composite judgment of University students of what was said for the first code group in each alphabet.

US-UK

"Nationality Spanish - Number one, write:

HEEG, OH, HAY-OR-HAY"

ICAO

"Nationality Spanish - Number one, write:

JULIETT, OTEL, GOLF"

For verification the listeners were told that they would hear the above repeated, and were to notice that the letters are identical in the two cases.

While trained listeners, such as those employed in the alphabet study, would have had no trouble recognizing a Spaniard saying JIG, HOW, GEORGE, since the words were spoken without competing noise, no pilot was able to identify all three letters in the US-UK alphabet. On the other hand, no difficulty was experienced by pilots in recognizing the corresponding ICAO words even though H was missing in OTEL. (Tests have also demonstrated that pilots experience no difficulty in identifying JULIETT when pronounced HULIETT by others for whom Spanish is the native tongue.)

The second and third parts of the recorded demonstration consisted, respectively, of groups of French and Spanish nationals giving an uncoached individual interpretation of the pronunciation of the US-UK and ICAO lists in alphabetical order. The listeners were instructed to rate each word as paor, foir, or good on the appropriate space. It was unnecessary to ask which list was

rated * perior, and it is probably no exaggeration to say that this recording was received with more enthusiasm than the statistical comparison.

Inasmuch as intelligibility, confusability, and international suitability, is a ween stressed in the presentation, the discussion that followed provided an oppurtunity to hear objections, listen to counterarguments, and, above, all, to hear what constitutes a desirable alphabet from the viewpoint or the people who are to use it.

V. PROBLEMS OF SECURING ACCEPTANCE

Much of the initial resistance to the adoption of the new alphabet could be attributed to familiarity with the old without knowledge or appreciation of what the new alphabet sought to accomplish. Pilots, like people in general, are resistant to a change in their old way of doing things unless they are convinced of the wisdom of the change. Opinion was voiced against the new replacement on the basis of excess syllables, words which were thought to sound alike, and words which were, for many reasons, real or imagined, just not acceptable.

The most conent reason for every America action, in section, a entire English-speaking aviation industry to give unanimous acceptant and enthusiastic support to the new alphaber is the over lieiming advantage of having his narive language as the universal medium for international radiotelephony. Annex 10 to the Convention on International Civil Aviation states that, while the primary in an of exchanging information in air-ground communication is the language of the ground station, the English language will be available on request where English is not the language of the ground station. As long as the present provisions of Annex 10 remain inforce, the English language, used in accordance with the standard phraseologies and other provisions of the Annex, will be available as a universal medium. The universal availability of one alphabet and at least one language common to the pilot and the ground operator is important for safety and efficiency in international air navigation. It is indeed fortunate for Englishspeaking pilots that English is the most commonly used secondary language among other major language groups. It should be remembered that the International Civil Aviation Organization of 73 States presently recognizes three languages, i.e., English, French, and Spanish, for assembly meetings, conferences, reports, and publications. However, radar and reporting radiotelephony phraseologies appear only in English in all editions of these publications in the three official languages. The purpose of these single-language phraseologies is to reduce the elements of information that may have to be transmitted, in each case, to one single clear expression, and in a manner which is the easiest for those whose mother tangue is not English.

Some U.S. pilots felt the prestige of the Service was threatened by the abandonment of what they considered an Air Force invention even though the history given earlier in this report showed the US-UK alphabet with which they were familiar was at its inception a compromise arrangement accomplished for a specific phase of World War II. To invalidate this argument further, a reproduction of what is believed to be the original "Air Force" alphabet is contained in Plate 2.*

First of all, the time factor was considered of prime importance. Those additional syllables of the recommended ICAO alphaber use up channel time, and they thus might constitute an additional menace with the advent of jet aircraft and the ever-increasing density of air traffic. FOX sounded all right, so why can't FOX identify "F" as well as FOXTROT? The answer is, of course, that FOXTROT is an international word, while FOX becomes ZORRA in Spanish, RENARD in French, etc. Now while the British have reported it takes no longer to say TANGO than it does to say TARE, and although American and foreign subjects trained concurrently in the use of the two alphabets at The Ohio State University showed no difference in the time required to send code groups with either list, it must be admitted that the new alphabet has more syllables. While at first glance it does seem obvious that channel time can best be conserved by choosing words as short as possible, there are other important considerations which must not be overlooked.

Suppose that the name PAUL is to be transmitted with a monosyllable alphabet which used PIN for P, APT for A, USE for U, and LINE for L. Assuming that the pronunciation of each alphabet word requires one-fourth of a second, the transmission of PAUL would theoretically take just one second.

Suppose, on the other hand, that a polysyllabic alphabet be employed which uses PROPAGANDA for P, ADVENTURE for A, UNIFORM for U, and LIMOUSINE for L, and that the average time for each word is one full second. Would one be justified in saying that the use of monosyllables, in general, decreases transmission time by a factor of 4? While this might be theoretically correct, in practice the result would be entirely different. For one thing, the use of monosyllables would automatically create a tendency, if not a requirement, to lengthen the necessary pause between words. Much more important, however, is the consideration that even a momentary noise could entirely ablitment the short word, in which case the listener would have to ask for a repetition probably causing a net loss of several seconds. Suppose, on the other hand, that a naise

"Note hispalling of CNOE both in the listing and assume.

AIR SERVICE INFORMATION CIRCULAR

(HEAVIER-THAN-AIR)

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NOTES FOR COMMUNICATIONS OFFICERS

(PROVISIONAL)

7

Prepared by Training and Operations Group Office Director of Air Service, May, 1919

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-6-V--Vice. O--Oble . H--Have. A--Able. W--Watch. P--Pup. |-- Item. Q--Quack. X--X-ray. 8--Boy. J--Jig: C--Cast. Y--Yoke. R--Rush. K--King. D--Dock. Z--Zed. S--Sail. L--Love. E--Easy. T--Tare. M--Mike. F--Fox. U--Unit. G--George . N--Nan .

Example, ANC REX FLO. The message will take the following form: Able Non Cost. Rush Easy X-Ray. Fax Love Oble.

WAINISTON CONZENSIENT SENTING OFFICE sufficient to drown out all of the word PIN would occur during the pronunciation of the word PROPAGANDA. The loss of one or even two syllables would not make the word unintelligible. GANDA would be sufficient to identify the letter. Therefore, the use of the polysyllable would hold the necessity of repetition to a minimum.

It will be noted that the four poorest words in the US-UK list (Figure 1), QUEEN, KING, GEORGE, JIG, are mossyllables, and that the most intelligible monasyllable, HOW, is among those most confused. It is interesting that NAN, one of the best over-all monasyllables from the standpoint of intelligibility and low confusability with other alphabet words, continues to be used in practice, but because of confusion with NINE and NINER* it has been officially changed to NICKEL, in turn, incidentally, a word discarded in the ICAO investigation. Perhaps the fact that most of the digits (0-9) are monosyllables is one of the strongest reasons for their sparing use in the alphabet; and how frequently are alphabet words used in comparison with numbers? The following frequency counts, the largest ever made, is taken from 121,296 words collected from all recordings during a given hour obtained by more than 100 CAA towers in the United States. This study was made in 1950 when only the ABLE, BAKER, CHARLIE... alphabet was in use and when radio transmissions were poorer than today.

Digits	Alphabet** Words							
ONE 4955	ROGER 1045	WILLIAM 13						
TWO 4249	ABLE 319	LOVE 12						
ZERO 4219	NAN 290	SUGAR 12						
THREE 4090	KING 259	ITEM B						
FIVE 3480	VICTOR 222	ZEBRA 8						
FOUR 2558	HOW 221	TARE 6						
SEVEN 2271	CHARLIE 183	GEORGE 1						
NINE 2242	MIKE 158	X-RAY 1						
EIGHT 2177	BAKER 126	JIG 0						
SIX 2014	EASY 59	OBOE 0						
NINER 5	DOG 54	PETER O						
	FOX 37	QUEEN 0						
	UNCLE 14	YOKE 0						

[&]quot;The signals "Blue Nina" (Alter course together 90° to sterboard) and "Blue Nan" (Alter course together to 200°) are in everyday use in the Royal Navy, and the result of confusion between the two might well be disastereds.

^{*=}ROGER is also the procedure word meaning RECEIVED; ASLE, HOW, and MIKE have operational use other than as letter equivalents.

Perhaps the best answer to the question of the desirability of polysyllabic words in the alphabet list lies in the added intelligibility resulting from the extra syllables, and the increased variety, hence decreased confusability, resulting from the use of alphabet words of one, two, and three syllables. In regard to the interaction of the ICAO alphabet with digits, very little exists. Most errors are intra set, i.e., digits with digits and letters with letters.

Another principle regarded as basic in alphabet construction is that the individual words must be readily, easily—in fact, automatically—associated with the letter identified. Theoretically, the letter D might be identified by DOG, LADDER, MUD. Inspection of the different alphabets in the appendix reveals almost universal agreement that a word should begin with the identifying letter. Statements to this effect are found in the early Nevy lists. "Words may be changed from time to time but the word will always begin with the letter it identifies"; and in the telegraph and telephone practice "by following the name of the letter with some frequently used proper name beginning with the letter in question." The danger inherent in allowing an operator freedom in selecting any common must name of people is the possibility of using one or more that sound alike as SARRY, CHERRY, GARY, HARRY, JERRY, CARRE, LARRY, MARY, PERRY, etc. Possibly the statement of choice in the telephone recommendation quoted above is contradicted in practice by the replacement of D-DORA (confusable with CORA-LORA) to D-DAVID.

Another feature, considered destrable, is to have the word begin with the "natural sound of the letter", Industrial sound letter", Industrial sound letter and that the distinctive cound identified, and one older pilot remarked that the older word UNIT should not have been replaced with UNCLE. This recommendation, twenting the US-UK set, was immediately dropped when they heard treign pronunciations, such as ABLE prenounced with AH, EASY with A, and ITEM with E. They admitted GOLF was an improvement over GEORGE for G, since GEORGE and JIG began with the same "natural sound."

Another practice, while subject to limited use, is to employ the natural sound of a letter and disregard orthography. Thus M, S, and X might be identified as EMMA, ESTHER, and EXTRA. Or. Vincy recommended EXTRA to identify X effer an extensive search failed to reveal a satisfactory word beginning with X. However, importancy tests showed that this otherwise excellent international word was happinessly confused by orthography (See Figure 2). Exhaustive tests with every uvaliable word in the language, including XMAS pronounced EKS-MIES, lad in applications with the non-international X-RAY.

The problem of orthography versus letter sound has always plagued alphabet builders. Certain letters commonly represent several sounds [C=5 (Cassar), =K (cat)]; [S=5 (Sierra), =SH (sugar)]; and several letters can represent the same sound as A and O (Auto - Otto). Also certain speech sounds such as CH, SH, TH, WH, are spelled with two letters. One difficulty in the original ICAO alphabet was that COCA, KILO, and QUEBEC (Kaybeck) all had the beginning sound of K. English-speaking nationals have traditionally recolved this problem of letter identification by using the CH sound as in CHARLIE for C, the KW sound in QUEEN for Q, and reserving K (King or Kilo) for that letter.

Attention has been directed to the presence of three geographic or place names, INDIA, LIMA, and QUEBEC in the final ICAO set. This is a valid criticism, since the use of these words might be misconstrued as forming part of an operational command. It can only be said that these words were in original 1952 set and have been found to work satisfactorily. In the alphabet investigation INDIGO was found to be as good but no better than INDIA, and no word tested equalled either LIMA or QUEBEC in over-all effectiveness.

Cpinion was expressed by a few that the alphabet was no place for words associated with commercialism. This remark was directed specifically to the words COCA and VICTOR. This argument would discourage the use of all tradenames, even those which enjoy international status. However, some of these, such as ESSO, JELLO, KODAK, PEPSI, and VICKS, were given serious consideration in the selection of alternate words. For example, KODAK appeared to be an ideal alternate word for K, if KILO were to be discarded because of confusion with ZERO and a nongeographical substitute were found for Q.

It was also argued that the words of the US-UK list, particularly in combination with others, have the desirable trait of "tripping" off the tongue. This property is exceedingly difficult to evaluate, and the proponents argued that it was something more than mere familiarity with the old system. Possibly the fact that the US-UK list has more different parts of speech which make the words more readily associated into combinations, and that there is less variety in the number of syllobles, contribute to this end. It is still open to question if this "tripping" quality contributes to the over-all effectiveness of the alphabet.

Finally, there were comments that could be grouped under the requirement that no word should possess a facetious connotation or be of negative moral value. In this regard there were a few who considered the word WHISKEY objectionable. They have since been supported by at least one strong church denomination. It is probably well that tests of COGNAC, SODA, and VODKA

did not turn out well. On the other hand, at least one word in the US-UK list is distinctly socially unacceptable to one of the major language groups, and it is well known that some of the combinations in the US-UK set were at least facetious. So far as the ICAO alphober is concerned, the only known facetious combination in the earlier list, PAPA ROMEO NECTAR, has been removed with the subsequent substitution of NOVEMBER.

Several astute observers noticed that the majority of the ICAO set end in vowels, predominantly "ah" and "oh", and this was naturally believed to contribute to confusion. The fact that the final sounds are prodominantly vowels is not denied, and has been a matter of concern to the experimenters. In general, it can be said that some written final consciounts are not pronounced or are pronounced weakly in French and Spanish. Final consonants tend to shorten and even change vowel quality in some languages. In this respect, the variation introduced in the pronunciation of an individual word could be more detrimental than the theoretical contribution of a final consonant to distinguish the word from others in the set. In so far as practicable, polysyllabic words having a different number of syllables and different accentuation by various language groups were avoided; also, words of Romance language origin that have a different connotation in English, for example, ACTUAL and ACTUEL. Words with Latin roots that are in common use in present-day English and Romance languages were given preference. The final selection of each word was determined by the best combination of sounds for maximum intelligibility and minimum confusebility.

The minimum amount of impuistic coloring of the words when spoken by different language groups is one of the desirable features of the ICAO set. Nevertheless, a standard pronunciation for each word to eliminate wide variations is desirable, and a recommendation of approximate pronunciation is presented in Annex 10 (Aeronautical Telecommunications) to the Convention on International Civil Aviation. This is in the form of phonetic orthography in both the International Phonetic Convention and Latin alphabet representation (See Plate 3) and a phonograph record. It is unfortunate that this recommendation was not coordinated through one of the research groups. As it stands there are errors and inconsistencies, and it is based neither on research nor on subjective speaker preference. It is hoped that the ICAO Speech Panel, established subsequent to the issuance of this Annex, will consider this problem of alphabet word pronunciation at its meeting. A few further comments on this subject may be in order.

The final vowel in the words ALFA, DELTA, INDIA, LIMA, and SIERRA is represented as AH (/ a / in international Phonetic Convention) instead of UH (/ e /). This pronunciation is used by all English-speaking nationals in attempting to speak with maximum intelligibility. It results from an approximately

THE RADIOTELEPSONY SPELLING ALITHMET (500 5.3.1.2)

		Approximate pronunciation					
Latter	Word	International Phonetic Convention	Latin cipkadet representation				
Α .	Alfa	'ælfa	AL FAH				
B	Bravo	'bra:'vo	BRAH VOH				
C	Charite	'tfa:li <i>o</i> r 'fo:li	CHAR LEE or SHAR LEE				
D	Delta	delta	DELL TAH				
R	Echo	'éko	ECK OH				
P	Foxtrot	'fokstrot	FOKS TROT				
G	Golf	galf	GOLF				
H	Hotel	, bo:'tel	HOH TELL				
i	India	'indi'a	IN DEE AH				
J	Juliett	'dgudi''et	JEW LEE ETT				
K	Kilo	'ki:lo	KEY LOH				
L	Lima	'llime	LEE MAH				
M	Mike	maik	MIKE				
N	November	edmey'on	NO VEM BER				
0	Oscar	'oeka	OSS CAH				
P	Papa	po'pa	PAH PAH				
Q	Quebec	ke'bek	KEH BECK				
R	Rospeo	'romi'o	NOW ME OH				
8	Sierra	ai'ero	SEE AIRRAH				
T	Tango	'trengo	TANG GO				
U	Uniform	'jumifom er 'umifôrm	YOU NEE FORM &				
v	Victor	'vikte	VIK TAH				
₩	Whiekey	'wieki	WISS KEY				
x	X-ray	'eks'rei	ECKS RAY				
Y	Yankoe	'jænki	YANG KEY				
Z	Zule	'zudu:	200 LOO				

Note. - In the approximate representation using the Latin alphabet, syllables to be emphasized are

inition of the numbe on the adulablet energ namy assembling to the language leaks; of the speakers. In order to one for processistion, a recording to implement on the back accors of this Assem to Mandrain the processicion distract 1/12/38

aqual stress on both syllables. This is a good recommendation, and it might be advisable to underline both syllables. Now if this principle would be applied to PAPA, the difference between the British PUH PAH, / pu'pa / and American PAH PUH, / 'papa / could be resolved with PAH PAH / 'pa'pa /.

Every student of speech is aware that the majority of Americans use an r-colored vowel and that the majority of the British "drop their r's" when r is the final letter of a sylloble. It is as unreasonable to expect Americans to drop the r in NOVEMBER, OSCAR, and VICTOR as it would be to expect the British to add the sound. It could be argued that to drop this sound does not strengthen these words, that it does not conform to the linguistic habits of the French and Spanish, and that it adds to the total number of words having the distinctive ending of AH. Inasmuch as international tests showed no differences in intelligibility between VICTAH and VICTOR, a solution is presented in following the same recommendation of standard pronunciation used for CHARLIE and UNIFORM, for which two standard pronunciations are recognized.

The recommended pronunciation KEH BECK for QUEBEC was inferior, both in intelligibility and in subject preference, to KWIH BECK or KAY BECK. The last pronunciation has be in more or less followed since the alphabet was introduced, and is the natural one for both French and Spanish nationals. The case for the KW pronunciation to differentiate between Q and K has been presented earlier in this paper as a part of the problem of orthography. This is a particular problem for the ICAO Speech Ponel to consider. Otherwise, the Annex 10 recommendations have proved to be quite satisfactory, especially in establishing a consistent pronunciation for ECHO and MiKE.

VI. SUMMARY AND CONCLUSIONS

The history of international communications is long, and has on occasion been interrelated with the imperialistic ambitions of great powers. While the progress already made is indicative of a genuine desire among nations to achieve a common ground, so many failures and setbacks have occurred that Brig. General Sir Osborne Mance⁴ concluded:

"No complete or lasting liberation of telecommunications from political influence can be expected until it is clear that national security is in no way dependent on exclusive communication facilities, and until international communications are regarded not as an instrument of national or imperial policy but as an international public service enjoying internationally all the privileges at present received nationally from the national services."

The solution would appear to lie in an international organization that could devise international standards and recommend practices enabling networks to operate internationally as easily as they operate nationally. We have seen that the International Civil Aviation Organization was founded with these exact principles in mind.

One notable historical instance of successful international communication is worrhy of mention. It presents a striking pattern with a strangely prophetic implication that may be cited here as a parallel.

It began in 1804 when Admiral Sir Home Popham devised a system of tlag signals for the ships of the East India Company. The idea was well received, and various systems of signals came into being all over the world. As time went on there was an ever-increasing need for standardization so that ships could communicate with each other. To meet this need, fifty years after the system was first started, the British Board of Trade used 18 flogs, all of the consonants except 'X", "Y", and "Z", to form 70,000 signals. The signals used for distress and their respective meanings are listed below:

FLAG SIGNAL	MEANING
N-C	"In distress - want assistance."
N-D	"I must obandon the vessel."
N-F	"Do not abandon me ."
N-G	"I am unnavigable."
N-H	"I am in danger or shoul water - direct

Only consonants were used to prevent pirates and irresponsible sailors from hoisting socially offensive signals. But the important event was that the system was adopted by all countries and translated into all languages. It lasted 30 years, after which the system underwent several revisions, always on an international basis.

In 1908, approximately 100 years after the invention of the signal flags, the earliest known word-spelling alphabet came into being, curiously enough in the U.S. Navy as a means of identifying these same alphabet flags.

Again the system cought on, and the 203 word-alphabets appended to this report are evidence that this type of code has become astablished throughout the world.

Unlike the distinctive signal flags or the conventional dits and date of telegraph and wireless, which by their very nature could assily be made intermetional, communications by voice have always been plagued by the limitations of

single-language transmission as against the need for multi-language reception.

The parallel continues: today, approximately 50 years after the appearance of the word-spelling alphabet, a solution has been effected. This time an international organization has presented an alphabet specifically developed to fit the multilingual requirements of all nations.

The particular problem at hand is larger and much more difficult than simple agreement on an international standard for aviation. Somehow, this standard must be applied by each nation to its own particular circumstances and conditions. It is only natural for an individual now using one of the numerous earlier systems to resent any change in his old way of doing things, just as it is natural for a non-English-speaking country to resent having to learn to use English as a language. It is always difficult for one group to understand the feelings of another, especially when a majority versus minority decision is at stake.

It must be apparent to many that the ideal solution would be world-wide acceptance of one word-spelling alphabet for every form of voice communication. the fundamental reason is that the number of alternative words would be reduced to an absolute minimum, one for each letter, and the listener need merely decide which of 26 alphabet equivalents has been spoken. Such a standardization would mean that this list would become a working part of everyone's vocabulary, as basic as the ABC's and counting from 0 to 10 in that language. Since there would be world acceptance, it would provide a basis for letter identification in any language. Is there any reason for 203 known word-spelling alphabets comprising 1600 different words when one list of 26 words will accomplish the same purpose? Is it efficient for an organization to use one set of words for domestic communication and another for overseas? Should an efficient American secretary, for example, know several alphabets--one for use on the telephone, another to talk to the telegraph operator, another to call the police, and still another for civil defense? Does anyone really believe that communications are best served by giving an operator the option to use any word that comes to mind at the moment? And in ordinary deily communication or in a formal lecture, how does one know which alphabet to use? Car, one be sure that a person talking will consistantly use the words of the set which is recognized by the listener? Lack of an affirmative answer to this last question has become a particular menaco in aviation communication.

It has been demonstrated time and again in the laboratory, and it makes good sense prima facie, that correct identification of words is affected by the size of the vocabulary and the particular words that make up the vocabulary from which the words are drawn. 6-7 The smaller the vocabulary used, the easier it is for the listener to identify correctly the individual words of the speaker. Research studies

have shown that, in general, the successful recaption of a word will vary directly with the number of syllables it contains. 8-9 However, a few carefully selected single-syllable words having obvious and easily discriminated phonetic differences may be employed to advantage, actually contributing desirable variety. But most important of all is the matter of universal acceptance. If the speaker uses only words from the prearranged list, the listener can participate in the communication act with an assurance and a high degree of reliability that can be acquired only through familiarity of both parties with the same words.

Today an ever-increasing number of aircraft take off from various geographical locations and fly the traffic airways of the entire world, landing and then taking off at many international airports. To do this safely and efficiently, each has its own vaice radio which must maintain direct communication with similar equipment on the ground of each nation along its route. An obsolute requirement for safety and efficiency is the correct and reliable transfer of information between human operators from multi-language groups. This is accomplished through a system of air-traffic control wherein carefully selected words, and carefully prepared phrase. The molded into rigid operational procedures. An integral part of the system is one new ICAO alphabet.

It appears that the parallel to the experience with the alphabet flags is on the way to completion. It seems appropriate to emphasize the magnificent opportunity that lies at hand to achieve universal acceptance. At this time there seems to be a definite tendency on the part of civil and commercial areanizations in the United States to minimize the importance of their respective alphabays. At least, these individual codes are not given the prominence in current directories and literature that they were receiving only a few years ago. This change in emphasis can not be justified on the basis of improved equipment alone, since various forms of competing noise are still present as are variations in speech habits including dialect and foreign accent. This apparent gradual do-emphasis may be something of a "face saving" gesture toward an invention of the organization's own creation which somehow did not capture the fancy of the public it was designed to serve. No doubt the multiple competitive systems have served to confuse the public, without providing the advantages that would come from a single alphabet. It is hoped that the American Radio Relay Lacque, the American Association of Railroads, A.T.&.T. and its affiliates, Western Union, and the American Police Organization will consent to the abandonment of their respective alphabets in favor of the single recommended ICAO alphabet. For afficient national and international communications it would be expedient to secure universal adoption of this one alphabet which, for all practical purposes, is 100 per cent English, 100 per cent French, and 100 per cent Spanish. Furthermore, it is well adapted to the use of all other foreign nations, and it is difficult to imagine that a more suitable medium for universal adoption can be devised from any other

comparable group of languages so widely used.

Considered in the true light of effective communication, the experience with the new alphabet should go a long way in smoothing over the rough spots in international communication. It is believed and hoped that it also may possibly contribute to improved mutual understanding between nations in their various foreign relations.

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APPENDIX

A. ALPHABETS OF THE WORLD

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Countries that Signed the Original Document in Chicago on 7 December 1944

HATHIMANIA	FRANCE	HERERLANDS	are inaidan	LEBANON
BECHETEA	AHAMA	NISH ZEALAND	Nustralia	LIBERIA
MERCIA	GROWEGE	NECARAGUA	EOLIVIA	MEXICO
ANGRIA	ALAMETRUD	YAMMON	CANADA	NETERILANDS
PERSONAL PROPERTY.	HAITX	PAKISTAN	CHILE	NEW ZEALAND
DOLIVIA	HONDURAS	PARAGUAY	CHINA	NICARAGUA
JONE REST.	ICKLAND	PERU	DOMINICAN REPUBLIC	PERU
20184	INDIA	PHILIPPINE	ECUADOR	PRILIPPINES
SAMBOWIA	INDONESIA	REPUBLIC	BOYPT	POLAND
CARADA	IRAN	POLAND	PRANCE	PORTUGAL
CHYLOR	IRAQ	PORTUGAL	GREECE	SPAIN
CHILE	IRKLAND	SPAIN	HAITI	Sweden
CHILINA.	ISRAEL	SUDAN	HONDURAS	SYRIA
MEPURITE OF	TTALY	SMEDEN	ICELAND	TURKEY
COLOMBIA	Japan	SWITZKRIAND	INDIA	UNITED KINGDOM
COCTA RICA	JORDAN	THAILAND	IRAN	UNITED STATES
CUBA	KORKA	TUNISCA	TRAQ	URUCUAY
CZECHOSLOVAKTA	EXPUBLIC OF	TURKKY	IRELAND	DANISH MINISTER
TEXPERATE	LAOS	UNIXON OF		TEAL MENISTER
DOMESTICAN REPUBLIC	LEBANON	SOUTH AFRICA		
ECHADOR	LIBYA	UNITED ARAB	and the second	
EL BALVADOR	LIRERIA	REPUBLIC		
THIOPIA	LUUTABOURG	UNITED KINGDOM	•	
PTELAID	HALAYA	UNITED STATES	*	
PETERAL REPUBLIC	MOROCCO	VENEZUELA		
OF GRESANT	MEXICO	VIRTHAM		
A AMPENIA		URUCUAY		

The above information is from "Proceedings of the International Civil Aviation Conference", Chicago, Illinois (Volume II) published by the United States Government Printing Office, Washington: 1949. Issued by the Department of State of the United States.

AFRICA

	Last	King's					French
	Posts and	African	South	South Afr.	South Afr.	South	West Africa
	Taleoca.	Rifles	713-03	Ser. Dict.	Beg. Tel.	Afr. Tel.	ICAO
	AFRICA	AHLE	ABLE	ABELL	ARTHUR	ANDREES	ALFA
	PORTAY	BAKER	BAKER	RECER	RETTY	BOSTIE -	BRAVO
	CHALLIE	CHAMLE.	CHARLIE	CHARLIE	CHARLIR	CHNINITO	CHARLE
	Duesay	DC3	DOG	DOMESTIC	DAVID	DAVID	ATJEC
	EMELAND .	FIDIR	rasy	EBEL	KEWARD	EVA	ECHO.
	PARTECIA	PCX.	FOI	PANIS	PARDERICK	PANIE	POXTEOT
	CECECE	CECENCE:	GEGREE	TANAD	G.E.CENGE	CECTO	GOLF
	MARKY	EUM .	Kow	ERMINIK	HANKY	HENCRIK	HOTEL
	INGIA	IXX	I'm	T-T-TRA	IBAAC	IBAK	LIDIA
	Japan .	JIG	JIG	JAKOB	JAME	Jan .	Juliete
	EMTA	KIRG	ECTRO!	TOWING	TATE	KAREL	KILO
80	LANDAY	LOVE	LOVE	LIRYLE	LUCY	LEMA	LIMA
	ACADED	MIKE	MODE	NAMBA	MARY	HARIE	MIKE
	Palemai	KAK	MAM	EXLLIE	MELLIE	MELLIE	HOVENCER
	GRANES	CDCR	CERCEE	CHICK	CETAE	COM	OSOAR
	FERR	PRIME	PETER	PURPLE	PATER	PINTER	PAPA
	Q1235	CORECT	GUKEN	COMMILE	CONTRACT	QUEENLE	CHEBRO
	POZNET	BOCER	ROUER	RING.	PONORT	ROOS	ROMEO
	EJEAR	BUGAR	SUUL	CULKE	S1200008F	BANNIE	STERRA
	TANCA	TAX	TAKI:	TANTE	THEMAS	TON	TANGO
	COLUMN	THEFT	uscie	URIE	MICH	UHIR	UNIDEEN
	AICECIA	VICTOR	VICTOR	VARKE	VICERT	VEHTER	VICTOR
	VILLIE	WILLIAM	WILLIAM	WILLIAM	HILLIAM	WILLEM	VHIBEY
	X-ZMY	X-RAY	Y-RAY	X-STRAAL	X-RAY	X-STRAAL	XRAY
	TELLO:	YCER	YOUR	YSTER	TORK	YBAKR	YARKER
	ZATTIZAR	ZEERA	ZERRA	YCZIOE	ZECEO CADER	7.CELOS	ZOULOF!

AFRICA (contd)

ALGERIA ARGERTIHA

Propeh	French	•			
West Afr.	wat Afr. PM	Tel. Other Com.	Internat. A/T 3or.	W. Teleg. Co. Limited	All America Cables and Radio, Inc.
AVATORE	AMATOLE.	AWATOLE	ANTONIO	ALICIA	ALICIA
DESCRIPTION	RENJAMIN	REPUBL	BARCELO	BRATRIZ	BEATRIZ
CAMILLE	CHLESTIE	CELESTIN-CHARLES	CARMIN	Cancilka	CARILINA
ITALES	destré	DESTRE-DENISE	DOLOGE3	AKTOROG	DOROTKA
Pells	KDOUAED	RUCKHE	rspana	EVA	KVA
FRANÇOIS	PRANCOIS	FRANÇOIS	Francia	FRANCISCA	PRANCISCA
GASTON	CASTON	CASTON-CECROMS	OILORO	GUILLERMIHA	GUILLERHIBA
ETARI	EERRI	HENRI	HAMBIERDAM	HOMBRE	HOMBRE
ISIDOSE-IRVA	ISIDORE	IIMA-INEZ	T'PALTA .	THES	TAKS
Jrah .	JOSJEPH	JOSEPH	JOSE	JULIA	JULIA
KLEEKR	KLEEER	KLEBER	KULO	KILO	KILO
LOUIS	LAZARZ	LOUIS	LONDRES	LICIA	LUCIA
MAINLEIRE	MARIE	MARCEL-HICEKL	MADERID	MARIA	MARIA
TICOLAS	HICOLAS	nicolas-nicola	Magion	ALLATAR	hatalia
oecar -	CSCAR	OSCAR	ROMO	OFFILIA	OPELIA.
PIERRE	PIERRE	PIERRE	CRIKWIN	PETRONA	PANDORA
QUEZZC	COMPLE	JATHIUP	PARIS	QUINTANA	QUINTANA
ECCEPTE.	RCEBRT	RACUL-ROGER	QUERIDO	R o sa	ROSA
SUZABBE	BARTEL	SUZANDE	ECMA.	SARA	SARA
THOMAS-THEFFICE	THEODORE	THERESE-THOMAS	SANTIAGO.	TERESA	TERESA
TESTIES.	URSULE	Ursulk	TERES.	URSULA	URSULA
71.TC3	VICTOR	VICTOR	URSULA	venezuela -	VIOLA
WILLIAM	MILLIAM	WILLIAM	VINO .	Washiroton	VIASHIDIOTOR
RATURA	XAVIER	XAVIER	HOTOHIHEAW	RQUIS	equis
AAGEEE	LACETUS	TVOTE	ALCECIA	YOLANDA	YCLANDA
203	202	20%	Yerno Zapato	Zapateria	Z.FATERIA

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RORMTINA AUSTRALIA AUTRI BELGIUM (contd)

Lang-Distance			French	Flexiso
Cul. Gar.	Posts	Tel.	Teleg.	Teles.
MATERIAN	ALDERT	ABTICE	ARTAIUR	ARTHUR
DAY XIXOTS	DCD .	ARGER	EFUNELLES	BEURSEL
GREELATUA	CHARLES	Berta	CAROLIEE	CAROLINE
FILMALEA	DAVID	Casar	DESIRE	DECEIRE
ELECT .	EDWARD	CHRISTIES	EMILE	EMIRL.
FIGURA	PRED	DORA	FREDURIC	FREDERIK
CLERCIA	CEORGE .	SXIL	(RUSTATE	TAATEUD
Com	HERE	FRIEDRICH	HEERI	HENDERIK
American American	IBAAC	GUS:GAV	ISIDOME	ISIDOOR
	JOHN	RE DERICH	JOSEPE	, OZESF
ETECTION OF	KATZ	IDA	KILOGRAPSI	KILLOGRAM
	TILY .	Julius .	LEOPOLD	LEOPOLD
	KARY	KOMRAD	MARIE	MARIA
TERN YEAR	EELLIE	LUDWIC	NAPOLEON	HAPOLIZON
LIETTAY	OCEAN	MARKEA.	OSCAR	OBKAR
CZ0	PETER	HCREEKT	PIANO	PIANO
Para	CUERT	OTTO	QUIEVRAIN	CAIRAINTH
CIRIO	ROMERT	OSTERREJ CH	RCHERT	ROZER."
	JANEERL.	PAULA	SCPHIK	SOFIA
CLIZHACO	TECHAS	QUELLE	TELEPHONE:	TELYF()ON
FIRELI	AND COLUMN	RICHARD	urgule	UF311L4
CLALA	VI CTO R	SIECERIRD	VICTOR	ATKLON:
VALECTIA	MILLIAM	THEODOR	WATERLOO	OOLINSITAH
WASSILLSTON	X-PAY	ULRICH	XAVIRR	XAVERTUS
ZALENERO	XOSEO	UDRIL	TVOIME	YVO#HA
TOTAL STATE	ZETEVA	VIXTOR	ZERO	200.0
K. TI		WILHELM		
		.CAVER		
		YPSILON		

ZACISAT TAB

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y Description	Flexish	Frenca	Flemish	French Com.	Flemish Con.	English Com.
Tel. Ser.	Tel. Ser.	₩. Ŭ.	w. U.	Cable Co.	Cable Co.	Cable Co.
ALSTUR	ARTEUR	ALEERT	ALBERY	ALBERT	ALBERT	ARTHUR
T. WAELLES	KIUESEL	PRUDELLES	BRUSBEL	BERNAILD	BERTIARD	BENJAMIN
CALCALIES	CAEOLIES	CAEOLIGES	CAROLDIE	CAROL: INB	CAROLINE	CHARLIE
mene	MAINE	resiré	des des	ués ini:	désiré	DAVID
DILE	IDIUKI.	EMILE	EMIKL	SMILE	EMIKL	ETHARD
YESTERIK	PERLEBIK	PRAICOIS	FRAE3	FRANCOIS	Fraks	PRANK
CUSTAVE	CUSTAAP	CUSTAVE	TAACEUD	GUSTAVB	CUSTAAP	GEORGE
ETTRY	HIMITIK	HIMRI	HERDRIK	HERRI	HERITALIK	HENRY
ISIDOTE	DIIDOOR	ISIDORE	EDOCE	ISIDORE	ISIDOOR	ISAAC
JCIII	JAZEP	JOSEPH	JOZEP	JOSEPH	JOZEF	JOHN
KILOCIAICCE	LILLOGBAM	KILOGRANCE	KILOGRAM	KILOGRAMME	KILOGRAM	KING
I ECPCID	LUCPOLD	LECFOLD	LEOPOLD	LEOPOLD	IEOPOLD .	LOUIS
KARIE	Karia	MARGUERITE	Margareta	MARGUERITE	MARGAFOETA	MARY
EAPOLEON	MAPOLEON	PAPOLEOGI	MAPOLEON	NAPOLEON	Napoleon	KATHAK
OSCAR	OSKAR	OSCAR	OSKAR	OSCAR	CISKA.R	orro
PIAEO	. IAEO	PORTUGAL	PORTUGAL	PORTUGAL	FORT KIAL	PETER
QUIEVRAIN	QUIEVRAIN	QUALITE	QUIEVRAIM	QUALITE	CUENCIN	QUEEN
LIEERT'	RCCERT	ROTERT	ROBERT	ROBERT	CUEBEC	ROBERT'
EUZAELE	SUZAESA	SOCIETE	AMAASUE	SOPHIE	ROBKRI'	SAMMEL
TELEPZOEZ	TELEFOR	TXIXPHOEE	TELEFOON	Táléphone	SOPIA	THOMAS
UZULE	LIUERU	URSULE	I'rsula	URSULE	THILEPOON	UNION
VICTOR	VIKTO3	VICTOR	V LKTOR	VICTOR	UISULA	VICTOR
VASZELOO	Waterloo	WATERLOO	WATERLOO	WATERLOO	VIKIOR	MALLLIN
IAVIER	XAVERIU3	XAVIEH	XAVERIUS	XAVIER	COLFETAR	X-RAY
TVOIES	TYOTEA	INOMIE	AMEOVY	Y-1-GREC	XAVERIUS	YELLOH
ZERO	ZEEO	ZOLA	ZERO	ZOLA	YVOTHA ZOLA	ZEFO
						

BERMARD BENJAMIN BETA BALA BRATRIZ BENJAMIN I CESAR CHARLIE COLA CRUZ CARLOS CHARLIE (IEZIRE DAVID BELTA DEDO DOMINGOS DAVID ERMIST EDWARD ECO ELMO ERMISTO EDWARD	ABLE BAKER CHARLIE DOG EASY FOX GEORGE
HETRI HARRY HOTEL HORA HKRRIQUETA HERRA 12 TOTRE IBAAC IRDIA IETE ISABEL ISAAC JOBETH JACK JAVA JOIA JOTA JOHA KILOTRAMES KING KAPPA KILO KAGADC KITTY LEDE LUCY LORDE LUAR LUIZ LOUIS MARCEL MARY MEGA MARE MARIA MARY EFETOR HELLIE MELSON REGA HOEMA NICHT GECAR OLIVER CECAR ONDA OSCAR OTTO PIERES PETER PARIS PREP PAULO PETER QUERAST QUEEKIE QUEBEC QUER QUEIROZ QUEER RAOUL ROBERT RADIO RATA RAQUEL ROBERT SIDONIE SUGAR SODA SOLO SALVADOR SAMUEL TESOPETE TOMAY MAXI TUPI TEREZA THOMAS UKSULE UKSULE WINIE UKSULE VICTOR VICTOR VICTOR VICTOR VICTOR VICTOR VICTOR VIGA VALINO VICTOR WASCI WILLIAM WRISKEY VEVA DABITU WILLIAM WATER XAPIER XARY TAVETER XMAS XADEEZ XARA XAVIER X-RAY TYCHES IELICM YARKEE YOLE GRESOO YELLOW	HOW ITEM JIG KING LOVE MIKE NAN OBOE FESTIVER QUEEN ROGER FUGAR TUBE UIRLE VICTOR WILLLA** XHAY YGGE ZOGR

Can. Entl. Can. Pacif.

			Teleg. Co.	Canadian		Comp.	Can Nati.	Can. Faci
	Civilian	ATTEY	Tel.	Pacif. Tel.	Tel.	French	Tolog.	Teley.
	Aldtae	ALPA	ADAN	ALBANY	ALBANY	As	ADAMS	ADAM
	BETTE S	BRAVO	IF CEB	Boston	Bostok	BEC	BANI:	BANK
	Cálestin	COCA	CHAPLIE	CHICAGO	CHICAGO	COQ	CHARLEE	CHARLI
	résuré	DILTA	DOLLAR	DETROIT	DETROIT	DUR	DOLLAR	DOLLAR
	Kuche	ECHO	EDWARD	ENGLAID	KNOLAHD	rik	EDWARD	EDWARD
	EMILE	FOXTROT	PRANK	FRANCE	PRAKTE	FER	FRED	PRANK
	FRANÇOIS	COLL	GE OR GE	CHLASOKH	WODEALO	GAZ	OE OROS	Ceorde
	arnú	HOTKL	HENRY	ELMITTION.	HAMILTON	HATE	HENRY	HTYRY
	IFMA	INDIA	IDA	JTALY	I:PALY	ICI	IDA ·	11)A
	JOSEPH	JULIETE	JACK	JAPAN	JAZAN	JEU	JOHN	JOHN
	KLÉBFE	KOLO -	KING	KINGSTON	KIEGSFON	KAKI	KINO	KING
	LOUIS	LIMA	LONDON	LONDON	LANDON	LION	LOWDON	LOMDOV
~	MARUEL	METRO	HARY	MONTREAL	HOPERRAL	MOU	MARX	MARY
	MICOLAS .	NECTAR	MATIONAL	PER TORK	NEW YORK	HOIR .	LANGITAN	NEW YORK
	PADEC	O3CAR	OLIVE	OZRAWA	OTTAVA	CEUS .	OCEAN	OCIRAIN
	FIERRE	PAPA	PATER	PETERBORO	PETERBORO	PIRD	PETER	PETER
	ALAI.	QUEBEC	QUEEN	QUEREC	QUEBEC	ZLITUS	QUEEN	QUEEN
	HACKIL.	ROMBO	ROBERT	ROCHESTER	ROCHESTER	RIEN	ROBERT	ROPERT
	SUZANXZ	RIZRRA	SUGAR	SHERBROOKOE	SHERBROOKE	SEL	SUGAR	: SUGAF:
	THÉRÈSE	URICH	201	TORONTO	TORONIO	TETE	THOMAS	15004
	W. TILE	VICTOR	unior	UTICA	UTICA	UTILE	UNION	INION
	VICTOR	MIEKA	VICTOR	VARCOUVER .	VANCOUVER	VERT	VICTORY	VICTOR.
	WALLIN	EXTRA	WILLIAM	WINHIPEG	MIMITEG	WATT	AILLIAM	MILL MILLS
	XAVIER	YANKEE	X-RAY	X-RAY	XAVIER	XAVIXR	X-RAY	A-HAY
	TYCHES	ZCULOU	YELLON	TARMOUTE	FILLOWERE	Yacet	YOUNG	YOUNG
	ZCŽ		ZEBIRA	ZEALAND	ZRALAMI)	E-JUAVE	ZERO	PERO

CARRIBBAN		RICA	

	Domestic	Internat.	Fuerza	Mod. of		
	Tel. Ser.	R/T Ser.	Publica	MATO	Military	Official
AEA	aia	ALFRED	ADÁH	ALFA	AFFA	ABEL.
DELIVAR	BOTBAY	DECLIANCE	ELTO	BRAVO	BOYA	DELTO
CAULOB	CHIDA	CHARLIR	CARLOB	CARLOS	CARLOS	Cárilob
PEHEO	DIEMARK	DAVII.	DAVID	DELTA	DEEDO	DADO
ELEA	elgland	BUMARD	ELEHA	ECHO	EVA	KLOY
Francisco	Tracce	FRAIX	Fraecia	FRANCL:	Fuell	Y EO
CETERAL	CENTIANY	SDROED	CABRICL	G CGL.F	RATTRA	GAGO
eclanda	HARBIN	HAFRY	HACHE	ecixl.	HACHE	HACTE
TEDIA	ICHAEG	IBAAC	IDES	INDIA	ODUKE	LEGES
JULIO	JEHOL.	JACK	Johne	JULIETT	Jota	JO2A
KXLC	KOSEA	KILO,	KILO	KELO	NII.O	KAKI
LUIS	LOUDOCT	KITEGDON	LAURA	LIMA	LEON.	LOMA
MARIA	KCCBOLTA	LC2IDO3	MADRID	MIGURI.	MEDICO	MONT:
TOTAL .	MARKIEG	MARY	HORUBGA	KOVE BER	nulo	RENE
CZERA	OLEO	HALCY	HATO	MATO	080	NATO
PEDEO	PRIPITO	OLIVER	OSCAR	OSCAR	PEPE	⊙en :-
CARREDEC	QUZB2C	PETER	PEPE	PAPA	QUILLA	PEPE
POLICE	ROME	QUEEDE	SULTO	QUEEREC	REMO	QUINTAL.
Saturi.	SPAIN	ROBERT'	RAMOJ	ROCCO	3APO	RMO
TOTAS	Tiemsin	SAME	LEUDIAE	SIERRA	TITO	SAPTO
VENSUAY	UNION	TOPOT	TOMÁS	OCHAT	UVA	Teté
VICTY.	VIENCIA	UCCLE	ULIS2S	UEILFORM	VACA	URRE
WHISHEY	VUCHAEC	AICL/13	VICTOR	VICTOR	MILLY	vict dria
XILOFCI	X-RAY	PALLLIW	MALLIW	WHISKEY	EQUIS	YAÇAW
YALIKEE	TUETAN	X-RAY	XILÓPOTO	XILOTON	YARA	XEQUI'S
ZCCIA	ZURICH	AKITOM	YEDIA	YAMEE	ZETA	TUMQUE
		SEEDE:A	RACCRA	ZULU		ZAPOTE

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COMM					
BOŽKHA.					
CIRIL		Civilian	Military	Civilian	Military
ČETRIK					
DAVID	LEGIR	AASB	AEGIR	acrua	AUDA
ingir	arha	AEGIR	ABINA	Burro	BURRO
EM.	BETTY	ARTEA	anna anna	Cadea	CAMA
Francisek	CECIL	BEREHARD	BETT:	DIABLO	CHIVO
CUSTAV	DOME	CECILIE	CECI.	KRAESTO	DIOS
HELLENA	ensma	DAVID	DORTE	re)	ernesto
CHRUDIM	PRIIZ	EKIK	AMOGR	GALPO	PUEGO
MAVI	(LEGIE	FREEERIK	FRITZE	30 BRZ	CATO
JOSEF	HEDVIO	GEORG	GRETE	dedio	HOMBRE
KAREL	IDA	ETAH	HELVIO	JARRO	DIDIO
LUDVIK	JUNO	IDA	IDA	KILO	JARRO
LUBOCHHA	KIRSTEN	JORAN	JUNO	LUIS	KILO
MARIE	LOTTE	KAREN	KCRSTEN	MALO	LUIS
NORBERT	Musse		LOTTE	илио	TTOAIV
NITRA	narcy	MARIE	MUSSE	OEOR	maio
OTTO	OLOA	NIKOLAJ	NANCY	OJO	NINO
PETER	PDIS	ODIN	OLGA	PERRO	robo
CUTDO	PETRA	Convences of the convence of t	ándis	QUESO	: OJO
EUDCLF	QUINTIS	PETER	PETRA	RIO	PERRO
REHOR	RIKKE	CULKING	QUIDATUS	SAPIY)	QUESO
SVATOPLUK	SARA	rasmus	rikke	Alkat	RIO
Er as	THYRA	Schren	SARA	UVA	SARTO
TONAS	ULLA	THEODOR	THYRA	VACA	TABLE
T.FL/	VEGA	ALIU	ULLA:	MYZHILKQI.Jz.	U7.4
JEBA.:	AILIX	AIGGO	VEGA	XABEKT	VAI:A
AVCTYA	EXTR:	MALLLIAM	ATITA	YEQUA	eotonie: av
"DACTLE AE.	YLSIN	XECXES	EXTRA	ZORNA	XALISOIT.
XAVER	ZERRA	YRSIA	YDUH		YERVA
YPSILOG		ZACHARIAS	235 BA		ZORRA

FCUADOR EL SALVADOR FINLAND

Air Force	Esvy	Internat.	Internat. Cuble Cos.	Helsink 1	Helsinki Tel.
ALPA	ALA	ALFEED	ARTEUR	AKSKL	AXEL
Beavo	KOTT	ehinanie	BEZJAMIN	AKE	AKE
CCCA	COL	CHARLES	CHARLIE OR CHARLES	AYRAS	ÄRLIG
CHANLIE	DEEDO	DAVID	DAVID	BERTET	EERTEL
IET CA	ECO	ECMARD	ELHARD	CABSAR	Caesar
ECEO	FACIL	FEMIRIC	FRANC	DAVID	DAVID
PULTAOI:	GAVIA	OBORAL!	GEORGE .	KRKKI	ET_X
COLFO	HACIE	HARRY	HENRY	PREDRIK	PREDEIK
HOEL.	IDA	ISAAC	ISAAC	OUMNAR	GUNNAR
HIDIA	JOS'A.	JACK	JOHN	HEIKKI	HEXRICK-
JULIET	KXX	KCCCC	KTTY	IIAO	IVAR
KIII.O	LUMA	LOCIDOXI	LOUIS	JURO	KAEOL
LIMA	MAR	MAINTUEL	MARY	KALLE	KALLE
AMIL AMIL	HACAR	HELLY	NICET	LASSE	LARS
ECCENC .	Pato	CLIVER	OLIVER	MATTI	MARTIN
I DITAR	AZED	PEUER	PETER	MIIIO	NILS
ña:ro	PYCO	HEALUS	Griega	OTTO	OTTO
OS JAR	ALTIG	ECESTA	ROBERI'	QI ^T IA	ÖRN
PAPA	RIO	SAMUEL	Sanuel	PEKKA	PZYER
QUEBEC	SOL	TODAY OR	THOMAS	QVINTUS	GAILAIG
ROCEO	TACO	TOMAS	UNION	KUDOLF	RUDOLF
STERM	UMA	ulcule	VICTOR	SULO	S v in
TAPGO	VALE	VICTOR	MALLIIW	TORSTI	TOISTER
CHICH	DOBLE: V	WILLIAM	X-RAY	UREO	URBAN
AICLOS	euis	X-RAY	YELLOW	VIHTORI	VIKTOR
WEISTEY	" ACA	TELO !	ZERO	WILHO	MILHELM
X-RAY				XERXES	XERNES
YAPKEE				yrjö	YMOVE
				ZAKARIAS	ZAKARIAS

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FRANCE

	French							
	DCAD						Tel.	Teleg.
# ***		AMANCE EXEMIN CELESTIN ESTEL EXEMIN EXITE EXEMIN EXITE EXEMIN FRANCE ISIDET JOSEPH NUESHR LOUIS MANCEL HICOL'S OSCAR PLENRE QUASIMODO RAOUL SUZAMBE TRÉRISSE URSULE VICTOR WILLIAM	ALBERT EERMAND GAIMEN DAVID BETLIR FRAIJAIS GEOGET HOTEL IMES JAMAIQUE KEPLER LOUIB MICHEL MICCLAS CECAR PARIS QUART ROME SUZANNE THOMAS UPSALA VIECENT WILLIAM	AMATOLE BERLANTE CELESTIE INSTITE INST	AMATOLE ELEMAND CELLETIN LEGICA LEGICA EDULAND FRANÇOIS CASTOE ELEMI TEIDOER JOSEIM KLEBER LAZARE MARCISSE MICOLAS OCTAVE PIERRE GUESEC ELEMI SAMUEL TEERESE URSULE VICTOR WILLTAM	ABATOLE BEEFEE CELESTIF LESIES EMILS WRANGOIS GASTON HEARI LIMA JOSEPH KLEMER LOUIS MARCEL MICOLAS OSCAR PIERRE GUINTAL ROMANT SUZAMME TENRESE VERULE VICTOR	AMATOLE ELEMENT CELESTIN CELESTIN CELESTIN ENGERE FRACÇOIS GASTON HIGHA JOSEFH KLÉMER LOUIS MARIEL NICOLAS CECAR PIERRE QUINTAL RACIL SUZARME THERESE URS CLE VICTOR	AHDEB BERTHE CAMILLE BESIER ENNEST FRANÇOIS GASTOS HENRI ISLIDORE JOSEPH KLEARR LUCIEN MARCEL MAPOLEON OCTATE PIERRE QUEBEC HENER SUZ-LINE TRESIESE UNSULE \ICTOB WILLIAM
•	Mercan Me	WILLIAM XAVIER YVOMME ZEPHIRIM	WILLIAM MERES MORK ZINC	William Xavibr Yvonte Zož	WILLTAM XAVIER YVOMME ZOS	VICTOR WILLIAM XAVIER YVONNE ZOZI	Victor William Xav Ier Yv (ene Zož	William Xavier Yv Orne Zoz
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GSRMANY

	Cerman					Navy	* *
	ICAO			Teleg.	Wehrmscht	1931	Rasy
	ALFA	AERCER	ANTON	ANNA	ANTON	ANTON	ANTON
	BEAVO	KOTKA	BRUNO	ARTRIEE	Berta	EHUNO	BRURO
	CEARLIE	DRUTIO	CAPAR	Casar	CAESAR	CAESAR	CABBAR
	ITIZA	CAPAR	DORA	DANTEL	DOKA	DOR4	DOFA
	ECCO	CHAPLOTTE	HMIL	EMIL	EMII.	EMIL	EMIL
	POZZZOT	AROD	PRITZ	FRIEDRICH	Prindrich	PRITZ	PRITZ
	GOZIF .	IMIL.	VATEUD	GUSTAV	OUSTAY	VATEUD	VATEUD
	ECIEIL.	PRITZ	HEINZ	HEINRICH	HEIMRICH	Hans	HANS
	LIDYA	VATEUD	IDA	IDA	IDA	IDA	IDA
	JULIETT	HEINZ	Kurpurst	JAKOE	JUL: US	JOT	JOT
	KILO	IDA	LUINIG	KAISER	KURI URSI	KARL	KARG.
	LECA	JOI	MATUR	LEOPOLD	LULYIG	1 ACLE	LUCIE
•	Keik	Kurpursu	RORDPOL	MARIE	MARUHA	HAX	MAX
•	IIIIIAB	LUIWIG	OPTO	NIKLAUS	NORTHPOL	i man	nanti
,	CELLES	MARIE	PATLO	OTTO	OPT()	opik	OTTO
	PARA.	ECEMPOL .	SURITE	PETER	PAULA	PAUL	PAIII.
		OFFO	RICHARD	QUELLE	QUELLE	QUEILE	Q JEILLE
	ECTT3	OSZ	SIEGPRIED	ROSA	RICHARD	RICHARD	RICHARD
		PANTA	TONI	COPHIZ	SIECFRIED	SCAIR	90F B
	2220	GLUTS.	ULRICH	"."HEODOR	TON	TONI	TYCE:
	KINGE	RICHARD	VILTON	ULRICH	ULR) CH	ULRICH	ar off
	VICTOR .	SPECTRIFY	MILHEIN	V LXTOR	A INCI OM	VILT OF	A DOMAN
	CITEMEN	TROT	XANTHIPPI	MITHRIM	WILEELM	MIN HITW	A DATETON
	elio-cai	Wirlah, Ubial	YPERM	*AVER	IX	XAMT HIPPE	I.A.
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	PETER	FAUL	PIETRO	OLGA	MOSTREUX	MORDPOL
	CILILE	QUITTAKCE	QUINTINO	OLGA-EMIL	NEUCHATEL	OTTO
	EOSA	ROBERT	RCDOLFO	PIETRO	CLIEN	OSE
	SOPHIE	SUZATOR	AMMABUS	IEAUS	CERRLIKON	PAULA
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	CHAPLIE	CARMEN	CHARLIE	CHARLIE	CHARLIE	CHARLIE	CHARL'E	CHARLIE		
	DAYID	DAVID	DON	DON	DOG	DUFF	DON	DICK		
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	FREDERICK	FRENCH	FREDDIE	F. WEDDLE	FRUDDIE	FREDDIE	FREDDJE	FREDDY		
	GEORGE	GEORGE	GEORGE	GE:ORGE	GEORGE	GEORGE	GEORGE:	GEORGE		
	FARRY	HOTEL.	HARRY	HURRY	IIARRY	HARRY	HARRY	HARRY		
	ISAAC	INDIA	TNK	11. K	INK	ISAAC	INK	INK		
	JACK	JAMAICA	JOHNNIE	JCHINIE	JOHNNY	JAMES	JOHNNIE	JIC		
	KING	KEPLER	KXXNG	KILNG	KING	YING	KING	KIING		
	LUCY	LCUIS	LONDON	LONDON	LONDON .	LONDON	LONDON	LONDON		
	MARY	MICHAEL	MONKEY	MONKEY	MOTHER	MONKEY	MONKEY	MOTHER		
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	ROBERT	RCMA	ROBERT	ROBERT	ROBERT	ROBERT	ROBERT	ROMERT		
	SUGAR	SUSAN	SUCAR	SUGAR	SUGAR	SUGAR	SUGAR	SUGAR		
	TOPO	THOMAS	TOCK	TCC	TOMY	TOMMY	TOCK	TOC		
	UNCLE	UPSALA	UNCLE	INCLE	UNCLE	UNCLE	UNCLE	UNCLE		
	VICTORY	VINCENT	VICTOR	VIC	VICTOP	VINEGAR	VIC	VICK		
	WILLIAM	WILLIAM	WILLIAM	MALLITW	WILLIAM	WILLIAM	WILLI AM	WILLIAM		
	XMAS	XERES	X-RAY	X-RAY	XRAY	X-RAY	X-R/	X-RAY		
	YELLOW	YORK	YORKER	YORKER	YORK	YORKER	YORKER	YORK		
	ZEBRA	ZINC	ZEBRA	ZED	ZEBRA	ZEBRA	ZEBRA	ZEBRA		

I I I I I	Military 1908 HCTOR FAMER CARTEEN DIVER EAGLE FISEER BARCWAY	Military 1908 ASH FACK CEAIN DOJ E/G F/L	Military 1913 AFTER BATTLE CAST DOG EAGLS FRAEK	Military 1914 ABLE BOY CAST DOG EASY	Military 1920 AFFIRMATIVE BOY CAST DOO HASY	Military World War 1920 ABLE 80% CAST DECK	M 1:tary 1972 AFFIRMATIVE BAKEN CAST DOG
I I I I I	1908 HCTOR FARER CARTEEN DIVER EAGLE FISEER	1908 ASH E NCK CHAIN DOJ ECG PCX	1913 AFTER BATTLE CAST DOG EAGLS	ABLE BOY CAST DOG EASY	1920 AFFIRMATIVE BOY CAST DOG	1920 ABLE BOX CAST DUX	1972 Affirmative Baker Cast
II C I I F	HCTOR FANCER CANTEEN DIVER FAGILE FISCER	ASH F NCK CHAIN DOJ EKG PKX	AFTER BATTLE CAST DOG EAGLS	able Bot Cast Dog Easy	APPIEMATIVE BOY CAST DOG	ABLE BOI CAST DUK	1972 Affirmative Baker Cast
I C I I F	CANTEN CANTEN DIVER CAGLE VISIEER	e ack Chain Doj Ecg PCX	BATILE CAST DOG EAGLS	Bot Cast Dog Easy	BOY CAST DOG	BO:(CAST DU:X	Baken Cast
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UNITED STATES

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LIST OF ABBREVIATIONS

APCO - ASSOCIATED POLICE COMMUNICATION OFFICERS

AAR - AMERICAN FUNCTIATION OF RAILROADS

ARRI - AMERICAN RADTO PETAY LEAGUE

ATT - AMERICAN TELEPHONE AND TELEGRAPH COMPANY

CAN. - CANADIAN

CO. - COMPANY

COM. - COMMUNICATION, COMMERCIAL, COMMISSION

COS. - COMPANIES

DICT. - DICTIONARY

GEN. SER. - GENLHAL SERVICE SCHOOLS PRESS, FORT LEAVEHWORTH,

KANSAS

GOVT. - GOVERNMENT

IATA - INTERMATIONAL AIR TRANSPORT ASSOCIATION

ICAO - INTERNATIONAL CIVIL AVIATION ORGANIZATION

INTERNAT. - INTERNATIONAL

ITU - INTERNATIONAL TELECOMMUNICATIONS UNION

MOD. - MODIFICATION

NDRC - NATIONAL DEFENSE RESEARCH COMMITTEE

ORG. - ORGANIZATION

PACIF. - PACIFIC

POST - POST OFFICE

PTT - POSTAL, TELEPHONE and TELEGRAPH

PP.TT - POST AND TELETRAPH

ECA - RADIO COMPORATION OF AMERICA

RR - RAILROAD

R/T - RADIOTELEPHONE

SER. - SERVICE

TEL. - TELEPHONE

TELECOM. - TRLECOMMUNICATION

TELEGRAPH

W. U. - WESTERN UNION

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